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Annual Report Government of the Yukon 1987 – 1988





## LETTER OF TRANSMITTAL

The Hon. Pierre Cadieux Minister, Indian Affairs and Northern Development, Ottawa

We are pleased to present you with the Yukon government annual report for the fiscal year 1987-1988.

The Yukon continued to maintain a positive economic outlook throughout the year, culminating with the spring tabling of the Yukon Economic Strategy. Two years of community consultation provided the foundation for this blueprint for economic development.

During the year, the Yukon's first territorial park was established at Herschel Island and the Yukon Land Use Planning Agreement was signed with the Government of Canada.

The driving force behind our social programs, economic development strategy and renewable resource planning has been the Yukon government's commitment to serve the people of the territory.

Land claim negotiations proceeded and positive steps were taken towards improving child care services through the publication of the Green Paper on Child Care "Let's Talk".

These are just a few of the high points of 1987-1988. We can all speak proudly of a productive year in the Yukon.

J.K. McKinnon

Commissioner of the Yukon

Tony Penikett Government Leader

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# **INTRODUCTION**

Whether it is keeping our Yukon highways clear for travellers in all types of weather, ensuring that medical services are available when required, or taking action to protect our renewable resources, Yukon government departments and agencies operate to provide services to the public.

The photographic theme of this year's report is service to the public and the wide range of activities and initiatives carried out by departments and agencies to deliver those services on the public's behalf.

## **EXECUTIVE COUNCIL OFFICE**



Flanking Government Leader Tony Penikett, centre (Minister of Finance; Public Service Commission; Economic Development: Mines and Small Business; Executive Council Office) are: Piers McDonald, left (Minister of Education; Community and Transportation Services; Yukon Housing Corporation), David Porter (Minister of Tourism; Renewable Resources), Roger Kimmerly (Minister of Justice; Government Services; Liquor Corporation; Workers' Compensation) and Margaret Joe (Minister of Health and Human Resources; Women's Directorate).

The Executive Council Office provides administrative services to the Office of the Commissioner, the Government Leader's office and the Executive Council. It also provides secretariat services to Cabinet and its committees. Programs are carried out by: the Public Affairs Bureau, Bureau of Statistics, Land Claims Secretariat, Policy and Intergovernmental Relations, Internal Audit, Cabinet Support, Devolution, and Finance and Administration.

#### **Public Affairs Bureau**

The Public Affairs Bureau provides communications support to government departments and agencies. Staff offer public and media relations, advertising and photographic services.

In 1987-88 the bureau:

- assisted in departmental

promotion and public education campaigns;

- provided an internal clipping and news monitoring service;
- handled public inquiries for publications and information about the Yukon and/or government services;
- provided photographic services to departments.

#### **Internal Audit**

The branch is responsible for the audit of all departments and agencies of the government.

In 1987-88 the branch:

- conducted departmental management audits;
- reviewed contribution agreements and cost-shared programs;
- provided departments with consulting services for systems reviews and special audits.

#### **Finance and Administration**

The branch provides administrative, financial and personnel services to the department. It also coordinates protocol activities for the Executive Council, government departments and the Commissioner.

- implemented an Office Systems Study;
- hosted the Heads of Diplomatic Missions annual tour and a Swedish delegation;
- participated in arranging the Commissioner's Levee;
- provided secretariat services to Cabinet and Management Board and their committees.

# Policy and Intergovernmental Relations

The branch reviews government policies, monitors the activities of other governments as they relate to the Yukon, maintains an Ottawa office and coordinates special projects.

In 1987-88 the branch:

- developed a French and aboriginal languages policy;
- drafted a Yukon science strategy;
- signed a memorandum of understanding on science and technology;
- lobbied Canadian, Alaskan and American governments over oil and gas development in the Arctic National Wildlife Refuge on the North Slope;
- coordinated preparations for the annual Premiers' Conference, two First Ministers' Conferences and the visit of the Commons Committee on Aboriginal Affairs and Northern Development;
- continued work on international exchanges with Scandinavia and the Soviet Union as part of an overall circumpolar relations agenda.

#### **Bureau of Statistics**

The bureau distributes statistical information to the public, provides research and analytical services to government departments, and compiles and analyses statistical information about the Yukon.

In 1987-88 the bureau:

- responded to over 1,200 requests for information;
- maintained a resource centre of statistical information;
- published quarterly editions of the Yukon Statistical Review, a Yukon Fact Sheet,

information sheets, and a series of project and research reports;

 conducted research projects on behalf of government departments.

#### Office of Devolution

The Office of Devolution coordinates program transfers from the federal government. It also provides advice, support, and coordination for the constitutional development process in the Yukon.

In 1987-88 the office:

- monitored general transfer negotiations;
- coordinated departments engaged in transfer discussions;
- provided a liaison between the Yukon and federal government departments involved in specific program transfers.



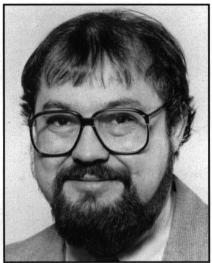
Concern for protection of the Porcupine Caribou herd and the potential negative impact caused by proposed oil and gas development in the Alaska National Wildlife Range resulted in the Yukon government carrying out a major lobbying campaign during the year

### LEGISLATIVE ASSEMBLY



Tony Penikett, Government Leader Minister of Finance, Public Service Commission, Economic Development: Mines and Small Business, Executive Council Office, M.L.A. Whitehorse West.

The 16 members of the Yukon Legislative Assembly represent seven electoral districts in Whitehorse and nine rural electoral districts. In 1987-88, the House was made up of nine New Democrats, six Progressive Conservatives and one Liberal. The House resumed the Third Session of the 26th Legislature on March 30, 1987. During the spring sitting, 17 Bills were



David Porter, Minister of Tourism, Renewable Resources, M.L.A. Watson Lake

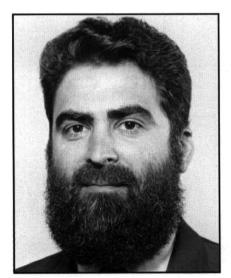
passed and assented to, including the 1987-88 operation and maintenance budget totalling \$186.6 million. The Assembly adjourned on April 16, 1987, after 12 sitting days. The Third Session was prorogued on November 9, 1987.

The Fourth Session was opened on November 9, 1987, by Commissioner Ken McKinnon.

