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The Yukon Legislative Assembly

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Debates & Proceedings

Thursday, March 6, 1975

Speaker: The Honourable Donald Taylor

to the
General Assembly

THE YUKON LEGISLATIVE ASSEMBLY

Thursday, March 6, 1975

Mr. Speaker reads the daily prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

ROUTINE PROCEEDINGS

Mr. Speaker: I will call the House to order at this time.

We will proceed with the Order Paper under daily routine. Are there any documents or correspondence for tabling this morning?

Are there any reports of Committees?

Well at this time I would like to indicate to the House that Mr. Commissioner has indicated he wishes to address the House. Madam Clerk, would you determine when Mr. Commissioner would be available for this purpose?

Madam Clerk: I believe, Mr. Speaker, he would be available right now if you wish to proceed.

Mr. Speaker: Would you determine this and I will declare a brief recess.

Madam Clerk leaves room.

Recess

Madam Clerk returns followed by the Commissioner.

Mr. Speaker: Good morning, Mr. Commissioner.

At this time we will call the House to order and before proceeding, I would like to draw the attention of the House to the presence in the public gallery of a former member of our body and a member of the last Council, Mr. Norman S. Chamberlist, and bid him welcome to the new Legislative Assembly of the Yukon Territory.

(Applause)

Mr. Speaker: I believe at this time, Mr. Commissioner has indicated he wishes to address the assembly. Mr. Commissioner.

Commissioner reads Budget Message

Mr. Speaker: Thank you, Mr. Commissioner.

Commissioner leaves Chambers

Mr. Speaker: Possibly before continuing with the Order Paper, we could just have a very brief recess in order to remove some of the paraphenalia here this morning. I will just declare a brief recess.

Recess

Mr. Speaker: At this time we will call the House to order. The next item on the Order Paper under Daily Routine is the introduction of Bills. Are there any Bills for introduction this morning?

Bills No. 2, 4, 5, 19, and 20 Introduced

Hon. Mr. McKinnon: Mr. Speaker, I beg to move, seconded by the Honourable Member from Mayo, for leave to introduce Bills entitled: An Ordinance to Amend the Municipal Ordinance - that was introduced yesterday, I'm sorry, Mr. Speaker. First Appropriation Ordinance, 1975-76; Loan Agreement Ordinance (1975) No. 1; Municipal General Purposes Loan Ordinance; Community Assistance Ordinance and An Ordinance to Amend the Taxation Ordinance.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that leave be granted for introduction of the First Appropriation Ordinance, 1975-76; Loan Agreement Ordinance (1975) No. 1; Municipal General Purposes Loan Ordinance; Community Assistance Ordinance, and An Ordinance to Amend the Taxation Ordinance.

Are you prepared for the question?

Members: Question.

Mr. Speaker: Are you agreed?

Members: Agreed.

Mr. Speaker: I declare that leave is granted. Are there any further Bills for introduction?

Bills No. 1, 6, 7, 8, 9, 16, 17, 18 and 21 Introduced

Hon. Mrs. Watson: Mr. Speaker, I beg to move, seconded by the Honourable Member from Mayo, for leave to introduce the following Bills: Bill Number 1, the 6th Appropriation Ordinance, 1974-75; Bill Number 6, Compensation for Victims of Crime Ordinance; Bill Number 7, An Ordinance to Repeal the Disables Persons' Allowance Ordinance; Bill Number 8, An Ordinance to Repeal the Old Age Assistance and Blind Persons' Allowance Ordinance; Bill Number 9, An Ordinance to Repeal the Unemployment Assistance Agreement Ordinance; Bill Number 16, Transfer of Prisoners Agreement Ordinance; Bill Number 17, Custody of Federal Parole Violators Agreement Ordinance; Bill Number 18, Supervision of Federal Parolees Agreement, and Bill Number 21, Court Worker Agreement Ordinance.

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that leave be granted for introduction of Bill Number 1, 6th Appropriation Ordinance, 1974-75; 6, Compensation

for Victims of Crime Ordinance; 7, An Ordinance to Repeal the Disabled Persons' Allowance Ordinance; 8, An Ordinance to Repeal the Old Age Assistance and Blind Persons' Allowance Ordinance; 9, An Ordinance to Repeal the Unemployment Assistance Agreement Ordinance; 16, Transfer of Prisoners Agreement Ordinance; 17, Custody of Federal Parole Violators Agreement Ordinance; 18, Supervision of Federal Parolees Agreement, and 21, Court Worker Agreement Ordinance.

Are you prepared for the question?

Members: Question.

Mr. Speaker: Are you agreed?

Members: Agreed.

Mr. Speaker: Leave is granted.

Are there any further Bills for introduction?

Bills No. 3, 10, 11, 12, 13, 14, and 15 Introduced

Hon. Mr. McIntyre: Mr. Speaker, I beg to move, seconded by the Honourable Member from Kluane, for leave to introduce the following Bills: Number 3, Financial Agreement Ordinance, 1975; Number 10, An Ordinance to Repeal the Adult Occupational Training Agreements Ordinance; Number 11, the Occupational Training Ordinance; Number 12, An Ordinance to Amend the Rehabilitation Services Ordinance; Number 13, An Ordinance to Amend the Labour Standards Ordinance; Number 14, Government Employee Housing Plan Ordinance; Number 15, Young Voyageur Agreement Ordinance.

