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# The Yukon Legislative Assembly

1975 1st Session

2nd Session

23rd Legislature

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March 5 – March 26  
1975

Speaker: The Honourable Donald Taylor

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# Council of the Yukon Territory

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Number 1

2nd Session

23rd Legislature

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## Debates & Proceedings

**Wednesday, March 5, 1975**

Speaker: The Honourable Donald Taylor





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# THE COUNCIL OF THE YUKON TERRITORY

Wednesday, March 5, 1975

THE FIRST SESSION OF THE LEGISLATIVE ASSEMBLY FOR THE YEAR 1975, BEING THE SECOND SESSION OF THE TWENTY-THIRD WHOLLY ELECTED COUNCIL OF THE YUKON TERRITORY, WAS CONVENED IN THE ASSEMBLY CHAMBERS AT 2 P.M. ON WEDNESDAY, MARCH 5TH, 1975.

The members present were:

Mr. Alfred Berger, Klondike  
 Mr. Robert Fleming, Hootalinqua  
 Dr. John Hibberd, Whitehorse South Centre  
 Mr. H. Daniel Lang, Whitehorse Porter Creek  
 Mr. Stuart McCall, Pelly River  
 Mr. Gordon McIntyre, Mayo  
 Mr. J.K. McKinnon, Whitehorse North Centre  
 Ms. Eleanor Millard, Ogilvie  
 Mr. Willard Phelps, Whitehorse Riverdale  
 Mr. Donald Taylor, Watson Lake  
 Mrs. Hilda Watson, Kluane  
 Mrs. Florence Whyard, Whitehorse West

The Clerk reads the Proclamation.

Mr. Speaker enters the Assembly Chambers, announced by the Sergeant-at-Arms.

Mr. Speaker: Madam Clerk, would you please ascertain if the Commissioner is prepared at this time to give his opening address?

Madam Clerk leaves the Chambers to confer with the Commissioner, and returns.

Madam Clerk: Mr. Speaker, the Commissioner will give his Opening Address in the Supreme Court.

Mr. Speaker: The house will now stand adjourned to hear the Commissioner's opening address.

## Recess

Mr. Speaker: I shall call the house to order.

I wish to advise all Honourable Members that I have now received a copy of the Commissioner's Opening Address, and what is your pleasure at this time? The Honourable Member from Whitehorse Riverdale.

Mr. Phelps: Mr. Speaker, I move that the opening address of the Commissioner be taken into consideration on a day following.

Mr. Speaker: The Honourable Member from Porter Creek.

Mr. Lang: I will second that, Mr. Speaker.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse Riverdale, and seconded by the Honourable Member from Whitehorse Porter Creek, that the Opening Address of the Commissioner be taken into consideration on a day following. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried.

## Motion Carried

Mr. Speaker: What is your further pleasure?

The Hon. Mr. McKinnon: Mr. Speaker, I would beg leave to move, seconded by the Honourable Member from Mayo for leave to introduce Bill number 22, a bill entitled "an Ordinance to Amend the Municipal Ordinance".

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that leave be granted to introduce a Bill number 22, an Ordinance to Amend the Municipal Ordinance. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I declare that the Motion is carried.

## Motion Carried

Mr. Speaker: There appearing to be no further business at this time, is it your wish to adjourn?

Some Members: Agreed.

Mr. Speaker: This house stands adjourned until 10:00 A.M. tomorrow morning.

## Adjourned



Sessional Paper No. 1 (1975 First Session)

Mr. Speaker,  
Members of Council

I have the honour to welcome you to this, the Second Session, of the Twenty-third Wholly-Elected Council of the Yukon Territory.

With the opening of this March 1975 Session of Council we are entering another busy period in the exciting development of Yukon. The basic state of our Territory today is sound, and full of promise. Everyone of us is enriched through involvement in this stimulating process we call Yukon. Our goals and hopes are bound up in the restlessness and vitality of this rich Territory.

We in this place have a special responsibility to help bring those goals and hopes within reach, and there will be opportunity in this Session of the Council to pursue this end. The government will lay before you proposals to deal more compassionately with those in our midst who require help and to involve more Yukoners in the ferment and satisfaction of community activities.

It is stated from time to time that the state, in taxing the citizen to maintain police forces, has reduced the citizen's capacity to protect himself. The actions of the state in its taxing and policing functions, are, undoubtedly, a desirable trade-off against the situation where men would build their own fortresses or turn to the law of the jungle. But part of the trade-off, it is said, should include reasonable compensation for some criminal injuries. Towards that end, the government will introduce legislation at this Session to establish a program to provide compensation to people who are injured or the dependents of people who are killed as a result of a crime or while assisting a police officer in the execution of his duty.

It is the view of the government that the most important single factor in the attainment of active social involvement is the enhancement of the quality of life for residents, not just in the capital city area, but of all Yukon communities. Based on studies completed last year, a comprehensive Community Assistance Program will be proposed for your consideration, to enable local government institutions and individual communities to provide for their citizens an acceptable standard of services.

We have all noted the increased pace of business over the past few years and the affairs of the Territory have reflected the general optimism and tempo of the times by increasingly heavy work loads in every department of government. We have been able to carry on the activities of government with the aid and co-operation of a dedicated staff of public employees and have been fortunate in being able to retain or recruit people of the calibre and training needed to carry out the multitudinous duties that have devolved upon our organization. The management and development of this resource is as important as the management and development of any other resource. In this regard, legislation will be introduced to institute a housing "buy back" scheme for Territorial Government employees so as to provide them with a further incentive and initiative to develop roots in the communities they serve.

Other matters of considerable importance, as well as normal fiscal business, will be placed before the Council at this Session. The legislative program will include measures to enable the Territory to enter into Agreements with the Government of Canada on matters relating to the supervision, custody or confinement of Federal parolees living in the Territory as well as to the transfer of prisoners between Federal penitentiaries and Territorial institutions. Legislative measures will also be proposed to formalize the Young Voyageur Program and to maintain a Community Court Worker service.

It is now accepted that occupational training for adults as well as youths is a public responsibility which must be provided, as needed, throughout the individual's working life. Education of this nature is a major concern of ours and has a direct impact upon material prosperity, the economy and the standard of living in the Territory. You will be asked to enact an Occupational Training Ordinance to enable the Commissioner to establish and carry out a program of occupational training of persons to help them acquire work skills to improve their position in the labour force.

The Territorial Supplementary Allowance Program was approved by Council at the 1972 First Session and came into effect in April 1973. One of the aims of the scheme is to eliminate separate categorical assistance programs and to develop an appropriate and effective income security system within one overall program.

In order to effect this goal, Council will be asked to repeal the following Ordinances:

- Disabled Persons' Allowance Ordinance;
- Old Age Assistance and Blind Persons' Allowance Ordinance;
- and
- Unemployment Assistance Agreement Ordinance.

All these programs are generously provided for in the Territorial Supplementary Allowance scheme and the above named Ordinances are consequently redundant.

Amendments will be sought for the following Ordinances:  
- An Ordinance to Amend the Rehabilitation Services Ordinance

The object of this Ordinance is to amend the Rehabilitation Services Ordinance by making provision in the Ordinance for extending Rehabilitation Services. Opportunity is taken to transfer the decisions as to whether a person is to be provided with services from the Coordinator to a Committee which will include a representative of the Department of Manpower and Immigration and also to provide for an appeal in respect of those decisions to the Board. Further provision is made to enable an appeal to be taken to the Magistrate's Court on a point of law.

- An Ordinance to Amend the Labour Standards Ordinance

The purpose of this Ordinance is to enable the Commissioner to modify some provisions of the Labour Standards Ordinance to assist in the promotion of rehabilitation of workers.

- An Ordinance to Amend the Taxation Ordinance
- The Community Assistance Ordinance makes provision



for the imposition of a levy or special levy on property in a local improvement district or an unorganized area when certain capital projects are constructed in such areas and also to recover expenses incurred in the operation of projects in certain cases. This Ordinance is being amended to recognize this fact.

**-- An Ordinance to Amend the Municipal Ordinance**

The purpose of this Ordinance is to enable municipalities to acquire and operate utility systems.

The necessary legislation to give effect to our financial requirements for the balance of this fiscal year and the next will be introduced with the 1975-76 Budget on Thursday, March 6.

In addition to these legislative matters, Council's advice will be sought on a number of other issues related to the Budget.

Mr. Speaker, there are a number of other legislative and policy matters which will require Council's attention. However, since this is the first working session of the newly elected Council the administration will restrict government business to the budget and related matters. A second session this spring is planned to deal with non-budgetary legislation.

People of the Yukon are following this Council's deliberations with great interest. I trust that the material placed before you will enable you to carry forward your deliberations in a manner that will make this a productive session. My officers and I stand ready to assist you in any way we can.

**James Smith,  
Commissioner.**



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# The Yukon Legislative Assembly

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Number 2

2nd Session

23rd Legislature

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Debates & Proceedings

Thursday, March 6, 1975

Speaker: The Honourable Donald Taylor



to print  
of the



# THE YUKON LEGISLATIVE ASSEMBLY

Thursday, March 6, 1975

Mr. Speaker reads the daily prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

## ROUTINE PROCEEDINGS

Mr. Speaker: I will call the House to order at this time.

We will proceed with the Order Paper under daily routine. Are there any documents or correspondence for tabling this morning?

Are there any reports of Committees?

Well at this time I would like to indicate to the House that Mr. Commissioner has indicated he wishes to address the House. Madam Clerk, would you determine when Mr. Commissioner would be available for this purpose?

Madam Clerk: I believe, Mr. Speaker, he would be available right now if you wish to proceed.

Mr. Speaker: Would you determine this and I will declare a brief recess.

Madam Clerk leaves room.

### Recess

Madam Clerk returns followed by the Commissioner.

Mr. Speaker: Good morning, Mr. Commissioner.

At this time we will call the House to order and before proceeding, I would like to draw the attention of the House to the presence in the public gallery of a former member of our body and a member of the last Council, Mr. Norman S. Chamberlist, and bid him welcome to the new Legislative Assembly of the Yukon Territory.

(Applause)

Mr. Speaker: I believe at this time, Mr. Commissioner has indicated he wishes to address the assembly. Mr. Commissioner.

Commissioner reads Budget Message

Mr. Speaker: Thank you, Mr. Commissioner.

Commissioner leaves Chambers

Mr. Speaker: Possibly before continuing with the Order Paper, we could just have a very brief recess in order to remove some of the paraphenalia here this morning. I will just declare a brief recess.

### Recess

Mr. Speaker: At this time we will call the House to order. The next item on the Order Paper under Daily Routine is the introduction of Bills. Are there any Bills for introduction this morning?

### Bills No. 2, 4, 5, 19, and 20 Introduced

Hon. Mr. McKinnon: Mr. Speaker, I beg to move, seconded by the Honourable Member from Mayo, for leave to introduce Bills entitled: An Ordinance to Amend the Municipal Ordinance - that was introduced yesterday, I'm sorry, Mr. Speaker. First Appropriation Ordinance, 1975-76; Loan Agreement Ordinance (1975) No. 1; Municipal General Purposes Loan Ordinance; Community Assistance Ordinance and An Ordinance to Amend the Taxation Ordinance.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that leave be granted for introduction of the First Appropriation Ordinance, 1975-76; Loan Agreement Ordinance (1975) No. 1; Municipal General Purposes Loan Ordinance; Community Assistance Ordinance, and An Ordinance to Amend the Taxation Ordinance.

Are you prepared for the question?

Members: Question.

Mr. Speaker: Are you agreed?

Members: Agreed.

Mr. Speaker: I declare that leave is granted. Are there any further Bills for introduction?

### Bills No. 1, 6, 7, 8, 9, 16, 17, 18 and 21 Introduced

Hon. Mrs. Watson: Mr. Speaker, I beg to move, seconded by the Honourable Member from Mayo, for leave to introduce the following Bills: Bill Number 1, the 6th Appropriation Ordinance, 1974-75; Bill Number 6, Compensation for Victims of Crime Ordinance; Bill Number 7, An Ordinance to Repeal the Disabled Persons' Allowance Ordinance; Bill Number 8, An Ordinance to Repeal the Old Age Assistance and Blind Persons' Allowance Ordinance; Bill Number 9, An Ordinance to Repeal the Unemployment Assistance Agreement Ordinance; Bill Number 16, Transfer of Prisoners Agreement Ordinance; Bill Number 17, Custody of Federal Parole Violators Agreement Ordinance; Bill Number 18, Supervision of Federal Parolees Agreement, and Bill Number 21, Court Worker Agreement Ordinance.

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that leave be granted for introduction of Bill Number 1, 6th Appropriation Ordinance, 1974-75; 6, Compensation



for Victims of Crime Ordinance; 7, An Ordinance to Repeal the Disabled Persons' Allowance Ordinance; 8, An Ordinance to Repeal the Old Age Assistance and Blind Persons' Allowance Ordinance; 9, An Ordinance to Repeal the Unemployment Assistance Agreement Ordinance; 16, Transfer of Prisoners Agreement Ordinance; 17, Custody of Federal Parole Violators Agreement Ordinance; 18, Supervision of Federal Parolees Agreement, and 21, Court Worker Agreement Ordinance.

Are you prepared for the question?

Members: Question.

Mr. Speaker: Are you agreed?

Members: Agreed.

Mr. Speaker: Leave is granted.

Are there any further Bills for introduction?

**Bills No. 3, 10, 11, 12, 13, 14, and 15 Introduced**

Hon. Mr. McIntyre: Mr. Speaker, I beg to move, seconded by the Honourable Member from Kluane, for leave to introduce the following Bills: Number 3, Financial Agreement Ordinance, 1975; Number 10, An Ordinance to Repeal the Adult Occupational Training Agreements Ordinance; Number 11, the Occupational Training Ordinance; Number 12, An Ordinance to Amend the Rehabilitation Services Ordinance; Number 13, An Ordinance to Amend the Labour Standards Ordinance; Number 14, Government Employee Housing Plan Ordinance; Number 15, Young Voyageur Agreement Ordinance.

Mr. Speaker: It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that leave be granted to introduce Bill Number 3, Financial Agreement Ordinance, 1975; 10, An Ordinance to Repeal the Adult Occupational Training Agreements Ordinance; 11, Occupational Training Ordinance; 12, An Ordinance to Amend the Rehabilitation Services Ordinance; 13, An Ordinance to Amend the Labour Standards Ordinance; 14, Government Employee Housing Plan Ordinance; and 15, Young Voyageur Agreement Ordinance.

Are you prepared for the question?

Members: Question.

Mr. Speaker: Are you agreed?

Members: Agreed.

Mr. Speaker: I declare leave to be granted.

Are there any further introduction of Bills this morning?

We will then proceed to Notices of Motion or Resolution.

Are there any Notices of Motion or Resolution?

Mrs. Whyard: Mr. Speaker, I beg leave to give Notice of a Motion to amend Standing Order Number 2, Section 1 of the Standing Orders of the House.

Mr. Speaker: Is there a seconder?

Mrs. Whyard: This Motion -- Notice of Motion is seconded by the Honourable Member from Klondike.

Mr. Speaker: Thank you.

Are there any further Notices of Motion or Resolution?

Are there any Notices of Motion for the Production of Papers?

There being no Notices of Motion for the Production of Papers, we will proceed to Orders of the Day.

**ORDERS OF THE DAY**

Mr. Speaker: You may note on your Order Paper there are at this time no motions, no Motions for the Production of Papers, and so that brings us now to the Question Period, and I would just note that the Question Period henceforth will be for a duration no longer than 45 minutes.

Would you proceed? Have you any questions?

**QUESTION PERIOD**

Mr. Speaker: The Honourable Member from Ogilvie?

Question re: Dust Levels at Clinton Creek Mine

Ms. Millard: Mr. Speaker, I have a written question for the Minister of Health, Welfare and Rehabilitation.

Last June, after several months' pressure by the Canadian Mine Workers' Union at Clinton Creek, the Department of National Health and Welfare did a series of tests to determine the level of dust concentration in the air at the Clinton Creek Asbestos Mine. The results of this testing nine months later is still not available, although requested by the union at Clinton Creek.

Yesterday, I understand the Honourable Marc Lalonde, Minister of National Health and Welfare, announced that the Clinton Mine would be advised that they must lower the concentration of dust levels at the mine. My question to our Minister is this: (a) Will she pursue the publication of the results of the testing done last June, and (b) will she obtain details of the Minister of Health and Welfare's announcement for our information as soon as possible?

Hon. Mrs. Watson: Mr. Speaker, I'm very disappointed that the Minister made the announcement in the House of Commons and didn't advise us, because we've been trying to get the information for some time, but I would certainly undertake to do the two things that the Honourable Member from Ogilvie requested that I do.

Mr. Speaker: Are there any further questions? The Honourable Member from Whitehorse Riverdale, pardon me, Porter Creek, I'm sorry.

Question re: Land Claims

Mr. Lang: I've got a written question for the Commissioner. Last week the administration gave to the members of this House a Yukon Government Position Paper on land claims in confidence. Will this position paper be made available for the public?

Mr. Speaker: That is a written question requiring a written reply, is that correct?

Mr. Lang: That's correct.

Mr. Speaker: Thank you. Are there any further questions this morning?

As it would appear there are no further questions, we will proceed to, there being no private Bills to Public Bills.



## PUBLIC BILLS

Mr. Speaker: What is your pleasure in relation to Bill number 22?

Hon. Mr. McKinnon: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 22 be now read a first time.

*Bill No. 22, First Reading*

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that second reading be given to Bill Number 22, An Ordinance to Amend the Municipal Ordinance. Are you prepared for the question?

Members: Question.

Mr. Speaker: Are you agreed?

Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried.

*Motion Carried*

Mr. Speaker: When shall the Bill be read for the second time?

Hon. Mr. McKinnon: Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo, that Bill Number 22 be now read a second time.

*Bill No. 22, Second Reading*

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that Bill Number 22, namely An Ordinance to Amend the Municipal Ordinance, be given second reading at this time.

Is there any discussion?

Hon., Mr. McKinnon: Mr. Speaker, I would like to speak on second reading on the principle of Bill Number 22, An Ordinance to Amend the Municipal Ordinance.

Mr. Speaker, there are many amendments coming to the Municipal Ordinance that came as a result of meetings of the Yukon Association of Municipalities. However, it was the feeling of the Yukon Association of Municipalities and more particularly the elected Council of the City of Whitehorse, that this present amendment be brought before this House at the earliest opportunity.

I would like to say, Mr. Speaker, that it is the intention of the department of local government to listen and to heed the requests of people in the municipalities, local improvement districts or the unorganized areas as quickly as possible and bring about things that they would like this House to decide on at the earliest opportunity.

Mr. Speaker, the purpose of the principle of Bill Number 22, is to allow the municipalities the ability to own and operate those public utilities which under the Municipal Ordinance they are now allowed to grant franchises for.

Mr. Speaker, this is a well established principle in municipal legislation where the senior government allows the people of the community to decide the ownership of public utilities, plus the franchise granting of public utilities within

the municipality's jurisdiction.

I don't think, Mr. Speaker, and I don't intend to enter into any type of a debate on the Committee discussion of the Bill, or on debate on the Bill on the merits of whether public versus private ownership of utilities is the best and the most efficient way for municipalities to operate. Certainly, members of Council will have the ability to have input into those decisions when the plebiscites are called by the city under the terms of the amendments to the Ordinance.

I just think, Mr. Speaker, that we are dealing with a principle here of whether the people at the grass roots level are going to have the ability to make decisions or not, and I would find it pretty hypocritical, Mr. Speaker, for this Assembly, which argues loud and longly at the rights of the people, for the rights of the people of the Yukon, to deny the rights to the people that we have responsibility to under the Municipal Ordinance.

Mr. Speaker, the Bill as it stands, will allow for the municipalities to operate after plebiscite to own and operate after plebiscite, public utilities which they now have the ability to grant franchises for.

Mr. Speaker: Is there any further discussion? Are you prepared for the question?

Members: Question.

Mr. Speaker: Are you agreed?

Members: Agreed.

Mr. Speaker: I declare the Motion as carried, and of course, as all Members are aware, now places the Bill in Committee.

What is your further pleasure?

Mr. Lang: Mr. Speaker, I move that Mr. Speaker do now leave the Chair and the House resolve as a Committee of the Whole for the purpose of considering Public Bills.

Mr. Speaker: Is there a seconder?

Mr. Phelps: I second that, Mr. Speaker.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse Porter Creek and seconded by the Honourable Member from Whitehorse Riverdale that Mr. Speaker do now leave the Chair and the House resolve in the Committee of the Whole for the purpose of considering Public Bills.

Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I declare the Motion as Carried and the Honourable Member for Whitehorse Riverdale will take the chair in Committee of the Whole.

*Motion Carried*

Mr. Speaker leaves the Chair

Mr. Phelps becomes Chairman



**COMMITTEE OF THE WHOLE**

**Mr. Chairman:** I will now call the Committee of the Whole to order. I would like at this time to declare a 10 minute recess.

**Recess**

**Mr. Chairman:** I will now call Committee to order. I believe it is our intention to now discuss Bill Number 22, the Amendment to the Municipal Ordinance. Before we begin, does anyone have any comments at this time? Well, then, I will proceed by reading this Bill clause by clause.

Reads Clause 115.1 (1)

**Mr. Chairman:** Clear?

I will then move on to 115.1 (2):

Reads Clause 2

**Mr. Chairman:** Are there any comments on that sub-section? Yes, Mr. Taylor?

**Mr. Taylor:** Mr. Chairman, I just wondered if we could have a brief explanation from the Minister of local government as to why he feels it is necessary that prior to third reading, the by-law must be approved by the Commissioner?

**Hon. Mr. McKinnon:** Mr. Chairman, it's normal procedure under the Municipal Ordinance as it is that this always happens prior to the third reading. The By-law comes to the Commissioner for his assent, and it's a normal practice of municipalities anywhere going to the next level of government to get approval, the same as we go to Ottawa, both before and after to get approval of legislation. In reality, the Provinces still do under the British North America Act, except if there is something exceptional, as you well know, that the Provinces aren't refused legislation, the Territorial Legislative Council is sometimes refused legislation and the municipal council, it's just a matter of normal government procedure more than anything else.

**Mr. Taylor:** Thank you, Mr. Chairman.

**Mr. Chairman:** Anything further?  
We will then go on to 115.1 sub-section 3:

Reads Sub-Section 3

**Mr. Chairman:** Any comments on that sub-section?

**Some Members:** Clear.

**Mr. Chairman:** Clear. Sub-section 4:

Reads Sub-Section 4

**Mr. Chairman:** Is there any comment on sub-section 4?

**Mrs. Whyard:** Mr. Chairman, what is Section 2 of the Electrical Public Utilities Ordinance?

**Hon. Mr. McKinnon:** Mr. Chairman, what the Section means is that the municipality operating as a public utility unlike N.C.P.C. is under the control and direction of the Electrical Public Utilities Ordinance.

**Mrs. Whyard:** Thank you, Mr. Chairman.

**Mr. Chairman:** Is there any further discussion or comment? I will then proceed to Sub-section 5:

Reads Sub-section 5

**Mr. Chairman:** Is there any comment on that sub-section?

**Mr. Fleming:** Yes, Mr. Chairman. I just don't quite get it clear, "The Council may be By-law prohibit any person from operating the same service in all or any part of the Municipality". As I understand it, that after the Municipality has the right and has been give the right to do this, then in other words, can turn around and we can wash it all up again, is that right?

**Hon. Mr. McKinnon:** That's the City Council.

**Mr. Fleming:** City Council. This is the City Council they speak of?

**Hon. Mr. McKinnon:** Mr. Chairman, the reason is, of course, to prevent a duplication of service in the Public Utilities field. If it's a franchise type of operation, you don't want a duplication of services, so the city has the right to prohibit, if they own and operate a public utility, of having by By-law, not having someone else coming in and duplicating the service that they are providing as a public utility.

**Mr. Fleming:** Thank you.

**Mr. Chairman:** Any further comments? Then that ends the discussion on Bill 22.

**Mr. Taylor:** Mr. Chairman, I would suggest we read the preamble to the Bill.

**Mr. Chairman:** Very well, Mr. Taylor. The Preamble is as follows: The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows: And the title is An Ordinance to Amend the Municipal Ordinance, Bill Number 22, 1975.

**Mr. Taylor:** Mr. Chairman, I would like at this time to make one comment on the Bill, and that is that I'm pleased that at least the area of decision now rests within the municipality to a large extent, where I think properly such decisions should lie in such matters. I think with that comment, I would like to move, Mr. Chairman, that Bill Number 22 be reported out of Committee without amendment.

**Mr. Chairman:** Do we have a seconder?

**Mr. McCall:** Seconded.

**Mr. Chairman:** Moved by Mr. Taylor, seconded by Mr. McCall, that the Bill be moved out of Committee for lthird reading, without amendment.  
Question?

**Some Members:** Question.

**Mr. Chairman:** Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare that Motion to be Carried.



*Motion Carried.*

Mr. Lang: I would move that Mr. Speaker now resume the chair.

Speaker resumes Chair

Hon. Mrs. Watson: I wonder while we are in Committee if we could determine what Bills we are going to be dealing with tomorrow in order that we can prepare ourselves. We've got so many bills, that it's going to be impossible to thoroughly review them all overnight or this afternoon, so if we could have some indication of the business for tomorrow.

Mr. Chairman: Perhaps we could adjourn briefly on that point. I think also that at this time I would like for Mr. Deputy Chairman to take the chair.

Mr. Lang becomes Chairman

Mr. Phelps: I would like to seek leave of the House to absent myself for this afternoon and tomorrow for personal matters.

Mr. Chairman: Agreed.

Hon. Mr. McIntyre: Go to court, eh Willard?

Mr. Chairman: I would like to call a brief recess, a 5 minute recess and carry on the discussion about the Bills to be carried tomorrow.

Mr. Taylor: You don't want to get into any money bills tomorrow. You want to save that for Monday?

Hon. Mrs. Watson: It's up to you.

Hon. Mr. McKinnon: Why don't we get the Speaker back in the chair and resume Council and then we can plan the caucus right after the recess.

Mr. Taylor: That was the original thought because usually the Deputy Speaker sets up the priorities and by talking to him, we could try to keep them going in sequence, but if there is going to be some change.

Mr. Chairman: I give the chair back to Mr. Phelps.

Chairman Resumes Chair

Mr. Chairman: We then have a Motion, do we, Mr. Lang?

Mr. Lang: Yes, I move that Mr. Speaker resume the chair.

Mr. Chairman: Do we have a seconder for that motion?

Hon. Mr. McIntyre: I second that Motion.

Mr. Chairman: Moved by Mr. Lang and seconded by Mr. McIntyre that the Speaker resume the Chair. Are you ready for the question?

Some Members: Question.

Mr. Chairman: Are we agreed?

Some Members: Agreed.

Mr. Chairman: I declare that motion carried.

*Motion Carried*

Mr. Speaker Resumes Chair

*Recess*

Mr. Speaker: I will call the House to order. At this time, prior to asking for a report of the Chairman of Committees, I would like to draw the attention of the House to the presence in the public gallery of a former colleague and a former representative to the Council of the Yukon Territory, who is visiting with us today in this our first working session of the new Yukon Legislative Assembly, and I would like on behalf of the House to bid him welcome. That is Mr. John Dumas.

(Applause)

Mr. Speaker: May we have a report from the Chairman of Committees?

Mr. Phelps: Yes, Mr. Speaker. The Committee of the Whole convened at 11:10 a.m. this morning to consider public Bills, namely Bill 22, An Ordinance to Amend the Municipal Ordinance. After discussion, it was moved by Mr. Taylor, seconded by Mr. McCall, that the Bill be moved out of Committee without amendment.

It was then moved by Mr. Lang, seconded by Mr. McIntyre that the Speaker resume the Chair.

Mr. Speaker: You have heard the report of the Chairman of Committees. Are you agreed?

Some Members: Agreed.

Mr. Speaker: I believe at this time that Committee has now concluded all the work that is before it. What is your further pleasure?

Hon. Mrs. Watson: Mr. Speaker, I move to call it five o'clock.

Mr. Speaker: Is there a seconder?

Mr. Berger: I second it.

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member From Ogilvie, that we now call it five o'clock. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the motion as carried and this House now stands adjourned until 10:00 a.m. tomorrow morning.

*Motion Carried**Adjourned*



Mr. Speaker,  
Members of Council

This is the ninth annual budget that I have the privilege and honour of presenting to you as Commissioner of the Yukon Territory.

During those nine years the Territory has expanded very rapidly and at this time the future of the Territory economically appears exceedingly bright.

We do, of course, face some problems. Business activity in Canada has slowed down as our Nation's economy reflects trends elsewhere. We have, and this is reflected to some degree in this budget, suffered the effects of inflation. Material and construction costs have risen astronomically. Fortunately, we have not experienced any detectable decline economically as a result of the slowdown elsewhere in North America. So with the predicted turnaround in the Canadian economy in the second quarter of this year plus the ever-increasing tempo in mining exploration, fiscal 1975-76 appears to be a healthy one in Yukon.

It would be interesting, I think, to take a few minutes to look back over the past nine years to demonstrate the phenomenal growth the Territory has experienced.

- Mineral production has increased from \$12 million in 1966 to \$185 million in 1974.

- The number of visitors coming into Yukon increased from 108,000 in 1966 to 325,000 last year and expenditures by tourists increased from \$7 million to \$26 million over the same period of time.

Growth in tourism last year was only 4 per cent hampered by increased fuel costs and flood problems on the Alaska Highway, however we anticipate that 1975 will see a return to the 15-16 per cent magnitude increases enjoyed in the past.

- Yukoners gainfully employed in 1974 showed a modest increase over 1973 as might be expected when we look at our population figures. Population increased an estimated 1,500 to something over 20,600 in 1974.

- Unemployment in Yukon was actually down in 1974 as compared to 1973 and indicates that we were less affected by similar problems in some of the neighbouring jurisdictions to the South.

- Yukon again led the Nation in the performance of all leading indicators of comparative affluence, i.e. index of employment, average weekly earnings, average family income, etc.

The Territorial Government, of necessity, expanded to meet the challenges presented by this rising tempo of activity in the economic and other facets of Territorial life and this is reflected in the Territorial Government's expenditures over the past nine years as the following table will indicate;

1966-67 Actual	\$12,103,111
1967-68 Actual	13,923,457
1968-69 Actual	18,220,455
1969-70 Actual	24,617,609
1970-71 Actual	26,770,933
1971-72 Actual	27,312,893
1972-73 Actual	42,470,423
1973-74 Actual	46,840,640
1974-75 Estimated	65,463,172

Estimated funding needs for the current fiscal year 1974-75 total \$65,463,172 representing an increase of \$3,856,155 over the appropriations in the amount of \$61,607,017 voted by Council last spring. The projected increase is made up of \$1,647,655 for O and M and \$2,208,500 for capital. These increases are attributable to the new Capital Building being well ahead of schedule, an interim salary adjustment made to our employees in June of 1974 and the settlement of salary negotiations with the teachers. A supplementary appropriation ordinance, being the sixth appropriation ordinance for fiscal year 1974-75, together with supplementary estimates covering the funds required, will be presented at this session for your consideration.

The necessity for this Government to keep Yukon moving ahead must remain a constant challenge. Increasing activity in exploration and the possibility of new mining ventures in the Territory will pose many problems to you, the Council and to my Administration, so that we adopt policies and programs that will keep pace with the great changes that are before us.

Mr. Speaker, the budget for 1975-76 has been drafted without the imposition of any additional taxes despite an increase in expenditures. The proposals that will be placed before you indicate a total expenditure of \$68,964,110 made up as follows:

Operation & Maintenance	\$42,174,110
Capital	25,263,000
Loan Amortization	1,527,000
	<hr/>
	\$68,964,110

Mr. Speaker, I would now like to review briefly the 1975-76 fiscal year budget as it relates to the principal functions of Territorial expenditure.

The proposed operating expenditure of \$42,174,110 is \$4,136,689 or 10.9 per cent more than the estimated requirement as reflected in supplementary estimate no. 5 for the current year. While this appears to be a large increase, it is less than we had originally contemplated. The rapid increase in all costs in the past year indicated expenditure requirements in excess of the \$42,174,110 that we will be requesting you to approve. However, expenditures had to be made compatible with revenues and all departments were required to make substantial revisions in their original submissions to bring about the levels reflected here.



The monies will be appropriated toward the following activities:

	Proposed 1975-76	Estimated 1974-75	Increase
Highways & Public Works	\$11,727,849	\$11,019,492	\$ 708,357
Education	10,789,712	9,660,115	1,129,597
Health, Welfare & Rehabilitation	8,520,173	7,743,918	776,255
Local Government	2,146,170	1,977,189	168,981
Tourism, Conservation and Information	1,898,531	1,784,400	114,131
Yukon Housing Corporation	1,653,500	917,740	735,760
Legal Affairs	1,642,840	1,435,313	207,527
Administrative Services	1,407,731	1,341,597	66,134
Territorial Treasurer	1,362,523	1,286,183	76,340
Secretary & Registrar General	1,025,081	871,474	153,607
	\$42,174,110	\$38,037,421	\$4,136,689

We consider this to be the minimum expenditure required to enable us to maintain the level of service to the people of the Yukon which we were able to provide in 1974-75. However, it should be noted that we are presently starting negotiations with the Yukon Territorial Public Service Association and the full impact of these negotiations cannot be anticipated at this time. Suffice it to say that additional monies may be required before the year is out.

The expenditures proposed in the main estimates for the coming year will be reviewed by you in detail and therefore, I would like to point out only a few of the more significant items.

#### HIGHWAYS AND PUBLIC WORKS

Yukon is responsible for the maintenance of 1,800 miles of all weather highway and over 600 miles of recreational summer roads. As part of the highway maintenance program some 870 miles are treated with calcium chloride to reduce dust and minimize the possibility of accidents due to poor visibility. An additional 59 miles of the Dempster Highway will be completed in the coming season and will come under the operational control of Yukon Highways Department. Highways and public works budgets, as do all the budgets being presented to you today, reflect the impact of inflation. However, the Yukon highway system is one of the best in the country and contributes enormously to the Territorial economy and the realization of our social goals, and every effort to retain these standards will continue.

#### EDUCATION

The 1975-76 educational budget is established at a level required to provide the best educational and recreational facilities possible throughout the Yukon. The budget reflects the cost of maintaining the same level of service that was provided over the past year and to improve services in some areas.

Emphasis has been placed on special educational programs for exceptional children, French language programs and rehabilitation services.

The program for handicapped and retarded children will now be known as "Special Educational Programs for Exceptional Children". The number of children who have lear-

ning problems of some nature are basically 10 per cent of the total student population. Special education is recognized as

an auxiliary program to the existing educational system and funds are therefore provided in addition to base budget.

We have received approval for \$100,000 of capital funding to establish a French language laboratory to enhance the teaching of French in our schools, including rural schools where the need is greatest. Rehabilitation services have been expanded to provide on-the-job training for certain disabled persons and for the establishment of a sheltered workshop.

#### HEALTH, WELFARE AND REHABILITATION

That portion of the total O & M budget, 20 per cent allocated to health, welfare and rehabilitation reflects the high degree of priority and major importance which we attach to the needs of our residents in this field. Details of the dollars required are set out below:

	Proposed 1975-76	Estimated 1974-75	Increase
General Health Services	\$1,022,884	\$ 829,419	\$193,465
Y.H.I.S.	2,147,119	2,061,959	85,160
Y.H.C.I.P.	1,649,709	1,468,387	181,322
Social Welfare	2,553,000	2,301,000	252,000
Corrections	1,147,461	1,083,153	64,308
	\$8,520,173	\$7,743,918	\$776,255

Our health care delivery system is already acknowledged to be without peer anywhere else in Canada. The main thrust in 1975-76 will be directed towards the development of an alcoholism and drug abuse program which will provide preventative, active and acute levels of care.

Social Welfare Branch continues to provide an extensive range of social services throughout the Yukon, designed to provide care and assistance to the elderly, to alleviate poverty and distress among families and individuals and to care for children endangered by abuse or neglect.

No major expansion of these programs is contemplated in the forthcoming fiscal year. These welfare services, the



costs of which are shared by the Federal Government, are essential to attaining our goal of a state of dignity and social well-being for ALL people of the Yukon, with the family and the community as the nucleus of the social structure, values and life styles.

The establishment of an effective and economic method of rehabilitation are of major importance to the people of Yukon. This our corrections branch has been able to do by provision of adult and juvenile probation services, and with the completion of the new juvenile training home in the coming months a major step in the rehabilitation of young offenders will have been taken.

#### LOCAL GOVERNMENT

Increased funding is required to bring to a full year cost basis those community services which got underway part-way through last year and to provide for the added cost of services to be provided to several small communities where they are now at a minimal level. There is also provision for the additional cost of grants in lieu of taxes arising from increased mill rates and assessments in the municipalities. 1974/75 was the first year under which the seven year capital assistance program was started, but rather late in the year. In 1975-76 the second year of the program will see us well launched on our plans to assist in providing much needed facilities of all types, in all communities in the Yukon, thereby providing Yukoners with a Quality of Life equal to communities of comparable size in Southern Canada.

#### TOURISM, CONSERVATION AND INFORMATION

**TOURISM** - The tourism and information branch budget for 1975-76 is a "Hold-The-Line" budget. No expansion of activities is planned for the year with the exception of constructing additional highway rest stops under the campground program.

The budget for the tourism program will, however, reflect a shift in emphasis away from promotion and towards development of the industry within the Territory. This shift is intended to provide greater economic and social benefits to Yukoners from the tourist industry.

Information services will continue to meet the needs of all government departments for public relations and information programs concerning their activities.

**CONSERVATION** - Wildlife provides both income and recreation in the Yukon economy. During the 1973-74 season an economic report released by the Game Branch placed the monetary value of the Wildlife resource at 3.5 million. Since then there have been further increases. It is estimated that during the 1975-76 season we are looking at an industry worth well over 4 million dollars. The increased demand on our wildlife, for economic, recreational and aesthetic reasons makes it mandatory for us to introduce proper management of this natural resource if we want to maintain it.

There is already evidence of severe overharvesting in certain areas of great hunting pressure. For this reason we will be tabling a Sessional Paper with a proposal to establish game management zones in the Yukon at some future date.

The fees for non-resident hunters have been increased

significantly to bring them into line with those of neighbouring jurisdictions. Two technical staff members will be taken on by the Game Department allowing it to get actively involved with the management of furbearers and traplines, upland game, waterfowl habitat and north coast projects. These fields were formerly neglected by our Government because of lack of staff.

In the new year we will continue the inventory of the Yukon's wildlife resource that was introduced two years ago. We will undertake a moose research project in South-Central Yukon, an area which receives very great hunting pressure and a hunter training program is being initiated.

**LIBRARY SERVICES BRANCH** - During the past year Library Services Branch structure was reorganized to reflect the present variety of its responsibilities. It now includes five divisions: Administration, Yukon Archives, Library Services, Technical Services and Media Services. Library Services includes responsibility for development of school and public libraries; Technical services for the acquisition, classification, processing and distribution of materials; and Media Services for distribution of films and for audio-visual technical support to programs of the archives, libraries and other agencies. There will be expanded branch library facilities housed in the proposed new Territorial Administration Buildings in Haines Junction and Mayo. Also one new position will be added to the media services division to meet a continued increase in service demands.

#### THE YUKON HOUSING CORPORATION

The Yukon Housing Corporation is planning a 2.8 million dollar construction program in 1975-76 to provide 80 subsidized rental units throughout the Territory.

The corporation will assume responsibility for Territorial employee accommodation on April 1, 1975. Initial 1975 planning calls for a 1.1 million dollar construction program involving 23 units to replace "Compound Housing" and trailers.

The corporation is in the development stage and with growth will be putting forward plans and projects to assist Yukoners in obtaining adequate accommodation at a price they can afford whether it be through rental or homeownership.

#### LEGAL AFFAIRS

The quality of the administration of justice has become a cause of concern no less in the Territory than in any other part of Canada during recent years and steps are being taken to improve the quality of our service. To this end we will be asking for increased expenditures in order to provide service in new areas. These include the provision of the services of a court worker to assist accused in understanding court procedures and compensation to victims of crime.

#### ADMINISTRATIVE SERVICES

The expansion of the Legislative Assembly has required that we expand the support services and this is reflected in the administrative services budget. Last year we appointed a Director of Intergovernmental Affairs to oversee the expanding and increasingly more complex liaison with the



Federal and Provincial Governments and the required expenditures are requested herein.

#### TERRITORIAL TREASURER

The Treasurer is now completing conversion of the computer from a card system to a disc operation. This will enable us to operate present applications in some 66 per cent of the time taken previously and thereby enable us to take on new applications. It is anticipated that the present Yukon Health Care Insurance Plan application now on a data centre in Vancouver will be converted at an overall saving to the plan.

The organization of the purchasing section as anticipated two years ago is being assessed; and on completion of a study of the traffic needs of the Government expected shortly, we propose to implement improvements and thereby economize in the methods whereby we incur and utilize transportation services.

#### TERRITORIAL SECRETARY AND REGISTRAR GENERAL

The program of providing a comprehensive registry system, with no major increase in staff, is proceeding and proposed operational changes this year will ensure that the systems are capable of being expanded as required in the future without any deterioration in service.

A proposed increase in motor vehicles staff of a driver examiner will allow the testing of drivers in areas other than Whitehorse under the same conditions as are available there.

The records management program is proceeding on schedule with the co-operation of all departments. A new block classification system has been prepared and will be in effect prior to centralization of all departments in the new Capital Building.

We are proposing to spend for capital projects an amount of \$25,263,000 primarily on the following major projects:

Territorial Administration Building	\$4,500,000
Community Assistance Program	3,280,000
Loans to Municipalities and Third Parties	3,050,000
Public Housing	2,830,000
Ross River Elementary School	1,130,000
Staff Housing	1,110,000
VHF Radio Communication System	837,000
Community Services Improvement Program	818,000
Whitehorse Escarpment Control	800,000
Mayo Administration Building	730,000
Campbell Highway (100 per cent Federal)	723,000
Haines Junction Administration Building	700,000
Whitehorse-Keno Road (100 per cent Federal)	700,000
Whitehorse Workshop Extension	575,000
Other Projects (\$500,000 or less)	3,480,000
	<hr/>
	\$25,263,000

Loan amortization expenditures totalling \$1,527,000 proposed for 1975-76 represent interest and principal repayments on various loans obtained from the Federal Government for lending to other agencies. In the fiscal year 1975-76 and subsequent years, capital expenditures will be financed through grants from the Federal Government. No

repayment of past loans or interest thereon, or grants from the Federal Government in repayment thereof will be required in future except where monies are borrowed for lending to other agencies.

#### FISCAL PROSPECTS

To outline our ability to fund the budget, I would advise as follows:

#### OPERATION AND MAINTENANCE

The overall financial requirements in the O & M area are expected to total \$42,174,110 as indicated earlier. Recoveries under cost-shared programs are expected to be \$17,025,043 and local revenues at existing tax rates are expected to contribute \$11,439,000 leaving a net operating requirement of \$13,710,067.

The financial agreement provides for a grant-in-lieu of income taxes of \$6,590,000 and a deficit grant in an amount of \$7,008,000 for a total federal payment of \$13,598,000. This will result in a nominal operating deficit of \$112,067 which is available from our working capital.

#### CAPITAL

Proposed expenditures on capital projects total \$25,263,000. Of this amount \$8,115,000 will be provided by recoveries under cost-shared programs and \$11,606,000 as a grant from the Senior Government under the financial agreement. The shortfall of \$5,542,000 comes about as a result of projects initiated last year being carried forward to 1975-76 and for which you will be requested to revoke funds in the estimates and an amount of \$1,467,000 to be expended on the capital projects for which we will receive funding in 1976-77. This leaves a net deficit of \$668,000 - \$345,000 was funded by Ottawa in 1974-75 and the remainder will come from working capital.

#### LOAN AMORTIZATION

Expenditure totalling \$1,527,000 will be fully financed by way of recoveries totalling the same amount.

This is a fiscally responsible budget. We are not embarking on any major new program and every effort, despite rapidly increasing costs due to inflation, has been implemented to keep our operating costs to a minimum. Further we contemplate no new tax measures. Our revenues have reflected economic activity in the Territory plus the activity in connection with the pipeline project in Alaska. This latter has contributed substantially to fuel tax revenues and we expect this will continue in the coming fiscal year.

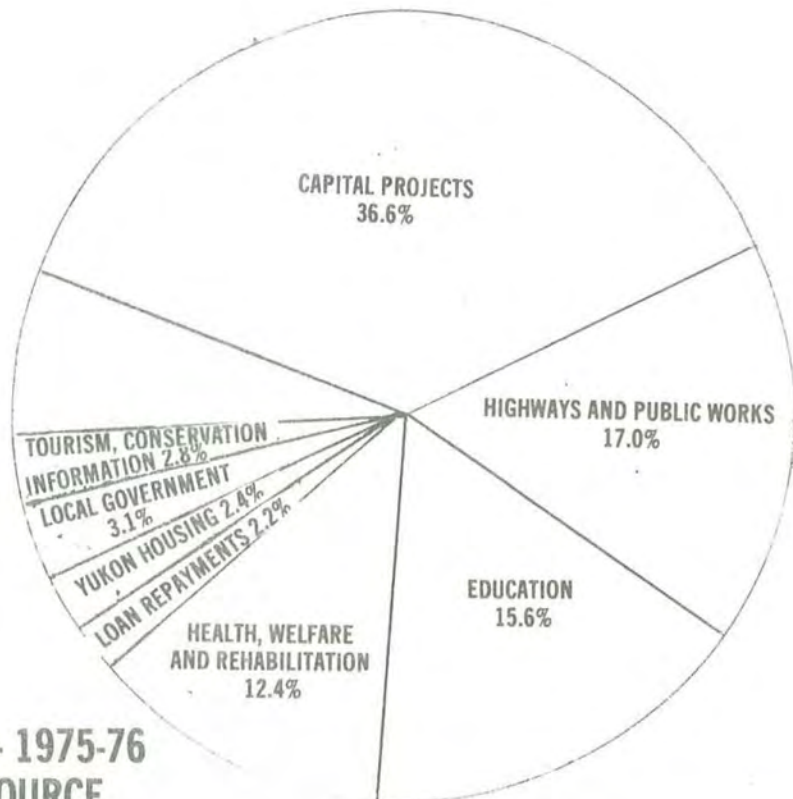
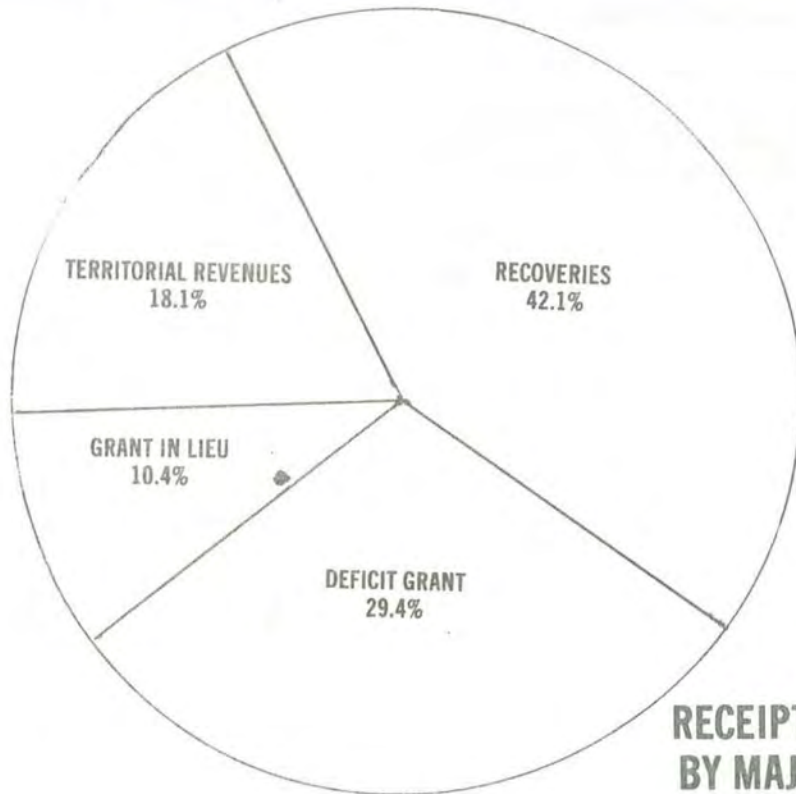
Capital expenditure estimates are at record levels and reflect both the impact of inflation on the cost of projects which have been on the planning boards for 2 or 3 years as well as increased activity in the area of assistance to municipalities and other communities in the Territory and proposed expansion in the housing field.

In summary, Mr. Speaker, the following money bills will be placed before you to give effect to the budget:

Sixth Appropriation Ordinance 1974-75

First Appropriation Ordinance 1975-76









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# The Yukon Legislative Assembly

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Number 3

2nd Session

23rd Legislature

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Debates & Proceedings

Friday, March 7, 1975

Speaker: The Honourable Donald Taylor

1974  
April 23

# Yukon Legislative Assembly



# THE YUKON LEGISLATIVE ASSEMBLY

Friday, March 7, 1975

Mr. Speaker reads the daily prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call this House to order.

## ROUTINE PROCEEDINGS

Mr. Speaker: Are there any documents or correspondence for tabling this morning?

Are there any Reports of Committee?

Are there any Introduction of Bills?

Notices of Motion or Resolution?

Hon. Mr. McKinnon: Mr. Speaker, I would like to give Notice of Motion this morning concerning the Yukon Water Board.

Mr. Speaker: Are there any Notices of Motion for the Production of Papers?

We will proceed to Orders of the Day.

## ORDERS OF THE DAY

### Motion No. 1

Mr. Speaker: We have Motion Number 1. It has been moved by the Honourable Member from Whitehorse West, and seconded by the Honourable Member from Klondike, that Standing Order Number 2, sub-section (1) of the Standing Orders of the House be amended to read: 2(1): The House shall meet on Mondays, Tuesday, Wednesdays and Thursdays from 10:00 o'clock a.m. to 12:00 o'clock noon, and from 2:00 o'clock p.m. to 5:00 o'clock p.m. and on Fridays from 10:00 o'clock a.m. to 12:00 o'clock noon and such other times as the House may deem necessary.

Would the Honourable Member be prepared to proceed with her Motion at this time?

Mrs. Whyard: Yes, Mr. Speaker. This is a simple fact of life, there are three Members of this Legislative Assembly who also carry full portfolio duties as Ministers in the Executive Committee. Their presence is required in this House, probably more than at any other time because of the expansion to 12 members of the number of new members in this Assembly who require advice and input from experienced members such as our Ministers.

They must at the same time be available for meetings of the Legislative Program Committee in order to ensure smooth flow of legislation to this Chamber, and to avoid lengthy delays in the business of this Chamber.

Now, in discussions with members of the Assembly, it has been determined that these three particular Executive Committee members must be allowed at least half a day in the

normal working week in order to keep their desks moving and to keep material flowing to us and to keep the planning of legislation smoothly proceeding. Therefore, this change in Standing Order Number 2 has been proposed.

Mr. Speaker: Is there any further discussion? Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that the Motion is carried.

### Motion Carried

Mr. Speaker: Madam Clerk, would you ascertain if Mr. Commissioner would be available for the question period at this time?

Madam Clerk leaves the House

Mr. Speaker: I believe possibly at this time we will just declare a brief recess while we await the Commissioner's arrival.

### Recess

Mr. Speaker: At this time I will call the House back to order, and we have with us Mr. Commissioner to assist us with your questions.

## QUESTION PERIOD

Mr. Speaker: You will also note that there are two questions standing on the Order Paper, Questions Number 1 and 2 awaiting replies. Have you any questions?

The Honourable Member from Hootalinqua.

### Question re Notarizing Papers

Mr. Fleming: Mr. Chairman -- Mr. Speaker, sorry, I have been approached a few times from lodge owners and so forth on the highways of the Yukon where there are no Justice of the Peace, police force, and so forth to notarize papers for them.

Now, it is very difficult for them to get somebody to notarize their papers, and my question to the Commissioner is why do they have to have their signatures notarized on papers of this type, restaurants, and so forth, and for instance not on a driver's licence, this type of thing?

Mr. Speaker: Mr. Commissioner?

Mr. Commissioner: Mr. Speaker, I think the question ulti-



mately will have to be dealt with by the Legal Advisor, but I do not think that where we require a notarized document, very obviously the notarized document is required under a Statute, either a Statute of Canada or a Statute, of the Territory, and to avoid that, or avoid and solve that particular requirement is a pretty difficult situation.

I think maybe the question might better be, or probably should be, with respect, Mr. Speaker, is why can we not make more of these appointments available in these particularly remote spots, perhaps that is the best situation. Mr. Speaker, I think that there has been a lot of difficulty involved in this in the course of the last year or two, and I would like to defer to the Legal Advisor if I could, to explain to the Members just what difficulties and problems have arisen as a consequence of, should I say, the unhibited issuance of these kinds of appointments?

Mr. Fleming: Thank you.

Mr. Legal Advisor: Mr. Speaker, the Notaries Ordinance provides how notaries are to be appointed. A Notary is merely an official witness, verifying the fact, not only that there is a signature on the document, but that the person who signs it, is in fact the person he declares himself to be. It doesn't bear a relationship with the Justice of the Peace appointment at all, and any person in the Territory can get an appointment as a Notary, if there's a need in his area, by making an application, it is handled through the Courts, and he does a fairly simple law examination set by the Court to show that he understands the Rules of Evidence and how to notarize a document and how to affix a seal.

Any person who would make an application and pass the law examination and is of good character can obtain this appointment. I don't know offhand what the position is in the Teslin area or along the highway, but there are many notaries, and we would welcome more notaries in areas where there was a necessity for them. It's handled by the Judge of the Supreme Court.

Mr. Speaker: The Honourable Member from Whitehorse Porter Creek.

*Question re Peake Report*

Mr. Lang: Yes, I would like -- Mr. Speaker, I would like to direct a question to the Minister of Local Government, what I would like to know is when will the elusive Peake Report be made public?

Hon. Mr. McKinnon: The Peake Report was supposedly to be available to the Executive Committee by the end of February or the beginning of March. It's a daily type of expectation that it's going to arrive on the scene.

The Executive Committee has already made the decision, and as soon as it is brought and tabled to the government, it will be tabled to the Legislative Assembly the following day type of thing, so as soon as it's here, you will get a copy of it.

Mr. Speaker: The Honourable Member from Whitehorse Porter Creek.

Mr. Lang: Mr. Speaker, I would like to refer to the Minister of Local Government once again. Where is this Peake Report coming from? Is it coming from Ottawa or from --

Hon. Mr. McKinnon: Mr. Peake.

Mr. Lang: Mr. Peake or --

Hon. Mr. McKinnon: Mr. Peake works out of Edmonton, I believe, Mr. Speaker, and that is where the report is forthcoming from. And I'll have the Director of Local Government, which he is, on a daily communication basis, whether it has arrived or not, check again today why it isn't here yet.

Mr. Lang: Okay, thank you.

Mr. Speaker: The Honourable Member from Whitehorse West.

*Question re Advertising on CBC Northern Service Television*

Mrs. Whyard: Mr. Speaker, I have a question for the Commissioner. In view of the fact that the Canadian taxpayers, including those in the north, are paying the costs of our unexcelled and most appreciated television service via Anik Satellite system, can the Commissioner please ascertain whether the sponsors of advertising seen on the C.B.C. Northern Service are paying a rate commensurate with Anik costs, or simply getting a free ride via the Vancouver Channel of the C.B.C., and could northern viewers be spared the absurdity of repetitive exposure to Vancouver sales pitches and other such advertising aimed primarily at the Vancouver sales area.

Mr. Commissioner: Nothing would give me greater pleasure than have the capability of answering the question, Mr. Speaker, but I would be very happy if the Honourable Member would be prepared to give me a little time on this. I think the answer might be quite an interesting one for all concerned.

Mrs. Whyard: Thank you.

Mr. Speaker: Would the House conclude that notice would then be taken? Any further questions?

There being no further questions, I would like to thank Mr. Commissioner for his attendance today, and we will now proceed, there being no private Bills to Public Bills.

**PUBLIC BILLS**

*Bill Number 2, First Reading*

Hon. Mr. McKinnon: Mr. Speaker, I would move, seconded by the Honourable Member from Mayo, that Bill Number 2 be now read a first time.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that Bill Number 2, The First Appropriation Ordinance, 1975-76 be given first reading at this time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried, and when shall the Bill be read for the second time?

*Motion Carried*



**Hon. Mr. McKinnon:** Now, Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 2 be now be read a second time.

**Bill Number 2, Second Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo that Bill Number 2, First Appropriation Ordinance 1975-76 be given second reading at this time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Hon. Mr. McKinnon:** Mr. Speaker, I move, seconded by the Honourable Member from Mayo that Bill Number 4 be now read a first time.

**Bill No. 4, First Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that Bill Number 4, Loan Agreement Ordinance 1975 Number 1 be given first reading at this time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried. When shall the Bill be read for the second time?

**Motion Carried**

**Hon. Mr. McKinnon:** Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo that Bill Number 4 be now read a second time.

**Bill No. 4, Second Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo that Bill Number 4, namely A Loan Agreement Ordinance, 1975, Number 1, be given second reading at this time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I declare that the Motion is carried.

**Motion Carried**

**Hon. Mr. McKinnon:** Mr. Speaker, I move, seconded by

the Honourable Member from Mayo that Bill Number 5 be now read a first time.

**Bill No. 5, First Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that Bill Number 5, Municipal General Purposes Loan Ordinance be now read for the first time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried, and when shall the Bill be read for the Second time?

**Motion Carried**

**Hon. Mr. McKinnon:** Now, Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 5 be now read a second time.

**Bill No. 5, Second Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that Bill Number 5, Municipal General Purposes Loan Ordinance be given second reading. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is Carried.

**Motion Carried**

**Hon. Mr. McKinnon:** Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 19 be now read a first time.

**Bill No. 19, First Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that Bill Number 19, the Community Assistance Ordinance, be given first reading at this time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried. When shall the Bill be read for the second time?

**Motion Carried**



Hon. Mr. McKinnon: Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo that Bill Number 19 be now read a second time.

**Bill No. 19, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that Bill Number 19, Community Assistance Ordinance, be given second reading at this time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I declare the Motion as carried.

**Motion Carried**

Hon. Mr. McKinnon: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 20 be now read a first time.

**Bill No. 20, First Reading**

Mr. Speaker: I has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that Bill Number 20, An Ordinance to Amend the Taxation Ordinance be read for the first time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion carried, and when shall the Bill be read for the second time?

Hon., Mr. McKinnon: Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo, that Bill Number 20 be now read a second time.

**Bill No. 20, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that Bill Number 20, An Ordinance to Amend the Taxation Ordinance, be given a second reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I declare the Motion as carried.

**Motion Carried**

Hon. Mrs. Watson: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 1 be now read a first time.

**Bill No. 1, First Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 1, The 6th Appropriation Ordinance 1974-75 be given first reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried, and when shall the Bill be read for the second time?

Hon. Mrs. Watson: Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo, that Bill Number 1 be now read a second time.

**Bill No. 1, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 1, 6th Appropriation Ordinance 1974-75 be given second reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried.

**Motion Carried**

Hon. Mrs. Watson: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 6 be now read a first time.

**Bill No. 6, First Reading**

Mr. Speaker: It has been moved by the Honourable Member from Mayo - or from Kluane, pardon me, and seconded by the Honourable Member from Mayo, that Bill Number 6, Compensation for Victims of Crime Ordinance be given first reading at this time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried, and when shall the Bill be read for the second time?

Hon. Mrs. Watson: Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo, that Bill Number 6 be now read a second time.

**Bill No. 6, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 6, Compensation for Victims of



Crime Ordinance be given a second reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried.

**Motion Carried**

Hon. Mrs. Watson: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 7 be given first reading at this time.

**Bill No. 7, First Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 7, An Ordinance to Repeal the Disabled Persons' Allowance Ordinance, be given first reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried and when shall the Bill be read for the second time?

Hon. Mrs. Watson: Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo, that Bill Number 7 be now read a second time.

**Bill No. 7, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 7, An Ordinance to Repeal the Disabled Persons' Allowance Ordinance be given second reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried.

**Motion Carried**

Hon. Mrs. Watson: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 8 be now read a first time.

**Bill No. 8, First Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 8, namely An Ordinance to Repeal the Old Age Assistance and Blind Persons' Allowance Ordinance, be given first reading at this time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried. When shall the Bill be read for the second time?

Hon. Mrs. Watson: Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo, that Bill Number 8 be now read a second time.

**Bill No. 8, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, and seconded by the Honourable Member from Mayo, that Bill Number 8, An Ordinance to Repeal the Old Age Assistance and Blind Persons' Allowance Ordinance be given second reading at this time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that the Motion is carried.

**Motion Carried**

Hon. Mrs. Watson: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 9 be now read a first time.

**Bill No. 9, First Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 9, An Ordinance to Repeal the Unemployment Assistance Ordinance be given first reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried. When shall the Bill be read for the second time?

Hon. Mrs. Watson: Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo, that Bill Number 9 be now read a second time.

**Bill No. 9, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 9, An Ordinance to Repeal the Unemployment Assistance Ordinance, be given second reading at this time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.



Mr. Speaker: I shall declare the Motion as carried.

**Motion Carried**

Hon. Mrs. Watson: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 16 be now read a first time.

**Bill No. 16, First Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 16, Transfer of Prisoners' Agreement Ordinance be given first reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried, and when shall the Bill be read for the second time?

Hon. Mrs. Watson: Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo, that Bill Number 16 be now read a second time.

**Bill No. 16, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 16, Transfer of Prisoners' Agreement Ordinance be given second reading at this time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried.

**Motion Carried**

Hon. Mrs. Watson: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 17 be now read a first time.

**Bill No. 17, First Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 17, Custody of Federal Parole Violators' Agreement Ordinance be given first reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion carried, and when shall the Bill be read for the second time?

Hon. Mrs. Watson: Now, Mr. Speaker. I move, seconded

by the Honourable Member from Mayo, that Bill Number 17 be now read a second time.

**Bill No. 17, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 17, Custody of Federal Parole Violators' Agreement Ordinance be given second reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Chairman: I declare that Motion to be Carried.

**Motion Carried**

Hon. Mrs. Watson: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 18 be now read a first time.

**Bill No. 18, First Reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 18, Supervision of Federal Paroles' Agreement be given first reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried and when shall the Bill be read for the second time?

Hon. Mrs. Watson: Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo that Bill Number 18 be now read a second time.

**Bill No. 18, Second reading**

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 18, Supervision of Federal Parolees' Agreement be given second reading at this time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you Agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried.

**Motion Carried**

Hon. Mrs. Watson: Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 21 be now read a first time.



**Bill No. 21, First Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 21, Court Worker Agreement Ordinance be given first reading. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried, and when shall the Bill be read for the second time?

**Hon. Mrs. Watson:** Now, Mr. Speaker. I move, seconded by the Honourable Member from Mayo, that Bill Number 21 now be read a second time.

**Bill No. 21, Second Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 21, Court Worker Agreement Ordinance, be given second reading. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Hon. Mr. McIntyre:** Mr. Speaker, I move, seconded by the Honourable Member from Kluane, that Bill Number 3 be read for the first time.

**Bill No. 3, First Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 3, Financial Agreement Ordinance, 1975, be given first reading. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried and when shall the Bill be read for the second time?

**Hon. Mr. McIntyre:** Now, Mr. Speaker. I move, seconded by the Honourable Member from Kluane that Bill Number 3 be read for the second time

**Bill No. 3, Second Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 3, Financial Agreement Ordinance

1975 be given second reading. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I declare the Motion carried.

**Motion Carried**

**Hon. Mr. McIntyre:** Mr. Speaker, I move that Bill Number 10 be now read for the first time.

**Bill No. 10, First Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 10, An Ordinance to Repeal the Adult Occupational Training Agreements Ordinance be given first reading at this time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried, and when shall the Bill be read for the second time?

**Hon. Mr. McIntyre:** Now, Mr. Speaker. I move that Bill Number 10, seconded by the -- I move, seconded by the Honourable Member from Kluane, that Bill Number 10 be read for the second time.

**Bill No. 10, Second reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 10, An Ordinance to Repeal the Adult Occupational Training Agreements Ordinance be given second reading. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Hon. Mr. McIntyre:** Mr. Speaker, I move, seconded by the Honourable Member from Kluane, that Bill Number 11 be read for the first time.

**Bill No. 11, First Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 11, Occupational Training Ordinance be given first reading. Are you prepared for the question?



Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that the Motion is carried and when shall the Bill be read for the second time?

Hon. Mr. McIntyre: Now, Mr. Speaker. I move, seconded by the Honourable Member from Kluane that Bill Number 11 be read for the second time?

**Bill No. 11, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 11, Occupational Training Ordinance be given second reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that the Motion is carried.

**Motion Carried**

Hon. Mr. McIntyre: Mr. Speaker, I move, seconded by the Honourable Member from Kluane, that Bill Number 12 be now read for the first time.

**Bill No. 12, First Reading**

Mr. Speaker: It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane that Bill Number 12, An ordinance to Amend the Rehabilitation Services Ordinance be given first reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried, and when shall the Bill be read for the second time?

Hon. Mr. McIntyre: Now, Mr. Speaker. I move, seconded by the Honourable Member from Kluane, that Bill Number 12 be now read for the second time.

**Bill No. 12, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 12, An Ordinance to Amend the Rehabilitation Services Ordinance, be given second reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the motion as carried

**Motion Carried**

Hon. Mr. McIntyre: Mr. Speaker, I move, seconded by the Honourable Member from Kluane, that Bill Number 13 be now read for the first time.

**Bill No. 13, First Reading**

Mr. Speaker: It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 13, An Ordinance to Amend the Labour Standards Ordinance, be read -- be given first reading at this time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried, and when shall the Bill be read for the second time? Now?

Hon. Mr. McIntyre: Now, Mr. Speaker. I move that Bill Number 13 -- I move, seconded by the Honourable Member from Kluane that Bill Number 13 be now read for the second time.

**Bill No. 13, Second Reading**

Mr. Speaker: It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 13, An Ordinance to Amend the Labour Standards Ordinance, be given second reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the motion as carried.

**Motion Carried**

Hon. Mr. McIntyre: Mr. Speaker, I move, seconded by the Honourable Member from Kluane, that Bill Number 14 be now read for the first time.

**Bill No. 14, First Reading**

Mr. Speaker: It has been moved that Bill Number 14 -- it has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 14, Government Employee Housing Plan Ordinance be given first reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried, and when shall the Bill be read for the second time?



**Hon. Mr. McIntyre:** Now, Mr. Speaker. I move, seconded by the Honourable Member from Kluane that Bill Number 14 be now read for the second time.

**Bill No. 14, Second Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 14, Government Employee Housing Plan Ordinance be given first reading. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried, and when shall the Bill be read for the second time?

**Hon. Mr. McIntyre:** Now, Mr. Speaker. I move, seconded by the Honourable Member from Kluane, that Bill Number 14 be now read for the second time.

**Bill No. 14, Second Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 14, Government Employee Housing Plan Ordinance be given second reading. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Hon. Mr. McIntyre:** Mr. Speaker. I move, seconded by the Honourable Member from Kluane, that Bill Number 15 be now read for the first time.

**Bill No. 15, First Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 15, Young Voyageur Agreement Ordinance, be given first reading. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried, and when shall the Bill be read for the second time?

**Hon. Mr. McIntyre:** Now, Mr. Speaker. I move, seconded by the Honourable Member from Kluane, that Bill Number 15 be now read for the second time.

**Bill No. 15, Second Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 14, Government Employee Housing Plan Ordinance be read -- I'm sorry, Bill Number 15, Young Voyageur Agreement Ordinance be now read for the second time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Hon. Mr. McKinnon:** Mr. Speaker, I would move, seconded by the Honourable Member from Mayo, that bill Number 22, An Ordinance to amend the Municipal Ordinance be read for a third time.

**Bill No. 22, Third Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that Bill Number 3 be now read for the third time. Are you prepared for -- is there any discussion?

**Mr. Speaker:** Are you prepared for the question?

**Hon. Mrs. Watson:** Mr. Speaker, just for the record, that was Bill Number 22.

**Mr. Speaker:** Yes, Bill Number 22, An Ordinance to Amend the Municipal Ordinance. The question has been called. Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion has carried.

**Motion Carried**

**Mr. Speaker:** Are you now prepared to adopt the title to Bill Number 22?

**Hon. Mr. McKinnon:** Yes, Mr. Speaker, I would move, seconded by the Honourable Member from Mayo, that the title to Bill Number 22, An Ordinance to Amend the Municipal Ordinance be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that the title to Bill Number 22, An Ordinance to Amend the Municipal Ordinance be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the motion carried and that Bill Number 22 has passed this House.



**Motion Carried**

Mr. Speaker: Could I have your further pleasure at this time?

Mr. Lang: Mr. Speaker, I move that Mr. Speaker do now leave the chair and the House resolve in the Committee of the Whole for the purpose of hearing Bills, sessional papers and Motions.

Mr. Speaker: Is there a seconder?

Mr. McCall: I second it.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Pelly River, that Mr. Speaker do now leave the chair and the House resolve in the Committee of the Whole for the purpose of considering Bills, sessional papers and Motions. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried, and the Honourable Member from Whitehorse Porter Creek can take the chair in Committee of the Whole.

**Motion Carried**

Mr. Speaker leaves Chair

**COMMITTEE OF THE WHOLE**

Mr. Chairman: I shall now call the Committee to Order in order to have our witnesses present for the forthcoming debate, as well as in order to gather your papers which will be Bill Number 1 as well as your supplementary addition number 5 for the 1974-75 estimate. I will call a brief recess.

**Recess**

Mr. Chairman: I call the Committee to order.

I would like to welcome our witnesses, Mr. J. Huberdeau, Territorial Treasurer, and Mr. Merv Miller, Assistant Commissioner. We are going to discuss Bill Number 1. Have your supplementary, as I stated earlier, on hand, because we will be referring back to that.

I will read Bill Number 1 clause by clause. Number 1:

(Reads Clause 1)

Mr. Chairman: Number 2, sub-section (1):

Reads Sub-section (1)

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Number 3, sub-section (1):

Reads Number 3, Sub-section (1)

Mr. Chairman: Turn to Schedule A. We have ap-

propriation or item. Your first item is administrative services which amounts to \$195,230.00. Refer to page 5 in your supplement, we will go through it clause by clause.

Reads Estab. No. 100

Mr. Chairman: Clear?

Some Members: Clear.

Reads Estab. No. 120

Some Members: Clear.

Reads Estab. No. 124

Some Members: Clear.

Mr. Chairman: Number 4, Electoral Boundaries Commission.

Reads Estab. No. 126

Mr. Taylor: Just one question.

Mr. Chairman: Mr. Taylor?

Mr. Taylor: One question, Mr. Chairman. Do I take it that we did not provide in the mains of this current fiscal year for the Electoral Boundaries Commission?

Mr. Miller: That's correct. Mr. Chairman. There was no provision in the main estimates for this. There was a special ordinance passed after the mains were presented.

Mr. Taylor: Right, I have it here.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Number 5, Estab. No. 128, Pipeline Assessment Committee, \$8,600.00.

Ms. Millard: Mr. Chairman, I would like to ask what pipeline and a few more details about this item.

Mr. Miller: Mr. Chairman, the Arctic Gas Pipeline application to the Federal Government was put forward sometime about a year ago. The Federal Department of Indian Affairs and Northern Development, under the sponsorship of the Minister, put together a task force comprised of environment people, I.N.D. people, economic people and they invited both the Northwest Territories and the Yukon to have representation on this team to review the application, and to assess, to provide whatever assessment was necessary from a government standpoint, so that the government would have a position, (a) to present to the Berger Commission which is currently going on, and would also have a position to be able to present to Cabinet regarding this application.

Ms. Millard: Thank you.

Mr. Chairman: Number 6, Estab. No. 160, Personnel Office \$60,700.00.

Mr. Chairman: Clear? Our second item, is the Depart-



ment of Treasury which is on \$50,001.00, page 8, in your supplementary. The first item is Electric Rate Equalization, \$50,000.00.

Mr. Taylor: Mr. Chairman?

Mr. Chairman: Mr. Taylor?

Mr. Taylor: Mr. chairman, I think possibly at this point it may be wise to ask one of the witnesses with us here to day, to explain in brief outline, how the Electrical Rate Equalization Fund works and what success we are having with it this year. In other words, are we overexpending or what's the status of this fund at this time?

Mr. Huberdeau: Mr. Chairman, the Electric Rate Equalization Fund is a fund that's established from taxes paid by Yukon Electric and we receive from Ottawa, and we rebate the monies to consumers and some, to consumers outside of Whitehorse, and to some of the small industrial concerns. Not industrial concerns, stores and that kind of thing, commercial operations.

The fund started in 1966, and we're about holding our own in payments out of the fund and monies received from the income tax. At the present time, the balance at the end of '75 will approximate about a million three hundred thousand dollars.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: I would like to know if Bill Number 22, the Municipal Ordinance which is now on the books here, if that has passed this Council, what effect it will have on the outlying districts in the sense that say Whitehorse takes over a franchise here and then Yukon Electric for instance, may move or something, say this may happen in the territories. What happens to the smaller communities in the case of this? Does N.C.P.C. take over or and how would it affect our equalization rates that we now have in the outlying districts?

Hon. Mr. McKinnon: Mr. chairman, that is an extremely good question and one particularly when I travelled to the Honourable Member from Kluane's riding a few weeks ago, the same question was asked probably at every community that we visited while we were up there on the Kluane Corridor Study. And there's no doubt about it, if the Northern Canada Power Commission or the City of Whitehorse takes over the distribution facility within the City of Whitehorse, the tax rebate money now coming to Yukon Electrical Company Limited will no longer be forthcoming for equalization payments throughout the Yukon to all the smaller communities.

Now, there is no way, shape or form that you start a program as rate equalization and as elected members you stop it, so you may as well face the fact that extra revenue to the tune of probably some half a million dollars a year, are going to have to be found in the Territorial budget to keep that rate equalization program effective and ongoing.

It's a Yukon legislative program, made by this council and the monies are going to have to be found by this Council, and there's no use trying to bury our heads in the sand over it, as those are the facts of life and that's exactly what will happen, unless the political decision is made to stop the equalization program throughout the Territory, and I don't think that's a program that either the Whitehorse councillors or the councillors from outside of Whitehorse want to see terminated.

Mr. Fleming: Thank you.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Item number 2 is write-off of bad debts, \$1.00.

Some Members: Clear.

Mr. Chairman: Your total is \$50,001.00.

Mr. McCall: Mr. Chairman, where did you get this figure of \$1.00 from?

Mr. McKinnon: That's what I owe them.

Mr. Miller: Mr. Chairman, this item is really asking for statutory authority to write these items off. Now in the process of our accounting system it gets a little complicated, but in effect, the things have been already written off from an accounting standpoint, but they haven't from a statutory standpoint, and what we're talking about here when we're asking for this vote, we're in fact going, or intend to write off something in the neighbourhood of \$86,000.00 worth of bad debts that we haven't been able to collect and they go back some of them eight, nine years.

The reason we can't collect them is we can't find the people, the companies have gone bankrupt, the people have left the Territory, any number of reasons, as long as your arm, but that's -- it's really a statutory thing.

Ms. Millard: Excuse me, Mr. Chairman. Do these debts just accumulate year by year or after seven years are they eliminated?

Mr. Miller: Well, what we attempt to do, and we have done this every year, we try to bring to Council every year those that have not been collectible basically for a two year period. In other words, these that we are talking about relate to debts incurred prior to 1972.

Mr. McCall: Mr. Chairman, I was curious as to -- you stated a figure of \$89,000.00. Now where is that accountable in our budget estimate? If it's going to be written off?

Mr. Miller: Mr. Chairman, it's not accountable in the estimates because in fact through the accounting process, they were written off in the first year that we couldn't collect them, and we just carried them in the accounting books since that time.

Now, without -- unless you're an accountant you will never understand this because it took me a long time and I happen to be one, but this is the way governments do things, and it's one of the things that's different from industry. Effectively what happens is we make provision each year in our accounts for the write-off of uncollectibles. We don't have anything specific at that point, we make provision for it. So from a true accounting standpoint, the things were written off the year we made provision, but because this Council has not given us statutory authority to actually delete them from the books. They are still carried there and if you look at the balance sheet of the Territory, you will find that there's an item called Accounts Receivable, and then you will find another item offsetting that in part, Provision for Un-



collectible Accounts.

Mr. McCall: Thank you, Mr. Chairman.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Okay, we will move over to item number 3, Department of Education, the amount of \$741,129.00 on page 11 in your supplement.

Item number 1 is Administration Education is \$18,000.00.

Some Members: Clear.

Mr. Chairman: Item number 2 is Schools-Curriculum, Supplies and Salaries, \$571,000.00.

Ms. Millard: Mr. Chairman, I would like to know how this -- how \$571,000.00 is divided between the two items, teachers' salary contract and increased cost of school supplies.

Mr. Huberdeau: Mr. Chairman, there is \$541,000.00 of the \$571,000.00 is for that portion of the year's increase in the teachers' salaries. The other \$30,000.00 is incidental school supplies.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Item number 3, Custodial Supplies and Salaries, Lease and Rentals, \$132,129.00.

Ms. Millard: Mr. Chairman, again I would like to know how much there is divided into the school bussing particularly.

Mr. Huberdeau: Mr. Chairman, \$35,000.00 of the \$132,000.00 is for increase in the cost of school bussing.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. McCall: Mr. Chairman, pertaining to this bussing, does this concern outlying communities also, and is this taken into consideration, or is this for the outlying areas around Whitehorse, when you make your estimate?

Mr. Huberdeau: Oh, Mr. Chairman, this includes the cost of all school bussing in the Territory.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Item number 4, Recreation and Amateur Sports, \$20,000.00.

Dr. Hibberd: Mr. Chairman?

Mr. Chairman: Mr. Hibberd.

Dr. Hibberd: I would like to ask a question of the Minister regarding the participation of the Yukon in the next Arctic Winter Games. I understand that there is some difficulty in

raising the funds as they are much increased for the next games over the last participation in Alaska. Could you give me some information as to how this is progressing?

Mr. Chairman: Mr. McIntyre?

Hon. Mr. McIntyre: We have agreed to participate in the Arctic Winter Games at Shefferville, providing they don't bankrupt the Territorial government, and we estimate the cost of sending the athletes there would be about \$150,000.00, and the Territorial Government have agreed with the Corporation that we would fund, within the Yukon, up to \$50,000.00 of that amount, and the remainder of it will have to be sought from the Secretary of State for Physical Fitness and Amateur Sports Program sponsored by the Federal Government.

This particular situation is very difficult because of the distance from here to Shefferville and the fact that it will have to be a charter from Whitehorse to Shefferville, and we will not be able to return our athletes on a staggered basis, but will have to -- (Laughter)

A Member: We did last time.

Dr. Hibberd: -- but we'll have to bring them all back by charter, and normally we would bring athletes back by regular airlines, and this will make the cost very expensive.

Mr. Chairman: Mr. McCall?

Mr. McCall: Yes, Mr. Chairman, I would like to ask the Honourable Minister what the financial participation of the Federal Government is in this particular program?

Mr. Chairman: Mr. McIntyre?

Hon. Mr. McIntyre: In the which?

Mr. McCall: The federal participation as far as the money went.

Hon. Mr. McIntyre: In the Arctic Winter Games?

Mr. McCall: M'hmm.

Hon. Mr. McIntyre: Well, the last Arctic Winter Games took place in Anchorage, and it is my understanding that the Federal Government picked up the tab for the transportation. I don't know what that amount was, but this is what we expect them to do for the next Arctic Winter Games, is that they will share most of the cost of transportation.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I have a couple of points I would like to make while we are on this item. The first is the Canada Winter Games and the results of the Games in respect of the satisfactions achieved by the participants, and I noted that on talking to many of the young people who represented the Yukon during these events, that they found it a great experience, and I am sure that they all tried very hard in the various events that they participated in to make a very good standing.

However, they expressed to me two disappointments. One was the fact that the distances between the various events down, I believe it was at Lethbridge, was so great that they were constantly travelling, that they had no real time to



themselves or to look around and visit with other people in the area, but the most oft described complaint was the fact that the Yukon Territory found itself unable to provide them with suitable dress, that is jackets and this type of thing which would have identified themselves among the other participants as Yukoners, and I guess what they had they felt was pretty shabby.

I'm wondering if in consideration of the Arctic Winter Games which are forthcoming and the people that put this together, if some consideration could be given to this aspect of the situation, whereby our athletes would like to put their best foot forward and present themselves well as Yukoners with suitable athletic jackets or this type of thing, clothing, suitable to the occasion.

I would like to also ask of the Honourable Minister, if he could inform me as to how soon we can get the Recreation and Amateur Sports Committee going again and maybe how soon we may be able to have a report in the mains as to their last year's activities.

**Mr. Chairman:** Mr. McIntyre?

**Hon. Mr. McIntyre:** I attended the opening of the Canada Winter Games at Lethbridge, and contrary to the complaints received by Councillor Taylor, our athletes were uniformly dressed in proper athletic costume, and put on a very good performance. They didn't appear to be poorly dressed as compared with athletes from other places, except perhaps those from the Northwest Territories who were wearing parkas worth \$250.00 or \$300.00 apiece, and the contingent from Quebec who were wearing Unisex pantsuits which probably cost about \$250.00 apiece.

**Hon. Mr. McKinnon:** A fashion show commentator.

**Hon. Mr. McIntyre:** So I think that those athletes that you were talking to were not reporting exactly what happened.

As to the committee that you are talking about, this is a committee of council?

**Mr. Taylor:** Possibly.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. McIntyre:** But is it a committee of this Council or?

**Mr. Chairman:** Mr. Taylor.

**Mr. Taylor:** Mr. Chairman, this is the Physical Fitness and Amateur Sport Committee from all the constituencies and each member of the House has an opportunity to send from his constituency a member to this board, and this board then have the duty of allocating what funds are available for Physical Fitness and Amateur Sport during the year. They allocate this money around to the Territory and groups in the Territory.

**Hon. Mr. McIntyre:** Well that Committee will be formed. I thought you were referring to a Committee of this House.

**Mr. Taylor:** Will this be soon, Mr. Chairman?

**Mr. Chairman:** Yes. Mr. Fleming?

**Mr. Fleming:** At this time I would like to add my support, more or less, to Mr. Taylor's aspects of the case, whereas I did hear myself a few things that, especially the travelling

from place to place, and of course we can understand this, possibly they didn't have the facilities to handle the children quite as they should be.

But on the other hand, I would like to emphasize here today too, also, to the Territorial Government that there is no way that we could spend too much money on the young children's sports in the Yukon Territory. We don't have enough recreation today.

**Some Members:** Hear, hear.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Mr. Chairman, I would like to ask the Honourable Minister, in order to clear up this question on this Committee, if he would be so good as to notify each member of the House of the time this Committee is being struck.

**Mr. Chairman:** Mr. McIntyre?

**Hon. Mr. McIntyre:** There will be a Sessional Paper tabled on this Committee.

**Mr. McCall:** Thank you.

**Ms. Millard:** Mr. Chairman, just one more question on the monies involved.

Was this \$20,000.00 the total cost to -- for Yukon participation in the Canada Winter Games, or is this a supplementary to something that was before, and if it is, how much is the total cost of our participation?

**Mr. Chairman:** Mr. McIntyre?

**Hon. Mr. McIntyre:** I believe this was supplementary to the -- was it not? This wasn't the entire cost?

**Mr. Miller:** Mr. Chairman, we entered into a contract with the Yukon Sports Federation to undertake the organization of the Yukon contingent to the Arctic Winter Games.

Now this was this government's total contribution. The Canada Winter Games Corporation or the Federal Government in fact, provide all transportation for all members, so this did not include transportation of the Yukon contingent. Really what it covered was holding of trials, the administration and I would assume, some transportation for the Chef du Mission and the staff rather than the athletes themselves.

**Ms. Millard:** Excuse me --

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** --I still don't have it clear whether the \$20,000.00 was our total participation or whether -- is it a different number?

**Mr. Miller:** \$20,000.00 was this government's total contribution.

**Mr. Chairman:** Is that clear?

**Some Members:** Clear.

**Mr. Chairman:** The total is \$741,129.00. If there is no more discussion on this department, we will move to the Department of Secretary and Registrar General which is page 14 in your supplementary. The total is \$8,000.00.



Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: The first item is Records Office, \$8,000.00. Clear?

Some Members: Clear.

Mr. Chairman: Okay. If there is no more discussion on this, we will move to the Department of Health, Welfare and Rehabilitation, which is page 17 in your supplement.

Your first item is Yukon Hospital Insurance Services, \$100,000.00. Mr. Hibberd?

Dr. Hibberd: I presume this refers primarily to the referral of Yukon residents to outside hospitals for referral services?

I would be interested in knowing how much this service is being utilized. Could we have those figures made available to us?

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Yes, Mr. Chairman. The Honourable Member is perfectly correct that the overrun in this, last year's, is because of the increased cost of per patient day in hospitals outside of the Yukon Territory and these are people who are referred out for medical treatment.

And it's very interesting that 25 to 30 per cent of in-patient services, total in-patient services that we pay, is paid to hospitals outside, so their increase in per diem rates in jurisdictions outside of the Yukon, would very much affect the amount of money we require under our Hospital Insurance scheme.

At the present time, for in-patient services we pay to the Whitehorse General Hospital \$60.00 per day. I believe Mayo is \$40.00 and the Cottage Hospitals are \$30.00 per day for in-patient services.

When we get outside to the Province of British Columbia, the per diem rate is considerably more. In April of '74, the patient day costs were \$83.00 per day. In August of '74, they went up to \$100.30 per day. In January of '75 they will have gone up to \$116.50 per patient day.

Alberta hasn't increased their per diem rate, and incidentally, most of our outside patients are referred -- 95 per cent of them are referred to Alberta and B.C. Alberta hasn't to date increased their per diem rate, but I understand that because of contracts, increase in nurse contracts and this type of thing, that they are anticipating an increase of 15 to 20 per cent increase in their per diem rate, so that is why we've had an overrun of \$100,000.00 and it's something that we just cannot control.

And there's another reason for it too, the out-patient services. We've had more out-patient services rendered in the past year, in fact we've gone up 2,500 visits for out-patient services here, above what we budgeted for.

Some Members: Clear.

Mr. Chairman: Clear. Your total is \$138,000.00. If there is no more discussion on this, we will carry on to the Department of Tourism, Conservation and Information on page 20 of your supplement.

Mr. McCall: Is that page 20 Mr. Chairman?

Mr. Chairman: Yes, correct.

Tourism-Administration, \$36,000.00.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Miss Millard?

Ms. Millard: I would like to know what the difference is between the increased cost of program activities and the 1975 marketing campaign. Actually, I am more interested in how much the marketing campaign is costing?

Mr. Huberdeau: Mr. Chairman, the cost of the marketing campaign is estimated at \$30,000.00.

Ms. Millard: Mr. Chairman, is that the total marketing campaign budget for 1975?

Mr. Huberdeau: Mr. Chairman, this is not the entire cost for the campaign for 75-76. This is monies that's required to get the campaign underway before the end of the year.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Item number 2. Campground Maintenance, \$25,000.00. Mr. Taylor?

Hon. Mr. Taylor: Yes, Mr. Chairman, just while we are going over Campground Maintenance, I'm wondering if any consideration is being given by the Administration to making available existing government campgrounds to private enterprise, where private enterprise could assure that they could operate them in some areas of the Yukon, so that we might be able to expend our energies in areas where campgrounds are now needed, new campgrounds are needed, and I'll cite, for an example, where you have a situation of a campground, a government campground beside an existing lodge facility in the outlying districts, if arrangements could be made to turn that campground over to the existing lodge owner and thereby effect an economy to the people of the Territory, and help the lodge owner out.

Mr. Chairman: Who is this -- Mr. Taylor, who is this question directed to?

Hon. Mr. Taylor: I believe Mr. Miller would be the Executive Committee Member.

Mr. Miller: Mr. Chairman, we -- I think I should point out that there is some rationale in what you say. We agree with that rationale and we intend to undertake this summer, a full review of our campground program, not only looking at the item that you mentioned, the possibility of turning some of them over to private enterprise, but I think we also want to have a look at the question of usage, who is using them, how much they are being used, and we are also prepared to have a look at the good old question of campground stickers, in terms of who is going to be required to buy them at what cost and what arrangements.

So we intend to undertake this during the course of the summer and hopefully before the next budget comes down, we will have a detailed program to present to this assembly for their consideration.

Hon. Mr. Taylor: Thank you, Mr. Chairman.



Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Your next item is Game Branch, \$53,700.00.

Some Members: Clear.

Mr. Chairman: Clear. The following item is library services, \$6,600.00. Clear?

Some Members: Clear.

Mr. Chairman: Your total is \$121,300.00. If there's no more discussion on this, we will move over to the Department of Legal Affairs, which is \$38,650.00 and you will find that on page 23.

Your first item is General Administration, \$17,300.00. Clear? The following item is legal aid, \$12,000.00. Clear?

Some Members: Clear.

Mr. Chairman: The third item is Police Services Agreement, \$9,350.00.

Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I have a great deal of difficulty with this one, and I would be interested in knowing what the increases were. I believe in our Police Services Agreement with the Royal Canadian Mounted Police, that we pay on a percentage basis of actual costs, and I would be most interested if possibly when we discuss this subject in the mains, if that information could be made available as to where the increases in costs are occurring?