During the fall sitting, 17 bills were passed and assented to, including the 1988-89 capital budget totalling \$100.5 million. Sixteen substantive motions were debated - 10 were sponsored by opposition members (four were carried as proposed, five were carried as amended and one was defeated); four were sponsored by government private members (three were carried as proposed and one was left on the Order Paper with debate adjourned); and two were sponsored by government (both were carried as proposed).

The House paid tribute to G.I. Cameron, who served as Sergeant-at-Arms for 15 years.
The Assembly adjourned on January 8, 1988 after 23 days of sitting. The Fourth Session was prorogued on March 23, 1988.

The Fifth Session was opened by Commissioner Ken McKinnon on March 23, 1988, in the refurbished Territorial Chamber in Dawson City. The Legislature sat for two days and then returned to Whitehorse for the remainder of the spring sitting. Eighteen



Roger Kimmerly,
Minister of Justice, Government Services,
Liquor Corporation, Workers' Compensation
M.L.A. Whitehorse South Centre.



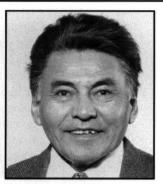
Piers McDonald, Minister of Education, Community & Transportation Services, Yukon Housing Corp. M.L.A. Mayo



Margaret Joe,
Minister of Health & Human Resources,
Women's Directorate,
M.L.A. Whitehorse, North Centre.



Norma Kassi,



Danny Joe, M.L.A. Tatchum



Art Webster, M.L.A. Klondike.



Sam Johnston, Speaker of the Assembly, M.L.A. Campbell.

government Bills were passed and assented to including the 1988-89 operation and maintenance budget totalling \$206.5 million, and one private member's Bill was passed and assented to. Twenty-five substantive motions were debated - 14 were sponsored by opposition members (eight were carried as proposed, five were carried as amended and one was defeated); nine were sponsored by government private members (all were carried as proposed); and two were sponsored by

government (both were carried as amended).

The 1988 Report of the Standing Committee on Public Accounts focused on capital project management.

The Assembly adjourned on May 18, 1988 after 32 sitting days.

#### Office of the Clerk of Assembly

The Office of the Clerk of Assembly provides advise on parliamentary procedure to all members of the Legislative Assembly (MLAs). Research, administrative and support services are provided to legislative committees and to individual MLAs.

The Clerk of the Assembly also serves as the Chief Electoral Officer, secretary to the Commonwealth Parliamentary Association (Yukon Branch), and secretary-treasurer of the Parliamentary Broadcasting Society.



Jim McLachlan, Leader of the Liberal Caucus, M.L.A. Faro.



Willard Phelps, Leader of the Official Opposition M.L.A. Hootalinqua.



Bill Brewster, M.L.A. Kluane.



Dan Lang. M.L.A. Whitehorse Porter Creek East.



Bea Firth, M.L.A. Whitehorse Riverdale South.



Alan Nording, M.L.A. Whitehorse Porter Creek West.



Doug Phillips, M.L.A. Whitehorse Riverdale North.

### PUBLIC SERVICE COMMISSION

The Public Service Commission assists Management Board and government departments in the administration of policies and personnel legislation. The PSC also develops and administers human resource policies and programs.

There are six branches in the Public Service Commission - Administration, Recruitment and Training, Employee Records and Pensions, Labour Relations, Compensation, Positive Employment.

#### Administration

The branch provides administrative, financial and systems support to the PSC.

In 1987-88 the branch:

- developed and implemented a Human Resource Information System;
- implemented the Employee Information System;
- worked on the devolution of programs from the Government of Canada to the Yukon government.

#### **Recruitment and Training**

The branch develops and manages human resource programs to assist departments with program delivery. It funds training, administers recruitment and develops policies for management development and target group employment.

In 1987-88 the branch:

- developed and implemented a new Candidate Evaluation and Ranking System.
- revised the Interview and Relocation Expense Directive;

- developed a staff training and development policy;
- worked with the Positive Employment Program on targetgroup hiring.

#### **Employee Records and Pensions**

The branch maintains and administers personnel and pay records.

In 1987-88 the branch:

- signed collective agreements with the Yukon Government Employees' Union and the Yukon Teachers' Association;
- implemented the computerized employee information system;
- administered sales of Canada Savings Bonds.

#### **Labour Relations**

The branch negotiates and administers collective agreements, and salary settlements. It also provides labour relations advice to departments, coordinates employee health and safety, employee assistance and long service awards programs.

- participated in negotiating agreements with the Yukon Government Employees' Union and the Yukon Teachers' Association:
- administered an employee needs and priorities survey through the Employee Assistance Program in cooperation with the Bureau of Statistics.



Employees serving to the public carry out their duties in a variety of occupations such as checking for transport truck load limits and highway safety at weigh stations.

#### Compensation

The branch develops and administers classification and compensation systems.

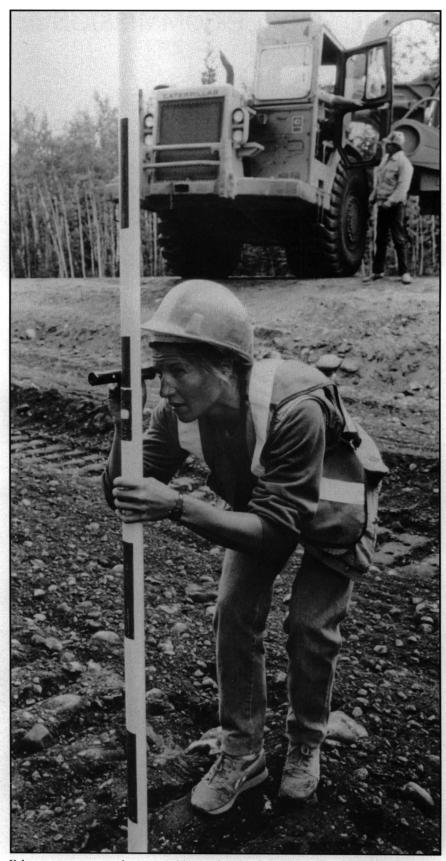
In 1987-88 the branch:

- refined the appeals process (dealing with the final Job Evaluation System appeals) to make it more equitable for all parties;
- worked on amendments to the Public Service Regulations made necessary as a result of changes to the Public Service Act in April, 1987;
- developed an audit program for reviewing public service jobs every five years.

#### **Positive Employment Program**

The branch develops and manages programs to give target group members greater access to employment in the public service.

