



# The Yukon Legislative Assembly

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Number 13

7th Session,

23rd Legislature

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Debates & Proceedings

**Wednesday, November 24, 1976**

Speaker: The Honourable Donald Taylor



November 24, 1976.  
Whitehorse, Y.T.

**Mr. Speaker:** Madam Clerk, is there a quorum present?

**Madam Clerk:** Yes, there is, Mr. Speaker.

**Mr. Speaker:** I will now call the House to order. We will proceed with morning prayers.

*(Prayers)*

#### ROUTINE PROCEEDINGS

**Mr. Speaker:** We will proceed this morning with the Order Paper.

Are there any documents for tabling?  
The Honourable Minister of Local Government.

#### TABLING OF DOCUMENTS

**Hon. Mr. McKinnon:** Mr. Speaker, I have for tabling today a White Paper on Community Hearings on the Alcan Pipeline Route.

**Mr. Speaker:** The Honourable Minister of Health and Welfare.

**Hon. Mrs. Whyard:** Mr. Speaker, I have for tabling a Green Paper on the Motor Vehicles Ordinance.

**Mr. Speaker:** The Honourable Minister of Education.

**Hon. Mr. Lang:** Mr. Speaker, I have for tabling a reply for Motion Number 4, for the Production of Papers.

**Mr. Speaker:** Reports of Committees. Petitions? Introduction of Bills? Are there any Notices of Motion for the Production of Papers? Are there any Notices of Motion or Resolution?

The Honourable Member from Hootalinqua.

#### NOTICES OF MOTION

**Mr. Fleming:** Yes, Mr. Speaker, I would like to give notice re Federal/Territorial Lands Advisory Committee.

**Mr. Speaker:** Are there any further Notices of Motion or Resolution?

The Honourable Member from Mayo?

**Mr. McIntyre:** Yes, Mr. Speaker, I would like to give Notice of Motion regarding an appointment to the Water Board.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre?

**Mr. Hibberd:** I would like to give Notice of Motion, moving the Green Paper on the Motor Vehicles Ordinance into Committee of the Whole.

**Mr. Speaker:** Are there any Statements by Ministers?

Are there any oral questions this morning or written questions?

#### QUESTION PERIOD

The Honourable Minister of Education?

**Hon. Mr. Lang:** Mr. Speaker, I have for tabling a Legislative Return to a question concerning fishing licences.

**Mr. Speaker:** The Honourable Member from Hootalinqua?

**Mr. Fleming:** Yes, Mr. Speaker, I don't feel very good, I've got a cold, but you did say question period, didn't you?

**Mr. Speaker:** Yes.

#### Question re: T.V. to Carcross and Bennett

**Mr. Fleming:** Thank you. Yes, Mr. Speaker, I have a question this morning for the Minister of Local Government regarding the T.V. at Carcross and possibly I think to Bennett. I have been told that there is a satellite going somewhere in the direction of Bennett to possibly serve them with T.V. I'm wondering if the Minister knows whether this is just being done privately, or is it under any sanction from the Territorial Government?

**Mr. Speaker:** The Honourable Minister of Local Government?

**Hon. Mr. McKinnon:** Mr. Speaker, it must be being done privately. There has been no application from any organization, group or company asking for Territorial Government involvement at this point in time to any ground receiving station at Bennett.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre?

#### Question re: Remedial Tutor Program Coordinator

**Mr. Hibberd:** Yes, Mr. Speaker. I have a question for the Minister of Education this morning, regarding the Remedial Tutor Program Coordinator. I would like to know if this position is a salaried position, and if so, what is the remuneration involved?

**Mr. Speaker:** The Honourable Minister of Education?

**Hon. Mr. Lang:** Mr. Speaker, if I recall correctly, the title is Program Director, and there is a salary provided for this individual to direct the Remedial Tutoring Program, and I don't have the figures right now. I will bring those in possibly tomorrow.

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, I have answers to



questions asked previously.

On November 18th, 1976, Dr. Hibberd asked the following oral question respecting the establishment of the Workmen's Compensation Advisory Board. The question was, will this require changes in the present Workmen's Compensation Ordinance, and when does the Government intend to bring in such changes to this Ordinance, to fit with the establishment of this Board?

The answer is. The Workmen's Compensation Advisory Board was established by a Commissioner's Order under authority of the Workmen's Compensation Ordinance, to act as referee in Workmen's Compensation cases, replacing the Alberta Workmen's Compensation Board, which has served in this capacity in the past.

The Board will also serve in an advisory capacity respecting financial and management practices, relating to administration of the compensation fund, and it was not necessary to amend the Workmen's Compensation Ordinance in order to establish the Advisory Board and designate it as referee.

Additionally, on November 16th, 1976, Ms. Millard asked the following question. How many of the resolutions passed by the Yukon Tourism Advisory Board at its Spring meeting have been acted upon and which ones are they?

The answer is. Of the six resolutions passed by the Yukon Tourism Advisory Board in April, 1976, one required no action; four have been acted upon and one has received only preliminary discussion. Specifically, those resolutions dealing with dust control on the Klondike Highway, renovations to the Alaska Highway, small business loans program and highway rest stops were dealt with, while the resolution concerning licensing of fishing guides and wilderness travel outfitters has been only tentatively discussed.

At the November 18th meeting of the Board, a full report was presented on the status of these resolutions.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre?

**Mr. Hibberd:** Supplementary to that reply, Mr. Speaker. The present system of appeal under the Workmen's Compensation Board, of necessity involves referral to doctors working as a Board outside of the Yukon, and that is the Ordinance, and not in regulations.

Now, I do not understand then how you can carry this on with regulations without altering the Ordinance.

**Mr. Commissioner:** Mr. Speaker, I will take that again under advisement and respond.

**Mr. Speaker:** The Honourable Member from Hootalinqua?

#### Question re: Money allocated for Indian Education

**Mr. Fleming:** Yes, Mr. Speaker, I have a question I think could be for the Minister of Education or Mr. Commissioner, I would presume probably Mr. Commissioner.

In the 1975-76 fiscal year, there was a sum of \$1,690,880.00 allocated to the Yukon Territory for the education of Indian people. I would ask Mr. Commis-

sioner if he knows who received this money, where it was spent, and can it be accounted for?

**Mr. Speaker:** The Honourable Minister of Education?

**Hon. Mr. Lang:** Mr. Speaker, we're just investigating this. I realize this was an answer to a question given to the Parliament, and we are attempting to find out just what this money was spent on. It's my understanding that it was not directed to the Territorial Government, but I'll check this out and bring an answer back to this House possibly tomorrow.

**Mr. Speaker:** The Honourable Member from Hootalinqua.

**Mr. Fleming:** Thank you, Mr. Speaker. Could be possible, if possible, could you give us an account of where the money was spent?

**Mr. Speaker:** The Honourable Minister of Education.

**Hon. Mr. Lang:** Yes, Mr. Speaker.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre.

#### Question re: Medical Coverage at Watson Lake

**Mr. Hibberd:** Mr. Speaker, I have a question this morning for the Territorial Minister of Health, although it refers to matters not directly under her jurisdiction regarding the situation of medical coverage at Watson Lake. I do not wish to become embroiled in the controversy that's going on, but I am concerned if there is any plans for alternate coverage, medical coverage for the residents of that area?

**Mr. Speaker:** The Honourable Minister of Health and Welfare.

**Hon. Mrs. Whyard:** Yes, Mr. Speaker, there is another doctor in residence at Watson Lake, qualified to use the facilities of the Watson Lake Hospital.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre.

**Mr. Hibberd:** Mr. Speaker, I understand the doctor who is at present there is on an interim basis only. Are there any continuing plans which you are aware of for permanent coverage?

**Mr. Speaker:** The Honourable Minister of Health and Welfare.

**Hon. Mrs. Whyard:** Mr. Speaker, there has been a number of combinations forming and evolving in the last few months. As you realize, all Members of the House realize, the matter of establishing a medical practice is left to the individual involved and neither the Federal nor the Territorial Governments are in the habit of establishing practices for physicians.



If a qualified medical practitioner wishes to establish himself in Watson Lake, there is nothing to stop him as long as he meets the requirements to be licensed to practice in the Yukon.

There have been one or two individuals who have shown interest in establishing in Watson Lake and I personally had hopes that one of them was going to establish what I feel would have filled a long felt need in the Yukon and that is revolving locum situation which could spell off doctors who are working in an isolated community by themselves and have no backup medical practitioner if they need to accompany a patient to a hospital elsewhere or try to get a day or two off.

There was at least one individual interested in setting up this kind of partnership operating out of Watson Lake to serve nearby mining communities and various parts of the Yukon. However, this did not materialize for personal reasons of his own. I think the young man got married and went elsewhere, but there are always possibilities that another practitioner may wish to locate in Watson Lake and this department has no control over whether they do or not.

**Mr. Speaker:** The Honourable Member from Whitehorse Riverdale.

#### Question re: Composition of Water Board

**Mr. Lengerke:** Mr. Speaker, I have a question for the Commissioner this morning pertaining to the Water Board. My question this morning, Mr. Commissioner, Mr. Speaker, I should say, is on March 17, this House passed a resolution that asked for the Minister to change the makeup of the Water Board that required amendments to Section 7(2) of the Northern Inland Waters Act.

I'm just wondering if the Commissioner, Mr. Speaker, has had any discussions with the Minister of Indian Affairs and Northern Development with respect to that, and why it wasn't referred to in the Paper that was tabled in this House?

**Mr. Speaker:** Mr. Commissioner.

**Mr. Commissioner:** Mr. Speaker, the Minister has attempted or is attempting to change the composition of the Water Board, but, as has already been stated, it will require a change in the Federal Act, and he is trying on an interim measure to gain the concurrence of his colleagues at Cabinet to replace some of the Federally appointed members with local people, as requested by this House.

**Mr. Speaker:** The Honourable Member from Kluane.

#### Question re: Tabling of Y.T.G.'s Policy Paper

**Mrs. Watson:** Mr. Speaker, I just have a question for the Minister of Local Government. Last Monday I asked for the Y.T.G.'s Policy Paper concerning the Annual Rental Rates for leases for Yukon lands to be tabled. To date, this Paper has not been tabled. I wonder if the Minister could indicate when we can expect tabling of this Policy Paper?

**Mr. Speaker:** The Honourable Minister of Local Government.

**Hon. Mr. McKinnon:** Mr. Speaker, I think it was tabled approximately three or four or five days ago.

**Mr. Speaker:** The Honourable Member from Hootalinqua.

#### Question re: L.I.D. Boundaries

**Mr. Fleming:** Yes, Mr. Speaker, I have a question for the Minister of Local Government, regarding the L.I.D. boundaries. As you know, the L.I.D. boundaries were expanded when the L.I.D.'s were created by the Commissioner in this House. I wonder if the Minister could tell me if the Federal Government has given title to the lands to the Territorial Government or if possibly they have not got the title yet and this is what is more-or-less holding up the area in Teslin, for instance, not being able to get their own properties.

**Mr. Speaker:** The Honourable Minister of Local Government.

**Hon. Mr. McKinnon:** Mr. Speaker, if I remember correctly, and don't take this as gospel, I'll have to check it, but I think there is only two areas where the Orders-in-Council have not been signed giving a block land transfer to the Government of the Yukon and I believe that Haines Junction, I know for sure is one of the areas, and I believe Teslin is the other one. All other L.I.D.'s and municipalities, there has been, and unincorporated areas, there has been a block land transfer from the Federal Government to the Territorial Government and I think those are the two that remain and I'll be happy to check that for the Honourable Member to make certain of the answer.

**Mr. Speaker:** The Honourable Member from Klondike.

#### Question re: Traplines

**Mr. Berger:** Yes, Mr. Speaker, I have a follow-up question and an answer to the question of the Honourable Member from Hootalinqua, concerning traplines, about cancellation of traplines. My question would be, are the holders of traplines who didn't meet the requirements as lined out in the answer to the question, were those people notified by mail?

The other question I have is, why did the Game Department issue assistant trapper's licences in certain areas in the Territory when there were no trappers available on the traplines?

**Mr. Speaker:** To whom would you address that question?

**Mr. Berger:** I guess the Minister of Local Government, maybe.

**Mr. Speaker:** The Honourable Minister of Local Government.



**Hon. Mr. McKinnon:** The question will have to be taken as notice, Mr. Speaker. I can't give the answer to that off the top of my head.

**Mr. Speaker:** The Honourable Member from Whitehorse Riverdale?

**Question re: Tabling Paper on "Meaningful Government"**

**Mr. Lengerke:** Yes, Mr. Speaker, I have a question for any of the Ministers who would care to answer.

We all know that the negotiations for land claims are going to be commencing pretty soon. We know that Commissioner Pearson has been appointed as Yukon's representative at the negotiating table. We've heard C.Y.I.'s reaction to the paper on "Meaningful Government".

I would like to ask the Ministers, or any of them, if they can tell me when the paper on "Meaningful Government" is going to be tabled in this House?

**Mr. Speaker:** The Honourable Minister of Local Government?

**Hon. Mr. McKinnon:** Mr. Speaker, it was the wish of the elected Members of the Executive Committee that that would be the first question that one of the elected Members would have addressed to the Chairman of the Council of Yukon Indians, Mr. Johnson, to find out what — if they had changed their status on the negotiating documents at this time.

Up until this time, the Council for Yukon Indians has considered the "Meaningful Government" as a secret document that has been put on the negotiating table for discussion. Up to this point in time, they have not changed their opinion.

Meeting with the General Assembly, that was supposed to be one of the questions that was discussed, and we thought the normal course of events would be to ask the Chairman of the C.Y.I. whether the status of the paper had changed at all.