Mr. Speaker: It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that leave be granted to introduce Bill Number 3, Financial Agreement Ordinance, 1975; 10, An Ordinance to Repeal the Adult Occupational Training Agreements Ordinance; 11, Occupational Training Ordinance; 12, An Ordinance to Amend the Rehabilitation Services Ordinance; 13, An Ordinance to Amend the Labour Standards Ordinance; 14, Government Employee Housing Plan Ordinance; and 15, Young Voyageur Agreement Ordinance.

Are you prepared for the question?

Members: Question.

Mr. Speaker: Are you agreed?

Members: Agreed.

Mr. Speaker: I declare leave to be granted.

Are there any further introduction of Bills this morning?

We will then proceed to Notices of Motion or Resolution.

Are there any Notices of Motion or Resolution?

Mrs. Whyard: Mr. Speaker, I beg leave to give Notice of a Motion to amend Standing Order Number 2, Section 1 of the Standing Orders of the House.

Mr. Speaker: Is there a seconder?

Mrs. Whyard: This Motion -- Notice of Motion is seconded by the Honourable Member from Klondike.

Mr. Speaker: Thank you.

Are there any further Notices of Motion or Resolution?

Are there any Notices of Motion for the Production of Papers?

There being no Notices of Motion for the Production of Papers, we will proceed to Orders of the Day.

ORDERS OF THE DAY

Mr. Speaker: You may note on your Order Paper there are at this time no motions, no Motions for the Production of Papers, and so that brings us now to the Question Period, and I would just note that the Question Period henceforth will be for a duration no longer than 45 minutes.

Would you proceed? Have you any questions?

QUESTION PERIOD

Mr. Speaker: The Honourable Member from Ogilvie?

Question re: Dust Levels at Clinton Creek Mine

Ms. Millard: Mr. Speaker, I have a written question for the Minister of Health, Welfare and Rehabilitation.

Last June, after several months' pressure by the Canadian Mine Workers' Union at Clinton Creek, the Department of National Health and Welfare did a series of tests to determine the level of dust concentration in the air at the Clinton Creek Asbestos Mine. The results of this testing nine months later is still not available, although requested by the union at Clinton Creek.

Yesterday, I understand the Honourable Marc Lalonde, Minister of National Health and Welfare, announced that the Clinton Mine would be advised that they must lower the concentration of dust levels at the mine. My question to our Minister is this: (a) Will she pursue the publication of the results of the testing done last June, and (b) will she obtain details of the Minister of Health and Welfare's announcement for our information as soon as possible?

Hon. Mrs. Watson: Mr. Speaker, I'm very disappointed that the Minister made the announcement in the House of Commons and didn't advise us, because we've been trying to get the information for some time, but I would certainly undertake to do the two things that the Honourable Member from Ogilvie requested that I do.

Mr. Speaker: Are there any further questions? The Honourable Member from Whitehorse Riverdale, pardon me, Porter Creek, I'm sorry.

Question re: Land Claims

Mr. Lang: I've got a written question for the Commissioner. Last week the administration gave to the members of this House a Yukon Government Position Paper on land claims in confidence. Will this position paper be made available for the public?

Mr. Speaker: That is a written question requiring a written reply, is that correct?

Mr. Lang: That's correct.

Mr. Speaker: Thank you. Are there any further questions this morning?

As it would appear there are no further questions, we will proceed to, there being no private Bills, to Public Bills.

PUBLIC BILLS

Mr. Speaker: What is your pleasure in relation to Bill number 22?

Hon. Mr. McKinnon: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 22 be now read a first time.

Bill No. 22, First Reading

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that second reading be given to Bill Number 22, An Ordinance to Amend the Municipal Ordinance. Are you prepared for the question?

Members: Question.

Mr. Speaker: Are you agreed?

Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried.

Motion Carried

Mr. Speaker: When shall the Bill be read for the second time?

Hon. Mr. McKinnon: Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo, that Bill Number 22 be now read a second time.

Bill No. 22, Second Reading

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that Bill Number 22, namely An Ordinance to Amend the Municipal Ordinance, be given second reading at this time.

Is there any discussion?

Hon., Mr. McKinnon: Mr. Speaker, I would like to speak on second reading on the principle of Bill Number 22, An Ordinance to Amend the Municipal Ordinance.

Mr. Speaker, there are many amendments coming to the Municipal Ordinance that came as a result of meetings of the Yukon Association of Municipalities. However, it was the feeling of the Yukon Association of Municipalities and more particularly the elected Council of the City of Whitehorse, that this present amendment be brought before this House at the earliest opportunity.

I would like to say, Mr. Speaker, that it is the intention of the department of local government to listen and to heed the requests of people in the municipalities, local improvement districts or the unorganized areas as quickly as possible and bring about things that they would like this House to decide on at the earliest opportunity.

Mr. Speaker, the purpose of the principle of Bill Number 22, is to allow the municipalities the ability to own and operate those public utilities which under the Municipal Ordinance they are now allowed to grant franchises for.

Mr. Speaker, this is a well established principle in municipal legislation where the senior government allows the people of the community to decide the ownership of public utilities, plus the franchise granting of public utilities within

the municipality's jurisdiction.