- expanded the Native
   Training Corps to nine training person years;
- produced an affirmative action training video;
- provided information workshops to employees;
- began discussions with the Bureau of Statistics to develop a data base of target group representation.
- held consultations with interest groups as a foundation for a positive employment policy.



Yukon government employees provide a multitude of services to the public and the Public Service Commission is working to make sure that employment opportunities are available to the territory's diverse population.

# COMMUNITY AND TRANSPORTATION SERVICES

The department carries out its responsibilities through two divisions - the Transportation Division and the Community Affairs Division, and three branches - Communications; Policy, Planning and Evaluation; and, Personnel, Finance and Administration.

#### **Transportation Division**

The Transportation Division is responsible for planning and developing a transportation infrastructure including highway construction, road, airport, ferry and the government's heavy equipment and vehicle fleet maintenance, motor vehicle and driver licensing and enforcing legislation.

In 1987-88 the division:

- completed major highway improvement and construction projects throughout the Yukon;
- invested \$5.5 million in the South Klondike highway under a Canada/Yukon Engineering Services Agreement;
- invested \$1.3 million in the Dempster Highway.

#### **Airports Branch**

In 1987-88 the branch:

- maintained 10 Arctic B & C airports with funding from Transport Canada;
- provided communications and weather services to communities:
- initiated a study for developing a Yukon Air Transportation Policy;
- began major reconstruction of the runway, taxi strip and apron at the Old Crow Airport;

- began a study of emergency airstrip facilities;

 upgraded the Cousins Emergency Airstrip in Whitehorse.

# Transportation Capital Development Branch

The Transportation Capital
Development Branch
administered the Regional
Resource Road Program
stimulating resource development
in previously inaccessible areas of
the Yukon.

In 1987-88 the branch:

- provided funding assistance for 21 projects through the Regional Resource Road Program (valued at \$1.84 million);
- implemented the transportation capital planning process.

#### Municipal and Community Affairs Division

The Municipal and Community Affairs Division is responsible for land development, municipal engineering projects for unincorporated communities, and community services to municipalities and unincorporated communities in the Yukon.

#### **Lands Branch**

The Lands Branch provides project and community planning services to Yukon communities.

- began Phase I of the Granger Subdivision in Whitehorse;
- developed 43 country residential lots at Mary Lake;
- developed 34 lots at
   Mendenhall and 26 lots along the
   Carcross Highway at Robinson under the Yukon Homestead
   Policy;



A new pumper truck for Mayo was part of the equipment provided by the Protective Services Unit during the year which included a pumper for Haines Junction and a new ambulance for Teslin.

- provided industrial use land in communities including Haines Junction and Dawson;
- processed 16 land transfers for agricultural development.

#### **Municipal Engineering Branch**

The Municipal Engineering
Branch designs and constructs
water, sewage, waste disposal and
road projects in unincorporated
communities and some
municipalities. The branch also
works on land development
projects on behalf of the Lands
Branch.

#### In 1987-88 the branch:

- carried out capital municipal infrastructure projects valued at over \$10 million (projects included flood protection dikes for Mayo and Dawson City: riverbank erosion control in Upper Liard and Old Crow; road improvements in Carcross, Burwash Landing, Old Crow and other communities; sewage collection, treatment or disposal facilities in Teslin and Old Crow; sewage disposal site work in Steward Crossing, Deep Creek, Ross River, Keno City and other communities).

#### **Community Services Branch**

Assessment and Taxation Unit: The unit is responsible for general property assessment for all Yukon properties and the collection of general property taxes for all areas outside of municipalities.

In 1987-88 the unit:

- paid Home Owner Grants to 3,451 taxpayers (a total of \$1,019,000 or an average of \$295 per grant).

Municipal Administration Unit: The unit is responsible for Capital Block Funding and O & M grants to the Yukon's eight municipalities.

#### In 1987-88 the unit:

- provided over \$5,000,000 in O & M grants and \$9,000,000 in Capital Block Funding grants to the communities;
- provided \$3,000,000 in Local Employment Opportunities Program funding for 65 projects;
- funded four Rural Electrification Projects;
- funded construction of the Beaver Creek swimming pool, the Pelly Crossing community hall and the Ross River arena;
- sponsored the Spring Community Clean-Up Campaign.

Sport, Art and Recreation Unit:

In 1987-88 the unit:

- supported the Arctic Winter Games in Fairbanks, Alaska:
- sponsored athletes to the Jeux Canada Games in Sydney, Nova Scotia and the Western Canada Summer Games;
- sponsored artists representing the Yukon at the Festival by the Sea, Eastern Lights and the Canadian Heritage Festivals (artists also had financial support from the Advanced Artists Development Program);
- sponsored 25 sport, 14 arts and 10 recreation groups through the annual grant program;
- distributed over \$500,000 to communities through the Recreation Assistance and Recreation Director Assistance Programs.

Protective Services Unit:

In 1987-88 the unit:

- processed over \$30 million in permits for building construction in areas outside Whitehorse;
  - assessed emergency

measures programs;

- initiated an upgrading program for territorial volunteer ambulance attendant qualifications;
- purchased a new ambulance for Teslin;
- turned over new fire pumper trucks to the Haines Junction and Mayo Fire Departments.

#### **Communications Branch**

The branch helps make quality broadcasting and telecommunications services available at affordable rates throughout the Yukon. The branch represents the Yukon in federal policy making and regulatory processes in communications matters.

In 1987-88 the branch:

- continued plans to replace the current Yukon government VHF Mobile Radio System;
- managed the Community Radio and Television System which provides the CBC television signal in 14 communities and the CBC radio signal in three communities.

# Policy, Planning and Evaluation Branch

The Policy, Planning and Evaluation Branch plans and reviews departmental activities, develops policies and programs, provides policy and analytical support to the department.

- evaluated the Regional Resource Road Program;
- developed monitoring indicators for the Regional Resource Road Program;
- conducted a study on the Port of Skagway, Alaska to examine the capacity of the port to handle Yukon needs.

## ECONOMIC DEVELOPMENT: MINES AND SMALL BUSINESS

The Department of Economic Development encourages development in the primary, secondary and service industries. It also promotes local entrepreneurship and the fair distribution of resource development benefits throughout the territory.

In 1987 the department hosted a major regional development conference. It also launched a new publication, the Yukon Economic News, about the department's programs and economic opportunities in the territory.

#### **Planning and Research Branch**

The branch assists with economic planning at the community and band level.