It's my belief, and I have been told, that the "Meaningful Government" paper is presently in the general library of the National Indian Brotherhood in Ottawa, so that anybody can go into the public library of the National Indian Brotherhood and pick up a copy of the document. It would seem to me that it would only be reasonable that the position therefore should be changed, that it really is a public document because it has appeared in so many public forums.

We are of the opinion that we are the only party in negotiations who have not breached any confidences up to this point in time. The National Indian Brotherhood leaked the document to the press of "Meaningful Government"; there have been other breaches, I think of confidence, from the various organizations, and we would like to maintain that credibility with all the negotiating parties.

So we thought that the normal course of events would be to ask the Chairman of the C.Y.I. whether there had been a change in their opinion, because we haven't had the opportunity at this time to enter into meaningful dialogue in any forum with the C.Y.I., we would like that type of communication and dialogue to come about

from the meeting with the Chairman of the Council of Yukon Indians, and that question be asked by the Members of this House to him, whether there is any change in their approach and status of the "Meaningful Government" document at this time.

**Mr. Speaker:** The Honourable Member from Kluane?

**Mrs. Watson:** Yes, Mr. Speaker. I have a question for either one of the elected people on the Executive Committee, and it's a supplementary question to the paper on "Meaningful Government".

Have the Executive Committee considered withdrawing the document "Meaningful Government" for an updating, or to review your positions, since the C.Y.I. seem to ignore it and scoff at it? You can't discuss it with the elected representatives of the Yukon Territory.

Have you people considered withdrawing it for an updating?

**Mr. Speaker:** The Honourable Minister of Education?

**Ho. Mr. Lang:** Mr. Speaker, I think that a supplementary answer to what the Honourable Minister of Local Government has said — It has come to our attention that the Federal Government has no objections to tabling, or making, the document public.

Also, in relation to the question asked by the Honourable Member from Kluane, I think that the Government of the Yukon Territory is going to have to look at the document in total, and reconsider the position, because it would appear that all parties up to this point in time have ignored it.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre?

**Question re: Return Visit by Warren Allmand**

**Mr. Hibberd:** Mr. Speaker, I have a question for the Commissioner this morning. During the Minister of Indian Affairs and Northern Development's most recent visit here, he indicated he would be willing to come back in the near future. I am wondering if he has made any specific arrangements as to when he would come back, and whether he intends to visit the outlying communities in the Yukon during his next visit?

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, I do not have a definite commitment of the Minister to come back at any particular time, although he reiterated to me the same thing that he told you Members of the Council, that he indeed wanted to visit this area once a month, if possible.

He expressed the desire to visit the outlying communities specifically the next time he returns to the Yukon.

**Mr. Speaker:** The Honourable Member from Kluane?



**Mrs. Watson:** Mr. Chairman, a question for the Commissioner, and if the Minister should be returning to the Yukon and wishing to visit the outlying areas, I wonder whether the Members would have the opportunity to assist the Commissioner in preparing his itinerary for the various places and projects that he should be observing and visiting?

**Mr. Commissioner:** Mr. Speaker, I can't answer for the Minister as to whether he would accept that assistance, but I will certainly put it to him.

**Mr. Speaker:** I'm sorry, at this point I couldn't hear the question from this point, to rule whether it was in fact in order or out of order.

Could we have the question restated please?

**Mrs. Watson:** Mr. Chairman, I would be very happy to. Can you get that?

**Mr. Speaker:** Yes.

**Mrs. Watson:** Supplementary question:

If and when the Minister decides to return to the Yukon Territory, and if he is planning to visit areas outside of Whitehorse, and in normal circumstances the Commissioner is usually asked to prepare the itinerary within the Yukon, at such time would the Commissioner be prepared to consult with the individual Members of this Legislature so that we can assist in preparing the itinerary, because there are some very interesting places and projects that I feel would be very important for the Minister to see.

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Yes, Mr. Speaker.

**Mrs. Watson:** Thank you.

**Mr. Speaker:** The Honourable Member from Whitehorse Riverdale?

#### Question re: Completion of Dempster Highway

**Mr. Lengerke:** Mr. Speaker, I have a question for Mr. Commissioner with respect to the Dempster Highway. I've recently seen, and I'm sure a lot of Members have recently seen, and been provided with copies of statements made by the Yukon Conservation Society and the C.Y.I., and I also know that a position was expressed in this House, I think it was last Session, to which I was opposed by the way.

But I would like to know, what is the official position of the Territorial Government with respect to the completion of the Dempster Highway?

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, I cannot answer that question at this time, and I believe there is already a written question on the document regarding that same issue.

**Mr. Speaker:** The Honourable Member from Klondike?

dike?

**Mr. Berger:** A supplementary, Mr. Speaker, to the "Meaningful Government" paper. If the ExCom cannot table the document "Meaningful Government" as it is right now, why not table the "Globe and Mail" from last May?

**Mr. Speaker:** The Honourable Minister of Local Government?

**Hon. Mr. McKinnon:** Mr. Speaker, we were hoping if my reports are correct, and they come from the media here, that it is available in the National Indian Brotherhood Library. I was hoping that some enterprising Member would get a copy of it from the library and table it in the Assembly.

I just don't want to see the confidence that has been — the confidences that had been made by the Executive Committee at the negotiating table breached. We haven't, and I think all Members know it, and I think that all parties recognize it and we're all proud of the fact that if anybody has not breached any confidences that have been on the up and up through the whole negotiating session so far, it has been the Government of the Yukon Territory, and I think that's a position we would like to maintain, Mr. Speaker.

**Mr. Speaker:** Are there any further questions? Mr. Commissioner?

**Mr. Commissioner:** Thank you, Mr. Speaker. I have an answer to a further question.

On November 18th, 1976, Ms. Millard asked the following question regarding the Justices of the Peace Annual Conference: "Do you feel this is enough training for J.P.'s, and since there was not a conference held this year because of lack of funds will more money be in next year's budget for this thing?"

The answer: Money has been provided to hold a Justice of the Peace Conference next February. The decision to hold no conference in February 1976 was taken because of financial stringencies. Annual conferences are programmed for future years.

It is a matter of opinion whether enough training is given to J.P.s. All I can say is that, within the limits of our budgetary capacity, as much training as possible is given.

**Mr. Speaker:** Are there any further questions?

We will then proceed through the Order Paper. There are no Motions for attention of the House this morning.

**Madam Clerk:** Third reading, Bill 11, "An Ordinance to Amend the Staff Relations Ordinance".

**Mr. Speaker:** The Honourable Minister of Education?

#### Bill Number 11 — Third Reading

**Hon. Mr. Lang:** Mr. Speaker, I move, seconded by the Honourable Member from Whitehorse North Centre, that Bill Number 11, "An Ordinance to Amend the Public Service Staff Relations Ordinance", be read



a third time.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Whitehorse North Centre, that Bill Number 11 be now read a third time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion carried.

*(Motion carried)*

**Mr. Speaker:** Are you prepared to adopt the title of the Bill?

**Hon. Mr. Lang:** Yes, Mr. Speaker, I move, seconded by the Honourable Member from Whitehorse North Centre, that Bill Number 11, "An Ordinance to Amend the Public Staff Relations Ordinance", do now pass and the title be as on the Order Paper.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Whitehorse North Centre, that Bill Number 11 do now pass and the title be as on the Order Paper.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion carried.

*(Motion carried)*

**Mr. Speaker:** Bill Number 11 has passed this House.

**Madam Clerk:** Third reading, Bill 12, "An Ordinance to Amend the Municipal Ordinance".

**Mr. Speaker:** The Honourable Member from Whitehorse North Centre?

#### Bill Number 12 — Third Reading

**Hon. Mr. McKinnon:** Mr. Speaker, with the consent of this House, I would like to ask that third reading to Bill Number 12, "An Ordinance to Amend the Municipal Ordinance", be moved on a day following.

**Mr. Speaker:** Agreed?

**Some Members:** Agreed.

**Mr. Speaker:** May I have your further pleasure at this time?

**Mr. McCall:** I would move Mr. Speaker do now leave the Chair and the House resolve into Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

**Mr. Fleming:** I second that.

**Mr. Speaker:** It has been moved by the Honourable Member from Pelly River, seconded by the Honourable Member from Hootalinqua, that Mr. Speaker do now leave the Chair and the House resolve in the Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion is carried.

*(Motion carried)*

*(Mr. Speaker leaves the Chair)*

#### COMMITTEE OF THE WHOLE

**Mr. Chairman:** I now call this Committee to order. Following recess, we will be proceeding with discussion of the Recreational and Development Green Paper.

I now declare a brief recess.

*(Recess)*

**Mr. Chairman:** I now call this Committee to Order. Dealing with Motion Number 3, regarding Green Paper for Recreation Development — it was my intention to read this paper, but I think the Minister had some remarks that he wished to make first.

Mr. Lang?

**Hon. Mr. Lang:** I think, possibly, Mr. Chairman, it would be more advantageous for you to go ahead and read it and I will make my remarks after.

**Mr. Chairman:** Very well. Mrs. Watson?

**Mrs. Watson:** Do you want to wait until we find it? Please.

**Mr. Chairman:** Recreation services are delivered primarily through sports-governing bodies and cultural associations, with assistance available to them from the Recreation and Amateur Sports Advisory Committee. Assistance is available in the following categories:

(a) Administration — This grant is provided to Yukon-wide associations based upon a number of affiliated or members of associations.

(b) Leadership development — Assistance under this area is available to provide leadership projects, i.e. training of leaders, coaches, officials, etc.

(c) Internal Travel Assistance is available in two



areas:

(1) To facilitate inter-community travel within the Territory:

(2) Hosting the Annual Yukon Championships.

This assistance is based upon a mileage rate as determined by the Committee.

(d) External Travel — Assistance is available to pay the transportation costs only of Yukon representatives to national, regional or provincial championships; assistance is available only when funds are not recoverable from another source.

In addition, community clubs in L.I.D.'s and in unorganized communities are eligible for assistance under the "Square Footage Grant". Assistance under this programme is used to offset operational costs of facilities. The size of the grant is determined by the size, number and type of facilities being operated.

**Proposed Structure:** The proposed recreation policy will initially have two major programmes:

(1) The Community Recreation Assistance Programme will assist to recognize local governments (on a cost-sharing basis) to provide (as directed by the residents) a variety of recreation services at reduced programme cost. Since the Department of Local Government, in co-operation with the various governing bodies, is responsible for the operation and maintenance of recreation facilities, the assistance under this programme will be confined to recreation programming except for the following special cases.

The present Square Footage Grant will continue to apply only to those facilities which have not been financed under the Community Assistance Ordinance. To community clubs in local improvement districts, the grant will be available until March 31, 1980, at which time it shall be reviewed with respect to the applicable sections of the Community Assistance Programme. This same grant to community clubs in unorganized communities will also be continued, subject to review by the Recreation Advisory Committee which will also take into account the applicable sections of the Community Assistance Programme.

To qualify for assistance under this programme, a local government (Municipality and L.I.D.s) must create by bylaw a local recreation co-ordinating committee or recommend that a community organization be the responsible agent for delivery of this programme. In unorganized communities, the community club or its equivalent will be recognized as the local recreation co-ordinating committee.

Provisions shall be made in the policy to allow the development of a regional recreation committee that may incorporate a combination of a recognized local government and a private agency.

The local recreation committee will be comprised of a minimum of three persons and should be a representative cross section of the community. To ensure there is no duplication of services at the local level, the Recreation Branch will work in close liaison with each community recreation committee.

The final component of the Community Recreation Assistance Programme is the provision of an annual grant, on a cost-shared basis, to assist local recreation co-ordinating committees to acquire such items of equipment...I presume that's "small" items of equipment, of a capital nature, e.g. potter's wheels, tram-

poline.

(2) Assistance to Recreation Associations, both cultural and sports, whose scope and function are on a territorial basis will be available in the following areas:

(a) Administration assistance will be based upon the number of local (rural and urban) associations affiliated with a registered Yukon recreation association:

(b) External travel assistance will be available at percentage of transportation costs to a national, regional or provincial championship or cultural event where such assistance is not available from another source, e.g. Canada Council, Federal Government:

(c) Special projects that are of a regional or territorial significance may receive some assistance under this programme.

Yukon sports associations will qualify for additional assistance to assist delegates to travel to the annual Yukon championship in the respective sport.

(3) A Yukon Recreation Advisory Committee shall be established to advise the Government on recreation matters of major importance, priorities and procedures. The Committee shall recommend the level of assistance to be provided to recreation associations. The Yukon Recreation Advisory Committee will also serve as the public forum for Yukoners, to present their concerns on recreation matters. A major function of the committee will be to help plan and present recommendations to the government in the field of recreation.

**Political and Social Implications:** The implementation of the proposed policy will constitute a major step forward to fostering the "stay option" and improving the quality of life for Yukoners.

The proposed Community Recreation Assistance Programme will enable the authorization of monies on a cost-shared basis, directly to the community level. In the past, finances were never directed in this manner, which resulted in many of our outlying communities being overlooked in the field of recreation. With the implementation of the proposed policy, the local populace will be able to determine their programme priorities; as well, they will have the financial capabilities of implementing local recreation programmes.

The field of recreation is one in which cultural differences are more easily overcome and the policy will bring the various segments of Yukon populace together. The Community Recreation Assistance Programme will encourage the travelling between and amongst Yukon communities — a positive step towards unifying people of Yukon.

With the continuation of the programme for assistance to recreation associations, the ability of the Government to provide funds for registered Yukon organizations, both sports and cultural, will be maintained, similar to the procedure that has been followed in the past.