Mr. Miller: Yes, Mr. Chairman, we can make that available at that time.

Hon. Mr. Taylor: Thank you.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Your total is \$38,650.00. We will move on to the Department of Highways and Public Works. The amount is \$355,345.00, which you will find on page 26. First item, Third Party Services, \$75,000.00.

Some Members: Clear.

Mr. Chairman: Mr. Hibberd?

Dr. Hibberd: Excuse me, Mr. Chairman, how can the costs be 110 per cent recoverable?

Mr. Miller: Mr. Chairman, in the provision of third party services, what we're talking about here really is work that the Highways Department do for lodge owners, pulling people out of ditches, trucks, this type of thing, and we have set a standard of rates for these types of things which include an additional 10 per cent above our cost. This is our actual operating cost to cover such things as administration, the billing, and this sort of thing that doesn't get rolled into the pure operation of the equipment, so that's why the 10 per cent.

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I think part of the idea behind the 10 per cent is you don't want to compete with private enterprise, they try to discourage using government equipment if somebody else is in business and they don't want to compete with them.

Mrs. Whyard: Mr. Chairman, am I to understand that we are paying \$75,000.00 for pulling people out of the ditch?

Mr. Miller: No, Mr. Chairman, that's not correct.

Mrs. Whyard: Could you break that down a little, please?

Mr. Miller: Well I don't have the exact figures available, but for example, we rent cats, we rent trucks to municipalities in a lot of cases, to private entrepreneurs, to lodge owners for ploughing their driveways, and every time we are called out, every time there is an accident on the highway, guess who gets called out? Y.T.G. because we have got the only wrecker in the area.

So that is included. Now, I don't have the precise breakdown. If you want it, we could get it, at least in order of magnitude.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Mr. Chairman, I can verify some of these things due to the fact that I have, and some of the other business people in Teslin, have had the opportunity or the misfortune to be in the position to have help from the Territorial Government in this case in such things as steamers, possibly, or as you say cats and trucks if they are not available at the time through the small construction companies and so forth.

I, on the other hand, do not agree actually with the 10 per cent. I don't think that anybody should be overcharging anybody or anything, and I agree the price is very high.

I think somewhere along the line that there is -- I don't know whether it's just a moral law or what, but it says that the government does not intervene or try to take jobs where there is equipment or anything that is available by a local contractor. I think this should be sufficient actually myself. I would like to know just why it is necessary to charge the 10 per cent, other than that you said that you didn't want to compete, and I don't feel that that is a good enough answer, because I don't think we should compete in any case.

Mr. Miller: Well it's not just a pure question, Mr. Chairman, of competing. That is part of the rationale we have used. The other part is that when we charge out a cat, when we develop a rate for a cat, what we are doing is we are taking the actual operating cost and the depreciation of that cat, plus the actual cost of the driver and the fuel that would be consumed in it while it was working.

Now, we haven't added anything directly to that rate for administration. The fact that you have to run a garage, the fact that you have to have a Director of Highways and Public Works to look after the whole thing, that we need a Treasury Department to do the billing and collect the bills, so there is an administrative portion in that 10 per cent.

Now, just as an example, we charge Ottawa, under our Roads Agreement, six and a half per cent administration fee for us doing their work for them, if you like.

Mr. Fleming: Thank you, Mr. Chairman.



Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: We will move to the next item, Alaska Highway and Haines Road, \$200,000.00.

Some Members: Clear.

Mr. Chairman: We will move to the next item, Alaska Highway Flood Control, \$52,000.00.

Some Members: Clear.

Mr. Chairman: The next item, Write-off of obsolete parts, \$28,345.00.  
Clear?

Some Members: Clear.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Just give me time, Mr. Chairman, to read this a minute. Pardon me, it's okay, I didn't get the last line on the public auction.

Mr. Chairman: Your total is \$355,345.00. If that ends the discussion on that we will move to the Project Capital which amounts to \$2,208,500.00, which you will find on page 35.

Your first item, Territorial Building, \$1,900,000.00. Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I understand that the capital building is coming along very, very well, or the Territorial Building if you prefer, indeed, how far ahead of its projected - the time it's supposed to be at now, the stage it's supposed to be at, how far ahead are they in their contract?

Mr. Miller: Mr. Chairman, as I understand it, there are certain phases of the contract are literally one year ahead of schedule of the original construction schedule.

We're now looking at a date, an occupancy date, of possibly as early as February, 1976, but I think you're all aware of construction problems, not only in the Yukon, but in Canada, so we would hate to commit ourselves at this time to saying that we will be in there by February, '76. But that's what we are currently working on.

Mr. Chairman: Is that clear?

Some Members: Clear.

Mr. Chairman: Item number 2, Renovations to Dormitory and Schools, \$85,000.00.

Mr. Fleming?

Mr. Fleming: I would like to ask, renovations to Dormitory and Schools, would this include as in the budget estimates here, a \$7,000.00 item for - curtains at the - or maybe I have the wrong word, the drapes at the Teslin School? Would that be in that \$85,000.00 as a renovation?

Mr. Miller: No, Mr. Chairman. That particular item is not in, because we couldn't get them in time. They are coming up.

Mr. Fleming: Thank you.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: The third item, Macauley Lodge addition, \$30,000.00. Clear?

Some Members: Clear.

Mr. Chariman: The fourth item, Macauley Lodge Elevator, \$39,000.00.

A Member: Hear, hear. That was a long time coming.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Fifth item, Macauley Lodge Renovations, \$15,000.00. Clear?

Some Members: Clear.

Mr. Chairman: Children's Receiving Home, Dawson, \$8,000.00.

Mr. Taylor?

Hon. Mr. Taylor: I just have one little note while we are on the Children's Receiving Homes in general, Mr. Chairman. I would like to suggest . . . and make a recommendation to the Minister of Welfare that some general inspection be taken of all these homes in terms of cleanliness, and suitability of house parents for the chores that they are doing in looking after children. I think that this is an area that has been possibly overlooked, and I think a general regular inspection of these various group homes should be made by the Administration on a fairly frequent basis.

Mr. Chairman: Clear?

Mr. Hibberd?

Dr. Hibberd: Apropos to Mr. Taylor's remarks, I think there has been some difficulty regarding getting the house parents for these group homes, and I think there has been a difficulty of the house parents themselves in the situation that they are placed in, and I think that this is an area that should be looked into. The terms of reference under which they are working makes it very difficult for them to do their job.

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, at the present time we have house parents under contract situations with the Department of Welfare, and they undertake - and the terms and conditions are laid out in the contract that they enter into. I don't know what really what the Honourable Members are suggesting, that there should be amendments, it would be interesting to see in what specific areas you would suggest amendments for the contract.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Yes, Mr. Chairman, possibly I'll inform the Honourable Minister of my problem outside the house and give her a specific instance which may outline what I am getting at.



Mr. Chairman: Clear?

Some Members: Clear.

Mr. chairman: We will go onto the next item, Juvenile Training Hom, \$46,500.00. Clear?

Some Members: Clear.

Mrs. Whyard: Mr. Chairman, before we clear that item, I have been informed that reductions have already been made in the original cost by slashing the original plans for the trailer home at the Wolfe Creek location, and one of the things that was chopped, I am told, was the recreation area for the juveniles incarcerated there. It is now the size of a small reading room.

I don't know how familiar you are with the old set-up at Wolfe Creek which is now composed of trailer units, very narrow, very small, you get teenagers in there who are just climbing the walls because there is nowhere to let off steam. There is no gym, there is no recreation area at the present.

Now, I want to commend the program for outdoor activities which have been a recent development there, and I know that certain members of the staff make every effort to get those kid outdoors, but anyone who lives in the Yukon knows that you can't do that every day of the year, no matter how hardy your outreach program or whatever, might be, Outward Bound or whatever.

I am concerned that this space was one of the first things to go. If this is so, I would hate to be on staff there, trying to do a job with those teenagers with absolutely no space to crash a volley ball or basketball or even run up and down in a gym and work off a little steam. Can we be assured that there is any such space available in that new building?

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, yes, I'm not aware myself, now this may have happened before, of any cutback in the design of the original building, but I'll certainly get the plans and we can have a look at them for you and we can see what recreational area there is, but I believe possibly the -- Mr. Miller could, he was involved in it all the way through, whether there was any redesign of the building from the original?

Mr. Miller: Mr. Chairman, to my knowledge, this building was designed three times from its original conception. I'm not precisely sure what was included in the original for recreation. I never did see the original plans, but I do know that there was a redesign done three times, the thing was called for tender twice, and it's quite possible that the original concept included a community hall or a hall of some description for recreational purposes and it may have been cut back. I couldn't verify that at the moment, but we can have a look.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: We will go to the last item, Road Equipment, \$85,000.00. Is this clear?

Some Members: Clear.

Mr. Chairman: Your total is \$2,208,500.00. Is it your wish to read the preamble at this time?

Some Members: Agreed.

Mr. Chairman: Whereas it appears by message from James Smith, Esquire, Commissioner of the Yukon Territory, the sixth Appropriation Ordinance, 1974-75 and in the estimates accompanying the same, that the sums hereinafter mentioned in Schedule "A" to this Ordinance are required to defray certain expenses of the Public Service of the Yukon Territory, and for the purpose relating thereto, for the twelve months ending the 31st day of March, 1975.

Therefore, the commissioner of the Yukon Territory by and with the advice and consent of the Council of the Said Territory, enacts as follows: The sixth Appropriation Ordinance, 1974-75.

Could the witnesses now be excused?

Some Members: Agreed.

Mr. Chairman: Thank you both very much for appearing here today, and maybe we will see you in the near future.

Now what is your further pleasure?

Hon. Mrs. Watson: Mr. Chairman, I would move that Bill Number 1 be referred out of Committee without amendment, be moved out of Committee without amendment.

Hon. Mr. McIntyre: I second that Motion.

Mr. Chairman: It was moved by Mrs. Watson, and seconded by Mr. McIntyre, that Bill Number 1 be reported out of Committee without amendment.

Question? Agreed?

Some Members: Agreed.

Mr. Chairman: Then this Motion is put forth, is carried and put forth for third reading.

*Motion Carried*

Mr. Fleming: Mr. Chairman, I move that the Speaker do now resume the chair.

Mr. Chairman: Do we have a seconder?

Mr. Berger: I second it.

Mr. Chairman: Moved by Mr. Fleming, seconded by Mr. Berger that Mr. Speaker do now resume the chair.

Question? Agreed?

Some Members: Agreed.

Mr. Chairman: The motion has now been carried.

*Motion Carried*

Mr. Speaker resumes Chair

Mr. Speaker: I now call the House to order.

May we have a report from the Chairman of Committees?

Mr. Lang: Mr. Speaker, the Committee Convened at 10:45 a.m. this morning to consider Bills, Sessional Papers and Motions. Mr. J. Huberdeau and Mr. M. Miller attended Committee to consider Bill Number 1. It was moved by Mrs. Watson, seconded by Mr. McIntyre that Bill Number 1 be repor-



ted out of Committee without amendment. The Motion was carried.

It was moved by Mr. Fleming and Mr. Berger that Mr. Speaker do now resume the chair. The Motion was carried.

**Mr. Speaker:** You have heard the report of the Chairman of Committees. Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall then inquire as to what is your further pleasure?

**Hon. Mr. McKinnon:** I move that we call it 12 o'clock.

**Mrs. Whyard:** Mr. Speaker, in view of the fact that we passed an order this morning -- a motion this morning amending Standing Orders of this House, it would seem to me that if that is now effective, this being Friday afternoon, the Members of Ex. Com. are released from their duties and Council will not sit until Monday. Am I correct in that assumption?

**Mr. Speaker:** Yes, this is correct. The motion as stated would normally, under normal sitting hours would be that we call it five o'clock if we wish to adjourn at this point, however the rule now states that noon will be the sitting hour, so now in this case we would call, the motion should properly be that we call it 12 o'clock.

Is there a seconder?

**Mr. Lang:** I will second that.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the honourable Member from Whitehorse Porter Creek that we now call it 12 o'clock. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried and this house now stands adjourned until 10:00 a.m. on Monday morning.

**Adjourned**





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# The Yukon Legislative Assembly

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Number 4

2nd Session

23rd Legislature

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Debates & Proceedings

Monday, March 10, 1975

Speaker: The Honourable Donald Taylor



Yukon Legislative Assembly  
1997-1998



Yukon Legislative Assembly  
1997-1998



# THE YUKON LEGISLATIVE ASSEMBLY

Monday, March 10, 1975

Mr. Speaker reads the daily prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call this House to order.

## ROUTINE PROCEEDINGS

Mr. Speaker: The Honourable Member from Hootalinqua.

Mr. Fleming: Mr. Speaker, I would like to rise on a point of privilege.

I think the last week or two that we have had somebody from the Yukon, the boys in particular that went out curling in the Brier, and I think they have done a pretty good job for the Yukon. I think they have also done a very, very good job in proving that in sports we do have something up here.

I think at this time that maybe it would be nice if there were congratulations from this House for the boys.

Some Members: Hear, hear. (Applause)

Mr. Speaker: I will proceed with the Order Paper under Daily Routine.

Are there any documents or correspondence for tabling this morning?

Hon. Mr. McKinnon: Mr. Speaker, I have for tabling today, Sessional Paper Number 3, the Electrical Protection Report, 1973-74 as pursuant to Section 15 of the Ordinance and the Yukon Housing Corporation Report, 1974-75 pursuant to Section 19 of the Ordinance.

Mr. Speaker: The Honourable Member from Kluane.

Hon. Mrs. Watson: Mr. Speaker, I have for tabling today, Sessional Paper Number 3, The Regulations Report 1974 pursuant to Section 31 of the Interpretations Ordinance, and the Tote Trail Assistance Program Report 1973-74.

Mr. Speaker: The Honourable Member from Mayo.

Hon. Mr. McIntyre: Mr. Speaker, I have for tabling today, Sessional Paper Number 5, the Establishment of Game Management Zones in the Yukon Territory.

Mr. Speaker: Are there any further correspondence or documents for tabling?

Are there any Reports of Committees?

Are there any Introduction of Bills?

Are there any Notices of Motion or Resolution?

Notices of Motion for the Production of Papers?

## ORDERS OF THE DAY

We will proceed to Orders of the Day. Standing on the Order Paper under motions is Motion number 2, Yukon Water Board. Is the Honourable Member from Whitehorse North Centre prepared to discuss this motion?

### MOTION NO. 2

Hon. Mr. McKinnon: Yes, Mr. Speaker. I don't quite know how to go about prefacing remarks, something like here we go again, or perhaps the same game with a few different players.

The Motion reads, Mr. Speaker, Motion Number 2, moved by myself and seconded by the Honourable Member from Whitehorse West, "That this House in Session assembled endorses the position of the Territorial Government before the Yukon Water Board." It was right up until the moment just before council sat, Mr. Speaker, it was not really known which way this Motion would read on the Order Paper, because the motion and the position that this Honourable Member took, went before the Executive Committee of the Yukon Territory to gain the approbation of that august body for support of the position that I would like to present before the Yukon Water Board tonight on behalf of the people of the Yukon Territory.

I think it is very significant, Mr. Speaker, that I am able to rise in the House and say that that position was accepted by the Executive Committee of the Government of the Yukon Territory, and I don't think that that should be lost because I think that it is primarily a political decision and a political position that is being presented before the Yukon Water Board, and I was very happy to gain the acceptance of the total Executive Committee for the position that would be presented.

The reason why the Motion is before Council, because, I think that it would be a great position of strength to go before the Water Board knowing that the total Executive Committee and the total Council was behind the position as represented by the draught submission before the Water Board that all members have copies of.

I think, Mr. Speaker, we should go into the history -- as far as my involvement is concerned, at least, with the raising -- or with the destruction or with the changing of the Marsh Tagish chain of Lakes in any respect. I think there has been so many studies done on the area, I have just two of them here, one of them is the Baker Report on a Preliminary Evaluation of the Direction for Tourists and Recreation Development Planning of the Tagish, Bennett, Atlin and Marsh Lake areas of the Yukon. There is another one, Mr. Speaker, which is called the Multiple Use of Forest Lands of the Tagish Marsh Lakes area.

Anyway, Council can go through these reports at their leisure, but what they say, essentially, is that this is probably the prime recreational area in the Yukon in proximity to the



major population centre, that the greatest value and the greatest use of this land in dollars, in tourism, in the total economy of the Yukon will be from the use of this area for recreational and tourism uses, rather than any other resource development, whether it be Hydro, or whether it be timber or whether it be mining.

Mr. Speaker, about, almost close to half a dozen years ago, I was reading an edition of the Vancouver paper and found in that paper, the application, or that application permits would be accepted by the Department of Indian Affairs and Northern Development for the cutting of timber on the Tagish Marsh chain of Lakes. This was completely unannounced, and completely unpublicized event in the Yukon Territory, and of course when it was raised before the Council in this House, certainly that was the intention of the Department of Indian Affairs and Northern Development, to invite tenders for clear cutting right down to the lake level of the timber surrounding the Tagish Marsh chain of Lakes. So the public of the Yukon said "No way, there's already statistical evidence, there's already reports, that this is not the way of treating the Marsh Tagish Lakes, chain of Lakes, that it's recreational and its tourism potential is the one that we're primarily interested in, and the recreational purpose of the people of the Yukon. So there was a great hue and cry, we debated around the council; Council by unanimous motion appealed to the Minister, and the Minister withdrew the invitations for tender for the timber cutting of the forests along the Tagish Marsh chain of lakes. So we stopped private enterprise, at least, from moving in and destroying the area as a recreational area.

Well, the next thing that came along was we saw once again, at least this time it was advertised in the Whitehorse papers, that the Northern Canada Power Commission, a Crown corporation, was applying to the Yukon Water Board to be able to raise the level of the chain of lakes without any supporting data, without environmental impact studies, just that they found that it was their want for a greater reserve power and more Hydro potential to have a greater impoundment in the Tagish Marsh chain of lakes.

Through the intervention of this Council again, Mr. Speaker, through personal intervention on my own, by going to Ottawa and appealing to the Minister that this application should be withdrawn, it was withdrawn and of course the people of the Yukon had won another small victory.

Now, Mr. Speaker, we find that the N.C.P.C. are attempting to allow the same event to happen, the raising of the chain of lakes through the application to the Water Board of a new dam structure.

Now, Mr. Speaker, we all know that the dam, at the control dam at the head of the Marsh Lake chain of lakes needs replacing. There can be no doubt of that, but when we see the N.C.P.C. apply for a structure that would cause a greater impoundment of water on the chain of lakes, it doesn't take a genius to know that someone is trying to go through the back door, and of course the public of the Yukon are not going to be fooled by this approach of N.C.P.C. In fact, N.C.P.C. has already publicly stated that upon the building of the bigger structure, that they will then go to the Water Board to ask for the increased impoundment on the chain of lakes.

Mr. Speaker, I find it so unhealthy, the attitude that the people of the Yukon have towards the Northern Canada Power Commission, because of their unwillingness or their inability to come out and say exactly what they want in the level of increased storage, prior to asking, not only asking, but calling tenders for the restructure of the dam, even

before going to the Yukon Water Board hearing, or even before they are compelled to bring an environmental impact study down to the people of the Yukon as to what the effect of the raising of the level of the chain of lakes in the Tagish Marsh Lake area will have on that body of water.

Mr. Speaker, I think without labouring the facts of the matter, that all members of Council have the position that I will be presenting before the Yukon Water Board tonight. It is a position Mr. Speaker, that has been approved by the members of the Executive Committee, and Mr. Chairman, I would hope that it would be a position that would be approved by this Council also.

I think probably a resident of 20 years of the Yukon Territory, Mr. Speaker, and a cottage owner on the Marsh chain of lakes, Mrs. Joyce Hayden, says it better or as well as anybody can about the values that we're talking about, and this was on the instance, an article that appeared in the Whitehorse Star the last time that it was applied for by N.C.P.C. to raise the lake levels of the Tagish-Marsh chain.

"Notice was recently given by the N.C.P.C. that it requested permission to raise the water level on Marsh, Bennett and Tagish to the historic high level of these lakes. It was with some feelings of amazement that I read of N.C.P.C.'s request. Surely they couldn't be serious, but it appears they are, and if the request is granted, I, along with thousands of other Yukoners, will be reduced to playing games of remember when and talking about the good old days when Marsh and Tagish Lakes were summer havens and Carcross was the Yukon's own summer resort town.

The question is, can ordinary citizens stop or even divert the bureaucratic wheels of a government corporation? The answer, we can only try."

"In the not too distant past, a private company was denied by the government, the right to use the area for a pulp mill and rightly so. The area was declared a necessary recreation area, as well as historically important. It was noted, at that time, it was potentially important to tourism, and that it could provide unspoiled recreation for a large number of North Americans."

"What kind of progress is this that totally ignores the past as well as the wishes of the children, women and men who live here now. It is incomprehensible that a government corporation can blithely destroy a whole way of life, simply because it is just that, a government corporation, and supposedly a servant of the people."

Thank you, Mr. Speaker and Members of Council.

Mr. Speaker: The Honourable Member from Whitehorse West.

Mrs. Whyard: Mr. Speaker, in seconding this motion, there is really very little to add to the Honourable Member from Whitehorse North Centre. There can be very few Yukoners unaware of the objections raised a year ago when this unique recreational area was threatened by the same proposal, and it's incredible to me that the N.C.P.C. should be continuing on this same course, undaunted by overwhelming public opinion which they choose to ignore.

Last week in Yellowknife, speaking before the MacKenzie Valley Pipeline Inquiry, chaired by Mr. Justice Berger, a former appointed member of the N.W.T. Council who is no longer to be a member because of their election today, Professor Louis Edmond Hamelin, presented a paper entitled Political Development, Canadian Northern Territories, from which I would like permission to quote. He said:

"In this perspective, it is not surprising that Territorial resources are generously offered to all Canadians, i.e. to



indicate that they are 'in trust for all people of Canada'. Gas could be a specific example, according to the very realistic words of a prominent northerner in 1973, if the Canadian or other powers decide that the pipeline is going to be built, then it will be built, whether you or I or anyone else has any feelings about it. The harnessing of waterways for Hydro shows the same subordination of the north to southern interests. The Canadian or provincial need for hydroelectric power has created or planned the great projects at Churchill, James Bay, Nelson, Slave River, Peace River and Ajax. These involve redirecting the flow of water, biological threats and cultural upheavals detrimental to the north in the name of overriding objectives felt in fact, more by people from the interior. The south justifies its claims under the cover of the overriding common good. In the case of the north, this criterion of the common good cannot easily be invoked", and he goes on to add:

"The very application of the principle of the common good may well be jeopardized by these actions."

I have been told, Mr. Speaker, that there are plans in existence and have been in existence for about five years, for the relocating of the Alaska Highway, because when the high water level of the Marsh Lake Chain is raised, the road will be flooded.

Now, if these are facts, why have they not been produced? Why do we not know about it? Why is this Council the last to hear? I am sure that every member of this Council will support this motion.

Mr. Speaker: The Honourable Member from Hootalinqua.

Mr. Fleming: I would like to rise to support that motion. My constituents out there in that area, and I know one instance now where the government has relocated a lot for certain elderly couple out there and gave them a lot back in the boondocks in preparation for something. We are not sure, of course, just what it is. They were right on the lakeshore, within probably 7 to 8 feet of the water at the present time, so in high water, naturally they are right on the shore. So there must be, in other words, something, we feel in the wind.

And as our other people in Carcross, they are very interested because of the White Pass Railroad going through there, due to the narrows there and the fishing there, if it is raised even 6 or 7 feet, I think it will be back all the way to Carcross, because I think there's only 11 - I'm not sure of this, but 11 or 12 feet from the mouth of Marsh back to the Tagish lakes. And the highway is now within high water, I would say, four to five feet. So if there is any rise at all above the normal high water level, it will definitely change the highway, there is no question about that at all.

And the people are concerned, because there is many of them that live on the shores, and I myself am concerned because I don't think it will ever do any good. It is a small project, and if they would come up with a definite figure of say, four to five feet and nothing more, I think that people might be satisfied with this, but nobody seems to know what is in the wind. They are going to raise the water, but nobody knows how much they are going to raise the water. That is the big problem, or just what they are going to do.

Now they are proposing a new bridge across the Tagish River between Marsh and Tagish. Now, as you know, the old wooden bridge has been there for many years and it is getting old, and it possibly may stand a few more years, but I can understand their concern that it isn't the best in the world, it's just a one-way wooden structure and it will have to be repaired or done something to.

The only thing that concerns most of us out there is the fact that they are putting in, if they go ahead, and they have

already gone as far as cutting the roadway up to the site and surveying, of the new bridge, or proposed bridge, I should say, and we just can't understand why they would want to put in such a monstrous, long bridge and especially at a point where I feel, and many others out there feel, that they maybe have a little bit more than just the bridge in mind, possibly a dam at the mouth of Tagish Lake, to raise those lakes too again.

This is supposedly, you must remember, but I don't see the Yukon Territorial Government doing that size of bridge just to get a roadway across the Tagish River at one of the widest spots in it, and it could be done much cheaper somewhere else if they just wanted a bridge. There is the feeling that maybe N.C.P.C. and the government more or less have something in common and possibly there is going to be another dam. If there is, that would be bad again.

Thank you, Mr. Speaker.

Mr. Speaker: Is there any further discussion? The Honourable Member from Whitehorse Riverdale.

Mr. Phelps: Well, Mr. Speaker, I was raised on the Lakes that the bumbling bureaucrats from Ottawa now propose to play with, and I would like to make the point at this time, that to many people in Carcross and Tagish and around Marsh Lake, these lakes represent a part of their way of life. They were raised on these lakes.

I think that for the people from Carcross and Tagish especially, it is more important than just a place to go boating, they represent the reason, the very essence of why they reside in those two communities.

I would like to say that I have spent most of my life in the Yukon, a large part of it in the Carcross-Tagish area, and this is an issue on which all people in that area are united on, native and non-native, and I would simply like to say that when these bureaucrats start messing with those historic waters, they are walking on the fighting side of me and I hope on the fighting side of everybody in this Assembly.

Thank you.

Mr. Speaker: Is there any further discussion?

It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Whitehorse West, that this House in Session assembled, endorses the position of the Territorial Government before the Yukon Water Board.

Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that the Motion is carried.

*Motion Carried*

Mr. Speaker: There being no Notices of Motion, or I should say Motion for the Production of Papers, we will proceed now to the Question Period.

Madam Clerk, would you ascertain if the Commissioner would be available for the Question Period?

Madam Clerk leaves room

Mr. Speaker: At this time we will just declare a very brief recess while we await the arrival of Mr. Commissioner.



**Recess**

**QUESTION PERIOD**

**Mr. Speaker:** At this time, we will call the House to order, and we have with us this morning, Mr. Commissioner, for the Question Period. Would you proceed with your questions please?

The Honourable Member from Ogilvie?

*Question re Television reception at Old Crow*

*Question re CBC service to Old Crow*

**Ms. Millard:** Mr. Speaker, I have two verbal questions to Mr. Commissioner, probably questions that have been asked in this House many times. The first one is, is television reception contemplated for Old Crow this year, and the second question is, has C.B.C. reception to Old Crow been investigated and if so, what were the results?

**Mr. Commissioner:** Well, Mr. Speaker, with a reasonable amount of certainty, I can say that television reception in Old Crow is not planned for this year.

Now with regard to the second question, I believe the Honourable Member is asking, has radio reception via CBC been investigated into Old Crow, and the next part of it was what are the results?

Now, the first part I can answer in the affirmative, but the second part of it I would have to get the answer to that, Mr. Speaker, I don't have it, but this should be made available, and I will proceed to get it.

**Ms. Millard:** Thank you.

**Mr. Speaker:** The Honourable Member from Whitehorse Porter Creek.

**QUESTION RE TERRITORIAL CURLING TEAM**

**Mr. Lang:** Yes, Mr. Speaker, I would like to direct a question towards the Commissioner, if I may.

Has the Territorial Government planned any social function for the Territorial curling team that has represented us so well in the Macdonald Brier?

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, it wouldn't be proper for me to say that we have actually planned any social function, but we are contacting the City of Whitehorse this morning to see if we could possibly cooperate with them in some type of a civic recognition of the honour, and the very good publicity that these fine group of people have brought to the Yukon Territory.

**Mr. Speaker:** The Honourable Member from Whitehorse Porter Creek.

**Question re Final Recommendations For N.C.P.C.**

**Mr. Lang:** Mr. Chairman, I would like to direction a question, one more question towards the Commissioner. In reference to the motion that was passed by Assembly this morning, I would like to ask, when will the final

recommendations be released by the consultant firm that's been hired by N.C.P.C., when will these recommendations be put forth so that we can begin planning for a major hydro development here in the Yukon?

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, I wonder if I could have notice on that. I believe that there's been some kind of a report has already been made available, but I would like to just refresh my memory on that and I would try to be prepared tomorrow morning to answer that.

**Mr. Lang:** This would be agreeable.

**Mr. Speaker:** The Honourable Member from Hootalinqua.

**Question re Television Sites in Yukon Territories**

**Mr. Fleming:** Mr. Speaker, I would like to ask the Commissioner a question as to -- not Old Crow, but the other sites in the Yukon. Is it contemplated that there will be some more sites picked for T.V. in the Yukon Territories this year, and do you think it is going to carry through?

**Mr. Commissioner:** Well, Mr. Speaker, I am quite confident that there are two approaches being taken with regard to the extension of T.V. coverage in the Territory at the present time. I would ask that the Honourable Member would direct his question towards that which is being studied in conjunction with the Territorial Government. If he would be kind enough to direct his questions at the time that the item comes up in the budget, because there's a pretty full explanation that is required, and that Mr. Miller, who has been dealing on behalf of the Territorial Government with this, would be in a very good position to answer that question at that time.

Now, with regard to the CBC's continuing investigations, or the continued extension of their programs, I think that the proper thing to do, Mr. Speaker, would be to table the information that was made available I believe at the end of the last session of Council, you know, to bring new members of Council up-to-date as to what CBC's long range plans are and this we can proceed to do.

Is that satisfactory?

**Mr. Fleming:** Yes.

**Mr. Speaker:** Perhaps that may be a way of resolving this question and Madam Clerk would so note.

Any further questions? The Honourable Member from Ogilvie.

**Question re Extension Of Services To Clinton Creek**

**Miss Millard:** I have a written question, Mr. Speaker, to the Minister of Health, Welfare and Rehabilitation. I have been advised that it is a definite policy of the Welfare Branch to extend services to Clinton Creek, while reducing services to Old Crow. If this is so, would she correct the situation to one that is more consistent with other areas in the Yukon, and more in keeping with the population needs of each community?

**Mr. Speaker:** I would have some difficulty in accepting the question only as far as it may be issuing a direction. I would have to consider as to whether the latter portion of the



question could be admissible in the question period.

Ms. Millard: Mr. Speaker, perhaps I could change that to read then, would she investigate the situation?

Mr. Speaker: This would be a more proper form.

Hon. Mrs. Watson: Yes, Mr. Speaker, that is a written question, I will certainly get you a written reply.

Mr. Speaker: Thank you. Have you any further questions?

The Honourable Member from Whitehorse West.

*Question re Effective Date Of N.C.P.C. Chairmanship*

Mrs. Whyard: Mr. Speaker, I wonder if Mr. Commissioner could explain to us when the actual takeover process will take place as he assumes his new Chairmanship of the N.C.P.C. What is the effective date of that operation?

Mr. Commissioner: Well, Mr. Speaker, when somebody puts something on a piece of paper that gets onto my desk that I can see it in writing; up until now, my total knowledge of this situation is the pronouncements by my Ministers to this effect, so I am sure that somewhere in the bureaucratic mill, why there's a formal notice coming along, Mr. Speaker.

Mr. Speaker: Are there any further questions?

I would like to thank Mr. Commissioner for assisting us with the Question Period this morning, and we will now proceed to Public Bills.

**PUBLIC BILLS**

Mr. Speaker: What is your pleasure?

*Bill No. 1, Third Reading*

Hon. Mrs. Watson: Mr. Speaker, I would move, seconded by the Honourable Member from Mayo, that Bill Number 1, Sixth Appropriation Ordinance, 1974-75, be given third reading at this time.

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 1, namely the Sixth Appropriation Ordinance, 1974-75 be given third reading at this time. Is there any discussion? Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried.

*Motion Carried*

Mr. Speaker: Are you prepared to adopt the title to this bill?

Hon. Mrs. Watson: Yes, Mr. Speaker, I would move, seconded by the Honourable Member from Mayo, that Bill Number 1 the title be adopted at this time.

Mr. Speaker: It has been moved by the Honourable Mem-

ber from Kluane, seconded by the Honourable Member from Mayo, that the title to Bill Number 1, Sixth Appropriation Ordinance 1974-75 be adopted as written. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that Bill -- that the Motion is carried and that the Bill is passed this House.

*Motion Carried*

Mr. Speaker: Mr. Commissioner, the legislature has at its present sitting, passed a number of Bills, in this case two bills, Bill Number 1 and Bill Number 22, to which in the name and on behalf of the said House I respectfully request your assent.

Mr. Commissioner: Mr. Speaker, I'm pleased at this time to give my assent to the Bills as enumerated by yourself, namely Bill Number 1 and Bill Number 22.

Mr. Lang: Mr. Speaker, I move that Mr. Speaker do now leave the chair and the House resolve into Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

Mr. Speaker: Is there a seconder?

Mr. McCall: I second it Mr. Speaker.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Pelly River, that Mr. Speaker do now leave the Chair and the House resolve in the Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that the Motion is carried and the Honourable Member from Whitehorse Riverdale will take the Chair in Committee of the Whole.

Mr. Speaker leave chair

**COMMITTEE OF THE WHOLE**

Mr. Chairman: I will call the meeting to order and declare a 5 minute recess.

*Recess*

Mr. Chairman: I will now call the Committee to Order at this time, and I would like to thank Mr. Miller and Mr. Huberdeau for attending as witnesses, and I believe that the first Order of the Day, or the Committee, rather, will be to look at Bill Number 2.

Are there any comments before I go into the Sections of the Bill? That being the case, I will read Clause 1.



Reads Clause 1

Mr. Chairman: Clause 2, sub-section(1):

Reads Clause 2, sub-section (1)

Mr. Chairman: Clause 3 (1):

Reads Clause 3, sub-section (1)

Mr. Chairman: Are there any comments? It's clear then. I'll then proceed to Schedule A, Appropriation or Item. The first item is Administrative Services, \$1,407,731.00, and I would ask that you now turn to page 4 of the Main Estimates. Before proceeding, I would like to advise the members that we will be going through these items twice. There will be a second vote by vote review before it goes back before the House, in case somebody has missed something along the way and wants to comment.

Turning to page 4 then of the main estimate, Yukon Council, \$180,760.00. Are there any comments on that item?

Clear? Oh sorry, question from Mr. Taylor.

Mr. Taylor: Mr. chairman, this is the part of the budget where provision is made for the operation of the Yukon Council, which is now the Yukon Legislative Assembly. I did have a general question I would like to direct to Mr. Miller, Mr. Chairman, and that is in relation to the provisions for the involvement of this legislature in the new complex. Have funds been provided for, for instance, the development of the facility, the legislative facility, how is this being handled, and do we have adequate funds to develop a sound legislative facility in the new complex, this would probably be my general question.

Mr. Miller: Mr. Chairman, we have included in the building costs for the new building, what we think are adequate funds. Now at present time, the decision has not been taken as to the interior decor or this type of thing of the chamber itself. The architects are due up and they are working with an art committee of local people. They are due up, as I understand it, within the next couple of weeks with some artists' sketches, proposals, if you like, for the interior portion of the new -- or the Council Chambers, the new Legislative Assembly chambers. And it would be our intention at that time to get together with the Speaker and whoever else the Speaker deems necessary, to get your comments, your views prior to completing (a) the sketches and then the requirements for that Chamber.

The Chairman: Mr. Taylor?

Mr. Taylor: Mr. Chairman, -- yes, I thank Mr. Miller for his comments. Of course I will be bringing a suggestion or a motion to the House in a number of days which would, in effect, if agreeable to the House, establish a special committee or possibly a Standing Committee as the case might be, to deal with the Administration -- this matter on behalf of the House. I just wish to satisfy myself, and for the benefit of all Members, that there are adequate funds to develop a substantial complex in our new Legislative complex.

Mr. Miller: Well, Mr. Chairman, until we get some idea I think of what this House would like in the way of decor, in the way of desks, we just don't know. We have funds in the building estimate to cover that, now, supposedly I guess, if there aren't funds, adequate funds, we are going to have to try and find them. That is really what it boils down to,

but until we get a little further down the road, we just won't know.

Mr. Chairman: Any further discussion? Is that clear?

Some Members: Clear.

Mr. Chairman: The next item is Administrative Services, \$515,385.00. Is there any discussion on this item?

We will then move onto the next item, Land Claims Secretariat, \$108,720.00. I'm sure there must be some questions on this. Mr. Lang?

Mr. Lang: Mr. Chairman, I would like to direct a question to Mr. Miller. What does this Professional and Special Services cover in your expenditures here?

Mr. Miller: Mr. Chairman, basically this is to provide funds if required, to cover off contract people primarily. To my knowledge at the moment, the only individual that we are paying out of that would be David Elliott, who is a special advisor in this case. But we felt that we should provide adequate funding in case we needed to hire other experts to assist our Land Claims Secretariat in their work.

Mr. Chairman: Mr. Lang again.

Mr. Lang: Mr. Chairman, in other words, this money could quite conceivably be not spent in this forthcoming year? Depending on what takes place in renegotiations or whatever is going on?

Mr. Miller: That is correct, Mr. Chairman. It is basically provisional funds to cover off a possible necessity rather than anything fixed at this point.

Mr. Chairman: Mr. Lang?

Mr. Lang: Mr. Chairman, out of interest, more curiosity than anything else, if the money is not spent, will this just go more or less back into Consolidated Revenue Fund or --

Mr. Miller: That's correct, Mr. Chairman, if any money lapses from what is voted here, it just goes back into the consolidated Revenue Fund.

Hon. Mrs. Watson: Mr. Chairman.

Mr. Chairman: Mrs. Watson.

Hon. Mrs. Watson: Mr. Chairman, is this not a hundred percent recoverable from Ottawa? Under the Land Claims Secretariat?

Mr. Miller: Well, Mr. Chairman, as of 1975-76, it is no longer an -- outside agreement recovery, it's now within the agreement, so it's in our base figure.

Hon. Mrs. Watson: Mr. Chairman?

Mr. Chairman: Mrs. Watson.

Hon. Mrs. Watson: Then if it isn't expended, it does go right back into consolidated revenue. If it were outside the agreement, we just couldn't collect the amount of money from Ottawa, so it's to our benefit to have it within the agreement, and to make a generous estimate?



Mr. Miller: That's correct, Mr. Chairman, in this particular case.

Mr. Chairman: Any further questions or discussion? Clear?

Some Members: Clear.

Mr. Chairman: We will then move onto the next item, Intergovernmental Affairs, \$109,750.00 - 570 dollars, pardon me. Mr. Lang?

Mr. Lang: Mr. chairman, I would like to direct a question to Mr. Miller once again.

Could you explain what this Intergovernmental Affairs actually does? I see that there's a raise from one year from \$34,980.00 to \$109,570.00, which is quite a major increase.

Mr. Miller: Mr. Chairman, what we embarked upon here a couple of years ago is we set up a small secretariat to try and keep track of what the Federal Government was doing in the Yukon, and basically at that time it was a secretariat to the F.I.C.C. or the Federal Interdepartmental Coordinating Committee.

We found that that was just one step in the process, and I think all members are aware there is a Federal committee called the A.C.N.D. which is supposedly coordinating all federal activities in the north.

Our Intergovernmental Affairs Director, we expect him, once he gets the proper staff, to keep our Executive Committee, our departments in the government, apprised of what is happening, what the Federal Departments are doing in the north, where we can develop coordination between ourselves and the Federal Departments, and also expect him to work with the Provinces in coordinating those things that we might benefit from, in connection with the Provinces.

As an example of one thing that's happened in 1974 as a result of this, you will be running into a VHF radio system here a little later on in the capital area. This was done through our F.I.C.C. and A.C.N.D. committees, and in effect saved the Government of Canada, or will save the Government of Canada well in excess of one million dollars.

So that's the type of thing that we are expecting from this Intergovernmental Affairs.

Mr. Chairman: Mr. Taylor.

Mr. Taylor: Mr. Chairman, as always as successive members of this house are always concerned about the proliferation of government, and I notice here that we have an increase in salaries and wages for this establishment, from \$17,985.00 to \$72,300.00. Would it appear that this time that we are developing a new Department which will annually proliferate in terms of the number of people employed here, or are we looking at some sort of a base that we can remain at for several years?

In other words, is this another open door for the Administration to start hiring more and more and more people?

The second question is, to what extent of this \$109,570.00, to what extent is this figure recoverable from the Federal Government?

Mr. Miller: Mr. chairman, I think there were two question there, whether this could be another department that will proliferate. I would hate to speak for the future, but I think our current planning, as I am aware of it, is that this is the basic complement of people that they will need for some

number of years into the future.

The second question regarding recovery from the Federal Government, basically for 1975-76, there's \$25,000.00 of this recoverable outside of the agreement. The balance of it is included in the agreement.

Mr. Lang: Mr. Chairman?

Mr. Chairman: Yes, Mr. Lang?

Mr. Lang: Mr. Miller, I'm not quite clear on your point that outside the agreement, and then we go inside the agreement. Could you please explain what you just said?

Mr. Miller: Okay. Basically what happens when we take over any one of these functions, and the same applies to the Land Claims Secretariat, in the initial year that we start these, we normally arrange with Ottawa to have funding provided outside of our fiscal agreement, which means it's a special - we send the bills in, we pay the bills and then we send them - we claim on Ottawa, and they pay it separate and distinct from the deficit grant.

The second year of the program, we normally try to roll them into the deficit grant, and they recognize this as a base adjustment or a logical reason for an increase in that. So that's really the distinction between inside and outside the agreement.

Clear?

Some Members: Clear.

Mr. Chairman: The next item is public inquiries, \$1.00. Any discussion on that?

Clear? The next, Plebiscites, \$1.00. Any discussion on that?

The next item is Personnel Office, \$493,294.00. Yes, there is a breakdown, Appendix A-14.

Mrs. Whyard: Mr. Chairman?

Mr. Chairman: Yes, Mrs. Whyard?

Mrs. Whyard: Under Transportation of Non-Government Employees, \$32,891.00 and then \$141,500.00, does this apply to people being brought in and out for employment interviews, or experts who come in to advise us on personnel, or what?

Mr. Miller: Mr. Chairman, this would relate primarily to coming in for interviews or coming in to take a position. In other words, that includes when we hire somebody from outside, the full cost of bringing them into the Yukon is borne by this government, and that's where it would be charged.

Mrs. Whyard: Thank you, Mr. Chairman.

Mr. Chairman: Mr. Taylor.

Hon. Mrs. Watson: Oh, I'm sorry.

Mr. Chairman: Mrs. Watson then.

Hon. Mrs. Watson: Mr. Chairman, I would like to point out that this also includes the transportation costs for teachers, does it not, Mr. Miller, not the public service. It includes teachers that are brought in with their household goods and their families?



Mrs. Whyard: Non-government employees.

Hon. Mrs. Watson: These are people that are being hired -

Mrs. Whyard: Mr. Chairman, it says "non-government employees".

Mr. Chairman: Yes. Mrs. Watson, would you like to comment further on that?

Hon. Mrs. Watson: No, that's fine.

Mr. Chairman: Mrs. Whyard, do you have a further comment to make?

Mrs. Whyard: Well, it's confusing, I think the terminology, it's a matter of -

Mr. Chairman: Mr. Miller?

Mr. Miller: Well Mr. Chairman, what we are really talking about is a person coming to work for us. We make them an offer, let's say they live in Calgary or Vancouver, we make them an offer of employment. They really don't become an employee -- become an employee until they arrive in the Yukon. So that's why it's the non-government up until they arrive here and take up their employment.

Mrs. Whyard: Thank you, Mr. Chairman.

Mr. Chairman: Mr. Taylor?

Mr. Taylor: Mr. Chairman, I have two concerns in this particular item. One is with insurance and the whole question of insurance in the Yukon Territory, and under Insurance, in this item, we deal with auto fleet blanket coverage, comprehensive liability, self-insurance sort of a thing, Workmen's Compensation Insurance, and as most people in the Yukon know, that are obtaining motor vehicle insurance, fire insurance and this type of thing, that annually rates are rising at an astonishing rate; as a matter of fact, at an alarming rate.

I'm wondering if the administration in terms of the insurance coverage contained in the budget, are experiencing this same problem, or do they have some other means of negotiating with insurance companies for coverage?

Mr. Chairman: Well Mr. --

Mr. Taylor: Well, that's all right, I'm sorry. Cross-referencing, Mr. Chairman, from May 14th and I do see that should be in establishment 201, in vote 2, and I'm sorry, but possibly we could have the answer.

Mr. Chairman: I think it would be in order to have an answer to that question now, although it is for an item following.

Mr. Taylor: Yes.

Mr. Miller: Mr. Chairman, we're experiencing, I suppose, the normal rate increases that are being applied to the public. To my knowledge though, there haven't been any major increases in the last couple of years in any of the insurance, with the possible exception of the motor vehicle,

and that supposedly relates to the accident rates that are going on. So unless I'm getting the wrong information, I'm not aware of any major increases that have gone on in the insurance field in the last couple of years. Prior to that, there was some huge increases granted.

Mr. Chairman: Are there any further questions on Personnel Office? Clear?

Some Members: Clear.

Mr. Chairman: The total then for Administrative Services is \$1,407,731.00. Clear?

Some Members: Clear.

Mr. Chairman: We will then move on, turning back to Schedule A, Bill 2, to Department of Treasury, and that can be found at page 10 in the main.

The first item is Territorial Treasurer and Collector of Taxes, and it's \$559,197.00. Is there any question or comment?

Yes, Mr. Taylor?

Mr. Taylor: Mr. Chairman, yes, I have a general question I would direct to either of the witnesses with us today, that is now that we have evolved from the inkwell and crow quill pen era of the Government of the Yukon Territory and are obtaining experience in the computer field, I'm wondering if I could be informed as to just how effective this computer program is, and is it in fact, resulting in personal personnel savings within the Department of Treasury?

Mr. Huberdeau: Mr. Chairman, maybe I can answer the last part of the question first.

I think that the computer has enabled us to hold the line on clerical people, and I believe prior to my coming here, there were some reductions as a result of the bringing in of the computer.

I hope that we can effect some more savings down the road that we have been involved in the past eight or nine months in a conversion from a card system to a disc system, which gives us greater efficiency in the use of the equipment, and you will begin to look at new applications in the coming year, somewhere before the end of '75, I hope we can have a look at the Y.H.C.I.P. application, which can result in some very substantial savings.

Mr. Chairman: Thank you. Any further questions?

Mrs. Whyard: Mr. Chairman.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: I note in most of these items, an amount for rental of land and buildings, in this case 27,000. I presume that with the move into the new Territorial Government building, these items would no longer appear. We would be saving rental of office space in towns. I've got roughly a total of about 61,000 that would no longer appear for these departments, is that correct, Mr. Chairman?

Mr. Chairman: Mr. Huberdeau?

Mr. Huberdeau: Mr. Chairman, the payment of rent to outside agencies will, in effect, disappear, but the cost of the



operation of the new building will still cost the Territorial Government some money. The practice, at the present time, is to charge rent out to all the departments. Whether or not this will continue when we move into the new building, hasn't really been decided, but it's probably that we will do that.

Mrs. Whyard: Mr. Chairman, could we know whether that rate will be more or less than we are currently paying?

Mr. Chairman: Mr. Huberdeau?

Mr. Huberdeau: Mr. Chairman, it should be less than we are currently paying to outside agencies.

Mrs. Whyard: Thank you, Mr. Chairman.

Mr. Chairman: Any further comments or questions?

Mr. Miller: Mr. Chairman, maybe I could just add to that.

Mr. Chairman: Mr. Miller.

Mr. Miller: A decision has been made that we will continue to charge back to Departments, the rental amount when they are in the new building, and it will be considerably less than what we are now charging back.

Mrs. Whyard: Thank you.

Mr. Chairman: Any further -- Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I believe at the present time we are charging back to each Department, \$6.00 a square foot for office space.

Mr. Huberdeau: Mr. Chairman, the rate has been adjusted, and is now \$6.70 a square foot and that will show up in the slight increases that you will see in this primary throughout the votes.

Mr. Chairman: Thank you. Any further questions or comments? Clear?

Some Members: Clear.

Mr. Chairman: We will then move on to the next item which is insurance, \$144,000.00, and once again, for verification one can turn to Appendix A-14. Are there any questions on this item?

Mr. Taylor?

Mr. Taylor: Mr. Chairman, for a number of -- or I should say a number of years ago, in dealing with insurance, we found that on fire insurance in the Yukon Territory, that people were being charged a 25 percent surcharge for living in the Yukon, in order to obtain this insurance, and at several points in time, this House inquired of the administration as to why, what gave rise to this 25 percent surcharge over say, the people in the same type of insurance in British Columbia. And the last word we got on it was a reply which I thought very, very bad reply to the House, addressed to the House, which stated the matter is confidential, and that was the end of the matter.

I'm wondering if the administration have in recent times, endeavoured to determine what this charge is, what it consists of, and why indeed it's levied in the first place, upon

people who live in the Yukon Territory, in deference to those that live in Alberta or in one of the southern provinces, and I'm wondering if possibly Mr. Miller may have some background if at all on this question?

Mr. Chairman: Mr. Miller?

Mr. Miller: Mr. Chairman, I think I reported to the house last year that the 25 percent surcharge that was commonly applied in the Yukon had been discontinued, and to my knowledge, this took place about 1972, possible '73. I may be out a year there, but there is no longer a 25 percent surcharge in the Yukon. We're just charged a normal rate, based on our loss experience.

Now, whether they have buried the 25 percent surcharge, we don't know, but we have undertaken over the last couple of years to deal with the insurance companies on this matter and we continue to do so. We're getting fairly good rapport with the Canadian Underwriters' Association. I'm trying to reduce rates but our fire insurance losses are still very high.

Mr. Chairman: Thank you. Mr. Taylor?

Mr. Taylor: Mr. Chairman, I can only say that if the 25 percent surcharge as such, designated as such, was lifted by the joint insurance companies, it certainly did not reflect, to my knowledge, in anyone's premium in the Territory. The premium still exists at a level of 25 percent or higher, indeed, than that of the southern provinces, and apart from the fire loss factor, I'm still at a loss to understand this whole complicated business of how they arrive at this. Though they may not call it a surcharge any more, it would appear to me, and it would appear to others, that indeed in fact it still exists. But I would certainly like to know the reason why we are paying, on all forms of insurance, much higher premiums than those people in the south.

Mr. Miller: Mr. Chairman, part of that question really evolves around the old -- the overall amount of insurance that's written in the Yukon. Now, this has a major impact, if you're talking about, for example, the Province of British Columbia or the Province of Alberta, as an insurance base, the numbers, straight number game that has to go on in this thing, are substantially different.

Now, I don't know what the fire losses are in B.C., but let's say for sake of argument that they are 20 million dollars a year. If you're pro-rating that over an insurance risk of two billion, you can see the ramification of what happens if you've got a million dollar loss in the Yukon and you're only pro-rating that over a base of, you know, 100 million, so that's part of the reasoning. You've got a substantially lower base here, and a very high ratio of fire losses to that base.

Insurance companies have to recover their loss.

Mr. Chairman: Thank you. Any further questions or discussion? Mr. Fleming?

Mr. Fleming: Mr. Chairman, I would like to just take auto fleet blanket insurance. I take it this is for all your government vehicles, this is just strictly car insurance and so forth and so on, and that is the one price for the total, and I'm presuming that you, the Territorial Government does get their insurance from a private insurance company, or do you handle your own insurance?

Mr. Miller: Mr. Chairman, with automobile insurance, all we cover is third party liability. We self-insure for



collision, fire and theft losses, and all we cover is third party liability on our government vehicles.

We self-insure through the Federal Government Fire Losses Replacement Account for all our fire insurance, and we self-insure for all of our Workmen's Compensation Insurance.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Mr. Chairman, I would like also to ask if -- as you know now, dealing with insurance companies, younger people under 25 years old, they are charged an exorbitant fee, there is no question whether they are good, bad drivers, bad drivers or otherwise, the price seems to be completely out of sight.

Now, does this age group have any effect on our -- or the Territorial Government's insurance in any way, if you had younger people working for you, or you had older people working for the Territory?

Mr. Chairman: Mr. Miller?

Mr. Miller: No, not really, Mr. Chairman, because again as I say, we are only covering our general liability. Now, if we were covering collision, and that's normally where the younger group gets hit because they are a high accident rate as a whole, they are normally -- it's the collision aspect of it rather than the general liability, so we insure on a blanket basis, all of our vehicles, regardless of who is driving them.

The Chairman: Any further questions or discussion?

Mr. Lang: Mr. Chairman?

Mr. Chairman: Mr. Lang?

Mr. Lang: I would like to direct a question once again to Mr. Miller. You say that there was no substantial raise in the insurance for this coming year, and I see a raise in the insurance for this coming year, and I see a raise of \$13,000.00. Does this go in stages or is that allocation being put forth--

Mr. Huberdeau: Mr. Chairman, the reason for the increase is in Workmen's Compensation fund supplementary pensions to people who were on Workmen's Compensation before we developed our own fund, and some conversion of pensions to paid-out insurance.

Mr. Chairman: Any further discussion? Clear?

Some Members: Clear.

Mr. Chairman: The next item then is Electric Rate Equalization, \$383,616.00, and I expect some comment on this.

Mr. Taylor?

Mr. Taylor: Well, Mr. Chairman, to start discussion on this question, I would like to know how great the response was to the program this year. I know that the administration undertook to do their very best to get the forms around, the necessary forms around and get the -- or pardon me, I was thinking of the fuel, but to -- that's right, I'm sorry. I'm confusing the two, I'm confusing the fuel equalization with the electric rate equalization.

My question should be on the electric rate equalization, as we get our money, and I believe it's three years behind, how solid is the fund at this time, in terms of these returns of corporate taxes from the Yukon Electric?

Mr. Huberdeau: Mr. Chairman, the balance of the fund is around a million three as at the end of this year. The rebate from Ottawa is estimated, and is in hand for last year, but will be subject to adjustment, depending on profits of the utilities in the Territory.

Mr. Chairman: Mr. Taylor?

Mr. Taylor: Mr. Chairman, then my next question would be, is it anticipated that a further increase in the benefits offered under the Electric Rate Equalization can be given? For instance, last year we included some commercial operations, I believe, in the plan. Is it anticipated that any changes will be made into the method of distribution or the qualification of distribution during the course of this forthcoming fiscal year?

Mr. Miller: Mr. Chairman, we're continuing to monitor this thing, as you probably realize, we've only got at the moment, about eight months' experience on the commercial plan.

We would rather not entertain any changes to the plan at this particular moment, until we've had a little more experience with (a) the commercial plan, and (b) the sum knowledge of what the rate -- the proposed rate increases, currently up by both N.C.P.C. and Yukon Electric will have on this plan. We just don't know what impact those will have. We would rather wait at least another year before we go any further with it.

Mr. Chairman: Thank you, Mr. Miller. Any further comments or questions? Clear?

Some Members: Clear.

Mr. Chairman: The next item is Central Purchasing and Stores, \$250,710.00.

The next item is Heating Fuel Equalization, \$25,000.00.

Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, this is the other area on which I wish to inquire, what was the response, as I started to say earlier, that I know the administration did their very best to get forms and information about the program through advertising to the people of the Territory, in the hinterland, and I would be very interested in knowing whether we got, what may be considered an overwhelming response to the program.

I would also be interested in knowing as to how this fund is doing at the moment?

Mr. Huberdeau: Mr. Chairman, I'm not too sure how you equate the response. We made a great deal of effort in trying to get people to make applications for heating fuel equalization, and our last effort seemed to inspire people to send the forms in and we got a great flurry towards the end of the season.

The total amount paid out last year was \$17,000.00 approximately that amount, and there seem to be a number of reasons for this, part of them may be that people did not apply for the rebate. But we haven't had the program in existence long enough to develop sufficient statistics to determine the actual reasons that we are below the estimate.



Mr. Chairman: Mr. Fleming?

Mr. Fleming: Mr. Chairman, I would like to know the concept of the Heating Fuel Equalization as it stands today, whereas I think that the -- this tax that you charge now, which is one cent a gallon in the outlying districts, I know we pay that tax now, but in Whitehorse I don't think they do pay that tax, am I not right?

And as I understand it, I would--what I would like to know is why, more or less, that we are charged the one cent tax, and then in a sense, you borrow -- the Territorial Government borrows our money, and turns around and gives it back to us at the end of the year, which in effect, is exactly what happens.

We pay on one thousand gallons of gas, or not gas but fuel, we pay \$10.00 to them say now, and then a year later we are putting in for a rebate of 3 cents and getting that one cent back again, and so in effect, they are just borrowing that money and giving it back to us. I would like to know why this concept, why give it at all if you are going to have to give it back to us?

Mr. Huberdeau: Mr. Chairman, the basis of the equalization was to equalize fuel costs throughout the Territory with Whitehorse, or those areas where the fuel costs are the same as in Whitehorse, and that is fuel oil for heating, and the one cent tax was imposed across the Territory as a means of funding the rebate.

Hon. Mr. McKinnon: Mr. Chairman, I think that the Members from outside of the Whitehorse area, it should be perfectly clear that every person who is using oil as heating in the Whitehorse area, has a one cent per gallon tax attached to it, and that money, the majority of which comes from the Whitehorse area, is used for equalization throughout the Territory, so Whitehorse people pay, but they don't receive any benefits from their payment, which is spread around the other areas of the Yukon Territory, and at this table I fought very strongly (1) that it shouldn't be heating tax on fuel, because I don't believe in the principle of taxing an absolute necessity to anybody in the Yukon, if there is going to be an equalization plan, which I agree with fully, it should come out of general revenue, but not a specific tax on something which is in no way, shape or form a luxury in the Yukon Territory, but an absolute necessity, and the only way that it was sold was that there was going to be an equalization plan that Whitehorse was going to be paying for primarily, and the benefit coming to other areas of the Yukon.

But don't labour under the mis-apprehension that I'm not helping the -- to subsidize heating fuel throughout the rest of the Yukon Territory, because every person who is using fuel oil for heating in Whitehorse is.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Mr. Chairman, I have to agree with Mr. McKinnon, and I did understand part of that before I asked that question. I merely want to clear up the question. I feel, myself, as Mr. McKinnon does, that on this particular instance that Whitehorse more or less is helping the other communities, I do agree with this, and I also agree with him, I don't think that the tax situation as it stands, I don't really care for it too much.

Thank you.

Mr. Chairman: Thank you, Mr. Fleming? Any other -- Mrs. Watson?

Hon. Mrs. Watson: Yes, Mr. Chairman. I think that that's just possibly just a little bit wrong slant to this whole situation that Whitehorse is subsidizing all the rest of us, because I feel that the residents in Teslin and Haines Junction, Carmack, will be subsidizing more -- are subsidizing the residents in Dawson City, and the residents in Mayo, because they are the people who are paying higher fuel costs.

So this type of thing could go on and on, but the basic principle of equalizing fuel costs to residential owners in the Yukon I think was a good one, and if you also look at it, every commercial enterprise in the outlying area is helping to subsidize this equalization scheme throughout the Territory, and this is the basis for an equalization scheme.

You can't just say that one group is subsidizing another group, because the one cents revenue that is derived from this one cent -- the revenue that's derived from this one cent imposition on fuel oil, is much more than 17,000, and it goes into general revenue and helps fund our educational system, our local government programs, our welfare programs, our health programs, so there's only 17,000 of that is being used for equalization. The rest of it, everybody is benefitting from it.

Mr. Chairman: Any further comments?

Mr. McCall: Yes, Mr. Chairman, I would like to --

Mr. Chairman: Mr. McCall.

Mr. McCall: --take up from where Mr. McKinnon left off. I hope that the members of this House are not feeling the position that Whitehorse is being benevolent once again for the other people in the Yukon.

Hon. Mr. McKinnon: I'm just trying to make a point.

Mr. Chairman: I know that we are bad, but I'm just trying to say we are not all bad. There is a little bit of good in us.

Mr. Lang: Mr. Chairman?

Mr. Chairman: Mr. Lang.

Mr. Lang: Mr. Chairman, I would like to direct a question to Mr. Miller, if I may.

For my own clarification, I would like to know what is the total Territorial tax per gallon of heating fuel in the Yukon?

Mr. Miller: Sorry, Mr. Chairman, am I correct that you want to know the amount of the tax, or the amount the tax raises?

Mr. Lang: No, amount per gallon.

Mr. Miller: It's a one cent per gallon tax on all heating fuel.

Mr. Lang: Is there any more Territorial taxes put on heating fuel, or is it just the one cent?

Mr. Miller: Strictly the one cent per gallon on heating fuel.

Mr. Chairman: Mr. Taylor?

Mr. Taylor: Yes, that was my question, is how much -- or



is it anticipated that this tax would raise in this current fiscal year?

Mr. Miller: \$73,000.00, Mr. Chairman.

Mr. Chairman: Any further comment or question? Is it clear?

Some Members: Clear.

Mr. Chairman: The total then for that item, is \$1,362,523.00. Clear?

Some Members: Clear.

Mr. Chairman: We then move on to the next item, which is Department of Education, and I would ask you to turn to page 14 in the Main.

The first item -- I'm sorry. There is some discussion that possibly the next step ought to be to move to capital, is that agreed?

Some Members: Agreed?

Mr. Chairman: We will then turn to Project Capital which is found on page 64 of the main, and the first item there is Staff Housing, \$1,110,000.00. Is there any questions or comments? Mrs. Watson?

Hon. Mrs. Watson: I would like to ask Mr. Miller, who is the Executive Committee member responsible for the Housing Corporation, to explain how priorities are set, and who determines where the staff housing is allocated within the Territory, and also who determines where the public housing is allocated, that's establishment 2182, they're both under the authority of the Housing Corporation.

I think there have been some very misleading insinuations propogated by the editor of one of our newspapers, that this may be an area where there is a little bit of political pork barreling, and I would like it to be corrected for the record by Mr. Miller.

Mr. Chairman: Mr. Miller, can you correct that?

Mr. Miller: Mr. Chairman, in the Accommodation Services area, the staff housing, if you like, our general policy that we adopted three years ago was that staff housing -- upgrading of staff housing should take place following the provision of the normal municipal services, such as water and sewer systems, and we undertook this last year to replace what we call the compound, the highway compound and some of the other inadequate housing in Watson Lake.

The next move would be to look at Haines Junction, which will have a water and sewer system and at Mayo during the current fiscal year, and also at Carmacks with five units because again they have a water and sewer system, and that will be the general philosophy. The replacement of housing will follow the provision of Municipal services in these communities.

In addition to that, we still have to look at those areas in the Yukon where we are hiring or possibly hiring, intending to hire new people and we don't have any housing at all. We have got to provide something for them, and that's why we have the one housing unit at Old Crow and two at Ross River, we intend to have people in Ross River for example, and we don't have adequate staff housing.

So that's the general philosophy on the staff housing.

On the rental purchase housing, or any of the low cost housing programs, the decisions as to where these houses are going to be made, and what style the house is going to be, they are made by the Directors of the Yukon Housing Corporation and not by the Administration of this government, so it's strictly the Directors of the Yukon Housing Corporation.

Mr. Chairman: Thank you, Mr. Miller. I would point out that Appendix 40 details the staff housing, and I would now recognize Mr. McCall.

Mr. McCall: Yes, I would like to go back to what Mrs. Watson was saying. I don't think you clearly answered the questions that Mrs. Watson was actually asking. I would further like to ask other questions pertaining to this housing situation.

First of all, to go back to the '72-73 budgets, funds were passed in this House concerning allocation to build houses in Faro, which have still not been built. I am curious as to where these funds went to, or where it was allocated to.

I also wish to ask Mr. Miller, if I may, would it be appropriate to ask at this time, if he would discuss the priorities with the Yukon Housing Association before this goes any further in this House, and --

Mr. Chairman: Mr. McCall, possibly we could take these questions one at a time.

Mr. McCall: I am sort of confused about it--

Mr. Chairman: I will certainly give you priority. Perhaps he could answer those two questions first.

Mr. Miller: Mr. Chairman, there's been provision in two budgets that I'm aware of to build housing in Faro and in both cases when we went to tender, the price that came in was just unpalatable, we just couldn't live with it, like in the neighbourhood of \$53,000.00 per unit for housing.

The funds just go back into the Consolidated Revenue Fund. Now in this last year, we did undertake to try and provide, in Faro, through the use of a private entrepreneur an apartment, that again has fallen through, mainly because we couldn't get a price, the entrepreneur couldn't get a price that was livable with him and subsequently the rents were just completely out of line.

The Manager of the Yukon Housing Corporation has just recently been to Faro and met with the Town Council in Faro and we are back at the drawing board trying to find some way of providing staff housing in Faro.

Mr. Chairman: Mr. McCall?

Mr. McCall: The question I would like to ask Mr. Miller, if I may is, just when is Faro going to be considered as far as the responsibilities of this government to the responsibilities of the people they employ that live in Faro and have been living there since 1968?

Mr. Chairman: Mr. Miller?

Mr. Miller: Mr. Chairman, I think as I indicated we are attempting to find a solution to the housing problem in Faro by again, we are back as I indicate, we are now dealing with the town of Faro and the staff of Faro and we are back to trying to find a solution that we hope that we might be able to put together during the course of this year, at least, if not this



year, certainly in the next.

Mr. Chairman: Thank you. Mr. McCall do you have further?

Mr. McCall: You say that there will be in the next years budget, that would be approximately about 7 years before they are being considered. I think that is a very heavy burden to carry to the constituents that they are being reviewed or reconsidered in the next budget. I am curious as to why it was not included into this budget.

Mr. Miller: Well, Mr. Chairman, as I have indicated we have now looked at the Faro situation at least three times to my knowledge, and I think it is in fact four. Every year we come up with a proposal we seem to lose, mainly, because of dollars and cents. As I have indicated, we are currently working with the town people, the Town Council and the staff, and incidently, Anvil, who are we understand, possibly going into a housing program this year. We may be able to work out something that will allow us to alleviate the situation, or partially alleviate the situation, in this current fiscal year. If we can't do it, we will be back at it again next year.

Mr. Chairman: Thank you. Mr. Fleming?

Mr. Fleming: Could I take it from your remarks that you do consider the staff housing and the Yukon Corporation low cost housing in a small town, for instance, as more or less one group or does the Yukon Housing Corporation go build five houses where there is five needed in a small community and then the Yukon Territory will come along and put in five more staff houses, while the other fellow doesn't know what is going on. Are you working in conjunction with them on this or are they your consultants, as it were.

Mr. Miller: Mr. Chairman, as of about four years ago we transferred our accommodation services staff to the housing, to the same facilities as the Housing Corporation were using, and in fact we asked the Manager of the Housing Corporation to take on both functions. He has done that, he has really worn two hats, one on behalf of the Yukon Housing Corporation Board of Directors and one on behalf of this government in terms of staff accommodation.

We have gone one step further for 1975-76, we are turning over to the Yukon Housing Corporation Board of Directors all of our staff accommodation with some minor exceptions, and they will administer the total housing stock, that at one time was administered by the Government of the Yukon Territory or by the Administration.

So the Board of Directors of the Housing Corporation will have two functions from here on, both low income housing and staff accommodation.

Mr. Chairman: Thank you. Mr. Fleming?

Mr. Fleming: I take it then that the Board of the Yukon Housing Corporation, they are responsible for the allocation of these homes then throughout the Territory.

Mr. Miller: That is correct, Mr. Chairman. Basically what we are hoping will develop out of this is where YTG doesn't have staff and needing accommodation we are hoping that they will be able to rent to private people, use, what historically has been a staff accommodation to put low income people in if there is a need for it and this type of thing.

Ms. Millard: Mr. Chairman, I note that there is one unit to be put in at Old Crow, I wonder if you can tell me who that is to be assigned to?

Mr. Miller: Mr. Chairman, there is a need for a Game Officer in Old Crow, whether in fact this house will be built this year we are not quite sure because it will depend upon who they hire as a Game Officer. If they hire a local person from Old Crow, which they are hoping to do, there won't be a need for a house. If they have to send somebody in from outside because they can't hire local people, then we possibly will need a house.

Mr. Chairman: Miss Millard?

Ms. Millard: Mr. Chairman, I understand there is a forestry house at Old Crow that isn't being used, is this not being considered?

Mr. Miller: Mr. Chairman, we have looked at the forestry house, we have also looked at the R.C.M.P. house, we are also looking at the apartments at the Teacherage, and so much will depend upon the individual that is hired for that particular position as to what type of accomodation we have to have.

Mr. Chairman: Mr. McCall?

Mr. McCall: Mr. Chairman, after discussing this particular situation with Mr. Schneider on the Board of Directors on Friday last, I asked Mr. Schneider, "is the Board in a position where they could review the priorities that are set and established in this budget?" He said, "yes." What I am asking you, Mr. Miller, is this, the Government Administration, are they taking the priorities set now as conclusive?

Mr. Miller: No, Mr. Chairman, this is one of the things that again we hope we will be able to make a little more flexible by having the Housing Corporation take over the staff accommodation function.

I think all members are aware that over the past couple of years we have attempted to build houses in various areas. When prices were out of line in one area we didn't proceed in that area and we shifted to another area. That is one of the flexibilities that we hope the Yukon Housing Corporation will continue to exercise. For example, our proposals right now in staff accommodation are for Haines Junction and Mayo. If we can't build there at a reasonable price, and conversely we could get a good price at Faro, that is one of the things that we would attempt to do.

Mr. Chairman: Mrs. Watson.

Hon. Mrs. Watson: Mr. Chairman there is one thing that I would like to draw the attention to the members in the House. The fact that that staff housing is staff housing. It isn't housing for game, it isn't housing for welfare, it isn't housing for education, this has been the problem in the past, before it was under one umbrella, such as the Housing Corporation. You would see a teacherage, as we call them empty in a community because you had single personnel, and you wouldn't require it and yet there would be someone from the Game Branch unable to get housing. It was just a ludicrous situation. Now that it is under the Housing Corporation and under the Board of Directors it will be staff housing



regardless of what department. If housing is required these people will be able to use it.

One question that I would like to direct to Mr. Miller, is, have the Corporation done an inventory stock of all staff housing in the Yukon, and did they use that inventory to assist them in establishing priorities for their building program for this year?

Mr. Miller: Mr. Chairman, we have an inventory, we've had it for a number of years, and it shows all the communities and those units which are deficient in some manner. That was part of the criteria that was used in assigning priorities for this year, but the major criteria that was used was the question of whether there were municipal services in these communities.

That's the major point.

Mr. Chairman: Mr. McCall?

Mr. McCall: I think we should define here what Mrs. Watson was actually saying as far as inventories on housing, we have such a thing as housing and mobile home trailers. There is a variation there or a difference.

I think Mr. Miller should consider, if he would if I may put it, that there could be a gross error here by ignoring the residents in Faro once again, when you consider that Faro and Cypress Anvil Mines is one of the substantially large tax revenue areas for the people in the Yukon to benefit by, but I don't think we should keep going along the concept of ignorance on this particular point which is housing.

Thank you.

Mr. Chairman: Is there any further questions or comments? Mr. Lang?

Mr. Lang: Mr. Chairman, I see here, to take for an example, we have nine new housing units which to me is going to cost approximately \$44,000.00 to build it. We could refer to them as homes. Does this mean that we are to have an increase of Territorial employees, or is this people that are renting in that area?

Mr. Miller: Mr. Chairman, just looking down the list here, in Haines Junction the nine new units, what we are proposing to do is to replace the houses in the highway compound in Haines Junction, and also to replace the teacherage or the old teacherage, I guess you would call it in Haines Junction, with new houses located in the subdivision, the residential subdivision.

At Mayo, we are intending to replace if my memory serves me correct, four rented trailers, and again, some -- the teacherage which is currently on the school site and doesn't leave them any playground at Mayo, so that will be replaced.

Carmacks, we are talking about replacing five trailers essentially, totally inadequate trailers. At Ross River these would be additional units.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Would you tell us at this time what becomes of the housing that is now occupied as what may be trailers or the trailer homes that were built, are possibly 9, 10, 12 years old and are still reasonable homes and I might even say they are better homes than we -- what we are getting in the low cost housing field today, some houses. What becomes of these---

Mr. Chairman: Mr. Miller?

Mr. Miller: Mr. Chairman, our general policy, and this is one that the Federal Government has adopted at our insistence as well, is that if the houses don't meet the current national building code, or can't be brought up to that standard at some reasonable price, we insist that (a) they be demolished, or that they not be allowed to be moved into residential subdivisions. They could possibly be moved for recreational cabins, but certainly not into residential subdivisions.

Mr. Chairman: Thank you. Is there any further question or comment?

Some Members: Clear.

Mr. Chairman: I see it's now 12 o'clock, so I will declare a recess until two.

#### Recess

Mr. Chairman: I'll call the Committee of the Whole back to Order, and before we go on to the next item on page 64 which is a continuation of our discussion of Schedule A, Project Capital, before we go onto the next item, I would like to say that Mr. McCall has asked if he could ask for some clarification on one of the points that was raised on the last item staff housing, so I am going to allow him to ask one supplementary question for clarification.

Mr. McCall.

Mr. McCall: Thank you, Mr. Chairman.

I would like to clarify one particular part of the item we discussed this morning, pertaining to staff housing. I would like to say that the figures that are put down in the budget, I am not against, this is not my bone of contention here. My strong objection is to the particular priorities that are set for this particular budget, and I'm hoping--it may not be more like a question, it may be taken as a directive which I hope it isn't, that Mr. Miller could maybe put himself in the position to discuss the priorities with the Yukon Housing Corporation, in order that they could be considered for review.

Like I say, I hope this is not taken as a directive, just as a request for my own personal peace of mind, because as I stated this morning, I find it very difficult to believe that once again the people in Faro that work for the government in various aspects, again I feel, are being ignored. So I will reiterate what I said, I am not against the actual budget figures; what I do strongly object to is to the priorities set, and I'm hoping that yourself could discuss this with the Yukon Housing for further review.

Thank you.

Mr. Chairman: Thank you, Mr. McCall. Now, I would like to move directly into the next item, Territorial Administration Building, \$4,500,000.00. Are there any questions or comments?

Mr. Lang?

Mr. Lang: Mr. Chairman, I would like to direct a question to Mr. Miller, if I may. What is going to be the total cost of the new Territorial Administration Building?

Mr. Miller: Mr. Chairman, on page A-40 of the estimate you will find a breakdown showing the total project costs at \$10,100,000.00, and the year to year funding and spending that we anticipate with this project.



Mr. Chairman: Are there any further questions or comments? Clear?

Some Members: Clear.

Mr. Chairman: We will then move onto the next item which is furniture and office equipment, \$70,000.00. Clear?

Some Members: Clear.

Mr. Chairman: The next item is Liquor Control equipment, \$56,000.00, and there is an Appendix 41 on that. The next item--I'm sorry, Mr. Taylor?

Hon. Mr. Taylor: I'm sorry, Mr. Chairman. Watson Lake, to purchase and install a freight elevator in a store, \$35,000.00 Has this not now been installed?

Mr. Miller: No, Mr. Chairman, this is essentially a revote of monies, the elevator has now been on order, to my knowledge, for about 18 months, and the last word we had on it is that it won't arrive until about August or September of 1975, at the earliest.

Hon. Mr. Taylor: So it's a revote?

Mr. Miller: Essentially a revote.

Hon. Mr. Taylor: Not a second elevator...

Hon. Mrs. Watson: Mr. Chairman?

Mr. Chairman: Yes, Mrs. Watson?

Hon. Mrs. Watson: I hope we don't have to revote it again next year. This is the second, third time around now.

Mr. Miller: Don't be too confident about that.

Mr. Chairman: Clear?

Some Members: Clear?

Mr. Chairman: The next item is Central Purchasing Equipment, \$55,000.00 and again, Appendix 41 gives details. Clear?

Some Members: Clear.

Hon. Mr. Taylor: Mr. Chairman, just one question if I may. You say to provide funds for the replacement of a forklift for inside use, what happens to this old equipment, this equipment we are replacing? Is that assetted and possibly you can inform us how it is disposed of, or is it to be used in some other department of government?

Mr. Miller: Mr. Chairman, the present fork lift is a 1946 York and Town, and it's going to cost us a fortune to rehabilitate it, so it will probably surplused and disposed of, sold by auction.

Mr. Chairman: Any further questions? The next item is Public Housing, \$2,830,000.00, and again Appendix 41.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Miss Millard?

Ms. Millard: There's a bunch of feedback on the mikes, I think, for one thing, it's confusing--is that relevant? And is it possible at this time to know where the 80 units will be put, or are we still awaiting the Housing Corporation information?

Mr. Miller: Mr. Chairman, the tentative plans, or preliminary plans for 1975-76 are detailed on Appendix Page 8, 42.

Mr. Chairman: Mr. McCall?

Mr. McCall: Here again, Mr. Miller, that once again Faro is ignored.

Mr. Miller: Mr. Chairman, to my knowledge, there is--I shouldn't say that there isn't any need, but there is very limited need for low cost housing in the Faro area. These houses are intended to benefit those people who are essentially making less than \$9,000.00 per annum.

I don't know of too many people in Faro who aren't making \$9,000.00 per annum.

Hon. Mrs. Watson: Mr. McCall.

Mr. McCall: Mr. Chairman, is that necessary?

A Member: Do you need a low cost house...

Mr. Chairman: Order. Is there any other--Mr. Taylor?

Hon. Mr. Taylor: Yes, Mr. Chairman. Last year when budget time rolled around, there were some inquiries from some members as to the annual activities of the Housing Corporation as a quasi-Crown Corporation of this august body, and finally they tabled a report of their activities and it was a two page effort, all capsulized in two pages, and I'm wondering if at this Session that we will be blessed with a copy, outlining the general activities of the Corporation and possibly if would be well to have the terms of reference included in this report for the newer members, so that they might have a greater understanding of what, just what the Corporation's terms of referenc are and how they are getting along.

And might I ask if anyone can tell me if we are going to get such a report on the year's activities of the Housing Corporation?

Hon. Mr. McKinnon: Mr. Chairman, I might reply that it was tabled this morning, and it has tripled in size from two pages to six pages.

But fortunately, five of those pages are pictures, so it's lying on the table, Mr. Chairman, over beside the Speaker's chair.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: I don't think I have too many -- Mr. Chairman, I don't think I have too many questions, but I would like to comment on this little bit of news here. Haines Junction, Mayo, Carmacks, Whitehorse, Watson Lake, I see no reference to Teslin whatsoever, and as I think I asked once before, I guess the Yukon Housing Corporation as a Board to have the allotment of these homes. I just can't quite understand it myself.

I haven't had time to go through the district after finding this out, to see who does need homes, but I am quite aware that in my district and Teslin, that there are more needs there than what they are supplying at the moment. I know families now that have put in for a house, and it's been two



years and they still haven't got their house.

Now, there are five that are not finished that supposedly were meant to be finished, but they are not finished now, but at one time I myself put in for one, at one time, and therefore I read the regulations and so forth and so on, and in there it did state that the people that were going to be supplied with these houses would have the more or less the administration over the houses and over the labour or work that was to be done, repair work and so forth and so on, and the hiring of repair maintenance men and this thing through more or less through a board developed there of the people that were in the homes.

Now, I can understand this being a problem now, because they didn't give the homes to people that were quite capable possibly of doing this, but I, on the other hand, don't think they are doing their job of looking after them in the communities, not in our community, I should say. I won't say anything about other communities, I don't know, but in the Teslin community they are not looking after that job, they are merely hiring somebody from in here, from here they are doing the hiring, I should say, the operation of looking after the homes and who should be in them and who shouldn't and so forth, out there, is more or less just done by one person that they have out there, and this is very good. One person may be quite capable; on the other hand, I don't think this -- just one decision out there is quite enough to be going on as to who should have and who shouldn't have more or less -- in other words, all the Board, that I can see that the Board is getting, the only advice is from one person out there, and from myself once in a while that had to phone in now and again and have one or two removed from the houses because they were wrecking and busting them ups, which I am quite willing to stand up here and say that I did this on two occasions, and I would again, when I see the people's money being thrown away and nobody looking after it.

That is the comment I would like to make, that's all. Thank you, Mr. Chairman.

Mr. Chairman: Thank you, Mr. Fleming. Would you care to comment on that at all, Mr. Miller?

Mr. Miller: Mr. Chairman, I just -- maybe a comment as to why Teslin isn't on this list this year, and it's mainly because they got some houses last year. That's part of the reason.

The other thing that you will notice, if you compare the staff housing and the public housing, we're talking about essentially the same community, and what we're hoping to do by using the same communities on a year to year basis, is to get some reasonable prices. That's the biggest single problem we got is getting housing units at a reasonable price.

So, I don't know when Teslin would be due again. Basically, what they do to determine which communities, they look at the number of applications on hand that haven't been filled. I can assure you that some of these communities are very large, including the one you're sitting in, Whitehorse.

As far as the operation of these houses are concerned, we try to get the local people involved through the Housing Association, and we've had varying successes, depending upon which community we -- you know, you look at. They are gradually all coming around. The indications that we get, all the communities are gradually getting hold of this and they're learning as they go along. We appreciate this, maybe it's going to cost us a little money for them to learn, but we feel that that's a necessary part of it, the community must run their own.

Mr. Chairman: Thank you, Mr. Miller.

Mr. Taylor, did you wish to ask a question? I have you marked down?

Hon. Mr. Taylor: Yes, Mr. Chairman, I just had an opportunity of viewing this splendid document. I would assume they must have been mass produced so that copies could no doubt be given to individual members, but I have had some query about the committee itself have had many meetings, I know the Board of Directors of the Corporation, I'm just wondering if at some point in time, I could find out the attendance rate of the members of the Board of Directors to the meetings, and get that information, because if some people are not able to meet nor make all these meetings, maybe we should have a talk about the Board of Directors themselves and review those positions.

Now there are other questions I would have on housing, the Housing Corporation, but I will leave them 'til another moment.

Mr. Chairman: Mr. McCall?

Mr. McCall: I would like to ask Mr. Miller. You stated a moment ago that in this allocating public housing, or all low cost housing? Is this true?

Mr. Miller: Mr. Chairman, they are intended for people with low incomes, that's right.

Mr. McCall: I see, all those that are stated down in Public Housing, is this correct?

The second question I would like to ask Mr. Miller, if I may, who selects the Board of Directors for the Yukon Housing Association?

Mr. Miller: The Board of Directors of the Yukon Housing Corporation have been appointed by the Commissioner on the recommendation of the Executive Committee.

Mr. McCall: Thank you, Mr. Chairman.

Mr. Chairman: Mrs. Watson.

Hon. Mrs. Watson: Mr. Chairman, I would like to support the Board of Directors on the Housing Corporation. I think they are doing a tremendous service for this government.

They have to make decisions, they have to make decisions that are unpopular in some areas politically, and they are making decisions based on facts, and I think our Chairman here who used to be a member of the Board of Directors, realizes what a great deal of work and time and effort these people put in, and they are not -- certainly not being paid for the time that they are putting into this work, and that I would -- I, as an elected person, would certainly not criticize the actions of any Board of Directors that we have appointed, this Council has appointed to do a service on our behalf.

I think we have very good people there. Some of them haven't been that regular in attendance but often it's because they haven't been able to get there, but all in all, I think, this Housing Corporation is only three years old, I think we have come a long way with it, I think the Board of Directors has come a long way, and I think we really are beginning to have some results from this Corporation. I would hate to, in any way, criticize the people that we do have on that Board who are doing a service on our behalf.



Mr. Chairman: Thank you, Mrs. Watson.  
Mr. Lang?

Mr. Lang: Mr. Chairman, I would -- for my own clarification, I would like to ask Mr. Miller, what's the number of low cost homes in the Yukon at the present moment?

Is there any projected when this is going to come to an end, or is it going to keep on going every year after year? I mean, there -- is there any projected end to the amount, number of homes that are going to be built?

Mr. Miller: Mr. Chairman, the first question, as at March 31st, '74, there was a total of 174 units. During 1974-75 fiscal year if my memory serves me correct, we got 60 units under construction, so that would be 234 essentially complete as of now.

As to the end of this type of housing, as long as there's a demand and we can get the money, I guess we will be building it.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I am again confused on dates here, that this report is as of and up to March 31st, 1974. In terms of the content of the Board of Directors, that is the appointments, are there new people are does this Board of Directors still exist, and if it does not, could we know or be advised as to what changes have been made in the Board?

Mr. Miller: Mr. Chairman, as at the moment, the Chairman is Everett Ball from Whitehorse who was there as at March 31st, '74. The assistant Chairman is John Owens of Whitehorse. Members are L. Tomlin from Haines Junction, and Al McDermott from Mayo, Jean Gilchrist from Watson Lake, Brian Walker from Dawson, and Frank Bachmier from Whitehorse.

Hon. Mr. McKinnon: The director has changed too.

Mr. Miller: The manager, you mean?

Hon. Mr. McKinnon: The managing director has changed, the manager has changed.

Mr. Miller: That's right, the manager has also changed from the time of this report. I think you are all familiar, the manager is Keith Schneider who we managed to beg, borrow or steal, coerce from C.M.H.C. in Prince George.

Mr. Chairman: Are there any further comments or questions?

Mr. Lang.

Mr. Lang: Mr. Chairman, I would like to direct a question to the Minister of Local Government.

Has there been any progress made in arranging a program for building homes for people in the areas of between 13 -- well say 12,000 to -- well 9,000 to say, 16,000, \$17,000.00 a year?

Hon. Mr. McKinnon: Yes, Mr. Chairman, there's been some progress. The houses that are presently under construction in Riverdale and Hillcrest fall into this category, but this is the price range that people will be eligible to apply under this type of housing.

From what I understand from talking to the Manager of the Yukon Housing Corporation, the big difficulty is getting

the C.M.H.C. requirements changed so that the type of housing that both the Honourable Member and I have spoken about is available, and the type of housing that we are talking about is where it's been proven now in the Yukon if you're not in the the neighbourhood of 20 to \$25,000.00 or 17 to \$25,000.00, that it's impossible to build a home.

This means that the person who has made the decision with a young family, that rather than having both parents working, that they would like one of the parents one, either the male or the female, to stay at home and raise the children, that this option is open to them. It's not an option that is open any longer in the Yukon, or under any type of C.M.H.C. program, which means that the people, that the person earning a salary in the 15 to \$20,000.00 a year in this area of salary income, does not have the ability of owning a home under any type of program now available in the Yukon.

I find that an absolute disgrace, that the person who really wants and really desires the ability of having a home of his own, and I think that this is one of the things that everybody should have--has the right to it, should have the availability of owning, does not have this opportunity, and we make so many programs available for people who unfortunately are of a low income, who unfortunately find themselves as a single parent or any of these circumstances, but when are we going to start doing something for this other segment of society who really do represent the majority of thinking still prevalent in the Yukon Territory, and that seems the person, all government agencies, whether they be Territorial Government or whether they be a Federal Government agency under C.M.H.C. programming, just hasn't got the time of day for.

I guess what I'm trying to say is that it's getting bloody difficult to be a WASP in this day and age, which it seems to be. I don't think it really should be that hard to be one.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Yes. I take it these houses from all I've heard is 25 percent of your gross earnings, that is the rental, is it not, up to approximately 200, and I think 70 a month or somewhere in that neighbourhood.

Now, I can see this fine and dandy you go to work, the husband is working, the wife is at home, what happens in the case where they rent the home, the husband is now working and the total is approximately 250 or 260, almost the limit to where you either have to move out or change status, as far as the home is concerned.

What happens now if the wife also is working? Has there been any provision made in there as to what they charge, they consider the gross earning of both the husband and the wife, or just one?

Mr. Miller: Mr. Chairman, the rent is based on the assessment of family income, not husband or wife, but total family income.

Mr. Chairman: Mr. Hibberd?

Dr. Hibberd: Mr. Chairman, I would like to readdress the question to the Minister of Local Government. I am not sure from your previous reply whether there is any projected programs for further building along the lines that you have projected?

Hon. Mr. McKinnon: Not in the next year, Mr. Chairman. As far as I know, the only units that are available for the type



of program that I mentioned in the Whitehorse area—I think there are some being built outside of the Whitehorse area in the next year's program, are—I forget how many units there are, but they are three bedroom houses, detached houses in Riverdale, there are some of them and in the Hillcrest area there are some.

I think that the range is somewhere in the neighbourhood of 12 to \$18,000.00 of income, but they will not be a low rental program, but a rental purchase option where people have the ability, without a large down payment, of having their rent attributed to the eventual purchase of the scheme, so that when they move in, from day one, they start considering the house as their own, which is the type of program, that I personally would like to see more of.

I think that the real need, and it was proven through studies, originally was for the low rental accommodation. There are just a large element of society in many of the areas, and particularly in Whitehorse, that didn't have a decent place to live in any aspect, because they just couldn't afford it. That was what the low rental housing, the low rental housing was all about. I think that that need has not been diminished, but it has been taken care of to some extent, and certainly it is time to look towards other programs.

And from what I understand, the difficulty is in getting C.M.H.C. financing for this type of a program, it is just not available under any of the programs that are eliated right now.