I don't think, Mr. Speaker, and I don't intend to enter into any type of a debate on the Committee discussion of the Bill, or on debate on the Bill on the merits of whether public versus private ownership of utilities is the best and the most efficient way for municipalities to operate. Certainly, members of Council will have the ability to have input into those decisions when the plebiscites are called by the city under the terms of the amendments to the Ordinance.

I just think, Mr. Speaker, that we are dealing with a principle here of whether the people at the grass roots level are going to have the ability to make decisions or not, and I would find it pretty hypocritical, Mr. Speaker, for this Assembly, which argues loud and longly at the rights of the people, for the rights of the people of the Yukon, to deny the rights to the people that we have responsibility to under the Municipal Ordinance.

Mr. Speaker, the Bill as it stands, will allow for the municipalities to operate after plebiscite to own and operate after plebiscite, public utilities which they now have the ability to grant franchises for.

Mr. Speaker: Is there any further discussion? Are you prepared for the question?

Members: Question.

Mr. Speaker: Are you agreed?

Members: Agreed.

Mr. Speaker: I declare the Motion as carried, and of course, as all Members are aware, now places the Bill in Committee.

What is your further pleasure?

Mr. Lang: Mr. Speaker, I move that Mr. Speaker do now leave the Chair and the House resolve as a Committee of the Whole for the purpose of considering Public Bills.

Mr. Speaker: Is there a seconder?

Mr. Phelps: I second that, Mr. Speaker.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse Porter Creek and seconded by the Honourable Member from Whitehorse Riverdale that Mr. Speaker do now leave the Chair and the House resolve in the Committee of the Whole for the purpose of considering Public Bills.

Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I declare the Motion as Carried and the Honourable Member for Whitehorse Riverdale will take the chair in Committee of the Whole.

Motion Carried

Mr. Speaker leaves the Chair

Mr. Phelps becomes Chairman

COMMITTEE OF THE WHOLE

Mr. Chairman: I will now call the Committee of the Whole to order. I would like at this time to declare a 10 minute recess.

Recess

Mr. Chairman: I will now call Committee to order. I believe it is our intention to now discuss Bill Number 22, the Amendment to the Municipal Ordinance. Before we begin, does anyone have any comments at this time? Well, then, I will proceed by reading this Bill clause by clause.

Reads Clause 115.1 (1)

Mr. Chairman: Clear?

I will then move on to 115.1 (2):

Reads Clause 2

Mr. Chairman: Are there any comments on that sub-section? Yes, Mr. Taylor?

Mr. Taylor: Mr. Chairman, I just wondered if we could have a brief explanation from the Minister of local government as to why he feels it is necessary that prior to third reading, the by-law must be approved by the Commissioner?

Hon. Mr. McKinnon: Mr. Chairman, it's normal procedure under the Municipal Ordinance as it is that this always happens prior to the third reading. The By-law comes to the Commissioner for his assent, and it's a normal practice of municipalities anywhere going to the next level of government to get approval, the same as we go to Ottawa, both before and after to get approval of legislation. In reality, the Provinces still do under the British North America Act, except if there is something exceptional, as you well know, that the Provinces aren't refused legislation, the Territorial Legislative Council is sometimes refused legislation and the municipal council, it's just a matter of normal government procedure more than anything else.

Mr. Taylor: Thank you, Mr. Chairman.

Mr. Chairman: Anything further?
We will then go on to 115.1 sub-section 3:

Reads Sub-Section 3

Mr. Chairman: Any comments on that sub-section?

Some Members: Clear.

Mr. Chairman: Clear. Sub-section 4:

Reads Sub-Section 4

Mr. Chairman: Is there any comment on sub-section 4?

Mrs. Whyard: Mr. Chairman, what is Section 2 of the Electrical Public Utilities Ordinance?

Hon. Mr. McKinnon: Mr. Chairman, what the Section means is that the municipality operating as a public utility unlike N.C.P.C. is under the control and direction of the Electrical Public Utilities Ordinance.

Mrs. Whyard: Thank you, Mr. Chairman.

Mr. Chairman: Is there any further discussion or comment? I will then proceed to Sub-section 5:

Reads Sub-section 5

Mr. Chairman: Is there any comment on that sub-section?

Mr. Fleming: Yes, Mr. Chairman. I just don't quite get it clear, "The Council may be By-law prohibit any person from operating the same service in all or any part of the Municipality". As I understand it, that after the Municipality has the right and has been give the right to do this, then in other words, can turn around and we can wash it all up again, is that right?

Hon. Mr. McKinnon: That's the City Council.

Mr. Fleming: City Council. This is the City Council they speak of?

Hon. Mr. McKinnon: Mr. Chairman, the reason is, of course, to prevent a duplication of service in the Public Utilities field. If it's a franchise type of operation, you don't want a duplication of services, so the city has the right to prohibit, if they own and operate a public utility, of having by By-law, not having someone else coming in and duplicating the service that they are providing as a public utility.

Mr. Fleming: Thank you.

Mr. Chairman: Any further comments? Then that ends the discussion on Bill 22.

Mr. Taylor: Mr. Chairman, I would suggest we read the preamble to the Bill.