**Timetable to Implementation:** If the proposed policy is accepted by the Assembly, the Executive Committee Member responsible for recreation will be meeting with the various local governments throughout the Yukon in order to explain the proposed policy and programmes. Subsequently, the appropriate legislation and regulations would be tabled during the Spring Session of the Assembly. Upon the passage of the legislation, it is envisaged that April 1, 1977 would be the effective date



of implementation.

Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, you will recall last year, in the Budget Session, I made a commitment that we would review the Recreation Department and see what changes should be made in order to adapt the Recreation Department to the needs of 1976 in the Yukon.

We found that there had to be changes made. We found that a lot of areas in the Yukon were not being involved in recreation through the Yukon Territorial Government because monies were not being able to be directed to them in a fashion that would suit their needs.

I think it's essential, Mr. Chairman, that I give the background to the Recreation Department.

Presently, in law, we have one Ordinance called the Fitness and Amateur Sports Agreements Ordinance, which allows the Yukon Territorial Government to go into financial agreements with Canada under the Fitness and Amateur Sports Act.

To all intents and purposes, the Act is null and void. If you will recall, last Budget Session, the day after I presented the recreation budget to the House, we received a letter from the Federal Government saying that the \$66,000.00 that had been an ongoing programme granted to the Territorial Government for recreation had been cut off. They had evaluated the programme from Ottawa and found that they felt it was not doing the job they felt it should be doing. I don't know how they managed to do that, but they did.

So subsequently that \$66,000.00 that was voted within the Recreation Department had to come from the Yukon Consolidated Revenue Fund and, contrary to many people's beliefs in the Yukon that the Federal Government is a bottomless pit of money and is supplying all our money, this is not true — recreation provided in the Yukon is paid by the Territorial taxpayer.

The proposed policy will be a major commitment to recreation. It's a phase that I think will possibly, if this paper is accepted, will be a phase where it gives us the ability to redirect money to the community level, and people at that level will be able to denote or make their own priorities, as far as recreation is concerned.

As you know, in various areas in the Yukon, various areas have different recreation needs. If you take Dawson City, they excel in the area of boxing. If you take Whitehorse, you're looking in the area of hockey, badminton and some of the cultural areas, but I think it should be noted, Mr. Chairman, that in the proposed changes we have more or less stayed out of the area of the operation and maintenance of facilities, other than for the exceptions noted in the policy.

There is areas for community clubs and this type of thing that we have funded up to this point in time, and we feel that we should carry on funding them, but any facilities built under the Community Assistance Ordinance, there's provisions for operations and maintenance under that Ordinance, and we felt that that's where the onus is under the Community Assistance Ordinance rather than in the area of recreation.

I think also, Mr. Chairman, that there's a very basic principle here involved — is that we are advocating that the programmes have criteria set out, and that they be cost-shared. As I mentioned a little earlier, the Territorial

taxpayer is funding the area of recreation and a lot of people in the Yukon do not partake in recreation, and it's our feeling that if people are going to partake in recreation they should be prepared to take some of the responsibility, the financial responsibility, of whatever they are partaking in.

We haven't got — I haven't got, figures for what the cost-shared basis will be, until the time we finalize our budget for the oncoming year, but I think it's a very basic principle that the Territorial taxpayer who is helping to pay for recreation, I don't think they mind subsidizing the area of recreation, but I don't think they also — I also think that they do not think they should pay for it one hundred per cent either.

I think that you'll note that the two programmes, there's two major programmes being introduced here, the Community Recreation Association Programme (you will notice I'm not using abbreviations) and the Assistance to Recreation Associations.

Now, the Community Recreation Association Programme will allow us to put money down to the local level and they will make their own decisions. The Assistance to Recreation Associations will be much the same as has been done in the past. This will give the Territorial sport or cultural governing bodies an opportunity for support, financial support, to carry on in their endeavours whatever it may be.

I think there's also another important provision in the policy being presented this morning, Mr. Chairman, and that's the provision for private agencies and local governments to strike a Regional Recreation Committee in order to get full benefit of the Community Recreation Association Programme. I think in particular it applies specifically to the constituency of Mayo, in relation to Elsa and Mayo.

Now, what would happen there is that the Local Improvement District and the Recreation Committee would have to resolve their differences between the two communities and then come forth with a proposal.

But we would be only be recognizing, to all intents and purposes, the recreation committee as struck by the local improvement district so that we can, so that we can have only one organization we're recognizing in one area.

I also think that it's interesting to note in the policy there's provisions here, Mr. Chairman, for the, if you'll note, it says be the responsible agent for delivery of this programme in unorganized communities, the community club or its equivalent. Now this is taken into account in an area like Burwash or in an area, for example, like Old Crow, which is not really, it has a Band Council, it's really not an unorganized area, and we would be recognizing these areas also.

**Mr. Chairman:** Thank you, Mr. Lang.

What would be the role, Mr. Lang, of the present Recreation Sports Advisory Committee?

**Hon. Mr. Lang:** Mr. Chairman, the Advisory Committee would be, would be much as it is today. It would be under the Assistance to Recreation Associations. They would be performing the same function that they have in the past to the authorization of monies to the various sports and cultural governing groups.



**Mr. Chairman:** So they would be ...

**Hon. Mr. Lang:** And also at the same time they would be reviewing the area of recreation and possibly sending recommendations to the government of possible changes that would adapt to the needs of Yukoners.

**Mr. Chairman:** So in essence, they would be administering this programme on behalf of your department?

**Hon. Mr. Lang:** Well, Mr. Chairman, what it would involve is that they would be giving, they would recommend to the government, the distribution of monies that was allocated to the Assistance to Recreation Association, as they have in the past.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, is it possible to have Mr. Robb in, the Recreation Director, because there are many specific questions I would have.

**Mr. Chairman:** Well, perhaps you could ask them of the Minister and if he feels that he needs the assistance of Mr. Robb ...

**Ms. Millard:** Mr. Minister?

**Mr. Chairman:** Ask him, go ahead and ask him the questions.

**Ms. Millard:** Oh, you mean we can't have Mr. Robb as a witness?

**Mr. Chairman:** Well, we went into that and the Minister felt that he could probably handle these questions himself. If he did need assistance he would call Mr. Robb in, who is available.

**Ms. Millard:** Yes, well Mr. Chairman, I have several questions if I could.

**Mr. Chairman:** Carry on.

**Ms. Millard:** I don't know if our Minister can really answer because it — they are really specific questions about the relationship between the department and the local communities and how is it going to be implemented. The questions I have pretty well are confined to the centre of page 2, where, I don't really feel that it's clarified exactly what the relationship is going to be between the government and the community clubs or its equivalent. I don't know how they are going to implement the policy of incorporating a combination of recognized local government and private agencies. I don't know how they are going to ensure that there is going to be representative cross-sections of the community.

This type of thing is, I, it bothers me a lot because, at the moment, I feel, as I said in my reply to the Speech from the Throne, that I feel recreation is a spearhead of policy where we could really show that we are communicating with the Indian groups because, at this point, the Yukon Native Brotherhood and Yukon As-

sociation of Non-Status Indians are actively organizing recreation committees in each one of the communities.

I know the experience I've had in Dawson is that there are two separate recreation committees and I don't know what relationship the government is going to have to those two separate committees.

**Mr. Chairman:** Mr. Lang.

**Hon. Mr. Lang:** Mr. Chairman, the Honourable Member raises a very good point. If you'll note in the Paper, it stated that the Executive Committee Member in charge, who happens to be myself, if this Paper is accepted in the House here, myself and the recreation director will be travelling throughout the Yukon in the various communities, getting the L.I.D.'s, the community clubs, the Band Councils together to discuss the programme and how it would effect.

I would like to think, Mr. Chairman, that the native organizations, where they have a Band Council, I would like to think that they would join in with the community club, or whatever, to form the recreation committee and get all the monies available into one pool so that the monies used to the best advantage to all children. This is a decision that they will have to make themselves.

Now, I don't know what direction they'll get from Whitehorse, that remains to be seen but we're making an honest and sincere attempt to attempt to bring the communities together.

If you will note on Page 2, we have said, "to qualify for assistance under this programme a local government, municipality and L.I.D. must create by by-law a local recreation coordinating committee or recommend that a community organization be the responsible agent for delivery of this programme."

Now if you take for an example you have an L.I.D. such as Haines Junction where the Band Council or the Band is outside the L.I.D., I would like to think that they would take it upon themselves to recommend a community recreation committee to deliver this programme with the natives and non-native people being represented on the Board, and all the money would be put into one source, as I said earlier, and it would be used to the best advantage of the people partaking in recreation, especially the children of the Yukon.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, that's a very nice little ideal situation, but again to go back to Dawson, my experience with the Dawson Recreation Board has been that they — I have asked them why there is not a native on their Board, and why they have not approached the Band Council Recreation Club, or Committee, and asked them to have a representative on their Board.

They have said to me, "Why don't they come to us and offer their services, or why do we always have to include people, why aren't they approaching us. They could be elected to city council, they could be on the Recreation Board," which is completely unrealistic, and I don't see any answers in this Green Paper to solve that kind of situation, where you say that the Recreation Branch will work in close liaison with each community Recreation Committee.

That would be a full-time job just in Dawson, to try to



get the Indian Recreation Committee and the City Recreation Committee together. Besides, there's a big problem of funding. The Yukon Native Brotherhood is eligible for \$5.00 per capita for recreation for registered Indians, so how is that relationship going to be? Is that going to be solved with this Green Paper? I don't see that the real problems in the real communities is being approached by this Paper.

As well, nothing is mentioned about company towns, where recreation — well I haven't seen any definite policy in here of where ..

**Mr. Chairman:** Order, please.

**Ms. Millard:** ..company towns are specified and what the relationship is going to be with them. Is the government going to pay money into a company town, when I know Clinton Creek has more money in its recreation fund than they know what to do with in the next year?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, to answer the first question, the Government of the Yukon Territory cannot force anybody to partake in this programme if they don't want to. As I mentioned earlier, I will be going around the Territory, bringing the various organizations together to explain the programmes, the benefits they will get from this particular programme, and attempt to bring them together so that we can come up with one cohesive organization. But I cannot force that, but we will be attempting to do that.

Up to this given point in time, that attempt has never been made, and we will be attempting to do that.

Your other point, as far as the private agencies are concerned, a private agency, there's provisions for private agencies to go to the nearest local governing body and form a Regional Recreation Committee. The concept is that if they can resolve their differences between the two, then they will be able to apply to the Government of the Yukon Territory for the necessary funding, which will be authorized on a per capita basis, plus a base grant, on a cost-shared basis.

Now, as far as the private agency being funded by itself, I think we all know it's a very grey area in the Yukon, but also at the same time a private agency is that status because of their own choosing, and I would suggest that possibly it's more beneficial to a company to maintain that status in the various areas where they have.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Yes, Mr. Chairman. I welcome this policy, I see no problem with it. I see here whereas the Territorial Government is offering to come forward and help in the area of recreation as much as they possibly can, for all Yukoners, not just part of the Yukoners, and I would suggest possibly to anybody that didn't wish to participate in this, that that would be his own problem, he could do as he wished.

However, I can see where the Yukon Territorial Government can in no way commit itself to giving something special to Indian people or anyone else, therefore

if the program is initiated this way, it is up to them to come forward and join the programme in the communities. Because if they are being supplied with monies from Ottawa now for recreation on their behalf, that is still not stopping them from coming into this programme, so they can have their cake and they can eat it too.

I think it's time we all woke up, including the Indian people, and realized that these children which the Honourable Member next to me has spoken about, you know, these people that are in sports and so forth, are getting everything it's possible to give them.

There's no way, I don't think, in the policy here, that we could say that we give any of them special privileges, they have got to come forward themselves. They've got two privileges more or less now, which I don't agree with, by the way, but I do, I welcome this Paper, and am hopeful that this policy will be carried out.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Yes, Mr. Chairman, I have quite a number of questions. First of all, I'm not clear whether the Recreation and Amateur Sports Advisory Committee as it exists today will be disbanded and replaced by the — what committee is this, will it be disbanded and who will it be replaced by, my first question?

**Hon. Mr. Lang:** Mr. Chairman, that's a decision that will have to be made, the make-up of that committee, and I would like to hear various comments from the Members here. The present Board is doing a very good job, and I would like to think possibly it would carry on as we have in the past, with each — an M.L.A. appointing a member from his or her riding.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, is that the Committee that you're referring to on page 3, a "Yukon Recreation Advisory Committee"?

**Hon. Mr. Lang:** This is correct, Mr. Chairman.

**Mr. Chairman:** Supplementary to that, perhaps Mr. Lang, regarding the accountability of the funding of these organizations, would that come back to this Sports and Recreation Advisory Committee, or back to your Department of Recreation?

**Hon. Mr. Lang:** Mr. Chairman, as far as the Community Recreation Association Programme is concerned, that would come back to the Recreation Department. As far as the Yukon Recreation Advisory Committee is concerned, the accountability of the various sports and cultural governing bodies would come to that Committee as well as to the Department of Recreation, as it has in the past.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** On this Yukon Recreation Advisory Committee, this is the Committee that would be established to replace the present Recreation and Amateur



Sports Advisory Committee, and they would assist in the allocation, recommendation for the allocation of funding to the various sports governing bodies, am I correct?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Yes, this is correct, sports and cultural bodies.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, you are also recommending that the Committee would serve as a public forum for Yukoners to present their concerns on recreation matters.