**Dr. Hibberd:** This is your intention to pursue such a program, is it?

**Mr. Chairman:** The chair recognized Mr. Hibberd on a supplementary question, and then Mr. Lang.

**Dr. Hibberd:** Mr. Chairman, is it your intention to pursue such a program?

**Hon. Mr. McKinnon:** Yes, Mr. Chairman. As I understand, there are amendments presently being contemplated for the other houses that will allow C.M.H.C. amendments to hopefully take care of that class of persons which I mentioned prior, and hopefully funds will be made available that will allow that kind of construction in the Yukon.

But there's another problem there, because as everyone in the chamber knows, that with the cost of living in the Yukon, that your income has escalated beyond that of the other Canadians, and so where the programs are applicable to other Canadians, that under C.M.H.C. Programs because of the added money that you need in the Yukon and do receive as a result of your employment to be able to live here, that eliminates you from many of the programs.

So, many of the federal programs in so many areas, because of the structure of costs in the Yukon Territories don't—how we can make some programs under federal financing that are unique because of the north's unique position we are always persuing but not with such success up to today, we will continue to do so.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, I would like to direct a question again to the Minister of Local Government, I want it clarified. These homes being built in Riverdale and Hillcrest, is this a government program or is this a private enterprise?

**Mr. McKinnon:** No, I understood that this was under the Public Housing program, my colleague informs me that these houses that are finally being built, which I understood from the Manager of the Yukon Housing Corporation, were from a rental purchase standpoint.

Now, I see Mr. Miller nodding, his head in agreement?

That's what I understood, that there were these number of homes that would be available under the rental purchase agreement.

**Mr. Chairman:** Does Mr. Miller want to comment?

**Mr. Miller:** That's right, Mr. Chairman. There are 17 homes being built in Whitehorse right now, which will be under the rental purchase housing program, but as to how those will be handled this is really I think the only place I would disagree with what the Honourable Member has said to date.

The decision hasn't been made as to whether they will be straight rental purchase, or whether they will be sold or just exactly how they will be handled. I would hate to commit the Housing Corporation at this point, but essentially they were built under the rental purchase housing program, and people with low incomes would be eligible to so occupy them.

Now, whether that's in fact the way it will turn out, that's up to the Corporation, and they are dealing with the Whitehorse Housing Authority on that matter right now.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, in reference back to what Mr. Miller has said, are these homes finished, or how near to completion are they?

**Mr. Miller:** Mr. Chairman, I would guess, and it's purely a guess on my part, they are essentially 75 percent complete. I know the ones on the street I live on, they are painting inside, so I would assume they are getting close to occupancy.

**Hon. Mr. McKinnon:** Mr. Chairman, perhaps so we can get everybody off the hook, what I can say is that I have had discussions with the Manager of the Yukon Housing Corporation and he seemed sympathetic towards the approach which I have been expounding in the House at the present time, but it's still for the Yukon Housing Corporation to make the final decision.

**A Member:** Aren't we all sympathetic to the cause.

**Mr. Chairman:** Are there any other comments or questions? I would like myself to make a comment or two and pass the chair to Mr. Lang.

**Mr. Phelps leaves Chair**

**Mr. Lang assumes Chair**

**Mr. Phelps:** I would simply like to say that I too am concerned about the earner in the Yukon, the wage earner who is only making about 15 to \$25,000.00 working hard, and can't even afford his own home.

I would like to see the Minister of Local Government take all steps necessary to try to provide the proper kind of funding through C.M.H.C. to see that this person can own his own residence.

I would also like to comment on the remarks of the



Minister of Health and Welfare. I agree that the Directors of Yukon Housing Corporation, especially since I have left that august body, have been doing a good job. (Laughter) They are a sincere group of people and I think that they certainly deserve our confidence at this point.

Thank you.

Mr. Lang: Mr. Phelps, would you take the chair once again?

Mr. Phelps: Thank you.

Mr. Phelps resumes Chair

Mr. Chairman: The next item on the agenda is fine. We will now move back to vote 3, that's in Schedule A of the Bill, the Department of Education, and that you'll find on page 14 of the Main.

And the first item, in that vote is Administration Education, \$612,378.00. Yes, there's an Appendix A-15 that clarifying what's what.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Yes, Miss Millard?

Ms. Millard: I have a few questions here just in clarifying what's what.

Teachers' In-service Training Program, \$15,000.00. Is that the money that goes to the Yukon Teachers' Association to be spent on in-service training ---

Would you like me to repeat that?

Mr. Chairman: Yes.

Ms. Millard: The first item on A-15 is \$15,000.00 for teachers' in-service training program. Is that the amount that goes to the Y.T.A.? Is that supervised by them?

Hon. Mr. McIntyre: I don't know whether that --

Ms. Millard: I understood that they do all in the in-service training financing.

Hon. Mr. McIntyre: I don't know whether that's the amount that they get or not.

Mr. Chairman: Does Mr. Miller have a comment on the question of Miss Millard?

Mr. Miller: Mr. Chairman, as I understand this, this is just the money that's provided to put on the special in-service training programs for teachers in the Yukon. It doesn't, to my knowledge, come under the auspices of Y.T.A. in any way.

They may have some input into what in-service training is provided, but I don't believe the money is in fact turned over to them in any sense.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Miss Millard.

Ms. Millard: I had something to do with this just lately, and as a matter of fact, I spoke to the Yukon Teachers' Association about it, and I understood that that's what they get, per year, for all in-service training, and it's administered by the Yukon Teachers' Association.

What I would like to say at this moment, is that it's not enough. I would like to comment on that, just to say that \$15,000.00 is certainly not enough for teachers' in-service training. They have found that they have had to, for instance, the teachers from Old Crow can't get funds to come out to training, and the people in Clinton Creek are having problems getting here because they can't afford to pay the expenses to them to come for in-service training, and I think this could certainly be reviewed for the next budget.

The other comment was under miscellaneous, curriculum development. I was wondering if that's going to be native curriculum development?

Mr. Chairman: Mr. McIntyre?

Hon. Mr. McIntyre: I think the \$20,000.00 for curriculum and development would include native programs, it wouldn't be exclusively for native programs.

Ms. Millard: Mr. Chairman, just a supplementary to that --

Mr. Chairman: Miss Millard?

Miss Millard: Does that mean that there will be a native curriculum development officer hired?

Mr. Chairman: Mr. McIntyre?

Hon. Mr. McIntyre: The position of Native Curriculum Supervisor, which was projected in the 1975-76 estimates, was one of the positions dropped due to the curtailment of monies for this program.

Mr. Chairman: Are there any other questions or comments on that item?

Well we will then carry on to the next item, which is Schools, Curriculum Supplies and Salaries, \$5,000,084.00, pardon me, \$5,084,419.00 -- there's a difference -- and I again refer you to the same Appendix, 15, for clarification of certain items.

Mr. Lang?

Mr. Lang: Yes, I would like to Mr. Chairman, direct a question to the Minister of Education. I would like to know how many teachers we actually do employ throughout the Yukon, and I would also like to know the numbers of students we have in the Yukon, the total number of students.

Hon. Mr. McIntyre: Well, Mr. Chairman, I haven't got that information right off the top of my head, but I could certainly provide the information.

Mr. Chairman: Thank you, Mr. McIntyre. Are there any other questions or comments? Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I just have one comment or question, as the case might be, to make at this point.

Quite often over the years, I have noted that some dissatisfaction among our teachers, and more particularly our principals, over the fact that, and this is in the hinterland, of course, where that as the year goes on, they may need supplies, or materials of some form or another, and their budget is depleted. And I'm wondering, if it's to be flexible, that where a school has a real need and can make to the department their proposals you know, for further materials and supplies in respect of the operation of their school, and



notwithstanding that their own school budget has been depleted or whatever, that funds can be made available to these schools when they can make a case.

Mr. Chairman: Mr. McIntyre.

Hon. Mr. McIntyre: Mr. Chairman, each school is given a grant of monies, probably grant isn't the right word, but is allotted a certain amount of money on a per pupil basis. The good managers among the principals make that last until the end of June; the poor managers do not.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Yes, but notwithstanding, though, I can appreciate the comments of the Honourable Minister, but what I'm saying is in the case where each school can really show a need for additional monies in order to buy curriculum equipment and this type of thing for the school, is there a pot somewhere within vote 3 that monies can be found to assist them?

Mr. Chairman: Mr. McIntyre?

Hon. Mr. McIntyre: Mr. Chairman, there isn't -- we don't budget that loosely that we have a pot that we can all of a sudden pull money out of to get to a school that happens to run out of money during the year.

Of course, if a school has some specific problem that has arisen, we would do everything we could to help them out. But there isn't any particular pot that we can take money out of to assist one particular school.

Hon. Mr. Taylor: I can only comment if there isn't two to three million dollars hidden in this budget somewhere, something happened to our experts over here.

Well that's okay, but I only say that it has been a problem, it's one that has been brought to me as a representative from pretty well all the schools in my own area, and I just wondered if this had been provided for in this budget in funding of the education estimate.

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I would just like to say if there's a pot in this budget, I certainly am not going to approve it and I don't think any member of Council would vote to approve a pot within the budget where any department head could use as he considered necessary. I think we are the people who are going to have to determine how the money is used.

Mr. Chairman: Are there any other comments? Mr. McCall?

Mr. McCall: Mr. Chairman, I'm curious. I don't think our question is being answered here, that Mr. Taylor brought up.

I am curious--we have a problem where there is poor management within our principals looking after certain funds for certain schools; who is going to carry the additional burden if we have no such thing like funds that can be made available for this sort of a situation that may arise? I'm curious if the Minister of Education could answer a little more clearly. How do we avoid the position of a principal going into bankruptcy?

Hon. Mr. McIntyre: Mr. Chairman, I don't know how we could avoid that situation, but we have our rural superintendent who goes around and inspects these schools on a regular basis, and I don't -- I'm not aware of any situation where the schools actually approach that point.

Mr. McCall: Mr. Chairman?

Mr. Chairman: Mr. McCall.

Mr. McCall: I'm curious as to the superintendent. Is he the Good Samaritan who goes around with a big bag of goodies on the side of his belt?

Some Member: Pot Head?

Mr. McCall: I didn't say that.

Mr. Chairman: Are there any other--I take it that's a comment, not a question, Mr. McCall, despite the inflection at the end?

Mr. McCall: Yes.

Mr. Chairman: Is there any other question? Mr. Fleming?

Mr. Fleming: I would like to make a comment on this. I realize it's a money situation, we can't have something on the side to do these things. I'm wondering why, because in some instances there is a need for this, not altogether in the curricular development or anything, but in the teaching itself. And I have one instance now, of which Mr. McIntyre, the Minister of Education is well aware, I think, if in a school whereas there are 38, 39, there was 42 pupils, there's now about 38, I think that the curriculum is 17 children per teacher, or something.

Now, this school had two teachers, they needed more teaching staff to bring the children along, due to the fact that they were--I don't know the exact word, but they were say--they were not all bright children, eh? Some districts may have quite a few bright children, some districts may have children that are not quite so bright. They need more teaching.

In this case, they asked for more teaching staff, and were more or less promised this in a way, it didn't come up.

Now, the last word is that they do not have money to allow it to come up, and consequently, I must agree, if they are out of money, they are out of money, and I guess that's it. I would like to maybe ask the Minister of Education, Mr. McIntyre, if he foresees anything better--this is the Carcross school., if you see anything better say, another teacher in the future, the next season when they open, can you foresee any in there?

Hon. Mr. McIntyre: Mr. Chairman, the pupil-teacher ratio for the Yukon schools is 24 pupils to one teacher, and in the case of this particular school, there were more teachers than assigned to it than this particular proportion allows for. However, there's a bad situation there I think, and I will certainly be looking into it for next fall and supply an additional teacher to that school.

Mr. Fleming: Thank you.

Mr. Chairman: Thank you, Mr. McIntyre. Mr. Lang?

Mr. Lang: Mr. Chairman, I've been given some figures here which I kind of find interesting to the question that I



asked the Honourable Minister earlier, and I was quoted the figure of 255 teachers within the Yukon, and 4,700 students, which figures out to approximately 18.4 students per teacher.

I can't really say that we can call the Department of Education miserly when we look at the statistics, the overall budget, and it figures out to \$2,200.00 per child, being spent on per child, with the administration and teacher's cost, and I think it should be clearly looked at because Mr. McIntyre has quoted a figure of I believe 24.4, which relates back with your chemistry labs and this type of thing taken into account. But I certainly don't think that we should be asking that much more of the Education Department, as far as financing for the children, other than for the area we have to cover.

Mr. Chairman: I take it that's a comment?

Mr. Lang: Yes.

Mr. Chairman: Do you care to comment on the comment, Mr. McIntyre?

Hon. Mr. McIntyre: No.

Mr. Chairman: Mr. Taylor is next.

Hon. Mr. Taylor: Yes. While we are at the curriculum supplies and salaries, it may be as good a time as any to ask--you know, I have got to really say that I have a great deal of sympathy with the Honourable Minister, because he is just trying to equate himself with his new department and his new responsibility, but possibly he may be able to tell me a little bit about how well supported is the--how do you call it, school by correspondence, correspondence for people in the outlying districts that can't get their kids to school? Is there a demand for this type of training, and if so, how does it work, how is it going?

Hon. Mr. McIntyre: I'm not really that familiar with the correspondence program, but I do know it is available and in communities where--for instance, where we would teach to Grade 10, the Department supports the use of correspondence courses for the balance and financing.

Hon. Mr. Taylor: Mr. Chairman--

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: --I just--I would just be more than interested to know how many people, how many students are actually taking correspondence in situations, not so much the small community where they are taking Grades 11 and 12, but in isolated circumstances where they are trapping, or where they live in remote areas of the Yukon, it would be interesting to know how many students are actually taking their education in this way. I think really--I know there's several throughout the Territory, but I'm just wondering to what extent.

Mr. McIntyre: Mr. Chairman, I will secure that information.

Mr. Chairman: Mr. Fleming, were you--are there any further comments or questions? Clear?

Some Mebers: Clear.

Mr. Chairman: We will carry on then to the next item. Custodial supplies and salaries, leases and rentals.

\$1,754,061.00. I would note that Appendix A-16 is some help.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Yes, Miss Millard?

Ms. Millard: Just one comment of commendation to the Department of Education, for the \$500.00 allotment for leasing of radio telephones and emergency heaters. This last winter I have had an experience with this, not personally, but certainly I've heard about it, where the buses going down the highway after Christmas holidays at 65 below, and children were on the bus, it was two hours late and it could easily have been broken down, I think it's a very good use of our money.

Mr. Chairman: Thank you. Any further comments or questions?

Clear

Some Members: Clear.

Mr. Chairman: The next item is French language program, \$53,500.00. Clear?

Ms. Millard: Mr. Chairman, while I have the opportunity, I will just make a comment here because I really feel that to let go an Indian curriculum advisor and to have a French language program is really irrelevant to the Yukon.

I think that the more support we give of our local people, and the more interest we have in education the white people about the Indians, as well as the Indians about themselves, the more opportunity we will have--they will have in the future. I know that this program is completely recoverable and everything else, but perhaps we could use the benefit of the--of this resource in another way.

Certainly, we should be able to convince the Secretary of State that we have more Indians in the Territory than Frenchmen.

Mr. Chairman: Thank you, Miss Millard. Are there any other comments or--

Mr. McKinnon?

Hon. Mr. McKinnon: There are certain things about the Federal Government financing and funding that do stick in my craw, just a little bit, and a lot of these programs that come down and they say, "Look it, we are offering a grant right across the provinces, there's going to be 100 granted across the provinces,

Hon. Mr. McKinnon: There are certain things about the Federal Government financing and funding that do stick in my craw, just a little bit, and a lot of these programs that come down and they say, "Look it, we are offering a grant right across the provinces, there's going to be 100 granted to each province and you're capable as a Territory of accepting this \$100,000.00. It's in well-defines at all, but you can either take the \$100,000.00 or kick the gift horse in the teeth and say that you don't want it.

I think it's about time that somebody, somewhere, in the country stood up and said, and I'm not speaking exclusively of a French language program, because I've long supported the concept in this House of further language programs, both in the native languages and in the French language program, but somebody with enough courage to come out and say, "Look it, we don't agree with the priorities that you're



setting, we don't really agree with the programs that you are placing upon us, and we know as a matter of historical fact, that within the first couple of years once you're supported the, you are going to withdraw that support and then leave it. You've made your political kudos out of it, so now the total cost of the operation and maintenance of the program that you've initiated, you appear a little touchy about going into in the first place, is going to left upon the taxpayers or the people, wherever they happen to be, and it happens to be in the Yukon."

And I think that sometimes you have really got to take a hard look at the Greeks bearing gifts and just have the guts to say, "Look at your record of getting us involved in these programs which we do not consider as a priority for the people of the Yukon" and getting sucked into it, and have to maintain it in perpetuity, once bitten, or ten times bitten, we are a hundred times shy.

And I'm telling you, the people of the Yukon and this House should take a real hard look at some of these programs which are not priority items as far as the people of the Yukon are concerned, and just tell the Feds, "Thanks but no thanks".

Some Members! Hear, hear.

Mrs. Whyard: Mr. Chairman?

Mr. Chairman: Yes, Mrs. Whyard.

Mrs. Whyard: I heartily concur with the two previous speakers, but I would just like to direct the Honourable Members' attention to the fact that if he wants to know how this is done, he might be interested in observing what the women of the Yukon did recently in turning down the Federal Government's proposed million for another yet another yet conference, and they have used those funds for a purpose which they felt was more applicable to the needs of women in the Yukon.

Applause

Mr. Chairman: Anything further? Clear?

The next item is Student Accommodation, \$116,271.00. Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, maybe we could have an explanation of the sudden increase from \$107,000.00 to \$116,000.00. Is it just we got -- are accommodating more children now, or are there more facilities or what?

Mr. Chairman: Mr. McIntyre?

Hon. Mr. McIntyre: That's only an increase of \$9,000.00, and if you look over to the explanation, you will see it's in salaries and wages, and grub.

Mr. Chairman: Anything further on that item?

The next item is Special Educational Programs for Exceptional Children, \$415,963.00. Mr. Lang?

Mr. Lang: Mr. Chairman, there seems to be quite a considerable increase here, a very considerable, if I could have some explanation of why?

Hon. Mr. McIntyre: Well, Mr. Chairman, this is a completely new program for handicapped students and handicapped children. The reason there's an increase is because basically the program didn't exist in the present fiscal year,

except to a very limited extent, and this is a program that we hope to prove very successful in the next -- this coming fiscal year.

Mr. Chairman: Thank you. Supplementary question, Mr. Lang?

Mr. Lang: Could the Honourable Minister tell me how many actual handicapped students we have in the Yukon? I find that interesting.

Hon. Mr. McIntyre: Pardon me?

Mr. Lang: Could you tell us the number of handicapped students that are actually in the Yukon?

Hon. Mr. McIntyre: No, I haven't that information on hand, but I can get it for your.

Mr. Lang: If you would.

Mr. Chairman: Mr. Chairman, naturally when we have an increase from \$30,000.00 to \$415,000.00, somebody is logically going to ask the question: What is the program? What is the difference in the program? What is the new program?

Hon. Mr. McIntyre: Well, that's -- Mr. Chairman you are asking a pretty tough question. It's basically a program of assisting the children who are socially, mentally or physically handicapped, within the school system, and to a certain extent, we have been carrying this particular program on in the past, and this budget has been partly drawn out of the existing school situation, so that it could be identified as a special program for handicapped children.

I'm not that familiar with the planning of the program that took place last year. As I understand it, some of this program is already in effect, and this is to identify the actual monies that we have expended on it.

The Chairman: Miss Millard?

Ms. Millard: I wonder, Mr. Chairman, if the Department of Education Minister could explain the difference between Special Educational Programs for Exceptional Children, and Rehabilitation Services? It seems to me that disabled and disadvantaged persons would probably come under this same Special Educational Program for Handicapped Students. Why is there a total of 600 and some odd thousand dollars being spent on these two programs, when perhaps the two could be combined?

It's on page 18.

Hon. Mr. McIntyre: Mr. Chairman, the Rehabilitation Services Program is for adults.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Yes, Mr. Chairman, I still think that before passing our seal of approval on what no doubt will be a beneficial program to the people of the Yukon and more particularly the students involved, I still think -- for instance we have got salaries and wages here comprising \$310,900.00. Are these new positions? How many people -- you know, it's questions like this, and I say possible the Honourable Minister has not got this information available as yet, but I think we should know how many people are involved, what is



in fact the program, because this is a brand new one, and before we apply our seal of approval on this \$310,900.00 for instance in salaries alone, I think we should know a little bit more about it.

**Hon. Mrs. Watson:** Mr. Chairman, maybe I could give an explanation on this because I was involved in this when we started. We didn't start it -- this has been going on for sometime, Special Education for Special Classes, but we have enlarged it gradually over a period of time.

This budget year is the first time we have identified it as a separate establishment, and the salaries and wages of the Supervisor of Special Instruction, Educational Psychologist would be charged to this. Also we are allocating, I believe 22 teachers out of the whole staff establishment to this vote, and also the teacher tutors, the program that we went on that was funded by Manpower three years ago, we now have to assume the responsibility -- the funding for this completely, and this is all identified.

It's not a new program at all, it's just that it's being identified, the teachers that are going for special classes are in here, the tutors are in here. I don't think that there's any enlargement of the program at all, it's what we have been doing in the past.

**Mr. Chairman:** Order for a minute now. Mr. Taylor, do you have a supplementary question at this point?

**Hon. Mr. Taylor:** I still get it. I see on page 20, of course, the breakdown on the 313, special education programs for exceptional children, teachers and teacher aids 22. I just didn't see where it was deleted anywhere, this 22 was deleted from any other figure, but I'll accept the statement that has been made by the Honourable Minister of Health and Welfare.

I still would appreciate at some point in time, knowing just a little more about the program, though. As I say, it's a new program, you are looking at something short of half a million dollars, we should have some more detailed information on it at some later date possible.

**Mr. Chairman:** Thank you, Mr. Taylor. Mr. Miller appeared to be pregnant with comment. Do you have a comment?

**Mr. Miller:** I was just going to point out, Mr. Chairman, that if you look under -- on page 19, under Schools Establishment 302, you will see that the teachers shown there, 234 for 1975-76 versus 250 for 1974-75. So you will see a reduction there of 16. In fact, we have, to my knowledge, 256 teachers on staff at the moment; 22 of those are being transferred to the teacher, teacher-aid under special education so that totals the 256 that we currently have on staff.

**Mr. Chairman:** Thank you, Mr. Miller.  
Next I have -- we have quite a line-up here, Mr. Hibberd, Mr. Millard and Mr. Lang and then Mr. McCall.

**Ms. Millard:** Miss.

**Mr. Chairman:** Sorry, Miss Millard. I never was very good at names.

**Dr. Hibberd:** Mr. Chairman, I am interested in the comments that have been passed regarding this budgetary item.

To my understanding, this is a fairly new program in its entirety. It is -- it's a new concept really, in terms of the care for these handicapped children, rather than doing it on a fragmentary basis, and along that line, there have been considerable problems as far as case finding is concerned, and there have been problems as far as liaison with this Department and with the normal school staff.

The teacher might be confronted with a student who has problems, who might be referred to the Special Services, and who was seen by them, but then receives no -- there is no information forthcoming on what the diagnostic situation is, and what the approach should be to that student, and I think this is an area that should be looked into as far as improving liaison is concerned.

There has also been a problem, I think, with voluntary agencies who have been functioning in somewhat the same area. They have had difficulty in defining what the special services branch's function has been and what they are doing, and what the results are.

**Mr. Chairman:** Do you have any comment on that?

**Hon. Mr. McIntyre:** Mr. Chairman, I haven't given any comments, particularly on what Mr. Hibberd has said, but I can say that some of the programs have been established consist of a prevocational educational program at F.H. Collins Senior Secondary School, a pre-school program for children with language and impaired motor performance, and expansion of the opportunity classes for slow learners, and a remedial tutor training program with costs shared with the Federal Government.

Within the remedial tutor program there are 16 para-professional tutors in 12 different schools in the Territory, who are assisting children in learning problems.

I think the confusion, and it's partly my fault, for not getting into this particular piece of the budget, is that so much of it has been broken out of the regular budget and which makes it difficult to, you know, sort of justify where all this money came from all of a sudden, but basically, I suppose the teachers who are involved in this program are teachers who, over the past two years, have gradually slipped from their regular teaching duties into the special education program.

**Mr. Chairman:** Thank you, Mr. McIntyre. Ms. Millard?

**Ms. Millard:** From my understanding, there has been an association for children with learning disabilities which is sponsored by the LEAP program through Manpower, and they have tutors in the classrooms. Aren't these the tutors that are now being put into here?

**Hon. Mr. McIntyre:** What was the last part of your question?

**Ms. Millard:** Are these the same tutors that will be have been paid by LEAP previously?

**Hon. Mr. McIntyre:** The tutors that have been paid by LEAP will be taken over in the '76-77 budget. They are not included in the budget for this coming year, they are part of the program, but they will not be paid or taken over by the Territorial Government until 76-77.

**Ms. Millard:** So that we can assume that LEAP is still sponsoring a program for exceptional children?



Hon. Mr. McIntyre: Yes, if you put it that way.

Ms. Millard: Supplementary again..

Hon. Mr. McIntyre: This is a tutorial program.

Ms. Millard: Is it possible to have statistics on that? That would be, I presume, additional to the \$415,000.00?

Hon. Mr. McIntyre: Yes. You mean how much money?

Ms. Millard: Yes, a breakdown of how many tutors, and how much it's costing, whether it's costing the Federal Government or the Territorial Government, I still see a vast program here that seems to me the emphasis is very one-sided when we can't have any Indian curriculum supervisor, we can't have -- I understand there's an Indian language program in Mayo this year that is probably going to be cancelled. I really would like to know a lot more statistics on this.

Mr. Chairman: Mr. Miller, do you have a comment on that?

Mr. Miller: The number of people that are funded under the LEAP program are 16, and the last figure I saw was \$212,000.00 per annum.

Mr. Chairman: I have Mr. Lang down next? Mr. McCall?

Mr. McCall: Yes, thank you, Mr. Chairman.

I'm curious about some of these figures. I'm all little -- not quite clear. We have a figure that Mr. Taylor brought up of approximately \$310,000.00. He failed to put down the fringe benefits which is another \$21,000.00, for a total of \$332,000.00. When you go further on the next page, I believe that is for 22 teachers, and you look at the kindergarten situation, there is a variation of the two cost factors here for salaries and fringe benefits, of approximately \$100,000.00 and there is only two extra teachers. I'm curious, really interested. Somebody is making a lot of money around here, and I don't think it is the handicapped children.

Mr. Chairman: Do you have a comment on Mr. McCall's comment?

Hon. Mr. McIntyre: My comment is that I don't understand what Mr. McCall is commented about.

Mr. Chairman: A supplementary question.

Mr. McCall: Yes, I would like to ask the Honourable Minister of Education if he could break down the fringe benefits and the salaries and wages for each teacher?

Mr. Chairman: Possibly before that answer is provided, it might be an opportune time to break now for coffee, and give Mr. McIntyre possibly a chance to get some of this information. Mr. McIntyre, would that be in order?

Hon. Mr. McIntyre: Agreed.

Some Members: Agreed.

Mr. Chairman: I declare a 10 minute recess.

Recess

Mr. Chairman: I will call the Committee of the Whole back to order. Mr. Hibberd, did you have a question?

Dr. Hibberd: Mr. Chairman, I think the special services branch of the Department is doing a very worthwhile job, and I am glad to see them getting such a budget, but I think it might be of value for the other members of the assembly if Mr. Miller could outline what the structure of the Special Services Branch is, and what its function is.

Mr. Chairman: Thank you, Mr. Hibberd. Mr. Miller?

Mr. Miller: Mr. Chairman, I'm not sure that I'm entirely qualified to speak to it, but I'll try.

Basically a couple of years ago we took on an educational psychologist, to, I guess, assist in structuring this thing, and what they are doing is they are running special classes in most of the schools in the Yukon, ranging from -- right from Grade 1 through to Grade -- or to the high school level, and they are dealing with, in addition to the normal handicap, physical and mental handicap, they are also dealing with a very large segment of our population who have learning difficulties because of their home environment or other reasons. And I think if you recall, if you reflect back to the Commissioner's opening speech, he indicated that there was provision in this budget for this program.

He also indicated that approximately 10 percent of our total school population, are in some way connected to this program.

Now the program extends from a full range of full time classes for certain children, to tutorial type classes in the reading, writing, arithmetic comprehension area for those children who are deficient in those areas, and they may just be half an hour a day where the children are taken out of the normal classroom and treated on a special basis by a tutor in a particular subject.

So that's the type of thing that we are doing with it, and it covers the full spectrum of schools, I think even the small schools. I know I was in Mayo here a year ago or less than a year ago, and they had two tutors working up there with the children in just the basic educational skills such as reading, writing and arithmetic where the children were deficient for some reason or another.

Mr. Chairman: Thank you. Any other questions or comments? Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, on item 314, this is a pet subject of mine, and I've been going on this for years.

Mr. Chairman: Mrs. Whyard, I'm sorry.

Mrs. Whyard: We are not on 314?

Mr. Chairman: Not yet, no, we haven't finished off --

Mrs. Whyard: Special Services?

Mr. Chairman: 313.

Mrs. Whyard: Grants for post-secondary training? Oh, I beg your pardon, I will wait for the next one.

Mr. Chairman: Yes, I will certainly jot you down as first on that item.

Any other comments or questions?



Ms. Millard: I would like some assurance from the Department of Education that this will be explained in writing to us, this special education program and the other rehabilitation program. I think -- I still have several questions and I just don't want to take up the time now, and I would really like to know more before I even ask more questions. Is that possible?

Hon. Mr. McIntyre: Yes.

Mr. Chairman: I wonder, Mr. Taylor, if you could assist me on this. I take it that we do have the opportunity, as I outlined earlier, when we go back through a second time, and possibly that would be the time to stop here and Miss Millard and others could ask further questions. Does that sound --

Hon. Mr. Taylor: Mr. Chairman, in the past what we have attempted to do is clear, prior to leaving this particular vote, maybe if information is forthcoming, or further information, possibly at the end of say, vote 3, once we have concluded the capital maybe some member at that point in time might say, "well just before we clear the item, and I'll clear up the question." But the final review is usually taken towards the end of the consideration of estimates, in order that something that just took days to get hold of any thinking or new thoughts towards any vote was available at that time in final review would be a vote 1, vote 2, vote 3 type of process.

Formerly, we used to try and clear up as many questions and get as many answers as we could when going through the existing votes. So, either way --

Mr. Chairman: Yes, I see now -- it just seems to me, Mr. McIntyre, that it may take you a day or two to come up with a written report. What's your feeling on this?

Hon. Mr. McIntyre: Mr. Chairman, I think it would take a day anyway.

Mr. Chairman: Yes. Well possibly then we will pass on to the next item, and -- on the understanding that we will have this material available in two or three days, and when we come back on the second go over, we will allow Miss Millard in particular some further questions. Does that sound agreeable?

Hon. Mr. Taylor: There is an alternative, Mr. Chairman, that some members may not be aware of, that if members feel agreed in principle to any subject in the budget, that the material could come back in the form of a legislative return. For instance, in the case of a program, and then the legislative return could always be referred to Committee at a later date for further discussions of the whole question if it was so desired and required.

Mr. Chairman: Miss Millard?

Ms. Millard: In that event, Mr. Chairman, this would have been passed without comment, really. Yes, the legislative return wouldn't put any stop to this?

Mr. Chairman: Well because Miss Millard feels fairly adamant about her position on this, I would then like to carry on to the next item, on the understanding that Mr. McIntyre will provide us with some further material, and we can come back to this on a second go-round.

Ms. Millard: Thank you.

Mr. Chairman: Okay. The next item then, unless you have any further questions, the next item is Special Services and Grants for Post-Secondary Training, \$206,000.00. You will note that Appendix 16 clarifies some of this.

Mrs. Whyard is first.

Mrs. Whyard: Yes, Mr. Chairman. I would like to pay tribute to the Scholarship Committee which devotes a great deal of conscientious effort and a considerable amount of time each summer on this program. They are volunteers and their input is very valuable to every student from the Yukon who goes out for secondary education.

For a number of years now, I know that recommendations have been made to that Committee by various groups such as the former University Women's Club, pleading in fact, that this program not be chopped at the end of the fourth year, and asking for alterations in the qualifications of students to receive these scholarships and bursaries.

The point being that as most of you recognize, you must in this day and age continue past a four year degree in many professions, law, library, medicine, dentistry, almost any pure profession requires more than four years' university training. You can't even get into those professional schools until you have a four year degree. You are beginning then, at that point your source of revenue is cut off from this source of revenue, that is.

Also at that point, you are probably undertaking some research or projects which contributes towards your studies and your degree; you may even find that you are in a position where you can no longer work all summer long to provide the funds for your own education.

I know that this has come up at this table many times in years past. I wonder if it would be possible to ask for an explanation of the current qualifications for an applicant for one of these loans. The residency clause has always been the crunch, I believe, for selection of people who receive those funds.

You have heard stories, and I have heard stories of people who come back to the Yukon or stay here one year, so that their students, their children will be able to receive these funds forever and ever, amen, whereas lifetime residents of the Yukon find that they are stopped before they can get into a professional degree situation.

The point I am making, and the point that has been made by other groups in years past, is that perhaps there should be some adjustments so that you are more selective of those who receive the bursaries and that it can continue longer with the same amount of money available.

Thank you, Mr. Chairman.

Mr. Chairman: Thank you, Mrs. Whyard. Mr. McIntyre?

Hon. Mr. McIntyre: Mr. Chairman, the matter of these Special Services and Grants for Post-Secondary Training is under study at the present time, with the object of increasing the amount in our next -- not this coming fiscal year, but in the 76-77, and also extending it to five years instead of the four year period.

The matter of qualifications required for the program, I'll look into that and see what the problem is. We are planning on introducing an Ordinance dealing with this situation, instead of using the regulations that are in effect at the present time, and that would be the time that Council will have an opportunity of input into the -- any change of qualifications.



Mrs. Whyard: Thank you, Mr. Chairman.

Mr. Chairman: Any other questions or comments?

Some Members: Clear.

Mr. Chairman: The Next item is Kindergarten, \$294,289.00.

The next item is Recreation and Amnatueur Sports, \$229,141.00.

Hon. Mr. Taylor: Mr. Chairman?

Mr. Chairman: Yes, Mr. Taylor?

Hon. Mr. Taylor: I'm not sure if this is the proper and appropriate point in the budget to raise the question of funds that are forthcoming from our involvement in the Western Canada Lottery. It was the understanding of the House during the prior session, that the monies accruing to the Territory from the development of these funds, would be distributed by our Recreation and Amateur Sports Committee, and I'm wondering if we could have some explanation as to how much money we're really getting out of this Western Canada Lottery, and how and when it will be spent?

Mr. Huberdeau: Mr. Chairman, for the current year, the income from the Western Canada Lottery is about \$15,000.00. There isn't too big a problem with trying to determine how to dispense \$15,000.00.

I can't really say what is involved in the future as far as the --

Mr. Chairman: Thank you, Mr. Huberdeau. Are there any other questions or comments on that item?

Hon. Mr. Taylor: Mr. Chairman --

Mr. Chairman: Mr. Taylor.

Hon. Mr. Taylor: -- I would just like to say that, you know, maybe we should turn around and start pursuing our own lottery schemes again, if this is all the benefit that we are accruing from the Western Canada Lottery, maybe we would do well to stop our participation in that and go to some other system, because it certainly doesn't seem to be generating very much revenue for the people of the Territory.

However, no doubt we will be able to get a report on the whole lottery question at some other time during this or the next session. I would hope so.

Mr. Chairman: Mr. McIntyre?

Hon. Mr. McIntyre: Mr. Chairman, I believe the income that the Territorial treasurer referred to is the actual income that the government itself derives, but it is my understanding that the people, the clubs that sell the tickets, also derive a direct revenue into that particular club at the time of sale, so that there are two sources of revenue, one into Y.T.G. and the other into the organization disposing of the tickets.

Mr. Chairman: Are there any further comments or questions?

The next item is Administration, Vocational and Apprentices Training. Apprenticeship, pardon me, \$43,743.00. Clear?

Some Members: Clear.

Mr. Chairman: The next item is Yukon Vocational and Technical Training Centre, \$1,692,406.00. The next item is Adult Education, Night School and Continuing Education, \$57,885.00. Mr. McIntyre?

Hon. Mr. McIntyre: The explanation I believe is incorrect. It should be to provide training facilities and service for night school and continuing education programs, and apprenticeship is on the next page.

Mr. Miller: Mr. Chairman, it's an inaccurate description, and if I might, I would like to ask the treasurer to bring back a revised page on a following day so that we have the vote wording corrected.

Mr. Chairman: Thank you, Mr. Miller. Are there any further comments or questions on that item?

The next item is apprenticeship training, \$25,473.00.

Ms. Millard: Mr. Chairman --

Mr. Chairman: Yes, Miss Millard?

Ms. Millard: -- I remember some discussion some years ago about this apprenticeship program and how well we were proceeding. Is there available, a list of trades in which Yukoners can qualify here through that program? Would that -- could you produce that for us?

Hon. Mr. McIntyre: Yes, I'll get that information.

Mr. Chairman: Thank you, Mr. McIntyre. Any further questions or comments?

The next item is Rehabilitation Services, \$204,183.00. You will note that Schedule 18 Appendix 18 rather is pertinent here.

Ms. Millard: Mr. Chairman --

Mr. Chairman: Miss Millard.

Ms. Millard: I would just like to reiterate that I have a great deal of trouble accepting these figures, especially since \$65,000.00 -- 50 percent of \$65,000.00 is the recoverable, training on the job, I believe from Manpower.

And presumably the only new program here is the Sheltered Workshop which is covered by the \$65,000.00 and yet there's an increase from \$67,000.00 to \$204,000.00. There's an increase particularly in salary and wages from 23 to \$50,000.00, which I find pretty hard to take, and subsistence in maintenance is up from \$15,000.00 to \$65,000.00.

I wonder if we could have a more detailed explanation on this?

Mr. Chairman: Mr. Miller, do you have -- Mr. McIntyre? Possibly just a reply to that. Mr. Miller, do you wish to --

Mr. Miller: Mr. Chairman, the basic difference in this program was in 1974-75, we hired a rehabilitation coordinator and a secretary, to undertake to provide the administration with the details of what we should be doing to handle basically physical and mental handicapped people in the Yukon.

Now, this coordinator has put together what we consider



to be an adequate program, which includes a number of things, the major one being the sheltered workshop concept, to be run by someone other than government -- in other words, it's not going to be another government institution, it will be run hopefully by some organization.

The increase in the salaries and wages is accounted for by a proposal to have two and a half man years of people training on the job within government essentially, and I might indicate at this time that we have two people presently on the training on the job program inside government, of which this program actually bears the cost.

The subsistence in maintenance aspect really covers those people who, when they are in training in the sheltered workshop, or training on the job, if the salary isn't sufficient, there is a subsistence provided to them to cover some of their living expenses while they are in this situation.

Now, the program, the sheltered workshop is not available at the moment. We would hope that it will be possibly by the fall of this year. The training on the job really is the only program that we have going at the moment, although we do have a number of clients outside, in what you might call special facility special workshops outside, taking training on the job.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Supplementary question?

Ms. Millard: Supplementary to that. I am still not very clear on the salaries and wages, since 1974-75 estimates have the same number of people as the 75-76 estimates, and yet there is a doubling of the wages, on page 22.

Mr. Miller: Mr. Chairman, I believe the two and a half man years shown under the training on the job should not be there for 1974-75. At least we didn't fund them in that sense.

Mr. Chairman: Thank you. Mr. Taylor?

Hon. Mr. Taylor: Yes, as soon as this is cleared, Mr. Chairman, I have one further item related to page 18. Any further questions or comments? Mr. Lang?

Mr. Lang: Mr. Chairman, I would like to know where the sheltered workshop is. Do they have a building for the sheltered workshop?

Mr. Miller: Well, Mr. Chairman, we have just started in effect, our rehabilitation coordinator has just started working with this particular organization to try and get them to put together the sheltered workshop.

As I indicated earlier, we don't want to create another government institution per se, and we would prefer that somebody such as the Association for Mentally Retarded, someone of that nature take on this task from a community standpoint, of finding a facility and running it and we will fund it to the extent of \$65,000.00.

Mr. Chairman: Anything further? Clear?

Some Members: Clear.

Mr. Chairman: Mr. Taylor, you had a comment with respect to that.

Hon. Mr. Taylor: Yes Mr. Chairman, I am a little delinquent here, I neglected, when we talked about

establishment 319, Recreation and Amateur Sports, to bring to the attention of Committee a most important item, and in the days of Women's Lib, it appears as we have gone somewhat too far. You will note that on A-18, under Recreation and Amateur Sports Standing Grants, that once again we have an allotment to the Girl Guides Association in the amount of \$6,000.00, recognizing that this is a very worthwhile expenditure, but still the Boy Scouts Association only receives a thousand dollars.

Now, I know of much internal correspondence going between the Boy Scouts' Associations and the administration on this question, and it was hoped that at least this year, that this very unrealistic amount of a grant to the Boy Scouts of the Yukon could be increased, and I would suggest that it could almost equate, or should equate the amount provided to the Girl Guides.

Now this year, I'm informed that 26 boys from northern B.C. and the Yukon have been selected to go to the World Jamboree which is taking place in Norway, and this is a long way to go, and I think that we should be able to make some contribution in excess of a thousand dollars for this type of thing. I don't know how many of those 26 are from the Yukon, but I would suggest that they are no doubt a majority.

Mr. Miller: Seven.

Hon. Mr. Taylor: Okay. Then, apparently there are some Scouts going to the Calgary Jamboree during the summer from the Yukon, I don't know how many will be going there, and our cubs will again be attending Camp Hughes at Prince George. I'm not sure how many cubs are involved there, but certainly a thousand dollars would seem a somewhat niggardly sum to provide for a program which is, I think an excellent program in developing a youngster. I just find it unthinkable that by now, after all these years, that the administration have failed to recognize the need for increased grant funds for the Boy Scouts. And I would like an explanation of why not?

Why \$6,000.00 for the Girl Guides and why a niggardly thousand dollars for the boys?

Mr. Chairman: I was just going to say that the answer probably should not be why not?

Hon. Mrs. Watson: Why not?

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I will endeavour to answer that question, and incidentally, the grant and the formal for the grant for the Girl Guides' Association was approved in 1974-75 budget.

At that time, the Girl Guides made a presentation to the government, outlining the fact that the Girl Guides' Association of Canada were prepared to recognize the Yukon as a separate jurisdiction--I don't know whether they call them a zone or a region, on an equal status with other provinces in Canada.

Now, the Girl Guides' Association of the Yukon could not undertake accepting this status, unless they were assured of some funding from some organization so that they could maintain a very limited office and office staff so that they could take care of the administration that is required, and the training of their leaders within the Yukon, so that they could function as a separate zone, and it was on the basis of this, last year, that their application for this type of a continuing grant was approved.



If you will notice, it isn't a grant to fund transportation, it's a grant to ensure that the Girl Guides' Association is maintained as a Yukon Association, and actually I am very proud of this grant, and why not? And if you will notice, we have allowed, the formula does allow for leadership training in the Yukon, and I think that in itself is very significant, we are going to become independent. We don't have to rely on getting--training people in from outside.

And the--I am not aware, or last year at the time, the Boy Scouts had not made an application for funding to become a separate jurisdiction within Canada, and that's why there hasn't been that amount of money set in here for the Boy Scouts' Association.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I applaud the Honourable Minister for doing such a great job for the Girl Guides and for her explanation.

Now we have a male in the Department of Education in the form of the Honourable Gordon McIntyre, maybe now the Boy Scouts can get the break they have sought for so many years, to gain equality with the women of the land, and get their grant increased.

Now, I know the--let me say in all seriousness, that in Watson Lake the constituency I represent, that there will be five coming, five children going to this Jamboree from Watson Lake, and they figure that their--the community contribution is going to be somewhere in the area of \$4,000.00. Now they are raising that themselves. They are selling beer bottles, which are being organized--or I should, say these beer bottles are coming from the hotels, who go through great quantities of these things.

Mr. Chairman: Thank you for that clarifications, Mr. Taylor.

Hon. Mr. Taylor: But they are doing everything to raise money because they feel that they are going to need funds to go over and they take crests with them, and the things the Boy Scouts do, and to be dressed well, with jackets and this type of thing, so they are trying to raise \$4,000.00 for their participation.

Now, it still seems totally unrealistic to me that we would approve only a figure of \$1,000.00. It's my understanding that the Association asked for something, I think, informally of the administration, for something in the area of a minimum of \$3,500.00 or \$4,000.00 for the grant. That's what I was informed, and that's all I have to go on.

I think that some consideration should be given by the financial committee, the budget programming committee, before this budget is passed, to substantially increase the grant from \$1,000.00 and rather than make a motion under--at this time for the consideration of committee, I would leave it and hope that the administration would give consideration to this. There's got to be some money in here somewhere for such a worthy movement as the Boy Scouts and Cubs. I would like an answer as to whether that will be given consideration in this budget, Mr. Chairman.

Hon. Mr. McIntyre: Mr. Chairman, perhaps the Honourable Member could let me know when this is going to take place, this Jamboree. Is it in the coming--the next fiscal year or this one?

Hon. Mr. Taylor: No, '75.

Hon. Mr. McIntyre: '75.

Mr. Miller: Mr. Chairman, it takes place on July the 19th to August the 16th of 1975.

Hon. Mr. McIntyre: Well, we can look into it, Mr. Chairman.

Mr. Chairman: Thank you, Mr. McIntyre..

Mr. Chairman: Thank you, Mr. McIntyre.

Hon. Mr. McIntyre: But it will mean other figures in the budget.

Mr. Chairman: Mrs. Watson was yours supplementary to this?

Hon. Mrs. Watson: Yes it was.

I think it is very important that we note that any money that is given to the Girl Guides' Association is being money that is to be spent within the Yukon Territory for the benefit of the Girl Guides, all Girl Guides. It is not money that is being allocated to a few people to travel. If Girl Guides want to travel to jamborees and so on, it is their responsibility to raise that money. We want to promote the Girl Guide Association or the Boy Scout Association in the Yukon. If the Boy Scouts' came forward with a type of proposal that the Girl Guides had, I am sure that the government would be very happy to assist in promoting, training, Yukon Boy Scout activities.

If you will notice that formula it is all for Yukon activities. None of the funding there is for travel, other than to the annual meeting, Yukon meeting or jamboree, to bring outside people into Whitehorse or into a centre such as Dawson to have one annual meeting or jamboree for all Girl Guides. We are not funding any travel outside of the territory.

Mr. Chairman: Mr. Taylor, supplementary?

Hon. Mr. Taylor: Yes. Just in reply of the Honourable Minister, I didn't make any reference to paying anything for travel at all. Not so far. I see nothing here bearing any reference to travel. We are talking about our participation, our participation in the jamboree in Norway, our participation in the Calgary jamboree and our participation of the Cubs in Camp Hughes at Prince George. I assume from the letter I have here that some of this is for crests and jackets and this sort of thing. I made no reference to transportation.

Now, in terms of finding this money, there must be out of the Recreation-Amateur Sports Grants of 98,000 or 8,750, 55 hundred two, there is the Friendship Centers Agreement. Possibly, I don't know, maybe we can't touch that money, but there must be somewhere that we can find an additional two or three thousand dollars at least, to increase this on an annual basis.

I might say that I am very displeased that the Administration could not find in this year, or for that matter, last year, find it within their budget to increase this niggardly sum of a thousand dollars for the Boy Scouts and Cubs. I would like to see it increased at least two or three thousand dollars.

Hon. Mrs. Watson: Mr. Chairman.

Mr. Chairman: Mrs. Watson.



**Hon. Mrs. Watson:** To my knowledge, now I could be corrected, there has been--there was no request made by the Boy Scouts Association for funding or it would have been taken into consideration.

To my knowledge, and we could have this checked, there was no submission made to the government for advances.

**Mr. Miller:** Mr. Chairman, maybe I could just add to that. I talked to one of the representatives of the Boy Scouts the other day and-- on this same question, and I have to repeat what Mrs. Watson has said, I do not know of any application ever coming from the Boy Scouts for this type of thing.

Now there have been applications in the past. I recall last year there was a verbal application for assistance to send children to jamborees somewhere around the world, last year it happened to be in Sooke, B.C.

To my knowledge there has never been a request to have this grant increased from the Boy Scouts Association for purposes of training Boy Scouts in the Yukon. There has been a request for travel assistance but nothing--

**Mr. Chairman:** Yes Mr. McCall has been patiently waiting.

**Mr. McCall:** Yes, I am a little curious here. After listening to the Honourable Minister Mrs. Watson about the submission by the Girl Guides in order to obtain some form of grant which they got, in order to secure an identity within the Yukon, I am curious as to the position the Boy Scouts have and their supposedly requests, or submissions, I am just wondering if I may ask Mr. Taylor if he would take it upon himself to investigate just why they want grants. Is it along the same lines as the Girl Guides? Seemingly they formed their own Guides here in the Yukon. Is the Boy Scouts of Canada willing to--prepared to do the same thing in order to claim, or put in a submission along the same lines as the Girl Guides? If that is the case I think we can look at funds that can be made available. I am curious as to what this is for? Is it for transportation allowances or is it strictly for the Boy Scouts? I don't think that position is quite clear.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman I have just been informed that the application that I was speaking of was an oral one rather than a written one. I have just quietly been informed of this of the Administration. I was not aware that it wasn't written, but the application, nevertheless has been made. It is still--it is still--I find it repugnant that the Administration over the years have not seen fit to introduce it, or pardon me, to increase the size of this grant. Whatever it is for, whether it is for transportation, whether it is for the type--for anything, for uniforms, anything that is reasonable within the Boy Scouts Association. I think more money should be made available to them. These monies are all accountable. Any grants that are given from the government to anybody have to be accountable in any event. It is not like you are handing money away. I think more money should be allotted to the Boy Scouts and the Girl Guides, and no doubt, based on the fact that this representation has been made orally rather than in written form, I would ask again that the administration consider raising the grant and I'll try to get after the Boy Scouts to get that letter of intent in, if it's necessary.

**Mr. Chairman:** Thank you, Mr. Taylor. Is there any further discussion!

So that is the Department of Education, and the total is \$10,789,712.00. Clear?

**Some Members:** Clear.

**Mr. Chairman:** Now we move in Schedule A back down to the 11th thing there, Project Capital, and we are looking at page 65 in the main, and the item we are considering is number 2301, miscellaneous school equipment \$45,000.00. Appendix page 42, is of pertinence here.

Yes, Mr. McCall?

**Mr. McCall:** I wonder if Mr. Miller would break that down for us please?

**Mr. Miller:** Mr. Chairman, there is some detail on page A-42 and if you will just give me a moment, I think I may have the rest of it here as well. I'm sorry, Mr. Chairman, I don't have the balance of it. I would have to bring it forward.

**Mr. McCall:** Mr. Chairman?

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** I would accept that, if Mr. Miller would be good enough to bring that at some other time.

**Mr. Chairman:** Are there any further questions or comments? We will then proceed to the next item which is Vocational School, \$41,000.00.

**Some Members:** Clear.

**Mr. Chairman:** The next item is Jack Hulland School, \$3,000.00. Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Watson Lake Elementary High School, \$43,000.00. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I would like to address a question to the Honourable Minister of Education, in relation to this school. I had anticipated seeing here a provision for additional classroom space in Watson Lake at either one of the two schools, to accommodate the increased student loads which we can anticipate for next year. More particularly, in relation to the closing of the Lower Post Residential School, no doubt this is going to place a burden, not only on Watson Lake School, but on schools in other communities where children would have to return. I'm wondering if any consideration has been given to this question, and also the question of school bussing. I understand we are now short at least one school bus in the community as well.

**Mr. Chairman:** Mr. McIntyre?

**Hon. Mr. McIntyre:** We are always considering new schools, Mr. Chairman, but there is obviously no provision for any extension to the Watson Lake School in the coming year.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Yes. I don't see it in here, that's why I'm asking the question, why not. I believe the announcement to close the Lower Post School was not made



until a month or so ago, a month and a half ago, but obviously you still could be faced with a situation -- I don't know how many students we got there now, around 400 I think, something like that, but you're going to be faced with all these students in the fall. Where are you going to put them?

Hon. Mr. McIntyre: Mr. Chairman, we are not really aware of what the effect of the closing of the Lower Post School will have on, not only Watson Lake Schools, but the Ross River School, and probably some others in the Territory, until they actually close the school, we won't know what the effect will be.

You know, they have made an announcement a year ago, I think that they were going to close the school and they didn't close it. So we will have to take care of that situation when it comes up.

Mr. Chairman: Any further questions?

The next item is Teslin School, \$16,000.00 and appendix page 42 seems pertinent.

Mr. Fleming?

Mr. Fleming: Mr. Chairman. I see on the Teslin School it starts out with stage drapes, \$7,000.00, now, I am quite in agreement with getting money for the Teslin School, but I would like you to clarify, or whoever is able to clarify that, as to where they get the drapes, or who the contractor is, if it is a contractor. How they are supplied and why the, I think, exorbitant figure of \$7,000.00 just to cover the front of a small wall? I see \$7,000.00 -- I just can't see \$7,000.00. If I can get it clarified as to why so much money?

Mr. Miller: Mr. Chairman, on these types of things we always get a quotation. We would normally in this case go to a quote to any local drapery companies and we would probably also look at one or two outside the Territory suppliers.

The major reason for the cost is the fact that these things have to be fire proof. You start looking at fire proof materials you are looking at fire proof materials you are looking at a minimum of \$10.00 a yard.

Mr. Chairman: Thank you, Mr. Miller. Any further questions or comments?

Some Members: Clear.

Mr. Chairman: The next item is Single I-S Dormitory, \$8,000.00.

A Member: Where is this?

Hon. Mr. McIntyre: The Single I-S Dormitory is in Whitehorse.

A Member: Whitehorse?

Hon. Mr. McIntyre: Yes.

Mr. Miller: Mr. Chairman, maybe I can clarify that. This is a teacherage that is located across from Christ the King Elementary School which we closed in the fall of 1974 and turned into a dormitory. We did a number of renovations in the summer of '74 and what we are doing is really equipping it to a reasonable standard. Right now they are using borrowed, begged, stolen furniture because we didn't have the funds to provide adequate furnishings for it.

Mr. Chairman: Ms. Millard?

Ms. Millard: How many children are in the dormitory?

Mr. Miller: Mr. Chairman, to my knowledge there is approximately 13 and I think it will hold 16 or 18. It is basically a girls' dormitory.

A Member: Discrimination.

Mr. Chairman: The next item is Vocational Schoolhouse Construction, \$22,000.00.

A Member: Clear.

Mr. Chairman: The next item --

Mrs. Whyard: Mr. Chairman?

Mr. Chairman: Yes, Mrs. Whyard.

Mrs. Whyard: Did I see a figure somewhere in a revenue column for the proceeds from the sale of that house? What was it?

Mr. Miller: Normally -- we have an upset price on these of our costs plus ten percent becomes the upset price. If our cost is \$22,000.00 we would expect to realize, as a minimum, the -- well I guess it would be \$24,200.00. Now, what it will sell for, we don't know. That would be the minimum. The upset price would be \$24,200.00.

Mrs. Whyard: But, Mr. Chairman, there has not been a house built by Vocational School students and sold this year?

Mr. Miller: Mr. Chairman, there are currently two houses being built by the Vocational School. They are both in the final stages of completion and we have not put them up for sale.

Mrs. Whyard: Thank you.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman:

Mr. Chairman: The next item is Ross River Elementary School, \$1,130,000.00.

A Member: Hear, hear.

Mr. Chairman: Mr. McCall?

Mr. McCall: I take it, Mr. Miller that would complete that replacement, is that the total cost?

Mr. Miller: Yes, Mr. Chairman that is the total estimated cost of the total project -- well I am sorry, we did spend \$70,000.00 in 1974 so you are talking about a million two as your total cost.

Mr. McCall: Thank you, Mr. Chairman.

Mr. Chairman: The next item is French Language Program, \$100,000.00.



Mr. McCall: Mr. Chairman, is it really necessary?

Mr. Chairman: Mr. McIntyre?

Hon. Mr. McIntyre: Mr. Chairman, this is a related program to the one we discussed in Operation and Maintenance. I think it was \$53,000.00 which was for the funding of the Operation and Maintenance prior to the program. This \$100,000.00 is a gift from the Secretary-of-State for the purchase of language laboratory equipment and the like for use in all of the schools in the territory. It is exactly the same amount of money, strange as it may seem, that every Province in Canada got. Ontario, for example, our largest province got a hundred thousand dollars and we are getting the same amount.

Mr. Chairman: Mr. McCall, I believe has a supplementary and then you Ms. Millard.

Mr. McCall: I would like to re-direct that question to the Honourable Minister. I say again, is it really necessary?

Hon. Mr. McIntyre: Mr. Chairman, the provision of equipment for French language laboratories is necessary in connection with our French program. Irrespective of the Secretary-of-State's contribution. While admitting that a hundred thousand dollars is perhaps more than we are entitled to, by virtue of our small population I don't think, in this particular case, we should look a gift horse in the mouth.

Mr. Chairman: Ms. Millard and then Mrs. Whyard.

Ms. Millard: I would presume that this equipment isn't specifically French that we could use it for German or Indian languages --

Hon. Mr. McIntyre:

Hon. Mr. McIntyre: Um hmm.

Ms. Millard: Wouldn't it just be the tapes that are French.

Mr. Chairman: Mr. McIntyre?

Hon. Mr. McIntyre: Mr. Chairman, I would assume that any teacher in charge of such a laboratory would utilize the equipment to its utmost efficiency, which probably would involve other languages than French.

Mr. Chairman: Thank you. Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, my question has been answered and I think perhaps we shouldn't pursue this any further, keep it quiet.

(Laughter)

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: The next item is--we now go back to number 4 in Schedule A of Bill 2. Department of Secretary and Registrar-General. That is found in the Main book on page 24.

The first Item there is Territorial Secretary and Registrar General, \$720,020.00.

Mr. Taylor?

Hon. Mr. Taylor: Well, Mr. Chairman, at this point I would hope that this could be stood over until we have had a complete discussion on Inspection Services and the operation of this Department.

It would be my intention to move certain salaries to have them reduced to a dollar in this budget, unless the Administration can satisfy me, and no doubt, other members of the House, that something is going to be done about the Inspection Services and the whole function of this Department.

These people are not Inspectors. There are some that are Inspectors, I might say, but the majority of them are out harassing the business man, harassing the public of the Yukon to the extent that it has hardly possible for people to operate in the Yukon Territory at this time.

Certainly down in the South Highway, and I have watched editorials, or I should say clippings in newspapers up here in relation, for instance, to the new liquor inspector, who it would appear to me is roaring around the territory talking about, "my policy is this and my policy is that, and I am going to shut you down just like I did those guys in Whitehorse." Well, we don't want somebody up here acting as a policeman. We want somebody that is enforcing Yukon policies. Not his own.

I said last budget session and I say it again, this territory and this Administration is evolving into a police state. This is a gun and badge type of a situation that has got to stop in the Yukon Territory. As far as I am concerned the best way to stop it is at the point of Administration. Maybe we should ourselves someone to run this program and guide inspections services that will hire people who will get out and work with the business men and the men and women of the Yukon Territory, not harass them.

I suggest that in this case that there has got to be empire building going on somewhere within the Department, the old proliferation of government. As I say, there are some, I know by experience, and experience with people in Watson Lake inspectors have come down, and I know at least one, that works on Workmen's Compensation, works on Labour problems, refuses, absolutely refuses to do liquor inspections under the current policy of liquor inspection. This inspector wishes to work with people. He doesn't roar in your door and say, "Now look, it has come to our attention, you have messed up this labour situation in your employment. It looks like you have really fouled up on this Workmen's Compensation. We are going to take you to jail. You smarten up or you are in bad trouble." No, No, this man goes in and says, "I am here to help sort out your problem. I would like to work with you so that you can meet the standards and the policies and the regulations provided by the Government of the Yukon Territory, not necessarily by legislation that we make but edicts' the Commissioner makes." I don't think at this point we can go any further with this item until this whole question of enforcement, the gun and badge business has been settled. I think that there has either got to be a clear cut policy established by the government acceptable to this House, not acceptable to the government acceptable to this Legislative Body, or I feel, I was planning on at least two salaries should be reduced to one dollar in this budget if that be the only way that the people of the Yukon can get some rationale out of such a service as this Inspection Service. Then that is what I propose to do.

I think, as I say, whether we do it in Committee as a special item, or as we do it here, it has got to be discussed.



debated, because I know there certainly has to be other members that are totally fed up, as are the business community at least, and many of the citizens of the territory, with the way that these people, as individuals, are functioning.

Now, it has got to be made clear to me, maybe they are upholding the policies of the Administration. If that is true, change the policies.

Maybe, as I say, as in one case, maybe these people are out writing their own policy. Then that has got to be stopped. I don't know how you stop it other than to reduce the salaries of these individuals who are perpetrating this to a dollar and getting them out of our Administration and putting somebody in there that will not empire build. That will not go around and harass the people of the Yukon. That is what I am getting at. I would like some -- no doubt the Administration will defend these people. I find their position indefensible. I want to, either deal with it now, during tomorrow or whenever we next get back to this item, or that it be discussed as a special item in Committee.

It has got to be done before this budget is passed.

Mr. Chairman: Before anybody else rises on this question I see that we are getting closer and closer to five o'clock and possibly this might be a good time to declare a recess of the Committee of the Whole and entertain a motion that the speaker take the Chair so that we can resume the Committee of the Whole tomorrow. This seems to be an item that we either have to by-pass or spend a considerable amount of time on.

What is the feeling of the members?

Some Members: Agreed.

Mr. Miller: Mr. Chairman, just one point. Maybe, if you wanted to carry on with this discussion in the morning respecting Establishment 400, maybe we could have the Executive Committee Member responsible for -- the Territorial Secretary here.

Mr. Chairman: Thank you very much. I think that is a good suggestion.

Hon. Mr. Taylor: That is excellent.

Some Members: Let him take his own crap.

Mr. Chairman: Very well, can we have a motion then that Mr. Speaker---

Mr. McCall: Yes, Mr. Speaker, I would like to make that motion...

Mr. Chairman: Just before you rise, Mr. McCall. The witnesses are excused. Thank you for attending. Mr. McCall, you were about to--

Mr. McCall: Yes, Mr. Chairman I would like to make a motion that the Speakers resumes sitting in the House.

Mr. Chairman: It has been moved by Mr. McCall. Is there a seconder?

Ms. Millard: I second it.

Mr. Chairman: Seconded by Ms. Millard that the Speaker resume the Chair. Question?

Some Members: Question.

Mr. Chairman: Agreed?

Some Members: Agreed.

Mr. Chairman: I declare the motion passed.

*Motion Carried.*

Mr. Speaker resumes Chair.

Mr. Speaker: At this time I will call the House to order. May we have a report from the Chairman of Committees?

Mr. Phelps: Yes, Mr. Speaker. I report progress on Bill Number 2.

The Committee convened at 10'35 a.m. this morning to consider Bill Number 2. Mr. Miller and Mr. Huberdeau attended Committee. The Committee of the Whole recessed at 12 noon and reconvened at 2:00 p.m. Upon motion made by Mr. McCall and seconded by Ms. Millard the Speaker was asked to resume the Chair and recess was called.

Mr. Speaker: You have heard the report of the Chairman of Committees. Are you agreed?

Some Members: Agreed.

Mr. Speaker: What is your further pleasure?

Ms. Millard: Mr. Speaker I would like to move that we call it five o'clock.

Mr. Speaker: Is there a seconder?

Mr. Fleming: I second that.

Mr. Speaker: It has been moved by the Honourable Member from Hootalinqua that we now call it five o'clock. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the motion carried.

*Motion Carried.*

Mr. Speaker: This House now stands adjourned until 10:00 a.m. tomorrow morning.

*Adjourned.*



Mr. Speaker  
Members of Council

COMMITTEE APPOINTMENTS

Introduction

There are three committees whose memberships are determined by nominations from the Territorial Council. The Advisory Committee on Fitness and Amateur Sport and the Yukon Historic Sites and Monument Board are established pursuant to legislation. The Yukon Tourist Advisory Council does not have statutory authority but its members have traditionally been nominated by Council. (Descriptions of membership criteria for these committees are attached.)

There are two problems with memberships to these Committees:

- 1) the basis for appointments; and
- 2) the term of the appointments.

Background-Basis For Appointments

The number of members to be nominated by Council for the Statutory Committees is 7, based on previous number of constituency districts. In view of the present 12 electoral districts, Council has three choices:

- 1) Council may choose to increase the total membership to 12 to continue membership on a constituency basis; or
- 2) Council may evolve a formula for choosing 7 members on the basis of geographic areas or of population density; or
- 3) Council may choose to increase the membership to 10, allowing for 7 members from the rural constituency districts and 3 from the Whitehorse area.

A change in membership size will require changes in the Regulations to the Fitness and Amateur Sport Agreement Ordinance and an amendment to the Historic Sites and Monuments Ordinance.

Membership on the Tourist Advisory Council is based on geographic representation and each Councillor will be asked to nominate a member to this Council.

Term of Appointments

Present memberships on these Committees lapsed on October 1, 1974. At that time, there was no Council to recommend new members so the Committees have ceased to function. It is desirable that these Committees remain in operation on a continuous basis.

The Recreation & Amateur Sport Committee causes the greatest concern since it is responsible for recommending the disperse of public monies. Legal authority for the Committee's actions must be maintained.

The Historic Sites and Monuments Board and the Tourist Advisory Council perform a valuable service to the Tourism and Information Branch. Both groups are important mechanisms for public involvement in programs of the Branch. Recently, the Branch undertook two studies on the

recommendation of the Board and Council: The highway lodges survey and the historic sites evaluation. Continuous accessibility for the Branch and for the public to the Board and Council is desirous.

Council may choose to resolve this problem in one of the following ways:

1) In the interval between October 1, 1974, when Committee appointments lapsed, and this review of the situation a possible solution has arisen. Appointments to the Recreation & Amateur Sports Committee run for four years. Members appointed at this session will continue into 1979. Appointments to the Historic Sites and Monuments Board and the Yukon Tourist Advisory Council run for two years. Members appointed in 1977 will continue into 1979. Thus the appointments no longer coincide with election years. If this solution is adopted, Committee appointments will extend beyond the life of this Council and into March 1979.

2) A contingency clause could be added to the Regulations respecting the Recreation & Amateur Sports Committee and to the Ordinance respecting the Historic Sites and Monuments Board. The clause would read:

If appointments expire at a time when there is no Council, due to expiry of the legal life of Council or for elections to Council, members shall continue to hold their appointments until a new Council recommends the appointments of members.

3) Council may recommend staggering the terms of appointments, e.g. some members of Recreation & Amateur Sports Committee be appointed for 3 years; some for 4 years. (This system of appointments does present a problem of maintaining continuity, especially if the Committee does not meet frequently or the work of the Committee is of a complex nature.)

COUNCIL IS ASKED TO RECOMMEND:

- 1) Adjustments in number of members of the Recreation and Amateur Sports Committee and the Historic Sites and Monuments Board or evolve a formula for choosing their members;
- 2) A method for appointing members to these Committees to ensure their continuous functioning;
- 3) Members for the Recreation and Amateur Sports Committee;
- 4) Members for the Historic Sites and Monuments Board; and
- 5) Members for the Yukon Tourist Advisory Council.

James Smith  
Commissioner

RECREATION AND AMATEUR SPORT COMMITTEE

Terms of Reference

The Commissioner may make grants for the purpose of fostering Recreation and Amateur Sports in the Yukon



Territory. The Committee, appointed by the Commissioner, administers the grants provided in the budget of the Department of Education.

#### Membership (Regulations Respecting Recreational & Amateur Sports Grants)

4(1) There shall be a committee consisting of not more than 7 members to be appointed by the Commissioner upon the advice of the members of the Territorial Council who shall each be entitled to nominate one member.

5(7) The members of the Committee shall hold office for four years from the date of their appointment but shall be eligible for re-appointment.  
(These appointments expired October 1, 1974.)

#### Meetings

Held four times per year.

#### Per Diem

Members are paid \$25. per day plus travel expenses where required.

#### Membership at October 1, 1974

Dr. E.M. Banks	Whitehorse
Mr. Norman Bastien	Haines Junction
Mr. John Erickson	Whitehorse
Mr. Cliff Lawrence	Teslin
Mr. Frank Lidstone	Dawson City
Mr. Keith Simpson	Whitehorse
(position vacated)	Mayo

#### HISTORIC SITES AND MONUMENTS BOARD

##### Terms of Reference

The Board is required to prepare a long-range territorial program under which regional and thematic priorities will be established and a comprehensive program laid down for the marking, preservation and development of historic sites throughout the Territory.

##### Membership (Historic Sites and Monuments Ordinance)

4(1) There shall be a Board called the Historic Sites and Monuments Board of the Yukon Territory, consisting of not more than 10 members appointed by the Commissioner, of whom 7 shall be appointed on the recommendation of Council.

(2) A member holds office during pleasure for such period not exceeding two years as may be fixed by the Commissioner.

(3) A retiring member is eligible for re-appointment. (These appointments have expired.)

#### Meetings

Held twice a year.

#### Per Diem

Members are paid \$25. per day and travel expenses where required.

#### Membership at October 1, 1974

Mr. C.H. Chapman	Watson Lake
Father H. Huijbers	Carmacks-Kluane
Mrs. Iona Christensen	Whitehorse East
Mr. Cal Waddington	Whitehorse West
Mr. Bill Matkae	Whitehorse North
Rev. Ken Snider	Dawson
Mr. Jack Andison	Mayo
Mr. Bruce Harvey	Member-at-large
Mrs. Lorna Walmsley	Member-at-large
Mrs. Helen Horback	Member-at-large

#### YUKON TOURIST ADVISORY COUNCIL

##### Terms of Reference

The body was created to advise the Territorial Government and specifically the Tourism and Information Branch on matters related to tourism in the Yukon. Members are appointed by the Territorial Council and represent all areas of the Territory providing the public, through regional representation, with influence over and access to government decision-making processes affecting the tourist industry. It provides the Territorial Government with advice and recommendations from the public sector in order to ensure that the government programs are acceptable.

##### Membership

1. Members are nominated for each area by its Territorial Councillor.
2. Membership has generally been for a two year period and members may be reappointed.

##### Meetings

Held once a year.

##### Per Diem

Members are paid \$25. per day and travel expenses where required.

#### Membership at October 1, 1974

Miss Peggy Crook	Whitehorse East
Mrs. Virginia Grundmanis	Mayo
Mr. L. Kirk Yardley	Carmacks-Kluane
Mr. J. Thibaudeau	Watson Lake
Mr. G. Castellarin	Dawson City
Mrs. Joy Wheeler	Carmacks-Kluane
Miss Victoria Faulkner	Whitehorse West
Mr. P. Van der Veen	Carmacks-Kluane
Mr. Barry Redfern	Watson Lake

#### Sessional Paper No. 3 [1975 First Session]

Mr. Speaker  
Members of Council

##### Appointments to

##### Yukon Territory Water Board

##### Introduction

The Northern Inland Waters Act provides for its regional administration by Territorial water boards. These boards are given the responsibility to approve applications for use of



water. In so doing, the board plays an important role in the equitable distribution or sharing of surface and ground water resources among persons and private and public corporations with legitimate, but often conflicting, claims to the use of water. Moreover, the board is instrumental in controlling the pollution of our water resources by establishing, and maintaining in principle, that rights to the use of water for beneficial purposes are dependent on users accepting the responsibility for maintaining the quality of the water or restoring its quality, after use, to acceptable standards before discharging the water back to its natural environment.

The Yukon Territory Water Board members are appointed by the Minister of Indian Affairs and Northern Development from among nominees of Federal Government departments which have water management responsibilities in the Yukon and from nominees named by the Commissioner-in-Council. An extract from the Act (Section 7) is attached which outlines the method for establishing the board, (Item A). Particulars on the Board are attached as Item B.

Three seats on the Board are currently allocated for membership on the recommendation of the Commissioner-in-Council.

#### Background-Northern Inland Waters Act

The Yukon Territory Water Board was established in 1970. During the discussion of the appointments in Council (Fourth Session, 1970, November 10, 1970) the Commissioner was asked if any guidelines existed as to selection of members. It was the opinion of the Commissioner that members should not be employees of the Territorial Public Service nor members of the Council, although this was not impossible. It was also suggested that members should include:

1. Someone with technical qualifications, who would have knowledge of needs of the mining industry, but presumably would be independent of the industry;
2. Someone with an involvement in local government and knowledge of municipal water requirements;
3. Someone, from outside Whitehorse, who could represent the interests of the remoter areas of the Territory.

It was also suggested that the three members be selected entirely by Council. The motion nominating the three members, Mr. A. Wright, Mr. H.E. Boyd, and Mr. J.D. Livesey was passed on November 13, 1970. No mention was made at any time of terms of membership or duration of membership. In accordance with the Council's recommendations, Messrs. Boyd, Livesey and Wright were appointed by the Minister on February 10, 1972.

On June 27, 1974, the last Territorial Council passed a motion recommending that Mr. George Shaw be appointed to the Water Board as a representative of placer mining interests at the "first possible opportunity". The motion also requested that the Water Board submit an annual report to the Territorial Council. (A copy of Motion 43 is attached, as item C).

Since this time, Mr. J.D. Livesey has resigned from the Water Board in order not to contravene Sections 9 and 10 of the Elections Ordinance. In this connection, it should be pointed out that neither a nominee for Territorial Council nor

a members of Council may also serve as member of the Water Board. In other words, should a Council member be appointed to the Board, it would be necessary for him to resign his Council seat.

#### Current Status of Yukon Representation

The present Yukon representatives to the Water Board are Mr. H.E. Boyd and Mr. A. Wright, both of whom have now served on the Board for almost three years. One additional member must be named to complete Yukon representation.

The activities of the Water Board are reported annually to the Minister of Indian Affairs and Northern Development. The Minister has advised that this report is available to the Territorial Council on request. It is not possible for the Board, as an unit, to report directly to the Territorial Council since it is responsible to the Federal Government. Council may, however, request that Yukon representatives on the Board consult and report with Council through the Executive Committee.

#### Options for Future Yukon Representation

The Northern Inland Waters Act does not set-out any terms for membership on the Yukon Territory Water Board. The Minister has stated that changes in Yukon representation may be initiated at any time and that terms regarding membership may be requested as well.

There is no precedent for replacement or changes in Yukon representation on the Water Board. In view of the current vacancy on the Board, and the installation of a new Territorial Council, it seems advisable that some policy for appointment of Water Board members be adopted. There are two types of procedure which might be followed:

1. Ad hoc appointments can be made, determined by the resignation of a current member or the desire of Council to replace a member or to appoint a new member. In the case of Council wishing to change membership, it would also be necessary to recommend that sitting members' membership be terminated.
2. Stipulated term appointments can be requested of the Minister which would provide for changes in membership on a regular basis.

#### Discussion of the Options

1. Ad hoc appointments have the advantage of permitting membership changes at any time Council wishes to recommend them. They have the disadvantage of placing Council in the position of having to remove a member in order to appoint a new member (except in the case where a member should resign). This type of appointment also creates a situation where a member may continue on the Board for many years or, conversely, where a high turnover of membership may occur which would be detrimental to the functioning of the Board.

2. Stipulated term appointments would allow members to be changed on a regular basis. If the Minister were requested to make initial appointments for staggered terms, i.e. three years, two years, one year, to be followed by three year terms, some continuity of membership on the Board would be ensured.



COUNCIL IS ASKED TO RECOMMEND by Motion:

- i) one person to fill the current vacancy on the Water Board;
- ii) a policy on the terms of future appointments to the Board which would be proposed to the Minister;
- iii) that the Yukon representatives on the Board consult and report to Council through the Executive Committee;
- iv) a request that the annual report of the Water Board be made available to the Council on a routine basis.

**James Smith  
Commissioner**

NORTHERN INLAND WATERS ACT

Section 7 - Establishment of Water Boards

7. (1) There shall be two boards to be known as the Yukon Territory Water Board and the Northwest Territories Water Board, each consisting of not less than three and not more than nine members appointed by the Minister.

(2) The membership of each board shall include:

- (a) at least one nominee of each of the departments of the Government of Canada that in the opinion of the Governor in Council, are most directly concerned with the management of water resources of the Territory and the Territories; and
- (b) at least three persons named by the Commissioner-in-Council of the Yukon Territory in the case of the Yukon Territory Water Board and at least three persons named by the Commissioner-in-Council of the Northwest Territories in the case of the Northwest Territories Water Board

(3) The Minister shall designate two of the members of each of the boards to be chairman and vice-chairman respectively of the board of which the persons so designated are members.

(4) The main office of the Yukon Territory Water Board shall be at the seat of government of the Territory, and the main office of the Northwest Territories Water Board shall be at the seat of government of the Territories.

YUKON TERRITORY WATER BOARD

Terms of Reference:

Yukon Territory Water Board is established pursuant to section 7 of the Northern Inland Waters Act and is charged with the responsibility to provide for the conservation, development and utilization of the water resources of the Yukon for ultimate benefit for all Canadians and residents of the Territory.

Membership:

Membership on the Yukon Territory Water Board shall include at least one nominee of each of the Departments of the Government of Canada that in the opinion of the Governor in Council and at least three persons named by the Commissioner-in-Council. The Minister shall designate two of the members of the Board to be chairman and vice-chairman, respectively. The main office of the Yukon Territory Water Board shall be at the seat of Government.

Meetings Held:

Monthly, or at the call of the chairman.

Per Diem Expenses:

Members are entitled to be paid a per diem rate plus expenses.

Present Membership:

Chairman	-Leo Brandon, Regional Manager of Water, Lands and Forest
Yukon Territorial Representatives	-Bert Boyd, Whitehorse -Al Wright, Whitehorse
Department of Public Works	-R.K. Byram
Department of Environment	-Mr. Wykes
Department of Energy, Mines and Resources	-Mr. Humphreys
Ministry of Transport	-E.D. Harris, Prince Rupert
Northern Health Services	-Dr. M. Myers

MOTION NO. 43

Moved by: COUNCILLOR STUTTER

Seconded by: COUNCILLOR TAYLOR

WHEREAS:

The Northern Inland Waters Act permits the Territorial Council to recommend the appointment of at least three members to serve on the Yukon Territory Water Board and

WHEREAS:

A group of over fifty placer miners in the Klondike area have petitioned council to nominate a placer miner to serve on the Yukon Territory water board.

BE IT THEREFORE RESOLVED THAT:

The Commissioner recommend the appointment of Mr. George Shaw of Dawson City to be a member of the Yukon Territory Water Board at the first possible opportunity.

BE IT FURTHER RESOLVED THAT:

The Yukon Territory water board be requested to submit a report of its activities to the Yukon Territorial Council on an annual basis.

Sessional Paper No. 5 [1975. First Session]

Mr. Speaker

Members of the Legislative Assembly

The Establishment of Game Management  
Zones in the Yukon Territory

Introduction

The Canadian provinces, the Northwest Territories, Alaska and all the other states of the United States are divided into units for the purpose of proper game management. Such a division is also necessary in the Yukon to maintain game populations at harvestable levels, since game animals are not evenly distributed nor is the hunting pressure of equal intensity throughout the Territory. The fact that zoning is not in effect here deprives the Game Branch of a most important



management tool. The present system mistakenly assumes that the Yukon is completely homogenous in wildlife distribution, abundance and hunting pressure. When restrictions have to be imposed to maintain wildlife in certain severely overhunted areas these automatically come into effect in the remainder of the Territory where they are not necessary at all. To overcome this handicap and to provide the game branch with a valuable management tool, this sessional paper proposes the establishment of game management zones for the Yukon.

#### Proposal

It is recommended that wildlife management zones be established in the Yukon as shown on the attached map. The division is based on the known distribution and abundance of game animals as well as on the known distribution of hunting pressure. This knowledge is derived from inventory work carried out by the Yukon Game Branch, the Canadian Wildlife Service, several private consulting firms, the annual reports of outfitters and hunters' questionnaires.

The proposal calls for the establishment of eleven zones, of which five were already in effect (No. 1, 1a, 1b, 4a, 6). These comprise game sanctuaries, game preserves and areas in which there is no outfitting but only resident hunting. The boundaries between zones are very obvious and easy to recognize by hunters and enforcement people alike. The boundaries are made by highway, major rivers and large lakes, except for the cases where they were already in existence as mentioned above, for instance between zones 1 and 2- game sanctuaries.

There are many reasons why this zoning is essential for proper game management but the following three are the most important ones:

a) This zoning recognizes the fact that animals are not uniformly distributed throughout the Yukon. Goats for instance are only found in areas 6, 7, 10 and 11. There is therefore no justification to have an open goat season in the remainder of the Yukon. If the odd goat crosses the boundary they should be allowed to become established and build up to harvestable numbers before they are subject to hunting.

b) This zoning recognizes the fact that animals of the same species are not equally abundant in all areas of the Yukon. Let us use moose as an example. Zones 10 and 5 have about the same surface area, but zone 10 has at least three times as many moose as zone 5. This is explained by differences in terrain, numbers and extent of previous forest fires, numbers of shallow ponds with aquatic vegetation, miles of shoreline of river and lakes. There is nothing in zone 5 to compare with the excellent moose ranges of the Nisutlin, Wolf and Liard Rivers in Zone 10. This knowledge is reflected in the zoning and will allow the Game Branch to make sound decisions as to where and where not a cow moose season should be permitted.

c) This zoning recognizes that hunting pressure is concentrated around major settlements and important highways and waterways. Let us use zone 7, located south and west of Whitehorse as an example. Almost half of all sheep shot by resident hunters come out of this zone, which constitutes less than 3 per cent of the surface area of the Yukon. Goats have been reduced to a point of near extermination-there are less than 100 left in the area, and the status of grizzly bears in the area is even more tragic. As recently as 10 years ago about 18

bears were shot annually in the area by nonresident hunters but during 1974 we know of only 3 bears killed. There are no caribou left in the area at all. The proposed zoning will allow the Game Branch to restrict hunting in such pressure areas to prevent the game from becoming exterminated, while hunting in other areas need not be affected or could even be liberalized.

#### Advantages and disadvantages

The advantages of zoning to allow for proper game management are obvious. The fact that all neighbouring jurisdictions and as far as we know all countries in the world have game management zones speaks for itself.

We can not foresee any obvious disadvantages except for the fact that a few people will argue against the restriction on their freedom to hunt.

Since resident and native hunters can hunt elsewhere in the Territory, restrictions in some areas will not seriously affect them. Outfitters, on the other hand, are restricted to hunting in their assigned guiding districts. However, since their very livelihood depends on the continuing presence of game populations in harvestable numbers in their districts, it is expected that they will support this proposal, and they have already indicated this.

Except for limiting the hunting to areas where the game populations occurs in harvestable numbers, and for some restrictions on sheep, grizzly and caribou hunting in zone 7, no other changes in hunting regulations, etc. are proposed for the 1975-76 season.

#### Consultations

When the proposal was drawn up during the 1973-74 winter, consultation took place with affected territorial and federal government departments (for instance Canadian Wildlife Service, Environmental Protection Services, Forests, Lands, Local Government, Tourism). Discussions were also held with private interest groups such as the outfitters association, fish and game association and conservation society. Consultation also took place with the game departments of the provinces to get their advice on the proper locating of boundaries, etc.

These agencies consulted fully support the proposal and consider it long overdue in the Yukon.

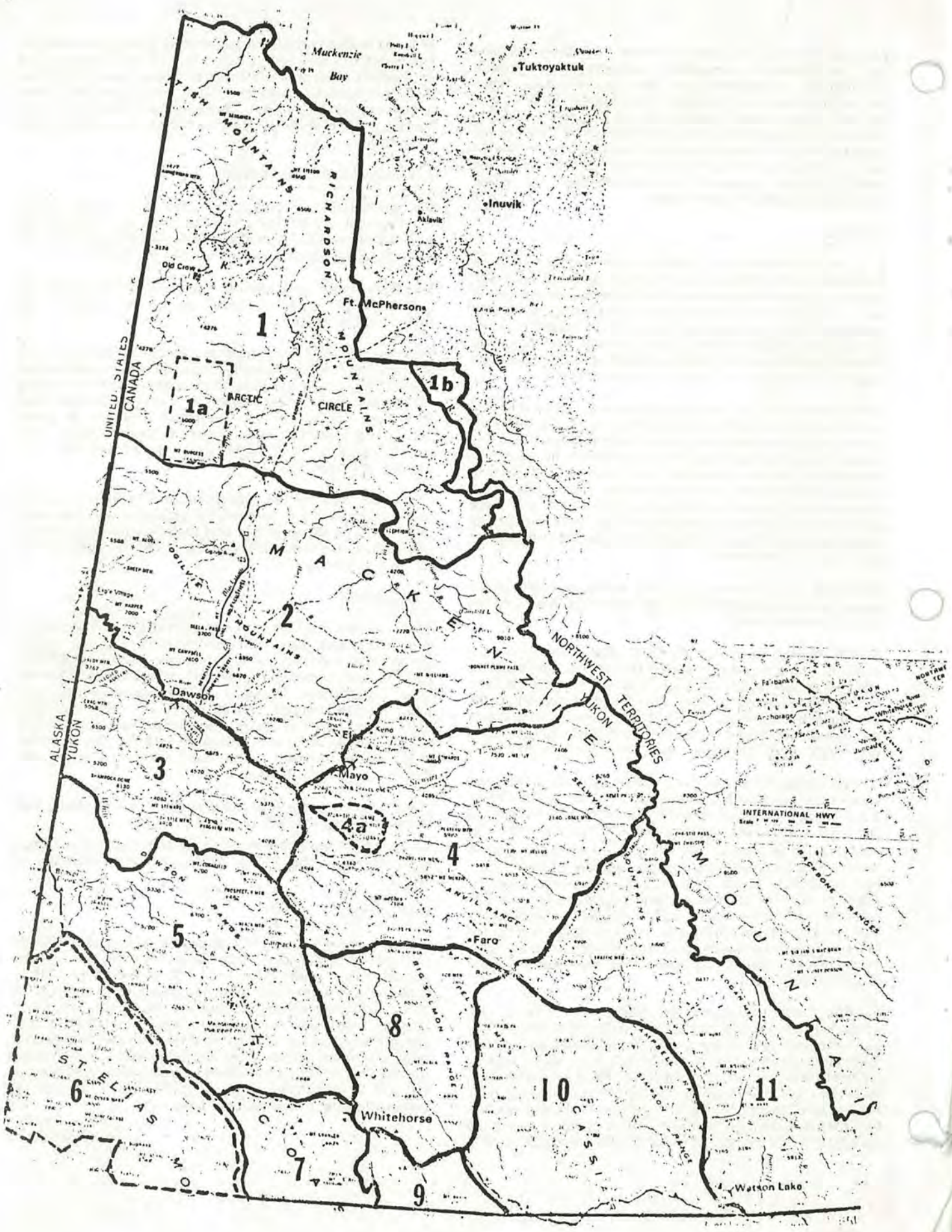
No relevant comment was received from the Yukon Indian Association, or the Yukon Association of Non-Status of Indians.

#### Implementation of Policy

The next game season will commence on August 1, 1975. If the zoning policy is not put into effect very soon, it will not be possible to put it into effect until 1976 as legislation will be required and a program of public information needed. In order to adequately inform hunters, outfitters and other persons, maps and brochures must be circulated giving specific details of the boundaries of the different zones keyed into the numbers and varieties of wildlife that may be hunted in each area. This paper is tabled for information purposes. A bill will be introduced at the next Session of Council incorporating the policy outlined here.

**James Smith**  
Commissioner





UNITED STATES  
CANADA

ALASKA  
YUKON

NORTHWEST TERRITORIES  
YUKON

INTERNATIONAL HWY  
Scale 1:100,000

1

1a

1b

2

4a

4

3

5

8

10

11

6

7

9

FISH MOUNTAINS

RICHARDSON MOUNTAINS

ARCTIC CIRCLE

MACKENZIE MOUNTAINS

SELKIRK MOUNTAINS

ST. LAWRENCE MOUNTAINS

CASSIAR MOUNTAINS

Whitehorse

Faro

Mayo

Dawson

Ft. McPherson

Inuvik

Tuktoyaktuk

Mackenzie Bay

Watson Lake



Property of  
M. L. A. Lounge



# The Yukon Legislative Assembly

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Number 5

2nd Session

23rd Legislature

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Debates & Proceedings

**Tuesday, March 11, 1975**

Speaker: The Honourable Donald Taylor







# THE YUKON LEGISLATIVE ASSEMBLY

Tuesday, March 11, 1975

Mr. Speaker reads the daily prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call this House to order.

## ROUTINE PROCEEDINGS

Mr. Speaker: We will proceed with the Daily Routine.

Mr. Speaker: Are there any documents or correspondence for tabling?

Are there any Reports of Committees?  
Are there any Introduction of Bills?  
Are there any Notices of Motion or Resolution?

Mrs. Whyard: Mr. Speaker, I beg leave to give Notice of Motion, seconded by the Honourable Member from Watson Lake that Sessional Papers Number 2 and Number 3 be discussed by the Committee of the Whole.

Mr. Speaker: Are there any further Notices of Motion?

Are there any Notices of Motion for the Production of Papers?

We will then proceed to Orders of the Day.

## ORDERS OF THE DAY

Mr. Speaker: We have three questions standing on the Order Paper and Madam Clerk, would you ascertain if Mr. Commissioner would be available to the House this morning?