Mr. Chairman: Very well, Mr. Taylor. The Preamble is as follows: The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows: And the title is An Ordinance to Amend the Municipal Ordinance, Bill Number 22, 1975.

Mr. Taylor: Mr. Chairman, I would like at this time to make one comment on the Bill, and that is that I'm pleased that at least the area of decision now rests within the municipality to a large extent, where I think properly such decisions should lie in such matters. I think with that comment, I would like to move, Mr. Chairman, that Bill Number 22 be reported out of Committee without amendment.

Mr. Chairman: Do we have a seconder?

Mr. McCall: Seconded.

Mr. Chairman: Moved by Mr. Taylor, seconded by Mr. McCall, that the Bill be moved out of Committee for lthird reading, without amendment.
Question?

Some Members: Question.

Mr. Chairman: Agreed?

Some Members: Agreed.

Mr. Chairman: I declare that Motion to be Carried.

Motion Carried.

Mr. Lang: I would move that Mr. Speaker now resume the chair.

Speaker resumes Chair

Hon. Mrs. Watson: I wonder while we are in Committee if we could determine what Bills we are going to be dealing with tomorrow in order that we can prepare ourselves. We've got so many bills, that it's going to be impossible to thoroughly review them all overnight or this afternoon, so if we could have some indication of the business for tomorrow.

Mr. Chairman: Perhaps we could adjourn briefly on that point. I think also that at this time I would like for Mr. Deputy Chairman to take the chair.

Mr. Lang becomes Chairman

Mr. Phelps: I would like to seek leave of the House to absent myself for this afternoon and tomorrow for personal matters.

Mr. Chairman: Agreed.

Hon. Mr. McIntyre: Go to court, eh Willard?

Mr. Chairman: I would like to call a brief recess, a 5 minute recess and carry on the discussion about the Bills to be carried tomorrow.

Mr. Taylor: You don't want to get into any money bills tomorrow. You want to save that for Monday?

Hon. Mrs. Watson: It's up to you.

Hon. Mr. McKinnon: Why don't we get the Speaker back in the chair and resume Council and then we can plan the caucus right after the recess.

Mr. Taylor: That was the original thought because usually the Deputy Speaker sets up the priorities and by talking to him, we could try to keep them going in sequence, but if there is going to be some change.

Mr. Chairman: I give the chair back to Mr. Phelps.

Chairman Resumes Chair

Mr. Chairman: We then have a Motion, do we, Mr. Lang?

Mr. Lang: Yes, I move that Mr. Speaker resume the chair.

Mr. Chairman: Do we have a seconder for that motion?

Hon. Mr. McIntyre: I second that Motion.

Mr. Chairman: Moved by Mr. Lang and seconded by Mr. McIntyre that the Speaker resume the Chair. Are you ready for the question?

Some Members: Question.

Mr. Chairman: Are we agreed?

Some Members: Agreed.

Mr. Chairman: I declare that motion carried.

Motion Carried

Mr. Speaker Resumes Chair

Recess

Mr. Speaker: I will call the House to order. At this time, prior to asking for a report of the Chairman of Committees, I would like to draw the attention of the House to the presence in the public gallery of a former colleague and a former representative to the Council of the Yukon Territory, who is visiting with us today in this our first working session of the new Yukon Legislative Assembly, and I would like on behalf of the House to bid him welcome. That is Mr. John Dumas.

(Applause)

Mr. Speaker: May we have a report from the Chairman of Committees?

Mr. Phelps: Yes, Mr. Speaker. The Committee of the Whole convened at 11:10 a.m. this morning to consider public Bills, namely Bill 22, An Ordinance to Amend the Municipal Ordinance. After discussion, it was moved by Mr. Taylor, seconded by Mr. McCall, that the Bill be moved out of Committee without amendment.

It was then moved by Mr. Lang, seconded by Mr. McIntyre that the Speaker resume the Chair.

Mr. Speaker: You have heard the report of the Chairman of Committees. Are you agreed?

Some Members: Agreed.

Mr. Speaker: I believe at this time that Committee has now concluded all the work that is before it. What is your further pleasure?

Hon. Mrs. Watson: Mr. Speaker, I move to call it five o'clock.

Mr. Speaker: Is there a seconder?

Mr. Berger: I second it.

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member From Ogilvie, that we now call it five o'clock. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the motion as carried and this House now stands adjourned until 10:00 a.m. tomorrow morning.

Motion Carried**Adjourned**

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Sessional Paper No. 4 (1975 First Session)

Mr. Speaker,
Members of Council

This is the ninth annual budget that I have the privilege and honour of presenting to you as Commissioner of the Yukon Territory.

During those nine years the Territory has expanded very rapidly and at this time the future of the Territory economically appears exceedingly bright.

We do, of course, face some problems. Business activity in Canada has slowed down as our Nation's economy reflects trends elsewhere. We have, and this is reflected to some degree in this budget, suffered the effects of inflation. Material and construction costs have risen astronomically. Fortunately, we have not experienced any detectable decline economically as a result of the slowdown elsewhere in North America. So with the predicted turnaround in the Canadian economy in the second quarter of this year plus the ever-increasing tempo in mining exploration, fiscal 1975-76 appears to be a healthy one in Yukon.

It would be interesting, I think, to take a few minutes to look back over the past nine years to demonstrate the phenomenal growth the Territory has experienced.