Mr. Chairman, my question then to the Minister is, what am I supposed — what is my function as far as recreation policies in the Yukon Territory is concerned?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, as the Honourable Member well knows, if she wants a policy change, she could bring it into this House. Also at the same given point in time, the Board will be meeting at various times of the year, and it gives the opportunity for various members of the public, if they want to make changes in recreation or whatever, they would make their recommendations to that Board.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, this is giving me another out for opting out of some of the responsibilities that I should be assuming. This what concerns me very much. I'm not opposed to Advisory Committee functions, but I think we are getting so many of them in government now.

We have our administration structured, and then we have committees established and they are the advisory arm to the administration and it all comes home to roost here when we are supposed to look for the money, but we really are not held responsible to go to our constituents and to come forward with the views that our constituents have.

I read this Paper, and I think there's been a very good, honest effort made at approaching the question of recreation in the Yukon, but there's no way that I could even possibly make a decision on this until I discuss it at each community level within my constituency.

So, I sometimes wonder, the almost not assuming the responsibilities that we are, and we're, you know, structuring so many committees, in an advisory capacity that could be used sort of as a defence sometimes by an elected person, and by the administration. It applies both ways.

I can see the function of the Advisory Committee, I can see the Recreation and Amateur Sports Advisory Committee because they've functioned extremely well over the last few years, and I can see the great function they've performed in assisting in recommending the allocation of funding and making various governing bodies more accountable. They've done a tremendous

job in this field, and I'm wondering whether, when we get a committee established, everybody knows how they operate, everybody knows the rules of the game, the Members on the Committee know the rules of the game, why really, should we change it?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, I think the Honourable Member raises a few good points, but I would like to point out that the Advisory Committee will be functioning as it has in the past. You know, I can see her concern in relation to possibly putting the responsibility on another Committee rather than the M.L.A. taking on the full responsibility, but I would like to know, I would like to ask the Member, what active role does she play in recreation at the present time that would be different than what is proposed here, because it's the same type of a Committee would be struck as it is in the past.

I've said earlier, I have said that if all Members, I'd like to hear comments on Members on how they would like to have the Board comprised. As I said earlier, I said I have no problem with the same concept of the makeup of the committee as it presently stands, because I agree with the Honourable Member, they have been doing an excellent job. They have been making these governing bodies accountable for funds that have been authorized to them.

**Mr. Chairman:** It's just that your Paper does not make that clear, that the Recreation Sports Advisory Committee — what happens to them. This has not been made clear in your Paper and I think that's what the Member is concerned about.

**Mrs. Watson?**

**Mrs. Watson:** Mr. Chairman, I would, you are stressing the advisory role of the Committee rather than to continue the role that they have at the present time.

They may serve as an advisory committee as far as the various sports governing bodies are concerned, but I don't think they should be the public forum for Yukoners for recreation per se. Because I don't think this committee would understand the type of recreational problems that you have in the various communities. They understand and have become specialists in the area of governing bodies and they have done an excellent job. I think that that would be the role that they should continue to play.

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, I have no problem with this. The reason it was left the way it is in order to get comments from the various Members of how they would like to comprise that Committee. If they wanted to keep the same name that it presently has, if they wanted the same function as it presently has, I have no problem with that.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. Myself, I am a little confused as to the way I read this Green Paper. It seems to me that we're just creating a second



dary arm of committees and I just try and picture this operating. We seem to have four steps, or we would have four steps instead of the normal three steps we have now, which we are just bogging everything down with red tape.

What I'm concerned about here, this Local Recreation Coordinating Committee, I know it's a long-winded title, but I don't see any point in it. I don't see why it should be considered at this point. If we have a Recreational Sports Advisory Committee functioning well, and I'm assuming they are, from the information I've received from my representative for our area, he's really pleased with it.

I don't see why we have, we should have Local Recreation Coordinating Committee when one considers we already have recreation committees in the outlying areas or any areas, as a matter of fact, whether it be in municipality, L.I.D. or whatever. They would normally go through the representatives on the Recreation Sports Advisory Committee.

I'm curious as to why the inclusion for the adoption of another committee, or committees, when we already have one that's supposed to be functioning normally and properly between the facilities in each area or district and the government itself. I'm a little concerned. Just what is the reasoning behind this?

Am I to assume that the Recreation Sports Advisory Committee recommended this method of approach in order to communicate better or in order to undo what is already in existence? I don't know. I'd like some clarification.

**Hon. Mr. Lang:** Mr. Chairman?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, the Honourable Member is correct. In the earlier stages of the formulation of this policy, they were asked for advice in relation to which way they would like to go and they have agreed with the basic concept in this Paper.

What it would do, Mr. Chairman, is give a commitment to every area in the Yukon in the area of recreation how they would go about getting funding. At the present time, it depends on the makeup of the Board in relation to what local areas get what monies. This way it would be a commitment on a base grant per capita formula and they would know how much monies would be forthcoming from the Yukon Government in order to meet their local recreation needs.

I think it's a step in the right direction, as the Honourable Member alluded to his recreation committee in the Municipality of Faro. Well, if you look in that Paper, the Municipality of Faro, through their city fathers, would recommend possibly, to all intents and purposes, I would imagine, would recommend this committee the committee that would deliver the programme as set out here in this Paper.

I think the other point too is that in some areas, for example, if you have say in one area you want, you have one specific interest like pottery or for an example boxing, this would give you a direct avenue to monies at the local level. Now you have to go through the exercise of having a society, you have to go through the exercise of attempting to be Territorial-wide and this type of thing.

In other words, it would serve the interests at the basic community level.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** On that note, Mr. Chairman, what I am concerned about, am I to assume that the local recreation co-ordinating committee will have its own entity away from the normal recreation committees, or whatever committees are established for the various activities in the community? Am I to assume that this particular committee that is referred to in this Green Paper which, aside from the fact of the Recreation and Sports Advisory Committee, am I to assume that this will have its own identity and be separate from other community committees, or whatever?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, this is correct. It's two separate programmes in the Department of Recreation. There would be liaison between the two to see that there's no duplications.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** This is why I think we are getting off the track here, Mr. Chairman. I think it's just going to create more confusion as to what we already have, because all you're doing is just creating more red tape which an individual has to go through before he ever sees any funding which he's applied for.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, I am having difficulty understanding, and maybe if we approached it by talking about how this would apply in municipalities before we talk about any other area, and the method of getting funding at the present time and what you are proposing in here; maybe some of us aren't that clear on what's happening in the municipality now, and then you could explain what you're proposing to have happen. Maybe that would help us. I don't understand it either that well.

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, the present situation in the municipalities, at least in the Municipality of Whitehorse, I'm not that aware of what happens, say, for the City of Faro, the present money largely is paid out in the operation and maintenance of facilities, with a few recreation programmes, but largely to the operation and maintenance of facilities.

Now I do know this, that the City is at the present time considering striking a Recreation Committee, that would ...

**Mrs. Watson:** Mr. Chairman, before this goes any further I wonder if I could ask a question?

**Mr. Chairman:** Yes, go ahead.

**Mrs. Watson:** ... on Municipalities.



**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** If municipalities' money is used in the operation and maintenance of facilities, do they receive any assistance from the Territorial Government in the operation and maintenance of these facilities?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, I think the Honourable Member is well aware of the fact that it is all included in the per capita grants, the operations and maintenance and all these other various areas of city concerns.

**Mrs. Watson:** Mr. Chairman ...

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** ... would this change that, or would the operation and maintenance continue to be the responsibility of the Municipality?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, it would carry on being the responsibility of the Municipality, the operation and maintenance costs.

**Mrs. Watson:** *(Inaudible)*.

**Mr. Chairman:** I wish Members would wait until they are recognized from the Chair. It is difficult for the recorders to get this when you are all jumping up and not waiting until you are recognized, so please do this. Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. While we are on the subject, before we move any further, can you explain the dilemma they have in the Municipality of Faro where the Municipal Governments do not have control of the recreation facilities.

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, would the Honourable Member repeat that question, please?

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** I was saying, the dilemma in the Municipality of Faro where we do not have the same type of consideration like they have in the City of Whitehorse, a per capita grant for recreational facilities, move into the municipal budget, whereas the recreation facilities where all the activities go on is a separate identity whatsoever, it belongs to the company and is operated by the company.

Had you figured that one out when you made reference to the City of Whitehorse?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, possibly the Minister of Local Government could explain the per capita

grant a lot better than I can, but my understanding is that for public works and all these areas it was given out at one time in separate authorizations of monies. The Government of the Yukon said, let's put all this money into one grant and give a per capita grant to the city, cities, outright and they can organize their own mechanism in relation to paying for the various debts that they incur.

So what has happened? We have a per capita grant for the City of Whitehorse, for example, for the operation and maintenance of an arena or something. If it's in their total budget and they find that there is a discrepancy of, say, \$300,000.00, then they will have to look to the taxpayer of Whitehorse to pick up that extra bit of money that is not available as per capita grant and this type of thing.

As far as the City of Faro is concerned and how you work out a deal with the company, Mr. Chairman, I have no control over that at all. I think you're in a very fortunate position.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, I would like to re-emphasize what I was saying before, that I don't feel that this paper really addresses the problems that we have in straight administration.

As I stated, the two Indian Associations are setting up their own recreation boards, and they don't expect to have to co-operate with anybody. The presumption is that they are going along because they have funding?

In a lot of the communities they have their own halls. In Dawson they have two halls. How is the square footage grant going to be done in Dawson City? Is it going to be in the white community hall or in the Indian community hall? It really hasn't been addressed, this problem.

How much native input has there been into this Paper: has there been co-operation at the level of the Native Brotherhood where the Band Council has the right to administer five dollars per capita head? Are we going to be giving a per capita head grant in a place like Dawson for white and native to a city recreation board? Does that mean that actually the native count is going to go into the white board?

You know, in the real practical application of it, I don't think we've really addressed the real problems in what's happening in the communities. For instance, has some liaison been made now with the native organizations to have guaranteed native recreation advice on the Yukon Recreation Advisory Committee, or is it going to be as it is now?

These are the kind of problems that we have to face now and I think recreation is one of them that we can easily do. I think if we're going to start really looking at the possibility of having native input in the administration of the Yukon Territorial Government, recreation is one of the easy ways to do it and I don't think it's being done in this Paper.

I feel that there has to be more guarantee of recognition of the actual problems that exist and application of these ideas towards those problems.

It doesn't answer that.

**Hon. Mr. Lang:** Mr. Chairman?



**Mr. Chairman:** Mr. Lang.

**Hon. Mr. Lang:** Mr. Chairman, I've been in this House for two years and I have listened to the Honourable Member from Ogilvie on various issues, always criticizing but never coming up with a constructive alternative.

This policy that's being presented here today was presented here approximately two weeks ago for Members to read, to go through, and if they didn't like something hopefully come up with a constructive change. In anything that you have said this morning, I have not heard anything constructive.

Now I would like to know what you would do with the Paper for changes. To make it applicable to what you see as Yukon needs are concerned.

**Ms. Millard:** Mr. Chairman, I'd be delighted ...

**Mr. Chairman:** Ms. Millard.

**Ms. Millard:** ... to give some ideas.

As a matter of fact, I have been discussing this with both the Indian recreation people and with Barrie Robb and we have come to this conclusion ourselves, that this is an ideal area in which to begin to actually implement the ideas that have been thrown around this House in this Session.

I'm disappointed that this Paper doesn't reflect more of what I know Mr. Robb's ideas are. I know that he is applying himself to these questions and I know he's coming to good conclusions. But it doesn't say that in the Paper; it's not a policy, it's not written down, it's not something that has been thought out carefully enough to actually put it in.

Now I think one of the ways it could be done is to ensure that the YANSI and Brotherhood recreation consultants that they have hired are guaranteed representation on the Yukon Recreation Advisory Committee so that there is guaranteed input from another funding source, another recreation policy agency, so that things are being done on a co-operative basis instead of having two recreation boards in Dawson. Certainly, I believe the city recreation board should represent the whole of Dawson City. I think that the Native Brotherhood recreation board should be represented on the city board, but it isn't at the moment and I don't see any way that this is going to be implemented.

The only thing that's come up here is that the recreation branch will work in close liaison with each community recreation committee and, as I say, that's impossible all through the Yukon. We've come up with various examples of how each community is separate and different and has different problems. How is one or two people in the recreation department, how are they going to create liaison between all these various sectors in a community when they first of all work mostly in Whitehorse and then spread themselves all over the Yukon trying to create good relationships between two parts of a community? That's the community development officer's job and they aren't even doing that in the places where they have community development officers. It's an almost impossible situation to lay it on the recreation people that they have to make this communication possible.

I think you can make the communication possible by really looking at the actual organizing policy that's here and, in discussion with two, the YANSI and the Native Brotherhood recreation people, setting down a policy that is applicable to the small communities in the Yukon.

**Mr. Chairman:** Just for the edification, this is a Green Paper put forward by the Yukon Territorial Government. It is a policy paper.

Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, I don't think it would be possible for me to go to the various cities or the municipalities and the L.I.D.'s and tell them they have to have guaranteed representation. I don't think I'm in a position to do that but I am in the position to go to the various communities and talk to them, attempt to get the various organizations together working for one common aim, which I would like to think is for the good of all children in the Yukon.

I don't have much to add to the remarks of the Honourable Member, because I never heard too much constructive coming out from what she said, so ..

**Mr. Chairman:** Mrs. Whyard?

**Hon. Mrs. Whyard:** Mr. Chairman, I just wish to ask the Honourable Member from Ogilvie if she is bringing to us policy from a native group at their request?

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, I am not a member of the Council for Yukon Indians. I happen to be an honourable member of the Yukon Indian Women's Association, but I do not represent any of the Indian organizations. I am not Indian.

I am coming forward with a problem that I have been facing in Dawson over the last two months, between the City Council and the local Indian Recreation Board. I represent myself as an M.L.A. in discussing that, I represent people in the north end of Dawson, who happen to be Indian and who happen to be on the Indian Recreation Board.