In 1987-88 the branch:

- provided financial and technical assistance to community groups and bands through the Canada/Yukon Sub-agreement on Economic Development Planning (the program contributed more than \$350,000 to 25 planning and research projects);
- consulted with Yukoners on economic policies and decision making through the Yukon 2000 process (the Yukon Economic Strategy, a blueprint for economic development to the year 2000, was tabled in the spring of 1988);
- published review and forecast of economic performance;
- established two new programs - the Community Economic Development Program (to help communities develop and implement economic plans) and the Applied Research and

Technology Program (to encourage commercial research and development tailored to local needs):

- participated in discussions to transfer oil and gas responsibilities from the federal to the Yukon government;
- coordinated the Northern
  Oil and Gas Action Program
  (NOGAP) funded by the federal
  government (NOGAP projects
  include archeological work on the
  Yukon's Beaufort coastline and a
  preliminary impact study on the
  proposed development of a port at
  King Point);
- took part in discussions dealing with a Yukon environmental and socioeconomic impact assessment process, transfer of oil and gas resource management to the Northwest Territories and the Yukon, renewal of the Canada/Yukon Economic Development Agreement, reduction of interprovincial trade barriers, and free trade.

#### **Small Business**

The branch promotes the development of businesses, particularly those that maximize employment and investment opportunities for Yukoners.

- revised its Business Loans Program (the ceiling for loans was raised from \$100,000 to \$500,000, and from 25 to 80 per cent of total project costs; loan guarantees became available; working capital and inventory were added to eligible costs; 22 business loans worth \$1.6 million were approved);
- introduced the Venture
   Capital Program and the
   Renewable Resource Commercial Development
   Program;
- introduced the Canada/Yukon Small Business Incentives Sub-agreement to provide support to manufacturing and processing industries;
- opened a Business Development Office in Ross River (boosting the number of regional offices to four).



Yukon products and services can be actively promoted at trade shows and the Small Business Branch helps Yukon businesses exhibit their wares in new market areas.

Popular programs in 1987-88 included:

- Opportunity Identification (funded 22 innovative entrepreneurs);
- Trade Show Participation Assistance (helped 17 Yukon businesses exhibit their wares in a new market area);
- Canada/Yukon Renewable Resources Sub-agreement (assisted 37 research and demonstration projects);
- Canada/Yukon Tourism Sub-agreement (funded 34 projects).

The federal government contributed the largest share of the \$4.9 million spent under the five sub-agreements of the Canada/Yukon Economic Development Agreement. Joint spending under Special ARDA, which encourages the native economic development initiatives, amounted to \$528,318. Loans and contributions to businesses through all other programs handled at the Business Development Office totalled \$1,343,714.

#### **Energy and Mines Branch**

This branch wants to ensure that the Yukon gets the most out of its resources. The branch encourages energy conservation and the development of new energy sources and technologies. It also promotes mineral prospecting and exploration and the orderly growth and diversification of the mining industry.

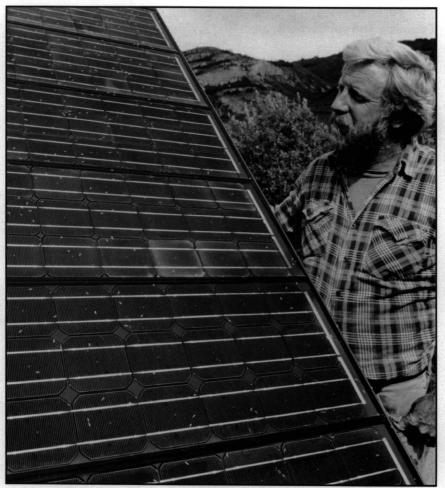
In 1987-88 the branch:

- amended the Saving
Energy Action Loan (SEAL)
Program to include the purchase
of efficient woodstoves and coal
burners as energy saving measures
(a total of \$411,990 was loaned to
144 residential and commercial
applicants to assist them in

reducing their energy consumption);

- completed six feasibility studies examining local energy sources under the Yukon Energy Alternatives Program (the program also provided a \$128,000 loan to a Whitehorse business setting up a district heating system fuelled by woodchips);
- made home heating oil subsidies, formerly paid to rural Yukoners by the federal government, available for one more year (\$38,000 was granted to 178 residents whose fuel prices exceeded the Whitehorse rate):
- conducted energy policy research that included a survey of current provincial policies, forecasting the future energy demand, costing of power

- generation and heating systems, and an examination of the territory's oil and gas potential;
- participated in the development of a federal regulatory policy for the Yukon placer industry (to resolve longstanding contradictions in fisheries and mining industry legislation);
- prepared a negotiating position for the devolution of mineral resources to territorial jurisdiction;
- contributed \$114,000 to the fieldwork expenses of 25 prospectors through the Prospectors' Assistance Program;
- assisted 29 exploration projects through the \$1 million Exploration Incentives Program.



Promoting energy alternatives within the Yukon can include projects such as this solar powered irrigation experiment at Little Atlin Lake.

## DEPARTMENT OF EDUCATION

The Department of Education provides elementary and secondary school education throughout the Yukon. The department funds the development, promotion and evaluation of the Native Languages Program and trains local instructors for the program. French language programs are provided for children and adults and the department also supports adult training and continuing education programs. Library and archives services are the responsibility of the Department of Education.

There are five branches in the department - Policy and Planning, Public Schools, Advanced Education, Libraries and Archives, Finance and Administration.

#### **Policy and Planning**

The branch develops and coordinates departmental policies and long range planning, formulates legislation and regulations, and coordinates communications and public information programs.

In 1987-88 the branch:

- conducted consultation sessions on the College Act and distributed the White Paper on College governance;
- drafted legislation for a public governing board for the college;
- consulted with Arts
   Canada North to draft the Arts
   Centre Act;
- completed the Education Act Task Force consultations;
- shared sponsorship of the Joint Commission on Indian

Education and Training with the Council for Yukon Indians;

- drafted a Special Education Policy.

#### **Public Schools Branch**

The branch provides education services for students from kindergarten to grade 12.

In 1987-88 the branch:

- issued the KWIYA report through the Joint Commission on Indian Education and Training;
- issued the working paper of the Education Act Task Force;
- located a Regional Superintendent of Education in the northern regions at Dawson City;
- held a Yukon teachers' convention sponsored by the Yukon Teachers' Association:

- published "Part of the Land, Part of the Water" in cooperation with the Council for Yukon Indians

#### **Advanced Education**

The branch provides skills training and continuing education programs. It also provides human resource planning services.