- Mineral production has increased from \$12 million in 1966 to \$185 million in 1974.

- The number of visitors coming into Yukon increased from 108,000 in 1966 to 325,000 last year and expenditures by tourists increased from \$7 million to \$26 million over the same period of time.

Growth in tourism last year was only 4 per cent hampered by increased fuel costs and flood problems on the Alaska Highway, however we anticipate that 1975 will see a return to the 15-16 per cent magnitude increases enjoyed in the past.

- Yukoners gainfully employed in 1974 showed a modest increase over 1973 as might be expected when we look at our population figures. Population increased an estimated 1,500 to something over 20,600 in 1974.

- Unemployment in Yukon was actually down in 1974 as compared to 1973 and indicates that we were less affected by similar problems in some of the neighbouring jurisdictions to the South.

- Yukon again led the Nation in the performance of all leading indicators of comparative affluence, i.e. index of employment, average weekly earnings, average family income, etc.

The Territorial Government, of necessity, expanded to meet the challenges presented by this rising tempo of activity in the economic and other facets of Territorial life and this is reflected in the Territorial Government's expenditures over the past nine years as the following table will indicate;

1966-67 Actual	\$12,103,111
1967-68 Actual	13,923,457
1968-69 Actual	18,220,455
1969-70 Actual	24,617,609
1970-71 Actual	26,770,933
1971-72 Actual	27,312,893
1972-73 Actual	42,470,423
1973-74 Actual	46,840,640
1974-75 Estimated	65,463,172

Estimated funding needs for the current fiscal year 1974-75 total \$65,463,172 representing an increase of \$3,856,155 over the appropriations in the amount of \$61,607,017 voted by Council last spring. The projected increase is made up of \$1,647,655 for O and M and \$2,208,500 for capital. These increases are attributable to the new Capital Building being well ahead of schedule, an interim salary adjustment made to our employees in June of 1974 and the settlement of salary negotiations with the teachers. A supplementary appropriation ordinance, being the sixth appropriation ordinance for fiscal year 1974-75, together with supplementary estimates covering the funds required, will be presented at this session for your consideration.

The necessity for this Government to keep Yukon moving ahead must remain a constant challenge. Increasing activity in exploration and the possibility of new mining ventures in the Territory will pose many problems to you, the Council and to my Administration, so that we adopt policies and programs that will keep pace with the great changes that are before us.

Mr. Speaker, the budget for 1975-76 has been drafted without the imposition of any additional taxes despite an increase in expenditures. The proposals that will be placed before you indicate a total expenditure of \$68,964,110 made up as follows:

Operation & Maintenance	\$42,174,110
Capital	25,263,000
Loan Amortization	1,527,000
	<hr/>
	\$68,964,110

Mr. Speaker, I would now like to review briefly the 1975-76 fiscal year budget as it relates to the principal functions of Territorial expenditure.

The proposed operating expenditure of \$42,174,110 is \$4,136,689 or 10.9 per cent more than the estimated requirement as reflected in supplementary estimate no. 5 for the current year. While this appears to be a large increase, it is less than we had originally contemplated. The rapid increase in all costs in the past year indicated expenditure requirements in excess of the \$42,174,110 that we will be requesting you to approve. However, expenditures had to be made compatible with revenues and all departments were required to make substantial revisions in their original submissions to bring about the levels reflected here.

The monies will be appropriated toward the following activities:

	Proposed 1975-76	Estimated 1974-75	Increase
Highways & Public Works	\$11,727,849	\$11,019,492	\$ 708,357
Education	10,789,712	9,660,115	1,129,597
Health, Welfare & Rehabilitation	8,520,173	7,743,918	776,255
Local Government	2,146,170	1,977,189	168,981
Tourism, Conservation and Information	1,898,531	1,784,400	114,131
Yukon Housing Corporation	1,653,500	917,740	735,760
Legal Affairs	1,642,840	1,435,313	207,527
Administrative Services	1,407,731	1,341,597	66,134
Territorial Treasurer	1,362,523	1,286,183	76,340
Secretary & Registrar General	1,025,081	871,474	153,607
	<u>\$42,174,110</u>	<u>\$38,037,421</u>	<u>\$4,136,689</u>

We consider this to be the minimum expenditure required to enable us to maintain the level of service to the people of the Yukon which we were able to provide in 1974-75. However, it should be noted that we are presently starting negotiations with the Yukon Territorial Public Service Association and the full impact of these negotiations cannot be anticipated at this time. Suffice it to say that additional monies may be required before the year is out.

The expenditures proposed in the main estimates for the coming year will be reviewed by you in detail and therefore, I would like to point out only a few of the more significant items.

HIGHWAYS AND PUBLIC WORKS

Yukon is responsible for the maintenance of 1,800 miles of all weather highway and over 600 miles of recreational summer roads. As part of the highway maintenance program some 870 miles are treated with calcium chloride to reduce dust and minimize the possibility of accidents due to poor visibility. An additional 59 miles of the Dempster Highway will be completed in the coming season and will come under the operational control of Yukon Highways Department. Highways and public works budgets, as do all the budgets being presented to you today, reflect the impact of inflation. However, the Yukon highway system is one of the best in the country and contributes enormously to the Territorial economy and the realization of our social goals, and every effort to retain these standards will continue.