Madam Clerk leaves room

Mr. Speaker: At this time I will declare a brief recess.

Recess

Mr. Speaker: Well at this time we will call the House to Order. We have arrived at the Question Period, and we have with us Mr. Commissioner to assist us in this endeavour.

Would you proceed with your questions please?

## QUESTION PERIOD

Hon. Mr. McKinnon: Mr. Speaker, I wonder if I

could give an official answer to the question asked by Councillor Lang on March the 7th. He asked "When will the Peake Report be made public"? Mr. Speaker, the Peake Report on Agricultural Policy for the Yukon is presently being printed and barring unforeseen delays the anticipated arrival date in Whitehorse is on March the 17th.

Mr. Commissioner: Will it be printed in green, Mr. Speaker?

Mr. Speaker: Have you any further questions?

Mr. Commissioner?

Mr. Commissioner: Mr. Speaker, I have answers to two questions that have been asked in recent days.

One, Councillor Lang asked about the final recommendations of the consultant hired by the Northern Canada Power Commission, and with respect to the fact that no recommendation from any consultant ever appears to be final, I will offer that the first two volumes of the report by Sigma Resources have been completed, and the full report should be available before the end of this month.

It is our understanding that the report will be made public.

Councillor Whyard, who is apparently an avid evening T.V. fan, was asking about the problem of the Northern viewer having to suffer through the absurdity of repetitive exposure to Vancouver sales pitches and other such advertising aimed primarily at the Vancouver sales area, and the reply to this, Mr. Speaker, is that all Northern Service Television broadcasts are regular CBC programming beamed to the ANIK satellite directly from Toronto or Vancouver. There is no local transmission, although special programs prepared in the north may be broadcast from Toronto facilities via ANIK. The bulk of Northern Service programming comes from Toronto on the national network and carries national advertising; feature films and the news program Hourglass are transmitted from Vancouver and paid for from the budget of CBC, CBC Vancouver.

Since national CBC programming ends about 11:20 p.m., late night programming available on Northern Service is in fact paid for by Vancouver advertising revenue. The answer to Mrs. Whyard's question, there is, advertisers do not pay a special rate to have their message carried on ANIK, and to the alternative to receiving Vancouver based advertising on certain programs, would be to eliminate all T.V. programming seen at those times in the north.

Mrs. Whyard: Thank you, Mr. Commissioner.



**Mr. Speaker:** Have you any further questions?

Well there being no further questions, I would thank Mr. Commissioner for assisting us this morning, and on the Order Paper you will note that we have no outstanding bills for processing at this time. What is your pleasure?

**Mr. Lang:** Mr. Speaker, I move that Mr. Speaker do now leave the Chair and the House resolve in Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

**Mr. Speaker:** Is there a seconder?

**Mr. Phelps:** I second it.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Whitehorse Riverdale, that Mr. Speaker do now leave the Chair and the House resolve in the Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried and the Honourable Member from Whitehorse Riverdale will take the Chair in Committee of the Whole.

Mr. Speaker leaves chair

#### COMMITTEE OF THE WHOLE

**Mr. Chairman:** I will call the Committee of the Whole to order and declare a 10 minute recess.

#### Recess

**Mr. Chairman:** We will now call the Committee to order, and we have with us today, Mr. Gillespie, Mr. Miller and Mr. Huberdeau as witnesses. Before proceeding with Bill Number 2, I would like to note for the record that we have been provided with a new page 17, 16 and 17, for the Main Estimates, and there is a correction contained in the new page under Item 322, Adult Education, Night School and Continuing Education, and this is the correction that was mentioned by Mr. McIntyre yesterday.

We recessed yesterday when we started discussion on the first item of the fourth main in Schedule A of Bill 2, and that item was Territorial Secretary and Registrar-General, \$720,020.00. Are there any questions or comments? Mr. Taylor?

**Hon. Mr. Taylor:** Thank you, Mr. Chairman. Prior to the closing of Committee yesterday, I voiced general dissatisfaction under Establishment 400, more particularly the inspection and enforcement provisions of the office of the Territorial Secretary and Registrar-General.

This is not a question that is strange to this House, this is a question that has been raised in this House, for

at least two former occasions and at this time I rise in protest, in protesting the actions and the conduct of inspectors in this particular field of inspection.

The first real problem we had with the administration and their attitude towards inspections and this type of thing, were found in a proposal to Bill Number 1 of the 1973 First Session of the then Council of the Yukon Territory, in which an attempt was made to amend the Interpretation Ordinance, to provide, and I will read the Section which was found to be repugnant and properly so,

"Any officer of the Territory or a Municipality charged with the enforcement of an enactment or a by-law shall, while carrying out his duties, related to such enforcement, be deemed to be peace officers."

Now the members of the day, including myself, felt that already the government was somehow evolving into a massive law enforcement agency, and we felt that we had an R.C.M.P. in the Territory who are attending to the peace and good order of the Territory, and beyond that we should be having employees of government and I suppose in some cases, the municipalities, Mr. Chairman, that were working with the people. This reflected in the Game Department, where we felt that game wardens should not be hired to go out and arrest people, but game wardens should be hired and function as working with trappers, working with outfitters, working with the general public on improving the standards of game management and policies of trapping and hunting and this sort of thing in the Territory, and safety.

Secondary to that function would be their enforcement function, and it seems to me that it's a matter of attitude. Now the attitude expressed in 1973 was, clearly, that we wanted to make these people peace officers, all these inspectors.

Last Spring again the subject of inspectors reared its ugly head when on the south highway, and I believe in some instances in other parts of the Territory, the inspection services started to weigh heavily and predate upon operators who were attempting to do their best, and so forth, and many of you may recall the conversations and debates at that time, and I won't relate them again.

That was voiced in the House on Thursday, April the 18th, during discussion of this very budget, and noting has been done. There has been no change in this policy that the administration appear to have embarked upon.

Now, I could be wrong, I could be making a false accusation on the administration, maybe perhaps the individual inspectors are taking it upon themselves the writing and interpreting of the policy, but it would appear that if there is a direction from the administration in terms of policy, that this has got to be corrected. If not, then the administration has to talk to these inspectors and straighten them out.

Now, more recently, and I must single out liquor inspection at this point, more recently a new liquor inspector was brought into the Territory and put into service throughout the Territory, Mr. Chairman, and it cut a swath which will long be remembered in the annals of history of this administration.

Using policies of entrapment, which are, I think repugnant to everyone in the Territory, this gentleman wandered through the Territory with very little apparent knowledge of the full workings of the Liquor Ordinance, of the way of life of the operators and the



people of the Territory, and what would appear to be arbitrarily started shutting this one down and that one down for this, that and the other thing.

Indeed, an Appeal Board was held and several of the operators availed themselves of the Appeal Board and went back to the Liquor Board and found little remedy in their efforts, at a great expense to the operators, more particularly in the outlying districts.

What I am getting at, is that at this point in time, I don't think after three years of asking, that we can accept a policy which is now in existence in terms of inspection. I think that at some point we must find a rational approach to this question, I think that--I really feel that the Executive Committee of which three Honourable Ministers here are a part, should and I know they are busy, but they must sit down and examine this whole question of inspection, and the relationship between the inspectors and the people of the Territory, and more particularly in this particular instance, the operators in the Territory.

Now, I do know that--I know of inspectors that have worked in this government for many years, and over the years that have been good, and when people had problems in labour, when people had problems with liquor control, and people had problems with Workmen's Compensation and so forth, and as recently as Medicare, that they didn't go roaring into these premises howling and wailing about what a terrible thing the operator had done by non-compliance of a Statute or a regulation. They went in with the attitude, well I am going to see what I can do to help this guy and solve this problem, get him on his feet and the best of our ability, we will work with him, we will get the enactment--we will get the whole thing straightened out is what I am trying to say.

Now, on the Liquor Board, it seems apparent to me that if the Liquor Board cannot recognize the problems that exist between the inspector and the licencees, then it seems to me only proper that the administration should, at this point, consider a nominee to the Board, to the Liquor Control Board, who sits in judgment over these people, who is a nominee of the Yukon Hotel Motel Association, and I don't speak of somebody who necessarily is now in business himself, but I speak of someone who, in their opinion, having been in this type of business, would be a suitable person to sit on that board, and maybe offer, through that medium, to the Board, some expertise when they sit quietly and pass judgment on people brought before them by virtue of an action of an inspector. That to me would be sensible, and I believe, if I am mistaken, Mr. Chairman, that this is the practice in some of the provinces of the Dominion.

I believe that we can resolve this question. I know that there are--inspectors have a job to do, and I appreciate it, and I think everybody in the Territory appreciates that they got a job to do, more particularly when you are considering inspectors in the fields of building, of plumbing, of electrical and this type of thing. Obviously they are there, they are there for the prime purpose, intended purpose of making structures safe. They are thinking of the safety and well-being of all the people of the Territory.

And I note, and I must say that in that area, I found--I have received less complaints in this year than ever I received formerly, so there still remains the problem when the inspector walks into an old premise on the south highway, an older physical structure and says,

"Now look it Charlie, you have got to change that wiring", that he's maybe talking, talking to this fellow, you have got to spend \$30,000.00 or I'm just going to shut you down. And I don't know just how we resolve that problem, but it would be nice if this was to be the case, that he could also say in the second breath, and not only that, we are prepared as a government, to offer you a long term low-interest loan and help you make these necessary adjustments.

Now, this is another area we could think of in that field of inspection, but there must be answers and these are just two answers to two specialized, two or three specialized fields that I suggest obviously in concert this administration should be able to come up with more answers in a way that we can upgrade the policies of our inspection departments.

I won't dwell on that much longer. We have seen newspaper clippings, we have seen--in some cases maybe these people have it coming, and in other cases they certainly don't, but I think that the people, more particularly, demand again some rationalization of this policy, and I would not, as I stated yesterday it was my intention if I had to stand here and ask the House, whether they accepted it or not, for the deletion of salaries to a dollar, if that was the only thing we could do to achieve some relief from this--some redress from this serious situation, I was prepared to do that. And I prefer not to put before the House such a motion at this time.

I think that the honourable thing to do is ask the administration to work with the House and the people of the Yukon through this House, in attempting to alleviate what is becoming a very, very bad and dangerous precedent in the Yukon Territory.

Thank you, Mr. Chairman.

Mr. Chairman: Thank you, Mr. Taylor. Mr. Gillespie, do you have any comments?

Mr. Gillespie: Yes, thank you and thank you, Mr. Taylor, for bringing up a problem that I must admit has been quite a vexing one for all of us who are involved in this Liquor Inspection Service primarily, and it's one as you know, that addresses or attempts to address one aspect of a sort of a liquor problem generally within the Territory that seems to be recognized.

You will see other things in the budget that deal with that in the Welfare and Alcohol and Drug Services aspect. You will recall in the fall, and it's an on-going program now, a check stop operation and various other things that we're trying to do to improve what appears to be an alcohol problem in the Yukon.

And one of the things, of course, is liquor inspection. It's called a necessary evil, if we must, it's something that has to be carried out, as you point out, in the right spirit, and I will agree with you wholeheartedly on that. It's not one of--we're not seeking to coerce people. We're not seeking to bear down heavily on the operators that are providing liquor to the public.

If we can avoid an enforcement, that is our aim. Our aim is to go in there with a helpful attitude, as opposed to one which is domineering.

Now, any inspector is, I think you will appreciate too, in a difficult position. He's asked to go in there and in some cases, and I don't suggest for a moment that this prevalent at all, but in some cases, deal with people who are reluctant to cooperate, and in that case



he has to do the job, and that job is an unpopular one pressures are brought to bear on him, and on the administration.

This makes it very difficult for the administration--these sorts of pressures make it very difficult for the administration to really assess what is the nature of the work that individual that you are alluding to is doing, and to what extent the allegations that have been levied about what he is doing are valid, and to this end, what we have done, Herb Taylor met last week with the Hotel Motel Association, last Wednesday I believe it was, and asked them to please come forward in writing to him personally, or to me, with their comments regarding the way in which the inspection service is being carried out, and we are hopeful that we will get those comments.

And we are also, and I will say this right now, we will welcome those comments from anybody, from any source at all, that will help us to determine just to what extent these allegations are valid, and from--as a result of that knowledge, we can determine how then we will follow it up.

But having said that, I must sort of emphasize that we see anybody in the inspection service as performing a difficult job, and unless we can back them up when that backing up is warranted, then they are in an untenable position and cannot function.

We would like to see a good attitude, using enforcement only when necessary, but we would appreciate any information anybody can give us that will help us achieve that end. Thank you.

**Mr. Chairman:** Thank you. Are there any further comments or question? Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would more or less back Don Taylor's comments a hundred percent. I don't think I can say much more, except for the fact that as of now, I do feel that the inspectors are taking their liberties, and also possibly going against the laws of our land to obtain, well what can I say, crimes...or to enforce the law against operators in the Territory.

I am hoping in the next few days to maybe prove one way or the other if this may be the case, and if it is, I think maybe it would be up to this Council to look into the Liquor Ordinance again, and to look into the powers and so forth of an inspector and I am hoping we can do that too.

**Mr. Chairman:** Thank you. Are there -- Mr. Hibberd?

**Dr. Hibberd:** Yes, Mr. Chairman. Perhaps Mr. Gillespie could help us out in giving us some information regarding what are the professional qualifications of the inspectors for them to do their job, and are there any specific terms of reference which they are given to follow?

**Mr. Gillespie:** Mr. Chairman, I don't have those details at my fingertips, but I can obtain them for you, if you wish.

**Mr. Chairman:** Thank you. Are there any other comments or questions? Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I would like to thank Mr. Gillespie for his reply to this serious matter,

and I would hope that -- and I am glad to hear that the administration now are going to receive input from the Hotel Motel Association, and indeed anyone in the general public, who wish to have input inot this situation. And I would hope that also that the minutes of the Liquor Board Hearing would be taken into account as well, in compiling a picture of what really is going on, and I think I would accept personally in a spirit of good working relationships with the administration as an elected member, their assurance and the assurances that I have been given this morning, Mr. Chairman, and I would drop the subject at this point, although I may have something to say on other areas of inspection later, and wish the administration well, because I really think that these are necessary evils, we must have inspectors in order to enforce Statutes, but we must have rational enforcement and sensible enforcement, ans proper and reasonable interpretation of these Statutes and regulations and I will drop them at this point.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I would just like to make a brief comment. Again, I would like to come to the defence of a Board that we have established under legislation, and I am referring to the Liquor Board.

These people, again, are carrying on a great service for the Territory. They spend a great deal of time. They have some very difficult decisions to make, and as an elected person, as a political person in the Territory, I feel that I would offer no criticism to the task that they have undertaken, and the Honourable Member from Watson Lake's suggestion that an appointment to the Liquor Board could possibly be made by the Hotel and Motelmens' Association, would be contrary to the spirit of the legislation under which the Liquor Board was established now, so some very serious consideration would have to be taken before this type of thing could be done, and amendments made to the Liquor licence as it is at the present time.

**Mr. Chairman:** Mr. Fleming?

**Mr. Flemming:** Mr. Chairman, I would like to ask, I am not just sure which person, but I would like to know what the wages for these people on the Liquor Board are, as of now.

**Mr. Gillespie:** Mr. Fleming, I believe the -- it's \$100.00 per day, per diem rate is the rate that is set for them at the moment. While they are operating, they don't receive a salary or anything of that sort, the only thing they receive is a per diem allowance which provides them with \$100.00 per day. Yes, this is while they are actually sitting.

**Hon. Mrs. Watson:** Mr. Chairman, and that was just amended very recently. Until that time they only received \$25.00 per day, and I don't know whether they received a travel allowance, and it does mean three days away from work for one member.

**Mr. Chairman:** Have you got a supplementary comment?

**Mr. Fleming:** Mr. Chairman, I would ask the government to be sure of that, because I feel myself that



possibly the inspectors do have a problem. There is no doubt that when they were receiving, I'm not sure of this but I think it was around \$360.00 a year or something, to be on this board, that there was no way that they could go and get information on the highway that they should have. Consequently, at times when somebody asked for a licence, and I am not guessing at this one because in this case I was the person, and they did not have the full facts in the settlement whereas the licence was asked for, and they had not been there to find out and I didn't blame them, because they didn't have the money to go there, or somebody wasn't paying enough to be worthwhile travel like that on a job.

So I feel possibly now with the sound of things, that if they are making enough so - they have been paid to do a job, and I see them going out and doing it properly.

Mr. Chairma: Mr. Gillespie.

Mr. Gillespie: I think maybe I answered the wrong question in the first instance. You asked for what the Liquor Board was being paid?

Mr. Fleming: That's right.

Mr. Gillespie: And I answered \$100.00 per day while they were sitting. I think you are also interested, Mr. Fleming, in what the Liquor inspectors who are separate service altogether, are getting. Is this correct?

Mr. Fleming: Mr. Chairman - no, I am just interested in the Liquor Board, the three members on the Liquor Board, what their remuneration is for the job they are doing, and I am very interested in knowing if they are being paid enough to really go out and do a job and know what the score is.

If they must issue a licence to a place, we will say at Carcross or Teslin, they need the information from the local public there. They can't just make a guess at whether there is a liquor store in town or whether there is not a liquor store in town, due to the fact that some of them are not too sure just where the boundaries of the town even are, and in this case in Teslin, they had the information that there was one, two, three, four liquor outlets in Teslin, and at that time there was one.

Now, there was one close across the highway, there was one up three miles up the the highway, but these are not in the town of Teslin, the townsite of Teslin, and they were misinformed, and consequently they refused a licence which was later given out when they found out the facts.

But these are some of the things that I think should be looked into so that they are paid enough to do the job.

Mr. Miller: Mr. Fleming, the payment is \$100.00 per day, plus expenses, for anybody that lives out of Whitehorse, and that's the policy in our policy manual. I can't give you the number off the top of my head but it's laid down in the policy manual.

Mr. Chairman: Are there any further comments or questions? Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, while we are at

Establishment 400, there is another situation here under licencing, and it's been noted that in regulations and edicts from the administration that again this year, the Yukon and the people, the operators in the Yukon, are paying higher licence fees.

I would like to know, possibly not at this minute, but I would like all members to receive the actual amount of increase in revenue that these changes will have in terms of, you know, dollars and cents. I would like to know how much additional revenue over last year's figures will be raised by this year's increases in licence fees.

This is in fact, taxation without representation, and I think it's important that all members know.

Now, again the assessor used to be, I believe in this Department, and I'm not sure where the assessor is now, I think he's in local government, but - or under Land Titles here in this Department. In any event, I would like to know - here again, another tax or impost upon the people was perpetrated on the people of the Yukon this year, not in asking for a raise in taxes, but in raising the assessment rates across the Territory, having the effect of obtaining greater revenues from real property in the Yukon Territory, and whether then or now, I would like the answer to how much additional revenue this increased assessment is going to bring to the people, or to the government of the Territory from this source.

Mr. Miller: Mr. Chairman, if I might, I can answer, I think, all of those questions.

The first point that was made was that there was new fees from motor-vehicle licences put into effect this year. The Commissioner's Order was signed with the Council approval, last year. In January of 1974 this House was told that that was going to happen, it was a two year increase.

Hon. Mr. McKinnon: Not unanimous, Mr. Miller, as you are aware of.

Mr. Miller: Well regardless. The House was told a year ago that this change was coming about and it was a two year increase phased over two years. The additional amount of money that we would expect from the licence increase in 1975 will be something in the neighborhood of fifty to seventy thousand dollars.

The third point that was made was concerning assessment. The assessment, I think, that the Honourable Member is referring to is the re-assessment that took place in the Watson Lake area during the 1974 assessment period. This is an on going thing that happens not less than every five years, according to the Taxation Ordinance. Really all it is doing is bringing the assessment base up to a common level. That has been the practice in this territory for 25 years to my knowledge.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Yes. I thank the witness for this information. It is interesting to note that as he states, this House was told, not asked about these increases.

Also, in terms of the increase in assessment, I still would like to know how much additional revenue, some of these assessments have doubled and tripled. I would like to know how much additional revenue this is



geared to, or will, in fact, derive for the Government of the Yukon Territory?

**Mr. Miller:** Mr. Chairman, to the best of my knowledge it will derive probably about \$4,000.00 in additional revenue.

**Mr. Chairman:** Any further questions? Mr. Fleming.

**Mr. Fleming:** Mr. Chairman.

**Mr. Fleming:** Mr. Chairman. On the licencing, I would like to comment on the licence issue a little. The practice today it seems, especially in the outlying districts is bad due to the fact that these people, some of them are operating 12 months of the year, some of them are operating 5 to 6 months of the year under the same licence. Now, I think, actually there should be a difference in licencing. When you are going to go in in the summer when the tourist - gather just the tourist money in and operate for 5 or 6 months as a summer resort, I think your taxes, or your licences should cost you accordingly. If you wish to give this country a service and stay open during the winter months, regardless of whether you are going broke or making money or not making money, you do provide a service, a year round service. I think it should be looked into and see if these people to have a different licence., price wise, and possibly a few different restrictions as far as the Liquor Ordinance is concerned too. Right now, 6 months of the year you get exactly the same type of liquor licence as anyone else that stays open twelve months of the year, suffers through and does give the country service.

I was just wondering is there has ever been any thought at all about this, or has it been discussed at all, you know, yourselves. Any thought on the matter at all?

**Mr. Gillespie:** Mr. Fleming I am not aware that, in the time that I have been here, that any thought has been given to that particular proposal but I will undertake to look into it. That is all I can really say for the moment.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, on the subject of motor-vehicle licences, I wonder if we could have some information regarding the number of motor-vehicle licences issued in the last Year? I have a feeling that we must have the highest number of vehicles per capita in Canada. The last time I looked at a new licence plate for '74 it was up around 7 something. Would that work out to about one car for every 2 point something or other people? What is going on in this country?

**Mr. Miller:** Mr. Chairman, I think the total number of licences that we issue for motor-vehicles exceeds 12,000. You are quite correct in the case of automobiles, we were over 7000. Now all of them weren't issued. What we do, is that we send to all of the agents blocks of numbers, so they may be holding some in Watson Lake or Dawson that aren't issued. The precise figures, I am sure, we can give you, if you would like to have them. One of the things that I

discovered a number of years ago in looking at the same question was about probably 25 percent of the licences issued during the course of a year, aren't here at the year end. They have gone south because of the turn over. This is one of the factors. People coming in, the transient nature of our people creates this.

**Mr. Chairman:** Are there any further questions or comments? Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I must ask first if this is the proper time to ask a question on auto insurance? Would this be proper to ask that question now? Or is it -

**Mr. Chairman:** I will allow the question.

**Mr. Fleming:** Has there ever been any thought in the government of taking over the automobile insurance in this country?

Somehow I seem to find that the government somehow is very, very afraid of insurance companies. I find the Compensation Act, which I myself fought for years, and in fact ever since I came here and as soon as I found out it was handled by a private insurance company, I started to fight it, and mind you, I have been in lots of problems. I have been in across the street, compensation, in the years that I have been here, and had to go to somebody else to get compensation, and been refused it there because I wouldn't pay under the circumstances they wished me to do, which was borrowing my money for a year every year, and now in the last year or two -- and I did get a little help in town here, I went to the right people, I think, and I think I helped also to have that changed.

In the meantime, they said that compensation could not be handled by the government as cheap as the insurance companies could handle, and they didn't want it, but they more or less had it, you know, this sort of thing. Now the compensation is cheaper, and I will defy anybody to say otherwise, because I will get them the papers to prove it if you so wish, and the car insurance today is the same thing all over again.

We are being taken by the insurance companies. I paid the other day in the neighbourhood of \$600.00 for a young fellow to drive a little Volkswagen back and forth to work for a year, and I say this is not necessary. I can see young people maybe causing a lot of accidents, I can see them causing a lot of trouble sometimes, but there are also many, many young people in the country who don't cause accidents, who are good drivers, much better drivers than I am at 56 years old, yet I get my licence cheaper. This is the type of thing the insurance companies are sticking us with. They have an excuse that if you are under 25 years old, you are causing too many accidents, and so therefore you must pay the price, and I always felt that it don't matter what age you are, if you are doing the job, you shouldn't have to pay the price. If you can drive properly, and you don't drink and you are sensible, then you shouldn't be imposed upon because somebody else isn't.

And I for one, am prepared at any time, to back anything that will put the insurance in the hands of the government itself and the people of this country, instead of the insurance companies.

**Mr. Chairman:** Mr. Fleming, I am going to treat



that as a comment, and thank you for your comments. I feel we are wondering from the relevancy of the item under consideration, and while it's fair ball that you made those comments, I would like to restrict any further discussion at this time.

**Mr. Fleming:** Thank you, Mr. Chairman.

**Mr. Chairman:** Yes, Mr. Lang?

**Mr. Lang:** Mr. Chairman, I would like to refer back to the Liquor Inspectors. I am wondering, who are these people responsible to? Are they responsible to the Liquor Board, or are they responsible to the Territorial Secretary?

**Mr. Gillespie:** The answer to that, Mr. Lang, is the Territorial Secretary. They are responsible to the Territorial Secretary, not to the Board.

**Mr. Chairman:** Are there any further questions or comments? Mr. Fleming, do you want a comment in return from either Mr. Miller or Gillespie? I will allow that.

**Mr. Fleming:** Mr. Chairman, I would just like a question. I would like to ask a quick question.

**Mr. Chairman:** Yes.

**Mr. Fleming:** Has there been any thought to this? This was the first question I actually asked.

**The Chairman:** Mr. Gillespie?

**Mr. Gillespie:** To my knowledge, Mr. Fleming, there is not -- while I can appreciate your concern, about the way the insurance is operating or may be operating in the Territory, to my knowledge no thought has been given to the possibility of the Territorial Government taking over that function.

**Mr. Fleming:** Thank you.

**Mr. Chairman:** Thank you. Any further comments or questions? Clear?

**Some Members:** Clear.

**Mr. Chairman:** We will then move on to the next item, which is Records Office, \$244,969.00. Clear? Mrs. Whyard.

**Mrs. Whyard:** Mr. Chairman, I note in the breakdown here of these estimates that there is an item for 50,720 for communications. What is this, a computer, which I would have expected to see under machinery and office equipment? You mean that we spend \$50,000.00 a year from that office on communications? Then what does it mean, Mr. Chairman?

**Mr. Chairman:** Mr. Gillespie.

**Mr. Gillespie:** Mrs. Whyard, I believe that is mainly postage.

**Mr. Miller:** The correct primary title should be "Communications and Cartage", which includes all of

our postage, and that's postage for the total government, not just for the one office. All of our mail goes through Central Records, and they provide all the postage for all government departments.

**Mr. Gillespie:** Including all the brochures and that kind of thing. It adds up.

**Mrs. Whyard:** Sorry, Mr. Chairman, this is mailing for all government departments?

Thank you, Mr. Chairman.

**Mr. Chairman:** Thank you. Any further questions or comments?

The next item is Land Titles Office, and that's \$60,092.00. Mr. Taylor?

**Hon. Mr. Taylor:** Well, Mr. Chairman, I don't think there is any question that any time you mention Land Titles there isn't going to be some great debate in the House, but I would suggest that coming forth either at this session or the next, that no doubt there will a Motion before the floor of the House, to discuss the whole question of land and likely disposition, land sales, land titles and everything else in the Territory, but I wouldn't want any member to think that by drifting by this one little item that the subject is excluded from debate, because no doubt every Member has some very serious and important input to put into this whole question of land.

**Mr. Chairman:** Thank you, Mr. Taylor. I am sure we have a consensus on that. Are there any other questions or comments?

**Mrs. Whyard:** Mr. Chairman, just one.

**Mr. Chairman:** Mrs. Whyard.

**Mrs. Whyard:** I understand there is a new system of land registry titles being implemented to coordinate federal and territorial offices. Is this under this new item? Is this going to cover the cost of that system?

**Mr. Gillespie:** Mrs. Whyard, speaking to this function here only at this point, all this is is the registry function. It's a clerical recording operation that we're talking about here, and that's all.

**Mrs. Whyard:** Territorial lands only, Mr. Chairman?

**Mr. Miller:** For all land.

**Mrs. Whyard:** Thank you, Mr. Chairman.

**Mr. Miller:** Basically maybe to just clarify that a little further, this is taking over for administration purposes only, the office that your good colleague, Mr. McIntyre, used to run down here in the Territorial Library Building.

**Mrs. Whyard:** Thank you.

**Mr. Chairman:** Any further questions or comments? We will then turn to Item 11 in Schedule A, Project Capital, and I believe we were at page 66, and



the item is Territorial Secretary, Miscellaneous Equipment, \$3,000.00. Mr. Lang?

Mr. Lang: Could I have clarification on testing purposes?

Mr. Gillespie: Yes, Mr. Lang, this \$3,000.00 is broken down into \$1,000.00 for equipment required by the new Motor Vehicle Examiner, who will be travelling through the Territory to issue licences, drivers' licences that is, and the other \$2,000.00 is for new safety examining equipment. I'm not exactly sure of the nature of this, but our safety inspectors take around with them certain monitoring equipment that they use in the performance of their work, and that's what this is for.

Mr. McCall: Radar traps.

Mr. Chairman: Any further questions or comments? The next item is Queen's Printer equipment, \$30,000.00. Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, I have to object on principle to this one, as I have for some years, I object at any time to any government agency taking on business which can be done by private enterprise locally. I would like some assurance that this equipment is for some reason, other than simply empire building in that department.

I would like to be assured that this printing has to be done by the government because it is beyond the capabilities of local business people.

Mr. Chairman: Thank you. Mr. Gillespie?

Mr. Gillespie: Mrs. Whyard, this equipment is the product of a Price Waterhouse consulting study, which recommended that we improve or upgrade the existing equipment that we have, to continue to do just that service that we are doing now, not to take on any additional services that would take away from the business outside of the government.

Mr. Chairman: Mrs. Whyard.

Mrs. Whyard: Mr. Chairman, we are going to spend \$30,000.00 to improve the printing job we are doing now, rather than allowing a local company to invest that much money in a business which is paying taxes and is a good community citizen? I can't see this, Mr. Chairman.

I doubt whether there would be \$30,000.00 available to a local business to improve their facilities.

Mr. Gillespie: Perhaps the only comment I can make in response to that is that we are always examining the possibility of having the work done outside as opposed to inside, and as a matter of fact, as a result of this very study, the Hansard is now being printed not in the government as was the case in the past, but outside of the government.

Mrs. Whyard: Yes, Mr. Chairman, I am very pleased to see that and I meant to comment on it earlier in this session. Thank you.

Mr. Chairman: Any further questions or comments

on that item? Clear.

We will now turn to the fifth main, Schedule A, Department of Health, Welfare and Rehabilitation, and that's at page 28. Thank you, Mr. Gillespie, for attending.

The first item is Disease Control, \$81,000.00. Mr. Hibberd?

Dr. Hibberd: Mr. Chairman, I would be interested in inquiring of the Minister, what the status of tuberculosis is in the Territory today? How many cases there are that are being treated, and how many new cases are being found annually?

Hon. Mrs. Watson: Mr. Chairman, I'm not able to answer that. I don't have the data available, but I certainly will get them for the Honourable Member.

Mr. McCall: Mr. Chairman, while you are doing research for statistics, I would like to ask for the statistics on venereal disease also by the Honourable Minister.

Hon. Mrs. Watson: Mr. Chairman, I will get that for him.

Mr. Chairman: Mrs. Whyard.

Mrs. Whyard: Mr. Chairman, I'm just wondering why under this heading we don't include alcoholism and drug treatment. Isn't that disease control as well?

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: I don't know whether it's a disease or it's a medical deficiency, but we have made provision for it in a different section of the budget, the next page.

Mr. Chairman: Mrs. Whyard.

Mrs. Whyard: Well, Mr. Chairman, I just thought it should be under the same—under this heading.

Mr. Chairman: Any further questions or comments on that? The next item is mental health, \$146,200.00. Clear?

Some Members: Clear.

Mr. Chairman: The next item is General Health Services, \$582,149.00. Mr. Taylor!

Hon. Mr. Taylor: Mr. Chairman, when—I would like to make reference under General Health Services to the Watson Lake Cottage Hospital, and I'm wondering if the Honourable Minister could inform me as to whether it has as yet been decided to make this a general hospital, or is it intended that it remain a cottage hospital, and if so, is she satisfied that there is sufficient funds in the budget to operate the hospital in either category for this current fiscal year?

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, it is the Watson Lake, will be classed as the Watson Lake Cottage Hospital, and as the Honourable Member is well aware, and I think that the funds that are in the budget



for this year will be adequate--

**Some Member:** --for the balance of the year.

**Hon. Mrs. Watson:** I don't know just when they will be in the new facility.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** I would be remiss in my duty if I did not make my annual complaint Mr. Chairman, to the effect that the Watson Lake area has long required a hospital, not a nursing station, and that indeed is what this is. It's a million dollar nursing station.

We are still looking as we have for oh, 15 years or more, for a proper hospital, and I would like to know--I have asked on many occasions, when it is intended, possibly in this fiscal year or next, to add an operating theatre and a number of extra patient beds. I believe we have four general patient beds in this facility. We have three maternity--no, two maternity, three children and I believe four general patient beds is all that's in it.

Now, may I have some and possibly the Minister doesn't know, but could I have some indication as to whether or not the operating theatre and the addition of general patient beds is anticipated for this structure?

**Hon. Mrs. Watson:** Mr. Chairman, the plans for the hospital at the present time involve these various facilities, and it refers to it as a hospital. Northern Health refers to it as a hospital, whether we call it a cottage hospital or a general hospital is just semantical, I think, capable of providing adequate patient care for at least five patients. Detention area to meet the needs of alcoholic and drug patients. A mortuary, out-patient care and sufficient space for public health teaching and clinics. So I think that pretty well answers your question.

There is no planned operating theatre in the facility.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to ask Mrs. Watson if in the near future she sees a change in the Carcross Health station to possibly being a Carcross Health Centre. I see in the cost here, it is Carcross Health station and Teslin is a health centre.

Now, at Teslin we have one nurse who does travel to the Carcross Health Station from time to time, and it seems when she is away that this is when all of the accidents happen and there is no nurse consequently in Teslin.

Due to the fact that the highway to Skagway will be completed possibly within the next couple of years, I feel that this is a very important item that we should have in Carcross, a health centre, rather than we should have in Carcross, a health centre, rather than a health station so we can have a permanent nurse. Is there anything in the foreseeable future that is going to happen there, do you think?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, not that I AM aware of, but as--I can certainly bring your request forward to Northern Health Authorities and it can be considered, and if not on a full time health centre

category, a classification possibly we could go to having a health station manned during the summer months when it is busier, the busiest time at Carcross. But we will certainly take it under consideration.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Ms. Millard. Then Mr. Taylor.

**Ms. Millard:** I would like to reiterate Mr. Taylor's complaint to the Department of Health, Welfare and Rehabilitation on Dawson's behalf.

The Father Judge Memorial Hospital is classified as a hospital, but as far as I know, the facilities are so poor that almost every patient is flown to Whitehorse. Could we have some kind of breakdown on the services that are available for that amount of money, and whether or not it would be possible to expand the services that are under the roof there now?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I would draw the members' attention to A-22 which breaks down to give us some statistics on the in-patient services which were provided, or which are anticipated, and if we look at the Father Judge Memorial Hospital, that's 145 patient days for a whole year, which certainly doesn't bring the utilization rate up very high for that facility, and then if we are talking to expanding the capabilities of the facility, I think we, should know have a very serious look at it?

**Mr. Chairman:** Supplementary?

**Ms. Millard:** Mr. Chairman--

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** --this is what my complaint is that the facilities aren't being used, and that the amount of money that is being spent on emergency flights from Dawson to Whitehorse could possibly be used to expand the facilities in Dawson, rather than on flights which is just a waste of money.

**Hon. Mrs. Watson:** Oh, Mr. Chairman, I'm sorry. I didn't realize she was waiting for an answer, but the point I'm trying to make is that you have a facility there now, and I think there are many types of, quite a great extent of treatment that can be done at Dawson City, and the point I'm making is that you're only using 145 patient days. Maybe you don't have that much sickness at Dawson City for the number of people that you have there.

Now, you're looking at expanding and putting in a very, very expensive facility which needs some very, very specialized type of people working in it, if you're going into this expense. So I think you could pay quite a few airfares for evacuation into Whitehorse, before you could justify the building of a complete operating theatre and so on at Dawson City or Watson Lake.

**Ms. Millard:** Mr. Chairman, just one more supplementary.

**Mr. Chairman:** Miss Millard, a supplementary, I think Miss Millard wants the last word.



**Ms. Millard:** Right. I wonder if we could have statistics on that then, the amount of money that's being spent on flights from Dawson to Whitehorse and in the actual chartering of the airplane, in the escort that is involved and in comparison to the amount of money that could be spent on a building or expanding facilities in Dawson.

**Hon. Mrs. Watson:** Mr. Chairman, I would be very happy to bring these statistics, but of course it's under a different establishment, but I will certainly bring the statistics down and I'll have it broken up for Watson Lake also.

**Mr. Chairman:** I will now hear from Mr. Taylor, and then Mr. McCall and Dr. Hibberd.

**Hon. Mr. Taylor:** Mr. Chairman, I rise to point out it would be grossly unfair to say that this is the load, just by looking down the sheet at A-22, predicting patient days and this type of thing. Sure, this is based on the policy that we are asking to have changed.

These people in, for instance Watson Lake, and no doubt in Dawson as in other areas of the Yukon, where we don't have hospitals, these people are driving and flying and doing everything but coming in on bicycles to Whitehorse, to receive medical aid, surgery and this type of thing. So it doesn't, the actual need for patient beds and patient days and this type of thing doesn't reflect at all and cannot reflect in A-22, the schedule that's placed there.

What we are asking for is like, we would like a school in our community in order that our children can have good education and people can have children remain in the family, rather than shipping them off to a dormitory some place in Whitehorse, they can be educated at home and we would like to see them have a reasonable level of hospital services in the major centres throughout the Yukon, and I consider Watson Lake to be a major centre, and I consider that Dawson City is a major centre, and I also consider as my Honourable friend across the way is about to point out, no doubt, that Faro is a major centre.

And we feel that we are entitled to better facilities than we now have. I did have another question though, related to the cost sharing Mr. Taylor?

**Hon. Mr. Taylor:** Well if there be a region, do I take it then that if it were a region, then obviously the office is here in Whitehorse, there must be somebody you could talk to here in Whitehorse then that could give us the answer to this question.

I am wondering if Mr. Miller might have the answer to that question?

**Mr. Miller:** Mr. Chairman, the decision hasn't been taken by the Federal Government as to when they are going to turn this responsibility over to the Yukon. We are currently on what we consider as Mrs. Watson indicated, to be a planned course of action leading to the take-over.

The division, or the region was created in 1974. We will have a first year's experience as of March 31st, 1975. It will take six months before the treasury people in Ottawa can get that experience out in terms of real numbers. I don't know. I -- but it's really a decision that has GOT TO BE MADE BY THE Minister of National Health and Welfare, as to when he is going to turn that responsibility over. Do you want my guess? I

can give it to you, but it's just a guess. A decision has not been taken.

**Mr. Chairman:** Thank you; Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman.

First of all, I would like to thank Mr. Taylor for once again giving me a hand in putting Faro back in the Yukon Territory.

I would like to seek a correction here to Appendix 22. I believe, and I stand to be corrected, we have no such thing as a nurse's station in Faro any more, I believe it's a cottage hospita.

**Hon. Mrs. Watson:** Mr. Chairman, he is correct.

**Mr. McCall:** I would also like to ask a question at this time. What provisions in this budget this year are being made to upgrade the facilities in the cottage hospital we know now as a cottage hospital?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I can't answer that question, because our budgeting has to tie in with National Health and Welfare's budgeting for capital expenditures, and I think in this instance I will turn it over to Mr. Miller to explain how our capital budgeting for health facilities has to tie in with National Health.

**Mr. Chairman:** Before we hear from Mr. Miller, I am going to turn the chair over to Mr. Lang, as I have to leave until 2:00 o'clock this afternoon. Mr. Lang, in turning the chair over to you, I note that once Mr. Miller has finished answering the question of Mr. McCall, Dr. Hibberd is next on the list, and I'll ask at this time Mr. Chairman, that I be excused until two o'clock this afternoon.

**Mr. Lang becomes chairman**

**Mr. Chairman:** Yes, you may. Thank you.  
**Mr. Miller?**

**Mr. Miller:** Mr. Chairman, the financing of capital projects' arrangement we have, if you like between ourselves and the Federal Government, they actually build the facilities in most cases.

Now, we have in the past built certain for them, but the general tendency is now that they build the facilities and in effect, we pay our share of that cost the year after they incur the expense. So, they make the decision, spend the money and we just kick in a portion, based on a cost sharing formula that incidentally was developed in 1961, and hasn't been changed since. But that's the way the thing works at the moment, and we are not proposing to change that procedure. We don't intend to change that procedure, because we are working on this eventual turn-over of all health facilities to the Yukon Territory.

**Mr. Chairman:** Mr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, am I to understand from Mr. Miller's remarks, that the Federal Government is responsible for the developing of the health care program for the Yukon Territory, or is the Territory itself responsible for the development of the needs of the people of the Yukon?



**Mr. Miller:** Mr. Chairman, at the moment the Federal Government, Northern Health Services, are responsible for developing the program and providing the services for health in the Yukon Territory.

**Dr. Hibberd:** Supplementary question?

**Mr. Chairman:** Just a minute, Mr. McCall. Dr. Hibberd?

**Dr. Hibberd:** They are providing the health care, do I understand you to say?

**Mr. Miller:** That's correct, Mr. Chairman.

**Dr. Hibberd:** They are providing the financing?

**Mr. Miller:** No, Mr. Chairman.

**Dr. Hibberd:** The Medical Care Delivery Program?

**Mr. Miller:** They provide part of the financing, in effect the major part, in spite of what is shown here, they do provide the major part of the financing.

**Mr. Chairman:** Before Mr. McCall, I believe Mrs. Watson, the Minister of Health and Welfare, had a comment.

**Hon. Mrs. Watson:** Yes, Mr. Chairman, it was even more ludicrous in the past. Often we didn't have a copy of their budget. When we went to our review and forecasts, so that we could tie our expenditure, what they required from us, to fulfill the medical program or the health programs that they were developing.

Now, in the past four years they have come forward and had their budget forecast ready so that we could tie our forecast in with theirs, so that shows you that we do have limited control, and we certainly have very, very limited control over the type of facilities that will be built, the types of hospitals and so on that will be built by National Health. They have to budget for the facility first. They make the decision, then they tell us and we have to kick in our share. That's basically what it amounts to.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Yes, in view of what Mrs. Watson has just said, I would like to project a question either to the Honourable Minister or Mr. Miller to answer. If this is the case, and the Federal Government seems to be carrying the ball game around here as far as our National Health, I am curious as to what plans they have in the future, if we know of any, and just how far are we planning to be involved? In other words, how much are we going to tag along for the ride for the Federal Government?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Yes, Mr. Chairman, that's what we were speaking over, that we would take over administration of health in the Yukon Territory from Northern Health, and this is why they have created a health zone. The Yukon is a health zone, so that we can identify the costs that they expend in the Yukon to

provide this health service, so that when we take over the administration, we know what amount of funds we want to get from them. Very similar to taking over the administration and maintenance of the Alaska Highway.

If we take over the administration, we want them to give us the money.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I would like to add something to the previous discussion about transporting people in and out from Dawson to Watson Lake. I think even if the Minister of Health and Welfare gives us the statistics on the cost involved in transporting the people, the true cost is actually--is to the patient, because when patients are transported to Whitehorse, as out-patients for example, they have to stay in hotels, they have to eat, they have to have taxis to the hospitals, and those costs are direct to the taxpayers of the Yukon.

So I would say that in the long run, it's the people who are not only paying taxes to fund the hospital service, but on top of it they have to pay additional -- for additional services.

And another question I have is on the hospital in Dawson City itself, three years ago, the City of Dawson asked for a ramp to replace the present steps system in Dawson, which is treacherous there, especially in the wintertime when they transport patients in and out on stretchers, and up to now there was acutally nothing done about it. And I was wondering if something could be done about it in the near future?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman I will certainly take that -- that was a ramp rather than -- a ramp to replace the steps, and I think the Honourable Member from Dawson made a good point that even with the fact that you do have, we do have assistance for evacuation or for transportation for medical treatment, there is an extra cost burden that some of the outlying area people have to assume personally in order to get their treatment.

**Mr. Chairman:** There is no more comment? Clear?

We will go onto the next item, Subsidized Travel and Medical Necessity, \$90,000.00.

**Mr. Fleming?**

**Mr. Fleming:** I would like to ask the Minister a question, after I make a few comments on the transportation from the outlying districts to the hospital, and the transportation warrants that are issued for subsidization or whatever for expenses, in the case where you drive a person to town personally, possible, or they come in on a bus, they are not an emergency case, they are not brought in by the ambulance. A nurse usually phones in to the doctor and gets the permission to have the person sent to town, either this morning or tomorrow morning, or immediately, or, you know.

And I know this is in the legislation, we have legislation now providing this to the extent of maybe the bus fare or whatever is equivalent, you know, so forth and so on, I think you know all about that too, so the only problem is that in the past, it seems you can't collect it unless you're smart enough to make sure you



go and get a transportation warrant paper and you fill it all in and so forth and so on yourself.

Now, I find many, many people that come in and don't receive the subsidization, due to the fact that they don't know how to go about getting it.

Now in the legislation, it is like your income tax, you know. It is there, and provided for for all of the people, yet very few people, I would say, very few people in my district ever get this subsidization, due to the fact that they have to go and spend, and I did this myself -- I'm not guessing at this one again, for a lady in Teslin, I won't mention any names, but to just prove the point, I told her she should get her money that was coming to her because she was called into the hospital four times, and they had never given her a paper to fill in, nothing. Nobody had notified her or anything, and to get that paper and to get it filled, I was in town a half a day.

I had to go to the Health and Welfare there, I was over to that one over there, I was over to the hospital to see the doctor. Now, this is a little ridiculous when the money is supposedly there, supposedly you fill in the sheet somewhere or the doctor signs it, and you get the money.

Now, I find on native travel subsidies there is no problem. You bring the native person into the hospital, they immediately want to know who brought him in, they just walk up to the desk and fill in the paper, the date, so forth and so on, sign your name as the transportation facilities. There is no problem.

What I ask now is why can't our transportation be handled in the same way, instead of it being on the onus and the person to find out if he can even get it or not, because it is something that is paid for by all of the people.

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I think that the Honourable Member has made a good point, and I agree that I think there are a lot of people who are not aware of this program, and the benefits of this program, and I will undertake to see what routine somebody has to go through, what they expect them to go through in order to get payment, and to see whether we can cut down some of the--I know the red tape, I guess we could easily call it, in order that a person could receive some payment.

I believe that it is necessary to have the signature of the doctor. Is that not right, on the travel warrant, but the route it has to go through after the doctor gets his signature on it, I am not sure, and this is the one thing I'll see, and also probably clean up the form. I don't know, but we will certainly have a look at it.

Mr. Chairman: Mr. Berger?

Mr. Berger: I would like to make a correction here because Dawson has been without a doctor and so any nurse in charge of the hospital can sign a travel warrant.

Hon. Mrs. Watson: True.

Mr. Berger: And it's strictly up to the nurse in charge on the day when the travel warrant is required to issue a travel warrant.

Hon. Mrs. Watson: Mr. Chairman. this could be

true, but I thought the doctor who provides the treatment also can sign the travel warrant. Not necessarily eh?

Mr. Berger: If the nurse feels it is necessary for a patient to go to Whitehorse then it is up to the nurse to sign the travel warrant.

Hon. Mrs. Watson: The evacuation?

Mr. Berger: And take the responsibility for it.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: I agree that the nurse in attendance does have to sign, or it is supposedly to come from the nursing station to start with. She does sign the travel warrant that you go to town. This is where part of the problem is, if I may clear it up.

To start with, and using Teslin as an example, there were no forms there. The legislation was here, but there were no forms in Teslin. I myself took some out there.

I find that this--the administration again is just not being done when the person is there, and of course, I think, Mr. Berger, I think you are a little wrong in the last remark, I think, and Mr. Hibberd can clear this up, but after they have the travel warrant issued, it goes to the doctor and he must sign it. That has been one of the problems because I think maybe the doctors have refused, rightly so, and I would too, if I had to fill in a transportation warrant for somebody that I had to work on all night. I don't think that's up to the doctor. I feel they have enough work now, and I think that is part of the reason this administration isn't working out properly.

Mr. Chairman: Mr. Hibberd?

Dr. Hibberd: Mr. Chairman, as a point of clarification, I think these warrants are often issued by the nurse, but first she consults the doctor in Whitehorse, who then gives verbal permission for her to sign that form, and this is the way it is carried out.

I might add that there are some problems, because it is a privilege that does come under abuse. If someone up at Beaver Creek wants to come in shopping, they very often have it--try and use a medical reason to have their travel expenses paid. And so the doctor really has to be involved, there has to be some policing of it.

Mr. Chairman: Is this clear?  
Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I just wondered if the figures are available as to how well received was this program during this year. this fiscal year and you know, were there many people applying for travel subsidization?

Mr. Chairman: Do you have a comment on this Mr. Miller?

Mr. Miller: Mr. Chairman, to the end of January, 1975, which is essentially an 11 month period, we have spent \$94,000.00.



Mrs. Whyard: I'm sorry, Mr. Chairman--

Mr. Chairman: Mrs. Whyard.

Mrs. Whyard: --We can't hear down at this end.

Mr. Chairman: Do you want to speak a little louder?

Mr. Miller: At the end of January, 1975, for an 11 month period, we have spent \$94,000.00 on this particular establishment.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Mr. Chairman, ask Mr. Miller, is that \$94,000.00, is that strictly for this type of transportation we are speaking of, this transportation from the outlying districts into town, or does that include some transportation possibly to Edmonton and so forth and so on?

Mr. Miller: Mr. Chairman, that includes both the transportation into Whitehorse and the transportation outside the Territory.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Mr. Miller, or Mr. Chairman, I wonder if we could have the breakdown on that possibly brought at a later date or perhaps he could introduce these now, or if you don't know it now, could we possibly have that?

Mr. Miller: Yes, Mr. Chairman, we will get that and bring it forward.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: We will go onto the next item, Alcoholism and Drug Abuse, \$123,535.00.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Miss Millard

Ms. Millard: I note that under professional and special services, there's been a phenomenal increase from \$7,000.00 to \$50,000.00. I wonder if we could have an explanation of this?

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Yes, Mr. Chairman, you will see that there's quite an increase in this whole establishment, and so it should be. I think it's been long overdue. We now have an Alcoholism and Drug Abuse, and I hope we will have some programs.

We've had the money for this type of person, staff and we really haven't had programs and I think we are really getting underway to try to come up with some treatment programs for the abuse of alcohol and drug, and if you will notice under Establishment 505 under Grants, we have made provision for grants to private organizations, such as Crossroads, who carry out a treatment program for alcoholism, and since, I

believe, Crossroads are the only organization that are doing this at this present time, the assistance is made--there is provision made for them here.

Now, there's quite an increase in the Professional Special Services and it is our plan, this year, to try to establish, and it will take some months before it is established, it will likely be mid-summer or late summer before we have it completed, a detoxification centre, a place where people can be sent to dry them out, as it were to say, rather than having to use the facilities at the hospital. Sometimes they put them in the lock-up, sometimes they have even put them down at the Correctional Institution, sometimes they have gone home and had problems.

There's been quite a deficiency here in the Whitehorse area for such a centre, and really a hospital shouldn't be used as a detoxification centre. There are cases where there is medical treatment required with the detoxification, where they certainly require hospitalization, but not always on an everytime basis. And we are hoping to establish the detoxification centre and hoping that we can have it recognized as a medical service under Yukon Hospital Insurance Scheme, and then have it operated possibly as an annex to the Whitehorse General Hospital, and that way, the operation costs and the maintenance costs of the detoxification centre will be cost shared approximately 50 per cent by the Federal Government under Y.H.I.S.

We are at the present time, there are many things that have to be cleared up. We have to have a commitment, a firm commitment from the Federal Government that it can be an insured service under Y.H.I.S. We also have to determine a location, we have to determine what building we will use, and at the present time we have two vacant group homes in the Whitehorse area and one of them, we have been meeting with the Crossroads people and have suggested they may consider using one of the group homes on a temporary basis, to see them through until they have a permanent facility.

And we are also suggesting that possibly they could use one of the vacant group homes, we could use one of the vacant group homes for a detoxification centre. The one we were talking about for detoxification centre is situated on, I believe it's Lowe Street, in the downtown area, and the specialists in this field say that the closer to the main stream of the population for detoxification centre, the better.

In fact, in some of the large cities, they have them right in the main street, so it is a requirement to have it in the downtown part of Whitehorse or it would be an asset to have it there, and this is basically the type of program that we want to go into with this establishment.

I might also add that the alcohol consultant works very closely with the rehabilitation officer with the Department of Education, if people require some rehabilitation through Crossroads and possibly over, at some times through the detoxification centre, but there is more of a correlation of these services within the government.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: That gives rise to a question that I have raised here on a couple of occasions and other Members have expressed concern on, and that is the



drug abusers, more particularly the younger people who find themselves involved with drugs and probably to the stage where they can really use some help, and yet, who are afraid to go and seek help because of the grilling they are going to get, and the information they are going to have to release. At that time it was felt that some facility should be provided as a detoxification center, something of this nature, for this nature—or this type of thing, and whereby they were not required, except on a voluntary basis to a third degree sort of thing, as where did you get your stuff and this kind of—this I think, is a deterrent for a lot of young people who are in need of help but are absolutely afraid and terrified of going to seek it. I am wondering if any information could be forthcoming on this subject? Do these young people have to go through a third degree grilling in order to go and get treatment, or in fact, can they get treatment, notwithstanding whether they wish to discuss their problem or not with those who are giving the treatment?

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I certainly am not an authority on this but I would presume that with our laws as they exist today that it would be very difficult for them to receive treatment without giving further information. Now I could be wrong on this. I really am not capable of speaking on it.

Mr. Chairman: Mr. Taylor, a supplementary.

Hon. Mr. Taylor: Mr. Chairman. I would like to -- I wonder if the Minister would take it upon herself to get the answer to the question for me and see if we can look at the question. If this is the case, that these young people must go through a third degree grilling to get treatment, I think then that we should take another look at the situation and provide a facility whereby they don't have to. This is what I am getting at, what is the practice?

Mr. Chairman: I believe Mr. Hibberd has a comment on this.

Dr. Hibberd: Yes, Mr. Chairman, I would like to comment on it. I think the facility that Mr. Taylor is referring to is a separate facility from which you are talking about?

Hon. Mrs. Watson: Oh yes, from the detoxification -

Dr. Hibberd: Yours is more of a drop in center which would be a voluntary agency where they could have availability of professional help, information, etcetera, whereas a detoxification center in itself refers to a person who is undergoing withdrawal from drugs and is seriously ill and actually does need professional help at the time, which is quite a different centre than what you are talking about.

I must say I am very glad to hear -- very pleased to hear what the Minister says regarding the detoxification center because there was considerable apprehension on the part of the Members of the hospital that it would be incorporated in the present building. As things now stand this is almost an impossibility. It would create havoc on the one ward that

it would be imposed on, which is the Medical Ward, which is already now suffering considerably because of the lack of psychiatric facilities therein.

I would be interested to know if this detoxification centre, which the Minister has alluded to, is to be included with the facilities of the half way house, or whether a separate facility is being talked about?

In addition, in view of the very serious nature of the problem that we are confronted with in terms of alcoholism, and as the increasing attention being paid to it by many agencies as well as by this government, I am amazed that the grant that is being made available to the one facility that is doing so much good in this community is a mere \$25,000.00 I really think this matter should be looked into and they should be encouraged to augment their facilities, they are scraping by now and they are doing a very good job with what facilities they have.

I really think that they could do with more support from us.

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman. The facilities that I am speaking of, the detoxification centre is separate and apart from the Cross-roads, from the treatment centre. One would be on Liard Street on a temporary basis. We have offered it to Cross-roads, asked them to consider it. The detoxification would be in a separate building. The specialists in this area have advised me this would be the route to go.

Now with the Crossroads program, the grant that was put in there seemed to meet with their requirements in the past year. This is the operation and maintenance. This is no provision for a facility, for a capital expenditure at all, for a facility. This would have to be dealt with in a different manner. I think that the Crossroads were able to operate this year and still have some of the money that we made available to them last year so that they could carry it over to this coming year.

We should also remember that people who are in Crossroads often are being subsidized by the Territorial Government through other programs, through the rehabilitation program, their maintenance is being paid for by the government in Crossroads. We have people who are on social assistance often, or who do not have funds to pay to Crossroads for their maintenance, for their room and board, per se, and the government pays Crossroads for their room and board. Crossroads also does charge individuals who are capable of paying for their room and board. So that actually Crossroads has not made any request for more extensive funds than this on an operation and maintenance basis. I am sure that if Crossroads found that they had more clientele, it varies, I think at one time during the summer they were down to 6 patients and they go up to 13, so it does fluctuate. If they find that they have more clientele and that they are having problems in continuing and to meet the on-going cost of the facility, then we would certainly have to reconsider the assistance that the government is giving to them.

Mr. Chairman: Mr. Hibberd?

Dr. Hibberd: With regards to separation of the detoxification centre from Crossroads, I would seriously question whether this is a valid position to



take. I think the transition of a person who is coming out of the detoxification centre and into the learning facility of Crossroads, they are very much and integrated picture. There are many Crossroad facilities that operate on that basis, and operate quite successfully on that basis.

As far as the grant itself is concerned. Now these people are scraping by, there is no doubt about it. Why should people who are in a treatment centre such as this have to pay for their room and board? They can go across to the hospital with pneumonia, which is an illness as well, they don't pay there. Why should they have to pay at this facility which is so much more important?

Also to be considered, if you do look at their statistics on how it is being utilized there is no doubt there is a continuing increasing use of the facility. There is no doubt that this will be increasing in the future. So I really think that they do require more funding.

**Mr. Chairman:** Mrs. Watson.

**Hon. Mrs. Watson:** Mr. Chairman, I certainly can't argue with you. I haven't got any arguments on whether detoxification should operate in conjunction with Crossroads. You professional people will have to argue this out. That is as far as I can determine. This is how I have been advised, that it is much - it is advantageous to the operation of both facilities to have them separate and apart. I can understand your point of view too, where you go from one to the other. It is sort of a continuous type of operation.

The point I made about the board and room costs was to indicate that there is a hidden subsidization of the operation of Crossroads by the fact that we do subsidize the people under the Rehabilitation program because the Canada Assistance Act Rehabilitation Program Agreement permits us to pay and they fund 50 percent of it. By doing this we are able to subsidize the existing grant that there is.

As I said, if Crossroads have their program, find that they are having more people to treat that are using the facility and that they have problems with their program, then I feel that the government is certainly going to have to look at providing more funding, because they are doing a very worthwhile program. It is a treatment centre for alcoholism, they have had a success where no other institution has had even any rate of success in the Yukon. We will be back here for a supplementary if we find that the Crossroads are having trouble.

**Dr. Hibberd:** Thank you.

**Mr. Chairman:** Thank you, Mrs. Watson. Miss Millard?

**Ms. Millard:** Mr. Chairman, I really would like to support Dr. Hibberd in his stand that Crossroads deserves a lot more money than this. I worked there last winter and the program there is very basic. I don't agree with the Minister that it should be just be a problem of feeding them and housing them. There are a lot of programs that are going on that are available to us through professionals that aren't in Crossroads now because there is no money to carry it on. I don't think we should treat them as if they are just - there is just a

physical illness involved and they need feeding and housing for the moment. They need a lot more than that. They need all kinds of rehabilitation programs which are not being considered and certainly cannot be considered with this \$25,000.00 grant.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I am very sorry if I left the impression that this is just a board and room type of program. That is only one part of it. They have to live in a facility to take part in the treatment program that we are providing. This is one of the expenses that they are involved with is having people who carry out the program there. Also we have our staff. Our alcoholism consultant, our alcoholism counsellor, some of the members of the Welfare Branch spend certain times every week over at the Crossroads institution providing some assistance.

Any assistance that Crossroads have requested of the government has been encouraged and if there is any instance that you people feel that the government is not providing the support service they should be, I would like to know about it. I believe we are hiring special people and they should make their service available. It definitely is a program centre, but board and room just happens to be one part of it, they have to live in.

**Mr. Chairman:** I can see that there is some more room for debate here so I will call a - I see it is 12 o'clock and I will call a recess until 2 o'clock and we will carry this on.

#### Recess

**Mr. Chairman:** Mr. Phelps, we are on Alcoholism and Drug Abuse, and would you please take the chair once again?

Mr. Phelps becomes Chairman.

**Mr. Chairman:** Thank you. I gather that we are in the midst of a long debate here. Is there anybody on your list to speak? Miss Millard? The Chair recognized Miss Millard.

**Ms. Millard:** I didn't expect this so quickly.

We were discussing the \$25,000.00 grant which would be going to Crossroads and how it would be used, and we understand it will be used for O & M only. There is no provision in the budget for any kind of accommodation for Crossroads which now finds itself in real problems, except the offer of one of the group homes which is being closed down.

I was wondering if that is going to be on a permanent basis, or whether that's just an interim thing, and whether the Minister is considering any kind of permanent situation for Crossroads at some time in the future, possibly before the next budget?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, the offer of the use of the group home was just on a temporary basis to sort of see them through. The problem of a permanent home for Crossroads still has to be resolved, and we've met with Crossroads and I would hope that we will be able to meet again with the people that are involved.

We are looking at government building that may be



available, they are looking at a building program, and somewhere along the line, we are going to have to resolve it and make provision either within the capital budget next year or some type of arrangement with Crossroads for permanent residence, but there is no provision for that in this budget.

**Mr. Chairman:** Thank you. Yes?

**Ms. Millard:** Along the same lines, will there be any provision for extra staff, perhaps a rehabilitation officer of some sort for training, for job-for people--like alcoholics have a real problem in trying to find work and rehabilitating themselves to get to the point of even going to Manpower is a difficult thing, and that's one of the roads that they might take is, at the Crossroads, is whether or not they will go and find a job.

Is there any provision going to be, or any promise of provision, for more staff in consultations or else in a permanent staff members at the Crossroads building?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, that's a good question, and of course that would have to be--we would have to agree on this with Crossroads when we determine the extent of their permanent facilities and the operation and maintenance costs of the facility would certainly have to be taken into consideration, and some cost sharing formula determined or something like this, and then provision made within the budget for that.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, just at the time that we broke off at noon, the Minister made reference to the fact that there were other facilities available to help Crossroads in their work, and she mentioned the fact that the social workers themselves are lending assistance in this area.

I would like to take issue with this with the Minister. I think that these social workers are already overburdened with their own work and they are simply not capable and are not offering the services to the people that need them from Crossroads. There have been many difficulties in this area in the past. They simply are not offering the support services that you suggest.

I would also like to inquire of the Minister whether she is aware that the budget for Crossroads whether it includes any payment for Father Cairns who is now appended fulltime to Crossroads and is devoting his entire services to it, or whether his time is being donated.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I believe the unique situation of Father Cairns dictates that he contribute his time to Crossroads. I think there was provision made within their budget to put him on a salary, but because of his position, it is now a contribution of time.

I'll certainly look into the support service that the Welfare Branch provides to the Crossroads for counselling and this type of thing.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** I would like to ask the Minister, did the Crossroads--we're talking about Crossroads here--apparently \$25,000.00 has been allocated, have they made a formal application for monies, and if so, for how much?

**Hon. Mrs. Watson:** Mr. Chairman, I really can't--I think they have made a formal application, but I'm not sure of the exact amount, because their application was based on some expansion of their facility, and of course the size of the facility would certainly dictate the amount of budget that they are requiring.

**Mr. Chairman:** Any further comments or questions? Clear?

**Some Members:** Clear.

**Mr. Chairman:** We will pass on then to the next item which is Yukon Hospital Insurance Services, \$2,147,119.00. Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, just to answer a question that the Honourable Member from Whitehorse South Centre asked the other day, he asked for a breakdown of the services used by patients who had been referred outside for treatment.

Of the patients who were referred outside for treatment, 41 of them only used doctors' services outside; 26 patients used hospital out-patient services outside; and 80 patients used hospital in-patient services outside the Territory. A total of 1,148 patient days resulted from in-patient services, and these statistics are for the period April the 1st to September the 30th 1974. Detailed statistics are not yet available for October the 1st on because of the delay in hospital billing.

**Mr. Chairman:** Thank you. Dr. Hibberd?

**Dr. Hibberd:** I would like to ask the Minister if this refers to patients who were referred outside, or those who used the facilities of outside doctors and hospitals.?

**Hon. Mrs. Watson:** Mr. Chairman, this refers to patients who were referred outside.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I would like to carry on with reference to number 515, the Yukon Hospital Insurance Services. I would like to comment on the hospital facilities that are available in the Yukon to Yukon residents.

Our mayor hospital here of course is centered in Whitehorse, and it has some time now faced a very grave crisis in one particular area of its function. Generally, as you know, it is divided into the usual subdivisions, medically, surgical and medical wards. The medical ward at the present time is forced to take care of all of the psychiatric patients that are presented to the hospital, and this of course does include our detox centre at the present time.

Now, it is impossible for the nursing staff on that ward to either have the time or the expertise to serv



the dual function of general medical nursing and psychiatric nursing. They are entirely two different specialties in the field, and they are at the present time, being forced into doing the two jobs and not to doing them adequately. There's a great deal of frustration and lowering of morale on this basis.

Now, the necessity is that there should be psychiatric facilities, which may or may not, include the detoxification centre, separate from the medical unit on that ward. There are, in addition, other areas in which the hospital could function with our present needs in the Yukon today. I refer to the--such areas of expanded physiotherapy, and in particular, I would refer to the necessity of having some sort of convalescent facilities where patients who are involved in major illnesses, but are past the acute care stage but not yet ready for home care, and there are several in this community, because of the nature of the people that make up the community.

These are some of the areas where I think that are deficiencies in the present hospital, and probably it would require separate facilities appended to the hospital to take care of these needs, certainly not within the present building, could this be done.

I would also like to refer back to earlier comments regarding the hospital facilities in other communities.

With deference to the remarks made by some of my confreres, I think that we have to establish priorities in this area. I think that if a doctor is practicing in a town where he is the only doctor, it is, of necessity, that he is limited in what he can do, no matter how resourceful a person he is. It therefore demands that almost any surgery that arises will require referral to a centre where there are facilities for the giving of anaesthesia, where there is operating room facilities. He simply can't do these things alone.

I would also think that a good deal of this referral is based on the fact that the only specialty area of referral is in Whitehorse. I think that the referrals are pretty well tailored along these lines.

**Mr. Chairman:** Thank you, Dr. Hibberd. Mrs. Watson, do you want to comment on --

**Hon. Mrs. Watson:** Yes, Mr. Chairman, I thought the comments of the Honourable Member from Whitehorse South Centre regarding the facilities that he feels that are required to serve Yukon people within the general hospital were certainly very valid ones, and we will certainly have to see what we can do about establishing some priorities and seeing that Northern Health get the message from us as to what type of facilities we would like to see developed.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Yes, Mr. Chairman. I would like to ask the Honourable Member from Whitehorse South Centre, pertaining to these priorities, how would you like to see the priorities, and in what manner would you like to see them set, some priorities that you mentioned. Could you elaborate on that?

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, if the Member is referring to the matters on which I was speaking, I think they would come in order of how I spoke. I think

that the separate facilities, a separate building appended to the hospital for psychiatric facilities and other facilities such as convalescent care, would take precedence.

I might add that there is also, although it really doesn't come within the jurisdiction of this House, there is a considerable problem with obtaining adequate nursing staff for this hospital, which would also apply to the outlying hospitals, in that their budgetary requirements are restricted. One of the reasons that has been alluded to by the Minister in that they have not been able to identify their cost factors as separate from the Northwest Territories, and they have therefore been limited to the previous year's budget, despite the increasing load that is being imposed on this and other hospitals.

As a result, the nurses are being forced to take on more and more work for the same pay, which is considerably below that which is being paid their brethren outside.

**Mr. Chairman:** Thank you. Mr. McCall?

**Mr. McCall:** I think what you are looking for here is, I would presume, a complete in depth study of all the total health program that we have in the hospital itself now, in order to establish a priority, is this correct?

**Dr. Hibberd:** That sounds like a reasonable suggestion, Mr. Chairman.

**Mr. McCall:** Thank you, Mr. Chairman.

**Mr. Chairman:** Are there any further comments or questions? Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, regarding convalescent care, there is a program established and available through Northern Health Services which is utilized by our sister Territory, whereby under the Canada Assistance Plan they obtain funds which provide for nursing care in the patient's home, up to the amount it would have cost to retain them in hospital. This makes use of, I gather that's the basis -- this makes use of perhaps retired nurses who are married and living at home and looking after children, and do not wish to assume a full time nursing job in a hospital, but are available for this kind of part time role in nursing, thus they serve two purposes: The patient can go home earlier, recover faster, and get professional nursing care, at less than the cost of staying in hospital.

**Mr. Chairman:** Before we hear from Dr. Hibberd, I wonder if people could speak up, because the noise from outside apparently is drowning out many of the comments we're hearing.

**Dr. Hibberd?**

**Dr. Hibberd:** Thank you, Mr. Chairman. I think that Mrs. Whyard's comments are indeed appropriate in terms of shortening hospital stay and getting the patient home, but the facilities that I am alluding to refer to more than that.

The convalescent hospital includes facilities that cannot be done at home. This is -- I'm not at issue with



Mrs. Whyard on the issue, I'm at issue with the Department.

The facilities that are required, in particular require physiotherapy. I'm referring, of course, to people with long term fractures, or neurological types of injuries and the like. There are a considerable number of them, and these can only be done in a semi-nursing home situation. It's not really a nursing home, they need more active care than that. There have to be other facilities available, and that's why it's an advantage to have it associated with our hospital here, and in particular the physiotherapy department.

Mr. Chairman: Thank you, doctor. Mr. McCall?

Mr. McCall: I would like to ask the Minister of Health and Welfare, do we have such a thing as a rehabilitation centre?

Hon. Mrs. Watson: Mr. Chairman, no we don't have a rehabilitation centre, but within education budget we do have money for rehabilitation training, and we have a rehabilitation coordinator who is to coordinate programs, health programs, alcoholism programs and training programs from the Vocational School for any of the clients that are referred to that branch of the government.

Mr. Chairman: Are there any further questions or comments, or even debate?

A Member: Clear.

Mr. Chairman: We will then pass on to the next item, which is Yukon Health Care Insurance Plan, \$1,649,709.00. Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I'm wondering if the Honourable Minister has had time, I know it is difficult for all Ministers getting into their new Departments, but if they've had time to determine as to whether during the course of this fiscal year, any alterations are anticipated in terms of extending benefits under the Health Care Insurance Plan, or further reductions in premiums?

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, no, there are no changes anticipated to the Yukon Health Care Insurance Plan, either in the form of extended benefits, or a reduction and/or increasing of premiums, no.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I thank the Honourable Member.

During the last budget session, and I do have some notes on it here somewhere, the administration agreed to look into the whole question of considering chiropractic care as eventually forming part of the Yukon Health Care Insurance Plan, and I believe at that time it was Mr. Tanner was looking into it, and I'm wondering if it has come to the Minister's attention, this question of chiropractic care being appended to the plan or not?

Hon. Mrs. Watson: Mr. Chairman, I'm very familiar with the question being asked, but I certainly haven't had the opportunity to do any work on it at all, I'm sorry.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I would certainly appreciate it if the Honourable Member could -- if she can find the time during this session, to see if she could bring us a little information as to what the status is in relation to this question.

There's another question arises out of the Yukon Health Care Insurance Plan, and that's its acceptability in other areas of Canada, and I was grieved to hear of a situation in Fort Nelson which occurred some three weeks ago with one of our hockey teams, our young people down there, received an injury in a hockey game and the young lad was taken to a doctor who said, well, you know, that if he's not B.C. Medical, or didn't have B.C. Medical coverage, there wasn't much he could do, so they put the young lad on the airplane at Fort Nelson and his mother got on the plane at Watson and they flew him to Whitehorse here, and determined that he had broken his arm in two places.

And it pointed up to me the need to get hold of some of the people in British Columbia and have them, if they have not already done this, notify all the doctors within that province, that indeed these people should receive treatment and how it works. I know I don't know how one approaches this, but I think something should be done to ensure that all the doctors know that when a Yukoner needs services out of province, that they can get them and have no problem in letting the doctor know how it's charged and how it works.

Hon. Mrs. Watson: Mr. Chairman, I regret the fact that the young lad was denied medical treatment. I'm sure that most B.C. doctors would have performed the treatment, charged the patient and then the patient would have billed Yukon Health Care Insurance Plan. That's how it should be done. I think it would be very difficult to try to contact every doctor in the Province of British Columbia or in the Province of Alberta to indicate to them that they should give medical service to Yukon patients.

Most doctors, do, and it's most unfortunate, I think, that this occurred, because the billing, the patient would have had to directly pay it and then the Health Care Plan would have paid it.

Mr. Chairman: Mr. Taylor, on the same point?

Hon. Mr. Taylor: Yes, just to finalize, I just would like to point out that this is the only situation which I have very personal -- I mean it's very recent knowledge of, but I have heard of such things occurring, complaints from other Yukoners at other times and in other places like Vancouver and this type of thing, but it seems to me that some attempt should be made to notify the B.C. authorities, Medicare authorities, or possibly their College of Physicians and Surgeons, to point this up to them, that there is some difficulty being experienced in the acceptance of the Yukon Health Care Insurance Plan, at least to this degree, and maybe clarifying it for them.



**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I think to clarify this point, it has come up a great deal, and what I think is actually happening is that Yukoners are suffering from the ills imposed on us by other provincial governments.

As my experience in practicing in B.C. told me, that indeed, it is almost impossible to collect, from some provincial governments, your medical fees. Now this -- I had many occasions to treat Yukoners while practicing in B.C., and had no trouble collecting, but in other provinces, particularly Quebec, but there were others, it was simply impossible to collect, and then you are forced into the situation of trying to collect from someone who is 3 or 4 or 5,000 miles away, and you have to collect from the patient, and therefore, it has been a difficulty, but the situation has been created, not by ourselves, but by other provinces in their reticence to heed our plan, or B.C.'s plan, rather.

**Hon. Mrs. Watson:** Mr. Chairman, I would like to ask the Honourable Member a question. A doctor has a choice, does he not, of either charging the patient from out of province, or charging his medical scheme?

**Dr. Hibberd:** Yes he does, because there are a lot of other problems involved, whether it's a valid card or what might be involved. The rates are different in the different provinces, but it has not been a problem to my experience with people from the Yukon. When I was -- in the area that I was practicing they were freely accepted, possibly because I was known in the area.

**Mr. Chairman:** Thank you. Miss Millard?

**Ms. Millard:** Mr. Chairman, I have a couple of questions. Perhaps everyone knows this except me; is it 50 percent recoverable from the Federal Government on this plan?

**Hon. Mrs. Watson:** Fifty percent of the national per capita cost for medical treatment, times the population of the Yukon Territory. The population is determined by the Bureau of Statistics; this is where we have a bit of an argument with them. We feel that our population is 22,000, and I think they have been graining us 21, so we lose money on that.

**Ms. Millard:** Mr. Chairman, just one more question. There's a very complicated formula on page A-23. Estimated cost for 1975-76, I believe there must be a mistake in the second number below -- I see now that that 50 percent recoverable is 22 is the population, I presume, \$70.85 is the per diem rate, I would believe --

**Hon. Mrs. Watson:** National average.

**Ms. Millard:** -- national average, yes. I don't know what that next number would mean, but that one below is I believe wrong. What would it be?

**Mr. Miller:** It should be 1,387,890.

**Ms. Millard:** Excuse me, Mr. Chairman. I wonder if the Honourable Minister would be willing to just give us a brief outline of how that formula is developed?

**Hon. Mrs. Watson:** Mr. Chairman, is it the one on A-23?

**Ms. Millard:** Yes.

**Hon. Mrs. Watson:** Well they are taking the national per capita average of 70.85 times our population times -- now I'm not so sure, I think I will have to refer to Mr. Miller on the 9.4. It's part of the year, is it not, when they determine the capita?

**Mr. Miller:** That's right.

**Hon. Mrs. Watson:** right.

**Mr. Miller:** Basically what they are saying there, the 9.4, in 1975-76, we would pay 9.4 months of 1975-76 costs. There is always a 2.6 month lag in the bill processing, so in 1975-76, we will actually pay 2.6 twelfths of the 1974-75 actual cost, and 9.4 twelfths of an estimated 1975-76 cost.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Administration Welfare, \$626,000.00.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Yes, Miss Millard?

**Ms. Millard:** The question on the Manpower summary on page 34, there are under Social Worker 1, 13 man years; under Welfare worker, one year. I believe that welfare worker is what would be called a case aid, and I believe that person is employed in Dawson City.

I was wondering if the Honourable Member for Health, Welfare and Rehabilitation, could say why there is a policy to hire social workers when the cost is far higher, than to hire case aids, when I know that a lot of the work can be done by case aids, rather than professional social workers.

**Hon. Mrs. Watson:** Mr. Chairman, I'm not as familiar probably as the Honourable Member is, but I don't think the welfare worker is a case aid. I think that she has had some training in the community college. There is a difference between a social worker and a welfare worker, but at the present time, we do not have any case aids on the staff.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Supplementary to that, would they be willing to consider this kind of program?

**Hon. Mrs. Watson:** Mr. Chairman, yes, we have certainly looked at it and we have endeavoured to train case aids, and I think the Honourable Member is probably familiar with the fact that we provide assistance to sending some of our Yukon residents out to take this type of training, and we haven't had that good a luck. Once they get their training, they don't return to the Yukon or they aren't that interested in the program. But it's certainly one area that we are going



to have to look at a little more thoroughly and see whether we can utilize case aids, because they can -- they're a paraprofessional and they can provide quite a good service for our Welfare Branch.

**Ms. Millard:** Mr. Chairman, there's an item on the budget on page 30, Rental of machinery and office equipment, that goes from \$1,000.00 last year to \$22,500.00 this year. I wonder if that could be explained also.

**Mr. Miller:** Mr. Chairman, maybe I could attempt to answer that one. Basically what it is it appears to me to be a reallocation of travel and relocation costs, government employees and the rental of office machinery, and I believe what it relates to is the use of the pool cars that are assigned to the Welfare Department.

**Mr. Chairman:** Ms. Millard, you look a little puzzled, do you want to carry on?

**Ms. Millard:** Yes, I am puzzled. I thought that the Welfare Department had several cars, they wouldn't have to be using pool cars. I know in Dawson there's only one pool car. I presume that's in Whitehorse, and is that rented out in each budget for each Department that they have to pay a rent on pool cars?

**Mr. Miller:** Mr. Chairman, all our government vehicles, for example I think over at the Welfare Office here in town, they have got six vehicles. They are permanently assigned there, if you like, but are still considered to be pool cars, and we charge back to each Department the actual cost of operating the cars that they use.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Another supplementary?  
Then I presume last year they didn't use this system, because it was only a thousand dollars, where the next fiscal year will be \$22,000.00, or are they going to be travelling 22 times as much?

**Mr. Miller:** I think that I am really suggesting, Mr. Chairman, is that we have some reallocation of costs from travel and relocation, and possibly just the normal increases that are going on with the pool car rental increases.

You will notice travel and relocation is decreasing from 20 to \$14,000.00, so that's part of the reason.

**Hon. Mrs. Watson:** Mr. Chairman, can -- I might add there has always been quite a misunderstanding with Departments how they should charge the -- whether travel and relocation costs, government employees, should include the rental for pool cars. Some Departments use it in that description, other Departments use it in rental of machinery and office equipment, and this is where the discrepancy has come there.

I know that the Welfare were having some problems with clearing this up, and rather than clarifying it for us, I think they have made it a little bit more confusing.

**Mr. Miller:** And in fact it's incorrect. It should be travel and relocation.

**Mr. Chairman:** Are there any further questions or comments? Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Child Welfare Services, \$670,000.00. Miss Millard?

**Ms. Millard:** Mr. Chairman, I was wondering if the Honourable Minister might be able to answer whether under Child Welfare Services we could not in the future include parent fee subsidies for child care, particularly under -- for day care and this sort of thing. Would that be a possibility, rather than under -- which is now the case, under a grant which is reliant on several different interpretations and obviously could be used more, which is my complaint, than it is. If it could be put under Child Welfare Services, then it could be a kind of guarantee for the Child Care Association, so that they might know that in every year coming they would get that parent fee subsidy, rather than having it come under social service agencies, instead of Establishment 534.

**Mr. Chairman:** Thank you, Ms. Millard. Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, that's going into a completely new field, of parent fee subsidy. Would you -- you know, there are so many questions that you would have to ask who would qualify, would it be just people in need, would general people -- parent fee subsidy for people who use the child care centre, or parent fee subsidy for people who get their own babysitter, or a parent fee subsidy for people who want to take care of their own children?

It's a different concept altogether, and it's -- actually it's quite a valid one, but in order to make -- I couldn't possibly make a commitment at this stage of the game before, you know, the whole thing was looked into, because it's certainly a very new field.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, I wonder if the Honourable Minister might then just make a commitment to look into it?

**Hon. Mrs. Watson:** Oh, I will, Mr. Chairman.

**Mr. Chairman:** Thank you, Mrs. Watson. Any further questions or comments?  
Clear?

**Some Members:** Clear.

**Mr. Chairman:** We will then move on to the next item which is Social Assistance, \$679,000.00.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** I'm sorry if I seem to be the only one asking questions, but this is one --

**Mr. Chairman:** I'm pleased somebody is, Miss Millard.



**Ms. Millard:** -- of the few areas I am acquainted with, and I was wondering under Subsistence and Maintenance, \$496,000.00, if the Territorial supplementary allowance is included in that. If so, how much?

**Hon. Mrs. Watson:** Mr. Chairman, yes, the Territorial supplementary allowance is included in it, and I have sheets here, there is more information for the Honourable Members, if they wish to have it.

The Territorial Supplementary Allowance for pensioners, that's people who qualify under the G.I.A., Guaranteed Income Supplement, was \$11,690.00. The Territorial Supplementary allowance for non-pensioners, those who are permanent exclusions from the labour force, \$15,262.00.

**Mr. Chairman:** Quite possibly--

**Hon. Mrs. Watson:** Mr. Chairman, I could have these distributed if the Honourable Members wish.

**Mr. Chairman:** Yes, that would be appropriate. We will hear from Mr. Lang and then Miss Millard.

**Mr. Lang:** Mr. Chairman, I see here we have have total recipients of 3,205. I would like to know how many of that are more or less the transient type that come through the Territory?

**Hon. Mrs. Watson:** Mr. Chairman, the information is on this sheet. The Social Assistance is broken down into categories and districts, and I thought you would like that information.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Back to the Territorial Supplementary Allowance. Is this the allowance that a social worker was interviewed on the radio about recently, and she said that she was having difficulty having people apply? I was wondering if there is going to be any -- I know by experience that it's difficult to get across a new program, the supplementary allowance to the Old Age Pension was a difficult one to get across to people. I wonder if we can be assured that the people, especially like the Blind Persons' Allowance and the Disabled Persons' Allowance recipients are definitely going to be advised that this is available, and certainly encouraged or made to apply for it, because it's certainly necessary.

**Hon. Mrs. Watson:** Mr. Chairman, that's right, because we don't make the Blind Persons' Allowance, these people, the people who have been getting the allowance, have been advised that the Territorial Supplementary Allowance is now available in lieu of the other, and actually it's -- they do receive more funding under the Territorial Supplementary Allowance, and it is a problem, it's a very real problem that we haven't had as many applicants for this supplementary allowance from the Territory as we had hoped. And one reason, I believe that they consider it a type of welfare program, to a degree, and they feel that there is a little bit of stigma attached to

it, which is most unfortunate, because it's a program that's available to any people in the Territory who are senior citizens who qualify for the Guaranteed Income Supplement, or who are permanent exclusions from the labour force.

We have -- our welfare workers within the Territory are aware that there are a lot of people outside of the Whitehorse area that are not applying and they should, they have been trying to get people to apply and anything that we can do -- we carried on an advertising program originally to get people who do qualify and have a right to this type of assistance, if they come forward and make application for it.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I see transient, \$3,936.00 in the metropolitan Whitehorse area. And 750 Watson Lake area. I'm wondering by transient -- well my question is, what would you say there is on non-Canadian citizens in this area? Is this included in the welfare that is given to say American citizens that are in this country, they come in here and they have a little trouble and so forth and so on? Is it included here or somewhere in this -- in these expenditures, and or do you have a figure, by any chance?

**Hon. Mrs. Watson:** Yes, all transients are included in this. I don't know whether they are broken down, whether they are Canadian citizens or whether I can get that information, but that's all transients and some of this money is expended through the hostel situation, the hostel that was established here in the Whitehorse area.

We had transients coming through, they stayed at the hostel, but they didn't have the amount of money to buy a couple of meals, or to pay for their overnight stay at the hostel, so the Welfare Branch funded the hostel for these people, for their accommodation. But the practice is to just give them enough to get them a meal and get them moving on again.

And the same type of thing happens, though, with Canadian or Yukon citizens who are in other parts of North America, the United States or in Alaska, and they are broke, and they don't have any money, the American authorities do provide that money for a meal and some assistance to get you out of the country and to get you back home.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to ask the Minister if she feels that--how long--I realize you have more or less answered my question, but if, for instance, an American citizen came to this country for the summer months and got a visa for six months and so forth and so on, and then became a dredge on this monies we have here, would in effect, the government see then or at this time, that he was just given enough to get out of the country, or would they carry on for two or three or four months with the Welfare program for him as they would for say a Canadian citizen?

**Hon. Mrs. Watson:** Mr. Chairman, I just can't answer it. I think they would try to assist the person to get them out of the country, and after a period of time, the person would either have to show that they are getting landed immigrant status and are prepared to



go to work, or they make a proposition to them that maybe they better move on.

I'm sure that we wouldn't be attempting to carry people for too long under this situation, but the same token, just because they are Americans, we can't let them go hungry either.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, this whole subject has come up on other occasions as well, and in my constituency at Watson Lake, is the first place that we see a lot of these people coming up the highway as they enter the Yukon, and it was always felt by many members of our community that in dealing with this question, if you can help somebody to get them on the road and on through to Alaska, or this type of thing, fine, but you find a lot of people coming out here, and will probably find more so this year as economical situations outside become worse. These people come up looking for work, and they have fantastic ideas. They think they can come here and go to work on the Alaska pipeline for instance, and they are all confused and mixed up, but no money.

There is two things that happen; one is that they become a burden on the community, and in some cases will apply to the Social Welfare Department and try to go on the day to day basis as expressed by the Honourable Member from Hootalinqua, and we always felt as a community that what we should really do, if there doesn't appear to be any job opportunities for them, and the social worker agrees that there's no opportunity for them, is to buy them a bus ticket and send them back to British Columbia, and let British Columbia look after their own cases, and do it that way.

The other problem that arose was the lodge owners along the highway who are faced with having these people dropped on their doorstep, people that are hitchhiking up the highway, and this type of thing, and not being able to get rides for them, and get rid of them, and they can't day by day, and we wondered, of course, last year as to whether or not these lodge owners could recover anything from the Department or get some assistance to get these people on the move or looked after or something.

And I believe last year in the budget debate, we were informed that possibly the lodge owners should phone the Department of Welfare when they get into a situation like this, phone even collect I think it was stated, advise what the situation is and then the Department on a case by case basis, would see what they could do to alleviate the situation.

I would have normally asked the Honourable Minister if the Department had in fact, over the course of this last summer, had this happen, but it would be an unfair question I think at this point, because the Honourable Member is just getting used to the Department.

And I think it's important, and especially this summer as I say, where we may expect a greater influx of people looking for work in the Territory, that we consider very seriously this question of how long we are going to allow people to stay on welfare in these communities, rather than the alternate proposal of buying them a bus ticket and sending them back and let the Province of British Columbia look after them.

**Hon. Mrs. Watson:** Mr. Chairman, we buy lots of bus tickets, it's a lot cheaper than keeping them, and if they'll take a bus ticket, they buy them. And actually, to be perfectly honest, in my estimation \$4,731.00 wasn't too much that we had to spend on transients for social assistance. It isn't that great an amount of money.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, I understood when I was a social worker that there was a reciprocal agreement with the provinces anyway on any assistance given to transients, repatriated to their own province.

**Hon. Mrs. Watson:** Mr. Chairman, I'm not aware of it but I will certainly look into it.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Yes, Mr. Chairman, I would like to ask the Minister, as they say transient now are they saying transient, that is all that people that come into the Territory. Does this mean that it is somebody that could be say, an American citizen, a Ukranian--that is drawing it, would he be considered transient if he was drawing it, would he be considered transient if he was drawing it, for any more than just the one time or being helped out of the country? Would he be considered a transient if he was here for say three or four months and drawing any of this?

**Hon. Mrs. Watson:** No, Mr. Chairman, he wouldn't be considered a transient. It is just when they are travelling through and are here for a couple of days, a week, and then are moved on, or they come in once, and usually they come into the office once or twice to get some assistance, and then they are off.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, maybe I could ease some qualms here because I felt that the amount of assistance that we gave to transients was very low. It was enough food for a half a week to hitchhike out of the Territory, was our policy, but it may have changed in the last five years, and that amounted to \$7.50 for someone to hitchhike from Whitehorse to Dawson Creek, which was the next stop on the welfare route, and it was very poor indeed, so I wouldn't have any qualms about the amount of money that's being spent, because we are not feeding them too well.