- initiated new skills
   training programs at Yukon
   College in carpentry, survey
   technician, industrial/construction
   electricity, and business
   management;
- introduced employment development and continuing education programs (such as the Yukon Training Opportunities Program, the Summer Student Career Development Program and the Canada/Yukon Small Business Training Program;
  - issued 62 journey level



Work began during the year on a major review to improve the Yukon's education system into the 1990's and beyond.

certificates to Yukon residents (50 of these received an Interprovincial Standards Red Seal);

- provided training for 38 apprentices in the Yukon government's in-house apprenticeship training program;
- administered the distribution of grants and scholarships to Yukon students in post-secondary institutions.

#### Finance and Administration

The branch is responsible for school facilities, pupil transportation, departmental capital projects and school maintenance and custodial services. It also provides administative, personnel and financial services for the department.

#### **Libraries and Archives**

The Libraries and Archives
Branch has a central library and archives service in Whitehorse and 19 branch libraries throughout the Yukon. The branch also makes print and audio visual material available to the public, students and researchers.

- sponsored the Public Libraries Act;
- created a readers' advisory and reference service at the Whitehorse Public Library;
- began planning for the construction of a new Yukon Archives building.



The government continues to promote apprenticeship training opportunities throughout the territory to provide trades training in communities such as Dawson City.

## DEPARTMENT OF FINANCE

The Department of Finance ensures that the Yukon government's financial resources are well planned, properly utilized, and controlled according to the Financial Administration Act.

The department is responsible for:

- managing the Yukon Consolidated Revenue Fund;
- managing government accounting and financial systems and records;
- accounts payable and government payroll;
- monitoring departmental financial operations to comply with the Financial Administration Act;
- preparing and distributing periodic financial statements and other financial information to departments;
- preparing Public Accounts;
- preparing government expenditure plans and other financial information for presentation to Management Board and the Legislative Assembly;
- managing government revenues and the investment functions of the government;
- providing financial advice to Management Board;
- negotiating and administering federal/territorial financial agreements.

In 1987-88 the department:

- implemented a new computerized accounts payable system;
- negotiated new community banking arrangements and services;
- negotiated the Extension of Formula Financing Agreement with Canada.



The Finance Department has spearheaded the government's efforts to extend banking services to the smaller communities and negotiated the agreement which led to the reopening of banking services in Faro.

### GOVERNMENT SERVICES

The department provides services to government through four branches - Supply Services, Finance and Administration, Systems and Computing and Property Management.

#### **Supply Services**

The Supply Services Branch provides centralized transportation, communication, asset control, printing, records, micrographics, warehousing and purchasing services to all government departments and agencies.

In 1987-88 the branch:

- signed a memorandum of understanding between the federal and territorial governments on public sector procurement;
- processed purchase orders totalling \$34.4 million (77 per cent purchased within the Yukon), and service contracts totalling \$15.1 million (76 per cent awarded in the Yukon);
- awarded 1,911 service contracts to Yukon companies;
- provided more than 14 million printed items through the Queen's Printer;
- held three auction sales of surplus material, office furniture and equipment, and surplus road equipment;
- processed 306 aircraft charter contracts (valued at \$1,238,000), 373 service contracts (valued at \$3,372,807) through the transportation and communication section (100 per cent of aircraft charter contracts and 95 per cent of service contracts went to northern contractors):
- processed 6,329 departmental requisitions (valued at \$1.4 million) through the

central stores warehouse.

#### Finance and Administration

The branch administers the department's financial and personnel services, arranges the government's general insurance coverage, and provides contract administration for all Yukon government construction, service and consulting contracts.

In 1987-88 the branch:

- implemented new Contracts Regulations (OIC 1987/13);
- centralized the registration of Yukon government contracts in Contract Administration;

- awarded 202 construction contracts (valued at \$39,582,415, of these, 191 contracts valued at \$37,567,750 were awarded to Yukon firms).

#### Systems and Computing Services

The Systems and Computing Services Branch manages the development of computer systems, purchases computers and computer workstations for government departments and operates a Central Data Centre.

- installed 180 new computer workstations;
- provided 600 employees with computer training;
- installed new data processing systems in several departments.



The government holds several auction sales during the year so that the public can bid on surplus materials, furniture and equipment.

#### **Property Management Branch**

The Property Management Branch acquires, maintains and allocates office accommodation for government departments and agencies. The branch is responsible for planning, leasing, designing, constructing, operating and maintaining government facilities. It also provides security and custodial services for certain government buildings.

- supervised 81 client projects (valued at \$25,000,000);
- carried out 20 retrofit projects to help reduce the government's energy costs;
- completed 34 projects to upgrade public buildings to code standards and one construction project for a new Building Maintenance Facility in Watson Lake;
- provided building maintenance services.



The Property Management Branch works with the private sector in arranging office accommodations for the multitude of services delivered to the public.

# HEALTH AND HUMAN RESOURCES

The Department of Health and Human Resources provides health and social services to Yukon communities. The department has five branches including Community and Family Services, Social Services, Health Services, Juvenile Justice, and Policy and Administration.

# Policy and Administration Branch

The branch provides administrative and human resource planning and information services for the department.

# Community and Family Services Branch

The branch plans and delivers family and children's services including day care, child welfare, foster care, adoption, child development, and other assessment, treatment and support services. The branch also administers all social services provided through regional services in rural Yukon communities.

Highlights of 1987-88 are:

- a new Child Care Capital Development Program supporting new licensed child care services and improvements to existing centres and family day homes;
- a new Community
  Agency Innovations Program
  supporting management
  improvements and program
  assistance for community services
  such as the Child Development
  Centre, Skookum Jim Friendship
  Centre, Yukon Family Services
  Association, Yukon Women's
  Transition Home, Yukon Council
  on Aging, Crossroads Alcohol

Treatment Centre, and the Yukon Rehabilitation Centre;

- the first in-territory children's treatment group home service in Whitehorse;
- a new Family Support Program;
- family violence initiatives including support and treatment groups for children, expansion of the rural safe homes program, and program development activity.

#### **Social Services Branch**

The branch plans and delivers social assistance, services for seniors, home care, alcohol, drug, and vocational rehabilitation services.

- supported the Women's Transition Home in its initiative for second stage housing in Whitehorse:
- assisted community-based activities of the Yukon Association of Special Needs People;
- developed a substance abuse public education strategy;
- provided homemaking and home nursing services through the Home Care Program;
- increased the supported independent living program for rehabilitation clients;
- began planning for the repatriation of mentally disabled Yukoners from an institution in British Columbia.