EDUCATION

The 1975-76 educational budget is established at a level required to provide the best educational and recreational facilities possible throughout the Yukon. The budget reflects the cost of maintaining the same level of service that was provided over the past year and to improve services in some areas.

Emphasis has been placed on special educational programs for exceptional children, French language programs and rehabilitation services.

The program for handicapped and retarded children will now be known as "Special Educational Programs for Exceptional Children". The number of children who have lear-

ning problems of some nature are basically 10 per cent of the total student population. Special education is recognized as

an auxiliary program to the existing educational system and funds are therefore provided in addition to base budget.

We have received approval for \$100,000 of capital funding to establish a French language laboratory to enhance the teaching of French in our schools, including rural schools where the need is greatest. Rehabilitation services have been expanded to provide on-the-job training for certain disabled persons and for the establishment of a sheltered workshop.

HEALTH, WELFARE AND REHABILITATION

That portion of the total O & M budget, 20 per cent allocated to health, welfare and rehabilitation reflects the high degree of priority and major importance which we attach to the needs of our residents in this field. Details of the dollars required are set out below:

	Proposed 1975-76	Estimated 1974-75	Increase
General Health Services	\$1,022,884	\$ 829,419	\$193,465
Y.H.I.S.	2,147,119	2,061,959	85,160
Y.H.C.I.P.	1,649,709	1,468,387	181,322
Social Welfare	2,553,000	2,301,000	252,000
Corrections	1,147,461	1,083,153	64,308
	<u>\$8,520,173</u>	<u>\$7,743,918</u>	<u>\$776,255</u>

Our health care delivery system is already acknowledged to be without peer anywhere else in Canada. The main thrust in 1975-76 will be directed towards the development of an alcoholism and drug abuse program which will provide preventative, active and acute levels of care.

Social Welfare Branch continues to provide an extensive range of social services throughout the Yukon, designed to provide care and assistance to the elderly, to alleviate poverty and distress among families and individuals and to care for children endangered by abuse or neglect.

No major expansion of these programs is contemplated in the forthcoming fiscal year. These welfare services, the

costs of which are shared by the Federal Government, are essential to attaining our goal of a state of dignity and social well-being for ALL people of the Yukon, with the family and the community as the nucleus of the social structure, values and life styles.

The establishment of an effective and economic method of rehabilitation are of major importance to the people of Yukon. This our corrections branch has been able to do by provision of adult and juvenile probation services, and with the completion of the new juvenile training home in the coming months a major step in the rehabilitation of young offenders will have been taken.

LOCAL GOVERNMENT

Increased funding is required to bring to a full year cost basis those community services which got underway part-way through last year and to provide for the added cost of services to be provided to several small communities where they are now at a minimal level. There is also provision for the additional cost of grants in lieu of taxes arising from increased mill rates and assessments in the municipalities. 1974/75 was the first year under which the seven year capital assistance program was started, but rather late in the year. In 1975-76 the second year of the program will see us well launched on our plans to assist in providing much needed facilities of all types, in all communities in the Yukon, thereby providing Yukoners with a Quality of Life equal to communities of comparable size in Southern Canada.

TOURISM, CONSERVATION AND INFORMATION

TOURISM - The tourism and information branch budget for 1975-76 is a "Hold-The-Line" budget. No expansion of activities is planned for the year with the exception of constructing additional highway rest stops under the campground program.

The budget for the tourism program will, however, reflect a shift in emphasis away from promotion and towards development of the industry within the Territory. This shift is intended to provide greater economic and social benefits to Yukoners from the tourist industry.

Information services will continue to meet the needs of all government departments for public relations and information programs concerning their activities.

CONSERVATION - Wildlife provides both income and recreation in the Yukon economy. During the 1973-74 season an economic report released by the Game Branch placed the monetary value of the Wildlife resource at 3.5 million. Since then there have been further increases. It is estimated that during the 1975-76 season we are looking at an industry worth well over 4 million dollars. The increased demand on our wildlife, for economic, recreational and aesthetic reasons makes it mandatory for us to introduce proper management of this natural resource if we want to maintain it.

There is already evidence of severe overharvesting in certain areas of great hunting pressure. For this reason we will be tabling a Sessional Paper with a proposal to establish game management zones in the Yukon at some future date.

The fees for non-resident hunters have been increased

significantly to bring them into line with those of neighbouring jurisdictions. Two technical staff members will be taken on by the Game Department allowing it to get actively involved with the management of furbearers and traplines, upland game, waterfowl habitat and north coast projects. These fields were formerly neglected by our Government because of lack of staff.

In the new year we will continue the inventory of the Yukon's wildlife resource that was introduced two years ago. We will undertake a moose research project in South-Central Yukon, an area which receives very great hunting pressure and a hunter training program is being initiated.

LIBRARY SERVICES BRANCH - During the past year Library Services Branch structure was reorganized to reflect the present variety of its responsibilities. It now includes five divisions: Administration, Yukon Archives, Library Services, Technical Services and Media Services. Library Services includes responsibility for development of school and public libraries; Technical services for the acquisition, classification, processing and distribution of materials; and Media Services for distribution of films and for audio-visual technical support to programs of the archives, libraries and other agencies. There will be expanded branch library facilities housed in the proposed new Territorial Administration Buildings in Haines Junction and Mayo. Also one new position will be added to the media services division to meet a continued increase in service demands.