I'm making presentations on their behalf, I'm making presentations on behalf of myself, because I find that this is an ideal spot to try to change things now, within the Territory, to indicate that we are recognizing the facts of life in the Yukon, that there are separate funding organizations, there are separate philosophies that have to be represented, and if we don't recognize that fact, we're going to be going on in two separate systems. We'll have two recreation systems in the Yukon, we'll have two education systems in the Yukon, until we recognize the fact that there are separate people that have to be recognized and we have to start making the efforts to implementing that, the constructive ideas that I brought across, to have guaranteed representation on the Yukon Recreation Advisory Committee, if that's not constructive, and to also try to implement in the communities, the same type of thing.

So I don't know, I have no idea if that's the kind of thing the two recreation officers from the Indian organizations would go for, I don't know, I haven't even



discussed that in reality with them. We've thrown it around, and thought well that might be a good idea but until the Yukon Territorial Government which is obviously the superior government in this whole recreation system brings forward that proposition, how can we even discuss it in a constructive way?

**Mr. Chairman:** Mrs. Whyard?

**Hon. Mrs. Whyard:** Thank you, Mr. Chairman. I would ask the Honourable Member from Ogilvie if after doing this research on the recreation programmes, she presented any of this opinion or any of this material or any of these suggestions to the Department responsible for recreation in this government, and if not, Mr. Chairman, why not, because that is the way to have policy implemented in this government?

**Ms. Millard:** Mr. Chairman, that's why I wanted Mr. Robb here, because I have been — that the input that I have given to Mr. Robb would appear in the Green Paper, because really, I have no, I don't want to criticize Mr. Robb's job, because I admire him for facing facts and looking at the problems in the communities because he's aware of them, and trying to do something about them, and all that is — I just don't feel that this is a logical approach, that this is really a practical approach.

I think it can be done on a far superior policy level, where it's implemented above and there's no question about how it's going to be implemented. Definitely, I have discussed it with the Recreation Department, and we came to the same conclusion, that there are two separate systems being organized, and I think we should do something about it.

**Mr. Chairman:** I will permit one reply from the Minister, and then we'll get on to others — there are many other people who wish to speak on this.

**Hon. Mr. Lang:** Mr. Chairman, I would like to point out that I took it upon myself the day that this Paper was tabled, I sent a copy of it to the C.Y.I. to have a look at and to hear their comments.

I would also like to point out at this given point in time, that last budget session I said I was going to review the Recreation Department. I have never heard from you, you have never written to me, you have never called me on this part of my portfolio, and it's my understanding you had a discussion with Mr. Robb probably I think last week. I think possibly you could have done that before that time, that's your job as an M.L.A.

But I also would like to point out that this is — the concept of the Community Recreation Association Programme is not a concept for a national organization. The concept is to redistribute the money at the local level, in other words, in concert with a community organization, set up to deliver this particular recreation programme.

This is where the decision will have to be made, and this is why we have brought this concept in to this House, is in order to give the people at the community level, the opportunity for some financial support, in order to carry on their recreation endeavours.

I would also like to point out that, I realize the Hon-

ourable Member has only been here for two years, but I would like to point out when you are formulating policy within the Government of the Yukon Territory, people send you in letters and this type of thing, recommendations, then it is considered by the government, and then out of courtesy to all Members, it's not discussed on a talk-back show, it's not discussed on the radio, it's presented in this House, so all Members that represent everybody in their particular riding, get an opportunity to see that policy first, prior to the public at large.

Now, if the Honourable Member wants us to start a talk-back show, I guess that could be considered too, but the concept is to bring in policy to this House, because we represent all peoples of the Yukon.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Thank you, Mr. Chairman.

I would like to ask a question of the Honourable Minister of Education, and I have a draft copy here, "Are Recreation Systems Workable for the Yukon", this was issued in April 7th, 1976, how much is going to be implemented from this draft copy in that Green Paper?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, could I ask the Honourable Member what draft copy is he talking about?

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I received this draft copy from my representative appointed to the Recreation and Sports Advisory Committee, to go through it and have a look, look it over and see what I think about it, and I was wondering if the Minister of Education had ever seen this thing, because the Green Paper does not talk about what's in the draft copy.

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, if the Honourable Member would bring out particular points that are not in this policy. We've had various drafts submitted to us, we've attempted to bring them altogether into one policy to be presented to this House.

I would like to hear what the particular points in that brief that have not been presented in this Paper.

**Mr. Chairman:** Mr. Berger.

**Mr. Berger:** Mr. Chairman, I expressed my concern to him yesterday about the cost-sharing thing and here in the draft copy there's a definite programme laid out and the financial assistance and the cost requirements on such a programme. Now he tells us today that he has no idea until next Spring on what the cost will be.

**Mr. Chairman:** Mr. Lang.

**Hon. Mr. Lang:** Mr. Chairman, I think it's fairly obvious that we're going through an era of economic constraints. I realize there are various people throughout the — within Whitehorse at any rate, that feel that there's a bottomless pit in Ottawa of money. If anybody



listed to the news the other night, that Mr. MacDonnell's report, the Auditor General of Canada, about the position that the Federal Government of Canada is in at the present time, I would suggest that there is not a bottomless pit of money.

To my understanding, we are financially in an area of constraint and I would like to say now with the — if these two programmes are adopted next budget session, what will happen is we'll be working within the monies that we roughly have this year with a possible minor increase but that's roughly the money that will be allocated in this area.

I, personally, Mr. Chairman, would like to see a million dollars in this area, but unfortunately the Territorial taxpayer, I don't think is prepared to pay anymore.

**Mr. Chairman:** Mr. Fleming.

**Mr. Fleming:** Yes, Mr. Chairman, I'm a little concerned with 3, on Page 3. As the Member from Klwane and I think she spoke well on it so I don't have to enlarge on that. But the committee, the advisory committee, in other words, bring all, more or less all their advice to, forward to the government. I'm wondering if somewhere along the way we can't find a way that to include the M.L.A.'s in that section somehow so that it would more or less go through them too, in conjunction with that committee.

As for the concern of the Member from Faro, I also am a little concerned with that, the three to be appointed or just see how they are — to allow to develop a recreation committee. Provisions will be made in the policy to allow the development of the regional recreation committee.

I'm not just quite clear on just how that would be done for those three people, it would be the committee, the recreation — the local recreation committee, in other words. Other than that, I think I find it very good.

I heard some Members here today saying that there are people who aren't going to get the input and I'd have to say this, if this Paper does go through, and even without this Paper, we have been doing it for years, that there is all the chance in the world for every person in the Yukon Territory to participate in this programme, and always has been.

**Mr. Chairman:** Mr. Lang.

**Hon. Mr. Lang:** Mr. Chairman, in answer to the Honourable Member's first question. Presently the way the committee is struck, each individual Member appoints a member from his riding to sit on that board. I'm getting the idea or the idea here that you want to carry on the board the way it's presently comprised. Which is fine. So therefore, your appointed member would carry on. I would suggest that it would be up to that M.L.A. to phone that member, or vice-versa, so that they're very conversant in what's going on. I don't think it's a question of writing what an M.L.A. should do in this Paper.

**Mr. Chairman:** Mr. McCall.

**Mr. McCall:** I must point to the Minister brought up, I'm a little concerned about because we are to contact our representative on that board. I left with the impres-

sion that I don't know what this Green Paper is all about. I'm a little concerned about that.

I asked you previously, that and the Honourable Member from Klondike received the same document I received from my representative. I'm of mixed feelings on this Green Paper because what is actually being said in the Green Paper is contrary to what has been discussed by the Advisory Committee and it brought down recommendations and I think the Honourable Minister should really take another look at that document that the Honourable Member from Klondike is referring to, then be prepared to answer further questions this afternoon, because I'm a little concerned and I think you're getting off the track.

**Mr. Chairman:** Mr. Lang.

**Hon. Mr. Lang:** Mr. Chairman, I have to disagree with the Honourable Member. Everything, all these various draft documents have been taken into account, and I think that we've come up with a Paper. The Honourable Member from Ogilvie intimated a little earlier that the recreation director had nothing to do with the Paper, that's not true. He wrote up the basic principles and philosophy of this Paper in concert with myself and I feel that he's done a very good job. He's reviewed all the area, other provincial jurisdictions throughout Canada and he has reviewed them and looked at the Yukon situation and has adapted much in the same fashion with the various provincial jurisdictions are doing.

I think that if the Members don't want a change in the Recreation Department, that's fine. I made a commitment to come in here with something that we felt would be better for the people of the Yukon. I personally feel that it will be.

**Mr. Chairman:** Mr. McIntyre?

**Mr. McIntyre:** Mr. Chairman, further to what the Honourable Minister has just said, before I became a Member of this House, I was a public servant for many years, and I think it's disgraceful that a Member of this House would try to compromise a public servant by bringing his name onto the floor of this House expressing opinions that weren't agreeing with his Minister.

**Mr. Chairman:** Thank you.

**Ms. Millard:** Mr. Chairman, a point of privilege, I certainly have said that I am not criticizing Mr. Robb's job, I did not say that he had no input in this Paper. I said that the things that we had discussed about this Paper are not obvious to me in the Paper, and ..

**Mr. Chairman:** Ms. Millard, I do not believe you have a point of privilege.

**Ms. Millard:** Well certainly I would like to explain what I am trying to put across.

**Mr. Chairman:** You had the opportunity, it is not a point of privilege, Ms. Millard.

**Ms. Millard:** Well, may I speak then on some — if



it's not a point of privilege, I would just like to clarify what my position is.

**Mr. Chairman:** You will have the opportunity to do so.

**Ms. Millard:** At this moment?

**Mr. Chairman:** No.  
**Mr. Berger?**

**Mr. Berger:** Mr. Chairman, on a different point, Mr. Chairman, I would like to defend myself on the accusation there is no native people had the opportunities to speak up on different boards.

My original appointment to the Board of the Recreation and Sports Advisory Committee was a native person, and on her resignation, I specifically pointed out to let me know if she wanted to appoint somebody else on that particular line or not. I never received any communication from her until I was advised from Dawson City Sports Advisory Committee that they are not represented on the Committee, and would I please appoint somebody from the Dawson City area.

I would like this to be recorded in this House, that those people had ample opportunity to come forward, to advise me if they wanted to appoint a native person.

**Mr. Chairman:** Thank you, Mr. Berger.  
Committee will recess until 1:30.

(RECESS)

**Mr. Chairman:** I now call this Committee to order.  
**Mr. Lang?**

**Hon. Mr. Lang:** Mr. Chairman, I'm glad to see that the Honourable Member from Pelly has arrived, because this pertains to some of his questions.

I think first of all, maybe, I should attempt to explain what happens presently with the monies that are voted in this House. During the Budget Session, you are presented with a budget and in Vote 3 there's a specific area for recreation.

Now, this money is allocated to the Fitness and Amateur Sports Advisory Board. Now, what happens is, the various Yukon-wide sports governing bodies come to this Board with proposals of what they want to do in the forthcoming year. It is reviewed and studied by the Board, and then recommendations are made to the Government how the money should be authorized, which 99 per cent chance is that we will authorize the money.

Now, with this concept, these various sports, Yukon sports governing and cultural governing bodies, are representing people that are looking, striving for recreation excellence or elite athletes, if you like, and a lot of the communities in the Yukon are being overlooked. You take, for example, an area like Pelly Crossing; take for an example, even an example overall, Haines Junction — it's overlooked.

Now, for an example, let's take hockey. The Yukon Amateur Hockey Association will come to the Board with a budget and present that to the Board, then they will be in charge of authorizing monies throughout the

Territory. This is what happens at the present time.

Now, some of these small communities, for whatever reasons, are being overlooked and are not getting the advantage of the Territorial tax monies that are authorized in the area of recreation. What we're attempting to do is introduce the concept of two levels of recreation — one, for the people that are striving for athletic or cultural excellence; two, to get monies down to the local community level for people to have the opportunity to partake in recreation on a cost-shared basis.

Now, I think the Honourable Member from Pelly raised points, okay, how would this money be distributed to a municipality? Now let's take for an example, Whitehorse. We would authorize them monies on a per capita grant and a base grant, so that they would know the exact amount of monies that we would be prepared to authorize in an area like Whitehorse.

Now, this, the City Council, would either appoint a recreation board or else they could also possibly have the City Council as a recreation board for the authorization of this money. This would be a special fund put in separate to the Municipal Government. Now, what would happen is, say, an interest group such as a Whitehorse Pottery Association would come to this board, present their proposal, they would review it and they would say, okay, we will give you this much for this year for your activities. So in other words, everybody has an opportunity to get before a board in order to participate in the monies available for recreation.

Now, I think some Members are confusing the operation and maintenance of facilities with this programme. The programme is designed for recreation programming, not operation and maintenance costs, like for an arena. All of the monies for the Public Works in a Municipality, and for that matter an L.I.D., are incorporated in a per capita grant. That money is authorized and then, if they cannot, if their budget exceeds that, then they go to the taxpayers within, say for an example, Whitehorse for that extra amount of money in order to balance their budget because they have to pay their bills like anybody else.

So the basic concept is, for an example if you take Faro, you have a recreation board already formed and I would imagine the municipal government would say, "this will be our agent for delivering this type of programme from the Territorial Government". And subsequent to that point in time, the various organizations and groups within Faro would go to the Board and present their views and then, from that, the monies would be authorized on a cost-shared basis.