**Mr. Chairman:** Mr. Fleming and then Mr. Lang.

**Mr. Fleming:** In reply to Miss Millard, Mr. Chairman, I stand corrected on some things because I am not aware of the situation as transient. I can see now where their money as transient is practically nil, I am very agreeable.

The only thing I would like to comment on at this time on the fact, and back Mr. Taylor's theme, I think he might have meant the same thing, that we just don't come out and say that we know, although we do know these things can be abused, and by people from other countries, and I think it may pay us just to take a little closer look at it. Not the transient area, in the area of people coming into the country and trying to stay in the country without any money, and somehow or other



working their way into a position so they can get welfare and still not be taken out of the country.

**Mr. Chairman:** Thank you, Mr. Fleming. Mr. Lang?

**Mr. Lang:** Mr. Chairman, I have done a lot of travelling in my time, and I find it interesting to know that there is a welfare plan for travelling. It is interesting to note.

I have looked at the figures here, and I see that we have approximately 15 per cent of the normal Yukon Society on welfare, and this is what the Territorial budget puts out. Now, we do not have the budget by the Indian Affairs or by the Unemployment Insurance. I would find it very interesting if we could get these figures and figure out what situation the Yukon is in the phase of the welfare state in which we seem to be going, because I always thought from what I can gather from the couple of days that we have been sitting here, everybody has been speaking of where can we get more money for doing this, for an example, Crossroads and this type of thing, and it appears to me nobody does anything for themselves any more, everybody is coming to the government for a handout.

I would like to find out the figures if we can, if the Minister could find out, as far as the federal programs are concerned, and to verify them with this, to see what the actual figures in the Yukon Territory are to date.

**Mr. Chairman:** Thank you, Mr. Lang. Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I thought that the tables would be very interesting for the Honourable Members and the one on page 23 for the case load comparative expenditure, and when you think that our total recipients either under the Child Welfare Ordinance or under the Social Assistance were 6,116 people out of a total population of between 21,000 and 22,000 that's a fair percentage.

And to also think as the Honourable Member says, that we do have quite a large sector of our population who are receiving benefits under the Federal programs like the Unemployment Insurance.

Now, whether I can find out the number of recipients, I might be able to find the dollar value of the Unemployment Insurance that is paid out, but I don't know whether we can find out the actual number of recipients, and then, of course, the Social Assistance program for the status Indian Affairs.

This may be very difficult, the information on the cases in this, for the simple reason that the Indian Affairs has contracted with some of the Indian bands, not all of them, just some of them, to take care of their social assistance program. To administer it.

So it would be pretty difficult to get statistics, accurate statistics from the, but just by looking at our Yukon statistics, I think it's almost boggling it a bit, you know, the number of people who are getting some assistance from our government already.

**Mr. Chairman:** Thank you. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I have a question. We are talking about employable unemployed here, which give rise to a question. If, as a result of a strike a labour strike in the Territory, someone approached welfare to get welfare while on strike for he or his family, would this be allowed?

**Hon. Mrs. Watson:** Mr. Chairman, they would have to make an application out and they would have to declare their needs and their assets, and at that time they would be able to determine whether they would qualify for welfare assistance. They may ask them to sell one of their cars.

(Laughter)

**Mr. Chairman:** Mr. Taylor is that --

**Hon. Mr. Taylor:** I wasn't restricting this to employees of the government --

(laughter)

**Hon. Mr. Taylor:** -- I was saying any -- of course any one on strike. It seems to me that when a person, maybe the Honourable Member from Pelly should explain this a little better, but it seems to me that when people go on strike that there is a fund set up by their labour organization that would provide so much a day. Now I stand to be corrected, but I wanted to get this clear because I have been asked this question and I have been kind of interested in it myself and never thought to ask it.

It seems to me that if a person is on strike he should not be entitled to welfare.

**A Member:** Oh come on.

**Mr. Chairman:** Perhaps we can hear some comment from Mr. McCall?

(laughter)

**Mr. McCall:** I would like to clarify one point --

**Mr. Chairman:** Mr. McCall I hope they are related to the budget.

(laughter)

**Mr. McCall:** I don't see where it is Mr. Chairman, but I would like to answer the Honourable Member from Watson Lake about this strike affair, although it is irrelevant to what we are dealing with here today.

First of all it depends upon what type of strike you are involved with, legally or illegally. When it comes down to a legal strike, which I think is what you are coming to, this also depends, the association or union you are involved with, or whether they have such a thing as a strike fund. Now, if they do not have a strike fund I think it is quite appropriate that they apply through normal channels for assistance.

**Mr. Chairman:** Thank you, Mr. McCall. Any further comments or questions? Miss Millard?

**Ms. Millard:** Just one last comment to Mr. Taylor. It is up to each individual social worker who gets assistance and who doesn't right in the field and if you are having difficulty, then you should go to her, or him. If there are people who aren't getting assistance that you feel aren't getting assistance, then that is the problem. They fill out an application form which is very strict. They fill out forms signing away their authority so that you can go and investigate their bank account. If you are knowledgeable at all in the com-



munity you know whether or not they are driving, whether or not they are receiving some other kind of assistance and so, it is the individual social workers fault if that is happening. I would go right after them if I were you if you find instances of it.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Perhaps in view of the fact that the unemployable are unemployed -- pardon me, the employable unemployed figure here, which is the second largest figure, it would appear in our list here, possibly if those people who are on strike apply for welfare we can have them working on the jobs of the strikers in order to offset this thing --

(laughter)

**Hon. Mr. Taylor:** -- and possibly do it this way. It seems to me highly unreasonable that any labour organization should be permitted to go on strike without looking after themselves and asking the government to go and fund it. We have unemployed people who can't find work that go on what we now affectionately call 'unemployment enjoyment'. That is another little term.

I can't honestly see, in my own mind, that where people do go out on strike, for whatever good reasons they may have for doing so, that the government of the Yukon Territory should be expected to pick up the short-fall while they will not work.

**Mr. Chairman:** Mr. McCall is quivering with desire to answer that. Mr. Fleming would you defer your question to Mr. McCall

**Mr. McCall:** Thanks, Mr. Chairman. At this particular point I would like to request that the Chairman of this House would restrict Mr. Taylor from referring to all this strike nonsense. We are dealing with a budget and not a strike or any particular wording to that effect.

**Mr. Chairman:** If I thought you weren't going to be nice, Mr. McCall, I wouldn't have let you go first. Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would just like to comment on Miss Millard's statement of being able to find out some things. I think you will find it very hard to find out very much if you are just an ordinary citizen about social welfare that is given to people because I have had this experience. I think their files are very confidential and I think -- if the Minister of Education can support this -- it is just individuals, unless possibly, as you say from social welfare workers she may get something, but from the top offices, you don't get any information on people that are drawing welfare. Or even get an answer as to whether they are drawing welfare or not. This is very confidential. I agree --

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, just to answer. Yes, and I agree that it should be totally confidential. Anything that should be given should be statistics only. However I have had the experience myself where a Territorial Councillor in Dawson has come into my

office and demanded knowledge of people on assistance and I have refused him. I understand the Commissioner gave him the right to do that. This brings up a very interesting problem because I felt at the time that he should not be -- the thing should not be available to him. I wonder if that practice is still being done?

**Hon. Mr.s. Watson:** Mr. Chairman, confidential files are confidential files and I am sure that any politician who knows anything about politics doesn't want to read anyone else's confidential file.

No, it isn't a practice. The information on confidential files is not given out.

**Mr. Chairman:** Are there any other questions or comments? Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Categorical Allowances and there is nothing on that item. That is because we are expected to pass some Bills. Mr. Taylor?

**Hon. Mr. Taylor:** One question on that. I understand now that as in the Commissioner's Opening Address that there will be changes made to the means of distribution of the Disabled Persons' Allowance and Blind Persons' Allowance. When will we be dealing with this Bill? After we have concluded with the first review of the Budget?

**Hon. Mrs. Watson:** Mr. Chairman, it is at the pleasure of the House that the allowances, the Categorical Allowances, Disabled Persons' and the Blind Persons' Allowance that kind of assistance is now given through the Territorial Supplementary Allowance and we do not make any payments under those other Bills. Actually it is to the benefit of the person, the recipient, they are able to receive more now than they did before under the other legislation.

**Hon. Mr. Taylor:** Mr. Chairman something was brought to me the other day by a constituent in respect of this when they heard the Commissioner's Opening Address. I will have to have more time to get the detail on this but I am pointing out that although they make more it is more difficult to get. The reasons that were given to me had something to do in relation with the forms one must now fill out in order to get this additional supplement in this new manner. I am not acquainted with what it is, I will have to go back and check the party that suggested this to me. It is suggested that it may be more difficult now to get these allowances by this new scheme because of forms and information required.

Maybe the Minister could check that.

**Hon. Mrs. Watson:** Mr. Chairman, I would have to have the name of the -- if you could give me the name of the person involved, because the application form --

**Mr. Chairman:** Couldn't this possibly be raised when we repeal the Bills in question or the Ordinance in question? Or the second time through? Are you clear on that item?



The next item is one that I anticipate will be hotly debated, and I see that we have a goodly number of interested parties in the gallery, and I at this time would like to declare say, at least a 10 minute recess, and then we will come back and meet this issue head on.

**Recess**

**Mr. Chairman:** I will now call the Committee to Order, and the next item is Social Service Agencies, \$40,000.00. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I have two questions to lead off this discussion.

First, what does this reduced amount of \$40,000.00 cover? What organizations will receive grants from this amount, and could I have an answer please first?

**Hon. Mrs. Watson:** Mr. Chairman, it doesn't specifically cover any organizations.

If you will notice last year, 74-75, there was an item, there was \$57,000.00 and maybe I could give some information on how this money was allocated last year, the 57. Crossroads received \$20,000.00, and if you will notice this year, we have taken the Crossroads contribution out of there. The Family Counselling Service was allocated \$20,500.00; Day Care Centres \$12,000.00 through subsistence -- Day Care Centres, 12,000.

**Ms. Millard:** The item before that?

**Hon. Mrs. Watson:** Family Counselling, \$20,500.00. And Crossroads \$20,000.00. I'm doing last year's.

The Youth Hostel, \$4,833.00, and the Durnham Coffee House, \$3,500.00. Well at the present time, the Durnham Coffee House does not exist, and the Youth Hostel I don't think are going to require any assistance in the form of a grant, because they will be able to get their assistance from the Secretary of State, because they are beginning to plan for it now, and they will not lose the grant, the Secretary of State grant that they lost last year because of the fact that they didn't have a facility.

Crossroads is taken care of in establishment 505, therefore, we have Family Counselling, Day Care Centres, and any other organization that may wish to make application. This does not mean that we are just precluding and saying that these are the organizations that should receive assistance.

It appears from first glance that there is less money for social services grants, but actually there is 40 at 25, and if you will notice at first on establishment 537, there's a grant or a contribution of \$6,000.00 to provide funds in connection with International Women's Year, so that there will be no requirement for organizations to endeavour to do something for Women's International Year to take it from the social services grant.

So actually there is more money than there was last year, and I would also like to point out to the Honourable Members in this Assembly that we were faced with a great problem when we reviewed this budget this time, that there was a cutback in the deficit grant that was forthcoming, and we faced a great decision, where would we have to go for extra taxation in order to carry out with some enrichment, some of the programs that are now in existence, or bring in new programs, or would we try to get by this year and give

us an opportunity to set our priorities, and not go for extra taxation or extra revenue. And we -- whether we made the right decision or not, we chose the route of no extra taxation or no extra revenue, and this is why we just haven't got the enrichment in some of these programs that people have been looking forward to.

**Mr. Chairman:** Mrs. Whyard, you had another question?

**Mrs. Whyard:** Mr. Chairman, if I may refer to the votes and proceedings for the Second Session in '74, page 466, the then Minister, Mr. Tanner, introduced a sessional paper where he said:

"Basically what I plan to do with the concurrence of council is expand the social service agencies and set up a board for the agencies themselves to distribute the funds, themselves to distribute the funds, because it has been my observation in the short time that I've been here, and the knowledge previous to being in this position, that in effect what happened previously, that every individual request for a grant for social service agencies, went through a long, meandering red tape process before it was granted. It was on the heads of the individual members, either in the Department or the Executive Committee.

I feel that if we make the grants to the agencies in total, and let them distribute the funds, it will get better value for our money. We will probably get better input from the public."

Could I ask what the status is of that plan? How far did it proceed?

**Hon. Mrs. Watson:** Yes, Mr. Chairman, in fact that sessional paper is still in effect today. However, I believe when the former Minister endeavoured to establish a Board from representatives from the various social service agencies, they weren't that anxious to establish a board to make the allocations. They felt that it was a political decision and possibly the politicians should be making the decision.

Now, I don't know for sure how they feel about this today, but I would hope, and I have made -- brought forward no new policy for distribution of these grants to social service agencies. As far as I'm concerned, sessional paper 15, as far as the allocation of the monies, still applies, this year, until we have had time to reassess the whole situation.

**Mr. Chairman:** Thank you. Miss Millard is next and then Dr. Hibberd.

**Ms. Millard:** Thank you, Mr. Chairman. My question is with the total amount of -- \$40,000.00, I presume that's 50 percent recoverable under the Canadian Assistance Plan, is that right?

**Hon. Mrs. Watson:** Mr. Chairman, it isn't all 50 percent recoverable. Some of these things, these payments that are made, have a stipulation that I think people have had a little bit of mis-information that it is automatically 50 percent cost shareable under the Canada Assistance Plan. This is not so, the service has to be provided, for people who can establish a need for this service.

**Mr. Chairman:** Miss Millard.



Ms. Millard: Well whether we have to pay from Territorial funds \$20,000.00, \$30,000.00 or \$40,000.00, I still believe that it is way too low. I have an item here, just the one that seems to me one of the most shocking, \$63,000.00 for a helicopter to go from Old Crow out to count the caribou. We don't even know at this moment whether or not there are any caribou. We can't predict whether any are going to come into Old Crow. I certainly don't resent that there should be a wildlife service, and there should be all kinds of things, but to put \$40,000.00 into the faith that we should have in private individuals who are willing to put an awful lot of energy out for an awful little bit of recognition is niggardly, to say the least.

Yesterday, I was arguing about the education budget, a total of \$620,146.00 is going to special education and rehabilitation services, that is not including the LEAP grants from the Federal Government of \$200,000.00 odd, which brings a total of \$800,000.00, for presumably 10 percent of the population. Ten percent of the school population, I don't know how that is calculated, but we will agree with that at the moment.

We all have a brief from the Child Care Association, very detailed and very well organized here, explaining what is happening to them, and they are obviously not being considered in a \$40,000.00 budget, simply because there is going to be requests from Family Counselling and other places also, so that in other words, we are saying to the Child Care Association, we can't afford to run this so we are not going to give you anything more than just enough so that you can't run it, and I would really like, for the next budget at least, for this to be really reviewed. We have to support these people who are giving their individual time and effort towards the Child Care Association, and all the other associations, Family Counselling, the rest of them too, are really doing an awful lot of effort which we should support as a Territorial Council.

Mr. Chairman: Thank you, Miss Millard.

Mr. Chairman: Mrs. Watson, do you wish to comment on that?

Hon. Mrs. Watson: Mr. Chairman, I think Dr. Hibberd, and then I will comment.

Mr. Chairman: Dr. Hibberd?

Dr. Hibberd: Mr. Chairman, we have been pursuing the budget for the Department of Health and Welfare and recently we have been considering various items. We have noted the administration of various welfare programs to the tune of \$626,000.00.

We have reviewed Child Care Welfare Services to the tune of \$670,000.00.

We have talked about Social Assistance programs of \$679,000.00. The Minister now informs us that because of the squeeze put on them, they had to make the decision of where the money should be apportioned. I would suggest to the Minister that \$40,000.00 in terms of the money that has been spent in other areas, the \$40,000.00 is very niggardly, to say the least.

I think the role of these private agencies is exceedingly important in the evaluation of an overall plan. I think the role of the private agencies will do things that the government is either unable or will not do.

There are some areas they undoubtedly do the job better than the government agencies. Crossroads is a good example, people will not go to it.

In other areas, the people in the private sector are more responsive to the needs of the community, and on that basis they will initiate the program. They have done so in such areas as family counselling and day care centres, and now they are struggling, but their need must be recognized, and it must be recognized in terms of financial support.

I find it very difficult to support the Minister's position that they could only afford that amount of money for all of these agencies in the face of all the money that is spent elsewhere in the Welfare Department.

In instance, I think there are Members who have recognized the need of the private agencies, in particular two members of the previous Council contributed from their Slush Fund. Mr. McKinnon and Mr. Tanner both felt that it was important to contribute to the Day Care Centres, and yet in this present Executive Committee, has failed to recognize that same need.

I think that there have been considerable efforts on the part of the private agencies to try and develop and organized program. I think that they have—their efforts have so far fallen on deaf ears.

I think there are certainly areas that have not even been mentioned yet that neither the private agencies nor the government has moved into, although they were discussed, discussed during the election campaign. There has been no mention of these factors. I certainly think that the role of the private agencies has not been recognized by the present government.

In particular, I would like to know if there is a philosophy involved regarding the role of the private agencies versus the government's function in some of these areas? I would appear, through information from the Director of Welfare, that he considers this his province, and that he wishes overall administration of these funds. I consider this a very difficult thing to accept. There is no doubt that there's a very valuable role being played by these agencies.

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I think the remarks that both the Honourable Members made are quite valid. The reference that the Honourable Member from Whitehorse South Centre made regarding the extensive welfare budget that we have at the present time is very true, but if the Honourable Member looks at that welfare budget, every part of that welfare budget is a statutory requirement. We are required by law, the government is required by law, to do certain things and to provide certain services and assistance under the Child Welfare Ordinance, and under the Social Assistance Ordinance. None of this is any new program or any fringes.

We have taken on the responsibility of care for the aged, through our nursing homes, through our Territorial Supplementary Allowance. We have group homes where we have to take care of children. We have to pay for children in foster homes. We provide the adoption services. These are all things that we do by law.

Now, I agree very much that in many instances, private organizations and volunteer organizations



within a community can perform a great function which does not duplicate, but does enhance the type of program that a government has to perform. And when we were faced with this problem with funding, as I said before, there were things that we absolutely had to do by law, and these are the things that you have to make provision for first, or you have to change your laws.

Now, if we had decreased the subsistence allowance to group home parents or if we had decreased the minimum subsistence level that we try to attain for our senior citizens, then I think we should have been criticized, and this is the only really area where we could have done a great deal of accommodating.

There is one area too, that I think that we should take regard of, and not only the Council here or the assembly here, but also the organizations that are carrying out this volunteer social service, and that is the area of duplication. Their service can complement government service, but I don't think that we should be using taxpayers' money for duplication, and one of the things that I noticed when I got into this Department, and started going through some of the functions that the social service agencies were performing, and then going into communities and listening to some of the conversation and then doing some work on it, and find out the duplication that we have in the Yukon Territory where we are using taxpayers' money to provide social services is quite shocking.

For example, the Social Welfare Branch provides counselling, it provides child care, it provides social assistance. The Public Health Branch of Health and Welfare provides counselling, it provides not the social assistance but it provides psychiatric counselling for people with social problems.

Indian Affairs provides social assistance for status Indians. They in turn have contracted to some of the Indian bands. The Territorial Government provides child welfare for Indian children. The Manpower Outreach services to people in the community. It's also funded by a government agency, a Federal Government agency.

Probation Services also provides counselling and provides the support service, social service to various individuals, and it is funded by Territorial Government funding.

Y.A.N.S.I. provides a type of service of this nature. They are funded by the Federal Government.

Manpower itself has rehabilitation officers and this type of thing. They provide counselling to people, and it becomes--there is a great deal of overlapping, and I feel, and it's all of these services are being provided by government funds, taxpayers' funds.

Now, there is a need for volunteer work, there's a need for volunteer organizations, but let's direct and assist the volunteer organization to complement what we are trying to do, not to overlap. We have got one, two, three, four, five, six, seven, eight, nine agencies right now providing counselling and social service assistance programs in the Territory, and in some of the smaller communities when you have a hundred people or a hundred and fifty people, and you have nine agencies, excluding the R.C.M.P., telling them what to do and how to do it.

One agency will tell the father he should go to one place to work and move his family. Another agency will go and tell him that it would be best if the family were left in the same community. Another agency, because the youngster is involved with the law, will tell

the youngster he had better go with his father.

So my point is, I would like to have a whole look at the whole thing, because I feel there is a role for volunteer organizations, but just where, and maybe it sounds like I am asking for time, that I haven't done anything on it, but it is going to be very, very difficult to get federal organizations to try to coordinate with our organizations for counselling, for family counselling and the child programs that they have, and the employment programs. Oh, I forgot to mention Gordon's rehabilitation program.

You know, we are almost programmed to death, and we have got to coordinate these, because we are beginning to look very foolish with taxpayers' money, the two levels of government are.

Now, going into the Day Care Centres, this is one area where I do have a great great deal of concern for the simple reason that there wasn't time to really attack the problem the way it should have been attacked.

The Day Care people are coming to us for subsidization. Now this is only one way of assisting them, this is only one way of attacking the problem, and it's a big problem. Child Care, it's a big problem in every jurisdiction in our country today. Part of it is the fact that we have women who are going out to work, a big reason is the fact that it requires two members of the household to work in order to meet the commitments that they have to own their own home, and this type of thing, and then we have the single parents, who in order to support their family, have to go to work.

So child care, we have a new concept of society almost, and child care that used to be taken care of by one of the parents, and usually the mother, in the home the concept has changed, and society really made any compensation to take care and to fill this gap.

Now, these people have come forward and have asked for subsidization. Actually, they have asked for assistance to get them out of a situation that they are in at the present time, and I can understand this and they are suggesting subsidization. And again I am not shelving the problem, but I would like to have the opportunity to look at the various alternatives, and I would be very, very--I would look with great acceptance at some type of a program that gave a parent a choice for the subsidization, it wasn't necessarily to a child care centre, but which gave a parent the choice of whether they wanted to take care of their child in the home, or whether they wanted to pay to have their child taken care of in a centre.

I think that it wouldn't be fair to the Yukon Territory, to the taxpayer or to the families who have small children, to come out with just one program and say we are going to subsidize it. There are many alternatives.

Should the government run day care centres? These things should be looked into, and then come forward with the proper funding to see that it's properly done on an on-going basis. Subsidization in this instance, and I think there are three day care centres in the Whitehorse area at the present time. That isn't nearly enough.

Now, if we turn around and just subsidize the parents who have their children in that day care centre, is it fair to the parents who have their children taken care of by private babysitters, so it becomes rather a complex problem, and standing up her and saying we are going to subsidize this on an ad hoc



basis, and not help them solve the problem, I think would be most misleading, and I know that I'm leaving myself open to criticism and justifiably so, but I would ask the Council's concurrence to be able to come back with the next budget, with a program where people have a choice, or where there is assistance for child care, and it's an on-going item in the budget and so identified. One which is equal, so that everyone in the Yukon Territory, whether they live in Whitehorse or Faro or Beaver Creek, be given an opportunity to take advantage of the program, and so that everyone can take advantage of it at an equal level also.

Mr. Chairman: I'm sorry

Dr. Hibberd: Thank you, Mr. Chairman, and thank you for the informative remarks.

I would like to discuss some of the features which you arose or which you -- you did say, when you first arose, that you did have the decision making process to make regarding the allocation of funds, and now you come back and tell us that you're bound to your commitments previously. There obviously must be some elasticity in how your program is administered. You say that you are bound to Child Welfare services, et cetera, but I am sure there are other funds available, and you had to reach conclusions on that basis, and your decision making was \$40,000.00 to the voluntary agencies.

There is a point that you have raised that I must seriously question, and that is you used the words "direct and assist" with regard to the voluntary agencies. I think if you use such a phrase as "direct and assist", the private agencies, the voluntary agencies are functioning in areas as I said before, where the government has either not yet recognized the need or they are functioning where the government is incapable of doing so. But as soon as you assume the role of directing their operations, then they are no longer able to explore areas of social need.

I think it is important from a philosophical point of view, I think it is important that the voluntary agencies retain their autonomy and I think that should be well considered in drawing out future budgets.

You mentioned that duplication of services, this has come out, I think in particular as regards family counselling is concerned. From my own experience, I would have to say that despite the fact that the Director of Welfare has stated otherwise, they are not doing the job of family counselling. From my own professional experience, the only facility available to us at this level was that provided by the voluntary agency, and I think it would be tragic if this were to be dropped.

You also mentioned that the choice must be given to the persons involved, whether they want their children in the Day Care centre or whether they should be at home. I think by our previous consideration of social assistance programs, they obviously do have that choice. I think that when we consider that 37 percent of your social assistance program is involved with single parent families, then there obviously is a choice involved to that extent. Although they don't have much choice as far as going to Day Care Centres unless we can fund them more adequately.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, if I could just make a few comments. To get back to my original question, how much does this \$40,000.00 cover, how many agencies must rely on it for their total budget, I would assume from the remarks that we've heard so far, that this is the entire allocation for the Yukon Social Service Society, which provides a program of counselling and would like very much to continue their Homemaker services, and also the same \$40,000.00 would have to cover any aid given to day care centres, which have not been in the program.

Now, as far as the counselling agencies already available, through various Departments of this government are concerned, I certainly applaud the fact that they are available, but I must point out that none of them would concern the average Yukon citizen such as myself. I am not on social assistance, I am not unemployed, I am not disabled, and if I have a problem, I have to go find my own counsellor.

I would like to point out that mental health costs in this Territory, we have just seen in this budget today, we spend three times as much on the mentally ill patient for transportation and maintenance as we do on cancer, T.B. and V.D. and counselling is the vital ingredient in the preventive treatment of mental health problems.

I think that to remove the one private agency to which someone can go anonymously, quietly and privately and discuss their serious mental stress and strain, would be a grave error, medically as well as financially.

Now, as far as I can see, in every discussion of any social services assistance, whether it is during an election campaign or around this table, the key word always is "priority". Where do you place the priorities when you are assigning funds in your annual budget? We have liquor profits in this Territory of \$3,200,000.00 our revenue from marriage licences is \$1,000.00. I would hate to think that anyone considers this a fair reflection of the kind of life that goes on in this Territory.

I know that there are many young married couples in this country, working very hard, both of them, to establish homes and raise their children at a fair standard of living, and we all have to admit that it takes two parents to do this in this area of high cost.

Day care is part of the picture a working parent everywhere in Canada, and every province in Canada has already established some kind of cost sharing for this particular service. Now, I am not criticizing the present Minister for a lack of policy on day care. I think a discussion on day care could go on for days around this table, and I would like to shortcut it, by making a suggestion to this Council, and that is, that we should extend an invitation to appear before this Council, to Mr. Howard Clifford, the consultant on day care for the Department of Health and Welfare at Ottawa, who has offered to appear and provide all background information that we may require, before we decide what kind of program this Territory is going to launch or is not going to launch in this field.

And Mr. Chairman, I await your instructions as to whether you would consider a motion or whether that is a proper motion.



Mr. Chairman: Thank you, Mrs. Whyard. What is the feeling of the members on Mrs. Whyard's suggestion?

Some Members: Agreed.

Mr. Chairman: Question?

Hon. Mrs. Watson: Yes, Mr. Chairman, I wonder whether it would be possible to have Mr. Clifford come at the time the government presents their policy on day care? That would be the time to have him here.

Mr. Chairman: Well possibly the appropriate way to do this would be to have Notice of Motion. Would that -- I'm sorry?

Hon. Mr. Taylor: Mr. Chairman, I was just going to suggest the same thing as the Honourable Minister just suggested, that is a policy coming down at this session in relation to day care?

Hon. Mrs. Watson: No, Mr. Chairman, there is not. There just wasn't time to have a look at the whole program of child care, and as I said, I feel very badly about it, but there just wasn't the time, and to get the proper funding for the type of program. It has to be done, you have to get your funding.

Ms. Millard: Mr. Chairman, my understanding of Mrs. Whyard's suggestion was that we don't have a policy until we talk to Mrs. Clifford, or Mr. Clifford, and I think that would be a good idea.

I don't know if Mrs. Whyard agrees with that.

Mr. Chairman: Mrs. Whyard, do you have something?

Mrs. Whyard: Mr. Chairman, I think as the federal representative on this topic he would be most helpful on the subject of finances available and methods to pursue. I don't know how far the Minister has gone with the program.

Hon. Mrs. Watson: Mr. Chairman, I haven't done any work on it all, and naturally I would be looking at this type of expertise to consult before we go into some type of a program, but I'm quite open as far as the Councillors are concerned, whether they want to --

Mr. Chairman: Well really, Members, isn't it a question of timing? Now I'm not quite sure what Mrs. Whyard is thinking in terms of timing.

Mrs. Whyard: Mr. Chairman, I am thinking in terms of this session, as soon as possible. Agreed?

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I'm quite flexible.

Mr. Chairman: Is it -- Mr. Taylor?

Hon. Mr. Taylor: I'm still unclear. Is it a case of getting together with the interested parties with the

Minister, Mr. Chairman, or is it a case of having a debate in the House on the matter? This is what I am curious about.

Mrs. Whyard: Mr. Chairman?

Mr. Chairman: Mrs. Whyard.

Mrs. Whyard: I think all members need this background information. We have been approached by agencies here, asking for assistance. They are under the impression that there is financial assistance available under the Canada Assistance Plan, to subsidize parents who wish to leave their children in day care centres, but I understand from the Minister that this is not her understanding. Her understanding is that this applies only to parents who are already under social assistance. Therefore, this bars a working parent who is not on welfare from getting a subsidy, and she has already touched on the complexities of this. How far do you go, a day care centre, private babysitting in your home, whatever.

I think that this is a man who can give us a great deal of intelligent information on all aspects of this question, and I would like to hear him before we finish vote number 534.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: This is what I was getting at, Mr. Chairman, I didn't know whether it was intended that the interested parties get together with the Minister and work up a program for presentation to the House, or whether you wished to debate the question in the House.

I would suggest then, if this is the -- as the Honourable Member has stated, that a time certain be set for dealing with this matter, and preferably when the parties are available.

Mr. Chairman: Thank you, Mr. Taylor. What I propose to do then is to -- at this time, when we have finished the present debate on Item 534, to stand it aside and carry on today, and in the meantime, I would like by tomorrow to have some idea of when this person would be available, and I think that we should possibly consider extending an invitation to the Association itself, to one or more of their executive as witnesses, and we could then at a time certain, hear from the witnesses and council could direct questions to these people. Does that sound reasonable?

Some Members: Agreed?

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Before we leave this item, I would like to make a few more remarks.

Several of the Honourable Members stood up and said that our government, and government is people of the Territory, are very niggardly in the \$40,000.00 amount of money.

I would draw your attention to this budget, and if you look at the programs, the social programs that the 22,000 people in the Yukon Territory enjoy today, and the value, the monetary value of those programs, it would be astounding. You look at your social welfare budgets, look at Vote number 5, look at vote number 3,



because we have one of the most sophisticated systems of education in our country today. Special education, where we are going for education of exceptional children. This should be lauded.

We are going into rehabilitation programs, vocational school is a program of where we are rehabilitating people who are not able to receive employment. This itself, look at the grant structures that we have under Fitness and Amateur Sports. People call it niggardly, it's still \$180,000.00, so I think if you look at our whole budget for the Yukon Territory, I don't think that the social programs that we have here, and I'm including the health programs, are poor programs.

I think we have programs that we can be well proud of, and I feel very badly that the Honourable Members chose to criticize the government in this instance because they have not made provision financially, to fund other programs. Because for \$22,000.00, we have come a long way and we will go further with proper planning. Let's not jump into something that is not going to benefit anyone, and be sort of a noose around our necks. Let's think out our Day Care program properly, and I think we can come up with another good social program.

Mr. Chairman: Thank you, Mrs. Watson. Miss Millard is next.

Ms. Millard: I would just like to state something on which I am in agreement with our Honourable Member from Health, Welfare and Rehabilitation, in that she claims that there are several different government departments, both federally and territorially involved in problem families, and that really is true. And she has my wholehearted support if she would pursue some kind of coordination of these available services within the Departments that are available.

I note that in Intragovernmental Affairs, \$109,000.00 is now set aside. I was wondering if perhaps the Honourable Member would be willing to ask them to set up a program of coordination of the available social service available -- the things that are available from social services under our two governments, and I'm certain that we can find -- save enough money between the several, to fund volunteer agencies a little more generously.

Hon. Mrs. Watson: Mr. Chairman, that would be the route that we would go, would be the intragovernmental committee where we would get some understanding of the working levels of these various departments with the Territorial Government, so that there would be better coordination of the program. That's right.

Mr. Chairman: Mr. McCall?

Mr. McCall: Yes, Mr. Chairman.

I would just like to comment on what the Honourable Minister for Health and Welfare has just stated. She leaves me with a very distinct impression that we are not entitled to very much under the Health and Welfare Program, and I think we are entitled to a lot more than what we are getting now in this particular budget, and I don't think our position should be

directed to several Members who have stated their own views, as well as the Honourable Minister's on this particular point. I think it is a little absurd.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, I had intended earlier to log the expanded amounts to a number of special services, about which all of us heard during the election campaign, and too, which all of us pledged support. And it is a pleasant surprise to have this budget handed to one and find that many of those special services have been taken care of without any bludgeoning on the part of private members to Ex. Com.

Crossroads is getting special attention; retarded children are getting special attention; disabled and handicapped people are getting special services. There is a special education program for the handicapped, the grant for alcoholism and drug abuse has been doubled, but it's only human nature, having once received those advantages to press for more, and I'm sure the Honourable Minister will understand that.

She has a budget of seven and a half million dollars in her Welfare Department, which is an awful lot of money, but it is our duty to hone in on the one item which strikes us as being something that needs a little more beefing, and when we sincerely believe that it is a worthwhile service, it is our duty to pursue that matter, in an intelligent way, and I think by consulting with Mr. Clifford, we may be on the right track, as far as day care is concerned.

I am still concerned that three major, in my opinion, three major programs have to split \$40,000.00. I've been associated with the Yukon Social Services Society since its inception, and if you think that's an easy sentence to say, you try it. And at its organization it succeeded the Children's Aid Society. I go back to the days when that Children's Aid Society handled all child care in the Yukon Territory with one case worker, and we raised the funds through a campaign annually.

Hon. Mr. McKinnon: Nobody's that old.

Mrs. Whyard: Yes. And when the Department was finally established in the Yukon Territorial Government, and they took over these duties, we were about to disband and the Commissioner at that time said to us, "Don't do it. Stay together, keep an organization going. You're no longer the Children's Aid Society, call yourselves something else but be the conscience of government", and those are pretty high powered words, and I really believe that the Yukon Social Service Society has done that, and they have conducted one study after another of the needs in this Territory, which were not, at that time, covered by government grants or government services, and having proven the need, and having done surveys, and having instituted the service in many cases, it has spun off to become a separate entity.

And in some cases, the Territorial Government is now paying the bill for those services, but first they had to be proven as necessities, and they were.

So I think we could all work together on this one. I'm sure that we're going to come back to this item. I would like to say more about Homemaker Service, for example, but I think we have spent enough time today



to indicate what the feelings are of this Assembly, and we can come back at it again.

Thank you, Mr. Chairman.

Mr. Chairman: Thank you, Mrs. Whyard. Are there any further --

Yes, I see. On this subject, before we pass on to the next item, I would like to declare a short recess so that I can discuss with the officers of the House, the possibilities of setting up this special sitting at a time certain, and who -- and the protocol for inviting the witnesses. I would like to just simply adjourn at this point for five minutes.

Mr. McCall: Mr. Chairman, would you be so good as to inform the House afterwards?

Mr. Chairman: Certainly. I just want to explore the methods available to us as a Committee of the Whole.

We will recess then.

#### **Recess**

Mr. Chairman: I will now call the Committee to order. I would like to start off by saying that the reason for the adjournment just called, or recess rather, was that there seemed to be some confusion in some members' minds as to who Dr. Clifford was and how available he might be, and it appears that he is on staff, the Federal Government staff in Ottawa, and would be available at any time to come before this Committee or this House and assist us as a witness with respect to Child Care, the funding, the plans that the Federal Government has, the needs, et cetera. And it seems to me that it would be appropriate at this time to entertain a Motion about bringing this person before this Committee, and when, and I understand that Mrs. Whyard is prepared to make such a motion.

Mrs. Whyard: Yes, Mr. Chairman. I would move, seconded by the Honourable Member from Whitehorse South Centre, that the national consultant on Day Care for the Federal Department of Health and Welfare, be invited to appear before Committee of the Whole on a day certain.

Mr. Chairman: I wonder, Mrs. Whyard, if I might have that Motion--have you written it out? Is your writing better than mine?

Mrs. Whyard: Yes, Mr. Chairman.

Mr. Chairman: Why not?

It has been moved by Mrs. Whyard, seconded by Mr. Hibberd, that the National Consultant on Day Care for the Federal Department of Health and Welfare, be invited to appear before the Committee of the Whole on the day certain.

Is there any discussion on this motion?

Some Members: Question.

Mr. Chairman: Question.  
All in favour?

Some Members: Agreed?

Mr. Chairman: I declare the Motion carried.

Mr. Chairman: Well then, we shall carry on. I see we don't have a problem.

We're still on this item 534, is there any further discussion at this time? Mr. Berger?

Mr. Berger: If I may ask a question, it is something to go back to the item before we discussed here, and the statistics Minister supplied us, is that employable unemployed. Could I ask a question? Who are those people?

Hon. Mrs. Watson: Mr. Chairman, I think that he has made a very good point there. He's looked at the statistics and he's questioning the fact, the transients in Dawson City, there was only \$20.00 handed out in Social Assistance to transients in Dawson City, so this does question the definition of transient, and the definition of when is a transient an employable unemployed, and I'll endeavour to get that, what criteria they used for that?

Mr. Berger: Mr. Chairman?

Mr. Chairman: Yes, Mr. Berger?

Mr. Berger: May I suggest to the Minister, I feel that maybe we could ask the question that now arises of funding of the Social Services and so I would be suggesting that maybe cut out \$88,000.00 to the unemployable employable people, and give it to the Social Services, which is a much better function--

Mr. Chairman: I agree, Mr. Berger.

Some Members: Agreed.

Mr. Chairman: Is there any further discussion on that point? Any further discussion on Item 534? Dare I say clear? We are setting it aside, that's right.

Mr. Fleming?

Mr. Fleming: Mr. Chairman, I would like to, just for a moment, comment on it because of the fact that I have received letters from the Day Care Centre people and so forth and so on, and I think they are interested in how I feel about it, and I must say now that I am not very well acquainted with it, but I have been listening today here, and some programs of this nature I'm against and some I'm not. As for some of the ones like the Coffee House that are closed down in Whitehorse now.

I would just like to express my feelings, that if the centre can be--if it can be proven that it is doing a job, then I think we should be looking into the things that do allot more money for them. I am quite agreeable to that and I would like to say I am behind that anytime. Just so that you know where I do more or less stand, if the program is good, worthwhile and given by private citizens, I'm behind it. If it is proven as a business venture or something, then I am against it.

Mr. Chairman: Thank you, Mr. Berger.  
Miss Millard?



**Ms. Millard:** Mr. Chairman, just one last comment. I hope that we're not going to be diverted into thinking that all the problems are solved on Item 534 simply because we are going to have a little concern about child care association.

There are other private agencies which need our attention also, family counselling is one, and the Yukon Social Services, and several others--certainly there would be more if there was more money, so I hop that we don't feel that this is buying our concern, because there are several agencies involved and we have only decided on one agency.

**Mr. Chairman:** Thank you, Miss Millard. Any further questions or comments before we set these issues aside and move onto the next item?

Fine, we will carry on then. The next item is Children's Group Homes, \$36,000.00. Dr. Hibberd?

**Dr. Hibberd:** Thank you, Mr. Chairman. I would like to inquire of the Minister what the situation is now as far as the group homes are concerned. It appears that two of them are closed. Are they--I am wondering whether they are still fulfilling the function for which they are designed, or whether they were closed because of difficulty in keeping them operating?

**Hon. Mrs. Watson:** Well, Mr. Chairman, they are closed because we didn't have children to put in them. One of them will be used temporarily possibly by Crossroads, and we hope to reopen the other one with a new program, which I will have to bring forward to the Assembly next year.

But it's just because the courts are not ordering as many children in to the homes, there is not that much of a need, the children are either put in foster homes or kept with their parents.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** With 500 children in care predicted for this year, I can't see that there are too few children for our group homes. I understood that group home was a far more advanced program than foster homes. I certainly agree that it's one step in the right direction towards better care for the children in care.

Could we have an estimate of how many homes there are and how many children in each home and why the rest of them aren't there, and why we have to close down two homes, when we certainly have enough children if there are 500 in care?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, 500 in care doesn't mean that we are responsible for providing homes for the 500 children, and I have a list of the institutions here and I can tell you we have nine group homes. We have the Children's Receiving Home, and an assessment centre in Whitehorse with a 15 bed capacity; tow house parents and a subordinate staff or child care workers and domestic staff.

We have a Handicapped Children's Home on 16 Klondike Road with an eight bed capacity; two house parents, the Sisters of Providence.

We have group home number 1 at 52 Liard Road,

Riverdale, eight bed capacity, that is one of the ones that is vacant at the present time.

We have group home number 2, 502 Low Street, Whitehorse, eight bed capacity, two house parents and that one is vacant at the present time. I believe it's the Low Street one.

We have group home number 3, 502 Hoag Street, Whitehorse, 8 bed capacity.

We have the Villa Madonna up in Hillcrest, eight bed capacity. The group home is owned by the Catholic Church, and we have two house parents, the Sisters of Providence.

In Dawson City we have a group receiving hom with an eight bed capacity.

In Mayo we have a group home with an eight bed capacity, and in Watson Lake we have a group home with eight bed capacity, and the two that are not used at the present time is because we just do not have children to put in the group home.

**Mr. Chairman:** Miss Millard.

**Ms. Millard:** Mr. Chairman, might I suggest that you not only not have children but you not have parents. I understand that there has been an awful lot of complaints, there certainly has been in the newspaper lately over the last year and I think their complaints are very valid. They have had a great deal of concern over communications with the Welfare Department. I would like to ask the Minister at this point whether or not she is going to act on the complaints that were in the paper over the last few months?

**Hon. Mrs. Watson:** Mr. Chairman, I know of only one letter that was a complaint that was written to the newspaper and I have looked into that. The people have left. It is unfortunate that these type of letters are the ones that are printed. I received one just the other day from house parents that were leaving, who stated that they were leaving and were reluctant to leave because they found the working conditions excellent. They found the co-operation with the Welfare Branch and the case workers excellent, but for personal reasons they were leaving to go to a different area of our country. So it is most unfortunate that we only have the detrimental ones publicized and the rest sort of are hidden in a file. I know there has been some problem with group home parents. I think a lot of the problem is -- well I haven't completely looked into it either, they enter into a contract, they know the terms of the contract before they enter into it. They know the financial benefits. They know what responsibilities they have to assume, but I think there is one area where the actual pysical facility sometimes is a group home correction of things and getting the necessary supplies and the necessary maintenance and this type of thing are little nit picky things which do cause a great deal of problems with people in the group homes. The contracts are there. We have on an on-going basis, we review the amount of money that we pay per child day in the group home. It is tied in with the cost of living increase so that there is an on-going review of the amount that they are paid for this Child care service in the Group home.

**Mr. Chairman:** Thank you. Dr. Hibberd?



**Dr. Hibberd:** I think, Mr. Chairman, apropos to the Minister's remarks that only some of the information is surfacing, I don't think that that would really account for the fact that there were twenty house parents that resigned in the period of one year from October '73 to October '74. They seemed to have a considerable number of complaints even within their own contracts. They had specific complaints, for instance, as far as getting relief is concerned. They are allowed 4 days off at \$25.00 a day but they have to find their own relief and that almost amounts to an impossibility.

You mentioned the contract and the food allowance that has been allowed. This was supposed to be subject to review. It may have been reviewed but despite the obvious inflationary costs the food allowance was not increased to the homes.

I think one of the principal problems has already been referred to by the Honourable Member from Ogilvie, is that there is considerable problem with the lack of liaison between the Department of Welfare and the house parents creating a good deal of problems in morale as far as the house parents were concerned.

Some of these I have already alluded to. Others include the actual conditions that the houses were maintained. They were not well maintained despite repeated efforts on the part of the house parents to have representation carried out on that basis.

I think we have come a long way from actually solving the problem of these houses and the house parents--

**Mr. Chairman:** Excuse me, Dr. Hibberd, we are having trouble hearing you at this end.

**Dr. Hibberd:** I have concluded my remarks.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** I don't feel that I have gotten an answer to the problem of 500 children in care and only, I haven't added it up, but there certainly is under 50, or around 50 in group homes and we are closing down group homes. I understand from my experience as a social worker we always had problems getting foster homes and certainly getting them wasn't so much the problem as getting good ones. I felt if I had ten percent good foster homes of the foster homes I had that I was doing a good job. I still don't understand why two children's group homes have to be left vacant when we are going to be using less proper facilities for children in care.

**Mr. Chairman:** Thank you. Is that a question?

**Ms. Millard:** Excuse me, I would like to ask the Honourable Minister then if I could have some answer to the question of why are the two houses vacant?

**Mr. Chairman:** Sometimes it is hard to tell. Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, as I said before you have to have clients for your institution and we just don't happen to have clients. Some of them are in foster homes and some of them have been committed to the care of their families, under the care of the Welfare Branch to be checking on them, but we just -- if we had children for the group homes they would be in

there. The group homes are heated. It is not because -- and we have people that we can get as house parents, mind you, there has been a great turn over of house parents in our group homes. The criticism that the Honourable Member from Whitehorse South Centre is probably very valid, but on the other hand I think that a lot of people enter into these types of contracts don't quite realize the type of children they have to deal with.

They require a great deal of patience or else they wouldn't be in the group home. It is a very taxing situation they put themselves in and it really requires almost dedicated people. I don't think that any amount of money sometimes will pay for the type of patience and dedication that people -- the type of people you need who would go into as house parents of a group home.

It isn't just a situation where you can make money. You have to be a certain type of person and I am sure that is one of the reasons why we have a large turnover, mind you, the criticism, the basic criticism that the Honourable Member has made--the Honourable Member from Ogilvie has made, the lack of comment is probably very valid too. They think maybe they are not the complete reasons, but we just don't have the clients.

**Mr. Chairman:** Thank you, Mrs. Watson. Any further questions or comments?

**A Member:** Clear.

**Mr. Chairman:** The next item is Lodges and Senior Citizen's Homes, \$496,000.00.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Yes, Miss Millard?

**Ms. Millard:** I note with some dismay that there is a reduction in the dietary budget from \$40,000.00 to \$35,000.00 wherein everywhere else that dietary concerns are made there has been an improvement in the budget by 20 to 25 percent at least. Is this because there are fewer old people in the Senior Citizen's homes or are we going to try and feed them less?

**A Member:** Sock it to 'em, Baby.

**Hon. Mrs. Watson:** Mr. Chairman, we are going to feed them less.

(Laughter)

**Ms. Millard:** In that event I hope I never get old in the territory--

(Laughter)

**Mr. Chairman:** Thank you, Miss Millard.

**Ms. Millard:** Mr. Chairman, could I have a reasonable answer to that question because I believe really it is fewer people in the nursing homes -- in senior citizen's homes. There has been a complaint lodged with me about the Dawson Home. And the complaint is that the diet has been reduced and I would like to be able to answer that.



**Hon. Mrs. Watson:** Mr. Chairman I will get the answer to why there has been a reduction I don't know, maybe Mr. Miller has the answer there.

**Mr. Miller:** Mr. Chairman. The reason -- it's not really a reduction, it is a reduction in the budget. It's not really a reduction in what we're spending. In fact during 1974-75 in that particular area we'll only spend around \$30,000.00. So it is an increase. We had over provided for it in 1974-75.

**Ms. Millard:** I have one further question. The staffing of the lodges. I note that the certified nursing aides have been reduced in 1974-75 to nine this year, and the nursing home attendants have been increased from four in 1974-75 to nine in '75-'76. Now a lot of people don't realize the difference, I think, between a certified nursing aid and a nursing home attendant. I worked as a nursing home attendant in the Dawson Home and I felt the responsibility that was given the nursing home attendants was far too great for their abilities. They weren't allowed to deal with medications, but they certainly did all the private and personal care of each one of the old patients. They were given no training period. There was no qualifications involved at all except if you could probably write your name. I really disagree that they should -- that certified nursing aides should be reduced by three. Unless we are closing one of the nursing homes because we had a great deal of difficulty. We had to have a C.N.A. on each shift and as it was the dayshift was made to be without a certified nursing aide because there wasn't one available. There was a position available but there certainly wasn't a C.N.A. available so we had to work under the nurse supervisor as a C.M.A.

I wonder if the Minister could explain this alteration. I certainly hope it's not to cut down on the budget because the certified nursing aides are certainly needed and in more capacity than they are now.

**Hon. Mrs. Watson:** Mr. Chairman, I am sure Mr. Miller is a little bit more familiar than I am with this because there was a reallocation made during the year.

**Mr. Miller:** Mr. Chairman, to my knowledge that in fact has taken place that transfer and it is basically a question of classification that we go through in the personnel office. There was certainly no intent to cut down on the qualification of the people just to fit the budget. I can only assume that the Welfare Department in running their homes and institutions have asked for that type of individual and that is the classification that personnel has assigned to it.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Yes.

**Ms. Millard:** I would like to comment on that because I feel even a the C.N.A.'s don't have enough training. This is encouraging the individual nursing homes to hire a nursing home attendant who has no qualifications whatsoever. I really disagree that this should be the case. It should be the opposite that we are encouraging Certified Nursing Aids to at least have one years training, which isn't enough anyway.

Can I be assured by the Minister that the care is

going to be at the same level, if not better, than it has been in the past?

**Hon. Mrs. Watson:** Well, Mr. Chairman, we certainly wouldn't be endeavoring to lower the level of care that we are providing in our senior citizen's homes. I know that there was some reason for the re-classification and I will see whether I can get some more information on this for the Honourable Member.

**Ms. Millard:** Thank you.

**Mr. Chairman:** Thank you, Mrs. Watson. Mr. McCall is next --

**Mr. McCall:** No just go on to the next.

**Mr. Chairman:** Oh I see. Are there any further comments then? Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I wonder if we might know what the qualifications are for residency in, for example, the Robert Macauley Lodge? Is there a period of time which is a basic for qualifying as a resident in one of the lodges --

**Mr. McCall:** 65 years.

(laughter)

**Mrs. Whyard:** Because I would like to book a suite right now --

**A Member:** How long are you going to go for?

(Laughter)

**Mrs. Whyard:** I think that is a remarkably fine residence -- and it is a great place to be. I would like to know what the residency requirements are because you get the occasional rumor that somebody has brought in their dear old grandmother and two months later she is in Macauley Lodge, you know. For my own information.

**A Member:** Vested interest.

**Hon. Mrs. Watson:** I think that is a very valid question and at the present time it is two years in the Yukon Territory and we are really going to have to look at this type of thing because we are finding where we have had long, long time residents of the Yukon, who were born and raised here and then they go outside to retire and when they get to a certain age they would like to come home to be with their families in the Yukon and they don't qualify under residency. For example, if the Honourable Member from Hootalinqua desired --

(Laughter)

**Hon. Mrs. Watson:** We'd want to bring you home to die.

(Laughter)

**Some Members:** Hear, hear.

**Hon. Mrs. Watson:** But it does. We certainly have



to look at it, because this is a problem. And at the present time it's two years.

**Mrs. Whyard:** Two years, thank you. How many people of Native origin are present housed in any of our Senior Citizen's lodges?

**Hon. Mrs. Watson:** Mr. Chairman, I just can't answer that, but I can get the information. Native origin. Housed here?

**Some Member:** You mean people born here?

**Hon. Mrs. Watson:** Yes.

**Mr. Chairman:** Is Mrs. Wyard asking for a racial delineation, or -- local --

**Hon. Mrs. Watson:** No no.

**Mrs. Whyard:** Yes Mr. Chairman I do mean of Indian origin.

**Mr. Chairman:** Thank you. Any further questions or comments? Dr. Hibberd?

**Dr. Hibberd:** Thank you, Mr. Chairman. I wonder if the Minister can supply us with the information regarding, one, the cost to the individual who is in the -- these homes, and two, the actual cost to maintain that individual?

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Yes, I have a question concerning the Senior Citizen's Home in Dawson. Quite a number of years ago the electricity, the wiring was condemned in the Senior Citizen's Home. At least this was the reason given for taking the hot water taps out of this place. And the people in there right now can't even boil up their own cup of tea, or coffee whenever they feel like it. I wonder if the Minister could possibly look into that?

**Hon. Mrs. Watson:** Mr. Chairman, do you mean the Sunset Home?

**Mr. Berger:** Yes, I mean the Sunset Home.

**Mr. Chairman:** Any further questions? We'll then move on to the next item, which is Contributions. \$6,000.00.

**Mr. McCall:** Mr. Chairman?

**Mr. Chairman:** Mr. McCall.

**Mr. McCall:** I'd like to comment on this particular item in the budget, --

(Laughter)

I was just trying to think what to say without getting dirty. As a male species of the human race.

(Laughter)

**Some Member:** Prove it.

**Mr. McCall:** Mr. Chairman. Is this really necessary. I personally strongly object to this \$6,000.00 that's included in our budget here. In connection with the International Woman's Year. I think that the Women's Liberation is going stark raving mad. Because they're screaming about equality with the male species of the human race and yet here we are, we've deliberated one full year to the women of the world, or mostly in Canada I guess, and then we come along here and allocate \$6,000.00 of money that could be well spent in other areas of this budget. Now, to me this is ludicrous because if we're going to adopt this policy of listening and answering to the Women's Liberation, I would strongly suggest that we adopt a motion or present a motion that we have an International Men's Year and allocate the same funds.

**Some Members:** Hear, hear.

**Mr. McCall:** My learned friend here says the Boy Scouts, I'm a little too old for that.

(Laughter)

**Some Member:** No your not.

**Some Member:** You couldn't qualify.

**Some Members:** Mr. McCall, I bet you never were a boy scout.

**Mr. McCall:** No comment. I don't know if I can put myself in a position to make a motion at this time. Like I say I strongly object to this \$6,000.00. I don't think it's necessary in this particular budget. For consideration, I would present two motions here. One, either we throw it out completely, or we adopt an International Men's Year and allocate \$6,000.00 for them.

**Mr. Chairman:** Mr. McCall, possibly you could sit down and write out a motion. But before you do, possibly we could find out where this money is coming from.

**Mr. McCall:** Okay, Mr. Chairman.

**Mr. Chairman:** I wonder if you could just possibly explain where this contribution, for our edification and where the money is coming from. Is it a special grant from Ottawa?

**Mr. Miller:** No, this is Territorial money. It comes from the same place that all our other money comes from. Either taxes or in the deficit grants.

**Mr. Chairman:** Thank you.

**Ms. Millard:** It looks as if we are going to be getting into a very lengthy discussion on International Women's Year as well as all the rest of the women's problems that women do have.

(Laughter)

**Ms. Millard:** I would like to suggest that we adjourn back into--I don't even really know the procedure yet. But that we get away from this until tomorrow morning.

(Laughter)



**Mr. McCall:** Mr. Chairman, this is ignoring the point in question--

**Mr. Chairman:** Order, order. Mr. McCall, I'm sorry Mrs. Watson was ahead of you, as was Mr. Lang. I wonder if I could calm everyone down for a minute and ask whether it is the wishes of the members present that we consider a recess at this time, until tomorrow. Call it 5 o'clock. We have to get back to the House before we do that. Agreed.

**Some Members:** Agreed.

**Mr. Chairman:** Then, yes, I would thank Mr. Miller and Mr. Huberdeau for being present throughout this, especially throughout the last 10 minutes or so. Thank you for your patience, I hope we see you again tomorrow at 10:35

**Mr. Lang:** Mr. Chairman, I move that Mr. Speaker now resume the chair.

**Mr. McCall:** I second that, Mr. Chairman.

**Mr. Chairman:** Question?

**Some Members:** Questions.

**Mr. Chairman:** Agreed?

**Some members:** Agreed.

**Mr. Chairman:** I declare the motion carried.

Motion Carried\*

Mr. Speaker resumes the chair

**Mr. Speaker:** At this time we will call the House to order.

May we have a report from the Chairman of Committees?

**Mr. Phelps:** Yes, Mr. Speaker, I can report progress on Bill Number 2. The Committee of the Whole convened at 10:20 a.m. to consider Bills, Sessional Papers and Motions. Mr. Gillespie, Mr. Miller and Mr. Huderdeau attended Committee of the Whole as witnesses. We recessed at 12 p.m. and reconvened at 2 p.m.

It was moved by Mrs Whyard and seconded by Mr. Hibberd that the National consultant on Day Care for the Federal Department of Health and Welfare be invited to appear before the Committee of the Whole on a day certain.

This motion was carried.

It was moved by Mr. Lang and seconded by Mr. McCall that the Speaker resume the Chair and this motion was carried as well, Mr. Speaker.

**Mr. Speaker:** You have heard the report of the Chairman of Committees are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** What is your further pleasure?

**Mr. Fleming:** Mr. Speaker, I would now make a motion that we call it five o'clock and adjourn.

**Mr. Speaker:** Is there a seconder?

**Mr. McCall:** I second that, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Hootaliqua, seconded by the Honourable Member from Pelly River that we now call it five o'clock. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** This House now stands adjourned until 10:00 a.m. tomorrow morning.

**Adjourned**



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# The Yukon Legislative Assembly

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Number 6

2nd Session

23rd Legislature

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Debates & Proceedings

Wednesday, March 12, 1975

Speaker: The Honourable Donald Taylor



**ERRATA**

No. 4, March 10

P. 27, first column, line 10 "Ajax" to read "Aishihik"

P. 54, first column, lines 41 and 44 "Single I-S Dormitory" to read "St. Elias Dormitory"



# The Yukon Legislative Assembly

Wednesday, March 12, 1975

Mr. Speaker reads daily prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call the House to order.

## ROUTINE PROCEEDINGS

Mr. Speaker: Are there any documents or correspondence for tabling this morning?

Are there any Reports of Committees?

Introduction of Bills?

Are there any Notices of Motion or Resolution?

Are there any Notices of Motion for the Production of Papers?

We will now proceed with Orders of the Day.

## ORDERS OF THE DAY

Mr. Speaker: We have Motion Number 3. Mrs. Whyard, are you prepared to proceed with your Motion?

Motion No. 3

Mrs. Whyard: Yes, Mr. Speaker. I beg leave to move that Sessional Papers Number 2 and Number 3 be discussed by Committee of the Whole. This Motion is seconded by the Member from Watson Lake.

Mr. Speaker: Is there any discussion? Question has been called. Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that the Motion is carried.

### *Motion Carried*

Mr. Speaker: Madam Clerk, could you ascertain if the Commissioner would be available for Question Period this morning?

At this time I will declare a brief recess.

### *Recess*

## QUESTION PERIOD

Mr. Speaker: I will call the House to order, and may we proceed with the Question Period?

The Honourable Member from Whitehorse Porter Creek.

### *Question re: Minister of Communications*

Mr. Lang: Yes, Mr. Speaker, I would like to direct a question to the Commissioner if I may.

Is it the intention of the Honourable Minister of Communications to meet with this Assembly on his forthcoming visit?

Mr. Speaker: Mr. Commissioner?

Mr. Commissioner: Mr. Speaker, arrangements are being made, there is invitations are going out to councillors, I believe they are going out today.

Mr. Speaker: From the chair, might I ask if this is intended to be a formal meeting, or informal meeting, Mr. Commissioner?

Mr. Commissioner: Mr. Speaker, this is strictly a social meeting.

Mr. Speaker: Are there any further questions?

There being no further questions, I would thank Mr. Commissioner for his attendance in Question Period this morning, and there being no Bills for processing today, what is your further pleasure?

The Honourable Member from Whitehorse Porter Creek?

Mr. Lang: Mr. Speaker, I move that Mr. Speaker do now leave the chair, and the House resolve into Committee of the Whole for purposes of considering Bills, Sessional Papers and Motions.

Mr. Speaker: Is there a seconder?

Mr. McCall: I second it, Mr. Speaker.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Pelly River, that Mr. Speaker do now leave the chair and the House resolve



in the Committee of the Whole for the purpose of discussing -- of considering Bills, Sessional Papers and memorandum -- I'm sorry, and Motions. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that the Motion is carried, and the Honourable Member from Whitehorse Riverdale will take the chair in Committee of the Whole.

#### COMMITTEE OF THE WHOLE

Mr. Chairman: I now call the Committee of the Whole to order, and declare a 5 minute recess.

#### Recess

Mr. Chairman: I will now call the Committee of the Whole to order, and we're resuming our discussion of Bill Number 2. We have with us today Mr. Miller and Mr. Huberdeau, as witnesses, and we are now dealing with Item number 5, Department of Health, Welfare and Rehabilitation, and we're at page 32 in the Main, and I believe the next item is Contributions, \$6,000.00.

Miss Millard, do you have something to say?

Ms. Millard: Yes, Mr. Chairman. Yesterday around 5 o'clock we heard some comments on the abysmal ignorance of some people about women, and I would really like to comment at length about this item, in the budget.

I feel that there are some people present that may not understand the reasons behind International Women's Year or the reasons behind the fact that there are several women's organizations in Whitehorse that are trying to promote the cause of women. I have distributed papers to everyone and I think if you would be willing to read them, it might be to your enlightenment.

International Women's Year was established in Canada, because Canada ratified the Declaration on the Elimination of Discrimination Against Women from the United Nations General Assembly in 1967. In the Declaration on the Elimination of Discrimination against Women, Article 10 reads:--This is what Canada has ratified as a government: Article 10, number 1, and I quote:

"All appropriate measures shall be taken to insure to women, married or unmarried, equal rights with men in the field of economic and social life, and in particular (a) the right, without discrimination on grounds of marital status or any other grounds to receive vocational training, to work, to free choice of profession and employment and to professional and vocation advancements. (b) The right to equal remuneration with men and to equality of treatment in respect of work and of equal value. (c) The right to leave with pay, retirement privileges and provision for security in respect of unemployment, sickness, old age or other incapacity to work".

In other words, "other incapacity" would probably be maternity leave. "(d) The right to receive Family

Allowances on equal terms with men."

Article 10, number 2: "In order to prevent discrimination against women on account of marriage or maternity, and to ensure their effective right to work, measures shall be taken to prevent their dismissal in the event of marriage or maternity, and to provide paid maternity leave with a guarantee of returning to former employment, and to provide the necessary social services, including child care facilities."

We went into that one yesterday. Number 3, Article 10:

"Measures taken to protect women in certain types of work for reasons inherent in their physical nature shall not be regarded as discriminatory".

This, I believe, in the United Nations is probably a more advanced assembly than we have here, and they certainly have passed this with no problems.

Some Member: Shame, shame.

Ms. Millard: Annexed to the United Nations on suggestions concerning programs for International Year read, and I quote:

"International Women's Year should be viewed, not as a celebration limited to women, but rather an event in which both men and women will participate for the ultimate benefit of all members of society".

In other words, women's liberation is also human liberation, and I don't think we can disagree with that. The central theme for the year may be based on the principles set forth in the preamble of the Declaration on the Elimination of Discrimination against Women, and they quote:

"That the full and complete development of a country, the welfare of the world and the cause of peace requires a maximum participation of women as well as men in all fields".

I would like to note at this point that women are 51 percent of the population, and perhaps the Honourable Member from Faro would realize that that's a great amount of the voting population.

Also, you have before you which I have provided, is a copy of the Status of Women's News, and in that is a history of women's rights in Canada, which is an article I would draw your attention to. I won't read anything from it at this point, but simply to point out that women's rights have been a struggle for many, many years, and it's something that continues. I would think that anyone interested in human development of any sort, and certainly in civil rights, would be interested in reading that.

Also, there is a Women's Bureau which has been organized by Labour Canada, and in this -- in Women's Bureau of '73, the publication they put out for 1973, there is quite a bit on the suffrage of women, suffrage meaning right to vote, rather than the suffering.

Page 28 and 29 goes into it quite thoroughly. I would note that in an Act of 1834 the Canadian Parliament specifically excluded women from the right to vote. I would note that we haven't even done that to Indians in this country or to blacks. I think this is discrimination of the worst sort when an Act of Parliament actually eliminates enfranchisement. It took until about 1920 for any real right to vote to be passed by the Canadian government, and just quoting one sentence from here:

:"It is a matter of some interest to note that as late as 1928, the Chief Justice of Canada reasoned" --



reasoned, I would emphasize, -- "that while a woman might be elected as a Member of the House of Commons, it was questionable whether a woman might be appointed a Member of the Privy Council". This was a justice, a male, of course.

There is a note there that it was not until 1957 in fact that the first woman was ever appointed to the Federal Cabinet, so we sure have a long ways to go.

Also in this book is a reflection of the attitudes of women and men towards their employment in society, and their participation in it. This is what the struggle really is. It's a struggle against changes in attitudes which were reflected by the Honourable Member yesterday, quite well.

On page 51 of the Women's Bureau of '73, there's statistics on women students in institutions of higher education from 1970-71. The national percentage of -- in separate fields of specialization. The two that are in the acceptable kinds of education, in arts and journalism -- Arts is 45 percent of the population in the students was women; in journalism, 54.7 percent, that's the only one that we lead in. The others go as follows, and I think we would have to agree that women's intelligence is just as high as men, I don't think anyone would be crazy enough to argue about that, and that they could probably be quite competent in these other fields, but I would like to point out that the reason behind this is because the attitude of women and men towards higher education for women has been pretty negative. In pure science, only 25.9 percent of the women registered -- in pure science, only 25 percent of registered students are women. In commerce and business administration, 8.7 percent. In medical studies, 17.4 percent. In law only 12.7 percent. In engineering and applied sciences, 1.3 percent.

I might note that these various subjects certainly have nothing to do with the physical capacities or incapacities of women.

Several years ago, the Canadian government had the foresight to establish a Royal Commission on the Status of Women, and they made several recommendations, all of which I have here for anyone's enlightenment. Some of these have been acted upon. Just one I would like to read since we are talking about working women in particular, and I would like permission to just quote from a summary here on page 154 of the Report of the Royal Commission on the Status of Women, under the section "Women in the Canadian Economy". The summary is for paid work which is paragraph 567.

"This commission found women in paid work handicapped by discrimination in policy and practice. Briefs, individual submissions and special studies documented specific injustices within the work world, and suggested how social pressures and attitudes less easily defined but no less strong prevent women from competing equally with men."

Paragraph 568,

"We learned that pay rates for women and men are often different. Pay is generally lower for traditionally male professions" -- Pardon me.

"Pay is generally lower for traditionally female professions than for other professions. Equal pay laws are inadequate. Pension and group life insurance plans often provide less protection for the husband of a female worker than for the wife of a male worker. Paid maternity leave is rare. Women have less opportunity to enter and to advance in many occupations

and professions. Compared to men, few women reach senior levels. Women's skills and abilities are not being fully used."

Paragraph 569:

"Differential treatment prevents many women from entering the labour force. Married women are at a special disadvantage. Sometimes they have to work to help support their families. Sometime the housewife feels the need for a different kind of challenge than housework offers, or looks to employment to relieve a sense of isolation from society. Wives and mothers should neither be prevented nor inhibited from taking paid work. Often they are denied this right by lack of equal opportunity at work and lack of child care facilities."

Paragraph 570, "Women in the work world face equal frustrations, many have no chance to develop their potential, some accept this more or less philosophically and set their sights lower, others are discouraged when they find men with less ability promoted over them or offered jobs from which they are implicitly barred. Women with leadership talents are especially penalized by managements traditional attitude that women should be confined to support roles for a genuinely capable woman influence behind the scenes is no substitute for real authority."

If any one is interested in this report of the Royal Commission on the Status of Women, which is a very important document in the legal process that is happening in Canada daily, it is certainly available to them.

Just to continue with exploring the areas of problems that women have, which I promised yesterday I have also another document which is showing the progress on what has been done on -- from a Report of the Advisory Council on the Status of Women to the Federal Government. I thought it might be interesting just to sort of list through the various sections on the alphabetical list of recommendations that the Status of Women Council has made just to give the Members an idea of the far reaching problems that we are coping with and why a \$6,000.00 grant probably would not even be adequate to make some sort of attempt to allow women to make some point in society, make some kind of imprint on what is happening to them. I will just read this list until everyone has the effect and I would like to invite everyone to the Y.W.C.A. on -- at 7:30 on Thursday night there is an International Women's Year Seminar, which if anyone has anything to add we will be glad to see you there.

The first subject, of course, is abortion, which only because it starts with "a", but it is also a very important subject since the Federal Government at the moment, at least the Minister of Justice has been very reluctant to accept the fact that women should have some control over their own bodies. Abortion is certainly a very important legal question, moral question, theological question in this day and we must look at it very thoroughly.

Other subjects are Adult Occupational Training Act, Appointment of Women to Boards, Crown Corporations, Public Service, Senate and the House of Commons, Armed Forces, problems about married women in the armed forces, maternity leave, superannuation, problems with the availability of information on birth control, which certainly has an impact on women. A definite impact on whether or not



they can control their own lives.

Other problems continue under Canadian Labour Code, Career opportunities for women in the R.C.M.P. I am sure that the influence was felt in the recent implementation by the R.C.M.P. of the policy to finally hire women.

Career opportunities for women also in other public service areas. Child care is a very important area that has to be looked into.

Under the Criminal Code there is all kinds of discrimination elements in areas of divorce, prostitution, Protection from sexual abuse, deletion of the phrase, 'of previously chaste character' under several sections. Crown corporations, there are problems with equal opportunities there, traditional occupations, promotions, transfers and utilization of women as a - just - using their abilities to their fullest extent.

Under Education, there is problems in Student Aid, citizen's information, equal opportunities in the chartered banks, armed forces. Equal opportunities for natives, native women particularly. Equal pay legislation. Family and Youth Allowances. Grievance procedures, home workers, wages and conditions of employment of home workers. Housing loan regulations. Apparently C.M.H.C. has some discriminatory sections.

Immigration. Definition of the head of the family. Wives as independant applicants for immigration.

Income Tax certainly is an area that has to be explored.

Dependant spouses are in a difficult position. The wife-husband unit is treated differently than the single women or single man.

International labour organization, which the member from Faro may be interested in, has had some problems and I have the available information if he would like to look that up, because he is certainly involved in labour.

Judges, the appointment of women as judges; loans, again with C.M.H.C., Manpower programs are discriminatory; marriage certainly is under the Marriage conditions. A woman is looked on as chattel. Maternity leave.

Native women have very great difficulties as we all know. Female offenders under the penitentiary scheme have a very difficult time. Passports even are coming under question. Pension plans. Public service, senior positions, sex typing, superannuation Act, public service health insurance, terms and conditions of employment, recruitment programs, secretaries, election standards and procedures.

The Senate, sex typing of occupations - I think that's pretty well been at least recognized formally although there certainly hasn't been much done in the actuality. A lot of these things have been changed, but not enough and certainly the attitudes towards the problems haven't been changed. The legislation is beginning to change, but the attitudes must change for the sake of all of us.

I think that's it. If anyone has any questions, I'm certainly available to answer them.

Mr. Chairman: Thank you, Miss Millard. I believe that Mr. McCall has something to say about his attitude.

Mr. McCall: Thank you, Mr. Chairman.

I feel that I have been a victim of circumstances here, but seeing that no other Honourable Member is about to take up the challenge, I guess I'll have to do it for him.

I notice in Mrs. Millard's statement, she made quotations for --

Ms. Millard: Excuse me, Mr. Chairman, that happens to be Ms.

Mr. McCall: Here we go. Mr. Chairman, I would like to pick up one item that the Honourable Member quoted or stated about maternity leave. If you look at the law relating to working women, which is part of the items that are printed, in the legislation, the Federal legislation, the British Columbia legislation, Saskatchewan Legislation, Manitoba, Ontario, New Brunswick, Nova Scotia, a female employee is allowed 11 or 19 weeks off for maternity leave with fringe benefits where she does not lose any seniority, et cetera, et cetera. That is discrimination.

When you consider that it's a traumatic time for a couple that are having children, I think that 11 weeks or 19 weeks should entitle also a male employee to the same time off. That is out and out discrimination as far as I'm concerned, when you see language in labour standards in various provinces, and when it says maternity leave for female employees. This is a little ridiculous.

I would like to -- I have only touched on that briefly, but I just thought I would bring it up. I notice some of the propaganda we received today, that the Status of Women News, they had a brief in here, a C.R.T.C. brief, and it states at the bottom,

"We request that the present CBC reporters", and I'm quoting here, "--be trained not to smirk and not to indulge in sarcastic jibes on the rare occasions when a woman's news item is reported".

Now, I mean really, you know, this is going a little bit below the belt, you know. I mean let's be a little realistic. This is supposed to be a serious item, this brief. We go to our own people in the Yukon, the Yukon Women, the Yukon Status of Women Council, there was proposal given to me last December, I would like to take a quote out of there if I may.

"Women everywhere need to know their legal status". I don't think there's any argument there.

"And we here should be aware of our rights and responsibilities." I presume when they say "we", that is male and female on this particular point in question.

It also goes on to say,

"A handicap to this knowledge being general is the fact that many women are poorly educated because they left school at an early age."

Well you are not going to blame the male population for that. Many women living in the north it is for pleasure and creates few problems. But for other women, the conditions imposed by the harsh climate and the long winter are troublesome in the terms of emotion and creature comforts".

Well I take exception to the term "creature comfort". I think this is a little, you know, ridiculous.

I have a motion to put to the House and I would like to put it to the House if I may, because I do not wish to take up three-quarters of an hour's time explaining my rights as a human being in this world. I know my rights, and I think the women of the world know their rights, and I think they are bordering on



discrimination in their demands.

There is one thing I would like to leave you with before I put forward the motion. We all are aware that 1975 was adopted as International Women's Year, and at the same time, the "Why Not" expression was coined. Now, if we look at the calendar, the Chinese calendar, you will find it's the year of the rabbit. Why not?

Mr. Chairman, I would like to put forward a motion. I move that the budget estimate of \$6,000.00 for contributions in connection with International Women's Year be relocated to social services agencies budget estimate.

Mr. Chairman: Thank you, Mr. McCall. Do we have a seconder for that Motion?

Mr. Lang: Mr. Chairman?

Mr. Chairman: Are you seconding the motion, Mr. Lang?

Mr. Lang: No, I would like to make a comment before we go any further.

Mr. Chairman: Well, first of all we have to see whether or not there's a seconder to the Motion. I take it there is not, so we will then pass on to the next speaker who will be Mr. Lang.

Mr. Lang: Mr. Chairman, it was very interesting and enlightening the views of our two Honourable Members, and I don't think before the Motion should have been put to the floor, I would like to know from the Honourable Minister of Health and Welfare, we have \$6,000.00 here that is proposed for grants. Now who decides where that grant goes, and has it been decided?

Hon. Mrs. Watson: Mr. Chairman, that's a very good question, and the item is not in here to dispute the rights of women or to dispute the arguments of the Status of Women at all. The government is recognizing International Women's Year as all governments in the country are. The Federal Government made a grant, I believe, of 5 million dollars. I stand to be corrected, towards women's organizations to commemorate International Women's Year in Canada.

Every other province is allocating funds to some project or projects which will commemorate International Women's Year, and I feel that the Yukon Territory should likewise provide some funds, be they minimal, to the various organizations in the Yukon to commemorate International Women's Year.

Now, I would hope, this \$6,000.00 hasn't been allocated at all, and I would hope that the government would receive submissions from various organizations or individuals who have ideas of how this money should be spent, and I would hope then in consultation with these various organizations a decision would be made, but that it is a sum of money to commemorate, I think, a very important year, International Women's Year.

Mr. Chairman: Thank you, Mrs. Watson. Mr. Lang?

Mr. Lang: I would like to ask a question. I would like to know who is going to decide on behalf of the government where the \$6,000.00 is about to go.

Hon. Mrs. Watson: Mr. Chairman, I would hope that the government wouldn't make the decision. I would hope that the government would take some advice from the various organizations who are involved.

Mr. Lang: Mr. Chairman?

Mr. Chairman: Mr. Lang, yes?

Mr. Lang: I still don't understand that. I mean, I realize that we have to go in full consultation with these various women's groups, but what I would like to know, who finally authorizes the \$6,000.00, wherever it may be spent? I still don't think that's been made clear.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Excuse me a moment. Mr. Miller, do you have a reply, or Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, the government would accept the recommendations. If they appoint a committee they would accept the recommendations of the committee, and the sum of money would be forthcoming.

Mr. Chairman: Miss Millard?

Ms. Millard: Mr. Chairman, that was going to be my suggestion. I have spoken to some of the women's groups and they are certainly willing to set up a board, an advisory board through Mrs. Watson as soon as possible.

Mr. Chairman: Thank you, Miss Millard. Mr. McCall?

Mr. McCall: I would like to ask the Honourable Minister of Health and Welfare -- I would like to take up from what Mr. Lang stated, I don't think you still answered the question. I think what he is really asking is, who is going to make the decision, male or female?

Ms. Millard: Mr. Chairman?

Mr. Chairman: Miss Millard.

Ms. Millard: I would like to answer that if I could. I think that we certainly as females have the right to distribute monies for International Women's Year, and we certainly have the intelligence to do it properly, and I have all faith in Mrs. Watson's ability. If she would like to confer with her two male counterparts in Ex. Com., she has every right to do so, and I give her my full support in doing this.

Mr. Chairman: Thank you, Miss Millard. Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, there are none so blind as those who will not see. The whole point of International Women's Year is to change attitudes throughout the world, and I can see that we have a job cut out in this chamber --

Some Members: Hear, hear.

Mrs. Whyard: --and we need more than \$6,000.00 to



do it.

There was a comment made by the same Honourable Member the other day when I mentioned that we had a very attractive female candidate here for the position of Speaker, and he said at that time, that the day a woman was Speaker in this House was the day he would walk out.

I would like to draw to the Honourable Member's attention the fact that the House of Commons in Canada has at last named a Deputy Woman Speaker. There are -- the Speaker of the Senate has been a woman --

**Mr. McCall:** How much did that cost?

**Mrs. Whyard:** Nothing more than it costs to have a man in the same position and the job is being done much more efficiently.

**Some Members:** Hear, hear.

**Mrs. Whyard:** I think you can see it is obvious that it is the attitude that has to be changed. It doesn't matter how much money you give day care centres, Women's Status, Councils of Women, none of them are going to get through to the people who are making the problems continue. The biggest opposition encountered by the national Advisory Committee on the Status of Women is not in general business regarding employment practices, it's in the government. Government departments won't give an inch. Crown corporations won't give an inch. The government, which should be establishing leadership in this field is the worst offender in many employment situations involving women.

We have had a number of local examples of that in the last twelve months. Discrimination against women employees at C.N.T. is one good example. Housing rights to C.M.H.C. is another good example, but it's the attitude of the people who are making these decisions that has to be changed.

Now, I don't know how you would do this, and I certainly don't think that handing out \$6,000.00 to four or five hard working organizations is going to accomplish anything. I think we have to have input from all women of the Yukon regarding their ideas as to how we should commemorate this year when we finally stood up to be counted, and tried to make some gradual change in attitude toward women throughout Canada, not just the Yukon.

My first comment when I entered this chamber as a member, and the main opportunity to examine our very handsome Mace at close hand, was that there are three figures in the main body of that Mace which is a beautiful thing and a source of pride to me, and they are symbolic of those who opened this country. There are three men on the handle of that Mace--

**Mr. McCall:** Right on Baby, right on.

**Mrs. Whyard:** -- and I object to that entire symbolism of men only opening a rugged country. They had women here to help them and they wouldn't have got very far without them. The missionaries had women with them. Bishop Bompas had a wife, an aristocratic little Englishwoman less than five feet tall who read her Dante in the original Italian before she came to this country, and she went off into the

wilderness and stayed 15 years without ever seeing another white woman. This kind of woman needs to be commemorated in our International Women's Year.

Martha Louise Black, who walked over the Chilcoot Trail was the second Member of Parliament, a woman Member of Parliament in Canada, and she took her seat in the House of Commons at the age of 70, and she did the Yukon proud. I have just been working on a book about Martha Louise Black.

There are so many women whose story is something to be proud of in this Territory, and of whom very little is known, and I would venture to say, very little is taught in any of our schools, but you will hear about the men who discovered the gold, and you will hear about the men who did all these heroic things in opening the north.

I would like to see some of this money devoted to preserving the story of the women who helped open this country as a source of inspiration for the women who are following them and doing an equally good job.

**Mr. Chairman:** Thank you, Mrs. Whyard.

(Applause)

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Yes, Mr. Chairman. After listening to the Honourable Member of -- what is it, Miss Millard, I notice she made a point which I think Mrs. Whyard carried on about leadership in journalism, is 54 per cent, for which the women leads. I guess that shows they have a gift for the gab, if nothing else.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Yes, Miss Millard?

**Ms. Millard:** On the strength of that comment and several other comments which have gone before, I think it is about time that this Assembly had a vote of censure on the opinions of this Member from Faro who doesn't seem to be able to accept the fact that women are a certain part of the community. I think that he would have a great deal of difficulty in getting up in this Assembly and condemning Indians in the same way that he does women, and any -- although we are not a minority group, we are certainly being treated as less than a minority group when we can't even be respected as well as the group which is now struggling for its civil rights.

I move that we now have a vote of censure on the comments of the --

**Mr. Chairman:** Ms. Millard, I will have to rule that Motion out of order, and accept your comments. It is not an appropriate---

**Ms. Millard:** Mr. Chairman, could we have some sort of agreement then that you control the obvious derisive remarks from the Honourable Member.

**Mr. Chairman:** Mr. Taylor.

**Hon. Mr. Taylor:** Mr. Chairman, just in explanation we are all a little new to this process, but it is not competent for any member to reflect upon the motives indeed of another member, and the House as in the Com-



mittee, is based on the principle of free speech, and I would hope at the outset that Members do not become agreed that the comments going back and forth on the table and resort to such things as censure. Censure is a very, very serious thing it must be taken very seriously, and of course the whole question would be quite out of order.

Mr. Chairman: Thank you, Mr. Taylor. Mr. Fleming?

Mr. Fleming: Well I myself have no qualms about women's rights. I feel they are equal, the same as anybody else. In some things I might possibly disagree a certain amount, is they say in the attitude -- again I am speaking for myself, but I don't think it is entirely the attitude of the people towards women that cause some discrimination. It is possibly the incapability of the women to be able to handle certain jobs, and I feel the same thing would be for men if they had to handle some of the jobs that women have to have, or do some of the things that women have to do, if necessary, and I think this argument is beginning to get to be a personal problem of being women and men, and you know, on the other hand, I just can't quite go along completely with Women's Lib. Because you know, it's the same old thing, if the Divine Ruler or God expected us to be something else, such as if he had wished me to work in the dark, he would have put a set of headlamps on me, and I feel the same way here. If he wished the women to be different than they are today, or years ago, he would have arranged that somehow.

I think the \$6,000.00, possibly -- if it comes to a vote I wanted to get a few of the facts clear and I possibly may not vote against it, I may and I may not, but I would say this, that I think that due to the fact that there is many instances in this budget where money is really needed, such as for day care centres, such as for Boy Scouts, such as for many other little things, that the Women's Lib, or whatever, receive a grant, they might see fit to use it possibly to a better venture than writing--

Mr. Chairman: Any further comments? Mrs. Whyard?

Mrs. Whyard: Just one, Mr. Chairman. I wanted to ask the Honourable Member from Faro if he could tell us whether there are any plans to introduce maternity leave into union negotiations in the Yukon, or have they already done so?

Mr. Chairman: Mrs. Whyard, I feel we are getting into an irrelevant discussion at this point--

Mrs. Whyard: --as a project for International Women's Year, Mr. Chairman.

Mr. Chairman: No, Mrs. Whyard, I think that I will rule that question out of order and not ask for a response.

Are there any other pertinent comments or questions?

Ms. Millard: Mr. Chairman, just one question on the grant. Is this going to be for capital expenditures only or can it be used for anything? O and M only?

Mr. Chairman: Is there an answer on the record, Mr. Miller?

Mr. Miller: Mr. Chairman, this is in the O and M Section in the budget and we would expect that it is what it would be used for.

Mr. Chairman: Thank you.

Ms. Millard: Mr. Chairman, as just a final word, as all women would like to do. I would like to point out that this year, which is something perhaps that everyone is not aware of, I think we all are, but I don't think the gallery is, this year for the first time the Slush Fund has been eliminated from the budget, so that means \$8000.00 each has been eliminated. In the last legislature it was \$56,000.00 of course, in this one it would have meant an awful lot more. I think \$6,000.00 is a small drop in the bucket compared to things that have been spent in the past towards something that we have no control over, we didn't know how it was being spent. I think that \$6000.00 is the least we can do towards a project such as this.

Mr. Chairman: Thank you, Miss Millard. Can we now say clear?

Some Mebers: Clear.

Mr. Chairman: Thank you. The next item is Corrections Branch, \$1,174,461.00. Mr. Lang?

Mr. Lang: Mr. Chairman, I would like to direct a question, I presume to Mr. Miller. How many inmates are committed on the average per year to the correctional institution?

Hon. Mrs. Watson: Mr. Chairman I don't have an average over the year which I can get for you, but I have some information as of March 7th if the Honourable Member would like that.

In the Correctional Institution as of March 7th there were 32 men and one womrn.

In Wolfe Creek we had 16 boys and 10 girls, a total of 59.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, along that line what is the repetitive figure, if there is one known in terms of the Wolfe Creek Institution for juveniles?

Hon. Mrs. Watson: Mr. Chairman, I don't have that. If the information is available I will get it.

Mr. Chairman: Thank you. Mr. Lang?

Mr. Lang: Mr. Chairman, I would like to know how many employees are working for the corrections Branch.

Hon. Mrs. Watson: Mr. Chairman I believe it is on page 35 under Corrections Manpower.

Mr. Chairman: Mr. Taylor?

Mr. Taylor: Mr. Chairman, just for the edification



of the Honourable Minister the reason I asked the question is that is a quite a matter of concern to me as to the rehabilitative function within the corrections program. I was curious as to the repetitive factor in relation to the boys and girls who have been incarcerated in the Wolfe Creek Institution more particularly. It occurred to me if there appears to be a high repetitive factor that possibly some attention should be given to the whole rehabilitation program and see if other ways could be devised to improve upon it.

**Hon. Mrs. Watson:** Mr. Chairman we are certainly hoping to be able to go more into the rehabilitation aspect of it when we get the new facility. The facility that they are in now does limit them to the type of programs they can carry on to some degree.

I would also like to point out to the Honourable Members that many of these people who are incarcerated in the Juvenile Detention Home do attend school and do attend the Vocational School. They do have some type of program like that.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman. Could we have an explanation of the inmates' pay?

**Hon. Mrs. Watson:** Mr. Chairman, the rates of pay for inmates fifty cents per day, the normal inmate. Those assigned to maintenance and kitchen duties are paid a dollar per day.

Those assigned to campground projects receive two dollars per day. They assist the Tourism Branch in the construction of campground tables and this type of thing. They receive two dollars a day.

All adult inmates are supplied with tobacco twice a week, two packages twice a week.

The juveniles receive an allowance of two dollars per week.

For special occasions, for example Rendezvous or something like that, five dollars a week.

**Mr. Chairman:** Are there any further questions or comments? Clear?

**Some Members:** Clear.

**Mr. Chairman:** The total on item five is \$8,520,173.00.

We will now move to page 66. We are back down to Project Capital being item 11 in Schedule A of the Bill.

The first item on page 66, Northern Health Services Construction, \$236,000.00. Mr. Taylor?

**Mr. Taylor:** Mr. Chairman is there a break down available for the distribution of this \$236,000.00?

**Hon. Mrs. Watson:** Mr. Chairman the latest one I have is for October 10th of '73, now I am not sure whether the Treasury has further information but because of the increased costs that might be outdated. The total cost sharing, the total project at that time was estimated at \$1,148,500.00. The federal share would be \$600,666 and the Territorial share would be 547,834. Now maybe Mr. Miller has an updating of those figures. That is the latest that we have.

**Mr. Miller:** Mr. Chairman, the actual tender, I believe, on this hospital came in at about a million three so we will have to share our portion of that. The total costs aren't as yet due because they have called the contract in three phases, I believe, or at least two. So we won't know until the job is done and we get the bill.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, then I can assume that this is all related totally to the one Watson Lake Hospital then?

**Mr. Miller:** That is correct, Mr. Chairman.

**Some Members:** Clear.

**Mr. Chairman:** The next item, is Northern Health Services Miscellaneous Projects, \$20,000.00.

**Some Members:** Clear.

**Mr. Chairman:** The next item is Equipment and Furnishings, Welfare, \$12,000.00.

**Some Members:** Clear.

**Mr. Chairman:** The next item is Juvenile Training Home, \$215,000.00. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, at what stage is the new juvenile training home at now and could I have again the projected occupancy date?

**Hon. Mrs. Watson:** Mr. Chairman I don't have the total costs here and I am sure that Mr. Miller has them, but I understand that it about 60 percent complete at the present time.