THE YUKON HOUSING CORPORATION

The Yukon Housing Corporation is planning a 2.8 million dollar construction program in 1975-76 to provide 80 subsidized rental units throughout the Territory.

The corporation will assume responsibility for Territorial employee accommodation on April 1, 1975. Initial 1975 planning calls for a 1.1 million dollar construction program involving 23 units to replace "Compound Housing" and trailers.

The corporation is in the development stage and with growth will be putting forward plans and projects to assist Yukoners in obtaining adequate accommodation at a price they can afford whether it be through rental or homeownership.

LEGAL AFFAIRS

The quality of the administration of justice has become a cause of concern no less in the Territory than in any other part of Canada during recent years and steps are being taken to improve the quality of our service. To this end we will be asking for increased expenditures in order to provide service in new areas. These include the provision of the services of a court worker to assist accused in understanding court procedures and compensation to victims of crime.

ADMINISTRATIVE SERVICES

The expansion of the Legislative Assembly has required that we expand the support services and this is reflected in the administrative services budget. Last year we appointed a Director of Intergovernmental Affairs to oversee the expanding and increasingly more complex liaison with the

Federal and Provincial Governments and the required expenditures are requested herein.

TERRITORIAL TREASURER

The Treasurer is now completing conversion of the computer from a card system to a disc operation. This will enable us to operate present applications in some 66 per cent of the time taken previously and thereby enable us to take on new applications. It is anticipated that the present Yukon Health Care Insurance Plan application now on a data centre in Vancouver will be converted at an overall saving to the plan.

The organization of the purchasing section as anticipated two years ago is being assessed; and on completion of a study of the traffic needs of the Government expected shortly, we propose to implement improvements and thereby economize in the methods whereby we incur and utilize transportation services.

TERRITORIAL SECRETARY AND REGISTRAR GENERAL

The program of providing a comprehensive registry system, with no major increase in staff, is proceeding and proposed operational changes this year will ensure that the systems are capable of being expanded as required in the future without any deterioration in service.

A proposed increase in motor vehicles staff of a driver examiner will allow the testing of drivers in areas other than Whitehorse under the same conditions as are available there.

The records management program is proceeding on schedule with the co-operation of all departments. A new block classification system has been prepared and will be in effect prior to centralization of all departments in the new Capital Building.

We are proposing to spend for capital projects an amount of \$25,263,000 primarily on the following major projects:

Territorial Administration Building	\$4,500,000
Community Assistance Program	3,280,000
Loans to Municipalities and Third Parties	3,050,000
Public Housing	2,830,000
Ross River Elementary School	1,130,000
Staff Housing	1,110,000
VHF Radio Communication System	837,000
Community Services Improvement Program	818,000
Whitehorse Escarpment Control	800,000
Mayo Administration Building	730,000
Campbell Highway (100 per cent Federal)	723,000
Haines Junction Administration Building	700,000
Whitehorse-Keno Road (100 per cent Federal)	700,000
Whitehorse Workshop Extension	575,000
Other Projects (\$500,000 or less)	3,480,000
	<hr/>
	\$25,263,000

Loan amortization expenditures totalling \$1,527,000 proposed for 1975-76 represent interest and principal repayments on various loans obtained from the Federal Government for lending to other agencies. In the fiscal year 1975-76 and subsequent years, capital expenditures will be financed through grants from the Federal Government. No

repayment of past loans or interest thereon, or grants from the Federal Government in repayment thereof will be required in future except where monies are borrowed for lending to other agencies.

FISCAL PROSPECTS

To outline our ability to fund the budget, I would advise as follows:

OPERATION AND MAINTENANCE

The overall financial requirements in the O & M area are expected to total \$42,174,110 as indicated earlier. Recoveries under cost-shared programs are expected to be \$17,025,043 and local revenues at existing tax rates are expected to contribute \$11,439,000 leaving a net operating requirement of \$13,710,067.

The financial agreement provides for a grant-in-lieu of income taxes of \$6,590,000 and a deficit grant in an amount of \$7,008,000 for a total federal payment of \$13,598,000. This will result in a nominal operating deficit of \$112,067 which is available from our working capital.

CAPITAL

Proposed expenditures on capital projects total \$25,263,000. Of this amount \$8,115,000 will be provided by recoveries under cost-shared programs and \$11,606,000 as a grant from the Senior Government under the financial agreement. The shortfall of \$5,542,000 comes about as a result of projects initiated last year being carried forward to 1975-76 and for which you will be requested to revoke funds in the estimates and an amount of \$1,467,000 to be expended on the capital projects for which we will receive funding in 1976-77. This leaves a net deficit of \$668,000 - \$345,000 was funded by Ottawa in 1974-75 and the remainder will come from working capital.

LOAN AMORTIZATION

Expenditure totalling \$1,527,000 will be fully financed by way of recoveries totalling the same amount.

This is a fiscally responsible budget. We are not embarking on any major new program and every effort, despite rapidly increasing costs due to inflation, has been implemented to keep our operating costs to a minimum. Further we contemplate no new tax measures. Our revenues have reflected economic activity in the Territory plus the activity in connection with the pipeline project in Alaska. This latter has contributed substantially to fuel tax revenues and we expect this will continue in the coming fiscal year.