Now, I think if you take an example for a local improvement district, let's use Haines Junction as an example — the Haines Junction Hockey Organization would go to the board or the community club, depending on who the L.I.D. wanted to deliver this programme. They would ask for x amount of dollars and it would go through the same steps as I've explained that would happen in municipalities.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Mr. Chairman, a point the Minister was referring to that I'd mentioned this morning; he's not just quite on base. Now, what I was referring to is the structure which we have in the Municipality of Faro at



this point in time. By using the City of Whitehorse as an example, it's pretty difficult to apply it in the Municipality of Faro for the simple reason that it is only at this point in time that the municipal government has started to get themselves involved in recreational activities, and I don't have to emphasize what I'm talking about. But we already have an established structure, which the Minister rightly pointed out, which has its own identity, which is operated on behalf of the community itself, and the company which owns the recreation centre.

Now, to try and combine those two, which you are suggesting should be considered, I find it would be very difficult and I think the Minister pointed out or used an example with the two communities of Dawson and Mayo, where they would have to be combined and there would only be one committee representing the two, or should I say looking after the two, as to their activities.

I don't see that being able to work in Faro, as the Minister has suggested, for the simple reason that one group has its own identity, it is structured in such a way that it looks after the affairs of the company which owns the property, and the community at large. So what I suggested this morning, that what you're doing is only creating another arm so there will be four steps, four different types of structures, which is part of the process, in order for funding for your suggestion, will be available to be used.

Because when an individual is in, shall we say, the Recreational Association he then has to go through this other committee which would be formed, which in turn goes to the government, which in turn circumvents the Recreation Sports Advisory Committee. So you know, you're playing with committees here which I don't really feel is necessary if the committees which we have already in existence are used properly.

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, this is my point, that I think Faro is in a very good position because they have already created a Recreation Board to take care of the recreation needs within the Municipality of Faro.

Now, I don't know how your monies work from the government, or the company, but I would suggest that this Board could be used for the delivery agent of the monies being authorized through the Government of the Yukon Territory. It would be — they would know at the beginning of the year how much money was available and then they would authorize it accordingly.

I can't see that; you see, I think what people are doing is they are confusing the Yukon — with the Yukon Fitness and Amateur Sports Advisory Board. Now this is for territorial-wide sports governing bodies for the all star, elite concept.

So what happens is that you attempt to start, you as — you have a Yukon championship, or you want to have a team selected, a team playdown for a team to be selected to go to an outside playdown, say down in British Columbia, that monies would be forthcoming through the Fitness and Amateur Sports Advisory Board.

I think also at this same given point in time the Fitness and Amateur Sports Advisory Board would, under special projects, would have monies there available to bring in, say, a coach. Say, for an example, a basketball

coach: we'd send them out to three or four different areas.

I think that, with the Community Recreation Association Programme, I think with this concept, for example, the Haines Junction Hockey Association would have some financial support there and they would be able to possibly call up Teslin or whatever and say, listen, we've got a hockey team here, we would like to send a team down to Teslin or to Dawson City — you know, by car or by bus, whatever the case may be, but this would all have to be put into the proposal for the forthcoming year. This proposal would be submitted to the community club or the community organization to decide whether or not this was a worthwhile project for the community to be going into. And to make sure that everybody within the community got some of the monies that were available for recreation.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Two questions on the examples that were used. Okay, if you have your hockey association, would they also be eligible for money under the sports governing body? Under the hockey, amateur hockey?

**Hon. Mr. Lang:** Yes, Mr. Chairman, and this is where the recreation department comes into play. They would be liaising with the Fitness and Amateur Sports Advisory Board and the various recreation committees to see how the monies were being expended and to make sure they weren't duplicating.

What would happen is, say for an example, there was a playdown, an all-star playdown, or they wanted teams to come in at the bantam club, they would possibly, let's say, they go to Faro. Now, they would say, okay, pick a team, bring them in, we're coming down for a playdown to determine who will go outside to, like I said, to say a provincial playdown in British Columbia. So this, they would say okay, we, the Yukon Amateur Hockey Association, will contact Haines Junction and will pay x amount for mileage rate, would you please send a team down here and we'll, we're going to have a playdown.

So, in other words, the monies used for the specific playdowns would be authorized by the Fitness and Amateur Sports Advisory Board, would be paid through that Board. In all likelihood it would be another cost-shared programme.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Money from both sources, then? From the governing body, the amateur hockey and also from the local pot.

**Hon. Mr. Lang:** Mr. Chairman, let's take for an example Haines Junction. Okay, you have four teams at the Bantam level. Now for the first, say, for the Community Recreation Association's Programme, you just want to send a team down of one team, particular team, they've put their, they throw a card, everybody throws a card in the hat and they pick a team and say let's go down to Teslin. It's not an all-star team. You know, all the players on that particular team. Now what happens if you have a playdown? You would have an all-star team picked possibly from Haines Junction. This is



when you get into the elite area or, you know, where they're striving for recreation excellence, and then they would go and partake in this playdown wherever it may be. So that's the difference.

What we're trying to do is give the kids or whoever, who's partaking in recreation, they may not be as good as their colleagues but an opportunity to partake in some of these trips that are available and some of the recreation available.

**Mr. Chairman:** Yes, Mrs. Watson?

**Mrs. Watson:** Further question, then. I can see less money available for distribution by the Fitness and Amateur Sports Advisory Committee; they would not have control of the amount of money they have now because your sports governing body would not then be handling all of the money. Is that correct?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Yes, Mr. Chairman, this is correct.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Just one more question, then I'll let someone else question.

You're talking about per capita grants for L.I.D.s and municipalities, particularly municipalities, then you also talk about cost-shared. Now, if you're going to give us per capita grant, how can it be cost-shared? Which are you going to go for?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, the concept that we're bringing in is in order to attempt to reach a level, you know, the high of how much money is available for a particular community, let's say a municipality.

Now, what we're saying, and as I said earlier today, I said that we're attempting to keep a cost-shared concept involved in this process because it's our contention that not everybody partakes in recreation and it's also our contention that the people that are partaking in recreation should be prepared to invest some monies in what they are doing. So this is what would happen.

The monies would go to the municipality; they would say, okay, this — there's a maximum, it's going to be on a cost-shared basis, they have to say, let's say for an example, let's say a hundred thousand dollars and, say, you're on hypothetically a 60:40 or 75 split, 75:25 split. Okay, let's say for an example, okay, we give them — we say okay, your maximum is a hundred thousand dollars on a 75:25 split, well then they would have to come up with \$25,000.00, so they would have to look at the proposals being submitted to them, if they wanted to go to the maximum that's allowable to them, to say okay, we've got to recover this amount of monies. They would say, okay, your organization will have to raise this in order — say an organization asked for \$6,000.00. They'll say well, we'll give you \$4,500.00, you'll have to raise fifteen hundred yourself.

**Mr. Chairman:** Mr. Lengerke?

**Mr. Lengerke:** Thank you, Mr. Chairman. A simple question to the Minister; base grant, per capita grants, he's talking about. How many dollars do you envision for the initiation of this programme? Is it something in the order of 60,000, 70,000, or what do you see?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, as I've said, the budget isn't finalized, so at this given point in time it's hard to estimate. We're looking at, for the combination of the two programmes you'll be looking in the area, I would think, in the area of roughly \$200,000.00. Roughly what we voted last year, because as you know we're under economic restraints and there's not going to be that much increase in any Department. We're just attempting to maintain the status quo.

**Mr. Chairman:** Mr. Lang, what happens with the Sports Federation if this policy is introduced?

**Hon. Mr. Lang:** Mr. Chairman, what the Sports Federation would do is go to the Fitness and Amateur Sports Advisory Board, as they've done in the past, put their case before them, and if the people on that Board decide that they want to fund that particular organization then that's what will happen, like they've done in the past. They've gone to the — and also at the same time they are beginning a lottery, so there's money available for them there.

Now I understand, as far as attempting to come up with a game policy, as you know, the Arctic Winter Games at the present time is in a state of flux; we haven't had any word from the Federal Government what their position is on it, and at the present time we've set up a Committee for the Canada Games for this coming summer, and it appears to be working very well and we are monitoring this to see possibly if we could incorporate this type of concept in for organizing games.

It's my understanding the Yukon Sports Federation does not want this responsibility any longer, of organizing contingents for games. So what their role is going to be, I really don't know.

**Mr. Chairman:** Your answer to the question is you don't know?

**Hon. Mr. Lang:** Well, Mr. Chairman, until they decide what they want to do, I can't speak for them.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Thank you, Mr. Chairman. May I point out to the Members here, I'm not trying to stick out like a sore thumb in this House because there's a test programme going on, an ongoing test programme I believe.

I have a question to the Honourable Minister. On page 2, on top of the page, it says "the present square footage grant will continue". Could you possibly explain to us what is the present square footage grant, what does it apply to, to what does it apply to?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, in the past, prior to



the Community Assistance Programme, we have had community buildings built in these various organizations. In order to help the various organizations pay their operation and maintenance costs, a system of grants was set up prior to my coming into office, on a square footage basis.

For an example, if you will look at your regulations for a community hall, it's 50 cents per square foot per year for the first 2,000 square feet of floor space maintained and operated, 30 cents per square foot per year for the next 2,000 square feet of floor space maintained and operated, 20 cents per square foot per year for additional square feet of floor space maintained and operated.

So what it amounts to is that these buildings do not come under the auspices of the Community Assistance Ordinance, and we as a government say we've got to carry on helping these people pay their operation and maintenance because in many of these areas they just do not have the tax base in order to pay for the operation and maintenance of these buildings.

What we are saying is that we will review, by 1980, the government of the day will then review the community clubs and this particular section in the regulations to see how it pertains to the various Local Improvement Districts.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Yes, Mr. Chairman, the Honourable Minister is talking about community halls, and specifically I'm thinking say, for instance, of existing facilities in outlying areas like curling rinks, skating rinks and things like this. Is this grant applicable to these things also?

**Hon. Mr. Lang:** Mr. Chairman, it is applicable to areas outside the municipalities. If he looks in his regulations, for curling rinks there's monies up to \$75.00 per month for each month that the facility is operated, to a maximum of four months; skating rinks is the same thing; ski facilities and play fields. So the money is available for these various unorganized areas, as well as in some of the L.I.D.'s as well.

**Mr. Berger:** Another question, Mr. Chairman.

**Mr. Chairman:** Mr. Berger.

**Mr. Berger:** Another question, Mr. Chairman. It was my understanding when we discussed the Community Assistance Programme, that there is a possible end to this programme, it's the Federal programme, and for how long can we expect this programme to go on?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, the Honourable Member must be corrected. It's a Territorial programme, and as you know, we're in a transition stage at the present time, because the Community Assistance Ordinance was only presented last year and passed, so what we are trying to do is to accommodate that transition period until which given point in time, the Local

Improvement District, if you like, is formed, or presently formed decides with the community club that they are going to take over these organizations.

Now, that's their decision, not ours, but we have to maintain some monies being provided to maintain the support of these buildings.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, now that the subject has been brought up about the grants on a square footage basis, I'm a little disturbed that they are looking at phasing out these grants, and handing over completely, recreation under the authority of the L.I.D.'s.

First of all, I don't think the L.I.D.'s have the authority under the legislation to pass by-laws which would establish a local recreation coordinating committee. This is a completely new concept that we're going into for recreation in the unorganized, the smaller communities outside of the Municipalities.

In the past, these communities have carried on their own recreation programme, and provided their own facilities, and have done them on a volunteer basis. Because, and most of the community halls, the one at Teslin, the one at Haines Junction, the one at Watson Lake, the one at Carmacks, I believe Ross River, these — Mayo, these halls were built by volunteer labour and contributions, with some assistance from government grants, and not very much, built their own halls.

The biggest problems that they have now in operating the halls and the skating rinks and the curling rinks is the operation and maintenance costs.

Now, I can see the recreation policy as defined, there's a need for recreation money going to the communities, but one of the biggest needs in these small communities is the fact that we cannot raise enough money to operate our own facilities. We just can't, particularly since we are being obliged to pay property taxes on our recreational facilities.

Now, Mr. Chairman is laughing, but with the new assessment and with sewer and water going into these communities, there's no way you can pick up a tab for 3 or 4 or \$5,000.00 for taxes, and still pay the heat and the light.

So we haven't had that much problem raising money for recreation. Our biggest problem has been, and I think it's with every community in the outlying areas, other than the Municipalities, is the operation and maintenance costs.

Now, the scheme was brought up for the Community Assistance Programme, which is fine. It's a good concept to a certain degree, and my communities, one of them is really concerned about this. They have to make a decision. Once you opt out for the Community Assistance Program in these small communities, you've killed your volunteer. And your volunteer has saved you thousands and thousands of tax dollars.

I hope we don't make any decision on this policy paper while we are studying it. I think it has been a great effort made by the Minister. It's a very complex situation to accommodate, but I hope that after he goes to the communities, and I hope the Minister of Local Government reviews this in conjunction with him, because the facilities are going to be under the complete jurisdiction of local government, I believe, that somehow or



another, communities could be given an opportunity to either opt in or out as an L.I.D. or as a community, and still be able to get some funding for recreation, without having to go under the jurisdiction of the L.I.D.

I have no opposition for going under the L.I.D. other than I know when you go onto the Community Assistance Programme, the deficit of the operation and maintenance costs, the Territorial Government will be picking up will be in the form of a mill rate, which is understandable.

The minute you put a mill rate on something, people are going to say I have paid for it, I am not going to volunteer and the costs, you know, everything is going to have to be paid for whereas so many things are done now on a volunteer basis.

I think it also has to, I think the unorganized areas in this situation are going to benefit and the policy will be more clearly defined in the unorganized areas. I'm very happy to see that these people are going to be getting assistance for recreation and I would certainly hope that you will continue the square footage grant, particularly for those people in unorganized areas.