Providing home nursing and homemaking services is one of the continuing programs of the Community and Family Services Branch.

#### **Health Services Branch**

The branch provides insurance services, communication disorder services, health promotion and vital statistic information, nursing home services in Whitehorse, and administers the National Health and Welfare hospital and community health services.

Highlights of 1987-88 are:

- upgrading health centre services in Pelly Crossing and Old Crow;
- the new Change of Name
   Act;
- improvements to resident care service (including recreational programming at Macaulay Lodge in Whitehorse);
- health transfer planning (including a review of legislative requirements for management of the health sector and an evaluation of health services in four Yukon communities).

#### Juvenile Justice Branch

The branch provides community, court, and residential rehabilitation services for young offenders.

Highlights for 1987-88 are:

- the new Young Persons Offences Act:
- new first offender prevention programs for young offenders.



The Communications Disorders Clinic provides services to assist people with speech and hearing disabilities.

### DEPARTMENT OF JUSTICE

There are six branches in the Department of Justice - Court Services, Legal Services, Corrections, Consumer and Labour Affairs, Policy and Planning, and Finance and Administration. Through the branches, the Department of Justice provides services to victims of crime and assistance in matters such as the collection of maintenance payments, support for witnesses through the Victim/Witness Program, and the promotion of public legal education activities.

#### **Court Services**

The branch gives administrative support to the Courts and serves the public through court registries, a Sherriff's Office, law library, Native Courtworkers Program, Maintenance Enforcement, and court reporting services.

In 1987-88 the branch:

- continued the work of the Victim/Witness Administration Program;
- implemented the Court Registry Information System (CRIS).

#### **Legal Services**

The Legal Services Branch provides legal advice and representation for government departments, drafts legislation and maintains the offices of Land Titles, Legal Aid, the Public Administrator and the Chief Coroner.

In 1987-88 the branch:

- brought the Legal Aid
   Office under the auspices of the
   Legal Services Society;
  - continued work on the

devolution of the Crown Attorneys and Land Titles functions from the federal government.

#### **Corrections**

The Corrections Branch protects offenders in care and helps them adjust personally and socially when preparing for release.

In 1987-88 the branch:

- operated a summer mobile work camp in Haines Junction:
- participated in the opening of the Salvation Army Adult Residential Centre (to provide service to non-violent offenders);
- recruited a crime prevention coordinator to develop and deliver crime prevention programs for youth and in the areas of family violence and impaired driving.

# Consumer, Corporate and Labour Affairs

This branch protects the public through registration standards and redress procedures. It maintains legislative and basic disclosure and information requirements related to commercial activities and enforces labour legislation including laws concerning employment standards, occupational health and safety, fair practice, and employment agencies.

In 1987-88 the branch:

- increased the minimum wage to \$4.75 per hour;
  - developed a new Societies

- developed new legislation

- the Nursing Assistants

Act:

Registration Act, the Lottery Licencing Act, and the Private Investigators and Security Guards Act:

 published "The Gentle Art of the Tough Complaint" - a consumer self-help directory.

#### **Policy and Planning**

The branch coordinates policy development, planning and departmental evaluation.

In 1987-88 the branch:

- assisted in setting up the Yukon Human Rights Commission;
- coordinated Public Legal Education activities;
- sponsored a Law Lecture Series;
- prepared a five-year strategy plan for the department.

#### **Finance and Administration**

The branch provides financial, personnel and systems support for program delivery.



The Justice Centre in Whitehorse.

## RENEWABLE RESOURCES

The Department of Renewable Resources coordinates programs through five branches: Administration; Agriculture; Fish and Wildlife; Parks, Resources and Regional Planning; and Policy and Planning.

#### **Administration Branch**

The branch provides general management for the department as well as financial and personnel support services.

In 1987-88 the branch:

- completed the Information Systems Planning (ISP) study (an outline of the department's micro-computer requirements);
- initiated the purchase of hardware and software for the first phase identified in the ISP study;
- helped Internal Audit complete a comprehensive personnel and internal audit.

#### **Agriculture Branch**

The branch is responsible for agricultural research and development, and extension services for Yukon farmers.

In 1987-88 the branch:

- was involved in the
   "North of Sixty Agricultural
   Symposium" sponsored by the
   Yukon Livestock and Agricultural
   Association;
- continued the development of a Yukon Agricultural Policy;
- continued to develop policies and regulations for grazing, livestock control, meat inspection and slaughterhouse facilities;
  - promoted agriculture in

the Yukon through extension programs, newsletters and onfarm visits;

- published "A Yukon Garden Handbook";
- supported the New Crop Development Program;
- continued research and development programs to identify forages, vegetables and farming practices suitable for the Yukon.

#### Fish and Wildlife Branch

The branch carries out fish and wildlife research, habitat studies, and resource management and enforcement programs.

In 1987-88 the branch:

- signed a 2.5 year cooperative agreement with Wildlife Habitat Canada to identify key habitat areas in the Yukon and develop measures for their protection;

- played a major role in negotiating the International Porcupine Caribou Agreement between Canada and the United States (the agreement provides for joint management of the herd through the International Porcupine Caribou Management Board);
- assisted in the reorganization of the Yukon Wildlife Advisory Council to form the Yukon Wildlife Management Board;
- helped establish the
   Wildlife Management Advisory
   Council (North Slope) as called
   for under the terms of the
   Inuvialuit Final Agreement;
- consulted with Indian
   bands and other interest groups on trapline allocation decisions,
   wildlife surveys and management programs;
- collected information on native hunting patterns (Native Harvest Study);



The Renewable Resources Department and Wildlife Habitat Canada are working together to identify and protect key habitat areas and the work has included surveys in the MacArthur Game Sanctuary.

- collected information needed to develop management plans for the Rancheria and Klotassin caribou herds;
- expanded moose inventories into central and southeast Yukon;
- produced a status report on mountain goats in the Yukon;
- continued wolf inventories:
- managed the grizzly harvest by outfitted hunters.

# Parks, Resource and Regional Planning

The branch operates, plans and develops parks and campgrounds. It is also responsible for land use planning and issuing certain forestry permits.

In 1987-88 the branch:

- established the Yukon's first territorial park at Herschel Island;
- helped implement the Yukon Land Use Planning Agreement;
- drafted a Parks and Outdoor Recreation Policy for developing parks, campgrounds, heritage rivers and outdoor recreation sites;
- drafted an interim parks system plan;
- initiated a 5-year rehabilitation for Yukon campgrounds;
- nominated the Thirty-Mile section of the Yukon River as a Canadian Heritage river.