**Mr. Chairman,** possibly Mr. Miller has a target date, or possible target date.

**Mr. Miller:** The building completion, Mr. Chairman, is scheduled for the end of May, 1975. It is unlikely we will be able to use it until probably the end of June mainly because of the sewer and water hook up that will be necessary after completion of the building.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Miscellaneous Equipment, Corrections, \$3,000.00. That is listed in page A-43.

**Some Members:** Clear.

**Mr. Chairman:** The next item is Leadership Training Equipment, \$1,000.00, again set out in A-43.

**Some Members:** Clear.

**Mr. Miller:** Mr. Chairman, maybe before you go back to starting another vote, there was a question asked when we were dealing with the supplementary estimates concerning the gymnasium in the Juvenile



Training Home. The information that we have been able to gather indicates that approximately two years ago, when they called the first tenders for that building the estimates were far in excess of funds available so the gymnasium was deleted and a games room was substituted. The size of the games room that is presently being built is 24 by 30 by 9 feet high.

**Mrs. Whyard:** Mr. Chairman, I still am not satisfied with the dimensions of that area. A 9 foot ceiling precludes the playing of any kind of physical game, basketball, volleyball, badminton. You can't call it a games room. You might call it a reading room. You already have a crafts room in the institution. The Minister has very kindly given me a look at the plans and I observed that this room is in the basement, which means that there is no hope of expansion at this stage.

A number of questions rise immediately, who consults with whom when these buildings are planned? Does the staff have any input into priorities for the Architect who plans the building to suit the needs. The Minister has very kindly invited me to go today to see the project and I hope to obtain more information.

Thank you, Mr. Chairman.

**Mr. Chairman:** Thank you, Mrs. Whyard.

**Mr. Miller:** Mr. Chairman, I think I can respond to the Member's questions. The design of these buildings is carried out by an Architect under the direction of the department head who will be responsible for the facility. So the Director of Corrections in this case would have been the individual who would have made the compromised position at that time. In other words, deleting the gymnasium. It is also his responsibility to find the money, so he has two functions that he has to carry out.

**Mr. Chairman:** We will move then to page 37 in the Main, and we are dealing with Department of Local Government, a total of \$2,146,170.00, and the first item on page 37 is Administration, \$109,663.00.

**Hon. Mr. McKinnon:** Mr. Chairman, if Members would like, I would like for their edification to explain the different Establishments as we go through the administration Establishment 600. There is no increased man years it just provides for the Administrative Director and clerk typist and accounting clerk and the increase in it from 92,000 to 109 are just the normal increases in a years escalation in costs.

**Mr. Chairman:** Thank you, Mr. McKinnon. Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Community Planning and Land Disposal, \$125,788.00, and you will note that there is verification of some of these items on page A-25.

**Hon. Mr. McKinnon:** Mr. Chairman, I will probably get in a lot of trouble for saying some of the things I'll be saying, but they are things that I believe very strongly in and under Establishment 601 I think some of you have heard in a press release a few days ago that the Territorial Government has seconded a land

planner from the Manitoba Government by the name of Mr. Len Chambers. Unfortunately, because of the pressure of Council, I haven't had the opportunity of meeting him yet, but the total reason for this type of a person and this type of a professionalism to be seconded from my old home province is because I think that the Department of Local Government should be looking forward during this term of this Council in the next four years, of having as probably one of its number one priorities, the transfer of the surface rights of Crown Land in the Yukon to the direction and control of the Yukon Territorial Government.

I personally believe that this is the one thing that is going to save the Yukon from literally falling apart, because the land question and the land problems have occupied about 99.9 percent of the time since I assumed the portfolio that I have. I've had up to seven complaints a day prior to coming to Council, and that's just an ordinary day and I will probably have up to 20 before the day is out. And with the different government departments with no coordinated land use plan, the whole question is one of absolute ad hoc delivery system and complete impossibility.

So my instructions for the land planner are going to be to work on the premise that within this period of time, the next four years hopefully, that the total direction and control of all unalienated Crown land will be in the hands of the Yukon Legislative Council for their direction and control. The Yukon Legislative Assembly. Every time I say Council Mr. Taylor almost has a bird, but it's hard after a lot of years here to call it an Assembly. I'll try.

And of course, the objective is to have a plan that is prepared at the Territorial level to be able to go to the Federal Government and say, "Look it, you've made a botch of it, we all know it. We've got the ability, we think, of coordinating this thing, of bringing the proper land use assembly principles to the Council table, and of having a proper land management and land distribution".

And I think that not only should it be a priority of the Department of Local Government, but a priority of every Member of the Yukon Legislative Assembly to bring all the pressure that this Assembly can to bear on the powers that be, the Federal Government, to have the control of the surface rights of the Crown land in the Yukon Territory.

I can't see any hope for the future of the Yukon if this is not, if this doesn't happen and doesn't come about at the earliest opportunity. That is why a person with such professional qualifications was looked for by the Department of Local Government. Hopefully we have him and hopefully we will have this Land Assembly and Land Use Plan available to further our arguments with the Federal Government, that it is to their benefit and to our benefit, to have this ability within the next few years.

**Mr. Chairman:** Thank you, Mr. McKinnon. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I was indeed enlightened by the remarks of the Honourable Minister, but I don't think it should pass by without making comment on the fact that in addition to what he has stated to the House today, that we must also ensure that in talking in terms of land assembly and



community planning, that the communities involved in these plans become totally, at least to almost a saturation level, involved in the planning of their own communities, and I hope - I am sure that the Honourable Minister would not lose sight of this.

**Hon. Mr. McKinnon:** No, I have no trouble at all with that, Mr. Chairman, because it was essentially the message that the Honourable Member from Kluane and myself brought to the people of the North Highway when we went up to listen to their comments on the Synergy study on the Kluane Corridor Report, and it is both their intention and my intention to make sure that prior to any of the recommendations being put into practice, that with the final report, that it once again goes back to the people to see whether they agree with the final recommendation, and I might say because of the input of the people on the North Highway, I think the recommendations in the Kluane Corridor Report are going to be quite a bit different than the original report as when the Council saw it.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I would like to ask the Honourable Minister of Local Government in his own opinion, does he feel that a well coordinated program of land use will take the full four years?

**Hon. Mr. McKinnon:** No, Mr. Chairman, we hope to have a total program available in the next 18 months.

**Mr. Chairman:** Are there any further questions or comments?

**Hon. Mr. McKinnon:** Under item 601, Mr. Chairman, Professional and Special Services as outlined on Appendix 25, the planning and Appeal Board and the Planning Board account for 4,500. The biggest chunk is for the Carcross Regional Study and the share of the Yukon Territorial Government of \$15,500.00. Of course the reason is with the completion of the Skagway to Carcross Road, that already applications are being put to Local Government and to the Federal Lands Department, for areas along the road for different commercial and residential ventures. And hopefully, the Department of Local Government is going to be there before the fact, rather than after the fact, that when people come and apply for land for various land usages, that we will be able to say, well we feel that the best use of land in this area is this use, and we have reasons to back it up, but we think a venture as you propose, would be better in this area.

Hopefully, we are going to be there in the future before the fact, rather than after the fact which has been the case up to this point in time.

**Mr. Chairman:** Thank you. Are there any further - is there any further discussion on that item?

We will then move onto the next item which is Protective Services Branch, \$187,701.00. And again, page A-25 explains part of that item.

**Hon. Mr. McKinnon:** One of the biggest things I think in this Department, Mr. Chairman, is the Protection Services Branch is broken down on page 39 and the Members of the Executive Committee really

didn't have that much input into this budget, as you know by Mr. Miller, this was signed, sealed and delivered in Ottawa almost a year ago, and it's even a question of whether we are going to have that much input into the next budget, because it has to be finally prepared by next month.

But I must say that I am happy to see that there are no new Departments in the field of the inspectorial branches under the Department of Local Government, and when there were cuts demanded by the powers that be, we didn't have too many problems finding where those positions wouldn't be available in the next fiscal year.

**Mr. Chairman:** Thank you, Mr. McKinnon. Mr. Fleming?

**Mr. Fleming:** Mr. Taylor, I would like to make a comment on the fire prevention and the fire halls, and the operation in the Yukon Territory, just for the Honourable Member of Local Government, more or less for his information, that we find in some instances, I don't know all of them, but it's the same thing again that we find everywhere else in the Yukon Territorial Government; or have found in the past - I won't say so much now - but at the local level whereas you need equipment, certain types of equipment for a certain place, and it is requested from the Fire Marshall and the Fire Department, then you find that it is being more or less ignored.

And the next week or two you find something else coming down that really isn't needed at all in that area, and we found this to happen quite often, just for the record.

Thank you.

**Mr. Chairman:** Thank you, Mr. Fleming. Are there any further comments or questions?

Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I would just like to say that when you consider under the Protection Branch, and these are of course important and necessary evils, but when you have the fire inspector, the building inspector, the electrical inspector, the chief building inspector, the chief electrical inspector and the plumbing and heating inspector arrive at your place all at one time, they make quite a formidable team, and it is my hope that the Honourable Minister now in charge of Local Government will ensure that the inspectors will get into the spirit of the suggestion that was made by Mr. Gillespie here the other day in terms of their - and exercise a little rationale in terms of their inspection services to the people and premises in the Yukon Territory.

**Hon. Mr. McKinnon:** Mr. Chairman, I'm not sure whether it's worse for the person trying to make a living on the highway, whether they all arrive at the same time in one car, or they all arrive on a staggered basis within one or two days, all in a separate car.

**Mr. Chairman:** Clear?

Some Members: Clear.

**Mr. Chairman:** We shall then move on to the next item, which is Assessment Services Branch, \$80,669.00.



**Hon. Mr. McKinnon:** Mr. Chairman, you will notice there is an increase in man years in this Department of one more assessor. The reason for this being that the Alberta Government, which used to help the Yukon Territorial Government, and which the Yukon Government still uses the Alberta Assessment Manual, have so much pressure on their assessors that they no longer have the capabilities of giving the Yukon part time assessment help when it's necessary, so there is no choice at all with the total assessment work in the Yukon, including the Municipalities under the responsibility of the Department of Local Government.

We have no choice at all but to keep a current assessment which we are bound to do by Statute, than to go and hire another assessor at this time.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, this is a matter of concern. As I explained a little earlier in Committee a day or two ago, there was a great deal of concern generated in the Watson Lake area over the reassessment in that community, and some assessments were lifted pretty staggeringly.

Now, as I say, this isn't one area whereby the government of the day, which in this case is the Feds, can impose taxation upon us by simply raising assessments. I would like to know from the Minister if it's the intention of the Government of the Yukon Territory to follow the Alberta Manual as in the past, or is it their intention to devise some other means of assessment?

**Hon. Mr. McKinnon:** No, Mr. Chairman, it's the policy of the government to continue with the Alberta Assessment, because it has proved to be a quite a good guideline for assessment in the Yukon, because the Alberta does face many of the same problems in the northern communities that the Yukon faces with its different communities and hamlet allowances and the whole ball of wax.

And it would just be economically infeasible at this point of time for the Territory to devise its own assessment manual and keep it updated. The cost to Local Government would just be too expensive, and as you see from the Department, that we have held the line in the proliferation of the Department of Local Government and intend to do so in the future.

**Mr. Chairman:** Just for my clarification, Mr. McKinnon, is the manual still the 1964 Alberta Manual?

**Hon. Mr. McKinnon:** I'm not sure -- I'm sure it's been updated since 1964. Perhaps Mr. Miller could let us know what the most recent revision of the manual is.

**Mr. Miller:** I don't know what the date on the latest manual is, but it seems to me that it's sometime in the '70's, so it's relatively current, and we do get the amendments, on-going amendments, --

**Mr. Chairman:** Yes, I was simply --

**Mr. Miller:** --from time to time.

**Mr. Chairman:** --asking because the City of Whitehorse, the assessments are based on the '64 Edmonton manual.

Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Municipal Services Branch, \$1,436,411.00. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, at this point we got caught a little quickly with going through these estimates. Just last night I phoned Watson Lake for information relating to the Local Improvement District budget, and they have just been informed that their budget has been slashed to the extent it may be extremely difficult, and probably costly to function this summer, and I have asked them to forward me information related to this so that I could bring it to the attention of the Minister.

But I'm wondering if the Minister could tell me why the L.I.D. budgets were slashed this year, or at least the Watson Lake budget?

**Hon. Mr. McKinnon:** Mr. Speaker, or Mr. Chairman, to this moment I haven't seen the Watson Lake budget, nor have I received any indication that the budget has been delivered to the Department of Local Government or that it has been slashed by the Department of Local Government, and it's a question I will take up as soon as I get out of the House.

**Hon. Mr. Taylor:** Yes, Well Mr. Chairman, I will be receiving this as quick as the mails can get it here, and I thank the Honourable Minister for his attention to the matter.

I would like to know if there's enough flexibility within Municipal Services Branch funds to reallocate in a case can be made for the point, to reallocate some of these funds back to the L.I.D.'s where they have had drastic budget cuts?

**Hon. Mr. McKinnon:** When we went through the budget, Mr. Chairman, and the Assistant Commissioner can back me up, there was quite a lengthy debate on the budgets of the L.I.D.'s, and the prevailing thought was that the items under A-26 as they appeared now, appeared at that time without any chopping whatsoever. And if you will see the Watson Lake budget of the L.I.D., it's the largest of any of the communities that the L.I.D.'s in the Yukon Territory, of course because its position as the largest L.I.D., and to my knowledge, and I would like to know what last year's estimates were in '74-75 to the Watson Lake L.I.D., because I don't think there was a diminishing of the L.I.D. budget in Watson Lake.

**Hon. Mr. Taylor:** Mr. Chairman, I believe I was just informed it was \$75,000.00 last year.

**Mr. Miller:** I think you will find also though, Mr. Chairman, that the Watson Lake L.I.D. has a considerable sum of money in the bank as a surplus from last year's budget.

**Mr. Chairman:** Yes, Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I understand that they do have a reserve for a specific purpose. They are trying to pool monies in order to achieve it, but I can't recall just exactly whether it's the -- I believe it is for



the upkeep of the streets which are now torn up by the Government of the Yukon Territory in their three year attempt to put sewer and water in the community. But I am just not sure of what the money is for, but it is there a specific purpose, not related to the needs of this budget.

**Mr. Chairman:** Mr. Miller, do you wish to comment?

**Mr. Miller:** Well our general policy, Mr. Chairman, with working with the Local Improvement Districts, is if they have a surplus from one year's operation, that surplus must be returned to the Government of the Yukon Territory, because (a) we provide them with all their capital funds, and (b) with the majority of their operating funds, so I don't know why they would be having a reserve in Watson Lake, it's quite possible that they are trying to save it for something. I have no argument with that, but if the something isn't subject to this Legislature's control, I would suggest there may be something not quite right.

**Hon. Mr. Taylor:** The logical thing to do would be to look at the situation and ask why, and as I say, I still have the information coming in the mail, but I would really appreciate it if some thought could be given to this question, and I really hope that funds, there's enough flexibility within the budget to find funds to relieve the situation because they are very upset about it, and as I say, until I get all this data on paper, it's pretty difficult for me to explain it at this time. It's all coming too quick.

**Mr. Chairman:** Thank you, Mr. Taylor Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to ask Mr. McKinnon. I'm not quite clear on this Capital Assistance Program and this budget we are looking at today, and I would just like to ask you -- and I may have done this before, but is it included in this budget, the Capital Assistance Program and the monies to be allotted from there included in this budget here?

**Hon. Mr. McKinnon:** Mr. Chairman, the Capital Assistance Program is found on the capital side of the budget, and it is found on page 68, Establishment number 2612, the item in the amount of \$3,280,000.00, and it's my intention, Mr. Chairman, when we come to that item in the budget, that we don't proceed with it at this time, because we have the Ordinance relating to this money at second reading stage in front of the House. I would like to see an invitation to the Yukon Association of Municipalities who now have the legislation in their hands, it was delivered to them the day following its introduction here or mailed to them. Once they have had the ability to study it, then an invitation go from this House to representation from the Yukon Association of Municipalities to be able to appear before Committee during Committee proceedings on the Bill, because it's probably the most important piece of legislation that we will be dealing with at this Session.

**Mr. Fleming:** I thank the Honourable Member, very good.

**Mr. Chairman:** Thank you, Mr. Fleming. Any further questions or comments? Mr. Lang?

**Mr. Lang:** Mr. Chairman, when are we about to go through another census? I see in Whitehorse here we have a population of 10,417 -- no, 11,000 apparently, 11,417 people which we know is not right. When will this next census take place so we can get the per capita grant?

**Hon. Mr. McKinnon:** This is a question that has occupied as much time at this table as any other question, and the final statement that has been made which so far to the dissatisfaction of the Members, is that the only census figure that will be taken for grants, for share cost programs, for any kind of federal funding scheme is the official census statistics of the D.B.S., and this provides incredible problems in an area like the Yukon with its fast growth rate, because we are always getting -- we are getting left out in Whitehorse now to the tune of, I would imagine, about 1,500 people by any current census figures.

The Town of Faro has run into great problems with its growth and the figure is still by the last Dominion Census, and we are told that there isn't a program now, even with Medicare or even with all the different methods of establishing a figure on the number of people in the Yukon, that none of it is acceptable to the Federal Government except the official Census figures of the D.B.S.

I have asked the head of our Department to try and evolve some kind of formula that would be acceptable to them so we can keep a current census status at all times, and to this moment in time it's been an absolute impossibility.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I have a great deal of problem with the question of the sewer and water facilities that are currently being undertaken in Watson Lake, and there is a great fear in the community that the administration may, as a result of the problems they're had in constructing this facility in Watson Lake, that they may try and backcharge the Members of the community, the people in the community, more particularly by mill rate or by frontage charge, the people to pick up the surplus monies that have been spent in endeavouring to provide the facility.

The facility was initially, the first phase of it was initially put in at a quoted price. All the land owners were told what their capital share would be, and what their service--the capital share in cash or per foot basis, and what their services would cost them on a per month basis.

Now, based on that a plebiscite, a plebiscite was held and the majority, based on that information, agreed to accept the service, and I felt that it was only right that in the instance of the current exercise the same thing be done, and this was done and based on the information the costs being laid out, the information spread before them, a decision was made by each individual ratepayer or landowner as to whether or not he wished to vote for or against the system.

Now, I am wondering if I can have the assurances of the administration today that in respect of the existing



program up and to its completion, notwithstanding what it costs the Government of the Yukon Territory, that no additional funds will be sought from the ratepayers of Watson Lake in terms of completion of this project.

**Mr. Miller:** Mr. Chairman, our standard procedure with frontage charges for water and sewer system has always been the same. Once the people have voted on it, that's what they are charged. It never varies beyond that point.

**Mr. Chairman:** Thank you. Any further questions or comments? Mr. Taylor?

**Hon. Mr. Taylor:** In relation to this sewer and water system there are some horrendous problems, and I think the Minister may have become aware of some of them, it's a real bad situation, and I'm wondering just how much money is going to be available to correct the mistakes. I think the engineering mistakes certainly have to be, and there's just mistakes all around. And as recently as about two months ago, the first major break occurred and there was about two million gallons of sewage laying around which will have to be dealt with before the spring thaw, that's laying right in the middle of the community as a typhoid trap, and even the water system can't be turned on and tested because of freezing possibilities, and it's a big mess.

There's a lot of people tied up in land in this situation too, people who have bought lots and paid money and can't move on to them, can't build on them, can't do a thing on them because there is still no sewer and water and we are not convinced, as a matter of fact, nobody is convinced that we will have it again this year, that it may take as far as three years to get this thing working.

And I'm wondering if the administration would make provision through their land offices to give people full extensions on their lots, give them one and two year extensions in relation to improvement, and those people who have built there, give some consideration to them, inasmuch as they can't move into their houses because there is no sewer and water, or alternately, at government expense, drill them a well and put in a septic tank.

**Mr. Miller:** Mr. Chairman, the water and sewer system that is down there is currently about nine months behind schedule. There are problems with it. It's anticipated they will turn the water system on in June or July as soon as the weather breaks and flush it out, and it should operate.

The sewage break is not an engineering fault, it's a fault that they now know the reason for, it's been corrected, and they have a course of action which they are prepared to undertake as soon as the weather clears well enough to undertake it. This course of action to clean up the sewage spill has been agreed upon by Environment Canada and Northern Health Services, so we are not doing anything that hasn't been approved by Federal authorities, who are responsible for this type of thing.

In the case of the problems that have been incurred down there, we're well aware of the problems, and when we talk about engineering design, that is yet to be proven. There is a lot of speculation. Our engineers and the consultants on the job indicate that the thing is well

in hand, and that the problems were not design, they were installations. That is really where it stands.

I don't have any guarantee that it will be working this year, but to the best of my knowledge, the intention is to have it fully operational by about the end of June, weather permitting, of course.

**Hon. Mr. Taylor:** Mr. Chairman, I still rise to say. In fact, it is not, which I very much doubt, but I hope we can make it by then. But it seems to me very unlikely it will be working in June. Will the people who have been delayed in building by this project be given extensions, all people on their lots, under the scheme of the government whereby you have to have improvement or lose your lot.

**Mr. Miller:** Mr. Chairman, the instructions I gave the Land Department before I turned it over to Mr. McKinnon, was that in the case of the Watson Lake, in that particular area, and only in respect of that area because we were not able to provide the water and sewer system as we had promised, that the appropriate length of time would be added to their existing agreement, but only the appropriate length of time. There will not be any mass three year or four year extensions, it will be the one year extension because that's the delay that we have now experienced essentially is one building season.

**Hon. Mr. Taylor:** Okay.

**Mr. Chairman:** Are we clear?

**Some Members:** Clear.

**Mr. Chairman:** The next and final item is ambulance service, \$205,938.00. Mr. Fleming?

**Mr. Fleming:** A few years ago when the ambulance started moving around from the City into the little bigger centres, Swift River lost their ambulance to Teslin. One lost the other gained. I would like to ask a question. Is there any provision in the offering for an ambulance to be returned to Swift River?

**Hon. Mr. McKinnon:** Mr. Chairman, there is allocation for one ambulance for the next fiscal year in the capital side of the budget, and unless I'm mistaken, I think that that is for Ross River, is it not? Mayo? It's for the Mayo area, so not in the next fiscal year, there is no plan for a return of the ambulance to the Swift River area.

I might say, Mr. Chairman, that I find this a little difficult to find ambulance service in the Department of Local Government. I'm trying to convince my colleague to the right of me that I think it could more naturally be found under the Health and Welfare vote than in Department of Local Government.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, it might please some of my confreres and displease others, but in the area of the ambulance attendants it should be noted that the heretofore all male field has been infiltrated with a woman.

**Mr. Chairman:** Mrs. Watson?



Hon. Mrs. Watson: It is very well to say that ambulance service should be taken over by Health and in certain area this is understandable, but to be realistic in some of the outlying communities in the smaller communities in the Yukon Territory at the present time the service is being provided by the Engineering and the Highways people. I think that because of the unique situation in the Yukon we are certainly going to have to take some hard looks at it before we take it away from the maintenance garages to provide the service for the community. It could well be that the Honourable Member will continue to maintain this service in Local Government.

Mr. Chairman: Does this mean nobody wants it? Are there any further comments on this item? Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, it doesn't matter to me which department lists this service, I want to go on record as saying that the Yukon Territory is very very fortunate to have such an outstanding service available to all users of every road in the Territory.

Mr. Chairman: Thank you, Mrs. Whyard. Any further comments? Miss Millard?

Ms. Millard: Mr. Chairman, I would like to point out that the ambulance at Dawson seem to run between the hospital and the airport. I think that is all it has been used for that I know of. As per my comments yesterday, I think perhaps it would be better if the money was spent inside that service in the building so that we wouldn't have to be shipping people to Whitehorse all the time.

Mr. Chairman: Thank you. Are there any further comments or questions? Clear?

Some Members: Clear.

Mr. Chairman: The total then on item 6 is \$2,146,170.00. I see that we are getting very close to noon and I think we should probably recess at this time and continue again at 2 o'clock.

Mr. McCall: Agreed.

**Recess**

Mr. Chairman: I now call the Committee to Order. We are now moving into the Project Capital side of the last vote, which was number 6. We are now turning to page 66, I believe.

Mr. McKinnon: Mr. Chairman, before we go into capital there is some information I can provide to The Honourable Member from Watson Lake concerning questions that he raised this morning. The Watson Lake budget has just been received by the Department of Local Government. Last year the estimated budget was \$75,000.00, and as far as the figures show to this date, about \$60,000.00 of that was spent by the Watson Lake L.I.D. so the government felt quite safe in budgeting \$72,000.00 for this year's budget.

Evidently the estimates from the Watson Lake budget that have just been received, come in at \$110,000.00, so Mr. Chairman, the Honourable Member

is right, it will be being looked at very closely by the Department of Local Government.

Just for the information of Members, some of the other budgets, at Haines Junction where the estimate was at \$44,000.00, their budget requirements for this year in their estimations are \$41,000.00, their estimates come in at the neighbourhood of \$34,000.00 so as you see, the budgetary estimates and the actual estimates are running extremely close in the Local Government forecast, except for the area of Watson Lake. So there is a very great discrepancy between what was budgeted and what is estimated by the L.I.D. and certainly there is going to have to be close consultation between the officers of the Local Government and the Watson Lake LID to examine the budget thoroughly, and of course that will be an undertaking of this Department, Mr. Chairman.

Mr. Chairman: Thank you, Mr. McKinnon. Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I would like to thank the Honourable Member for that information, and no doubt when I do get copies of the — you know, their submission, why I will get in touch with the Honourable Member and we will see if we can't work something out.

Mr. Chairman: Fine, We are on page 67, not 66 as I previously stated. The item is 2600, fire fighting equipment, \$10,000.00. And this is set forth on page A-44. Any questions or comments?

Mr. McKinnon: Mr. Chairman, it's the continuing program of upgrading fire hall facilities, and fire fighter equipment and intensified training program, and I think that the remarks of the Honourable Member from Hootalinqua this morning, that he agrees with the principle of the monies being involved every year for the continuous upgrading, that they would like to have more say as to the actual equipment ordered, that these comments will be taken into consideration by the Local Government Department.

Mr. Chairman: The next item is Roads, Streets and Sidewalk Construction and Storm Drainage, \$152,000.00, and again there's a little more explanation on Page A-44.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Miss Millard?

Ms. Millard: I would like to ask how much the pebble surfacing of the Dawson — of the pavement in Dawson is going to be?

Hon. Mr. McKinnon: My breakdown of the capital funds does not include the pebble surfacing, unless Mr. Miller can give an estimate of that program.

Mr. chairman: Mr. Miller?

Mr. Miller: Mr. Chairman, to the best of my knowledge, that will run about \$20,000.00

Mr. Chairman: Miss Millard?



**Ms. Millard:** Mr. Chairman, it says to complete it. Has it already begun, or this is to do the whole thing, \$20,000.00?

**Mr. Miller:** Yes, Mr. Chairman, we paved the road, Front Street in Dawson last year, and the one thing that didn't get finished on it was a pebble surface, which will make the road look like a gravel road with a paved surface, but it's basically to tie it into the Historic Sites Program of keeping Dawson an historic area.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** I would like to put it in the record that I object very strongly to expenditure of this money simply to make a road look gravel when the gravel road was sufficient in the first place, I felt, except for the dust.

**Hon. Mr. McKinnon:** So did the last Council.

**Ms. Millard:** What happened?

**Hon. Mr. McKinnon:** We were a minority.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I questioned the wisdom of this particular project because the contractors paving this particular section of highway decided last year not to put the pebble surface on it for a minimum time of three years or so. It is just that information today I received from Dawson that the paved surface on that particular highway is cracking up pretty badly. I think this \$20,000.00 could be allocated to much more useful purposes—

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Mr. Chairman, if the citizens of Dawson want dust control in the city, that's their prerogative. The City Council has that ability. The agreement that we had with the City Council and Historic Sites was to pave Front Street, because it's a highway, but that's all that our agreement covered at the time.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** But the thing is like I mean, the City Council last year requested when the equipment was in Dawson to have Fifth Avenue paved, or else to put a paved surface on there, an oil surface and it was turned down because the reason was given Historic Sites, it was federal engineering was —, strongly put a recommendation against it, and like I say, I don't see the reason to spend the \$20,000.00 out there, because the roads all around it have gravel and dust on them and knowing from last year's experience, it only takes matters of days and the pavement — as it is right now, it is going to look like mud at any rate. There is no brooms available in Dawson to clean that thing.

**Mr. Chairman:** Thank you, Mr. Berger. Mr. Miller?

**Mr. Miller:** I remember the request from Dawson last year, but it seemed to me that the City of Dawson wanted Y. T. G. to pay for paving that street, and that is purely and simply a municipal matter, and I think that was the advice that we passed back.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** The whole thing was to cost was about \$65,000.00 and as we were told at first, the money was available and then it was cut back. Mr. Fingland informed us the money was not available and here is \$20,000.00 are available in this fiscal year for that particular purpose.

**Mr. Miller:** Mr. Chairman, this money, this \$2,000.00 isn't available to the municipality, it's available for the highway.

**Mr. Berger:** Yes, but —

**Mr. Chairman:** Sorry, Mr. Berger.

**Mr. Berger:** Just a supplementary

**Mr. Chairman:** Go ahead.

**Mr. Berger:** The whole thing is charged to the Department of Local Government, it would be a highway it should actually come under Highways then.

**Mr. Miller:** Well we have highways, Mr. Chairman, in municipalities which we often turn over to Local Government because they have to liaise with the municipalities. Highways outside of the municipalities are just straight engineering work, and there's nobody to contact, but often when we are doing these projects within municipalities, they come under local government because of the liaison between the local government officials and the municipal officials.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, I would just like to point out that if it's at all possible, that \$20,000.00 could be spent on several recreation roads around Dawson, where I know they have — I worked for the Department of Highways last summer and we had complaints constantly about the Bonanza Creek and Hunter Creek. I note there's—I think I figured it out to about \$2,000.00 for each one of the recreation roads around Dawson. This would double their capacity, particularly in the summer for the tourists. I think the tourists would rather see a good road up Bonanza than they would a pebbled surface on Front Street.

**Hon. Mr. McKinnon:** Mr. Chairman, I think I raised this question in Executive Committee, and as far as I was concerned the answer was that we were locked in, the Territorial Government, to an agreement with the National Historic Sites to do this. Am I correct in that?

**Mr. Miller:** That's right, Mr. Chairman. Historic Sites asked us to do this because they intend to spend something like \$10,000,000.00 in Dawson City over the next X number of years, and they don't want it ruined



by a piece of black pavement running down the front of it, so they asked us to do it and we agreed to do it.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I can't understand the question, I would like the answer to that because we are in contact with Historic Sites through the local office and the Ottawa office and they informed the City Council in Dawson that it wasn't their doing that the pebbled surface had to be put on. So somebody is telling a story around here.

**Hon. Mr. McKinnon:** Well I have no problem checking into it. I'm telling you the answer that I got when I raised the question as you have raised it here, that we are locked into it with Historic Sites, so we had no choice but to spend the \$26,000.00, if they wanted to contribute ten million dollars to Dawson in the renovation of historic buildings, so the only thing I can promise the Members from Dawson is that I will certainly try and find out what the real answer to the question is, that is the one that the Territorial Government has received at this time, it apparently is not the one that the people in Dawson have received.

**Mr. Chairman:** Mr. McKinnon, if we could have that possibly before we go through the second time?

**Mr. Miller:** Mr. Chairman, I can tell you what happened. I was party to it, Historic Sites asked for that to be done. I can go back and find you the exact individual who did ask for it, and to my knowledge, it came out of the Calgary, not their head office and not their local office. It came out of their Calgary office.

But I was party to it at the time and it was asked for and it was agreed upon by this government.

**Hon. Mr. McKinnon:** It appears we are telling the same story, they are telling the people of Dawson City another story.

**Mr. Chairman:** Just before we leave this item, Miss Millard, did you have anything further?

**Ms. Millard:** No, thank you.

**Mr. Chairman:** Mr. McCall is next then.

**Mr. McCall:** Yes, I would like to ask the Honourable Minister of Local Government two questions. One, is there any provision or plans in this particular budget estimate for the extension of the blacktop on the Klondike Highway?

And the second question is, is there any provisions or plans to improve the road situation where the glaziers are around the Little Salmon area of the Campbell Highway?

**Mr. Chairman:** Possibly, Mr. McCall, this would come under a different item of the budget.

**Hon. Mr. McKinnon:** Mr. Chairman, both these projects are in the engineering portion under the care and control —

**Mr. Chairman:** Right. You will get a crack at that

later, Mr. McCall.

**Mr. McCall:** Yes, okay.

**Mr. Chairman:** Mr. Taylor was next, then Mr. Fleming.

**Hon. Mr. Taylor:** Mr. Chairman, I wonder if I might direct a question to the Honourable Minister and ask him if there is sufficient funds under sub (b), complete Watson Lake roads to stockpile, or to purchase and stockpile 30,000 yards of crush gravel for the purpose of finishing these streets in this year?

The reason I ask this is that there is a crew down there crushing for the paving of the Campbell Highway, and the L.I.D. and members of the community felt that in view of the fact that they are there, we would now get crush cheaper than what it would cost to have another group move in, say, one or two years hence to crush this gravel which could cost us double by then? I'm wondering if there is sufficient funds to provide for this 30,000 yards of crush gravel for finishing these streets?

**Hon. Mr. McKinnon:** Mr. Chairman, there is \$30,000.00 available for the upgrading of streets in Watson Lake, and the way it is put in the submission is that they should be to a long term acceptable standards.

Now, just what, engineeringly, a long term acceptable standard means, I don't know, but the reason why the \$30,000.00 is available to Watson Lake area this year is because with the completion of the utility system, the Territorial Government feels that this is the time to go in and bring the streets up to an acceptable standard for some time in the future, and just how far \$30,000.00 will go in the area of providing this type of standard, I just can't really say.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** In relation to these streets, is it understood or is it an understanding with the contractor on the sewer and water system that they will first put the streets back in the condition they found them.

**Hon. Mr. McKinnon:** Mr. Chairman, I have been involved somewhat in the problems of the Watson Lake sewer system, and I would prefer if the Honourable Member wouldn't press me too far and come and see me in private to let him know some of the things that are taking place over that contract. I don't think that it would be wise to be relating some of them in public at this time.

**Hon. Mr. Taylor:** That would be quite agreeable, Mr. Chairman, yes.

**Mr. Chairman:** Fine. Mr. Fleming is next.

**Mr. Fleming:** Would you tell me, or Mr. Chairman, I would ask the Minister, could you tell me how much has been allotted for the Teslin Roads upgrading? I believe if I am not mistaken, this was a contract that was to be out last year, but it was too late, it couldn't be



completed, and therefore it is on the books again this year, of course.

**Hon. Mr. McKinnon:** Yes, Mr. Chairman, there's \$12,000.00 provided in this year's budget for the relocation, upgrading of the roads in Teslin.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would also like to ask if, in the event that the L.I.D.'s in this district say decided that the upgrading of the road was not entirely what was needed there now, in other words, there was a relocation that was more important at this time, can they use this money towards that end, or do they have to keep with this upgrading situation?

**Hon. Mr. McKinnon:** The funds specifically call for relocation and upgrading.

**Mr. Fleming:** Thank you.

**Mr. Chairman:** Miss Millard is next.

**Ms. Millard:** I would like to ask the Honourable Minister what is going to be done in Old Crow and how much it's going to cost?

**Hon. Mr. McKinnon:** There is \$10,000.00, Mr. Chairman, available from this fund to upgrade the roads and develop a road pattern in the native village areas and both Old Crow and Upper Liard.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, excuse me, you don't know yet how that will be divided between Upper Liard and Old Crow?

**Hon. Mr. McKinnon:** Mr. Chairman, I have no breakdown of that \$10,000.00 in relationship to how it will be divided between the Old Crow and Upper Liard area, unless Mr. Miller has a further breakdown.

I can probably, between Engineering and Local Government get to a pretty close estimate of what is needed and what will be available to the two communities.

**Mr. Chairman:** Are there any further questions or comments on that item?

Yes, Mr. Berger?

**Mr. Berger:** Under Indian Village, roads in Old Crow, Upper Liard and Carmacks, the Honourable Minister maybe he could -- is it possible that is refundable from the Federal Government.

**Hon. Mr. McKinnon:** It's refundable from the Federal Government, Mr. Chairman, to the percentage which is available under the Operating Deficit Grant. The Department of Local Government, however, tends to feel as though all the people of the Yukon are -- have the availability of the needs of the Department of Local Government, and treats all of the areas needing the help of Local Government on the same basis of recovery from the Federal Government.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Yes, I see Indian Village Roads, Old Crow, Upper Liard and Carmacks are also -- there are also other villages, such as in Teslin. Now I understand, and I think I'm right in this, that the Department of Indian Affairs do pay the bill in some way to, either the Territorial Government or the L.I.D.'s, that are doing the roads. Do I take it that this is the same principle here in these three places, that is it is paid from there to the Territorial Government, or just a share from the Department of Indian Affairs?

**Hon. Mr. McKinnon:** Mr. Chairman, I would like to ask the Assistant Commissioner, who is more familiar with the recovery program available under the different programs, whether the roads from Old Crow, Upper Liard and Carmacks would be recovered on a charge to Indian Affairs and Northern Development. I thought that they would fall under the recoveries of the normal operating deficit grant.

**Mr. Miller:** Mr. Chairman, over the years we've had varying policies with regard to roads in Indian villages. In some cases where we were doing it at the request of Indian Affairs and they were paying for it; in other cases it wasn't being done.

A couple of years ago we had opted the policy that regardless of who paid for it, the Federal Government was paying for the total, their citizens of the Yukon and that we should be prepared to provide the equivalent roads in an Indian village as we would provide in any other community in the Yukon.

So this is what we have adopted, and what we try to do now is work with Indian Affairs in terms of where roads need upgrading, reconstructing and if they get money in their budget, they pay for it, we do the work, in a lot of cases and charge them back. If they don't have money in their budget, we do it if we have the capability to.

**Mr. Chairman:** Thank you, Mr. Miller.  
Mr. Taylor?

**Hon. Mr. Taylor:** Just before leaving this item on roads, Mr. Chairman, I'm wondering if indeed it's possible to tell me at this point, as to whether consideration has been given in this preparation of this budget or the preparation of next year's budget of the paving of the access roads by the government in Watson Lake for this year or next year?

**Hon. Mr. McKinnon:** Could we have a clarification of what access roads are?

**Hon. Mr. Taylor:** Mr. Chairman, the access roads were put in by the government in order to take traffic off the Alaska Highway, and it was done in conjunction with the Department of Public Works by the Government of the Yukon Territory, and it is assumed that they are still Territorial roads. They are parallel access roads to the Alaska Highway in order to give limited access from the Highway to the community.

**Hon. Mr. McKinnon:** There will be a program, Mr. Chairman, under the Capital Assistance Program that takes care of access roads, and I don't believe they are called access roads.



Mr. Miller: Frontage roads.

Hon. Mr. McKinnon: They are called --

Mr. Miller: Frontage roads.

Hon. Mr. McKinnon: -- frontage roads, and there is a program as a part of the Capital Assistance Program.

Hon. Mr. Taylor: Mr. Chairman, if this be the case, do I have it correctly that in this budget these are not, shall we say, L.I.D. roads or municipal roads as such, but any project undertaken on them under the Capital Assistance Program will be 100 percent borne by the Government of the Yukon Territory, and no frontage charges be charged on these roads?

Mr. Miller: Mr. Chairman, these frontage roads are local roads, they are not government roads. If you want to get technical, all the roads in the L.I.D. of Watson Lake are government roads, but they come under the purview of the L.I.D. of frontage roads.

Hon. Mr. Taylor: Well Mr. Chairman, maybe you might term them as trunk roads then, because they are in there, not for the purpose of any municipal road where you would charge a mill rate or some part of their construction or paving and maintenance, but indeed these are trunk highways on either side of the Alaska Highway, and I don't -- I would never suggest that they were otherwise, and if it is the intention of this government to start levying frontage charges upon either paving of them or upgrading of them at any time, on those trunk highways, I would think that you are going to have an awful battle on your hands, because this is not what these roads are, should be or were ever intended to be.

And these are trunk roads, placed as a matter of fact, at the request of the Department of National Defence under Brigadier -- I forget his name, one of the Brigadiers, and the government said fine, we will put in the access roads in order to get the heavy density of traffic off the Alaska Highway, and indeed these are Territorial trunk roads, and if -- it is my impression and the impression of others who are involved with them, this is 100 percent responsibility of the Government of the Yukon Territory.

And, Mr. Chairman, I might add within the access of the Alaska Highway.

Mr. Chairman: Mr. Miller?

Hon. Mr. McKinnon: Well, Mr. Chairman, I guarantee you there's going to be a debate on the Capital Assistance Program, which I always knew there was going to.

Mr. Chairman: Anyone else? Clear?

We will then carry on to the next item which is Local Services, \$50,000.00, and we turn for further edification to page A-45. Yes, Miss Millard?

Ms. Millard: Could we have a breakdown of how this money is to be spent?

Hon. Mr. McKinnon: Mr. Chairman, Capital funds are broken down in the amount of \$50,000.00 as follows: Garbage collection equipment in Carmacks, \$10,000.00; garbage collection equipment in Haines Junction, \$10,000.00; miscellaneous items of equipment to operate utility systems to Local Improvement Districts, \$6,000.00; replacement of a utility service vehicle in Watson Lake, \$8,000.00. The improvements to sanitariums in various communities \$3,000.00; replacement of the water tank on the Keno City water delivery unit, \$8,000.00, and culvert installations in unorganized communities, \$5,000.00, Mr. Chairman, for a total of \$50,000.00.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: I believe I heard the Honourable Minister say a service utility vehicle for Watson Lake. Is this the long awaited panel for the fire department? We have a paid fire chief down there, and he doesn't even have a bicycle. He would have to call a cab to get to a fire if his car won't run.

Hon. Mr. McKinnon: This is to replace the utility service vehicle, Mr. Chairman.

Hon. Mr. Taylor: Well last year it was agreed that this vehicle had been ordered or would be provided, a panel vehicle for the Fire Chief, and I'm just noting in the votes and proceedings of that session, one suggestion was the then Member from Dawson suggested we get a red bicycle for \$90.00, and even that would be an improvement, Mr. Chairman, and I'm wondering if after one year of asking, if the administration would consider even a second hand vehicle, anything better than a wheelbarrow, preferably with a motor in it, that the Fire Chief could use to conduct his duties around Watson Lake.

Mr. McCall: How about a horse?

Mr. Chairman: Was that a question to be answered or a comment?

Hon. Mr. Taylor: Yes, that was a question, Mr. Chairman.

Hon. Mr. McKinnon: Mr. Chairman, I, of course, wasn't a part of the preparation of the budget for this year and I am stating strictly what is being -- what is coming out of the \$50,000.00 grant for next year's budget in local services, and there is not a fire panel, or a panel truck for the Fire Chief in the Watson Lake area. There is a replacement of a utility service vehicle in Watson Lake in the amount of \$8,000.00.

Now why the suggestion of the Member from Watson Lake was not taken up in this year's budget, perhaps Mr. Miller can answer that question.

Mr. Miller: Mr. Chairman, to the best of my knowledge, we have never been requested by the L.I.D. to provide one and that's as simple as it is.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, the L.I.D. has



requested on many occasions last year, and I have made many representations on their behalf as well, and the last I heard was that they were waiting on a new vehicle coming over the White Pass about the same time as, I believe, the ambulance was coming in, and Mr. Sear, I believe it was, was going to forthwith dispatch a vehicle to Watson Lake, which never occurred.

**Mr. Miller:** Well I know there are just some new vehicles in town, so maybe that's what they have been waiting for is those new vehicles to arrive.

**Hon. Mr. Taylor:** Well then with these new vehicles, there can be no question that one of which I assume will be going to Watson Lake.

**Mr. Miller:** Well certainly not one of the new ones will be but maybe one of the old ones will be.

**Hon. Mr. Taylor:** Thank you.

**Mr. Chairman:** Have we exhausted that? Miss Millard?

**Ms. Millard:** Mr. Chairman, I would like to ask the Honourable Minister if he knows at this point, the culvert installations in unorganized communities, would that have anything to do with upgrading the drainage in Old Crow?

**Hon. Mr. McKinnon:** Mr. Chairman, I would have to get a breakdown, a further breakdown of the \$5,000.00 in the \$50,000.00 budget to answer that question.

**Mr. Chairman:** Mr. Miller, can you help us in that?

**Mr. Miller:** Mr. Chairman, to my knowledge, there is no intention to upgrade the drainage in Old Crow. It's a natural problem up there, and to upgrade the drainage, as I recall the situation, we would have to cut right through the middle of town with a canal.

**Ms. Millard:** And the airport too.

**Mr. Miller:** And the airport too, yes.

**Ms. Millard:** Okay.

**Mr. Chairman:** Mr. Fleming? Do you have a question?

**Mr. Fleming:** No.

**Mr. Chairman:** This is like an auction, you have to be careful, Mr. Fleming. Are we clear on that item?

**Some Members:** Clear.

**Mr. Chairman:** The next item then is Land Development, \$400,000.00. And again one can turn to page A-45 for some clarification.

**Mr. Fleming?**

**Mr. Fleming:** I would like to ask the Minister if some of this money does cover any costs in the Car-

cross area, for developing areas there.

**Hon. Mr. McKinnon:** Mr. Chairman, as far as I'm aware, there are no monies in next year's capital budget for the development of any further property in the Carcross area.

If there is a need for further developed lots in the Carcross area, the Department of Local Government, of course, is willing to move in and develop the property.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I would ask the Minister then if this is the same in Teslin, I presume?

**Hon. Mr. McKinnon:** Yes, Mr. Chairman, the amount of money available for next year as broken down on A-45, the \$400,000.00, is primarily for the development of 200 more lots in the Riverdale Extension to the amount of \$330,000.00.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I don't think it quite answered my question. Maybe there's a misunderstanding. The Minister said Riverdale, I mentioned the Teslin area.

**Hon. Mr. McKinnon:** I answered as directly as I could, that there was no money in next year's development plans for Teslin or Carcross. If it can be proven to the Department of Local Government that future, further lots are needed in the Teslin and Carcross area, the Department of Local Government is willing to go in and develop that property.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I think the question should be to this Minister to clarify the Small Holding Development. I think this is the argument here.

**Hon. Mr. McKinnon:** The Small Holding Development, Mr. Chairman, and I hope that this will be with the concurrence of the City Fathers of the Municipality of the City of Whitehorse, may very well not be proceeded with on, at this - during this year's budget, and that money may be available for development in other communities that need it.

The principle is, of the Department of Local Government, and I think that this is shared by different municipal organizations, that it should not be a priority of the Department of Municipal Government to be developing small holdings on the fringes of municipalities. The reasoning behind it being that the city which provides through its tax base all the facilities, recreational, shopping, any number of facilities, should not be prejudiced against collecting their fair share of the taxation base for providing those facilities.

As you know, territorial taxation on the fringes of municipalities is in the area of 12 mills only. Is it fair for the Territorial Government to be developing, in competition with the city, on the fringes areas, which come under a mill rate which is only about a quarter of that charged to the taxpayers within the city limits.

I'm in full agreement with the cities' priorities, that



the land within the city boundary, whether it be for small holdings or whether it be for lots on a 50 by 100 basis, that they should have the first option of providing all the land necessary for development, have the citizens as taxpaying citizens within the boundaries of the city, and of course, not have the Territorial Government the senior government acting as a competitor in the development of land on the fringes to their detriment.

That's the philosophy of the Department of Local Government to this time, and unless the Council can convince this member that that should be changed, that is the way that it will remain for some time in the future.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Yes, I would like to ask the Honourable Minister for Local Government if he is going to give the same consideration to the other municipalities?

**Hon. Mr. McKinnon:** I'm sorry if I didn't make it clear that that was the government's and the department's attitude towards all municipalities and including L.I.D. and -- in the Territory, then I want to make it absolutely clear that the Department of Local Government hopes it only has one policy and one philosophy and that's for the benefit of the total community of the Yukon, not primarily for just one municipality in the Yukon.

**Mr. Chairman:** Clear? Mr. Fleming?

**Mr. Fleming:** I would like to ask the Minister, Mr. Chairman, a year or so ago the Territorial Government came to the L.D.D.'s, and I am speaking now of specifically one area and one L.I.D. district, with plans for subdivision and so forth and so on, in the town which is needed. I think today, or I feel it's needed and the people feel it's needed, more lots, and the L.I.D. spent a lot of time, the people in the town spent a lot of time going through this and arranging where this would be done and so forth and so on.

Now, do I take it that that is more or less shelved now, because I don't see money in here to put in any subdivision, or is it somewhere else, maybe in the budget, or is it just something that you can come up with? Where would you get the money to develop say a subdivision in Teslin that has been in the planning for a year or so now if they came forth with it now, where would you find the money?

**Hon. Mr. McKinnon:** Mr. Chairman, as the vote appears presently, there are not capital funds for the development of a further subdivision in the Teslin area.

As I've stated, and as Members know, that within the different establishments in the vote, that monies can be allocated to different purposes. I would be very surprised if under Establishment 2603 that the \$70,000.00 on Small Holdings Development would be expended by the Territorial Government in the next year. If it can be proven by the L.I.D. in the Teslin area, and if it can be proven to the satisfaction of the Department of Local Government that there is a demand for lots in the Teslin subdivision, there can be money found from within the different Establishments in the Local Government vote to develop lots for sale in the Teslin sub-

division.

**Mr. Chairman:** Any further questions or comments? The next item then is Ambulance Services, \$6,000.00.

**Some Members:** Clear.

**Mr. Chairman:** The next item is Haines Junction Administration Building, \$700,000.00, and I note that \$400,000.00 of this is a revote.

**Mr. Taylor?**

**Hon. Mr. Taylor:** Mr. Chairman, I don't want to steal any thunder from my colleague the Honourable Member from Hootalingua, but I have spent, prior to this Assembly, many years in trying to get some facilities into the constituency which the Honourable Member now represents, and one thing I have repeatedly asked for in budgets is some sort of an administrative building in the community of Teslin, and I almost convinced, or I was convinced myself that this would be in this year's budget, and I see it is not reflected in the budget at all, and I'm wondering just why it is not appearing in the budget, Mr. Chairman, and if indeed, we may expect it in the next year's budget. This has been many years of asking.

**Hon. Mr. McKinnon:** Getting closer, Mr. Chairman, because as Mr. Chairman -- or as Council knows, the concept of the total Stanley Report and the concept of the development of services within the community was that the plan be accepted by the people, that the subdivisions and the planning go ahead, that the services be installed, and with the completion of the services that the administration building and the services come in conjunction, one with the other in the total plan of smaller communities throughout the Yukon.

We're almost completed in Mayo, in Haines Junction and in Watson Lake to this point of time. Now, where will the priorities lie for other communities to come up to the standards of these three more or less major centres will be the next discussion in the Department of Local Government, where will the priorities lie for the upgrading of services in other communities throughout the Yukon.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I must, Mr. Chairman, just comment on this. My people, I think, expect me to.

As Mr. Taylor has said, we have been for many years, trying to get assistance in this or even have the Territorial Government build us a liquor store and office for Territorial Government work, such as where you can buy licences and this type of thing, and I think at that time of course nobody realized that sewer and water and so forth and the services would be coming in to this Territory, and now I must also comment the government on the fact that they are trying to do this first.

I think myself, and I will talk to the people and I have already, stated many times that I feel that we do need the water and services into places before we start building too much, or we are just going to get into a schmozzle for the rest of our lives, so, I go along with the idea, the way we are handling it now.



**Mr. Chairman:** Any further questions or comments?

The next item is Community Assistance Ordinance, \$3,280,000.00. Would it be the wish of the Members that we pass this by, Mr. McKinnon?

**Hon. Mr. McKinnon:** Mr. Chairman, as everybody knows, I think that this is probably the major piece of legislation before this budget session of Council.

I have already invited the Yukon Association of Municipalities whether or not they would like to make presentations in Committee with the Ordinance on second reading of the -- and in Committee discussions on the Capital Assistance Program, and with Committee's concurrence, I would like to become in contact with the Yukon Association of Municipalities and trying to arrange a day certain when they could be available, rather than going through it in Committee on second reading, and then representations from the Yukon Association of Municipalities whether we could wrap it all up in one package at the same time, I think would be more expeditious to Committee. So if Committee would allow me to see whether we can arrange a day certain at this time to debate the Community Assistance Ordinance. That is the route that I would like to follow.

**Mr. Chairman:** Thank you, Mr. McKinnon. I feel myself that ideally if we could get through first reading of most of these items in the budget and then have a go at that particular Bill with the special witnesses, it might be the best timing.

**Some Members:** Agreed.

**Mr. Chairman:** The next item then is the Mayo Administration Building, \$730,000.00. I note \$400,000.00 is a revote.

Clear?

**Some Members:** Clear.

**Mr. Chairman:** Next item is Community Services Improvement Program, \$818,000.00, and there's some detail set forth on page A-46.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** I'm interested in the breakdown of items e, g, h and i in the Appendix.

**Hon. Mr. McKinnon:** What items, Mr. Chairman, I'm sorry?

**Mr. Chairman:** e, Garbage dump relocation, g, h, and i.

**Hon. Mr. McKinnon:** Mr. Chairman, the capital -- or the monies -- the breakdown of the \$818,000.00 in the areas that the Honourable Member from Ogilvie would like, in the relocation, upgrading and rehabilitation of garbage disposal sites in various communities, there is \$5,000.00 allotted for the Beaver Creek area; \$8,000.00 for the Carmacks area; and \$7,000.00 for the Ross River area.

The purchase of water delivery units and sewage

adduction reduction equipment with related garages in unorganized communities in the Old Crow area, \$35,000.00; the Burwash Landing, \$20,000.00; and Carcross, \$15,000.00, for a total of \$70,000.00, and as alternative communities, Upper Liard and Pelly Crossing are being considered.

Mr. Chairman, I have no breakdown of the Community Swimming Pools at this time or the community television system. As Members know, that the community swimming pools are done on a basis of several new areas each year provided with swimming pools, upon the request of the different areas to the Department of Local Government, so the initiation is from the communities themselves to ask for the location of swimming pools within their communities.

I probably would be the one who should make the political statement, as far as community television systems go, and then leave it up to the Assistant Commissioner, Mr. Miller, who has been dealing with the technical problems of providing community television system.

As all Members know, up to this budget, since I have been in Council, there has been a Community Development Fund which consists of \$8,000.00 per year per constituency for distribution in the different constituencies to different community groups requesting funds.

We have been under fire from Ottawa for an awful long time and of having any assistance at all in the deficit operating grant as long as we retain as the only legislative body in Canada, the aura of having of funds that are paid by the taxpayers being delved out by elected members. We were told quite bluntly that though we might be able to get away with it for another year, it being a new Council, a new Assembly, pardon me, Mr. Speaker, that it would be the final year that the Slush fund would be available to the elected Members of the Yukon Legislative Assembly and if we wanted to try and behave responsibly as an Assembly, that this anachronism should pretty well go by the board.

Mr. Chairman, we realize the elected Members on the Executive Committee, the problems facing communities with no funds available for different capital projects within the community, and got together and presented the Government of the Yukon with what I would consider a quid pro quo that the monies that were available prior under the Slush fund would be available on a year to year basis to provide what we feel is one of the most necessary things in smaller communities outside the Yukon so that they feel that they are being treated as equals within the Yukon, and they are receiving the same rights and privileges of other people in the Yukon, and that was the television reception to smaller communities.

We prevailed upon the government that it should be an ongoing program that is available on a year to year basis in the tune of the exact amount that was taken from the representatives of the people in the Slush fund area, and that the Territorial Government embark on a program of providing television reception to all the smaller communities of the Yukon Territory.

The basis on which communities apply will be much the same, I would imagine, as they now apply for this swimming pool, that the initiation will come from the community, and that priorities will be given to communities upon request and that in the not too distant future, all the smaller communities in the Yukon will



be receiving television reception.

How far we have gotten along to the program of being able to say that we will be -- or to say that at least two communities in the Yukon will be receiving a television reception by this winter is -- are questions that should be directed towards the Assistant Commissioner.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I would like to direct one or two of those questions now.

Could we have a breakdown, or is there such a thing as a breakdown in the community television system, as to where the money will be allotted this year?

**Mr. Miller:** Mr. Chairman, there isn't a breakdown, mainly because we don't know what it's going to cost, but maybe just for all Members' benefit I could outline what's transpired to date on this program.

I think as most of you are aware, about a year ago there was a proposal placed before this Council to provide mountain top repeater television service.

**A Member:** Hear, hear.

**Mr. Miller:** That proposal we had checked out by a very good consultant, and while it's technically feasible, it turns out that it might be a very expensive way of providing it on an ongoing basis.

Our consultant came up with a proposal to us suggesting that he would like to undertake a project, a study project, to develop a low cost earth receiving station. We entered into an agreement with the consultant and in fact the earth receiver was put together, tests were conducted in Ottawa in December, and as probably most of you are aware, we had intended to bring the station to the Yukon to test it in the Yukon.

The tests that were conducted in Ottawa were successful, in fact, so successful from a technical standpoint, there was no point in bringing it to the Yukon. At the same time, we were having some licencing problems to bring it to the Yukon, so we decided to shelve it, and use the success that we had had at that point.

Since then, we have verbal agreement, and this is now being put together in writing, with CBC, that they will licence community organizations as affiliates of CBC, and that they will provide normal Anik programming to these facilities. There is one rider in it, there may be some program interruptions or deficiencies due to the remote switching, or the lack of remote switching capabilities.

One of the major savings in this low cost earth receiver that we have come up with is that it doesn't have all the very technical high priced equipment that will allow it to be remote switched from Toronto to a different channel, so if they are transmitting on one channel, receiving normally on that channel, and something goes wrong with the Channel, you get a dead station for whatever time it takes to get the channel, that particular channel back in operation. That is different from the service that we would get here in Whitehorse, because if a channel goes down here, what they can do is remote switch it, they can switch it from Toronto to another channel, and they can switch the receiver here to that same channel.

So cost wise we had to give up that feature. The situation that arises with Telsat under the Telsat Canada Act, they are the only people in Canada who are claimed to be able to provide earth receivers to receive signals from Anik. They are currently preparing specification and tender proposals to obtain some fixed costs on providing earth receivers. We will hopefully know within about six weeks what those costs might be to the community or to the Government of the Yukon Territory.

Until we know that, we just don't know how many stations or what length of time, or anything else. One of the things you must realize is that this earth receiver is something that was just developed. Some of the equipment used in it is not even produced as yet on a commercial basis. It is laboratory equipment.

To my knowledge, the majority of the equipment that isn't produced yet, is equipment that's provided by Northern Electric, and they are very interested in helping us and Telsat with this proposal.

What we would hope, as I say within about six weeks we should have some figures from Telsat and CBC, we will then know what the constraints are.

The way we have been looking at providing this television is that there will have to be an organization of some description in the community, responsible for it. They will have to apply for the licence. The transmitting equipment will have to be purchased and owned by the community, so basically what we are saying is that the community organizations, whoever they might be, with our help, we would like them to be responsible for certain civil works, building, power supply, et cetera and the purchase of transmitters for licencing applications and for certain maintenance responsibilities.

The final details I can't tell you and we won't know until we get some more detail from CBC and Telsat as to all of the ramifications inherent in this thing.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Yes, I would like to ask one more question and more or less make a comment at the same time.

In my constituency there is one small town, Carcross, as you know, it is close to Whitehorse, and therefore the television can be received from here in that district, but very, very poorly, and consequently, I have a good many people in that district, and I also sat there and watched it myself.

It is going to be a detriment there sooner or later, unless there is something done about it. I know that it's there to be had, you take it or you don't take it, but people will turn on their television sets and the children, I know, are going to be affected by it sooner or later, in fact maybe a little bit already, due to the fact that it is just a steady flicker all the time and I think it is a real detriment in Carcross, and I'm wondering if there has been any thought to possibly putting in a small satellite station there that may cost four or five thousand dollars to remedy that situation in that one particular area.

**Mr. Miller:** Mr. Chairman, there are many ways of handling a situation like Carcross. One would be to use a mountain top repeater from Whitehorse and steal the signal off the Whitehorse air, I suppose is a way you could do it, much the same as the Ross River situation.



I don't know all the technical and financial ramifications of the various proposals, but certainly Carcross would be the same as any other community in the Yukon, if we get this program going, maybe it will be available to that.

Mr. Chairman: I have —

Hon. Mr. McKinnon: There would just probably be a different technique used, rather than having an earth receiving station, it would be much more—much cheaper to build some type of a receiving station at Carcross whether our signals can be made available at a strike that will provide a good picture to Carcross, and then bring it down into Carcross.

Mr. Chairman: I have got a lineup here, Miss Millard, Mr. Taylor and Mr. Fleming, but before we leave this subject, I would like to ask a question of Mr. Miller, so I guess it's appropriate —

Hon. Mr. Taylor: Right from the chair.

Mr. Chairman: Right from the chair?

It is my understanding, Mr. Miller, that people from WHTV have looked at the problem in Carcross, and it's my further understanding that for a cost of less than \$5,000.00, they could, as you have said, steal the signal from Whitehorse to provide perfect TV coverage, not only for Carcross, but for right back out the other valley down through Tagish and right out to Jake's Corner, and it's my feeling, and I feel rather strongly about this, that the much neglected community of Carcross ought to expect priority in this item, and obtain those funds almost immediately, because surely this administration can go to the experts of WHTV, if nowhere else, and find out what is required to give them a decent signal.

And I have some rather close friends at Carcross, and they are elderly people and I have watched them in their homes trying to watch the hockey games and so on, and the picture is just a disaster, it's terrible, so I would like to say at this time that I feel very, very strongly that proper television ought to be provided for Carcross in the very near future.

The next person I suppose, is it on the same, Carcross, Mr. Fleming?

Mr. Fleming: Mr. Chairman, you have said it very nicely.

Mr. Chairman: Thank you. The next person is Miss Millard?

Ms. Millard: Mr. Chairman, I have two questions for Mr. Miller. The first one is I understand then from what you have said, that any organization which is willing to take on the responsibility of this system and financial presumably, as well as the organization of fixing it up or whatever will happen and apply for the licence, et cetera, that you will seriously be considering them then?

I'm wondering then how does Old Crow stand, because they have been sending Band Council resolutions til they are blue in the face about Old Crow

television, and I know for certain that they are willing to take on all that responsibility tomorrow if you give it to them.

The other question is has the Northern Package System been thoroughly investigated. That worked well in Dawson and if the first system, systems you were talking about don't work, can it be instated as a Northern Package System which seems to me fairly easy to run and cheaper.

Mr. Miller: Mr. Chairman, with respect to the Old Crow situation, once we have developed the policy as to how the communities obtain this service, it will be available to any community, including Old Crow, and now that's assuming that we can get a signal at Old Crow, and I don't know any reason why we couldn't. I'm talking about the Anik.

So it would be available to Old Crow, the same as anyone else, and it would be through whatever organization exists in Old Crow, such as the Band, the Band Council, but I would like to not say that we will get Old Crow television this year, like any other community in the Yukon, I can't promise we will have television this year. All I can promise is that we are doing our darndest to get something going.

I have been rather frustrated, it's taken six months to get this far, but this is the way it works sometimes.

Ms. Millard: And the Northern Package?

Mr. Miller: The question about the Northern Package, I would assume what you are really referring to is what we used to know in the Yukon as the four hour a night disaster? Where you saw everything two weeks late, and I can't see it being provided because that in Whitehorse was transmitted essentially from here—I shouldn't say it was transmitted — there were local packages. I don't know how well it worked and I don't think CBC even provides that service any more.

Hon. Mr. McKinnon: It was a direct policy of CBC once they went into Anik transmission that the Frontier Package terminated. Which it has.

Ms. Millard: Excuse me, Mr. Chairman.

Mr. Chairman: Miss Millard.

Ms. Millard: Is there a possibility of having it investigated for Old Crow particularly then, because I know they would be quite satisfied with anything, whether it's two weeks late or not.

Mr. Miller: I would doubt, Mr. Chairman, that CBC would change their minds on this, because if they did it for Old Crow, they would have to do it for about 8,000 communities in Canada, and you know, just the pure taping costs I would think would be prohibitive for one community.

Mr. Chairman: Mr. Taylor is next.

Hon. Mr. Taylor: Well, Mr. Chairman, I rise in support certainly of the remarks made by Mr. Chairman in respect to Carcross, and there has been a



lot of work done on path profiles and this type of thing and the information that was stated by Mr. Chairman is quite correct, and it would appear that for about \$3,500.00 to \$4,500.00 was the range I was working in, that a translator could be placed into Carcross, and beef up the signal at that point.

I do think though in terms of the policy as to the distribution of the first two, the first two units to be placed in the Yukon this year, television units, that I really strongly feel that some priority--I know everybody wants one of these for their own community and there's only two to go around, but I really strongly feel that special priority on this item should be given to my Honourable Colleague's community of Teslin, mainly because it was because of Teslin that this whole program, the whole concept of timberline television and the whole thing evolved. And after years of asking down there for frontier packages and everything else, they asked me as their representative at that time and over those years, if I would bring their voice to the table, which I have done, and that became an annual event around here. It was always the Teslin T.V.

And we got to a point in the House where the House, there was a majority in the House and it was not possible to get this motion through any longer. That was about three or four years ago, so everytime a motion would come in, it would get amended to include Carcross, Carmacks and all the other communities in the Territory. And so, another tact had to be taken at this point as the majority would always then, or had the chance of defeating my Motion or amending it, they could do what they will with it.

And so we thought and we thought, and we started questioning CBC and they must have a file on Teslin that may be that thick--if it's not that thick I would be very surprised, and I'm talking about the CBC. They have a little one on Brook's Brook too, they have been sending stuff to Brook's Brook Curling Club, that hasn't been inexistence for ten years, that shows how dated the CBC are.

However, in all seriousness, it was as a result of all these questions and answers that the suggestion came forth for the Timberline television proposition, and it was necessary to add communities to that, but the two that we were primarily concerned with, of course, were Teslin and the fact that it was very easy to throw a signal into Carcross, or to pick up a signal in Carcross.

And I think, I really think that it behooves the administration to give, and you know, in light of the contribution that this community has given to the development of this concept in terms of providing television to the smaller Yukon communities, I think that Teslin should have absolute priority on at least one of these two units.

**Mr. Chairman:** Thank you, Mr. Taylor. Mr. Fleming?

**Mr. Fleming:** I would like to ask the Honourable Member and I also hear a few comments around the table and realize that the whole of the Yukon Territory does need television and I for one am behind the concept of when we can get it, to get it to everybody, and I hope this can be done. If it can't, then I must say that I will think that Teslin too would be a priority in a sense that I know myself, I have done alot, in fact, I started this last fall but I think I would like to see the govern-

ment take a real good look at it and I don't agree with the Television Community System of \$96,000.00.

I can't say it is niggardly, because that wasn't very nice -- we got into big argument about that but I don't see -- you know \$96,000.00 for something that is needed for all over the Territory, for all of the children for educational purposes, in many ways, and something we waited for so long, I think \$96,000.00 is a very small amount of money, to be allotted to this when I can see so much money being allotted to a lot of other things that aren't needed, but I won't mention them.

**Mr. Chairman:** Now I don't want to speed people up at all, but I would like to call a recess after we have finished this item, so are there any other comments or questions? On Item 2616.

**Hon. Mr. Taylor:** Mr. Chairman, just one question, I did want to ask just so that all members could be aware, the Honourable Minister said that they would be receiving representations from interested communities in terms of distribution of these two units.

What form is required of application, what more specifically is required by the Department in order that they be considered?

**Hon. Mr. McKinnon:** Mr. Chairman, as soon as the arrangements are finalized with CBC Telsat, formal arrangements signed, the technical guarantee that earth receiving stations can be moved to the Yukon at that point they -- there will be an issue from the local government department inviting communities and on what form, to submit applications to the Department of Local Government for processing.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** This means then, it seems to me that we wouldn't have television this year because if you -- what you are doing, you are setting things way, way back and it could be well into fall before -- as I understand that some of this equipment has to be purchased, you know, very early in the year, you can't get delivery on it. So we may not see it this year at all under those terms.

**Hon. Mr. McKinnon:** Mr. Chairman, we hopefully are going to have television reception in two communities of the Yukon this year. And the Honourable Member, with his background and the way that he has gone into try and provide radio and television service over the years, knows that what the Assistant Commissioner has done in six months is almost miraculous in dealing with the Crown corporation, and the private corporation involved, to get this package as close as we have within the period of time, and I seconded the Honourable Member's motion on this matter as one of the wonders of the world really, and we are hoping that within the next few months that we will be saying that there are going to be the availability for at least two communities this year, television reception.

And it's just a minor, it's the most minor problem in the world getting the communities to apply, considering all the other problems that have been gone through to get this program to the stage that it is right now, and I know the communities' interest in receiving one of these packages, and I think about three days after the notice appeared in one of the papers or was



submitted to an interested organization from the Department of Local Government office, you had -- you probably had it back to you completed from every community in the Yukon that is not now receiving television service.

**Hon. Mr. Taylor:** Well, Mr. Chairman, I only rise to point out that I was not casting aspersions on the people who have been involved in this good work of developing this.

I am only pointing out that I had the opportunity last year, in talking over this matter with CBC to see bureaucracy -- a bureaucracy which indeed was worse than anything that I have ever seen in government in terms of administration, and when you mentioned to me that we must have clearances from Telsat and clearances from the C.R.T.C. and clearances from these people, it would suggest to me that the way they operate down there it could be a long long time before we ever get these approvals, and I really hope that we can get those approvals in time to have something on the air this year.

**Mr. Miller:** Mr. Chairman, I may be able to come back to this Council or this Assembly before you rise with additional information. There are talks going on in Ottawa this week. I happen to know that Telsat has already received a proposal to put together the earth receiver, and costs on that, an unsolicited proposal, so the thing is rolling and the indications that I have is that production wise they could produce probably as many as six or eight between now and the fall, and from a technical standpoint, they could be physically installed by the fall of this year.

Now, there is one hanger, and there always is, and that is C.R.T.C. hearings, and we are dealing with the C.R.T.C. staff right now, trying to find out when applications would have to be in to make a hearing. Again we will have that hopefully in the next couple of weeks. We may be a lot closer than everybody thinks, and I say "maybe"

**Mr. Chairman:** Well surely, Mr. Miller, these delays do not apply to the Carcross-Tagish situation?

**Mr. Miller:** Mr. Chairman, I would hate to again, as I say commit myself to Carcross, because as far as I am concerned, when we develop this policy, and we have to develop a policy, otherwise we might as well go out and install them ourselves, I think the community has to have some input into this in some fashion or another, and I think the same applies to Carcross, and I would hope that their input would be similar to that on which all the others will get television.

**Mr. Chairman:** I don't want to belabour the point, Mr. Miller, it just seems to me that one of the important factors with regard to Carcross is that the cost will be very slight, and the damage being done now is very great.

**Mr. Miller:** My point was not necessarily at cost, my point was that I feel, and quite frankly I think this is the only way we would get it, this government, as a government, cannot install television. The community has to install the television. We cannot do it, we can only assist the community in doing it. The community must apply for the licences, so what I am saying is we

have to come up with some sort of a policy as to how we will get the money from our coffers into the community coffers, and under what conditions that money will be transferred, under what responsibilities the communities will undertake as a result of that.

There are a number of details still to be worked out. Those details, I can't work out until such time as I know what we are talking about in terms of total dollars, what communities can do or can't do. There's a whole series of ramifications.

**Mr. Chairman:** But you will agree the Carcross is a special situation, Mr. Miller?

**Mr. Miller:** I will agree that Carcross can be given T.V. under different circumstances, but I don't see them as being any different in other terms. I think they still have to have an input into the provision of adequate television into Carcross.

**Mr. Chairman:** Yes, but possibly a different level of input.

**Mr. Miller:** Fine.

**Mr. Chairman:** Thank you. Are there any further questions or comments on this item, and I'm referring to the entire item, 2616?

**Mr. Lang?**

**Mr. Lang:** Mr. Chairman, I see \$96,000.00 for community television. As stated earlier, I don't refer to that as niggardly, but I am interested in what -- is there any idea of what the total cost of this program is going to be? Apparently we are just initiating a new program.

**Hon. Mr. McKinnon:** An educated guess or a ball park figure, whatever you call it, in the area of about \$40,000.00 for -- per ground receiving station and transmitter package at this time is in that ball park figure.

Has it gone up then since the last time we spoke?

**Mr. Miller:** A lot depends, Mr. Chairman, upon how the thing is handled, and that's one of the things we are trying to work out.

For example, a good piece of money can be spent in putting these things in, in just the civil works, putting in the little cement pads. If you hire a contractor from Vancouver to come in and do that it's going to cost you a lot of money, if you hire local people or the local people can do that as their contribution, as part of their contribution, you have got a whole new ball game.

There is a requirement for certain space to house this electronic gear in. It's not very much. Again, if you go out and build a building, it is going to cost you an arm and a leg. There is a building there, you have considerable savings.

Provision of power, there's all sorts of ramifications in this and that's what we are now looking at, our consultant is working on with Telsat, as to how fine we can cut these costs in terms of what does the community -- what can they logically provide and what will they have to provide, versus what Telsat will have to provide.

So I would hate to give you a figure. And the other things is that we don't buy the earth receiver, we rent



it. Telsat will buy the earth receiver. We don't know what the rental will be.

Mr. Chairman: Anything further on this item? Clear?

Some Members: Clear.

Mr. Chairman: I then declare a 15 minute recess.

**Recess**

Mr. Chairman: And we are now on the item at the top of page 69 in the budget, Ambulance and Equipment, \$12,000.00. Clear?

Some Members: Clear.

Mr. Chairman: The next item is Whitehorse Escarpment Control, \$800,000.00.

Hon. Mr. Taylor: Mr. Chairman, is any part of this recoverable?

Mr. Miller: Mr. Chairman, the Treasury Board approved a two million program as part of our capital funding. It's all federal money, as is all our capital spending.

Mr. Chairman: Clear? Very well, the next item then in Schedule A is Department of Tourism, Conservation and Information, \$1,898,531.00, and that may be found at page 42.

Hon. Mr. McKinnon: Mr. Chairman, before we leave the vote there were several outstanding questions which I believe I can answer now.

The item of upgrading the roads and developing a road pattern in the native village areas of Old Crow and Upper Liard, I have been instructed by the Director of Municipal Government that the breakdown of this will only be possible following a voting of the money, because there will be discussions upon the voting of the money with the Band Councils in both areas, to determine what the priorities will be and what amount of money will be spent in each area in the forthcoming year.

In the other area, the culvert installations in unorganized communities, the \$5,000.00, it is more or less of a miscellaneous item that is in each year's budget so that as roads are constructed in the different unorganized areas, that there are the availability of funds for culverts along with -- along to access roads into different properties as the road construction goes along. So sometimes the total is used and sometimes not, but it's impossible to give a breakdown, because it's depending wherever culverts are necessary, and according to the amount of road construction that is done during the coming fiscal year.

Ms. Millard: Thank you.

Mr. Chairman: Anything arising from that? We will then carry on with the first item, Administration, \$750,430.00.

Mr. Miller: Mr. Chairman, may I comment before questions are asked? We have asked the Assistant

Commissioner responsible for Tourism and Information if he could come down, assuming the Committee would like him as a witness.

Some Members: Agreed.

Mr. Miller: Sorry, I will repeat that. We have asked Mr. Gillespie, the Assistant Commissioner in charge of this Department to come down, subject to committee's concurrence.

Some Members: Agreed.

Mr. Chairman: Is he expected momentarily? Good afternoon, Mr. Gillespie.

Are there any questions or comments on this first item, Administration?

Mr. McCall: Mr. Chairman?

Mr. Chairman: Mr. McCall.

Mr. McCall: I think I am in the right one this time. I am curious as to the Appendix for this particular item or items. Grants, Yukon Chamber of Mines, \$1,500.00, could you -- I would like to ask Mr. Gillespie, if I may, what is this grant for?

Mr. Gillespie: This grant is a grant that has been given, as I understand it, annually to the Yukon Chamber of Mines, and at this point in time, we don't have an accounting of just what it is used for.

Mr. Chairman: Mr. Taylor, could you --

Mr. Miller: Well this grant has been historically given to the Yukon Chamber of Mines primarily because they run an office which provides and people have access to tourist information, plus they do do a certain amount of tourism promotion work, which benefits the Yukon in their dealings in outside affairs, so that was the original reason for it and it's just continued year to year.

Mr. Chairman: Mr. Taylor, do you have something to say on that?

Hon. Mr. Taylor: Yes. I just wanted to add, having dealt with this one for many years now, that this grant goes towards the organization that it has a tendency to promote industrial development in the Territory. It does a tremendous amount of work on mining legislation, more possibly related to the exploration field and the mining -- the federal laws, and so forth. It just does an absolutely a wealth of work for the people of the Yukon, and in recognition, this \$1,500.00 grant. That's basically what it's for.

Mr. McCall: Mr. Chairman?

Mr. Chairman: Mr. McCall?

Mr. McCall: Over the past I am well aware of the Chamber of Mines activities as far as legislation pertaining to their industry. That is quite explicit in the Mine Safety Ordinance.

As far as I am concerned, I strongly object to this particular grant because if we are going to do it for



one, I feel we should do it for other Associations, et cetera, et cetera that also add interest and input to tourism.

I don't see where we should keep going on as an historical part of our system, to grant monies to the Yukon Chamber of Mines and not to any other individual Association. The reason because of this is I think they are solvent enough to look after their own affairs without borrowing from the government.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I rise to point out, this is not to the exclusion of any other group. If you will notice, the next item of \$24,500.00 is available to any or all groups wishing to participate.

**Mr. McCall:** Mr. Chairman?

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** If that is the case then, I would like to express myself to be considered as part of a labour movement to put in for a similar grant.

**Mr. Chairman:** Are there any other comments or questions about this item? Mr. Fleming?

**Mr. Fleming:** Just a comment, Mr. Chairman. I don't know to date how many museums there are in the Territory, but maybe I should ask, maybe I should say question, Mr. Chairman. I will ask a question. How many museums are there now in the Yukon Territory?

**Mr. Gillespie:** I will have it for you in a moment, Mr. Fleming. There's a museum at Burwash, there is the McBride Museum in Whitehorse, there is the beginnings of a museum at Teslin at this point in time, plus Dawson.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, just a comment. The museum in Teslin was started, a lot of work down there, a couple of years ago. It is now almost completed between LIP grants and any other grant we could get, whether they were good ones or bad ones, but with a lot of voluntary help we are hoping to finish this spring.

However, they are going to be short 4 or \$5,000.00 to complete the whole project, that's outside paint, everything, and I'm just hoping that if something comes up on it, that they would consider this before maybe a museum that is completely finished and has everything to date, because whenever we do anything like this, I feel -- to finish it and have it completely done, and not lying around with no roadway into it and so forth and so on. I think this is part of the way of doing things --

However, we didn't have the money so we just did the best we could to date, and as I say they will possibly be asking in the future for just a little more, and I'm just hoping --

**Mr. Gillespie:** Mr. Fleming, the policy of the government with regard to grants to museums is that the -- for museums that are outside a municipality, the Territorial Government will contribute \$2.00 for every

\$1.00 that is raised by the people in that area, and for museums inside a municipality, it's the reverse, the Territorial Government will provide \$1.00 for every \$2.00 that is raised locally.

So if your museum can raise money, then the Territorial Government, as I understand it will contribute, up to a total of \$25,000.00.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Yes, Mr. Chairman, I would like to ask another question now. Does this one dollar for community--is this not also considered in their contributions or their assets into the building, it doesn't have to be in actual cash does it? You know, say the Museum like Teslin almost finished and they have contributed already in work and in material and so forth and so on, is this considered in the contribution?

**Mr. Miller:** Maybe to clarify this, Mr. Miller, the Teslin Museum was approved, there was a grant approved to the Teslin Museum for up to \$25,000.00.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Yes, Mr. Chairman. As I say the \$25,000.00 has practically completed, almost, but there is a small amount of work to be done yet this spring, after spring comes, you can't do it in winter time. As I say, I know that they are going to be short of four to five thousand dollars to complete it. I have been speaking to the Tourism Branch and they have informed me of this and that. I just would like to let you know that it may be forthcoming.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Yes, I would like to ask a request from Mr. Gillespie on an item I commented on before I lose sight of it, prior to what the Honourable Member just brought up. Would Mr. Gillespie be so good as to provide the Members of this House a breakdown of this grant that is allocated to the Chamber of Commerce?

**Mr. Gillespie:** Could you explain Mr. McCall what sort of a breakdown it is that you are looking for?

**Mr. McCall:** What does this grant go to as far as tourism etcetra, etcetra, and their involvement?

**Mr. Gillespie:** This is a grant, Mr. McCall, that is given to the Chamber of Mines for a purpose that to this point has not been accountable in the sense that they have not told us, and we have not asked for a detail by detail description of exactly it is spent, so I am afraid that I don't think I can provide that information to you.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, but does it not follow all of the other grants or contributions that we have there are guidelines and stipulations of how the grant, contributions shall be utilized by the organization that receives them.

I think that Mr. McCall had a very good question, what are our guidelines? You know what are the terms of reference for the grant to the Chamber of Mines. I think, if there aren't any, maybe we should be looking



at developing some, what should the grant be used for? Or are we prepared to just say "here is \$1500.00, go ahead fellows, do what you want to do with it. Make long distance phone calls. You know, there should be some terms of reference. Some guidelines.

Mr. McCall: Yes, the reason for this inquiry Mr. Gillespie, is because I might be putting myself in a position to apply like the Chamber of Mines.

Mr. Chairman: In defence of this grant I--my view is that the Chamber of Mines does do an awful lot of work which does promote the welfare of Yukon residents and tourism. They have a building which a good number of tourists go to. And there's a lot of interesting information in there, and I think they spend far more than \$1500.00 per year on tourism. And of course they spend a lot of money on other things as well.

Mr. McCall: Exactly.

Mr. Gillespie: May I say another thing, Mr. Chairman? We are looking at the policy for grants and contributions in this area. We haven't completed that policy at this point in time and when we do I expect I'll be able to answer your question much more specifically than I'm able to do now.

Mr. McCall: Yes I'm glad you said that, Mr. Gillespie, I hope you'll carefully look at the item we've just discussed as part of the new policy.

Mr. Chairman: Mr. McCall made his viewpoint quite clear I think, are there any other comments or questions on this general item? Clear?

The next item is campground maintenance \$231,200.00. And A-28 gives us some information about that.

Mr. Taylor: Mr. Chairman, campgrounds. I don't know, the use of campgrounds seems to be today for--primarily for the use of the tourist. But in the promotion of tourism but I think it's as well to remember that campgrounds were originally placed throughout the Yukon Territory for a very different reason. The reason being that they were to try and encourage the tourist to travel the territory, to settle there because of prevention of fire. And trying to get these campfires and get these people into campgrounds where they're not going up every side road and burning up the territory.

I think that quite often people lose sight of this fact. So I've always considered for that reason alone that campgrounds in the territory are very, very important. I did rise the other day though to point out what I felt. That where a campground was located near an existing lodge in the outlying districts that perhaps the administration would consider possibly early in this year, turning over these to private enterprise with some arrangements being made--some reasonable terms being established for their transfer. And that in their place that a new rest stop or a new campground could be placed in another area more remote and more away from the highway lodge facilities. I believe at that time I got an indication that the administration were looking into this idea and had already done some work on it. I'm wondering if it would be possible prior

to the Summer season to resolve the question in order that those campgrounds that are near existing lodge facilities and where it is practical and so forth to do so, that these could be turned over. And I would also like to know in terms of the establishment of rest stops, new rest stops and this type of thing, as to whether these sites have already been collected or would the administration receive from members suggestions as to--you know where these rest stops could be constructed.

Mr. Gillespie: Mr. Taylor, I'm hopeful that we will be able to conclude our examination of this whole campground activity in time to take the kind of action that you're talking about. That would include examining the feasibility and the desirability of turning these over. And then the process of actually turning them over if that's what's decided by the Summer. But I don't know now what the outcome of that study will be, or just exactly when it will be completed. The rest stops, I don't know that a decision has been made--with me at this point in time as to exactly where--Campgrounds, I believe I can get for you.

Mr. Taylor: The new ones.

Mr. Miller: 846.

Mr. Gillespie: The campgrounds that are being contemplated right now are one at Kluane, is the new one. And then there is some additional work being done at Tarfu and Snafu and Tagish.

Mr. Fleming: May I ask where the campgrounds at Tagish is situated? Mr. Chairman?

Mr. Gillespie: Mr. Fleming, I believe it's an upgrading of the existing campground.

Mr. Fleming: Mr. Chairman, there has been a great concern at Tagish that the highway is going to go through there and there is going to be possibly a need for a campground closer to Tagish. Even today there's a need for a campground. Many people come down there because it is a recreational area. And they camp around through town and just anywhere they can park their vehicles, and consequently they're in people's back yards and on the lake side and everywhere they shouldn't be. And it's felt by the people there that possibly if they had a campground closer to the town--and there is accessible ground there. In fact, very much so. I would say very nice ground for campsites on the area this side of Whitehorse and along the lake shore where the rodeo grounds have been staked off and so forth. There is very good ground there. And their concern is that they would like, you know, to have the same thing closer to the town. Because it is a recreational area right around the town.

Mr. Chairman: Mr. Fleming, you're speaking of Carcross?

Mr. Fleming: Did I say--

Mr. Chairman: You said Tagish.

Mr. Fleming: I'm sorry. Tagish not Carcross.



**Mr. Gillespie:** Mr. Fleming, I'll take note of that if I may. And perhaps I could take this opportunity to answer a question of Mr. Taylor's that I failed to do, to provide a moment ago. That is that the rest stops--the only ones we're certain of at this time are one north of Whitehorse and one on either side of Watson Lake.

**Mr. Chairman:** I would like to support Mr. Fleming in his request for something for Carcross again, and the Chair now recognizes Miss Millard.

**A Member:** Where did you run? Carcross--

**A Member:** No wonder you want to go to.

(Laughter)

**Ms. Millard:** Mr. Chairman, I know that there has been plenty of discussion on this subject around this table when the campground fees were instigated. I would like to know if there is anything being considered to allow Yukon residents to camp for nothing. I think that -- I see we received \$26,000.00 from the campground fee, and I know I resent very much paying doubly for my use of campgrounds and I use them quite often. The extra few dollars just builds a lot of resentment in me when I am already paying taxes to cover it. I would like to know whether there has been consideration of reducing, of eliminating that, and also what the percentage is of the \$26,000.00 that would be Yukoners, if you know.

**Mr. Gillespie:** The answers we don't know precisely -- I am not aware precisely of what that percentage is. We are examining the possibility that you mentioned. We are examining a total new few structure. Again, we don't know the outcome of that study and what we will decide at that time, but we expect to have that, if not by this spring, then later on this year.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman, on that subject, this has always been a bone of contention with me and a lot of other people in the Yukon, the fact that we are in fact paying double for the use, the periodic use of campgrounds in the Yukon Territory, and we pay for their maintenance, and then we are asked in addition to contribute further towards their maintenance by this campground sticker, and I think that anybody bearing a Yukon licence plate which identifies them as a Yukon resident, or who can identify themselves as a Yukon resident, should be immune from these stickers and fees and things among the other things that we are plagued with in the Yukon.

Just back to this question, Mr. Chairman, of the rest stops, there is a location on the south Highway which is a very beautiful spot, and it's unfortunate you can't see it from the Highway, it's at mile 718 on the Alaska Highway. There is a beautiful waterfall on the Rancheria River there, that if a foot path was developed into it and maybe a couple of picnic tables thrown in there, no vehicles sort of thing, but a place to drive off the highway, then a lot of people could enjoy some good fishing, and some good scenery, and indeed, I have seen many people looking for places to paint pictures

that I have sent in there at 718, and it's a beautiful spot. I mean that, and people who are painters have gone in there for that purpose, to paint this waterfall, and so that was what I had in mind. I was wondering if there was still an opportunity to make suggestions to the Department involved, or whether this money is already corralled for this year.

**Mr. Gillespie:** I believe, Mr. Taylor, that the money is pretty well allocated for this year, but we will certainly look into that possibility.

**Hon. Mr. Taylor:** Okay.

**Mr. Chairman:** Any further -- Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, there is an item farther on in Project Capital for an additional hundred thousand for new campgrounds and rest stops.

I have just been doing a little addition here, and from the two items I've seen so far and there may be some more somewhere in this budget that I'm not aware of, there is about \$331,000.00 allocated to campgrounds and maintenance. The revenue from the campgrounds that we have presently in use is \$25,900.00, which is not too high a return, if you are thinking of foisting it off onto private enterprise.

(Laughter)

**Mr. Chairman:** Mr. Taylor.

**Hon. Mr. Taylor:** Mr. Chairman, foisting it off on private enterprise, private enterprise are prepared to, as I say near lodges, to put power in and this type of thing and make it a private enterprise facility, with all the facilities, water and the whole works.

**Mr. Chairman:** Mr. McIntyre?

**Hon. Mr. McIntyre:** Mr. Chairman, I don't speak very often, but I wonder if these facilities Mr. Taylor is talking about are going to be free to Yukon residents?

(Applause)

**Hon. Mr. Taylor:** That's back to the old argument, are Women's Liberation going to give their \$6,000.00 to the T.V. in Carcross, so the good women of the Yukon, not internationally, can enjoy T.V. It would be the same.

(Laughter)

**Mr. Chairman:** Do we have any relevant comments? Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Game Branch, \$429,550.00. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, at this point I again rise to ask, are we going to provide the Yukon fully with game wardens this summer, or are we going to continue adding to our police services in the Yukon by making gun and badge types out of these people,



which some of them -- not all of them -- but some of them are.