I would also like to add, after this discussion that we had this morning. If we go, and these are the things I think that we are really going to have to consider when we go into our communities, and so is the Minister when he comes in, if we go, particularly in the areas outside of Whitehorse, in a strictly L.I.D. boundary type of situation, in many instances, you are going to leave out the people who live directly and adjacent to the L.I.D. boundary. Many times this is the Indian people. I think the Indian people will be much more receptive to joining the community recreation programmes than a local government recreation programme because they have mororless made the statement and taken the position that their local government is the Band Council.

So I think these are the things that we are really going to have to look at. I think it's a complete new direction for many of our communities. I'm sure that the Member from Hootalinqua agrees and it's unfortunate that the Member from Watson Lake isn't in here because I know this proposal here will really have some very different ramifications in his community.

Thank you, Mr. Chairman.

**Mr. Chairman:** Mr. Lang.

**Hon. Mr. Lang:** Mr. Chairman, the Honourable Member brings up some very good points, but I think first of all that the whole concept except for the exceptions made in this Paper of the operation and maintenance costs, if it's built under the Community Assistance Programme is in the Department of Local Government.

The policy that I'm introducing here, is for the — is strictly for recreation programming. If the Honourable Member looks, and I agree I think we do have problems, like if a person were to confine themselves strictly to an L.I.D. boundary, and I think that we have made provisions in here to attempt to be able to accommodate that need and it states in here on page 2, "to qualify for assistance under this programme, a local government, municipality, an L.I.D. must create by by-law a local recreation coordinating committee or recommend that a community organization be the responsible agent for

delivery of this programme.

Now I think this would take care of the problem that she speaks of which I realize is very real. This is why specifically it was put in, because we are attempting to give us, to present a Yukon policy which can adapt to the various local needs of a particular area.

I think that the Member also raises a very good point in relation to the capabilities of an L.I.D. and, as you know, the Minister of Local Government has said that the Local Improvement District Ordinance will be coming into this House, possibly this coming budget session. So, at that given point in time, and I agree, I think that we have to have the opportunity of going and speaking to the various organizations and communities, L.I.D.'s to explain this policy and just see what kind of reaction we get.

Even if we get tentative approval here to authorize myself and some of my departmental officials to go around the Territory, meet with the various, with the M.L.A.'s, the Bank Councils, the L.I.D.'s, the community clubs at one meeting together to explain the policy and see where we're going, possibly there should be some change. I don't know. I mean this policy is not cast in stone, this is why it is being presented here, it's looking for advice. A Green Paper is looking for advice, constructive alternatives to possibly what we have in here.

What I also want to point out is the time frame that we have if we're going to adopt this policy for the 1977-78 year. I would have to be introducing legislation here prior to the budget session, which does not leave us all that much time, but possibly if I can get around the Territory and discuss it, possibly if people are in accord then it can be presented.

**Mr. Chairman:** Mrs. Watson.

**Mrs. Watson:** Mr. Chairman, may I make a suggestion to the Honourable Member. When he says that the L.I.D. municipalities will be asked to recommend a community organization that should be a responsible agent for delivery of this programme, may I suggest that you meet with the community organization that now has the responsibility, first of all, I think it would be very wise to go to that organization and let them make the recommendations at the community.

**Mr. Chairman:** Mr. Lengerke.

**Mr. Lengerke:** Yes, Mr. Chairman, I want to encourage the Minister in what he's put forward. I personally can't see too many difficulties with, certainly the Municipality of Whitehorse. I can't speak for the Municipality of Faro, of course, and there could be some special problems inherent in that.

I am familiar with company towns, and where certainly delivery of recreation services has been tied to a major company in the community, and they usually work this out through an organization such as you speak, where the funding is put in one pot and made available on a priority basis.

I can see this really, this paper as encouraging the outlying communities to set up some real priorities, and to really take a look at the delivery of programmes, special programmes. To me it offers a way of subsidiz-



ing some of the programmes that today cannot be put on, because there is not enough interest so I can see some encouragement there.

I like the idea of yours, Mr. Minister, getting out with your representatives and coming back to the House at budget session with I think some real ammunition to put this through. I don't think we'll have too much difficulty at that time if you do it in that way.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Yes, Mr. Chairman. I would just like to rise to disagree a little bit with the Honourable Member from Kluane. I think Municipalities also find it very hard to run a recreation complex in this day and age, and I think we have just as much problems of raising the funds for the operating costs, and I was thinking particularly in Dawson, where a Capital Assistance Programme is available to build a recreation complex, but there's no way the Committee can find the monies to operate those operations.

But another point I would like to make is a suggestion to meet with the present community clubs. I would recommend to the Minister not only to meet with those people, but everybody that's interested in recreation in an area.

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, this is our intention if this policy is accepted in principle, to meet with the various organizations that are interested in recreation, get their views and attempt to see how they accommodate this policy here, and the possible changes that may have to come.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, I think that after the remarks that the Honourable Member from Dawson City, I realize full well your fuel costs are just as high as anybody else's, it's very true. It may be that after the Minister has gone through the Territory, he'll realize, or he'll get an idea that the people in the communities and the Municipalities too, are most interested in getting funding for the operation and maintenance of their facilities, than they are for actual recreation, the volunteer work for recreation will be done by the community. The money they want is for how can they keep the doors of that skating rink open, you know, who is going to pay the light bill? This is the biggest problem I think that we are being faced with now.

**Mr. Chairman:** Mr. Lang, the Art Society recently met in Whitehorse and indicated that they would be going after funds in a very aggressive manner. How would they go about this under this new Recreational Development Plan?

**Hon. Mr. Lang:** Mr. Chairman, what would happen if this policy were to become law, what would happen is that if it was on a Territorial-wide basis, say the Art Council, they would go before the Fitness and Amateur Sports Advisory Board, asking for monies, but if the Art Council, say if it was a pottery organization within the

Municipality of Whitehorse, they would go to the Recreation Board within the City of Whitehorse.

If it's a Territorial-wide basis, where say for example, they thought that it would be beneficial to have an individual come in and do something, for example a musician come in to perform in two or three different areas in the Yukon, they would go before the Fitness and Amateur Sports Advisory Board, to see whether or not the monies would be allocated, as they have in the past.

**Mr. Chairman:** Thank you, Mr. Lang.  
Mr. Berger?

**Mr. Berger:** Yes, Mr. Chairman, I just would like to help, Mr. Chairman, and quote from this policy paper, a draft copy of "Are Recreation Systems Workable in the Yukon". Their interpretation of recreation in here is any type of activity or event that occurs during leisure time hours, generally speaking, recreation events are self-motivating nature and are of value to themselves, so anything I would say in this particular case, falls under this programme, or it should fall under this programme.

**Mr. Chairman:** Thank you, Mr. Berger.  
Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, this is what we are attempting to accommodate, through our Recreation Department, the various recreation needs, whether it be within a community, or on a Territorial-wide basis, and this is why we have presented the concept of two levels, or two programmes in order to accommodate these needs.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, there is one area where I do have concern, and I think that the Minister is really going to have to be careful with this one. When you have various sport organizations, or recreation organizations, where they have two routes, they can go to get money, and you have the — the local hickey association, will be able to go either to the Sports governing body who goes to the Fitness and Amateur Sports Advisory body, or they can go to the local governing body for funding and that worries me.

I think your guidelines really have to be firm because, you know, if you can work the system you're going to work it. I think the guidelines have to be very specific. There should be only one route that certain levels that sports organizations can go for funding. I don't think it should be able to use both routes.

**Mr. Chairman:** Mr. Berger.

**Mr. Berger:** Yes, Mr. Chairman, maybe I can help the Honourable Member and maybe even the Minister on this thing. In Dawson we have a recreation committee and it's stipulated in there that any local organization can only get fundings from one source. They can either get the funding through the local organization or from the general body they belong to. I think this is a safeguard that the Member is worrying about.



**Mr. Chairman:** Is there any further debate on the Green Paper?

Mr. McKinnon?

**Hon. Mr. McKinnon:** Mr. Chairman, I probably shouldn't get involved in this debate, but I'll do it out of spite because my colleague, the Minister of Education — my Electrical Protection Ordinance was going very, very good until he got involved. I'll just return the favour to him at this time.

I have to make some response to some of the remarks that were made in the House this morning, because, to me, Mr. Chairman, they are, as one of the local media refers to, the programme in the Green Paper by the initials of the Community's Recreation Association Programme, and I think that's what some of the remarks made in this House this morning were.

If we've done anything, we've certainly learned our lesson in the last few years about getting the senior government involved, where local authorities can handle the problem. I just can think back to certain specific instances, the Carmacks graveyard and the L.I.D. problem there where all the orange and black vehicles took off en masse from the yard here. All the U-drives from across the river took off en masse and we all went to Carmacks and screwed it up completely. Mr. Chairman.

Haines Junction L.I.D., the Ross River L.I.D., the same thing to the point in frustration where the people of the community finally told us in Ross River to get in our orange and black cars and other cars and get home and let the local people work out their problems together because they knew what was best for the community and they could work it out without the interference of political leaders from Whitehorse, regardless of what colour they were.

We thought that, you know, we're finally learning our lessons, that we're going to leave these local grassroots issues to the local people and if they can't work them out together there's nothing that we can do from on high to bring programmes and force policies and force togetherness down the throats of the people in the smaller communities. I think the policies that we're attempting to initiate reflect that type of attitude.

I think I got the ability when, by going to the smaller communities and spend a few days and listen to the comments from the local people of what they think of the people who they consider not to be knowledgeable of their programmes, try to come to their community and trying to force what they think should happen into the community that they just ridicule those people and those programmes. This comes from both the white community and from the native community. If you don't believe that, then you don't know the Yukon to the extent that you think that you do.

I was going to make these remarks prior to the House recessing for lunch, Mr. Chairman, and at lunch hour, the latest edition of the Yukon Indian News came over my desk. You know, they say it better than I ever could. "C.Y.I. priority is to establish communications with the community. That means not only do you send out your information, but you are sure you have a receiver of the information and most importantly that the receiver decodes the messages correctly and passes it on to the people. Only from this will C.Y.I. get feedback from the

people. Be reasonable, you cannot pass on the wishes of the Indian people to the white society until you have found out what they really want".

I think that's exactly the type of programme that we're trying to initiate through this policy, that we're trying to attempt to get programmes and money down to the grassroots level where all the people in the community, through their local organization can get some money to do the things that they want.

When I spend time in the communities and buying tickets to the raffles for the Teslin Hockey Team and the Haines Junction Hockey Team, it appalls me that we have the money for the — you know the super jocks and the elite athletes to be able to travel anywhere across Canada. I'm telling you, if you're good in the Yukon, you can get to more places and travel more across this country than any other kid anywhere else in Canada. And yet, at the local level, it's the old bake sale routine, the old raffle routine, the dance routine, to try and get enough money to get the kids from Teslin to Watson Lake or to Haines Junction or the boxers from Dawson down to Whitehorse and it's about time that we started getting the type of programmes, the money that we would like into the hands of the communities as they see fit to spend. Rather than being any kind a device of force, this is the type of programme that we're trying to initiate to get the communities together and all the Members and all the factions in the community together. I really don't believe some of the things that I hear in this House from time to time where we get absolutely just taken to the cleaners if we try to do anything else, trying to make a programme with monies and with policies that we are trying to force down on the communities.

The Honourable Member from Hootalinqua says it better than I ever could, Mr. Chairman, that this is the kind of programme that he can see no trouble with, that they've had the community together for years, they just haven't had any money to be able to do anything with. Now hopefully, we are going to give them some money so that they can do and make some decisions in what they feel are the priorities in recreation in their communities, and this is what the policy — this was the background behind the policy, the way that it was sold to Members of the ExCom, and I think that it's a good step in the right direction in getting programmes and priorities and monies down to the grass roots level.

**Mr. Chairman:** Any further debate?

The Chair will now entertain a Motion for the support or otherwise of this policy paper?

Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, I would prefer just to — we could report progress on it until we come back after we've had an opportunity to discuss it among communities, would that be possible?

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, I have no problems with that, I would like to think that the Members are prepared to tentatively, at least, approve it in principle, at least to give me some guidance so that — you know, I don't want to go through the exercise in possibly late



January of writing legislation and the Honourable Member knows how much work is involved, and without at least some sort of initial support for the Department, so at least I can go into the communities and say "The House presently is tentatively approving this policy", but if you want changes, you know, I'll send it ahead to the various communities before we go to meet with the various organizations.

Then they can look at it, and say well this doesn't apply or it does apply, or whatever. I'm not saying it's cast in stone, I mean we're prepared to change it, but I would like to think that the House would approve it, at least in principle. The Honourable Member will get the opportunity of speaking to it once again in the forthcoming budget session.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, I would much prefer to have it handled as a Green Paper in the communities too. It's a proposal, I don't think we should rush through this. I would hope you are not going to start preparing legislation on the basis of this, because I think that there are going to be some changes to it, and once you have started to prepare your legislation, I think the disappointment if you are going to have to make large changes, are going to be quite extensive.

So I would suggest that it be taken as a Green Paper. I don't want to be asked to commit myself, even in principle, at this time, until I have an opportunity to discuss all of the ramifications of it, because they are quite extensive with these people in the communities.

My goodness, we have enough problems trying to resolve how we are going to go with recreation in the communities, because of the lack of funding, and all we need is for me to say, I have agreed with this in principle, and it's not what they would want to do. I don't want to make it any more complex, so I would sooner it were handled as a Green Paper now, and in the communities.

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, I'm agreeable to that, I would just like to think I was going to have consent of this House to go around to the various communities and present it, and then I will come back with my findings in the forthcoming budget session.