#### **Policy and Planning Branch**

The branch coordinates policy, legislation, information services and the department's work on devolution and land claims.

- participated in land claim negotiations;
  - continued to work on the

- Yukon Conservation Strategy;
- co-sponsored a conference on Advancing Sustainable Development through Northern Conservation Strategies;
- assisted the Vuntat Gwich'in Tribal Council to develop a community-based conservation strategy for Old Crow:
- participated in sustainable economic development initiatives through the National Task Force on the Environment and the Economy;
- participated in Canada/United States technical committee deliberations concerning management techniques for salmon stocks;
- administered the Renewable Resource Subagreement of the Canada/Yukon Economic Development Agreement;

- coordinated implementation of the Yukon government's responsibilities under the Inuvialuit Final Agreement;
- assisted in the production of departmental publications;
- introduced a pilot project on the environment and ecology to Yukon primary schools (Project Wild):
- operated the Dempster Highway Interpretive Centre in cooperation with the Fish and Wildlife Branch;
- initiated meat inspection and abatoir regulations;
- provided legislative assistance for new livestock control measures, a self regulation system for Yukon campgrounds, and adjustments to the hunting seasons.



Pauline Cove at Herschel Island is now part of the first territorial park established in the Yukon.

### DEPARTMENT OF TOURISM

The Department of Tourism promotes the Yukon as a tourism destination and assists the private sector in industry development. The department also preserves the territory's heritage resources. There are three branches in the department - Marketing, Development and Heritage.

#### **Marketing Branch**

The branch works towards generating the largest possible net revenue from visitor spending. Its goal is to increase the number of visitor/consumers who vacation in the Yukon and to increase their length of stay.

In 1987-88 the branch:

- cooperated with the Tourism Industry Association of the Yukon (TIAY) to form the Yukon Tourism Marketing Council;
- hired an independent marketing advisor to the marketing council with funding from CYTSA;
- contracted operation of the convention promotion program to TIAY (in 1987, 42 conventions attracted 6,571 delegates);
- promoted the Yukon as a commercial film location through the new Film Promotion program;
- redesigned its tourism literature program;

- introduced the theme
   "Yukon the Magic and the Mystery";
- used CYTSA funding to assist in the installation of FM radio equipment in Visitor Reception Centres;
- installed video laser discs with tourist promotion information in Visitor Reception Centres:
- developed a brochure in cooperation with the Federation of Yukon Wilderness Outfitters and TIAY.

#### **Development Branch**

The branch promotes regionally diversified economic growth within the tourism sector and manages the Tourism Subagreement of the Economic Development Agreement.



The department's Heritage Branch played a major role in the restoration of the Old Territorial Administration Building.

In 1987-88 the branch:

- conducted a comprehensive visitor exit survey;
- conducted two focus group tests to evaluate tourism promotion literature;
- carried out a conversion study to establish how many people who requested information from the department actually visited the Yukon;
- constructed and installed Yukon border crossing signs;
- funded 32 recreational, cultural and sporting events;
- supported streetscape development projects in Haines Junction, Watson Lake and Carcross and the completion of streetscape plans/design work in Beaver Creek, Burwash Landing, Destruction Bay, Pelly Crossing, Teslin and Upper Liard.

#### **Heritage Branch**

The branch protects and manages the Yukon's heritage resources. It gives support to heritage initiatives of local societies, multicultural and native groups. The branch also works to increase the knowledge and appreciation of the Yukon's history.

- continued development work on heritage legislation and a Yukon museums plan;
- began fieldwork for the Yukon Heritage Inventory (10 communities were visited, 1,200 historic and native sites were recorded):
- through the Yukon Geographical Names Board, recommended five geographical names for official approval.



Watson Lake is commonly referred to as the Gateway to the Yukon for thousands of north-bound travellers each year and the department's visitor reception centre is among the many which help tourists learn more about the territory.

## WOMEN'S DIRECTORATE

The Women's Directorate works to integrate women's issues into the mainstream of government policy-making and program development. The directorate provides policy analysis and advice through participation in the Deputy Ministers' Review Committee, the Policy Review Committee, and the Departmental Administrators' Liaison Committee.

The directorate remains active in federal/provincial/territorial meetings and continues to work on the implementation of the Labour Force Strategy with the Advanced Education Branch of the Department of Education.

In 1987-88 the directorate:

- worked on the government-wide plan of action for women:
- identified women's issues at the community, territorial and national level;
- informed the public about women's issues;
- promoted Women on Wheels (WOW travelled to Carcross and Carmacks to conduct workshops on issues identified by community women);
- contributed to
   International Women's Day celebrations:
- participated in the Yukon Women's Conference and the annual meeting of the Yukon Indian Women's Association;
- published: "How to Find a Job; an Employment Handbook for Yukon Women" (distributed in the Yukon, the Northwest Territories and to many provincial and federal agencies); the first in a series of statistical fact sheets on Yukon women; a handbook on how to implement pay equity (distributed to all municipalities, this handbook was produced in cooperation with the Department of Justice);
- completed a reorganization of the resource library.



Encouraging career options is one of the major goals of the bi-annual Career Fair sponsored by the Women's Directorate.

## WORKERS' COMPENSATION BOARD

The Workers' Compensation Board provides financial assistance to injured workers and the dependents of workers killed as a result of industrial accidents. The board also administers the Compensation for Victims of Crime Program.

In 1987-88, the board:

- developed a back clinic program to assist workers recovering from injuries and to teach preventive measures in back care;
- re-established the rehabilitation program to help permanently disabled workers return to work through academic courses or on-the-job training.

In 1987, the Workers' Compensation Act was amended:

- Pensions: the monthly payment to surviving spouses will continue for life (previously this pension was discontinued when the surviving spouse remarried);
- Dependents: the age limit for dependent children went from 16 to 18 years; for children taking post-secondary education, the age went from 18 to 21 years.

## YUKON HOUSING CORPORATION

The corporation develops and manages housing in the Yukon according to the Housing Corporation Act. The Yukon Housing Corporation provides accommodation for senior citizens, families in need, and persons with disabilities. The corporation also assists private developers in providing housing in the Yukon.

In 1987-88 the Yukon Housing Corporation:

- designed and implemented a Home Improvement Initiative to give assistance to Yukoners repairing their homes;
- initiated a study into the barriers to home ownership in the Yukon;

- constructed five staff housing units and 45 social housing units, including a 30 unit senior citizen project in downtown Whitehorse.