**Mr. Gillespie:** Mr. Taylor, my comments yesterday about liquor inspectors will apply, and inspection, generally, apply in spirit to game guardian activities as well. I -- we encourage as much as we can and plan to continue to encourage a move away from any emphasis that there may be on enforcement, and more toward public goodwill and spirit and game management, and abiding within the law.

**Mr. Chairman:** I would simply like to, at this time myself, to support Mr. Taylor in what he said, because I myself have had some rather unsatisfactory dealings with the over zealous game wardens over the last year, and I will be watching their performance this year very, very, closely.

**Mr. Taylor?**

**Hon. Mr. Taylor:** Yes, I have another question. I'm wondering, and I'm very seriously wondering if the administration would consider that when replacing these men as their positions do become open, that a Yukon resident should be the replacement, is what I am trying to say, the position be filled by a Yukon resident.

I would think by now that we have enough expertise in the Game Department, to start bringing in local residents as game wardens and training them on site. I really think we have that expertise in the Department, and I can no longer see any reason why we have to go outside.

Could this be considered?

**Mr. Gillespie:** By all means, Mr. Taylor. I think this is the Yukon Government policy in general, that wherever possible, we encourage the hiring of Yukon residents, and we certainly intend to do that to the extent that we can in the game activities.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Yes, I just rise to state that the terms of reference now in terms of qualifications could mean that a Yukon resident, because he maybe didn't have the academic standing or because he maybe didn't have a training in oh, say biology, mammology and all the various aspects of game work, you know. If you are receiving applications, you would take the man outside who just came from a police department or a university or a whatever, before, because he would be more qualified, before you could in terms of reference that you are working with, accept the Yukon resident who may be very knowledgeable about the bush and knowledgeable about the Territory. And so I just rise to point out that there is a big difference there, and in order to achieve the objective that we are looking for, you would have to change the terms of reference, your hiring references.

**Mr. Gillespie:** We will certainly look into that possibility, Mr. Chairman.

**Mr. Chairman:** Miss Millard is next.

**Ms. Millard:** Mr. Chairman, I have two questions.

One is I note--both are on Page A-29, Predator Control Poisons. I would like some explanation of that. Have we really accepted a policy of poisoning wolves?

**A Member:** Hear, hear.

**Mr. Gillespie:** We do not have a general policy of predator control of that nature. What we do have is a policy that in those circumstances where a -- let's say horses of an outfitter are threatened and in instances of that sort where we are requested to come in and control the predation of those animals, we have on occasion participated, but that is all.

**Ms. Millard:** Thank you. My second question is about Old Crow, \$63,000.00 for a helicopter to presumably look for Caribou and count the rest of the wildlife that's up for. I would like to know if we have any results to show from \$63,000.00 being spent. The people of Old Crow this year don't know whether there's any Caribou around, there's no predictions available for them, and all they know is if somebody happens to fly over and happens to see a Caribou, they let them know and they go out and find it.

I don't know if \$63,000.00 is making any effect on actual wildlife control, that's my question.

**Mr. Gillespie:** The \$63,000.00 is for the general area around the Old Crow, more particularly in the north coast area, which may have a pipeline passed through it at some point in time, and our concern there is to know enough about the game resources in the area, the ecology, and the impact that that pipeline might have on them, and the general mining activity might have on them as well. That is primarily for helicopter time and for the hiring of people to conduct this kind of survey, which will provide us with the foundation that we require, the knowledge foundation that we require before we can really develop something that's going to be useful to the Old Crow people in that respect.

**Ms. Millard:** Mr. Chairman, I would just like to comment that that's excellent. I'm really happy to see that. I was going to make a question tomorrow morning on whether or not we are preparing for a pipeline across the north coast, and I am glad to see that we are making some investigations into environmental control.

**Mr. Chairman:** Thank you. Mr. Berger?

**Mr. Berger:** I have a question. I don't think that the two Honourable Members from Riverdale and Watson Lake are going to like it very much, that's enforcing, because I think there should be more enforcement, particularly when is the administration going to enforce -- start enforcing big game trophy hunters, and I mean especially non-residential hunters, because they go out, they shoot the game, and just bring out the trophy and the meat stays out there. If any resident in the Yukon would have to do the same thing he's going to be fined by game enforcement officers.

But I've been working as a guide a number of years ago, and there was 2,900 hunters in that area and they all had a full bag, in other words they had a moose, a sheep, and a caribou, and there was not one pound of meat recovered out of all those animals, so my



question is when is the administration going to start enforcing the Ordinance as it reads here?

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I have an answer to the honourable gentleman's problem. I will send him one from Watson Lake, and he will have enforcement.

**Mr. Chairman:** Hear, hear, Mr. Taylor. You have got my support.

**Mr. Berger?**

**Mr. Berger:** The question is, it's not a joking matter to me, because the whole thing is -- we have a brief here and it's stated the revenue from this type of hunters, and as far as I am concerned, it's a waste of money and of natural resources, and I think it's high time we look into this matter.

**Mr. Chairman:** Well if I might comment, I think that there's not really that much area of disagreement, it's a matter of how the game wardens use their police powers. There's a delicate balance always, but when they are over zealous and they abuse the rights of individuals, then I think that surely all of us here ought to be concerned and I think that is really Mr. Taylor's concern, and we're thinking of certain specific instances which we had personal knowledge of.

**Mr. Fleming:** Mr. Chairman, you were just a little ahead of me in answering.

**The Chairman:** Oh, thank you, Mr. Fleming.

**Mr. Chairman:** Any other --

**Mr. McCall:** Mr. Chairman.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** I still don't feel that the Honourable Member from Klondike is getting his question answered and I strongly support him. I think it is about time we got this damned answer right now.

**Some Member:** Order, Mr. Chairman.

**Mr. McCall:** Sorry about that Mr. Chairman, my apologies.

**Mr. Gillespie:** Thank you for the opportunity to answer Mr. Berger's question. Mr. Berger, I would be only too pleased to hear of specific incidents from either now or at some other time so that I can follow this up personally.

**Mr. Chairman:** Any further questions? Yes, Mr. Taylor?

**Hon. Mr. Taylor:** I just have one and I don't know if it is an unfair question to ask of the Game Director here but it concerns predator control. I think anyone who has dealt with game management would know predator control is when controlled a necessary evil. I always had the understanding with the Game

Department, this is something that we created several years -- or many years ago that when we set out baits, predator control baits, either poisons or strychnine guns or cyniad guns that we would always contact the trapper, or in the case of an outfitter, where they are readily available, and advise them of what the program was going to be as it effected his area, if possible to find the person. If not, or course, predator control was undertaken in any event.

I am wondering if this still is the policy when we do have to embark on a predator control program in any given area that we do notify the outfitter or the trapper or someone that is working in the area of what we are doing?

**Mr. Gillespie:** Mr. Taylor, I don't think I need to refer back to the Game Director to answer that question. The policy still stands as you stated.

**Hon. Mr. Taylor:** Thank you.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman. I wish to ask the Game Director at this time, who is responsible for trapping permits, or trapping lines and so forth in the Territory, is that under your Department now?

**Mr. Gillespie:** Yes, it is Mr. Fleming.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman if I may ask another question, maybe this is not the proper time, if a trapper has a trap line in use now, very close say, and the Territorial Government for some reason unknown or for some specific reason simply wanted to cut through that line and in this way take some of the trapping away from him, and it is his livelihood, is there any reimbursement can be made or way for him to go through the Territorial Government or through your Branch to find if he can get reimbursed?

**Mr. Gillespie:** If we were going to go through a registered area and it was going to effect a trap line, I would think we would take that consideration into account. I don't know specifically the answer. What our practice has been in the past, if we have run up against this kind of incident, but I would expect that we would compensate fairly if that -- if his livelihood or if his return from that trap line were effected in the way that you are concerned about.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, thank you for that answer I have been looking for it for some time. Just for the record, I just noticed in the paper, if you can believe the paper all the time, that somewhere in the Aishihik District N.C.P.C. has more less agreed to something of this effect and I am hoping to keep track of that very carefully to see how it comes out. Because there is some incidents whereas the trapper has been done by or something and are interested in knowing if anything can be done and they haven't been able to find out so far, except to go see a lawyer themselves and he finds that it is not worth it in any case.



**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** It is interesting to note, Mr. Chairman, that this used to be the one branch in the Government, I recall years ago, which had received larger than their expenditures when it was down around the \$60,000 a year level. Now we are up to 429,000 and I am sad to have to reveal that the revenue from the Game Department is only half of the expenditure.

We see in the recovery section that the sale of Game Licences brings in about 280,000 this year. I don't know whether you can actually claim for exports under that grant but it is part of their job. That is another 4,000. It is sort of an interesting equation to find that the bigger you get the less money you make in the same business.

**Mr. Gillespie:** Mr. Chairman, we are making some attempt at righting that balance a little bit. You will note that this year we have established higher trophy fees for out of territory hunters, very substantially higher than we exacted in the past and from this we hope to gain something in the order of \$80,000.00, I believe.

The other side of the equation is, I think, we are trying to do a good deal more in game management and there is not any immediate return to the Territorial Government from that sort of activity.

**Mrs. Whyard:** Mr. Chairman, my figures may be incorrect, I would be happy to hear another version.

**Mr. Commissioner:** Mr. Chairman could I add to what Mr. Gillespie has said. If you were to extract the Game Branch budget back down to the game law enforcement agency that it was of three years ago, just pull that out and then equate that, you know, revenue and expenditure wise you will still be ahead of the game. It is when you get into the game management area that they are in now is where your expenditures go a way ahead of your revenue. That is what the basic problem is.

**Mr. Chairman:** Thank you, Mr. Commissioner. Mrs. Whyard?

**Mrs. Whyard:** Thank you, Mr. Chairman, I am happy to hear that. It would be one of the great disappointments of my life to find that we had no departments in this Government that pays its own way.

**Mr. Chairman:** Any further questions or comments? Yes, Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, there is one final item and I think it is most important and that is, problems respecting the Boundary between the Province of British Columbia and the Yukon. Annually I rise and I ask this question and during the course of the year I make phone calls and I talk sometimes to Dr. Hatter in Victoria and sometimes to Mr. Fitzgerald here and I have never been able to put together a conference of both departments in Watson Lake, on site, not in Victoria or not in Whitehorse, but in Watson Lake where the trappers who are having difficulty with either our Ordinances, and real difficulties, and where

the British Columbia trappers, for instance, were having troubles with their Acts and Regulations, can all get together with the joint departments and discuss it.

These are basically problems resulting from the existence of the Boundary. Problems that you may encounter possibly, in the Haines Road. Problems that you would encounter on the Atlin road and problems that you would encounter at Lower Post and where that highway dips back and forth across that Boundary. They are real problems. They are problems in fur export. The outfitters have terrible problems in moving back and forth on their heads and trophies and things of that nature. Guides Licences. My God, fishing licences. It is something that can only be resolved by the getting together of both departments, our Department of Game. Our Game Director, say and one Officer, Dr. Hatter, his counterpart in Victoria and one Officer, somebody that writes the regulations, get them together and hold public meetings for a couple or three day or however long this will take in Watson Lake where you have the input. You have the witnesses. You have the people who are having the real problems.

I think if this could be accomplished in this year we would have done much to solve problems for both jurisdictions. I feel that this problem is compounded year by year. It is getting worse and it is making it tougher on the trapper and I think the trapper has it tough enough in the bush right now. I think we owe him that, and the outfitters, for that matter, to sit down and rationalize some of the problems that exist with him and the government. In this case it would take the two governments getting together. I would certainly ask again, as I do annually, if the Administration, in their wisdom could attempt to aid us in putting together these two units, the British Columbia Game Department and the Territorial Game Department for the purpose of settling these boundary problems.

**Mr. Gillespie:** Mr. Chairman, I can appreciate that the problem that you have described is a very real one and in principle, I agree wholeheartedly with the desirability of a meeting of this sort and will follow this up to see what can be done to bring it about.

**Mr. Taylor:** Mr. Chairman, I'd just be more than happy and I'm sure that the people who live in the boundary areas would be more than pleased to know that the matter is being looked into and that they might have an opportunity to be able to right on site say, "Look fellows, here's my problem" and I'd appreciate the attempt if the administration will make it.

**The Chairman:** I might just comment that Mr. Taylor's point was underlined by a number of Court cases in Watson Lake approximately one year ago in which a combination of the problems between the jurisdictions and the problem of over zealous police work on the part of various agencies resulted in a case being thrown out of Court because it simply wasn't fair that the charge was laid in the first place. Any other comments or questions. Mr. Fleming?

**Mr. Fleming:** I would like to comment on this. That Mr. Taylor in his statement, too. This is maybe not such a terribly big problem due to the fact that hunters for one thing, are coming up the Alaska Highway now



and they are from British Columbia and they are going into places like Atlin and they are just cleaning out the game. Then the ones that are good hunters, and they have a license fee to be there, so forth and so on. They do have a problem getting back out unless there is some administration there that they can go to to get an import license and so forth and so on. An ordinary person can't hardly go and shoot himself a moose or anything in this respect due to the fact that he has to come here, or somebody has got to go to some place before he can get out of there with it once he has shot it because he can't get an import license before he shoots the animal, in some cases. And therefore I see it also creating a havoc when they move into the country as the hunting becomes greater. And it is quite great now. As a matter of fact in Atlin last year, I was over there, and they said that 90 percent of the moose that were brought out of that area were brought out just by hunters coming up from Vancouver. And so I think that it's time that B.C. and Yukon did get together and work out some system for the border. I hope they don't catch me.

(Laughter)

**Mr. Chairman:** Are there any further comments, Mr. Commissioner? Clear?

We'll move on to the next item which is Library Services Branch \$487,351.00.

**Hon. Mr. Taylor:** Mr. Chairman, I have one question related to the Archives. I probably asked this last question and never-I've forgotten what the reply was but in relation to all those Archives which were in Ottawa. I know a great amount of this material was sent up here two or three or four years ago. But have we now received all the Archival material from Ottawa?

**Mr. Gillespie:** The answer, Mr. Chairman is, yes, we have.

**Hon. Mr. Taylor:** Beautiful, that's good.

**Mr. Chairman:** Any further discussions or--

**Ms. Millard:** Mr. Chairman, just something silly maybe. Miss Johnson from the Archives Division has asked me if I would ask people, and this is probably the best time to do it. If they would have anything from their campaign that she is starting--the whole archives is starting a program of keeping materials from the campaigns and elections and they would like to start it this year. Any posters or election material that they could put away for future posterity.

**Mr. Chairman:** Thank you Ms. Millard. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I believe all candidates received a request from the Archivist to that point. The last time I was in the Archives I was informed that only the women members had complied with the request.

(Laughter)

**Mr. Chairman:** Towards the end of the day we are coming back to the issue we started with. Any other comments or questions? Mr. Fleming?

**Mr. Fleming:** I did get a letter asking to give me their speeches and so on, but I actually didn't have any to give them.

(Laughter)

**Mr. Chairman:** Possibly we could get back to the item for discussion now. Are there any further comments or discussion? Or questions? Clear? The total then for the Department of Tourism, Conservation and Information is \$1,898,531.00.

We now move to Project Capital page 69. The first item there is Campground and Rest Stop Development \$100,000.00 and there's some information obtained in page A-47. There's already been some discussion of this heading really. Are there any further questions or comments?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Historic Sites Development \$30,000.00 and there is reference to this on page A-27.

**Ms. Millard:** I think that is the wrong number.

**Mr. Chairman:** Let's try page A-47./.

**Mr. Miller:** Mr. Chairman, it's the wrong reference number. There should be nothing showing there.

**Mr. Chairman:** Nothing at all?

**Ms. Millard:** In that case could we have a breakdown of the amount of money and where it is being spent?

**Mr. Gillespie:** Mr. Chairman, the Historic Sites and Monuments Board is meeting this Spring and on the basis of the advice they give, the allocations will be made.

**Mr. Chairman:** Thank you, Mr. Gillespie. Any further questions or comments? Mr. Lang?

**Mr. Lang:** Mr. Chairman, this may be getting away from the subject of \$30,000.00 here. What I'm interested in, is there any figures for amounts of money that have been spent moving the Historical Monument we have down by the river there. As far as funds are concerned. How much it did cost?

**Mr. Miller:** I think, Mr. Chairman, you are referring to the S.S. Klondike and that's a Federal project. It's not a Territorial project. We don't know what the cost would be on that project.

**Mr. Lang:** Is there any possibility of getting those figures. I think there's a lot of people in the Territory interested in how much it did cost. Where would a person go to get those figures.

**Mr. Miller:** We can try and get them Mr. Chairman, from Historic Sites Branch. I'll undertake to try and get them. No promises.



**Mr. Berger:** Mr. Chairman, I have a question, actually it hasn't much to do with this but it is:

Historic Sites. In Dawson City there is an old building sitting there that is half falling down it is right at the ferry landing. It's quite dangerous to the public. There is a sign been established there by the Historic Sites and Monument Boards and it says "Under the protection of the Territorial Government". Does the Territorial Government administration has something in mind to do something with that building. One way or another. Tear it down or build -- fix it up again?

**Mr. Gillespie:** This matter will come -- sorry.

**Mr. Chairman:** Mr. Commissioner.

**Mr. Commissioner:** Mr. Chairman, a few years ago the Historic Sites -- the Territorial Historic Sites and Monuments Board which was set up by ordinance of this Council recommended that there by an inventory made of certain buildings throughout the territory and that a signing program be undertaken to identify these buildings and locations. And the building that you refer to happened to be one of the ones that came under that particular inventory and was signed accordingly. You'll find buildings in many places in the territory with similar signing on it. The whole problem is that we have about \$30,000.00 a year to allocate to the preservation of these things and the Board sets priorities within which we spend this money and I would venture to say at the rate we are going now that about 75 percent of the buildings that have been signed will have gone back to dust by the time we ever get around to it, because we simply haven't got the resources to put to a preservation of them.

**Mr. Chairman:** Mr. Berger.

**Mr. Berger:** Mr. Chairman, my concern is actually not if there is money available, but is that of the dangerous aspect of the building. There's very many kids playing in that building and it's quite easy by just moving one board the whole building is going to collapse on their head. This is what I think is -- I would recommend strongly to the administration to take a closer look at this particular building.

**Mr. Chairman:** Thank you, Mr. Berger.

**Mr. Gillespie:** We will endeavour to look into that dangerous situation in Dawson City.

**Mr. Chairman:** Thank you. Any further comments or questions on this. The next item is Museum Construction contributions \$30,000.00.

**Some Members:** Clear.

**Mr. Chairman:** The next item is Library and Archives equipment \$8,000.00 and there is indeed something on page A-47.

That completes that portion of the project capital and perhaps this is a good time to consider recessing. Thank you for being present Mr. Gillespie and Mr. Miller and Mr. Huberdeau. Perhaps we could see Mr.

Miller and Mr. Huberdeau again same time, same place, and you could entertain a motion that Mr. Speaker take the chair.

**Mr. Lang:** Mr. Chairman, I move that Mr. Speaker resume the chair.

**Mr. McCall:** I second that motion.

**Mr. Chairman:** Question. Agreed. I declare the motion is carried.

**Motion Carried**

Mr. Speaker resumes the Chair

**Mr. Speaker:** At this time I would call the House to order. May we have a report from the chairman of committees?

**Mr. Chairman:** Yes, Mr. Speaker, the committee of the whole convened at 10:15 A.M. to consider Bills, Papers and Motions. We had Mr. Gillespie, Mr. Miller and Mr. Huberdeau present as witnesses and especially on bill number 2. The committee recessed at 11:55 and reconvened at 2:05. And I can report at this time progress on bill number 2. It was moved by Mr. Lang and seconded by Mr. McCall that the speaker take the chair.

**Mr. Speaker:** You have heard the report of the chairman of committees, are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** What is your further pleasure?

**Ms. Millard:** I would like to move that we call at 5 o'clock.

**Mr. Speaker:** Is there a seconder?

**Mr. Berger:** I second that.

**Mr. Speaker:** It has been moved by the Honourable Member from Ogilvie, seconded by the Honourable Member from Klondike that we now call at 5 o'clock. Are you prepared for the question?

**Members:** Question.

**Mr. Speaker:** Are you agreed?

**Members:** Agreed.

**Mr. Speaker:** I shall declare the motion carried. This House now stands adjourned until 10:00 a.m. tomorrow morning.

**Adjourned**



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# The Yukon Legislative Assembly

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Number 7

2nd Session

23rd Legislature

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Debates & Proceedings

Thursday, March 13, 1975

Speaker: The Honourable Donald Taylor





# The Yukon Legislative Assembly



## The Yukon Legislative Assembly

Thursday, March 13, 1975

Mr. Speaker reads daily prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call the House to order.

### ROUTINE PROCEEDINGS

Mr. Speaker: We will now proceed with the Order Paper. Are there any documents or correspondence for tabling this morning?

Are there any Reports of Committees?

Are there any Introduction of Bills? The Honourable Member from Pelly River.

#### *Private Member's Bill Introduced*

Mr. McCall: Yes, Mr. Speaker, I beg to move, seconded by the Honourable Member from Klondike, for leave to introduce a bill entitled An Ordinance to Amend the Mine Safety Ordinance.

Mr. Speaker: It has been moved by the Honourable Member from Pelly River, seconded by the Honourable Member from Klondike, for leave to introduce a bill entitled An Ordinance to Amend the Mining Safety Ordinance. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that the Motion is carried.

#### *Motion Carried*

Mr. Speaker: Are there any further Introduction of Bills? Are there any Notices of Motion or Resolution? The Honourable Member from Whitehorse Porter Creek.

Mr. Lang: Yes, Mr. Speaker, I would like to give Notice of Motion entitled "Select Committee on Rules, Procedures and Privileges".

Mr. Speaker: Thank you. Are there any further Notices of Motion? The Honourable Member from Whitehorse Riverdale.

Mr. Phelps: Yes, Mr. Speaker, I would like to give Notice of Motion re Commonwealth Parliamentary Association.

Mr. Speaker: Are there any Notices for the Production of Papers? We will then proceed to Orders of the Day, and there being no Motions we will proceed with the Question Period. Madam Clerk, would you ascertain if Mr. Commissioner could be with us this morning?

Madam Clerk leaves room

Mr. Speaker: At this time I will declare a brief recess.

#### *Recess*

### ORDERS OF THE DAY

#### QUESTION PERIOD

Mr. Speaker: Well at this time I will call the House to order and we have arrived at the Question Period. Have you any Questions this morning? The Honourable Member from Klondike?

#### *Question re: Meat Salvaged and Exported By Non-Residents*

Mr. Berger: Yes, Mr. Speaker, a question to Mr. Commissioner. How much meat in pounds is salvaged and exported by non-resident hunters from (a) moose; (b) caribou; (c) sheep; (d) goat, and how much meat is used from each of these animals for outfitters?

Mr. Speaker: Is this a written question?

Mr. Berger: It is a written question.

Mr. Commissioner: Mr. Speaker, we are pleased to have notice of this.

Mr. Speaker: The Honourable Member from Hootalinqua.

#### *Question re: Haines Junction Experimental Farm*



**Mr. Fleming:** Mr. Speaker, I would like to ask the Commissioner if there is any possible chance of getting the results of the experiments they made at the Haines Junction Experimental Farm, if there would be any possible chance of obtaining the results that they came up with there for the Yukon, because I think presently to date there is no record here anywhere in the Yukon, as far as I know.

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, there is a goodly amount of this has already been published, and is readily available and we will certainly, I am sure without any difficulty supply this.

Now whether or not every experiment that was carried out there you know has been published in some kind of a public document, that is a question that I would have to have a little bit of work done on, but certainly everything that has been made available, we certainly can make it available to Members. But the second part of the question that was asked by the Member, you know, whether everything has been put in some kind of publishable form, that is a question that I would have to determine.

But we will take it as two parts, Mr. Speaker, and proceed accordingly.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre.

**Question re: French Language Instructional Program**

**Dr. Hibberd:** Mr. Speaker, I have a written question for the Minister of Education. We have received as a bequest, \$100,000.00 from the Federal Government for the implementation of a French language instructional program.

In response to several inquiries, I would like to ask the Minister if he could supply this Assembly with information regarding the specifics of the monies and how they are being spent. Are these facilities to be available on a Territory wide basis and can these facilities be used for any other purpose?

I have a further question, Mr. Speaker.

**Mr. Speaker:** Proceed.

**Question re' Blacklist Of Teachers**

**Dr. Hibberd:** To the Minister of Education. In view of the recent revelations concerning the Department of Education in British Columbia, can the Minister assure us that there is no form of a blacklist of teachers in existence in the Yukon?

**Hon. Mr. McIntyre:** I can answer that very readily, Mr. Speaker. There is no blacklist in the Yukon.

**Mr. Speaker:** Do I understand that the first question is a written question to which there will be a written reply?

**Mr. Speaker:** Are there any further questions? The Honourable Member from Whitehorse Porter Creek.

**Question re: Don Twa Curling Rink**

**Mr. Lang:** Yes, Mr. Speaker, in reference to a question that was put last week, I would like to ask the Commissioner what has been planned for the Don Twa Curling Rink?

**Mr. Commissioner:** Mr. Speaker, I'm sorry that I just don't know. I believe that representatives of the city, the Territorial Government and the Curling Association are working on this, and I believe that they are pulling together some kind of a joint effort. I'm sorry that I don't know exactly what it is, but if the question is, is something being planned, the answer is yes.

**Mr. Speaker:** Are there any further questions? I would like to thank Mr. Commissioner for attending Question Period this morning, and as there are no Bills for processing at this time, may I have your further pleasure?

**Mr. Lang:** Mr. Speaker, I move that Mr. Speaker do now leave the Chair and the House resolve in a Committee of the Whole in order -- for the purpose of considering Bills, Sessional Papers, and Motions.

**Mr. Speaker:** Is there a seconder?

**Mr. Berger:** I second it, Mr. Chairman.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Klondike, that Mr. Speaker do now leave the Chair and Council -- pardon me, the House resolve into Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

Are you prepared for the Question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried, and the Honourable Member from Whitehorse Riverdale will take the Chair in Committee of the Whole.

**COMMITTEE OF THE WHOLE**

**Mr. Chairman:** I will now call the Committee to Order and declare a 10 minute recess.

**Recess**

**Mr. Chairman:** I will now call the Committee of the Whole to order, and we're discussing Bill Number 2, and I would like to thank the witnesses that we have in attendance this morning, Mr. Miller, Mr. Huberdeau and Mr. Gillespie, and we are now down to Item number 8 in Schedule A, Department of Legal Affairs, \$1,642,840.00.

I would direct your attention to page 47 in the Main.



and the first item there is General Administration, \$598,706.00. Are there any questions or comments?

Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I'm extremely interested and would be interested in knowing, Mr. Chairman, as to whether the report that is being taken at this time by the Royal Canadian Mounted Police throughout the north, and no doubt in other parts of Canada, whether that portion of the report that would relate to the representations made to it here in the Yukon, more recently, will be made known and made available to this House?

**Mr. Gillespie:** Mr. Chairman, my understanding is that this is a public inquiry, and anything arising from it and any representation given to it will be made public, by the Commission itself.

Mr. Chairman: Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, my question is though that will the administration endeavour to acquire this document and circulate the information to the Members of this Assembly?

**Mr. Gillespie:** Mr. Chairman, we will undertake to do that.

Mr. Chairman: Thank you, Mr. Gillespie. Any further questions? Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, under Administration of Justice, there were several matters which I assume are being carried over from the last session, and I wanted to ask if it is appropriate at this time, whether there are any plans to include them in this year's Legal Department.

One was a motion which the previous council passed approving the establishment of ombudsman, and I've heard nothing more since, and the other matter was that there should be proposed -- ~~there were~~ changes proposed altering the Legal Profession Ordinance regarding discipline of members, and I wonder if we could hear whether that's in the mill.

Mr. Chairman: Thank you, Mrs. Whyard.

**Mr. Gillespie:** Mr. Chairman, I am sure you would be interested in the answer.

Mr. Chairman: Yes, I am, Mr. Gillespie.

**Mr. Gillespie:** On the question of the ombudsman, the main focus that we are looking at right now is at Legal Aid. We already have it in force for criminal matters, but we are also planning to come forward at some point with a civil Legal Aid bill as well, and hopefully this will take care of the needs of the majority of people who would otherwise require an ombudsman.

Secondly, on the question of legal professions, we are undertaking an examination of the Legal Professions Ordinance, and will likely be coming forward with some amendments in that area as well. Not in this session, though.

Mr. Chairman: Mrs. Whyard?

**Mrs. Whyard:** There was one other matter, Mr. Chairman. In the Commissioner's opening address, he referred to legislation which is before us at this Session, Bill number 6, An Ordinance for Compensation for Victims of Crime which is a cost sharing program with the Federal Government. We haven't got to it yet, but it will establish a program to provide compensation to people who are killed as a result of a crime, or while assisting a police officer in the execution of his duty, and my question, Mr. Chairman is, when will we get to the establishment of an Unsatisfied Judgment Fund in the Yukon, which I am told is in use in nearly every province, I may be wrong, but there is no such apparatus effective in the Yukon for people who suffer damage in a motor vehicle accident, for example, where the driver of the other vehicle is uninsured because he is from outside, and normally there would be an Unsatisfied Judgment Fund to compensate that victim.

Could I be instructed as to whether this is a simple matter of bringing our legislation into line with the provinces? I do not know the source of revenue for such a fund.

**Mr. Chairman:** Possibly, Mrs. Whyard, if I could interject, I think that that relates primarily in other jurisdictions to the Motor Vehicle Act, and our Motor Vehicle Ordinance, I will allow of course an answer to the question, but it may be a bit off the topic we are on at this time.

Mr. Gillespie?

**Mr. Gillespie:** Mr. Chairman, we are examining this issue together with the possibility of no-fault insurance. We have not reached a conclusion yet as to what we think should be done, and also where the monies would come from if we did decide to do something, but the question is under examination.

**Mr. Chairman:** Mr. Gillespie, I have a question. It relates to the court reporting system we have in the Yukon. Firstly, it appears from Page 49 that you are reducing the court reporting staff by one, is that correct?

**Mr. Gillespie:** Mr. Chairman, that is correct in a sense, that we are reducing the number of salaried employees by one. In place of that one person, we are going to contract for the heavy periods of the year. In other words, we are replacing one salaried person with one contractual man year in effect.

**Mr. Chairman:** I would like to pursue this just a bit further. As a lawyer, it has come to my attention on an almost daily basis, that court reporting in the Yukon is very, very inadequate.

Now a lawyer now just looking for an Examination for Discovery date is looking ahead to July, and this is March. In other jurisdictions, one can set down a date within the week, and one can obtain a transcript normally within a week of the hearing itself, and I would like to say at this time that our court reporting -- it's an object of derision from lawyers from outside the jurisdiction. They just cannot understand why we are



so woefully understaffed in that area. I'm suggesting at this time that this really is an impediment to justice being done in the Yukon, and that it is a concern, a very strong concern of the local Bar Association.

**Mr. Gillespie:** Mr. Chairman, I think that there is probably something that can be done to improve this situation, but that something will long come about if we can get together, I think with the lawyers in the Yukon to see just how we can better schedule these things.

There have been incidents on the other side where lawyers have not been there on the--at the appointed time, and while I don't say this is the sole reason or even the majority of the reason, I can't judge that for myself for the problem, but I think it is part of the problem that perhaps we could alleviate with some further consultation on that matter.

The other side of the coin, of course, I think what you may be suggesting is we should have more staff to deal with that problem. Now we are talking about money, and therefore can't hire additional people.

**Mr. Chairman:** I will look forward to your getting together with the local Bar Association then, Mr. Gillespie.

Are there any further comments or questions on that item? Mr. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, one item I always raise when we get around to the Justice estimates and that is the question of the placement of a magistrate in Watson Lake, and I'm wondering if during the course of this last year if the administration has again looked at this question as to the placement of a permanent magistrate in Watson Lake?

**Mr. Gillespie:** Mr. Chairman, we have looked at the question and as far as we are able to determine, there isn't justification for putting a full time magistrate in Watson Lake at this point in time. There just is not sufficient work to be done to keep a magistrate busy there right now.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** I would say that considering just a daily magistrate's court, you could be right. You have got to relate this to the fact that we have seven policemen in Watson Lake and they are all working very, very hard to keep busy, and unfortunately with the small population we have got down there they are keeping very, very busy, and the fact that we have untrained Justices of the Peace dealing with this situation, and I'm not saying they don't get training here, but people not proficient really in law, it's making it rather, rather difficult.

I was going to suggest that in light of the fact that we have such a heavy preponderance of policemen in the community, and this is a community that should have, say, a three man detachment, we have seven and I understand, and I will be asking a question on this when we get to the Police Services Agreement, I understand they are talking about putting some more down there. We are going to have more policemen than people, and this is a very severe and serious problem, and it has been--it was last spring, it eased off during

the summer, now it's back to a police state again this spring, the latter part of the winter, and--I don't know, you seem to find levity in it. If you lived in Watson Lake, I am sure you would not find levity in this particular matter.

You can feel very fortunate to live in such a large community here, and not be predated upon as we are by at least some constables in Watson Lake. A lot of them are doing a real good job, but there's--you always seem to get that bad one in the bunch that's out to harass. But I would like to know, if at all possible, consideration can still be given to the magistrate, because you have northern British Columbia to look after, you have got the jurisdiction involving Canada Tungsten, or the Town of Tungsten, and you have a great number of courts that could be served. You have Juvenile Court and so forth, you know, I am not just talking about J.P.'s court, Small Debts, Juvenile, and all the other courts, and I think if the administration were to look at it in that view, I think that they may agree that yes indeed, we could certainly have a full time magistrate in Watson Lake.

**Mr. Chairman:** Thank you, Mr. Taylor. Mr. Gillespie?

**Mr. Gillespie:** Mr. Taylor, all I can say I think at this point in time is we are keeping an ongoing watch on the load and the requirement for the Yukon as a whole and for Watson Lake in particular, as we are for other places. At this point in time, we have not allocated money to bring in another magistrate, but we will be keeping a close eye on this for the future.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, approximately three or four weeks ago there was a meeting of the Justices of the Peace in town here, and they were supposed to send copies of Resolutions that had been passed within their organization, but I was wondering if there has been any thought in increasing the remuneration for the services that they perform. They were complaining that the money that they get for the services they perform are not adequate.

**Mr. Chairman:** Thank you, Mr. Lang. Mr. Gillespie?

**Mr. Gillespie:** Mr. Chairman, yes indeed, we have been looking at this and we are hopeful that we can do something to increase their remuneration for next year.

**Mr. Chairman:** Mrs. Whyard.

**Mrs. Whyard:** Mr. Chairman, could I ask for a clarification of the Territorial status in the area of Attorney-General? Does the Attorney-General of Canada still act for the Yukon? When will we assume this role?

**Mr. Gillespie:** Mr. Chairman, the answer at this point in time to your question is yes, he does act, the Attorney-General of Canada does act for the Yukon. As to when we might assume that role, I'm afraid I don't know the answer to that.



Mrs. Whyard: Mr. Chairman?

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Does this rely on provincial status?

A Member: The Revolution.

(Laughter)

Mr. Gillespie: Mr. Chairman, I'm not entirely certain of the answer to that question to be perfectly honest with you.

Mrs. Whyard: And neither am I, Mr. Gillespie.

Mr. Gillespie: It would have some bearing on it, but frankly I don't know.

Mr. Chairman: Any further questions or comments on this item? Clear?

Some Members: Clear.

Mr. Chairman: The next item is Legal Aid, \$35,000.00.

Ms. Millard: Clear.

Mr. Chairman: I wouldn't go so quickly, if I were you, Miss Millard...  
(Laughter)

Mr. Chairman: Mr. Berger?

Mr. Berger: On Legal Aid, could we possibly have a breakdown on how many people received Legal Aid in the Yukon Territory?

Mr. Gillespie: Mr. Chairman, I can obtain that and bring it back to you.

Mr. Chairman: I have one or two questions, Mr. Gillespie, on this item. As some of the Councillors will remember--pardon me, Members will recall, last spring the Bar Association were asked, invited before the Committee of the Whole as witnesses, and at that time it was stated by the Yukon Bar Association that unless something was done about the Legal Aid in the Yukon, that they were quite prepared to withdraw their services, and they, at that time, placed a three month deadline on their receiving some satisfaction, and their minimum requirement at that time was that they be remunerated on the same scale as either the Northwest Territories or Ontario, as I recall. I was one of the witnesses, by the way.

Then in the fall, the administration in an effort to do what they could to alleviate the situation, came up with a compromise which was accepted as an ad hoc compromise by the Bar, and this compromise involved increasing the amount payable to approximately \$35,000.00. I think the Bar made it quite clear that they were willing to go along with this until this budget was passed, and if something satisfactory wasn't done to ensure, not only, proper criminal Legal Aid, but proper

civil Legal Aid as well, that they might yet withdraw their services.

I think that the position, I am speaking fairly when I say that the position of the legal fraternity in the Yukon is, that they were providing a service, that they ought to be paid a reasonable fee for these services, and I think it was quite ably pointed out by Members of the Association that the old fee, on the basis of the old fee, the lawyer was not even making his overhead. The individual lawyer was getting paid a maximum of \$75.00 per day, the overhead for each lawyer in town averages something like 90 to \$100.00 a day, that's before the lawyer gets a cent.

I would like at this time to comment further and say that, to the Members of the House, that it's very, very possible that your government may be faced with a situation where the lawyers are simply unwilling to go any further. I also like to say that because of my election, I have withdrawn completely from Legal Aid and I'm not being remunerated directly or indirectly from Legal Aid, and so I don't feel that I'm in any way in a conflict situation when I make these comments.

I would also like to say that the people from the Bar Association that will be speaking with the administration, will be those who are most deeply involved in providing Legal Aid Services.

Now, what it really comes down to is a matter of policy, is whether or not this government wants to provide indigents with a good quality of legal services, with a freedom of choice as to legal counsel, not only in criminal matters but in civil matters as well, and whether or not we feel that this ought to be part of our broadly speaking, welfare program.

The choice boils down to that or the alternative of a public defender system whereby a person hired by the government will do all the criminal and civil work for indigents, and of course, the basic difficulty with this is that members of society no longer would have freedom of choice, and they may feel that the person employed as public defender is tied too closely to the government for justice to be done.

The third alternative really is nothing, so I'm bringing this up and asking why only \$35,000.00 is being provided for in this budget?

Mr. Gillespie: Mr. Chairman, the points you brought up are of great interest to us as well and as you may or may not know, there have been some ongoing discussions by our administration with the legal profession, and directed at the possibility of bringing in a civil legal aid scheme some time this year, if possible.

Now, the funding arrangements are such that it actually wouldn't cost the Territorial Government any more this year, because the Federal Government has taken the position that they will only cost share in this program if the Territorial Government enters into both a criminal and a civil legal aid system.

At present, we have only a criminal Legal Aid in force, and therefore we are funding the full amount, the \$35,000.00. If we were to bring in a civil Legal Aid, our hope is that it too would cost let's say something in the order of \$35,000.00 also, for a total of \$70,000.00 expenditure. Half of which would be shared by the Federal Government, bringing the net down to the same amount that we have here.



**Mr. Chairman:** Thank you, Mr. Gillespie. I would like to make it clear that the law fraternity in the Yukon is quite willing to go along with such a scheme and they have been trying to have both criminal and civil legal aid invoked for the past four years. It's been in effect in the Northwest Territories for some, I believe four years, and this is the program we are speaking of, and this program was made, was offered at that time by the Federal Government. Not only offered, but they were advocating that we, that our government accept this program, and I think it's a shame we are so late in providing this service to the residents of the Yukon.

Are there any other questions? Mrs. Watson?

**Hon. Mrs. Watson:** Yes, Mr. Chairman, I think that possibly one of the witnesses should give us a little more information on the fee schedule structure that we presently are using for criminal Legal Aid. I think we have adopted -- correct me if I am wrong, the Alberta fee structure which, I believe, is higher fee structure, or a more liberal fee structure than the B.C. Criminal Legal Aid, so we are in line with this \$35,000.00, in line with what other southern jurisdictions use as a fee structure.

**Mr. Gillespie:** Mr. Chairman, if my information is correct, if my understanding is correct, Mrs. Watson is also correct.

**Mr. Chairman:** Well I don't wish, Mrs. Watson, to debate this point, especially if I remain in the Chair, but I would suggest that the administration ought to get together with the legal fraternity, because your view is not entirely correct. In my opinion, anyway. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, when you consider bringing our fee structures into line with other provinces, the analogy immediately springs to my mind, is medical services, and it's my understanding that the payment based here for medical services is a provincial rate plus, and I would expect any professional rate to be the same.

But apart from that, whether I am right on that point or not, Mr. Chairman, I would like to know on what policies the government bases its decision to pay less for professional services to a certain section of the population. Teachers do not get paid less for teaching underprivileged children; doctors do not get paid less for treating welfare or whatever, why should a lawyer be paid less?

**Mr. Chairman:** Mr. Gillespie?

**Mr. Gillespie:** Mr. Chairman, I'm not sure whether they are being paid -- well they are being paid less under this scheme as it presently stands, I'll agree with that. The civil Legal Aid -- or the Criminal Legal Aid provides a set schedule of fees for the services rendered, and this is lower than many of the lawyers can expect to obtain from other services that they provide.

All I can say in answer specifically to your question, is that the whole matter is in the process of being discussed with the legal profession right now, and the

product of those discussions will determine what kind of a fee structure we would hope to introduce for civil Legal Aid, but --

**Mrs. Whyard:** Thank you.

**Mr. Chairman:** Thank you, Mr. Gillespie. Any further questions or comments?

**Mr. Miller:** Mr. Chairman, I might just try and clarify one point. I think the Honourable Member, Mrs. Whyard brought up, that the doctors, the medical profession is paid southern plus. That in fact may result from negotiations, but we do not any longer pay the B.C. scale plus. It's a separate negotiable item. That was what we used for the first two years, but in the last negotiations it was negotiated between the administration and the local doctors, not on the basis of what B.C. was paid or Alberta or anybody else.

**Mr. Chairman:** Mr. Miller, if you looked at the resulting rate and compared it with the B.C. rates, would you be able to say that it was the B.C. rate plus?

**Mr. Miller:** I don't believe you would, I don't believe you would any longer. Now maybe in some cases you could.

**Mr. Chairman:** Your're saying --

**Mr. Miller:** All I am really pointing out is that there is no longer the B.C. plus 20 percent, which is what was adopted for the first two years of the Medicare scheme.

**Mr. Chairman:** No, my point really, Mr. Miller, is that it would surprise me very much if doctors in the Yukon were paid less than doctors in B.C.

**Mr. Miller:** They could be for certain services. It's a question of negotiation, is all I am talking about.

**Mr. Chairman:** Right. We are perfectly clear on that point, Mr. Miller. Any further questions or comments? Clear?

**Some Members:** Clear.

**Mr. Chairman:** We will pass on then to the next item which is Police Services Agreement, \$982,134.00. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, again in the absence of an Attorney-General in the Yukon as we would find in a province, I am wondering what approach could be taken in relation to the distribution of constables throughout the Territory, that is to say, with the argument I presented a few moments ago in Committee, wherein it is felt that possibly seven constables in a small community are just too many constables to have in a community, and you know, let me cite you an example. You can go into the community of Atlin and you can find one constable. You can go into Carmacks and find a constable, this type of thing. I believe there's two in Teslin, but seven, in



Watson Lake? I mean this is unreal, and obviously these people have to be kept busy, and it seems that no matter what -- I guess they are tending to the peace and good order of the Territory, but laws -- they are liquor inspectors, they are everything -- and they are just -- as a matter of fact, they -- on the liquor inspection thing, that's another point of harassment. They are entrapping. To say anything against it, anybody that went over to those hearings the other day would have a vehicle behind his car with a red light on top for the rest of his life, every time he moved in the community.

In other words, what I am saying and it's serious, is the case of where people are absolutely afraid to speak out, they will not go to the local sergeant, they will not go to the inspector, they will not go to the superintendent for fear of reprisals, because the community is just too small.

Now, what I am saying is if we had an Attorney-General, I think the Attorney-General could look at it, rationalize it, look into the whole question and say, "well yes, maybe indeed we have too great a preponderance of constables in any one given area", and at least get some public relations going, cool it down or do something, but right now it seems that there is no direction from those of us as a government that are paying the bill for these police services. I mean, this is coming through our budget. Why should we not properly and logically have the opportunity, Mr. Chairman, to have some control over the service that we are contracting for. I think it's a very, very serious question, and I think arising out of it, we could arrive at the solution to the problem that I have stated here, that many find quite hilarious, but in fact is quite serious.

As a matter of fact, I am sure that Mr. Chairman could cite you several examples, not as a lawyer, but as a person who -- and I think I can safely say who left a court case and managed to win the day in that particular court case, and was followed all night, while an attempt was made to find him doing anything wrong, driving a vehicle or anything in order that they could throw him in jail, and as he would leave one place they would pick up the phone and phone the squad car to follow him to the next place and then they would follow him.

You think it's funny, it's hard to believe, it is true, and this type of thing goes on nightly at Watson Lake, and as I say, this is what I am trying to resolve.

Now, should we not go to Ottawa and say all right, in the absence of an Attorney-General, we must have some way, as a government, who are contracting for these services, to have some say in this type of thing.

**Mr. Chairman:** Possibly just before we hear from Mr. Gillespie, I would like to also say that it's not really a matter for smirking or laughter, because we are dealing here with civil liberties, fundamental rights of the people of the Yukon.

Mr. Gillespie?

**Mr. Gillespie:** Mr. Chairman, two comments, perhaps three. First of all, I'm sorry that you didn't take -- that Mr. Taylor did not take the opportunity to speak to the Commission because I think that was probably a more effective vehicle for addressing the particular problem that he is -- or that somebody else didn't take the opportunity to bring that to the attention of the Police Commission when they were here just last

week.

The second point is that the R.C.M.P., and I'm not entirely certain about this, but I believe probably in most provincial jurisdictions that have their own police forces as well, are somewhat independent of government control, not entirely independent of government control, but somewhat independent of government control, in order that they can operate without any kind of "political interference", and this gives them the kind of independence that they require to do their job and their legislation has been set up in this country in that manner.

This provides us with only a limited ability to influence them in the allocation of their police officers through the Territory, and only a limited ability to influence them in the way in which they carry out their duties. However, having said that, the -- our relations have been quite good with the local R.C.M.P. people here, and we are in a position to make representations with them. The decision then is theirs on how they react to that.

**Mr. Chairman:** Thank you, Mr. Gillespie. Mr. Berger?

**Mr. Berger:** Yes, Mr. Chairman. The Honourable Member from Watson Lake brought up a very serious point from my way of looking at it.

Dawson City has been asking just for the opposite for the last couple of years, to get more staff members into Dawson City. Obviously from the sound of the Honourable Member -- if they are overstaffed in Watson Lake, we are asking for more police protection, especially in the summer months and we can't get it and the reason given to us was they were understaffed.

I wonder, how the, really, the Police Agreement is set up in the Yukon Territory, of who sets the priorities of where people should be and where people should not be?

**Mr. Gillespie:** Mr. Chairman, I believe those priorities are set and those decisions are made by the R.C.M.P. They make them, those decisions, presumably on the numbers of people, the crime rate that has been experienced in various areas, the distances from Whitehorse, I would imagine factors of that sort.

**Mr. Chairman:** Mr. Fleming is next. Then Mrs. Whyard.

**Mr. Fleming:** Mr. Chairman, I would take it from -- just his last remark about the crime rate and so forth and so on, that Carcross is a very very good place to live there being no R.C.M.P.

But I would like to ask the question if there is anything, you know of anything for this year, is there a possibility for maybe an R.C.M.P. post placed there. I heard rumors of that the people are concerned that now the highway is going through to Skagway and it is the wishes of most of the people that they would have an R.C.M.P. post there now and hopefully we could borrow Mr. Taylor's possibly.

**Hon. Mr. Taylor:** You can have four.



**Mr. Chairman:** Thank you, Mr. Fleming. Mr. Gillespie?

**Mr. Gillespie:** Mr. Chairman, I don't know the answer to Mr. Fleming's question with any degree of certainty. I believe there is a summer detachment there, and I would expect at the time that the Carcross-Skagway road goes through, that there will probably be a greater need for another -- a full time policeman there, although I can't say this on behalf of the R.C.M.P. But I'm not aware of any plans to put a policeman there on a full time basis.

**Mr. Chairman:** Thank you. Mr. Fleming?

**Mr. Fleming:** Would you be willing to inquire from the R.C.M.P. if there is something in the near future and possibly bring it to us?

**Mr. Gillespie:** Yes.

**Mr. Chairman:** Mrs. Whyard is next, then Dr. Hibberd and then --

**Mrs. Whyard:** Mr. Chairman, I just wish to comment that as I travel around the Alaska Highway, my interpretation of the detachment at Watson Lake is that it's a very important key point for the Alaska Highway traffic situation, and accidents for several hundred miles in each direction, and I would assume that with an N.C.O. and three men on each shift or whatever, you have to have a shift system, they have got to cover those miles and be available.

I don't know what the local situation is for the community, I'm only looking at it from a highway traffic point of view, and it's a pretty long section to be responsible for, and as Mr. -- as the Honourable Member from Watson Lake knows, there are many accidents in that section.

**Mr. Chairman:** Thank you, Mrs. Whyard. Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I'm rather surprised at the remarks made by the Member from Watson Lake. I understand that the role of the police is for the protection of the citizens, and I would be simply delighted to have the number of constables available that they do have.

**Mr. Chairman:** Dr. Hibberd is inspiring more debate, I can see that. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, in answer to the question as raised by the Honourable Member from Whitehorse West, I think she then must appreciate that based on her argument, that at Haines Junction we should have seven R.C.M.P., because they also cover a very large stretch of highway, and Teslin should be obviously increased on that basis as well, because their detachment covers a great number of miles of highway. I don't think you can equate that with anything.

It's a real problem, especially when the people in the community, or a number of people in the community get the impression that their rights and privileges and freedoms are in jeopardy, and this in-

deed is the situation at this particular moment.

I still have the one hang-up, in any event, Mr. Chairman, on the role of the Attorney-General in relation to the operation of police services, and I concluded from the remarks that Mr. Gillespie made in this regard, that indeed the Attorney-General of a province, for instance, has no real control over the operations of the police services, and I find that difficult to -- maybe I've got this all wrong, but I find that difficult to believe, because it has always been my understanding that the Attorney-General of a province had indeed had a great deal to say in the direction and operation of the police services side of the justice function in a province, and I still reiterate, I think as long as we are paying -- we are paying what, we are paying 15 percent of the Yukon payroll, 5 percent of Air Division, one and a half percent of training division, half a percent of headquarters division and so forth, is the formula. Cost to the Yukon Territory is 48 percent of operating costs and so forth, and when we are paying this kind of money -- and if it didn't appear in our budget, well that might be a different thing, but it does appear in our budget. It places a responsibility upon this House and upon the government of the Yukon Territory to some degree, to have some say in the people we are contracting with, and otherwise you are handing them virtually a blank cheque.

And I really think that some effort should be made to bring this to the attention, this whole question to the attention of the Justice Department, and that a similar function as an Attorney-General be placed in the Yukon Territory in order to get results.

**Mr. Chairman:** Thank you, Mr. Taylor. Do you have a comment on that, Mr. Gillespie?

**Mr. Gillespie:** Yes, Mr. Chairman, two comments. One, in a province if my understanding is correct again, the Attorney-General does not have direct control over the operations of the R.C.M.P. in that province, even for the work that is being done on behalf of the province. Where that control comes in is in the contractual arrangement between the province and the R.C.M.P., but once that contract is let, then to all intents and purposes, it's up to the R.C.M.P. to execute it.

However, having said that, in the Yukon, there is nothing to prevent the Commissioner or the Territorial Government to approach the local detachment and as I mentioned earlier, to make representations with them, but not on a control basis. We can speak to them and attempt to have them respond to our concerns.

**Mr. Chairman:** Mr. McKinnon has been patiently awaiting his turn.

**Hon. Mr. McKinnon:** Mr. Chairman, the most remarkable thing I find of the conversation around the table to date is that the total constabulary of the R.C.M.P. of Watson Lake followed the Honourable Member from Riverdale around for a total night, and didn't find anything to incarcerate him for.

**Mr. Chairman:** I agree, I trusted luck at times.

**Hon. Mr. McKinnon:** I have great sympathy with



the position as is being expressed by the Honourable Member from Watson Lake. I have had problems with the Police Services Agreement over the total number of years that I have sat at this Council, and because I happen to be on a different side of the House doesn't resolve my sympathy with certain comments that the Honourable Member has made.

Now, the Government of the Yukon Territory has placed in its budget, a sum of almost a million dollars this year. This reflects totally in the operation and maintenance budget of whether we are a have or a have not area as far as paying our own way is concerned. I have great sympathy with the Honourable Member's comments as far as the position of the Territory vis-a-vis a province in relationship with the constabulary of the R.C.M.P. And there's no doubt in my mind that until the function of an A.G. is resident in the Yukon Territory as a part from the Attorney-General of the Yukon, which is residing and which the power lays in the Attorney-General of Canada, that it's very, very difficult to put any relationship between the public of the Yukon and the enforcing agency, the R.C.M.P.

And Mr. Legal Advisor and myself, and different people who have been in the same capacity as him over the years, have tried to bring about some type of a relationship as a buffer between the people and the enforcing agency, and it's my opinion that until the A.G. office, or the office of an Attorney-General's function is placed in the Yukon Territorial Government's hands, that it is almost impossible to sell the public that there is some relationship between the government and the enforcing agency.

And I don't think it's unfair to say that the total image of the constabulary is dependent upon whoever the inspector and the superintendent is in the Yukon at the time. And we have been blessed with having some of the most publicly oriented inspectors and superintendents that have ever worn the uniform of the R.C.M.P. in the Yukon.

But, in other instances, and for a certain period of time, we have not been that fortunate, and in that period of time where the inspector is not totally involved and totally committed to the people of the Yukon, that there has been great difficulties without the buffer area of the people knowing that there is some relationship through government between the people and the constabulary. And I think that the Honourable Member from Whitehorse West really nailed it home when she was asking the question at the original part of the debate, and there is no answer at all until there is responsible government in the Yukon, and until there is the function of an Attorney-General with the people of the Yukon, so that the populous of the Yukon knows that when valid complaints, and I know they are valid, are raised by the Honourable Member from Watson Lake, that there is some place that they can go and some place that they can have input, and at this point in the Yukon Territory, that input except at this council table is unavailable to the people of the Yukon. Because they do not have an elected official who has the control of the enforcing agency at their hands, and until that function is properly put in the hands of the people of the Yukon, this is a problem that is going to continue to exist, and as I say, fortunately we've had such great men in the inspector's role, in

enforcing the laws that the Government of the Yukon Territory makes, and the only thing that one can hope is that this type of a person is going to continue to be employed by the constabulary in the Yukon Territory.

There is one other point that should be mentioned. When you are spending a million dollars of the taxpayers' money and it's here in this budget with very little detail, that Members of this Committee still have the ability as other Members of Council have done on prior occasions when they have felt so aggrieved with things that are happening, of calling the Superintendent and the inspector before this Committee, and it always has been a good exercise in letting the people of the Yukon know just what the priorities are, as far as the enforcing agency is in the Yukon Territory, and there certainly would be no objection, I don't think from any Member of this House, if a Member of Council wanted that ability to call either the Superintendent or the Inspector before Committee.

**Mr. Chairman:** Thank you, Mr. McKinnon. Mrs. Watson is next.

**Hon. Mrs. Watson:** Yes, Mr. Chairman, I can't help but express a little understanding and sympathy for the Honourable Member from Watson Lake if you have these seven constables, with a few parole officers, and a few welfare workers and Outreach workers, I'm sure that we're being over enforced and over-supervised and over-assisted.

However, I will not be at all surprised if this budget goes up considerably next year or the year after, and that the number of R.C.M.P. that we are forced to have in the Yukon Territory may well increase, because the role that the R.C.M.P. are prepared themselves to play in these one and two man detachments, the whole concept is changing.

In the past, we have been able to rely on these people to work 24 hour shifts, to be on call for 24 hours, seven days a week, somebody is always there covering. The rules of the game are changing, and these people are not prepared to make themselves available, and justifiably and understandably so. So when we've had a detachment that covered hundreds of miles, maybe not many people, but a lot of area, and they had to be there 24 hours, seven days a week, they are not going to do it and we are going to have to provide relief. And I wouldn't be at all surprised if the situation that the Honourable Member has referred to in Watson Lake could well--the number of staff could well expand in other areas. For that simple reason.

**Mr. Chairman:** Thank you, Mrs. Watson. Mr. Lang.

**Mr. Lang:** Mr. Chairman, the Honourable Member from Watson Lake has my deepest sympathy, as I know what is happening down there, but there is one thing that I can't understand, and I think I would like to refer a question to him.

We just had the R.C.M.P. inquiries here, and I can't understand why they did not, even if they were being afraid of harassment, et cetera, et cetera, why they did not put in even an anonymous presentation to the inquiry, because these are the people to talk to, and I can't understand why this was not taken, this step wasn't taken in that direction.



**Mr. Chairman:** Mr. Taylor, you're next.

**Hon. Mr. Taylor:** Mr. Chairman, the answer is probably two reasons. One is because the people--well first it was the lateness of knowing that the Commission was even coming here, and then the distance it would take to fly in and it would cost you 40, 100 odd dollars out of your pocket just to fly in here and make these representations.

**Some Members:** You were here.

**Hon. Mr. Taylor:** Yes, but I can't be here and over there both.

Secondly is that the people of the Territory, or the people of the community would be reluctant to do this because of the reprisals, which is the very thing that they are talking about. If someone went up and let loose in front of a Commission hearing here and went back there, as I say, they would have a police car behind them about two foot behind them every place they moved in the community, and eventually, if they don't get you today, they get you tomorrow because that's what the beef is about.

The third thing was that people in discussing this, as to whether people should or shouldn't was the fact that they felt that here are we talking to policemen about policemen and we never hear anything about it. That was the reason I asked the very first question, was if we would hear the results of that report, and I just had one question before I leave the floor, Mr. Chairman, I had one question and I'm wondering if at some point in time I could get an answer to it.

Is there an anticipated further increase of R.C.M.P. staff in Watson Lake this year, that is constable staff?

**Mr. Chairman:** Mr. Gillespie?

**Mr. Gillespie:** Mr. Chairman, I don't know the answer to that question, I'm sorry, but I will attempt to find out.

**Hon. Mr. Taylor:** I would appreciate it.

**Mr. Chairman:** Thank you. Mr. Lang was next.

**Mr. Lang:** Mr. Chairman, I would state here that if we do have another public inquiry here in Whitehorse, Yukon Territory, and Watson Lake is still suffering from the overstaffing by the local R.C.M.P., if people in Watson Lake want to prepare a brief and are afraid and reprisals and harassment, I myself would be quite willing to be prepared to put it forth before the inquiry on behalf of Watson Lake. We won't need to use any names.

**Mr. Chairman:** Mr. Lang knows a few people in Watson Lake.

**Mr. McCall?**

**Mr. McCall:** Yes, Mr. Chairman. After listening to the Honourable Member from Watson Lake and the comments, I have a few complaints also about the R.C.M.P. Before I--I don't want to take up any more time on it, I was wondering if I am in a position to request at this time that the inspector of the R.C.M.P.

could make himself available for this House as a witness, in order to discuss this as a whole. The Superintendent, I'm sorry.

**Mr. Chairman:** You are certainly in a position to make that request.

**Mr. McCall:** Do I have to make that as a motion, Mr. Chairman, or--

**Mr. Chairman:** What's the feeling of the Members?

**Some Members:** Agreed.

**Hon. Mr. McKinnon:** Mr. Chairman, I would have no trouble at all agreeing with that suggestion. I think it should be the Superintendent, and the Inspector appearing before the Committee.

**Mr. Chairman:** Then we are agreed on that?

**Some Members:** Agreed.

**Mr. Chairman:** Very well, we will set a time certain and that will be set this afternoon.

**Hon. Mr. Taylor:** I wonder, Mr. Chairman, if it might be an idea to have this up to say two o'clock, in order that they could have time to get here and it wouldn't tie us up in a recess.

**Mr. Chairman:** Madam Clerk, could possibly someone on your staff ask them if they could be available?

**Madam Clerk:** Yes, Mr. Chairman.

**Mr. Chairman:** Mr. McCall, are you finished with your comments?

**Mr. McCall:** I sat down, Mr. Chairman.

**Mr. Chairman:** Well that is always a good sign, Mr. McCall, but it's not always absolute. Mrs. Whyard.

**Mrs. Whyard:** Mr. Chairman, in addition to the topics which have already been raised around the table this morning; I would be interested in hearing some kind of report from the Superintendent, since the establishment of our own Division here, M, isn't it, and we are no longer under the supervision of G in Ottawa. I think it would be of interest to all members to hear how it is working out.

**Mr. Chairman:** Thank you, Mrs. Whyard. I agree. Mr. Berger?

**Mr. Berger:** I would just like to rise in defence of the R.C.M.P., because I think most of the constables do a wonderful job, and I think the impression is left behind right now that the R.C.M.P. does nothing else but harass people, but the problem as I said before is that they are understaffed, and I do understand the reason because they just recently started a union agreement or something like this but what I can't understand is why not increase the force in the Territory, and this problem is here for the last two years already.



**Mr. Chairman:** Thank you, Mr. Berger, and I would like to say that I agree with you that on the whole, the R.C.M.P. have done an excellent job, and most of the members are very good.

Applause

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, is there any possibility of getting a breakdown for the information of the Members of this Assembly?

**Mr. Chairman:** Well this, possibly, Mr. Gillespie, could we try to get this this afternoon?

**Mr. Gillespie:** May I ask, a breakdown of precisely what, Mr. Chairman?

**Mr. Lang:** Mr. Chairman, of the Police Services Agreement is their a Financial breakdown.

**Mr. Gillespie:** Mr. Chairman, it just so happens that Mr. Miller has got one with him, I believe.

**Mr. Chairman:** He just happened to bring his piano with him?

**Mr. Miller:** Mr. Chairman, no I don't have a breakdown, I have a copy of the agreement that is currently in effect, which doesn't break down in detail the precise dollars, but it gives the percentages of what we pay for, and the number of detachments that are covered under this Agreement.

So if Members would like, you know, I am quite prepared to hand out a copy of this Agreement.

**Mr. Chairman:** Yes. Before I entertain further questions, my feeling is that possibly we could pass this item by and come back to it this afternoon, unless somebody has something that's extremely relevant and pertinent. Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I don't presume it is that relevant, but I have been very quiet for the last hour or half hour, and--

**Mr. Chairman:** I was going to compliment you on it.

**Mr. Fleming:** --I would like to--I do sympathize with the situation in Watson Lake, but I would like to express an opinion more or less as to how these things do happen, and what we can do to prevent some of them.

I feel that as far as our area is concerned, we have great respect for the Mounted Police, and I think they are doing a wonderful job, myself, but they do have, I presume, the same problem we all do. There are young people come into the force and they are out to make a name for themselves, and the only way they can do it, more or less, is to get things done. Consequently, if they don't find enough bad people, they are going to look around and make a few somehow or another, and this actually I think is the situation possibly down there, because I have found them the very best. I have known many of the inspectors and you just don't find them more dedicated to their job and do it properly, not just any way at all.

**Mr. Chairman:** Hear, hear.

Applause

**Mr. Fleming:** And I feel also that the people themselves, I think, must stand up sometimes when they feel they have been done wrong, they have to fight back a little bit, and this is so often that it doesn't happen, due to the fact there is a fear and this type of thing, but I think we do at any time. I myself have been taken into hand, and I did not feel I did an injustice, and I think that there are a few things around that will prove that I didn't at that time and therefore, if you are in the right, I think you must stand up for your rights and fight them, and I think this is true all over. If you want things right you have got to fight for them.

**Mr. Chairman:** Thank you, Mr. Fleming. Mrs. Whyard, did you wish to comment further?

**Mrs. Whyard:** No, Mr. Chairman, I will wait till this afternoon.

**Mr. Chairman:** Thank you. Can we then pass on to the next item? The next item is Criminal Injuries Compensation, \$12,000.00.

Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, could we have a brief explanation of this as this is a new item in our budget, we have never encountered this before.

**Mr. Gillespie:** Mr. Chairman, very briefly, the Criminal Injury Compensation Bill that will be put before--that has been put before the House but not debated, will be aimed at compensating people who, during the course of helping a peace officer to either prevent a crime or apprehend somebody who has committed a crime, become injured in some way that requires compensation, or loss of job or of personal injury and expenses related thereto, this Ordinance will provide for compensation to that person.

It will also provide for compensation to the dependents of a person who has assisted a peace officer or who has been the victim of a crime that has been committed, let's say something like assault, an innocent person is assaulted and is killed. Now the compensation to the dependents of that person would then flow from this Ordinance. That, very, very roughly speaking is the general focus of this Ordinance, proposed Ordinance.

**Mr. Chairman:** Thank you, Mr. Gillespie. Mr. McIntyre?

**Hon. Mr. McIntyre:** Perhaps before we clear this Bill, we should pass the Ordinance that authorizes it.

Some Members: Agreed.

**Mr. Chairman:** Shall we then pass by this particular item?

Some Members: Agreed.

**Mr. Chairman:** Before we go on to the next item, I have a note that has just been handed to me that the Superintendent and Inspector are quite willing to appear before this Committee at 2 o'clock this af-



ternoon.

The next item is Court Worker Program, \$15,000.00. Mr. Lang?

Mr. Lang: Mr. Chairman, could we have a brief explanation of this program?

Mr. Gillespie: Mr. Chairman, this program is one that was begun in, I believe, January, 1974, under the direction of Skookum Jim Friendship Centre, and it was paid for from then until the end of this fiscal year, March 31st this year, under an on-the-job training funding arrangement with Indian Affairs. That funding arrangement terminates at the end of this fiscal year and a new arrangement is being proposed, and it will be proposed to this Council in the form of an Ordinance, to enable the Commissioner to enter into a cost sharing arrangement with the Department of Justice.

Now, which will provide for a 50/ 50 cost sharing between the Federal and Territorial Governments. If I can have your indulgence for a moment, I will just read the terms of reference of this Court Worker person who is to serve all Yukoners who may be in need.

"To assist the offender in obtaining information as to what he might be accused of and to where he should appear. Inform the accused person what his rights are, what the charges mean, the consequences of his plea, and depending upon the latter, what might happen to the accused, what to say and to whom to say it.

Appear with the consent of the accused during his court appearance, to assist and arrange for bail, to obtain the accused's release pending the conclusion of the hearing. Assist the offender in completing various forms, for example, Legal Aid applications. Act as an interpreter when required.

Meet with and discuss the issue with a Legal Aid lawyer. Form good working relationships, relationship with the R.C.M.P., Court Registry staff, probation service, the parole service, the magistrate, judges and so on.

Assist the Probation Service in preparing presentence reports, assist the offender whilst incarcerated to make contact with friends, employees, schools, et cetera. Assist and act as a parole officer when necessary. Assist the Yukon Courts in generating a better understanding of the offender and his situation."

Mr. Chairman: Thank you, Mr. Gillespie. Miss Millard?

Ms. Millard: Mr. Chairman, as a former probation officer myself, I would really like to support this program whole-heartedly. As a matter of fact, I would like to see it extended.

I'm wondering if this \$15,000.00 simply covers salary, or is there an amount available for him or her to travel throughout the Territory, because a lot of the assistance is needed outside of Whitehorse.

Mr. Chairman: Thank you, Miss Millard.

Mr. Gillespie: Mr. Chairman, the intention is, as I understand it, that this individual will travel in the Territory.

Now, the money will be paid directly to the Skookum Jim Friendship Centre, and the way in which they allocate it between salary and other expenses is for them to determine.

Mr. Chairman: Miss Millard?

Ms. Millard: Mr. Chairman, in that case I would like to suggest that perhaps it could be twice this amount, simply because \$15,000.00 seems to me covers the salary only, and a good \$5,000.00 should be set aside for travelling, at least.

Mr. Gillespie: Mr. Chairman, I'm not aware of what is being paid to the court worker, and what is therefore left for other expenses.

Mr. Chairman: I would like to comment, I think we have an excellent young man who is being trained, he has been very cooperative and is fulfilling a very urgent need at this time.

Mr. Fleming?

Mr. Fleming: Mr. Chairman, I would like to ask, this court worker, this is for, you know, in the Territory sometimes it's a native problem or it is an Indian Affairs problem, this is for all of the people in the Territory, or any of the people in the Territory?

Mr. Gillespie: Mr. Chairman, the answer to that is yes, it is for anybody in the Territory.

Mr. Chairman: Any further questions or comments? Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, I would suggest that we give this the same treatment as the previous item, and wait until we read the Bill before approving this item.

Mr. Chairman: Agreed?

Some Members: Agreed.

Mr. Chairman: Very well, we have then finished item 8, Department of Legal Affairs, \$1,642,840.00, with the exception of those items which were set aside.

The next item in Schedule A, under 9, is Department of Highways and Public Works, \$11,727,849.00, and that is found on page 51 of the Main.

Mr. Gillespie: Mr. Chairman, may I be excused?

Mr. Chairman: Yes, Mr. Gillespie, you may, and thank you very much for attending.

The first item is Administration, Highways and Public Works, \$562,513.00. Mr. McCall?

Mr. McCall: Yes, I would like to ask the Honourable Minister for Local Government a question I asked yesterday under the wrong budget estimate. One is, is the Local Government Department considering extending the blacktop on the Klondike Highway this year, and secondly, is there any provision in the budget estimate to improve or upgrade the poor state of the road near the Little Salmon area of the



Campbell Highway?

**Mr. Chairman:** Mr. McCall, with some trepidation I must say that you have got the right item, but the wrong Minister. I think this should be directed to Mr. Miller. Mr. Miller, would you --

**Mr. McCall:** I am sorry.

**Mr. Miller:** Mr. Chairman, we have provision in the estimates in the capital side to pave, to do some sub-grade work and some paving between Milepost 94 and Milepost 104 on the Whitehorse-Keno Road, which I believe is what the Honourable Member is referring to.

The question of whether or not we will be doing anything regarding the glacier problem on the Campbell Highway, I'm not entirely sure, I will try and find out.

We are also intending to pave, now this is subject to Ottawa approval, from Mile 0 to Mile 7 on the Campbell Highway.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** I believe -- does that come in from Watson Lake, Mr. Miller?

**Mr. Miller:** That's correct, that's on the other end.

**Mr. Fleming:** Mr. Chairman, I would like to ask if there is any paving going to be done from Whitehorse south this summer? In the area from Whitehorse south?

**Mr. Miller:** Mr. Chairman, the Alaska Highway, I think as all Members are aware, any paving or reconstruction still comes under the auspices of the Federal Department of Public Works. They have just recently announced a program to start reconstruction and paving starting at the Carcross cut-off and ending at Jakes Corner on the Alaska Highway.

How much of that will be done this year, I'm not entirely sure, but they are calling tenders for at least a portion of that. During this current fiscal year.

**Mr. Chairman:** Mr. Taylor? Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to know if it is possible that we could -- in any way have those -- the plans of this bidding or possibly have one of the Department officials here so we may question him as to whether there is any relocation of roads along Marsh Lake in that area on this program, or is it going to be paved on the old Alaska Highway?

**Mr. Miller:** Mr. Chairman, I can get that information and bring it forward. To my knowledge, they are basically going to follow the existing road alignment with the removal of certain curves and this type of thing, but they are not changing the alignment, to my knowledge, and I'll get the information and bring it back.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman.

Occasionally, you know, I think a person or a Member should, where credit is due, throw a bouquet and I think at this time in relation to a subject raised by the Honourable Member from Pelly River, I think at this time I would like to throw a bouquet to the Engineering Department.

The stretch on the section of road I believe the Honourable Member refers to, has always been a tremendously bad glacier situation in the winter time. This fall, in anticipation of this in the Swift River area, this side, north of Swift River, the administration decided to put to work two of the power plants which they don't use in the winter, they are out in the summer camps and so forth, and put these power plants to work, run some heat tapes to culverts and the glacier problem of glacier activity in the winter, and through this method to see if they couldn't effect economy and so forth in glacier control.

They did this and it just worked spectacularly well. It still has a few faults, but now they know what the faults are by reason of this first winter's operation, and so they have, in fact saved the government and the people of the Territory a great deal of money in the whole area of glacier control. I think that possibly employing this principle, it may be of benefit in the area suggested by the Honourable Member from Pelly.

I really think it's a breakthrough in concept in maintenance, and I would like to compliment the Department for this. I think it is really an enterprising and a very good thing.

**Mr. Chairman:** Thank you, Mr. Taylor. Dr. Hibberd is next.

**Dr. Hibberd:** Mr. Chairman, Mr. Miller has commented on the reconstruction of the highway along Marsh Lake, and I'm wondering if this is in compliance with N.C.P.C.'s requirements as far as the water level of the lake is concerned?

**Mr. Chairman:** Thank you, Dr. Hibberd.

**Mr. Miller:** Mr. Chairman, I -- as I indicated, I am not aware of any relocation of the highway along Marsh Lake, but I will endeavour to find out and bring that answer back.

**Mr. Chairman:** Mr. Fleming was that your question?

**Mr. Fleming:** That was my -- yes.

**Mr. Chairman:** Thank you. Mr. McCall?

**Mr. McCall:** I would just like to point out Mr. Chairman to the Honourable Member from Watson Lake I was not about to scream at the top of my voice about the inactivities of the maintenance camp men, they do a fantastic job. It is only this year, actually, where we have had some serious problems with this glacier because over a span of a few years in the past they have kept themselves on top of the problem with steaming the culverts, etcetera, etcetera, but you know as well as I do that we have had a very mild winter, especially in our area, and this has created extra problems. I am only curious. like I asked Mr. Miller. if



they are looking at this particular situation just in case we get another mild winter? You never know we may be going back into the banana-belt situation, I don't know.

I would like to ask the question if I may, Mr. Chairman, of Mr. Miller, if there has been any consideration given to the transferring of that maintenance camp at Little Salmon to Faro, because of the lack of facilities for the individuals that live there? I am just curious on this, if there is any future consideration being given on this. I was asked by one of the constituents that live there and work there if I would bring this up. So I am doing so now.

Mr. Miller: Mr. Chairman, we normally try and place our highway maintenance camps in those locations where we can best serve the road. Little Salmon happens to be just about the center of that section of road and, from our operating point of view, it is in the best possible location. Whether we would consider moving that to Faro at some point I would hate to judge at this juncture.

One of the problems that we do run into, I think you are all aware of it, we have trouble sometimes keeping staff in these remote camps. That one hasn't been a particular problem to date. To my knowledge we have no intention, at this point in time, of moving that camp to Faro.

Mr. Chairman: Mr. McCall?

Mr. McCall: The reasons why I brought it up, Mr. Miller is, that I know of the lack of facilities at the Little Salmon camp and there was a recent incident, not very long ago, where they had difficulty as far as medical. We have all of the facilities necessary and I feel that it may be creating a little frustration on the part of the government employees that have to work there.

The locale, I would beg to differ because if you work out your mileage per maintenance Camp along the Campbell Highway I think there is a slight irregularity between that and Carmacks and that and Ross River.

Mr. Chairman: Thank you, Mr. McCall. Mr. Taylor?

Hon. Mr. Taylor: I noted under Office Rental Recovery, Mr. Chairman, we seem to have a recovery of \$484,265.00. I wonder if this can be explained? Just where does this recovery result from, specifically?

Mr. Miller: Mr. Chairman, basically what we have done this year is that we have transferred the office accommodation for all government departments into Highway and Public Works. At one time, I think you recall, we had it in the Administration area of the budget. The rental of land and buildings, you will notice, just above, is the total rent that we would pay for space that we are now renting across the Territory for office accommodation. We charge this back to our departments at \$6.70 per square foot and show the recovery here. So effectively we are not voting the money twice, we are only voting it once.

Hon. Mr. Taylor: Thank you Mr. Chairman.

Mr. Chairman: Thank you, Mr. Miller. Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, am I correct in assuming from the figures shown in recoveries under this department, I have a total of ten million three hundred and forty nine, five seventy, that we are in effect, recovering ten million out of the eleven seven we spend?

Mr. Miller: That is essentially correct, Mrs. Whyard.

Mr. Chairman: Mr. Fleming is next.

Mr. Fleming: Mr. Chairman, this will be a question, I would comment on the -- what the government calls recreational roads in the Territory, which I believe today that they do not maintain during the winter months. For example, I would like to quote the Annie Lake Road where there are possibly, I think now there is 14, 13 to 14 families living in the first ten miles of that road. I find it hard to believe that we can't supply maybe possibly a small amount of help in the winter time to an area such as this where there are quite a few children to go to school and so forth and so on. I am just wondering if it is the intention of the government to stay with the program as it is today or will there be something in the offing that they may do something about this?

Hon. Mr. McKinnon: Mr. Chairman, this is a fairly political question and as such it ended up on my desk.

A paper was prepared as to what the cost would be to the people of the Yukon Territory in keeping in what are now classified as recreational roads open during a 12 month period.

A further assessment was also made about the people living on these recreational roads, as to what status they had under the leases granted to them by the Federal Government that they were living in these areas. Without exception, Mr. Chairman, the leases were granted by the Federal Government, not the Territorial Government, with the rider that no services of government would be provided to these people who chose to live in wilderness areas.

Now, Mr. Chairman, they are asking, which is inevitable, so help me, as soon as people move together in an area and they come to you and they tell you with all good intentions in the world they will never ask, never demand a government service, as soon as there are three or four living together, its school busses, street lights, sewer and water and paving and don't just ever not think that this is going to happen.

It would require in the Territorial Budget somewhere in the neighborhood of about an additional \$70,000.00, I believe, to keep what is now classified as recreational roads open over a 12 month period. I think that it is the federal governments responsibility, who gave the land to the people in the first instance with the specifications that they would live there under certain lease requirements, to decide whether or not they now want to provide any services.

The Territorial Government is providing the recreational roads out of their budget and the Department of Local Government, at this point, cannot justify the extra expenditure of funds which would only come



out of increased taxation to the rest of the people of the territory to keep these roads open on a 12 month basis.

Mr. Chairman: Thank you, Mr. McKinnon. Mr. Fleming?

Mr. Fleming: Mr. Chairman, I would ask Mr. McKinnon if this survey is possibly made and the \$70,000.00 you say it would cost to do the roads, is this based on all of the recreational roads or it is based on the roads where people more or less have asked for assistance?

Do you not possibly think that this could be looked at in the matter of priorities as to whether you need there -- whether there is enough people living on that road to need it? We know there is no sense in grading a road where there is nobody living. On the other hand if there is people living there there is a possible need.

I think this should be looked into. I agree with you entirely when you say the Federal Government issued these things with a clause that says you can't have anything. I don't think it was right in the first place. I think this should be remedied and I think we should remedy it through the Territorial Government, if we can.

Mr. Chairman: If I may interject at this point. I certainly will allow a brief answer, but it seems to me that possibly a more fruitful discussion could be carried on when we got to the item, Recreational Roads and Boat Launching, Ramps on page 52, but I will allow a brief response and I thank you for giving us notice of what we can expect at that time.

Hon. Mr. McKinnon: I just guarantee the Honourable Member from Hootalinqua that once you make the exception then you are going to have to do it as the rule. There is no way that you can have a discriminatory policy that allows people on the Annie Lake Road to have their road open 12 months of the year and not have some sort of --

Mr. Fleming: No.

Hon. Mr. McKinnon: Once you make the policy it either has to be general one or way or the other. Up to this point we have made the general policy that we just cannot afford to treat the recreational roads on a 12 months basis.

Mr. Fleming: Thank you.

Mr. Chairman: Mr. Lang?

Mr. Lang: Yes, Mr. Chairman, I would like to direct a question to Mr. Miller, if I may. Last year I un-

derstand that there was a policy of -- this issue concerns me very greatly because -- before I elaborate, the Alaska Highway to us is the artery of to the outside, the main artery, From talking to some of the employees of the road maintenance department there was -- appeared to be a policy of cutting down on any overtime at all. I was wondering is this still in effect, or what, especially for the summer months, is what I am referring to.

Mr. Chairman: Mr. Lang, again, perhaps we could discuss this under item 909, page 55 in the Budget. I will give you first crack at the administration. I would like to get this item over with before lunch.

Mr. Lang: All right.

Mr. Chairman: Mr. Berger?

Mr. Berger: I hope my item falls in the right category.

Mr. Chairman: So do I, Mr. Berger.

Mr. Berger: It is concerned with the video-tape circuit in the maintenance camps in the north end, Stewart Crossing has absolutely no radio system of programming there, no -- T.V. circuit or nothing because of the location. It is mainly a maintenance camp and the video-tapes going by go up to Dawson and make the circuit around the camps on the Alaska Highway and on the way out they stop again at Stewart Crossing but there is no equipment there, no video machinery in order to show it there.

I was wondering if the administration could find enough money and spend there and have a video machine there so that people could enjoy those tapes going through their camp.

Mr. Chairman: Mr. Berger, I don't want to appear to be a bully but again, this might better be discussed when we come to Territorial Roads and Airstrips. This will put the administration on notice so we will expect a very lucid answer.

Any further questions or comments relatint to item 909? If not I will then declare the Committee recessed until two o'clock this afternoon at which time we shall be hearing from the special witnesses.

Mr. Miller, Mr. Huberdeau, thank you for attending. Perhaps you could attend this afternoon at about quarter to three or three o'clock.

I would think that a quarter to three would be appropriate.

Mr. Gillespie as well.

**Recess**



**Mr. Chairman:** I will now call the Committee of the Whole to Order, and we have as witnesses, Superintendent Nixon, Inspector Hunter, Corporal Sveinbjornson--I always have trouble with your name, sorry, and Mr. Gillespie, and I would like to thank the members from the Mounted Police for attending. I think it certainly shows the spirit of cooperation that we are concerned about. We are still dealing, of course with Bill Number 2 and this morning we passed by an item on page 47 of the Main, Police Services Agreement, \$982,134.00.

Who would like to go first? Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, this morning when we were dealing with the estimates of the Legal Department, and more particularly when we came to Establishment 802, Police Services Agreement, I raised several questions and the witnesses may be interested in these questions, and one, of course, is the overall picture of the lack, really, of an Attorney-General in the Yukon, and of course this is something that the witnesses could not really do anything about. This is of course a political decision and we haven't reached that stage in constitution or revolution, whereby we can have an Attorney General.

But it follows then that the Attorney-General of a province would be the liaison between the citizens or the government of the province, and the force, in terms of the agreements entered into in relation to police services.

Lacking that, we have been unable to determine, from anyone at the Territorial level who is a direct liaison between the force in this case, and the government, short of the Commissioner possibly of the Territory. The Governor-General is then the Governor-General of all of Canada.

But, this question arises mainly because of the relationships that sometimes, or that do indeed exist between the Force and the people, and of course here in the House we represent the people.

Now, I'm more particularly zeroed in on the Watson Lake situation, as being once again difficult, as it was last spring, and the relationships, I feel, general relationships between the force or some members of the Force, more particularly a couple of members of the Force, and the community are not, in my opinion, and in the opinion of many others in the community at the very best.

I think last spring we had the incidents where we had one young constable who was out really getting at it, and let's say he was picking up and prosecuting a lot of people that, as far as the community felt, he really didn't have to do or possibly shouldn't have done.

Now, the situation arises again today, where we have seven constables or seven members of the force, I should say, in Watson Lake, and we have that feeling of being oppressed in fact. Maybe it's because we possibly have one or two members of that group that are a little overactive, nevertheless, for whatever reason, we have that feeling of fear of the force again, and it was one that we had hoped to have overcome, and I thought we maybe had overcome during the course of summer.

And so, I don't know how to deal with the question. Now it was asked here this morning, Mr. Chairman, by one Honourable Member, why were not these--this

situation made clear to the public hearings just held a few days ago. I pointed out that people are darn well scared to go up to -- for instance, to a police hearing, or a hearing by the police, rather than an independent body, and -- because of the fear of repercussions within a small community.

We have in the Watson Lake area, I'm not including British Columbia, by my estimate, about 1,200 people. Say there's 600 on the voters' list, there's approximately 400 in school, and so I would say approximately somewhere around 1,200 people. In such a small community with such a preponderance of members of the force, it just seems, you know, that when you see a car go by, this amplifies the fact that it seems that we are living in somewhat of a police state. And it's this problem I'm trying to get through, which brings us back to the fact that we have no Attorney-General. We have a definite fear on behalf of some citizens to lodge public complaint, and for me it's probably the toughest thing I ever had to do was last spring when this thing came up, and it's just as equally tough for me now, because in a way it's like talking against motherhood. You know the guys are out there, they have got a real tough job, and a majority of these good men are doing a real good job, but you get a couple of over zealous members and it just destroys the whole imagine of the total package.

So this is what I was attempting to relate this morning. We must find some area of communication, other than the good offices of say the Superintendent, if you live in Watson Lake or you live in Old Crow or Dawson, it's just not the easiest thing to skip into town for a good old heart to heart talk.

These are the problems that I am setting forth, and I hope they are taken in the vein in which they are given. We have got to find some way of rationalizing the situation, and I would begin by asking, Mr. Chairman, I'm wondering if possibly the Superintendent could tell us why there are seven members of the force in Watson Lake, and is it anticipated that there will be in fact additional members put in Watson Lake?

**Mr. Chairman:** Thank you, Mr. Taylor. Mr. Nixon?

**Mr. Nixon:** We are prepared, Mr. Chairman, to table statistics for the police force for Watson Lake Detachment Area for 1974. Corporal Sveinbjornson, and we will present those so you can have them, and if you want any questions he can interpret them. A 1,200 population doesn't seem much, but we give service from 8 o'clock in the morning in Watson Lake proper, until 5 o'clock the next morning, in other words, almost 24 hours' service to Watson Lake proper.

Now, if that municipality says they don't want that kind of service, we can certainly use the manpower elsewhere, because I would like to have another couple of men right in my own office. Mayo would like to have an additional man. Haines Junction needs an additional man because of the highway work and we are paying enough overtime that we had to put an additional man in there for the winter.

They also have a shift schedule here for Watson Lake. We also can explain that in any detail that you like. We cover down into B.C., as you know, Lower Post. We haven't a highway patrol in Watson Lake. We were projecting this in the future, but there's a lot of



work. We go into Cam-Tung there, that highway, so we can project also, or give you the overtime that our men have mounted up here since last summer, and for a while we were just keeping track of it for statistics to kind of get an idea of what it was going to cost us. We have been paying overtime to our constables and N.C.O.'s since last October, and as such we ride herd, supervision on that. But we can give you that overtime, and you are saying that they are not busy, there is over policed.

Well, if you look at the statistics for Watson Lake, we could go around with our eyes closed down but we are not going to, that's unless we are directed to by a Police Commission or the Attorney-General or somebody of this nature. Maybe we need a police commission in the Yukon, I don't know. Maybe we need a local Attorney-General

We have the Attorney-General of Canada at the present time that gives the control and the legislative thread, but you can't have policemen there, you know, playing partiality, and if there is that partiality, I would like to know about it.

I talked to Don here last December or first part of December, and you know, we had a good discussion on it and I thought things were pretty good. But we have caused an internal investigation in Watson Lake in the last month, and it's no secret, we are going to make some changes there. As a matter of fact, we might get a complaint that there's too many changes, because they might lose out on continuity.

But we are cognizant of a problem there. There was a schmozzle broke out in the Sportsman Inn there last December that, a donnybrook, a fight, and things arose out of that. I think that the citizens of Watson Lake would want a police force that would have the gumption to go in and clean that thing up. I have got all that recorded, and it's on the corporals and the constables' files, and our head quarters knows about it, and in due time, when we get replacements, there's going to be some transfers out of Watson Lake. There is probably going to be one transfer out of there within a few, I would say before the end of the month, it depends on when another chap from Whitehorse comes back off leave.

But we try to monitor and to keep abreast of the tenure of the situation, the crime situation, the people, what the people want. We just had Inspector Dwer-nichuk there for a couple of days and he was there as detachment commander a few years back and he knows a lot of the current people there who are still in Watson Lake.

Staff Sargeant Fendrick who has roved the whole Yukon for the last 10 years, he was down and made an investigation, he has been down to make two internal investigations, but there's another side to it. But just to be safe, from my point of view, that there is not harassment, we are going to make some changes.

But we can't say to the police, to that constable or that corporal, don't do your job. I would be the last one to go that far, and we preach community relations very heavy. As a matter of fact, we are having a seminar here tomorrow with our detachment commanders. There will be some in from Watson Lake and that will be on the agenda, police community relations, and you know, we haven't got enough manpower to designate people to that role alone, so we try to preach the gospel

that they all take part in the community. Be fair, be fair and just, and not be over zealous, we are not on any quota basis, and we don't intend to be.

But there is a heavy concentration of drinking in Watson Lake and other communities, and the impaired driving statistics, and they all go before the court and those people can have their trail and argue the case, the facts pro and con, but our statistics, about 99 percent convictions in Watson Lake, and that's greatly the court circuit, the Magistrate's Court circuit. So we know there's a heavy concentration of drinking, and we are trying to cut down through the stop-check program, and public notice and through the media and so on, that it is a serious matter, drinking and driving, and we are trying to give better control on it.