**Mr. Chairman:** Mr. McKinnon?

**Hon. Mr. McKinnon:** Mr. Chairman, if Mr. Lang wants the Members of the Executive Committee to approve his travel and lodging, I am sure we will be willing to do so.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, I certainly don't think the Minister should not go to the communities, but handle it as a Green Paper. I think you're in a much safer position as a Green Paper.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Yes, Mr. Chairman, I would move a

Motion authorizing the Minister of Education to take his Green Paper and the government car through the Territory.

**Mr. Chairman:** I don't think I can accept that Motion, Mr. Berger. It was offered, I think, in a little frivolous manner.

The Chair does require direction on this Paper at the present time.

**Mr. McCall?**

**Mr. McCall:** I would move that we adopt the Paper as read, the Green Paper, that is.

**Mr. Chairman:** Mr. McIntyre?

**Mr. McIntyre:** I second that.

**Mr. Chairman:** It has been moved by Mr. McCall, seconded by Mr. McIntyre, that we adopt the Green Policy Paper as read.

Are you ready for the question?

**Some Members:** Question.

**Mrs. Watson:** Mr. Chairman, what is a Green Paper? A Green Paper is a proposal, and they're asking us to get more details, there aren't enough details. How can we adopt it in this House, when we don't know enough about it? It's a proposal, I would adopt it as a Green Paper, that's all.

But you know, it should be handled as a Green Paper.

**Mr. Chairman:** It is a policy paper, Mrs. Watson, and therefore I think it is a legitimate motion.

**Mr. Fleming?**

**Mrs. Watson:** Oh no, I would have to ..

**Mr. Fleming:** Yes, Mr. Chairman, I would ask first, because I think we sometimes go off, go bingo and lose something, maybe we are going to do the same thing again, if we don't be very careful. We are going to vote on something we're not just quite sure what the ramifications are, and boom, we don't have a policy, and I would be very, very disturbed if this happened at this time, because I can see the problem that the Members have also, the Member from Kluane especially, but I also don't want to lose this paper entirely, just through, you know, not really knowing what's going on.

I think a lot of the Members are sitting now wondering just what is going on, and wondering just which way should I vote.

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, I think the Honourable Member from Kluane raised a very good point. I think that if the House is obviously in agreement, I will take it as a green paper throughout the various communities and report back to this House on the forthcoming budget session of what my findings are, and possibly there may be some major or minor amendments to the policy as it's approved here.



**Mr. Chairman:** You're suggesting then, Mr. Lang, that we do follow the suggested route, that this will then have to be represented as a Green Paper at the next session, am I correct?

We are not approving a policy paper unless we pass a Motion on this at the present time. So if you are asking for a policy position from this Assembly ...

**Hon. Mr. Lang:** Mr. Chairman, my point is this, is that the policy has been presented to the House. There obviously seems to be that the individuals around here accept the principles in here, subject to what happens on my tour throughout the Territory discussing this particular policy.

I would suggest that I would not want to accept the policy in total without consulting with the various communities, because as I said earlier there may be major changes that have to be made, I don't know.

I mean, I happen to represent an area within Whitehorse, and I'm not all that familiar with some of the outlying communities.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, it would be most unfair to make us vote on this at the present time, and I would certainly hope that the Motion would be withdrawn, or something else done with it, because I would be forced to vote against this, and I do not want to vote against it.

It may be that after the Minister makes his trip throughout the Territory that he may come to a conclusion that the best way to use recreation money is to assist in the funding of recreation facilities. That may be the message that he gets, and that isn't what this paper says.

This is a proposal, and we are prepared to have him present this proposal to the people in the communities, but I don't want him to present it as my proposal. I feel that I should be able to go to my community, after he's presented the proposal, and I will be there; then I will have to determine what is the proposal that I want. That is the difference.

**Mr. Chairman:** Mrs. Watson, are you concerned about accepting the principle of this Green Paper?

**Mrs. Watson:** Mr. Chairman, I certainly am. I'm concerned about accepting anything about the Green Paper. We have discussed it, we have questioned it. I don't think any of us really understand it in detail. That's one of my biggest hangups, is I don't know how it would work. Let's get out to the communities and get some of the questions where the people have to work with it, and then we'll see what we want, but let's not go out and say this is our policy.

You go to a community to see what they think of a proposal, and I would support taking the Green Paper to the communities by all means, and do the necessary amendments to it, bring it forward, then we should have been able to see the communities, and then this final decision can be made, but not now, even in principle.

**Mr. Chairman:** Another suggestion might be if you would withdraw your Motion, perhaps the Motion could

be put forward that the Minister of Education take this policy throughout the community and bring it back to the next session for consideration.

There must be some direction given — it's a Green Paper.

**Mr. McCall?**

**Mr. McCall:** I would like an opportunity to speak on the Motion first, before you make a suggestion of withdrawing it, Mr. Chairman.

**Mr. Chairman:** No-one else has spoken that way, Mr. McCall.

**Mr. McCall:** I mean, what the Honourable Member is saying, I don't totally agree with her, because if this is what we are going to do and adopt a procedure that every time a Green Paper comes to us for our position that we are going to start shelving it, we are going to start running back to the communities for further direction.

When we consider that we have people on the Sports and Recreation Advisory Committee now that assisted the Minister, I'm assuming again in formulating this Green Paper somewhere down the line, I have no great hang-ups with it.

I think that this position that we should be giving the Minister, along with the commitments he gave this House today, is ample thought to make a decision today. I don't feel it necessary to shelve it, and we all go running back to the communities and start asking questions on this particular Green Paper.

Either we are going to acknowledge it or not acknowledge it, but I don't believe in accepting the principle of shelving this Green Paper and any others that may come along. I suggest we get it straight right now, and stop confusing the issue.

**Mr. Chairman:** Mrs. Watson?

**Mrs. Watson:** Mr. Chairman, there is one thing you can't say that I have been reluctant to do in this House, and that is reluctant to face the issue, and the issue is I am not sending the Minister out to my constituency and tell him what to tell my constituency that this is what I want, no way, ever.

I will face an issue, and if you pursue with your Motion, I will have to vote against it, because no-one in all of my constituency has seen this proposal — no-one, and I am not going to sit here and say this is the proposal I accept and then send the Minister out to my community. No way! If he was going to stay here and take the flack with it, fine. But I'll make a decision.

**Mr. Chairman:** I'm sure you would not be reluctant to do so, Mrs. Watson.

**Mr. Lang?**

**Hon. Mr. Lang:** Mr. Chairman, I think the Honourable Member from Pelly raised some good points, but I also think that if we adopt the Green Paper in toto, it doesn't leave any flexibility and I think that this is what I would like to do, is have the flexibility to go to these various communities and say, hear what they have to say because they're going to be responsible for dis-



charging the Community Recreation Association Programme.

It's going to cost them money as well. It's not a hundred per cent funded programme. I would sooner, I would like to see what their reactions are and I think that the Chairman proposed a Motion that would be adequate enough to, say, listen, it's been through the House, we've discussed it, we want to hear what you have to say. Because they are the people that will be responsible for it.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Mr. Chairman, I'm at a loss. I just wanted to stand up to support the Motion, but now I'm really at a loss and maybe I should propose that we should come up with another coloured paper — candy striped. For indecisions. Because, I don't know, we have twelve representatives from the Yukon, from each community, each major area in the Yukon.

Those are the people that made the decisions and, as I said, there's a plan on paper already — a draft copy on the recreation. I think that the Minister had ample time to go through this thing and all that he should take now is confirm it. Go out in the community with his Green Paper or candy-striped paper, or whatever you want to call it, and confirm the decision that the recreation board made and recommended to him. I don't think we have any reason not to vote for this motion.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. The Minister just made a statement which I, you know, really, I just ... The Minister's not jibing at all, Mr. Chairman.

First, he presents us with a Green Paper and then he's retracting what's in it. I think he should make his mind up just what he really wants, if he wants this House to adopt any policy or position on taking a vote on any motion in support of this Paper, and I, if it was the concurrence of the seconder, I wish to withdraw this Motion. I'm not going to even support the Bill, the Green Paper. He can forget it.

**Hon. Mr. Lang:** Mr. Chairman..?

**Mr. Chairman:** Order, please. Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, I don't think I made myself clear. I have no problems saying adopt the policy as it is here. I just wanted to say, okay, if that Motion's put forth then it's there under the understanding that if I find that I have to have major changes done to it, then I can present it back to this House.

If that's agreeable to the Honourable Member, I think possibly that's the way to proceed, say that we have adopted this policy, I'll go out to the Communities, see what the reaction is and if they do not wish to have this policy then I'll report back to this House to what I have found.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Yes, Mr. Chairman, can we have this in writing, please?

**Mr. Chairman:** Mr. Fleming.

**Mr. Fleming:** Yes, Mr. Chairman, I sympathize with the Honourable Member from Kluane because I think possibly she didn't maybe get all the information that we got, some of us, due to that this is again where sometimes the people that are representing these little areas don't get around and meet their members and bring stuff to them. I think this is actually the problem: however, I can — I do as I say I sympathize with her, but if this Motion goes through I have still got to vote for it.

**Hon. Mr. Lang:** Mr. Chairman ...

**Mr. Chairman:** Mr. Lang, please wait until you are recognized.

**Hon. Mr. Lang:** I think the Motion ...

**Mr. Chairman:** Mr. Lang, please wait until you are recognized from the Chair ...

**Hon. Mr. Lang:** The Motion should stand ...

**Mr. Chairman:** Mr. Lang?

**Hon. Mr. Lang:** ... and if I find that I ...

**Mr. Chairman:** Please wait until you're recognized from the Chair.  
Mr. Lang?

**Hon. Mr. Lang:** Mr. Chairman, I'll try it again. I think the Motion should stand, and if I find that there is reaction I'll come back to this House and say that the people in the outlying communities don't want it, because I'm trying to help the people in the outlying areas.

**Mr. Chairman:** Mr. McIntyre?

**Mr. McIntyre:** Mr. Chairman, the mover of this Motion has requested it be withdrawn, and I am quite in agreement with him, that the Minister has come before us with a Paper which probably hasn't been in enough detail for us to really comprehend what he's getting at, and I don't think we should vote on it at this time.

**Some Members:** Agreed.

**Mr. Chairman:** Did you withdraw your Motion, Mr. McCall?

**Mr. McCall:** You weren't listening, Mr. Chairman.

**Mr. Chairman:** I was listening, but I thought you were being rather facetious.

**Mr. McCall:** I'll be a little louder next time.

**Mr. Chairman:** Well, if we have that undertaking from the Minister, I assume there is no further debate on the Green Paper on Recreational Development, is that correct?

**Some Members:** Agreed.



**Mr. Chairman:** I'll declare a brief recess.

*(Recess)*

**Mr. Chairman:** I now call this Committee to order.  
Mr. Lengerke?

**Mr. Lengerke:** Mr. Chairman, I would move that  
Mr. Speaker do now resume the Chair.

**Mr. Fleming:** I second that Motion.

**Mr. Chairman:** It has been moved by Mr. Lengerke,  
seconded by Mr. Fleming, that Mr. Speaker do now  
resume the Chair.

Are you ready for the question?

**Some Members:** Question.

**Mr. Chairman:** Are you agreed?

**Some Members:** Agreed.

**Mr. Chairman:** The Motion is carried.

*(Motion carried)*

*(Mr. Speaker resumes Chair)*

**Mr. Speaker:** I will now call the House to order.  
This House now stands adjourned until 10:00 a.m.  
tomorrow morning.

*(ADJOURNED)*



THE FOLLOWING SESSIONAL PAPERS WERE TABLED

76-3-35  
White Paper on Community Hearings on the Alcan Pipeline Route

76-3-36  
Green Paper on The Motor Vehicles Ordinance

76-3-37  
Reply to Motion for the Prroduction of Papers Number 4

THE FOLLOWING LEGISLATIVE RETURN WAS TABLED

76-3-25  
Fishing Licences in Dawson City Area  
(Oral Question. Page 142)

LEGISLATIVE RETURN # 25  
(1976 Third Session)

November 22, 1976

Mr. Speaker

Members of the Assembly

On November 10th, the following question was asked in the Assembly:

1. Could the Commissioner explain the reasoning behind the issuing of so many fishing licences for the Yukon River near Dawson this year?

The answer to the above question is as follows:

In an attempt to answer this question Federal Fisheries were contacted by the Game department on November 15th.

Their written reply contained the following information:

- a) A Canadian Fishery has existed on the Yukon River since the turn of the century.
- b) The Alaskans are harvesting a large proportion of the salmon entering the Yukon River before they reach Yukon.
- c) Canada is negotiating with the U.S. to achieve a larger percentage of the total catch for Canadian fishermen, particularly in the Dawson area.
- d) Yukon to date has not had an extensive commercial fishery in the Dawson area. The increase in the number of licences issued improves the Canadian position in International bargaining with the U.S. Government. Alaskan officials have indicated in the past that if Yukon could substantiate a viable commercial fishery they would allow an increased escapement of salmon into the Yukon Territory. Alaska has already been advised of our expanding fishery and a formal request is being made for this increased escapement.
- e) Eligibility requirements have not changed for obtaining a commercial licence. If an individual meets these requirements the Fisheries Service cannot refuse that individual a licence.
- f) Some concern has been expressed about the increase in licences issued to non-residents. However, records indicate that only a very few new fishermen are not residents of Yukon. The bulk are now fishermen but residents and meet the qualification to obtain a licence.
- g) A possible explanation for the increase in licence sales is the current economic climate in the territory. More persons may have become interested in acquiring some income from a renewable resources found at their front door.

Peter J. Gillespie,  
Member, Executive Committee.