The Yukon Housing Corporation was responsible for ensuring that Closeleigh Manor is one of the best, and energy efficient, senior citizen housing units in the country.

## YUKON LIQUOR CORPORATION

The Yukon Liquor Corporation is responsible for regulating alcoholic beverage sales in the territory.

In the 1987/88 fiscal year the corporation:

 began planning a new liquor store in Dawson City to reflect the architecture of the Klondike Gold Rush era (construction of the new facility will be completed by 1990).

In January 1988, changes to the Liquor Act were enacted:

- the hours for beer offsales by licensed operators were limited; and, a procedure for band councils to apply to have public drinking prohibited on band land was put into place.

## YUKON DEVELOPMENT CORPORATION

The Yukon Development Corporation is a Crown corporation formed to participate with the private sector in developing the Yukon economy for the benefit of Yukoners.

YDC's involvement in economic development has centred on the two assets it holds for Yukoners: the Yukon Energy Corporation and Hyland Forest Products.

During 1987-88, the corporation:

- re-opened and refurbished the sawmill at Watson Lake;
- initiated a long range silviculture program for regenerating timber on harvested areas, and creating employment, business and training opportunities through forestry industry apprenticeships.

Through its energy subsidiary, the corporation;

- conducted energy alternative studies;
- funded the Yukon Energy Support Program and looked at methods for providing power at reasonable and equitable rates to all Yukoners.



The Whitehorse Rapids Hydro plant was transferred from the federal government to the people of the Yukon through the Yukon Energy Corporation.

# Statement of Revenues and Expenditures for the year ended March 31, 1988

	1988	1987
		(thousands of dollars)
Revenues (Schedule B) Recoveries (Schedule C)	\$ 234,834	\$ 218,717
Operations and maintenance	29,211	28,695
Capital	11,959	14,867
	276,004	262,279
Expenditures (Schedule D)		
Operations and maintenance	188,066	175,477
Capital	90,688	91,036
	278,754	266,513
Deficit before equity grant	2,750	4,234
Equity grant to Yukon Development Corporation	29,500	-
Deficit for the year	\$ 32,250	\$ 4,234

# Statement of Surplus for the year ended March 31, 1988

	1988	(thousands of dollar	1987 rs)
Accumulated surplus at beginning of the year	\$ 77,589	\$	62,323
Deficit for the year	32,250		4,234
	45,339		58,089
Assignment by Canada of Yukon Development Corporation promissory note	_		19,500
Accumulated surplus at end of the year	\$ 45,339	\$	77,589

# Schedule of Revenues for the year ended March 31, 1988

#### Schedule B

	1988	1987	
		(thousands of dollars)	
Grant from Canada	\$ 173,474	\$ 160,162	
Taxes and general revenue		-	
Income taxes	24,491	19,105	
Other taxes	11,354	10,332	
Yukon Liquor Corporation			
- net income	5,133	4,916	
Licences, permits, registrations	3,711	3,171	
Interest - bank and other	3,695	6,453	
Liquor taxes	1,863	1,754	
Gain on sale of lots	584	297	
Fines	193	174	
Other revenues	69	(184)	
Yukon Health Care premiums	-	3,014	
	51,093	49,032	
Transfer payment from Canada			
Established Programs Financing	10,267	9,523	
	\$ 234,834	\$ 218,717	

# Schedule of Recoveries for the year ended March 31, 1988

### Schedule C

		1988		1987
	(thousands of dollars)		irs)	
Operations and Maintenance				
Community and Transportation Services	\$	12,649	\$	14,612
Health and Human Resources	,	10,211		7,780
Education		2,852		2,731
Justice		1,418		817
Renewable Resources		779		238
Government Services		180		219
Executive Council Office		21		20
Tourism		17		12
Finance		12		_
Economic Development		3		1,286
Interest		1,069		980
	\$	29,211	\$	28,695
Capital				
Community and Transportation Services	\$	7,840	\$	8,908
Economic Development		3,262		5,381
Health and Human Resources		306		_
Renewable Resources		188		366
Government Services		184		125
Education		100		_
Tourism		79		7
Justice		-		80
	\$	11,959	\$	14,867

# Schedule of Expenditures for the year ended March 31, 1988

### Schedule D

	1988	(thousands of dollars)
Operations and maintenance Community and Transportation Services Education Health and Human Resources Justice Government Services Renewable Resources Public Service Commission Executive Council Office Tourism Finance Economic Development Yukon Housing Corporation Legislative Assembly Women's Directorate Interest on Loans	\$ 44,124 42,453 39,714 16,944 13,794 7,340 6,474 3,885 3,023 2,634 2,414 2,260 1,685 230 1,092	\$ 41,515 39,716 37,681 15,602 12,699 6,103 4,209 3,432 3,617 2,582 3,930 1,805 1,472 183 931
	\$ 188,066	\$ 175,477
Capital Community and Transportation Services Education Government Services Economic Development Yukon Housing Corporation Tourism Health and Human Resources Renewable Resources Justice Yukon Liquor Corporation Executive Council Office	\$ 45,897 21,236 8,449 5,712 2,808 2,709 1,758 1,606 261 215 37	\$ 42,330 21,349 6,512 6,876 1,300 4,410 1,780 1,619 4,070 772
	\$ 90,688	\$ 91,036

# Statement of Assets and Liabilities as at March 31, 1988

### **ASSETS**

		1988	(thousands of dollars)
Current Cash and short-term investments Accounts receivable Inventories	\$	26,123 41,328 3,496	\$ 24,775 27,136 3,509
		70,947	55,420
Due from Canada - Federal grant Due from Territorial corporations Long-term receivables Loan to British Yukon Railway Company Land held for sale Fixed assets, at a nominal value of one dollar		15,036 16,918 - 14,401	1,686 44,536 14,457 1,000 17,535
	\$	117,302	\$ 134,634
	LIABILITIES		
Current Accounts payable and accrued liabilities Deferred revenues Due to (from) Yukon Housing Corporation	\$	47,010 4,240 230 51,480	\$ 39,061 2,628 (113) 41,576
Provision for employee termination benefits Unmatured debt		7,253	5,529
Loans from Canada Other debentures Road Equipment Reserve Fund		9,492 1,564 2,174 71,963	7,015 1,717 1,208 57,045
	SURPLUS		
Accumulated surplus		45,339	77,589
	5	5 117,302	\$ 134,634

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