Capital expenditure estimates are at record levels and reflect both the impact of inflation on the cost of projects which have been on the planning boards for 2 or 3 years as well as increased activity in the area of assistance to municipalities and other communities in the Territory and proposed expansion in the housing field.

In summary, Mr. Speaker, the following money bills will be placed before you to give effect to the budget:

Sixth Appropriation Ordinance 1974-75

First Appropriation Ordinance 1975-76

Financial Agreement Ordinance

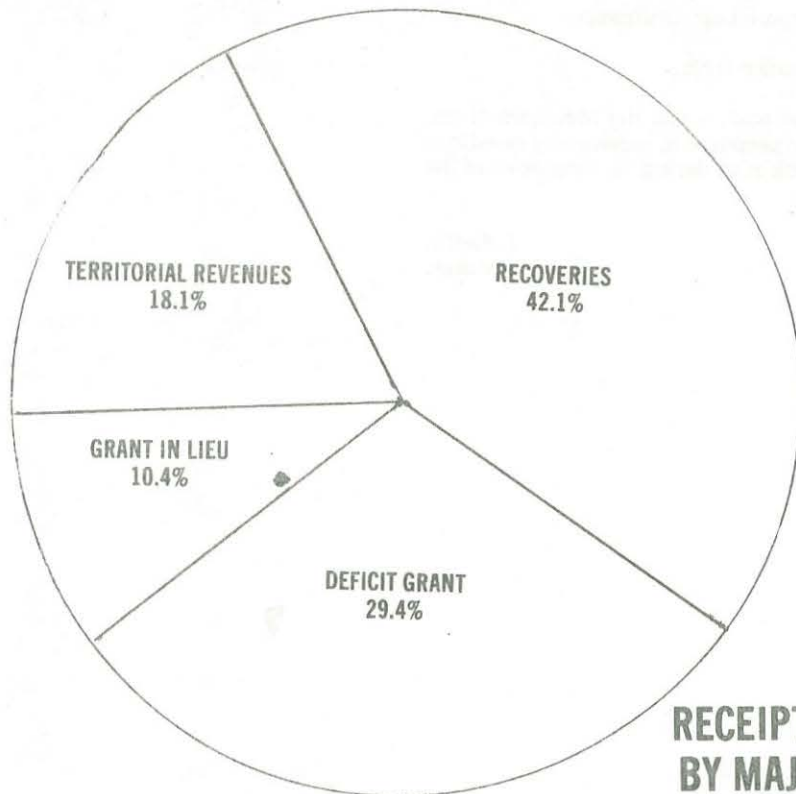
Municipal General Purpose Loan Ordinance

Loan Agreement Ordinance (1975)

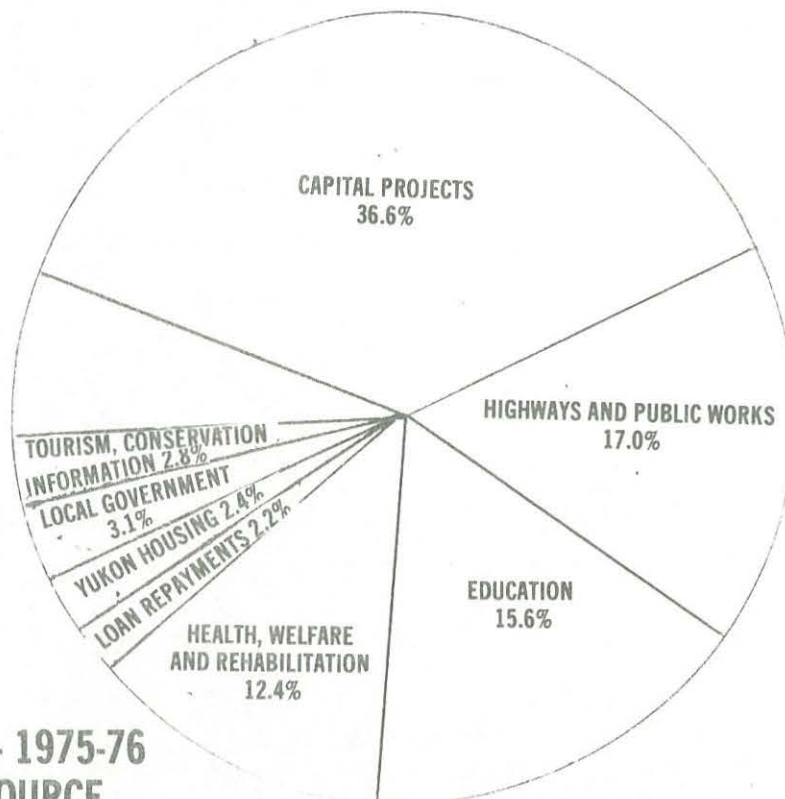
Mr. Speaker, as in the past, I and the Members of the Executive Committee are prepared to answer any questions councillors may wish to ask of us during the discussion of the budget.

**J. Smith,
Commissioner.**

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**RECEIPTS - 1975-76
BY MAJOR SOURCE**



**EXPENDITURE - 1975-76
BY MAJOR SOURCE**