So, we are very—we have the feeling, and we are looking into it and we are making changes, but you know, we can't say and I just keep stressing that, that if you want a police force, they have to be impartial and that's what we preach. You know they are not there to persecute the Indians, they are not there to persecute the whites. They are there to be fair on behalf of the whole community and when I talk to you and you tell me these things, we look into them, whether it's in private or here before Council. And if we have a bad apple or a fellow that needs a little changing, maybe he's been there too long, we change him, we transfer people right across the—you know, that's one thing about the R.C.M.P., we have the facility of transferring a man from here to Halifax. I know a lot of city police forces that wished they had that facility, because they have things that boil over for 20 years and they can't do anything about it.

So, our philosophy, I think is in the right direction, and I would hope that if we are told about it, because when we are told, we investigate it.

**Mr. Chairman:** Thank you, Mr. Nixon, Superintendent Nixon. Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman. I thank the Superintendent for his information and his words and his assurance that there are better days ahead in relation to the whole question of relationships between the community and the members of the Force.

I know that I've had the good fortune of living many years in the Yukon now, about 27 to be exact, and I don't know, take, for instance Teslin, take for instance Atlin, take for instance Carmacks, where you have small detachments. I think that the constable and his wife, as the case might be, are mixing in the community, have a pretty good understanding of the community and everything works so well. And if the constable in a small detachment, I have always found everywhere in the north, that if he gets into any difficulty at all, if he gets into a situation that is just a little tougher than he can handle, the whole community come right in behind him and help him, and that was the wonderful relationship that I have always known in the north and in Watson Lake.

And possibly maybe it's just a product of the times, I don't know, but I don't see that, or I haven't seen that situation. It was super good from last summer into the fall, in to the winter, it was really good, just coming along fine, than all of a sudden, the bottom fell out of it again. And as I say, I really don't know what the big



reason is for it, but I'm very pleased that there is internally within the Force, something going on of course that we wouldn't naturally know about.

But even with that assurance, that the whole operation is constantly monitored internally, this is a big help because obviously the things that I would raise would become apparent and corrective measures will be taken. And I really think that this is a wonderful approach and I really hope it works, and certainly I think that the people of the community will try to make it work, to build that relationship again.

Mr. Chairman: Thank you, Mr. Taylor. Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, I wonder since the Superintendent is with us if we could have a brief description of how our new Yukon Division is working out, rather than being babies of "G".

Mr. Nixon: Well from my personal point of view, it's good. I hope Inspector Hunter bears me out on that, because it is kind of tough for me to come in and we are old friends, for me to come in over him, but it's another step for autonomy of the Yukon, and that's what it amounts to. We haven't been troubled with our headquarters in Ottawa, as a matter of fact they have done everything to help us since we have taken over here as a division status last July.

We have our own budget, we couldn't go on a true accurate budget this year, so we are really in the red, but our headquarters is backing us up on this. For the future we will have to project it more closely, of course, and as the costs go up. But you know, they know the country is expanding, and right now we are getting support to get some housing at Beaver Creek, Beaver Creek a married quarters; at Ross River a married quarters, and -- unless we have cut back at Watson Lake, we are planning on an extra married quarters there.

The reason being that we wanted to run a highway patrol out of Watson Lake because we have four men here covering the whole Yukon, about 4,200 miles of Yukon road, four men are spread pretty thin if you give good attention to Whitehorse proper. So we say there is something besides Whitehorse and we want to be on the road, but the division status is working good. It means six extra people on our staff here, two on the admin side, two on the clerical side and two on the financial side.

As a matter of fact, we are going to capacity, those people, our headquarters staff, because we can hardly contain it, the extra work, and we didn't I guess realize that there would be so much to running a division. We have the same problems as a large division, you know, in the administration and in the police field, except they have just a preponderance more of everything. So we have to, our fellows here and staff have to wear several hats, so we have to be not only specialists in one field, but maybe two or three fields, and that's where we are being tested.

I know Inspector Hunter is busy every day, and I know I'm busy every day, and the only way we can keep up is read night and day, monitor the thing night and day and try to be in touch with people of the settlements. I think it's good for the country, for the progress of the Yukon, and I would not suggest we ever

go back and be tied into Yellowknife, because that is where the other division headquarters for the north is, and it is not the same political tenure or language spoken between here and Yellowknife, of course, and it would never work.

And we do share some services with Yellowknife, such as a police service dog, and a staffing officer, and a training N.C.O. I can see the need for us acquiring these, as we can, when the budget is there in two or three years if we can do it, but it's too far away. We have too many things on the go.

For instance, we need the police service dog right now, we have got a matter down around Watson Lake, it's kind of a complicated, but very important matter, and we have to get the dog in from elsewhere. That's untenable for a long period. As soon as we can get the resources, we have to be self-sufficient, is what I am saying.

We have the polygraph people that come from B.C., that will probably be the case for sometime in the future, but -- I would say the division status is serving well for the Yukon.

Mr. Chairman: Thank you, Mr. Nixon.

Mrs. Whyard: I find this is very helpful. I had no information about the new set-up and there is only one other question. How much more is this costing, this divisional cost would not be part of our agreement for police services in the Yukon, or is it?

Mr. Nixon: Well the agreement is on a pro-rata, eh? You understand that, like 49 percent now the Territory pays and the Federal Government pays the rest. There's a new government contract or police contract to be ratified a year from now, and that will be for a ten year period.

Mrs. Whyard: And you would know better at that time?

Mr. Nixon: We have the figures, what we are projecting, if you would like those.

Mr. Chairman: Mrs. Whyard?

Mr. Nixon: To answer your question, the whole police contract is pro-rated, whatever positions we have, whether it's -- if we add five more next year, why that will be also pro-rated. Forty-nine percent to the Territories and 61 or 51 to the Federal authorities. Does that cover it?

Mrs. Whyard: Yes, thank you, Mr. Chairman.

Mr. Chairman: Thank you. Mr. McCall?

Mr. McCall: Yes, I would like to ask the Superintendent one question. Now what Mr. Taylor brought up was an interesting comment about one or two officers being over zealous in some areas.

Could you make any suggestions how you would approach a problem where we have some officers that are inactive?

(Laughter)

Mr. Nixon: I would like to know about that too.



(Laughter)

**Mr. Chairman:** Any further questions? Mr. Berger?

**Mr. Berger:** I have a different kind of problem. In Dawson City we are looking for another man, possibly two men, and I was wondering how the R.C.M.P., the headquarters here, sets priorities for getting people. Like in Dawson, especially in the summer time, there is a high transient population, and quite often, I have had it happen to me myself, when you need the R.C.M.P. help there is nobody in the office. One may be over in Clinton Creek, the other one might be on the highway and the other one may be around town some place, and I wonder how we could overcome this and get more help in there?

**Mr. Hunter:** Mr. Chairman, if I may, I could perhaps answer that.

There was another policeman sent to Dawson yesterday, as a matter of fact, Mr. Berger, and I am glad it was yesterday and not tomorrow.

(Laughter)

**Mr. Hunter:** Secondly, we do have plans now to also send another man up well before the summer.

I should mention that we monitor each detachment and its activities, and I think perhaps you would agree that in the wintertime in Dawson it would be difficult to keep four policemen gainfully employed, so we do employ them elsewhere, but put them back in when we feel the need is beginning to arise, and we endeavour to get them there before the crush is on, so that they in fact are familiar with the area, if they haven't served there before.

**Mr. Chairman:** Thank you. Mr. Berger?

**Mr. Berger:** I have one more question here, enforcement under the agreement here, in Section 4, under (f) it says The Force shall not be called upon -- under (f) it says; "Enforcement of any other by-laws of a similar regulatory nature which, in the opinion of the Commissioner, are not suitable for enforcement by the Force."

I am wondering if you could give me clarification on this particular item?

**Mr. Hunter:** Mr. Chairman, the intent of that particular Section in the agreement is to ensure that as much as possible, trained policemen are employed in police work. In other words, if it costs \$10,000.00 to train a policeman, it is not a sensible approach to have him engaged in collecting some type of a tax or enforcing the Obnoxious Weeds Act or whatever the case may be, when in fact that could conceivably be done by non-police persons, and generally that is what that is in there for.

Secondly, there are certain revenue type laws or laws of a sort of quasi-civil nature that if we have a policeman enforcing them, then we do nothing but destroy our efforts in the police community relations field, so I don't think that that paragraph is probably restrictive as you might think, but it is there to keep the policeman out of the non-police type duties.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I would like to ask the Inspector if there is anything projected for Carcross, the Town of Carcross in the near future?

**Mr. Nixon:** Mr. Chairman, Carcross will be opening, I think it was Monday we signed the lease contracts for the detachment for April 1st. We will be locating a policeman there at that time.

He will be stationed there through the fall. The long range projects, of necessity, have to be tied to the wave of activity in the area, which incidently is somewhat less than it was even a few years ago when the Arctic Mine and Venice Mine were operational and so on, but we have projected a permanent detachment for the Carcross area for '77.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, I would like to comment the R.C.M.P. on two matters.

The first one being the fact that they are now recruiting women, which I think is an excellent idea, and hopefully someday we will have them in the Yukon also.

The second is, are the hearings into complaints of the R.C.M.P. I think that is an excellent idea.

I was wondering if this was-going to be an annual affair.

(Laughter)

**A Member:** One every 10 years.

**Mr. Nixon:** Mr. Chairman, I don't anticipate it will be every year. The Morin Commission is just concluding their inquiries all across Canada.

The terms of reference were basically to look into the internal discipline of the R.C.M.P.

A lot of the public feel we are too silent a Force. We investigate our own problems and deal with them and I get the feeling that the public want to know what we do in the way of discipline.

Of course, the Inquiry went much broader than this and the complaints that were heard last Friday, I think there were 6. They didn't really touch on the internal discipline that much. They greatly dealt with a personal grievance between a member of the public and a constable, or a one of our men. It usually arises out of something to do with traffic. That is a hard one -- to be able to issue a traffic ticket and enforce traffic laws is a difficult one and irates a lot of people and consequently a lot of things come out of it.

We hope that there won't be too many inquiries because -- of the Royal Commission type. I can only say that our office is always open to anybody that has any grievance, whether they are the Indian or any other segment of our society here in the Yukon. We have an open door policy and we want to know if we are doing the right job and if not, why not. If our men aren't doing enough work, we look into that just as much as we will look into the men being over zealous.

We preach that philosophy and of course, it is a matter of communicating and we preach it night and day and we will continue to do so.



We have told our training depot that we would be glad to take female recruits right from the training depot right to the Yukon.

**Ms. Millard:** Thank you.

**Mr. Chairman:** Any further questions or comments? **Mr. McKinnon?**

**Hon. Mr. McKinnon:** Thank you Mr. Chairman, I think that the witnesses before us will agree to several statements, one is that there is an awful lot of boozing done in the Yukon, and secondly, that the impaired driving ratio bears that out quite forcefully.

I have been very interested to talk to members of the government in the B.C. Legislature and members of the constabulary there and members of the public on the 24 hour roadside suspension law in effect in the Province of British Columbia.

The members of the constabulary that I have spoken to have told me that they -- what their function is to get people who are impaired off the road, that it is just another arsenal in their weaponry to get this -- to fulfill this function.

Members of the public who have been given a 24 hour suspension are very much in praise of the attitude of being given a break by members of the constabulary and high in their praise of the relationship with the R.C.M.P.

The Members of the Legislature that I have spoken to have said they have had nothing but political praise for the policy of the 24 hour roadside suspension.

I would be very interested in hearing the Superintendent's remarks of how he would think such a policy would work in the Yukon Territory?

**Mr. Nixon:** Well if I could pass that, Mr. Chairman, over to Inspector Hunter, because he is more up to date on that.

**Mr. Hunter:** Mr. Chairman, I have in my other police duties outside the Yukon been involved in such legislation, particularly in the Province of Alberta. I would say that in some cases it certainly has merit. It is particularly useful in those cases where the police man is able to see the potential impaired driver before he gets behind the wheel. At the present time all he can say is, I would recommend that you don't drive. If his warning is heeded, that is fine, if it is not, then he waits and the case develops, as they often do, and it entails a Court appearance. Under that type of legislation you simply take those driver's license away, or the key of his car or whatever else, because he can't drive if he's suspended for 24 hours.

The part that does concern me a bit is the preventive effect of utilizing this type of section. In other words, if people get it in their minds that the worst to happen if they are caught actually driving impaired is to lose their keys for 24 hours, you then lose the deterrent effect that we now are trying to get out of the current legislation that's in the Criminal Code.

And so that's a very grave danger, and it really threatens the whole principle I think of the impaired driving, the preventive effect.

From an operational point of view, from the police operational point of view, we have to be sure that the

policeman doesn't use it when he shouldn't. What I mean by that is, it's very easy to be a good guy, by simply not doing your job the way it should be done, and if we resorted to the 24 hour suspension, when in fact we should be taking people to Court and letting the Court decide, we may in effect not be doing an effective job.

But you know having pointed those factors out, I would say that that type of provision does have merit if used along the lines that I originally mentioned about trying to get the driver before he's a driver -- he's a potential. If you can then take his license and his keys that's its greatest merit.

**Hon. Mr. McKinnon:** Mr. Chairman, one other question of the witnesses. I was wondering what kind of a breakdown of the \$982,134.00 was available to committee. Just a breakdown of the amount of money that is used for administration and salaries, and the amount of money that is used for the aircraft and details of this nature which aren't available to Members of Committee, which I think would be very helpful to them. Is that available?

**Mr. Nixon:** Mr. Chairman, just where is that figure you're quoting coming from.

**Hon. Mr. McKinnon:** From page 47 of the Government of the Yukon Territory main estimates, Mr. Chairman. Police Services Agreement, "to provide for the cost of administration of justice and to carry into effect the laws in force in the Territory by the Royal Canadian Mounted Police pursuant to the agreement between Canada and the Territory," for the fiscal year 1975-76, \$982,134.00 is going up at the rate of \$100,000.00 a year. I think that members of the Committee would --

**Mr. Chairman:** I think that the possible confusion here that this is only the Territory's share of the overall budget.

**Mr. Nixon:** I don't have that right down before me, but the police received a pay increase last -- effective last April?

**Mr. Hunter:** Yes.

**Mr. Nixon:** That lately brought up the overall budget. As a matter of fact we're running in the red here. Our headquarters has supported us. That's our biggest expenditure in the red is salary. Because of the increased costs of wage.

**Mr. Chairman:** Possibly, Superintendent, would it be possible for you to give us sort of a general breakdown, possibly by delivering it to Mr. Gillespie, just for the general information of council?

**Mr. Nixon:** Yes, certainly. Yes, Mr. Chairman, I will do that right away.

**Mr. Chairman:** Thank you. Any further comments or questions?

In that case, I thank the witnesses for attending, and again I am very pleased that this cooperative spirit prevails in the Yukon.



Thank you.  
I will declare a brief adjournment.

**Recess**

**Mr. Chairman:** The game plan basically is to have another intermission around 4 o'clock, so that some of you can finish your cigarettes. And we are now back to Item 9, Department of Highways and Public Works, page 51 in the main book, and the next item is maintenance of Territorial Buildings, \$667,020.00. Mr. Lang?

**Mr. Lang:** Mr. Chairman, out of curiosity more than anything else, now that we have the proposed Territorial Council building being built, what is going to happen to this building?

**Mr. Miller:** Mr. Chairman, this building, I think as you all know, or most of you know, belongs to the Federal Government, and we will just turn back the space that we are currently leasing from the Federal Government to them for their own departments.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** We are on item 901 I presume.

**Mr. Chairman:** That's right, Miss Millard. Is that your question?

**Ms. Millard:** That isn't. Don't tell me we are starting already.

On page 56 it notes that we have the same number of employees in vote 901 as previously, 30 in each one, and yet the salaries and wages have gone down from \$420,000.00 to \$336,000.00. I wonder if you can explain that.

**Mr. Miller:** Yes, Mr. Chairman, you will find this prevalent in a number of situations in the Highways Department, or Highways and Public Works Department. What is happening in maintenance of territorial buildings in this particular year is we have transferred \$167,000.00 of building maintenance funds to the Yukon Housing Corporation, to maintain staff accommodation.

The arrangement that we currently have set up is that the people within Highways and Public Works will actually do the work and will bill the Housing Corporation for that, so it effectively becomes a third party charge. So your number of man years is still the same, it's just a question of where the dollars end up being finally charged in the budget.

**Mr. Chairman:** Thank you. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I wonder if I might ask whether in the new Yukon Territorial Government building all interior walls will be on wheels so that we can obviate the cost of changing corridors and office space in future?

**Mr. Miller:** Yes, Mr. Chairman, the basic philosophy we have used in the new Territorial Administration Building is open landscape, which

means that they will be using dividers, rather than fixed walls.

Now, there are certain fixe

Now there are certain fixed walls installed and certain offices installed for interview rooms, department head offices and this type of thing, but the general office will be open landscaped and we will use landscape dividers.

**Mr. Chairman:** Thank you. Are we clear then?

**Some Members:** Clear.

**Mr. Chairman:** The next item - Mr. Taylor?

**Hon. Mr. Taylor:** Yes, just one question related to territorial buildings. I just wanted to get some clarification on what is our policy in terms of insurance, more particularly fire insurance. Do we insure up to a certain figure with the company and then our self-insurers beyond that figure? How does that work?

**Mr. Miller:** Mr. Chairman, we have an arrangement with the Federal Government, whereby we self-insure all of our buildings for the first \$75,000.00. Everything above that is covered by the Federal Government Fire Replacement Loss Account.

**Hon. Mr. Taylor:** Just to further that, Mr. Chairman, what do we -- obviously we must pay something towards this account, or is this a gift or how does that account work?

**Mr. Miller:** Mr. Chairman, it's essentially an arrangement the Federal Government have. What they do is they set aside in the Treasury Board's hands each year, a fixed sum of money for the possibility of a fire. They are allowed to pay out of that account, in respect of a fire, up to the replacement value of the building.

Subsequent to the replacement of the building, they have to go back to Parliament for special voting to replace the money in this account. It works as a revolving fund, essentially.

**Mr. Chairman:** Thank you. The next item is Territorial Roads and Air Strips, \$173,300.00. I believe, Mr. Berger, you had a question?

**Mr. Berger:** I still don't know whether it's under the right department here, but I think it is -- I hope Mr. Miller still remembers part of it. It was concerning video tape equipment for Stewart Crossing and the only other item we have to add to it was--it was the past policy to consider Stewart Crossing not isolated because there was movie equipment and shows in Mayo but Mayo no longer has any shows and so I would consider Stewart Crossing isolated the same as any other of those camps.

**Mr. Miller:** Mr. Chairman, the question of providing video machines and video tapes at Stewart has been looked at in the past, and is currently being looked at. The major problem that we have at Stewart



is that we don't have a recreational facility or a common bunk house there in which to locate this. The four people that live at Stewart Crossing in my understanding, each have essentially private type accommodation, so the only way we can put one in would be to put one into somebody's house, and they would be inconvenienced with everybody else wanting to watch T.V. at whatever times they wanted.

But we haven't ruled out the possibility of it, and I have talked to the Highways people since this morning, and they continue to look at this. As I say, the major problem being a physical location in which to place this so it can be convenient to all people without influencing or infringing on the other people.

Mr. Chairman: Thank you. Mr. Berger?

Mr. Berger: When suggesting this, was there ever any thought given to putting this type of equipment maybe in the lodge.

Mr. Miller: Mr. Chairman, we haven't considered putting any of these -- any of this type of equipment into what you might call private facilities or commercial facilities. I suppose we can have a look at it.

There are some problems, incidentally with supply of tapes up and down that particular area which we are still working on, but that's just another sidelight that is a problem.

Mr. Chairman: Thank you. Mr. Fleming?

Mr. Fleming: Mr. Chairman, I am not too sure if this is the right proper place to bring this up either. I would like to ask a question as to the subsistence allowance, I think it's \$3.00 a day that is paid to employees of the Department of Public Works for being in what they call an isolated post.

My question now, immediately would be, what posts in the Yukon Territory, such as Ross River where they are isolated, if you have that answer?

Mr. Miller: Mr. Chairman, I don't remember them all just off the top of my head. I think I can answer the general question. We have looked at places such as the Klondike Camp and the Dempster -- the Ogilvie River Camp on the Dempster, Tuchtua, I believe is classified as an isolated camp. I'm not sure that Ross River is any longer. It may have been, and it may still be, but I'm not sure of that. I think the question the Honourable Member is asking is probably in respect to Swift River, and there has been representation recently from the staff at Swift River, and we haven't resolved that particular problem, but we are working on it to determine whether or not it would classify as an isolated camp.

Mr. Fleming: I would like to ask Mr. Miller, would it be possible, you see I have been involved and it is Swift River, in this instance, and they did write to various department heads in the government and also to myself and I in turn wrote a letter to departments heads, and I had hoped, at this time to have this here, but didn't realize this was coming up, just not knowing where to put it, would it be possible for me to get a copy, do you think, of those two letters. I know there was two letters.

Mr. Miller: Mr. Chairman, you are referring to the letters from the staff?

Mr. Fleming: One letter from the staff and which I answered.

Mr. Miller: Yes, certainly, we can dig a copy out of our files and make it available to you.

Mr. Fleming: Thank you.

Mr. Chairman: Miss Millard?

Ms. Millard: I am really interested in this isolated camp allowance because I have never heard of it before. I was doing the time sheets last summer for the Department of Highways and I don't recall any section on the time sheets that stated whether someone was in an isolated camp or not. It is one of the complaints I have about the department that there was no encouragement for anyone to live in the isolated camps.

I presume that what this is is taken off in room and board, is it? Because I seem to recall a \$3.00 a day per diem rate for food and lodging, and so I presume that's how it's covered, is it?

Mr. Miller: Yes, Mr. Chairman, it's a separate claim that is put in by the employees from these certain areas, and it's put in on a, to my knowledge on a bi-weekly or a monthly basis. Essentially as a separate item, it doesn't come in on the pay -- or on the time sheets at all. They come in direct through Highways to Treasury, who pay them.

Mr. Chairman: Thank you.

Ms. Millard: Excuse me.

Mr. Chairman: Miss Millard.

Ms. Millard: Mr. Chairman, just as a supplementary, is there any thought being given to encouraging the people in places like Ogilvie and Klondike and 60 Mile, they have an awful lot of turn-over simply because there is no encouragement to go there.

Mr. Miller: Yes, Mr. Chairman, we are aware of the problem at both those camps and some of the others, and I guess it really boils down to, it's tough getting people who want to live in an isolated area today, period, whereas a few years ago we had lots of people who wanted to get away from the city and the rat-race and go and live in these places.

We're looking at it, and there has been representation made through the union and from the individuals. I know Highways is looking at various alternatives which they hope to institute during the course of this year, which might alleviate the situation.

Mr. Chairman: Thank you. Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, I know that we are discussing an item that deals with the maintenance of Territorial Roads and Air Strips are not covered under an agreement of the M.O.T. Do we ever have access to the agreement with M.O.T. which covers other air strips? Do we have any knowledge or input?



**Mr. Miller:** Mr. Chairman, there are certain air strips or airports in the Yukon which we maintain under agreement with M.O.T., and you will find those under establishment 904 on page 53.

**Mrs. Whyard:** Thank you, Mr. Chairman.

**Mr. Chairman:** Thank you, Mrs. Whyard. Mr. Fleming?

**Mr. Fleming:** A comment, I would like to be sure that it is on record that I did speak on behalf of the staff members at Swift River. Some years back I think was when this was changed, and due to the fact that the bureaucrats looked it over and decided that Swift River was I guess on the Alaska Highway, and I have no objections to other places receiving the \$3.00 a day allowance which is for isolated post. On the other hand, I am sure, quite sure, and correct me if I am wrong, Ross River is one of those posts and I would like to show where Swift River is more -- actually more isolated than such a post as Ross River, because they do not have facilities for stores, they don't have stores, they don't have large buildings that can be maintained due to the small population there. They don't have T.V., there is many things that you could see in a place the size of Ross River that is right at hand, whereas Swift River is actually isolated. They have to go 70 miles to get their groceries or have them brought in by truck.

They also for instance, no ambulance in that near vicinity they have many, many things and I say Swift River is an isolated post, and I just want them to know that I am prepared to back them in their letters. I haven't their letters here today, but I will read them as soon as I get them.

**Mr. Chairman:** Thank you, Mr. Fleming. Are there any further comments or can we move on? Mr. Taylor?

**Hon. Mr. Taylor:** Is there any plans afoot to put lighting on any of our territorial air strips this coming summer?

**Mr. Miller:** Mr. Chairman, there is a capital program laid out in this budget to deal with the operating of airports and air strips. Excuse me a moment.

What is planned this year, I know that there is some upgrading in a lot of cases of strips. We are still working with M.O.T. on this five year program that they have adopted, and they haven't settled all the priorities as yet between ourselves and the rest of the north, but for the most part, it seems to me the last time I looked at it, we were relatively happy with the funds that we were going to get, and we were going to be able to upgrade at least a couple of the strips. I can get more details --

**Mr. Chairman:** Thank you. Perhaps we could pursue that when to the capital end of this -- Anything further on this item? Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Recreational Roads and Boat Launching Ramps, \$95,300.00. Mr. Berger?

**Mr. Berger:** I was wondering, Mr. Chairman, under this item, in Dawson -- in the Dawson area again, the Bonanza Road, the South Road, the Granville Road and I added also the Hunter Road, listed under Recreation Road and I feel that those roads are more working roads than recreation roads. They are used more in the summertime by miners to transfer their equipment back and forth. I was wondering if there is any possibility of taking those particular roads off the list of recreational roads, and making them seasonal roads. I am not asking to keep them open on a 12 months of the year basis, because I think this would be ludicrous, but I was thinking of listing it as a working road and maybe possible to have a little better upgrading then, than we normally would a recreation road.

**Mr. Miller:** Mr. Chairman, I don't think there would be any great difference to what we would do to them just by calling them by another name. As far as upgrading is concerned, I think again in the capital area there is some provision for upgrading, if my memory serves me correct, the Bonanza Road. We are on a phased program to upgrade that over the next two or three years, both the Bonanza and the Granville Road and complete the loop into a proper road situation.

The reason that we keep them under the Recreational Road category is because they are only a seasonal road, rather than a full time road, whereas all the Territorial roads are maintained year round.

**Mr. Chairman:** Mr. Berger.

**Mr. Berger:** Just one more thing on that particular road. They are used much heavier in the last couple of years, especially since gold is back in style again and everything, and I think that there could be a little more money spent, this is why I would like to see them taken off as a recreation road because the traffic increased, especially over the Hunter Road and it is heavy traffic; not like on the Recreation Road other than the tourist traffic like people going in and out to a lake or something like this. There is actually heavy truck traffic on those roads.

**Mr. Chairman:** Thank you. I was just going to comment, gold is always in style, Mr. Berger. Do you have any comment on that, Mr. Miller?

**Mr. Miller:** Well Mr. Chairman, I'm not aware of any deficiencies in the summer road maintenance on that road. Now if there is, I would certainly be prepared to suggest to our engineering department that they have a serious look at providing a slightly higher grade of maintenance, if that is what you require.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, I would certainly like



to support Mr. Berger in this. I know from personal experience driving up and down on the roads and also from complaints that we receive in the maintenance -- in the garage last summer when I worked there. They definitely need some improvement in maintenance on both roads, especially since -- well we were doing a traffic count last summer, so I am sure that there is enough statistics now to encourage more maintenance of those roads.

**Mr. Chairman:** Anything further? Mr. Fleming.

**Mr. Fleming:** Mr. Chairman, I read here, this is on A-34, "recreational roads and boat launching ramps maintained". Do I take it now that these are roads and ramps that are at the end of the roads, or does this -- should this not include launching ramps themselves in the Territory? I will state why is that there is a launching ramp at Johnson's Crossing that has been put in by the government. There is also a launching ramp, I think two launching ramps on Teslin Lake, on the full length of the lake that is in the Yukon Territory, and I'm wondering why they would have not been listed here or -- the reason for not having them listed here so we -- the public can know that they are there.

**Mr. Miller:** Mr. Chairman, the list that you see here is essentially just recreational roads, it does not include the list of some 34 launching, boat launching ramps that we have put in over the last couple of years.

**Mr. Chairman:** Are we clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Airport Maintenance, \$126,000.00. Miss Millard?

**Ms. Millard:** Mr. Chairman, it seems to me there's an Appendix here. Old Crow, I note, is costing \$43,000.00, and I would like to know, there is presently a white man there who is the foreman in the summer because he has a crew, in the winter he's called a heavy equipment operator. He's doing an excellent job, I certainly don't intend to say that he isn't. However, is there any chance for training one of the local people to take over his job, because it's costing us an awful lot to maintain this man in his own trailer in Old Crow. All his food is being paid for. I would like to know the cost, the extra cost to the government of keeping a white person there, when a local person could be trained into the same kind of work.

**Mr. Miller:** Mr. Chairman, I don't want to get into a controversy with this particular one if I can help it. If I might suggest, we are saving about \$50,000.00 a year by having this gentleman there. We tried the first year by using the local people to look after the equipment, maintain the airport in the wintertime, and it became a very expensive proposition with equipment breakdowns, with freeze-ups of equipment, and our only alternative that appeared was to put in somebody at least until the local people, somebody from the local scene could be trained. When that day will be, I don't know.

**Ms. Millard:** Excuse me, Mr. Chairman, I would just like to comment that there certainly hasn't been any effort to train any of the local people, and any of the maintenance that is being done, someone has to be shipped in from Dawson on any heavy machinery. I think it's just a waste of money as well as manpower.

**Mr. Miller:** Well, Mr. Chairman, as I say, I don't want to get into trouble on this one. It takes about five years to train a heavy equipment mechanic, you can't train them overnight, and I've seen no indication to my knowledge from the community, that anybody wants to be trained as a heavy equipment mechanic. I'm sure if they did, there is vocational school courses available to them, there can't be training on the job up there, it's got to be school type training, or at least shop type training in a shop down here. If there's anybody that would like to, sure we will bend over backwards to provide whatever we can to do so.

**Ms. Millard:** Excuse me, just one last comment then, for Mr. Miller. I will be in Old Crow in a month or so, and I certainly will come back with a list of names for you, of possibilities. Thank you.

**Mr. Chairman:** Thank you, Miss Millard. Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman. I note on the Appendix A-35 that this year we will be looking after the responsibility, the full responsibility for Teslin, Burwash and Haines Junction flight strips, and I certainly would highly and strongly recommend that the Pine Lake air strip be added to this. This is a pretty important strip, and if it is now the policy of government to maintain these emergency strips, I certainly feel that Pine Lake should be maintained.

It's located about mid-way between Watson Lake and Teslin in the mountains, and unfortunately, that's where the weather always causes the problem for pilots who are VFR the highway. I know myself on a couple of occasions I've had to land on this runway, and I know one spring I got in there and it was so wet, it's very easy to nose over, if you don't know just what you are doing, and I would think that we should undertake to have this strip maintained in -- for instance, in the winter have some minimal runway ploughed out in order to accommodate wheeled aircraft, and the summer, you know, to have constant upgrading and this type of thing.

**Mr. Miller:** Mr. Chairman, the Pine Lake strip is an emergency strip, and that comes under establishment 902. We maintain every emergency strip in the Yukon Territory, summer and winter. The air strips or airports we're talking about under establishment 904 are essentially licenced strips, not emergency strips, and these are handled under an agreement with M.O.T. whereby they pay the full cost of maintenance.

**Hon. Mr. Taylor:** Well, Mr. Chairman then, would the administration consider the snow ploughing request for a portion of the runway on the Pine Lake strip to accommodate wheeled aircraft in emergency situations? I'm not talking about doing the whole



runway, but I'm talking about keeping a portion ploughed for the wheeled aircraft.

**Mr. Miller:** Mr. Chairman, we undertook here three years ago to provide airport or air strip -- emergency air strip maintenance on all strips, summer and winter, and I think if the Honourable Members will reflect back, we introduced a tax on aviation fuel to fund that program. To my knowledge, every air strip, emergency air strip in the Yukon is ploughed in the wintertime.

**Hon. Mr. Taylor:** I don't know how they get to it then, Mr. Chairman, because the road is all snowed in. How do they get in? Do they helicopter the graders in or what?

**Mr. Miller:** I will check it out, Mr. --

**Hon. Mr. Taylor:** I do not believe to my knowledge that it's being ploughed.

**Mr. Miller:** I will check it out.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to support the member from Watson Lake very much on the Pine Lake issue, because I feel that this air strip has, in many cases, saved lives. It is being used in almost every storm that goes by that is in the Territory in that area, because people are, I don't know why, but they always seem to go right past Teslin and past Watson and they just get into that area down there, and there's no place to go with a small plane, and they do, they land there very, very often, and in most cases, it is really an emergency.

There is another strip at Burwash, not Burwash, but Squanga Lake airstrip, for instance, is very seldom used. The problem is not there as it is in the Pine Lake Area.

I would comment on the \$126,000.00, recoverable from the M.O.T. I just can see \$20,000.00 for Teslin. Now, I would more or less like to know how the Territorial Government go about recovering the money or getting this figure to a recovery from M.O.T. because I feel that this figure is very, very small, and I'm wondering if we aren't probably paying a bigger share into this than we actually should be. It don't look to me like we are getting our money back, somewhere along the records may be not complete or something, because \$20,000.00 don't seem to be the amount of work that's being done there now.

There's a lot more work than that being done, I don't think you can pay for it with \$20,000.00. Where do you get these figures from?

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Mr. Chairman, when a highway grader and operator do work on the Teslin airstrip they indicate so on their daily time sheet, and we would charge back to this establishment under the Teslin location number, the number of hours times the appropriate hourly rate for the operator and the grader.

Now, the Honourable Member's suggestion that

they are putting in more time and charging it somewhere else, I suppose that's conceivable but highly improbable, because there would be no advantage to doing so.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I wouldn't say that I was surmising that in any way. If I have been misunderstood, why I apologize, but on the other hand, I do feel the figure seems to be quite small to the work that has to be done there.

**Mr. Chairman:** Thank you, Mr. Fleming. Now Mrs. Whyard has been very patiently waiting her turn.

**Mrs. Whyard:** Yes, Mr. Chairman. I'm sorry, I'm trying to remember where the airport at Carmacks is.

**Mr. McCall:** About three miles out --

**Mrs. Whyard:** That's not the Minto strip?

**Some Members:** No, no.

**Mrs. Whyard:** Minto is listed under what then?

**Mr. Miller:** Minto, Mr. Chairman, is an emergency air strip. It is not a licenced air strip.

**Mrs. Whyard:** Thank you, Mr. Chairman. My other question, under 904, do we have any information or any recent bulletins from the Ministry of Transport about any possibility in the future of a new terminal for Whitehorse?

**Mr. Miller:** Mr. Chairman, that question was asked of the M.O.T. just recently, in fact I have heard it asked I think, at least six times in the last six months, and the answer is no, no, no, and I could go on. There is not currently in their planning.

**Mrs. Whyard:** Why not, Mr. Chairman?

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, I -- just one last comment on the airports. Is there going to be available this summer at the Dawson airport, fuelling facilities for people going through for the M.O.T. building facility.

**Mr. Miller:** Mr. Chairman, I think the Honourable Member has mentioned that we are hoping to build a new building in Dawson this year, subject to getting some reasonable prices. The question of providing fuel at not only at Dawson, but a number of other airports, is currently under very serious consideration by the Highway and Public Works Department, and I'm not entirely sure how it's going to come out.

Unfortunately, we can't seem to get any local entrepreneur who wants to make a dollar and provide the service, so we may be back to the government doing it and we don't like getting into commercial enterprise, which is really our concern about the thing, and yet we recognize the need and we may, of necessity, have to get into a commercial enterprise.



Mr. Chairman: Mr. Berger?

Mr. Berger: If I may comment on that fuel service at Dawson Airport, it was my understanding after the meeting with M.O.T. and Mr. Baker (?) of Territorial Highways, that it would be strictly a government undertaking and most likely run by the M.O.T. It would be whether the Federal Government would set up the tanks and the M.O.T.'s people, stationed out at the airport would run the fuel service up there it was definitely our understanding at the time of the meeting that it would be available this year.

Mr. Miller: Mr. Chairman, I am not disputing what the Honourable Member has said, I am just saying that the policy has not been made as to who is going to run the facility. We would prefer not to get into the commercial fuel dispensing business. That's really our position.

Now, it's a question of whether we can find somebody else to do it. M.O.T. doesn't like to get into this business either. Of necessity, we may have to.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Miss Millard?

Ms. Millard: Might I say that it's a question that has to be settled fairly quickly. I know of one person in the last couple of weeks who has gone through there and had to overnight at Dawson simply to get fuel, and to hitchhike into town 10 miles and all the rest. It's rather inconvenient.

Is there some future date that we can settle on that we could have an answer?

Mr. Miller: I can't commit myself to a time a day certain, but before this summer tourist season gets actively underway, we will have an answer one way or the other.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, on this question of provision of fuel in Dawson, I don't see--if a private entrepreneur doesn't want to take it on, it really is a function of private enterprise, then certainly a telephone from the airport to town to somebody down there that has fuel, somebody obviously has to have fuel. You know, I'm not talking about private fuel caches, but it must be possible to get fuel out from town upon a phone call.

Ms. Millard: Mr. Chairman, there is a telephone there in the summer, and you can phone into town, but after six o'clock and into the busy season, everybody's closed. We can't get gasoline for our cars at the moment between 12 and 1 because everybody goes home to lunch, so it's a difficult problem.

Hon. Mr. Taylor: Well not to be disrespectful to Dawson, Mr. Chairman, I still don't see where the government should go in there if enough people say that they want fuel, private enterprise or somebody in private enterprise will go and provide it. But I would be very much opposed to seeing the government

providing, going in the fuel business in Dawson. I think that's a community thing and it's up to the community to look after it, and I would be unalterably opposed to the government dispensing fuel at that point.

Mr. Chairman: Mr. Berger?

Mr. Chairman: Mr. Berger?

Mr. Berger: I would just like to butt in once more on this particular question because the fuel business is run by private enterprise right now and the services available there are dissatisfactory to everybody concerned. I name the outfit, it is Northwood Airlines running the fuel service right now, and because of the amounts of money involved, which is minimal actually, this enterprise decided it was just too much work and too much trouble to be in that type of business.

Like I pointed out before this is one of the reasons M.O.T. considered taking it over themselves. They will have somebody stationed at the airport, maybe 2 or 3 people even, at all times and it wouldn't be that much work to them to run this type of service.

Mr. Chairman: Thank you, Mr. Berger. Any further comments? Mrs. Whyard, are you making a decision whether to make a comment?

Mrs. Whyard: I am trying not to ask the same question over again. My problem has to do with the Whitehorse terminal. Two years ago as a tenant of office space in that building, I got a form letter notifying me that I would not be permitted to rent space in the new terminal which would be restricted only to those in the airline or auxiliary businesses, and I was not, therefore no space would be reserved for me in this facility, which is a blessing, I don't need it now.

But what is holding up this terminal? There is an antiquated war time building with one of the busiest airports in the north, and I don't want to hear any political suggestions on this. It's beyond that, it's got to be beyond that, in the Ministry of Transport. Surely to heaven it's time they got off the blueprint stage, and into the active field. If they have been planning this thing, and-- what is the problem? Are tenders too high? Have they got to that stage? When are we going to hear anything?

Mr. Miller: Mr. Chairman, to my knowledge, they haven't even got onto the blueprint stage. They have been at the talking stage, but they haven't even got to the blueprint stage.

Mrs. Whyard: You mean they just didn't want me two years ahead?

(Laughter)

Mr. Chairman: Are there any further questions or comments? I think that before we get into building new terminals and so on, that is really capital. I hope the questions will be related to maintenance from here on in on this item. Mr. Fleming?

Mr. Fleming: Mr. Chairman, yes it would be in this



respect, yes, because I didn't quite understand the Honourable Member from Ogilvie. I think maybe you got the wrong perception--

I'm speaking--you are speaking of the service stations I think being open from 1 to 12, or closed from 12 to 1, I should say, and we are speaking of maintaining services at an airport.

Now, if I have your view right, you feel that government should also supply fuel--sell fuel to the public, or is this just for the airport service?

**Ms. Millard:** Mr. Chairman, I really don't care how it's done, as long as there is aviation fuel out at the airstrip for people who are coming in past business hours. They fly in, it is ten miles to get to town, there's--you have to hitchhike in, you have to get a big barrel, bring it back out, unless there's something there. There is a lot of fuel that is left there, but of course I am sure a lot of it is stolen too, and it's a dangerous situation to have fuel sitting there.

I presume that aviation fuel is sold through the garages, and through White Pass, I presume, so--and they are closed after five also.

**Mr. Chairman:** Thank you, Miss Millard. I am sure we are all crystal clear about that problem now. Mr. Lang?

**Mr. Lang:** Mr. Chairman, I would like to say that it's been obviously pointed out that a very minimal amount of people apparently use this because obviously people do not stay open. I think that going through this budget the way we have, we have seen--we have taken care of people from the handicapped stage to the point of alcoholism, and I think maybe we could leave the onus upon the few people left in society to take care of themselves.

**Some Members:** Hear, hear.

(Applause)

**Ms. Millard:** Mr. Chairman, I really just can't let this ride.

**Mr. Chairman:** Yes, Ms. Millard.

**Ms. Millard:** As Mr. Berger and I have recently learned from the Klondike Visitors' Association, they feel, and I feel too, that the lack of fuel service in Dawson frustrates the tourists to the point where he doesn't go to Dawson, and that this person, the people that might be flying in just don't come, and I know that they have statistics on this if Mr. Lang would like them, I certainly could have K.V.A. write to him and give him some statistics on that. How private enterprise is working and not working in Dawson.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, once again all I can say is that maybe we should leave it to the Klondike Association or the Honourable Member from Ogilvie to set up a gas station. I don't think it's the government's duty to set up a gas station.

**Ms. Millard:** Mr. Chairman, when my salary goes up from \$8,000.00 to something reasonable, I might set up a garage.

**Mr. Chairman:** Very considerate, Miss Millard.

**Mr. Lang:** That would be subsidization.

**Mr. Chairman:** Are we clear on this item?

**Some Members:** Clear

**Mr. McCall:** Very clear.

**Some Member:** I'm all gassed up.

**Mr. Chairman:** The next item is Third Party Services, \$134,000.00 Yes, Mr. Lang?

**Mr. Lang:** Mr. Chairman, could we please have an explanation of Third Party Services?

**Mr. Miller:** Mr. Chairman, this is work that we do for other people. We rent bulldozers and operators, where they can't get private contractors in the communities to do it. We do certain work for L.I.D.'s and the Highways Department do certain work for the Local Improvement Districts, for the various municipalities, and we charge the charge back to them, the cost of doing this work.

**Mr. Chairman:** Thank you. Any -- yes Miss Millard?

**Ms. Millard:** Mr. Chairman, I still don't really understand it. If we simply do a billing service, why is it costing us so much? Is this an actual cost, or is this beyond the cost to the individual person?

**Mr. Miller:** No, Mr. Chairman, what we are looking for here is approval to do this type of work and to charge it back to the individual. You find if you look at the recoveries that we recover 110 percent of our cost.

**Ms. Millard:** I see.

**Some Members:** Clear.

**Mr. Chairman:** The next item is Tote Trail Assistance, \$100,000.00. Mr. Taylor?

**Hon. Mr. Taylor:** I would like to ask, last year I think we determined that -- yes, we were \$125,000.00 is what the demand was on this account last year. I'm wondering if Mr. Chairman, if Mr. Miller could tell me if he has the figures available, as to how much of the \$100,000.00 in this budget has been allotted so far?

**Mr. Miller:** Mr. Chairman, the last report I had was that they had actually paid out something in the neighbourhood of 50 plus thousand, it was in the \$50,000.00 range, and that it was unlikely that the full hundred thousand would be spent in the 1974-75.

**Hon. Mr. Taylor:** Thank you, Mr. Chairman.



**Mr. Chairman:** Thank you. Any further questions or comments? Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Federal Roads, \$4,384,585.00, page A-35 and A-37 are pertinent here. Yes, Miss Millard?

**Ms. Millard:** Mr. Chairman, just the one question on the Dempster Highway. There were rumours this winter that it may be closed down for a period of time simply because the only reason that it was being kept open was for the maintenance crews, which seems to be a great big round circle. I wonder if there's something now being considered towards that end, to cut down the costs on the Dempster Highway which goes nowhere and is costing an awful lot of money?

**Mr. Miller:** Mr. Chairman, you're correct -- the Member is correct, we did look at the possible closing of the Dempster Highway through at least certain months of the winter. The number of people using it from a resource standpoint appear to still be substantial enough to warrant the Federal Government wanting us to keep it open. Subsequently, they are now going to start paying 100 percent of the cost of the winter maintenance on that road.

**Mr. Chairman:** Thank you. Mr. Berger?

**Mr. Berger:** This is a different type of question, I would like to give all them roads a uniform name and when you have Dawson Boundary Road, Whitehorse - Keno Road, where does it go to, it actually ends in Dawson and ends up on the Boundary. Why not call them roads Klondike Highways as was suggested on some of the signs and give them numbers? I think it's very confusing to some of the people coming to this Territory on one hand to see Klondike Highway and on the other hand to hear that is Keno 2 -- Dawson Road or Whitehorse-Keno Road or something like this. I mean, do you think it would be possible to stick to a uniform name and call them Klondike Highway and give them numbers?

**Mr. Chairman:** Thank you, Mr. Berger.

**Mr. Miller:** Mr. Chairman, we have numbered all of our highways. We have named them all now, it's just that we haven't go through the administrative red tape of getting all the books changed I guess, and peoples' minds changed to accept the new names.

We will endeavour to make sure that next year's estimates call them by the proper name.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I sincerely hope you won't line them up on the numbers because everybody will be rising in the House to say, "oh, what highway is Number 87?" So you better put them both in there. At least this way we know what highway we are talking about.

**Mr. Chairman:** Any further questions or comments? Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Dawson Skyline, \$61,480.00.

**Some Member:** Hear, hear.

**Ms. Millard:** Excuse me, Mr. Chairman.

**Mr. Chairman:** Miss Millard.

**Ms. Millard:** Do you expect a question? I will work up one.

Having done the books last summer, I know that we went way over the costs last summer, not summer, but in the springtime for the skyline. I wonder why the vote is less than what the actual cost is for the skyline?

**Mr. Miller:** Mr. Chairman, I don't -- if you will just give me a minute I will tell you the actual costs for this year, to date at least. Our spending to date on the Dawson skyline is \$39,000.00, so I don't know where the Honourable Member has got her figures from. I think you may be referring to the 1973-74 fiscal year in which we did go over our estimate, primarily as a result of some very heavy maintenance that had to take place that year.

In this current year, I don't think we have operated the skyline as much as previous.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Just for further information for the member of the House on this particular skyline. I should know it real well because I worked on it many years. They used the wrong grease and we couldn't use it in cold weather because all the shifts froze up and this is why they had to shut it down.

**Mr. Chairman:** Thank you. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, since neither of the two area members have asked the question, I will ask the question. I know the opinion of all the earlier Ministers of Indian Affairs and Northern Development on the subject, but I don't recall having heard the current Minister pronounce upon the reason why we have no bridge across the river at Dawson City.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I can answer that, because if they put the bridge in, it will knock a great big employment group right out of Dawson, and they won't have no skyline, no ferries to run and a lot of people won't have jobs.

**Mrs. Whyard:** Mr. Chairman, is that the Minister's opinion?

**Mr. Chairman:** Are there any --

**Ms. Millard:** Yes, Mr. Chairman.



**Mr. Chairman:** – questions pertinent to this item?

**Ms. Millard:** Get off the bridge, because that's always been the subject of campaigns for years in Dawson. I don't know how many bridges have been built during the campaign season. The Dawson skyline, back again, I understand Cassiar Asbestos pays a certain percentage of that. I wonder if you could tell us the percentage and how much that amounts to in dollars and cents?

**Mr. Miller:** Mr. Chairman, Cassiar Asbestos doesn't pay any of the cost unless we are operating the skyline out of the normal hours. We have it scheduled for a certain shift, and if they request that we operate it in excess of that hour, they pay it on the basis of a third party charge, so it's part of that \$134,000.00 that we just went through.

What their actual cost would be, I don't know, we would have to go back and do a lot of digging to find it.

**Mr. Chairman:** Are we clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Alaska Highway and Haines Road, \$5,423,651.00. Mr. Lang?

**Mr. Lang:** Mr. Chairman, I note here that we have approximately an increase of \$330,000.00 over last year and to me personally I don't believe that it is enough for the maintenance of the Alaska Highway. I think everybody here has travelled the Alaska Highway, we all realize the importance of the Alaska Highway, and I don't think that it's adequately maintained to what it should be, considering the source of revenue that apparently we do get through the tourist industry.

We have raises throughout this budget, for example of \$100,000.00 for social assistance, and you can go on and on and on. Now I think this is one of the most important items in the budget, and I know we can't do anything about it, but I would certainly like the administration to take a hard look at this and see what we can do to have a better maintenance program set up, and I think that – what it entails is more hours, either more hours for the operators on the highway, or more people and more machines, one or the other, and I think it's something that is sadly lacking to me, personally, as far as the Yukon is concerned.

For example, I travelled last summer from Watson Lake to Whitehorse, and I'll tell you, if I was a tourist, I would never have ever come back on the Alaska Highway. I would have maybe flown from Anchorage once I got to my destination or whatever, and these people do talk to other people down in the States, or wherever they may come from, and I will tell you, it is certainly not inducive to a machine to come up that highway.

I hit a bump there in Marsh Lake, I thought I was in the ditch, actually I would have been better off if I had been in the ditch, and I think it is seriously something that has to be considered by this administration for the oncoming budget for the next year, for 76.

**Mr. Chairman:** Thank you, Mr. Lang. Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I would suggest that the Honourable Member from Porter Creek ran into an ambush from C.Y.I.

**Mr. Chairman:** Any further comments or questions on that item? Mr. Taylor?

**Mr. Taylor:** I think in all fairness, there is one aspect of this Alaska Highway, and I suppose on many roads in the Territory there are periods of time of the year you can't blade them, you can't do much with them and that's in the spring, and more particularly until the frost gets out of them and they have a tendency to pound out and the administration through the engineering department are – just don't have an opportunity to do anything with it.

There are other, I think the bulk of the problem lies in the fact that in the areas such as the Honourable Member has suggested, the surface material is non-existent, there is nothing there, the gravel's pounded away and there is nothing to work with, and this is where the surface crews are year, annually year by year, trying to upgrade and surface. You will hit stretches of road like that on the Alaska Highway, that's for sure, but often cases, that is the reason, the surface crews just can't get around to those areas fast enough.

**Mr. Chairman:** Thank you, Mr. Taylor. Mr. Berger is next.

**Mr. Berger:** I have a question concerning the Haines Road. After all the trouble this winter on the Haines Road, I was wondering if the administration had given any thought to possible relocation of certain parts of the particular highway?

**Mr. Miller:** Well Mr. Chairman, I think as all Members realize, there is currently discussions going on between Canada and the U.S. regarding relocating certain portions of all of that road and the possible paving of it.

Now I know that there have been discussions regarding some relocations on the Haines Road, in fact I had an individual approach me here just recently who thought he had the solution and he is now working with our engineering people to see if it works, if it will work. But we always look at possible relocations, it's a question -- that again it's a Federal road, not ours and any relocations, they have got to put up the dollars. We are subject to their whims.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, this item regarding the Haines Road, is about as close as I will probably get to this subject, and I beg your lenience. It actually concerns the Customs and Immigration on the Haines Road, the Canadians. My objection, which I have mentioned many times before, is that there are no public facilities at the border crossing station. This also applies to the Customs station on the Dawson Boundary Road, out to Tetlin Junction. I think this is a disgraceful situation, I know it is not the responsibility of the Territorial Government, but I would like a very



strong recommendation to go from this Territorial Government to the Canada Customs or whatever they are called now, demanding public facilities, since they are supported by the public purse, at these two isolated posts, where there are no other facilities available to families travelling on those roads.

**Mr. Chairman:** Thank you, Mrs. Whyard. Do you have any comment, Mr. Miller?

**Mr. Miller:** Mr. Chairman, we will take note of that and do whatever we can.

**Mrs. Whyard:** Thank you.

**Mr. Chairman:** This might also be brought up under Tourism and Information possibly when we go back through.

**Mr. Lang?**

**Mr. Lang:** Mr. Chairman, before I begin, I would like to say that I don't think the Honourable Member from South Centre's remark was relevant to what we were discussing.

I would like to point out to --

**Mr. Chairman:** Mr. Lang, I hope you are not trying to usurp the function of the Chairman.

**Mr. Lang:** I would like to point out to the member from Watson Lake that I realize the handicap in which the maintenance crews do undergo, but my point is I think there should be more monies put into this and say maybe taken from the -- from say the Department of Tourism and Information, because if there is no road, there's no tourists.

**Mr. Chairman:** Thank you, Mr. Lang. Are there any further comments before we can clear this item and have coffee?

Oh, Mr. Fleming?

**Mr. Fleming:** Yes, I would like to comment, and I support the Honourable Member, Mr. Lang in some instances, whereas he may have hit, as he said he did, because this is very, very possible. The road, as a gravel road, is very good, and I would say fairly well maintained. I think I am a little authority on it as I have spent about 26 years travelling up and down it, day after day after day. There are times when the highway is, I won't say impossible, but to a tourist or something looking at it, it would be impossible for him to say he would want to come back over it again after he's been through it, and I can state instances where I have had to weld wheels underneath trailers and so forth that have been taken out, due to bad conditions.

Now, I don't know whether the money is enough or not, but to tell you the truth, the money doesn't make any difference in this case. I feel that the Territorial Government should in any case, regardless of anything, take very much notice of the highway, and check very carefully on what is being done on it, because it can create a hazard to many, many people and I will state a case, last summer whereas, and I think if you check with them they will admit, that they got over-exuberant on their application of their

calcium, and for approximately two months last fall when it started to rain and things, we had accident, after accident, after accident, after accident down there, due to the fact, and I know this because I was on the wrecker to help pull them out, and these are the kinds of things I am sure they are going to take notice of these things themselves. I am sure they are going to learn, but we can't be too careful of the Alaska Highway as it is today.

**Mr. Chairman:** Thank you, Mr. Fleming. Mr. Miller, you wish to comment on a question?

**Mr. Miller:** Yes, Mr. Chairman, there was a couple of questions raised this morning which haven't been repeated this afternoon, so I will answer them anyway.

The first one was concerning the paving, possible repaving, or paving south of Whitehorse, the relocation and paving. I have checked with D.P.W. on this, and there is essentially no large relocation of any portion of the road taking place. Apparently there will be -- the largest section of relocation will be at the north end of the Yukon River Bridge. Other than that, all they will be doing is taking out curves and doing some minor realignment work to straighten, that's all.

The second question that was raised was with respect to work on glaciers on the Campbell Highway. The Department does not intend to do any more construction work on that particular section, mainly because it has now been rebuilt twice, and that doesn't seem to solve the problem. What they are seriously looking at for next year is putting in heat tapes, which they have found to be very successful in certain areas, and they are going to attempt to use those in that particular section next year.

**Mr. Chairman:** Thank you, Mr. Miller. That would then seem to finish Item number 9, Department of Highways and Public Works, \$11,727,849.00. At this time I would like to call a recess for as long as possible -- 10 minutes.

#### Recess

**Mr. Chairman:** I will now call the Committee back to order. I am going to have to either start smoking smaller cigars or declaring longer recesses.

Before we get back at the budget, did everybody receive a copy of the material supplied by the police, crime statistics and so on? You did? Okay.

With respect to having Mr. Clifford appear before this Committee, I'm advised now that he will be unable to attend before the end of the month, and I'm wondering what your pleasure is. My feeling is that possibly we could ask one or two members from the Y.C.C.A. to appear at a time certain next week, as witnesses, but what's the feeling of the members?

**Mr. Lang:** I would be agreed to that.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I had the opportunity to speak to one of the Directors last night, and if the opportunity did arise, they would be very pleased to appear as a witness before us.



**Mr. Chairman:** Thank you. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I would only note that if so, they should be prepared to provide additional information to that which we have already received from them.

**Mr. Chairman:** I agree with that, Mrs. Whyard. I'll then ask Madam Clerk, if your offices can possibly get in touch with -- is it Mrs. Vale that is the president? And possibly advise myself tomorrow as to whether they want to appear as special witnesses, and let them know that if they do appear, that they are expected to bring something new and exciting to us. Some information we don't presently have, and then at that time you might also advise Mrs. Vale that sometime at 2 o'clock on one of the afternoons, Wednesday or Thursday afternoon next week would be a good time. Thank you.

We will then move back to our discussion of Bill 2, Schedule A and now we move to Project Capital at page 70, and the first item is Road Equipment, \$97,000.00.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Yes, Miss Millard?

**Ms. Millard:** I don't know all that much about this but on the Appendix A-48 it says "Highway Maintenance, 2-6 yd. dump trucks - gas,"

I presume that means that they will be using gasoline rather than diesel fuel, and why is that since diesel is cheaper?

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Mr. Chairman, I can't give you the exact reason, although I think what's happening in some of these locations such as the Eagle River Camp, while diesel fuel might be cheaper, the problem that you run into with diesel trucks in the extreme cold can sometimes make it much more expensive. Gas engines tend to run a little bit different in extreme cold temperatures, and that would be my only reason for putting gas trucks into that particular area.

**Mr. Chairman:** Thank you. Mr. Berger?

**Mr. Berger:** Just to make another comment on this particular job. This happens to be my trade and I find a diesel engine performing much, much better in cold weather because you have nothing to worry about idling in night conditions or anything like this. Where gas engines you cannot run under long conditions and idling and I know the conditions on the Dempster Highway in the particular area because quite often the trucks have to be sitting out in the cold in the night time and idle and I do question this same thing.

**Mr. Chairman:** Thank you, Mr. Berger.

**Mr. Miller:** Mr. Chairman, I will try and get the exact technical reason why we were going to gas instead of diesel in this case.

**Mr. Chairman:** Thank you. Are there any further questions or comments? Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next -- Mr. Taylor?

**Hon. Mr. Taylor:** I just had one question in relation to the two station wagons that are to be replaced, and you will find them on A-47.

In terms of all these replacement vehicles, is it possible that one of these vehicles could be made available for the replaced vehicle for the fire chief in Watson Lake?

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Mr. Chairman, I think I indicated the other day, and apparently I thought we had had this solved, that there would be a vehicle made available to the fire chief in Watson Lake.

**Hon. Mr. Taylor:** Thank you.

**Mr. Chairman:** Thank you. Mr. Berger?

**Mr. Berger:** There is just one more particular thing to go back on this truck thing -- I question the wisdom of the Territorial Government in buying equipment for camps prior to camp opening, and one of the most important reasons is sometimes the equipment sits here in the Territory yard here for two years, and by the time the camp gets use out of the thing, you have lost all the guarantees and warranties on the thing, and this has happened in the past, and I wondered why this equipment has to be bought two years or something ahead of time?

**Mr. Chairman:** Thank you. Mr. Miller?

**Mr. Miller:** Mr. Chairman, it had been our intention to open a fly camp at the Eagle River, or an Eagle River Fly Camp which wasn't really at Eagle River, it was somewhat this side of Eagle River for this particular winter. We did not open that camp, but we will certainly have a camp there during the course of this summer and next winter.

The delivery on trucks of this nature can run anywhere from 12 to 18 months, so we try not to buy too far in advance of need. I think I am familiar with what the Honourable Member was referring to previously, it did happen, but we are trying to tighten up this and we are not trying to order too far in advance of need.

**Mr. Chairman:** Thank you. Any further questions or comments?

**Ms. Millard:** Yes, just one out of curiosity on the road equipment. There are two places where it says it is replacing units 1071 and 1140, and they are being replaced -- no, is that the wrong unit number?

**Mr. Miller:** Yes, Mr. Chairman, there is obviously an error there in the unit numbers. In the Game Branch we are replacing two four by fours, or we are



replacing, I'm sorry, not two four by fours, but two trucks with four by fours. In the other case, we are replacing a half ton and a panel so it's obviously just an error in the unit numbers.

**Mr. Chairman:** Any further questions or comments?

The next item is Sundry Equipment, \$265,000.00 and there are details on page A-48. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I only have one comment in respect of this estimate, and that is the snow blower for the Haines Road, and I really hope that they do buy a real suitable piece of equipment, and I note the snow blower, you have got a hundred thousand dollars down, I hope that, as I say, that the administration don't skimp on this and get something that's durable and will do the job, because boy that is badly needed down there.

**Mr. Miller:** Mr. Chairman, we are taking certain precautions in that area. We have had some of our people over across in Alaska looking at the equipment that they are using in similar type situations, so we are trying to get all the advice we can before we actually make the purchase.

**Mr. Chairman:** Thank you. Mr. Berger?

**Mr. Berger:** I have one comment on the replacement of miscellaneous sundry equipment. Quite often through the central purchasing department, there is equipment purchased which is maybe suitable for household users, but is not really suitable for shop use, and I would strongly recommend to the Central Purchasing Department, to either get an expert on machinery like this, or on equipment like this, or leave it up to the different foreman in the maintenance camps.

**Mr. Miller:** Mr. Chairman, the Central Purchasing operation buys to the specifications required by the Department. Central Purchasing does not draw up the specifications. The appropriate Department requesting the material does. So if there is a problem in this regard, it lies with, not Central Purchasing per se, but the Department who orders the goods.

**Mr. Fleming:** Mr. Chairman, I would like ask that the -- two questions. What are the two-track vehicles, what type of vehicle are the two-track vehicles and what are they used for?

**Mr. Miller:** Mr. Chairman, these two vehicles are intended to be some form of bombardier which will handle five to whatever number of passengers. One of them will be located on the Haines Road and the second one, I believe, will be located on the Dempster Highway. They're really intended as emergency type vehicles when you can't get in with any other type of equipment.

**Mr. Chairman:** Mr. Berger.

**Mr. Berger:** I don't see it necessary to buy two of them. There's one sitting up at Boundary Road. It's

unusable because somebody here again in the Purchasing Department it must have been, bought the vehicle only crawls about five miles an hour. It's been sitting up there for the last five years. And it's hardly turned a wheel, so I don't know why the reasons to buy two vehicles, because that other vehicle is available.

**Mr. Chairman:** Mr. Miller.

**Mr. Miller:** Mr. Chairman, I am not aware of it, I'll try and find out the reason.

**Mr. Chairman:** Thank you. Any further discussions or comments?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Garage Tools and Equipment, \$5,000.00.

**Some Members:** Clear.

**Mr. Chairman:** The next item is V.H.F. Radio Communications System, \$837,000.00. Mrs. Whyard.

**Mrs. Whyard:** Yes, Mr. Chairman, could we have an explanation of why we need close to a million dollars for this?

**Mr. Miller:** Yes, Mr. Chairman, this radio system was, or is partially installed now. Basically what we were faced with, we had a considerable inventory of single side-band radio equipment which we used to communicate between our road camps, our vehicles and this type of thing. This equipment does not do the job.

Before we started to replace it, we undertook a study in conjunction with, and under the direction of the Federal Interdepartmental Co-ordinating Committee. We put together the plans for a Territory-wide radio communications system which could be shared between Y.T.G. and used by Highways, Game, Welfare vehicles when they're on the road. And any other Government user, the R.C.M.P. and Indian Affairs primarily in the Forestry area. We managed to convince everybody, including the Federal Government, that this was the route to go. We've also integrated where possible into the C.N.T. system for trunking purposes. And basically what we will end up with is one Government radio system, as I indicated, used by Y.T.G., R.C.M.P. and Forestry, or a good portion of Forestry. The system allows us to talk from mobile to mobile. In other words we can put a mobile in a grader when a man leaves the station in the morning. He can then communicate with his camp if he has a breakdown or any other problem. We can communicate from the mobile through the station into Whitehorse. We can communicate from the road camp into Whitehorse for part ordering and this type of thing. That's basically what we're at.

**Mr. Chairman:** Ms. Millard.

**Ms. Millard:** Mr. Chairman, I would just like to



comment that having worked with this equipment last summer, I really can believe that it's very essential. It was essential not only for the economic use of time and money in the Department, but also for the individual use of people stranded on the highway. We had a traffic accident last summer on the Dempster Highway that was most important as a tool to communicate the needs there.

It seems like an awful lot of money at this point, but I think the investment is well worth it in the long run.

Mr. Chairman: Thank you. Mr. Lang.

Mr. Lang: Mr. Chairman, it certainly is nice to know that the Government is getting co-ordinated. Is this going to be the total cost of the program, or is it going into a phase of years?

Mr. Miller: Mr. Chairman, the overall cost to all Government Departments will equal something in the neighbourhood of a million one. Which incidentally will save the Federal Government, in essence, a million and a half dollars if all three Departments had gone out and done their own.

So that's one of the reasons why we got cooperation from the Federal Government. But it's essentially a two-year program we will complete it in 1976-77.

Mr. Chairman: Mrs. Whyard.

Mrs. Whyard: It is a supplementary then, Mr. Chairman. What is the life expectancy of this kind of equipment. How often does it have to be replaced?

Mr. Miller: Mr. Chairman, the equipment itself, the mountaintop repeater equipment has an endless life because it's all solid state equipment. The things that have to be replaced in the repeaters are the batteries and there is, in certain areas at least, an annual maintenance trip required in to fill up the propane tanks. Because these things have to be heated. The battery life has never really been tested in this country. In B.C. where they have a similar setup, the battery life is anywhere from three to seven years. Depending upon the usage of the system. The temperature control and this type of thing.

Mrs. Whyard: Mr. Chairman, this is a one-shot investment capital.

Mr. Miller: That's correct, Mr. Chairman. This should do us for a long time into the future.

Mr. Chairman: Mr. McCall.

Mr. McCall: Yes, I'd like to ask Mr. Miller if I may Mr. Chairman. What system is the R.C.M.P. using now?

Mr. Miller: The R.C.M.P. have a combination, really, at the moment of a V.H.F. system, plus some single side-band equipment. They were looking about the same time we undertook this exercise to convert fully to V.H.F. because of the single side-band problems. They're now going to convert into this system rather than their own.

Mr. Chairman: Any further questions or comments? The next item is Building Contingency Funds, \$30,000.00. Mr. Fleming.

Mr. Fleming: Mr. Chairman, would I take this as a capital nature cannot be foreseen during the preparation of the estimates. Would I take that as possibly some upgrading of some-say D.P.W. recreation centres or something like of this nature that they don't have in mind right now, but they may-go down and they find this needs to be done. Is this what this money would be for?

Mr. Miller: Mr. Chairman, the majority of this money is used for putting in partitions you know, chopping holes in walls when you need a doorway, this type of thing. They're very minor things normally and there are a number of them that come up from time to time as a result of a change in the use of a building. That's basically what it is.

Mr. Chairman: Mr. Lang.

Mr. Lang: Yes, Mr. Chairman, I am interested--I see we have an estimate of \$20,000.00. Do you have a breakdown, was that total of some spent last year or--

Mr. Miller: To date, Mr. Chairman, we have spent \$16,000--I am sorry. \$17,600.00 so I would assume that we will spend the majority of the \$20,000.00 during the current fiscal year.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: The next item is Pre-Engineering, Territorial Projects, \$100,000.00.

Clear?

Some Members: Clear.

Mr. Chairman: The next item is Ground Improvements, various locations, \$100,000.00. Miss Millard?

Ms. Millard: I wonder for the edification of the Members if we could know what a Yukon Fence is? I have been in the Yukon ten years and I have yet to find out what a Yukon Fence is?

A Member: A Haywire fence.

(Laughter)

A Member: You are not serious?

Ms. Millard: I am serious, yes

Mr. Miller: I am not entirely sure, Mr. Chairman, what the make up of a Yukon Fence is, but it seems to have been something that has been accepted, I don't know what is unique about it.

Ms. Millard: Well there must be something unique,



Mr. Chairman, because it is replacing some very adequate fencing that we had around the Dawson School. I think the Appendix is wrong here. It is not A48, it is something else but I did find it somewhere--

Mr. Miller: A 49--

A Member: A 50.

Ms. Millard: A 50, yes. \$12,000.00 to put a Yukon fence all the way around the school and it wasn't very long ago that there was a metal fence there. A lot of it has been pushed down, I know that. It needed replacement, but it certainly didn't need complete replacing.

I am wondering if we could have some more details on this?

Mr. Miller: Mr. Chairman, I will try and find out what a Yukon fence is.

Mr. Chairman: Mr. McCall?

Mr. McCall: Thank you, Mr. Chairman. Would that be considered a fence with open spaces?

(Laughter)

Mr. Chairman: Possibly just open spaces, Mr. McCall. Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman at the end of A 50 we have Tourist Information Centre install three shrubs and grass and build walkways around new addition, \$9000.00. I assume that this relates to the addition to the weigh-scale at Watson Lake?

Mr. Miller: Mr. Chairman, at least part of that relates to Watson Lake Tourist Information Centre and Weigh Scale. I believe they also intend to do a little bit of work around some of the other Tourist Information Centres.

Mr. Chairman: Mr. Taylor.

Hon. Mr. Taylor: Mr. Chairman, my point is that a fence will be required. In as much as they are also putting a rest stop there and something to separate the children, the dogs and pets and so forth, because what they have done is, they have made a tourist centre beside a truck stop and it would be very easy to have children run over and this type of thing unless there is fencing provided to keep the tourists, the children and the pets off the road where these big trucks, and these trucks are coming through at a rate right now. I think. Something like 125 a day.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, I have a problem with a number of these items. The old word priority is rearing its ugly head again. Far be it from me to say that Beaver Creek can't have a thousand dollars to clean the grass out of their ball field, but when we come to one Tourist Information Centre \$9000.00 for some landscaping. Where is that one, Mr. Chairman? It say "centre".

Mr. Miller: Mr. Chairman, this essentially the Watson Lake Information Centre that we added onto in 1974, although, I believe, some of this money is also intended for some of the other Tourist Information Centres.

Mr. Chairman: Thank you. Mrs. Whyard do you wish to pursue this?

Mrs. Whyard: Yes, Mr. Chairman, I think I do wish to pursue this.

I know some organizations in this Territory that are trying very hard to make some money, maybe they would like to take these contracts on. I will bet you anything they could do it for less. I just--a hundred thousand dollars to pretty up some property--Now I am not--I am not trying to chop things like playing surfaces for school yards. I didn't know that we had to pave all the parking areas around these buildings. Blacktop for parking everywhere.

If I were chopping a budget I think this is one place I would start.

Mr. Chairman: Thank you, Mrs. Whyard? Any--Mr. Lang?

Mr. Lang: Mr. Chairman, I see they have \$600.00 for blacktopping at the Pelly River School. I have gone through the budget here and I have seen that a lot of monies there that have been put out that I can't see that can be spent.

I can't understand how you are going to blacktop an area twenty by thirty at Pelly River School unless you are going to truck the asphalt from Whitehorse. There is no paving plant in that are to begin with.

Mr. Miller: Mr. Chairman, I asked the same question and I will repeat the answer I got. They intend to use a cold mix, not a hot mix.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: I would like to support Mrs. Whyard on the same principle. Black topping parking area in front of school, paving equipment is at hand. This is Teslin, for instance.

I say again, and I think our Minister moreorless, Territorial Government may agree with this, should, I think, before we spread too much pavement around, and this type of thing, have the services into the town first.

I think this is, more or less, a waste of money at any time to put blacktop in any area until the services are into those towns. It isn't that I want to do away, or take anybody -- take anything away from anybody or any schools, but, anytime you do put down blacktop and then you have to put in sewerage and water and things like this into these schools or anywhere else, you are immediately going to tear it all up at cost -- at another big cost to the government again.

I think the money could be used at many other spots rather than that.

I see a thousand dollars there, if the paving equipment is at hand in Teslin I am very glad of that because I know it won't be at hand and we will possibly use the money somewhere else. I hope.



**Mr. Miller:** Mr. Chairman, again we would intend to use a cold mix at that Teslin School.

Now, I suppose if the citizens don't want black top in front of the school we would be quite happy not to provide it.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I think this is just for information. I think the main intent of all those paving projects in front of schools is just dust control in order to keep the dust conditions out of the class rooms --

**A Member:** And mud.

**Mr. Berger:** --and mud conditions.

**Mr. Miller:** That is part of it Mr. Chairman, the other part of it is that it seems today children today don't want to play on dirt. They want to play on blacktop with their basketballs and this type of thing. It is providing two things. It is cutting down on the wear and tear and the mud tracked into the building plus, it is also providing them with a place where they can play with balls, basketballs and this type of thing.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, just a little further to what Mr. Miller said. I agree, I don't think that black top for parking is that necessary. In many areas it is certainly necessary to have the blacktop for the play area.

You can't maintain lawns in this country and still have children play on them. It is almost an impossibility. So we have gravel, we have sand and we have mud. The only other alternative is the blacktopping.

I would support any black topping play area in any school ground whereas I do have some reservations about the parking area.

**Mr. Chairman:** Thank you. Any further comments or questions? Clear?

**Some Members:** Clear.

**Mr. Chairman:** I think that this might be an opportune time to stop.

I would entertain a motion that the Speaker do now resume the Chair, but before I do that I would like to thank the witnesses for attending. Would it be possible to be here same time, same station tomorrow?

**The Witnesses:** Thank you, Mr. Chairman.

**Mr. Lang:** I move that Mr. Speaker do now resume the Chair.

**A Member:** You do that every night.

**Mr. McCall:** I second that.

**Mr. Chairman:** It has been moved by Mr. Lang and seconded by Mr. McCall that Mr. Speaker take the Chair.

Question?

**Some Members:** Question.

**Mr. Chairman:** Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare that motion carried.

**Motion Carried**

**Mr. Speaker Resumes the Chair**

**Mr. Speaker:** At this time I will call the House to order.

May we have a report from the Chairman of Committees?

**Mr. Phelps:** Yes, Mr. Speaker, the Committee of the Whole convened at 10:25 a.m. to consider Bills, Papers and Motions. In the morning we had Mr. Miller, Mr. Huberdeau and Mr. Gillespie as witnesses. It was agreed amongst the members of Committee that we ask the Supervisor and Inspector of The R.C.M.P. to appear before this committee during the afternoon.

The Committee recessed at 12 noon and reconvened at 2:15.

In the afternoon we had as witnesses Inspector Hunter, Superintendent Nixon, Corporal Sveinbjornson and Mr. Gillespie as well as Mr. Miller and Mr. Huberdeau.

I can report progress on Bill Number 2.

It was moved by Mr. Lang and seconded by Mr. McCall that Mr. Speaker take the Chair.

**Mr. Speaker:** You have heard the report of the Chairman of Committees, are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** What is your further pleasure?

**Mr. Fleming:** I would move that we call it five o'clock.

**Mr. Speaker:** Is there a seconder?

**Mr. Lang:** I will second that.

**Mr. Speaker:** It has been moved by the Honourable Member from Hootalinqua, seconded by the Honourable Member from Whitehorse Porter Creek that we now call it five o'clock.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the motion carried.

**Motion Carried**

**Mr. Speaker:** This House now stands adjourned until 10:00 a.m. Friday morning.

**Adjourned**



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# The Yukon Legislative Assembly

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Number 8

2nd Session

23rd Legislature

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## Debates & Proceedings

Friday, March 14, 1975

Speaker: The Honourable Donald Taylor





# Yukon Legislative Assembly

The Yukon Legislative Assembly is a unicameral legislature of the Yukon Territory, Canada. It is composed of 12 members, known as Members of the Assembly (MAs), who are elected by the voters of the Yukon Territory. The Assembly is responsible for passing laws, approving the budget, and overseeing the executive branch of the government. The Speaker of the Assembly is the presiding officer and is elected by the members. The Assembly meets in the Yukon Legislative Building in Whitehorse, Yukon.



# The Yukon Legislative Assembly

Friday, March 14, 1975

**Mr. Speaker** reads the daily prayer

**Mr. Speaker:** Madam Clerk, is there a quorum present?

**Madam Clerk:** There is, Mr. Speaker.

**Mr. Speaker:** I will now call this House to order.

## ROUTINE PROCEEDINGS

**Mr. Speaker:** Are there any documents or correspondence for tabling this morning? The Honourable Member from Kluane.

**Hon. Mrs. Watson:** Mr. Speaker, I have for tabling this morning Legislative Return number 1.

**Mr. Speaker:** Is there anything further for tabling?

**Hon. Mr. McKinnon:** Mr. Speaker, I have for tabling the Fire Marshall's Annual Report 1974, pursuant to Section 4 of the Fire Prevention Ordinance.

**Mr. Speaker:** Are there any Reports of Committees? Are there any Introduction of Bills? Are there any Notices of Motion or Resolution?

**Hon. Mr. McKinnon:** Mr. Speaker, I would like to give Notice of Motion re Assisted Home Ownership Program.

**Mr. Speaker:** Are there any further Notices? Are there any Notices of Motion for the Production of Papers? The Honourable Member from Whitehorse Porter Creek.

**Mr. Lang:** Yes, Mr. Speaker. Moved by myself and seconded by the Honourable Member from Whitehorse Riverdale that --

**Mr. Speaker:** I'm wondering if you have a Notice of Motion for the Production of Papers?

**Mr. Lang:** Oh, I'm sorry, I'm in the wrong --

**Mr. Speaker:** Yes, possibly we will get to Motions in just a moment. There being no Notices of Motion for the Production of Papers, we will proceed to Orders of the Day.

## ORDERS OF THE DAY

**Mr. Speaker:** Would the Honourable Member from Whitehorse Riverdale kindly continue.

### Motion No. 4

**Mr. Lang:** Thank you, Mr. Speaker. Moved by myself, seconded by the Honourable Member from Whitehorse Riverdale, that a Select Committee consisting of the Speaker, the Deputy Speaker and the Deputy Chairman of Committees be appointed to consider the Rules, Procedures, Accommodations and Privileges of this House in all matters pertaining thereto, with power to call for papers and records and with power to sit beyond prorogation.

You are all aware of the intentions of this Motion, which is to give authority to the officers of this House to study and bring forth proposals for Rules and Procedures of the House. This Committee, of course, will be making periodic reports to the House on their progress.

**Mr. Speaker:** Is there any further discussion? Are you prepared for the question?

Some Members: Question.

**Mr. Speaker:** Are you agreed?

Some Members: Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

### Motion Carried

**Mr. Speaker:** The next Motion is Motion number 5. The Honourable Member from Whitehorse Riverdale.

### Motion No. 5

**Mr. Phelps:** It's moved by myself and seconded by the Honourable Member from Watson Lake, that whereas this Assembly recognizes the aims of the Commonwealth Parliamentary Association; and whereas this Assembly is desirous of promoting understanding and cooperation with other parliaments and legislatures;

Now therefore be it resolved that the Yukon Legislative Assembly in session assembled makes immediate application for auxilliary branch status in the Canadian Branch of the Commonwealth Parliamentary Association.

**Mr. Speaker:** this Motion dovetails with Motion Number 4. We simply want to draw on the expertise and assistance of this Association. I understand that the Membership costs 50 pounds per year, that's British pounds.

**Mr. Speaker:** Is there any further discussion on this Motion? I will read the Motion.



It was moved by the Honourable Member from Whitehorse Riverdale, seconded by the Honourable Member from Watson Lake,

"WHEREAS this Assembly recognized the aims of the Commonwealth Parliamentary Association;

AND WHEREAS this Assembly is desirous of promoting understanding and cooperation with other parliaments and legislatures;

NOW THEREFORE be it resolved that the Yukon Legislative Assembly in session assembled makes immediate application for auxilliary branch status in the Canadian Branch of the Commonwealth Parliamentary Association.

Are you prepared for the Question?

**Hon. Mr. McKinnon:** Mr. Speaker, I have one question that perhaps the Chair can help me out on, and that is the auxilliary branch status. Just what does an auxilliary branch status imply?

**Mr. Speaker:** In reply to the Honourable Member, an auxilliary branch status is applied where a small legislature within a federal system wishes to function within the confines of the federal system. Full status in the Commonwealth Parliamentary Association would entail international membership, and I might say in this case, this involves the expenditure annually of a fair amount of money, so this is why we have restricted our participation, at this time, to a branch status, which would entitle us to go, not as an observer, to parliamentary conferences, but to go as active participants.

**Hon. Mr. McKinnon:** Thank you, Mr. Speaker. There's one further question. Is every other provincial and territorial legislature now a member of the Commonwealth Parliamentary Association?

**Mr. Speaker:** This is correct. The last member to join the Canadian section of the Commonwealth Parliamentary Association was the Northwest Territories, I believe, last year.

**Hon. Mr. McKinnon:** Thank you, Mr. Speaker.

**Mr. Speaker:** The Honourable Member from Pelly River.

**Mr. McCall:** Mr. Speaker, I would like to interject a correction here if I may, in order to help the Honourable Member from Whitehorse Riverdale. I think the membership fee which he mentioned, 50 pounds, I think that is 50 pounds sterling, if I'm correct.

**Mr. Phelps:** I would like to thank the Honourable Member. I never was very good at figures.

**Mr. Speaker:** Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion carried.

#### **Motion Carried**

**Mr. Speaker:** I would ask for the - I would apologize to the House in relation to Motion Number 4, and the chair did err inasmuch as the Motion has not yet been read from the chair, and with your concurrence I will read Motion number 4.

It was moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Whitehorse Riverdale, that a select committee, consisting of the Speaker, the Deputy Speaker and the Deputy Chairman of Committees, be appointed to consider the rules, procedures, accommodations and privileges of this House and all matters pertaining thereto, with power to call for papers and records and with power to sit beyond prorogation. And this motion was carried.

We will continue with the Order Paper to the Question Period, and Madam Clerk, could you ascertain if Mr. Commissioner would be available for us this morning?

Madam Clerk leaves room

**Mr. Speaker:** At this time I will declare a brief recess.

#### **Recess**

#### **QUESTION PERIOD**

**Mr. Speaker:** At this time we will call the House to order. We have arrived at the Question Period and we have with us Mr. Commissioner to assist us in this endeavour. Have you any questions? The Honourable Member from Ogilvie?

#### **Question re: Whitehorse Library**

**Ms. Millard:** Mr. Speaker, I have a question to Mr. Commissioner. Why is the Whitehorse Library announcing that it will have to close on Sunday as of April 1st, due to shortage of funds, when we were advised that services in all areas of this budget will continue at the same level as previously?

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Well, Mr. Speaker, it is quite true that this announcement has been made, and up until now, or at least for the last couple of years, I believe, the library has been kept open on Sundays by using a vacant Archives position as the source of the casual funds to make this service possible, and as that position has since been filled, very obviously you can't spend the same money twice. Mr. Graham asked for an additional half casual man year in his program forecast last fall, but it wasn't granted, and the end result is the dilution of the library services by the hours that have been available on Sunday.

The hold-the-line budget is a fact of life, Mr. Speaker, and the funds are simply not there to keep the library open on Sundays, and I may say that there's probably other cost saving measures that have been taken that don't particularly affect the public, this one happens to. I would pass just a personal observation,



Mr. Speaker, that I would be very hopeful that some alternate day could be found to Sunday as far as the enforcement of the necessary dilution of this service is concerned.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre.

**Question re: Government Counselling Services**

**Dr. Hibberd:** Thank you, Mr. Speaker. I have a question for the Minister of Health and Welfare. The Minister is justifiably concerned regarding the reduplication of counselling services of various government agencies, and also voluntary agencies. Is it true, therefore, that the Director of Welfare has entered into negotiations for yet another counselling service to be located at the Y.W.C.A.?

**Mr. Speaker:** The Honourable Member from Kluane.

**Hon. Mrs. Watson:** Mr. Speaker, I would have to take that question under advisement and bring the answer back to the House.

**Mr. Speaker:** The Honourable Member from Hootalinqua.

**Question re: Relocation Of White Pass Railroad**

**Mr. Fleming:** Mr. Speaker, I have a question for the Commissioner. Has there been anything in the way of an application from White Pass to relocate the highway, or not the highway, the railroad, anywhere in the neighbourhood of Bennett Lake-Tagish, any application for a right-of-way?

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, I'm not aware of this, but if the Honourable Member would like to give me an opportunity to check with the Federal Lands people, I would be happy to do so.

I would also bring it to the Honourable Member's attention that this type of thing falls under a Federal Act, I believe it is loosely termed the Railroad Act, and it gives railroads a tremendous amount of leeway as far as moving their trackage within given limitations are concerned.

Another situation I would point out to the Honourable Member is that a certain amount of trackage in the Bennett Lake area is in the Province of British Columbia, which falls into another set of jurisdictions, but I would be happy to find out if indeed we have anything in the Federal Land files in this particular matter.

**Mr. Speaker:** Is there any further questions? The Honourable Member from Whitehorse West?

**Question re: 1. Public Facilities At Border Crossings  
2. 24 Hour Custom Service**

**Mrs. Whyard:** Mr. Speaker, I have two questions

for the Commissioner, the first one regarding public facilities at border crossings. In view of the extremely isolated location of the Canada Customs post on the Haines Highway and the Dawson Boundary on 60-Mile Road, would the Commissioner request from the proper federal authorities, that public washroom facilities be provided before opening of the current tourist season, and question number 2, in view of the increasing traffic each summer on the Dawson Boundary Road from the Alaska Highway at Tetlin Junction to Dawson City, will the Commissioner urge the proper federal authorities to provide for 24 hour service at the Canada customs post on that road for the current tourist season?

**Mr. Speaker:** Perhaps the questions would have to be rephrased in both cases, because they accord direction to the Commissioner which, of course, is not necessarily shared by all Members of the House. I would not like to rule the questions out of order but indeed they are somewhat out of order, but I would hear from Mr. Commissioner at this point.

**Mr. Commissioner:** Well, Mr. Speaker, I wouldn't pass any judgment as to whether you wish to allow the question or not, but I would like to express my own personal sentiments with regard to both these items, and that is I think that in this day and age, that public buildings, I don't care whether they are owned by the Federal Government or the Territorial Government or Provincial Governments or what they are, that are purporting to offer a service to the general public, and that is the type of buildings that we are referring to here, it is absolutely ludicrous that they are not built with anything less than adequate public washroom facilities. There is something wrong when they aren't.

The second aspect of the question concerning the time of the use of the border crossing facilities in the 60-Mile Road, it would appear to me that they should all be tied in to the ferry hours that if the ferry is going to be operating 16 hours a day across the river, I think it is a reasonable situation that we should have 16 hours of customs service because they are basically tied in together.

We've got a 24 hour ferry service, that particular agency of government that provides the complementary service to the ferry should be operating under similar hours. I personally support very strongly that these things be tied in together, and will be very happy to pass the request to the Federal Interdepartmental Coordinating Committee, who appear to have some amount of success and have been able to get a little coordination of these various government agencies.

**Mr. Speaker:** Just at this, perhaps the Members in posing the questions could attempt, wherever possible, to avoid giving a direction so that it may sound like it is a direction of the whole House. These things, of course, would be quite out of order, although, I must say, that we would agree with the questions raised this morning.

Are there any further questions? The Honourable Member from Klondike?



**Question re: Legislative Return No. 1**

**Mr. Berger:** Yes, Mr. Speaker, I have a question for the Honourable Minister of Health and Welfare. In the Return, Legislative Return Number 1, you stated that the Honourable from Ogilvie did receive the correct information concerning the increased trips to Clinton Creek.

Now, my question is, could you possibly give us the results of these increased trips to Clinton Creek, and why you found it necessary to do so?

Dawson City has a group home and there is hardly any kids in that group home.

**Hon. Mrs. Watson:** Mr. Speaker, I would undertake to provide the answer.

**Mr. Speaker:** Was this related to group homes? I couldn't hear the question as stated.

**Mr. Berger:** It related to Legislative Return Number 1.

**Mr. Speaker:** Thank you.

Any further questions? The Honourable Member from Hootalinqua?

**Question re: Taxes On existing Properties**

**Mr. Fleming:** I would like to ask the Honourable Member from the Department of Local Government. In the case of taxes on the existing properties which are owned by the community clubs for recreations such as halls, skating rinks, swimming pools, et cetera, and if you are owing two or three years' taxes in the amount of 14, 15, 1,600 dollars or maybe in excess of that, and refuse to pay such taxes, what will happen?

**Mr. Speaker:** The Honourable Member from Whitehorse North Centre?

**Hon. Mr. McKinnon:** You wouldn't get me going down to Teslin to foreclose the Teslin Community Hall, I can tell you that. There has been debate in Council prior to the question being asked, Mr. Speaker, of whether there should be a policy of the Territorial Government of giving grants in lieu of taxes to community centres. In fact, Mr. Speaker has raised this question in the House on occasion.

Up to this point, it has not been the policy of the government to relinquish the taxes on the community clubs by a grant in lieu of, and perhaps the Members of this Council can convince the present administration that this should be a policy of the Territorial Government.

**Mr. Speaker:** Any further questions? Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, I was asked yesterday by Councillor Fleming what were the results of work done at the Experimental Farm published, and where are they available, and I gave a generalized reply and I can reply in more detail now, Mr. Speaker.

A number of reports were published as a result of

the work done at Haines Junction. When the experimental farm was closed, all their materials and reports were transferred to the Federal Experimental Farm at Beaver Lodge, Alberta. Undoubtedly all this material was not published, since some of the work was never completed, however, some of these publications are available in the Yukon from the Whitehorse Public Library and from the Department of Local Government, and the most detailed information of course is obtainable from Canada Agriculture, Beaver Lodge, Alberta.

**Mr. Speaker:** Well I would like to thank Mr. Commissioner for assisting us with Question Period this morning, and we will proceed with the Order Paper. There being no public Bills, we will go to Private Bills, Bill Number 23. What is your pleasure? The Honourable Member from Pelly River?

**Bill No. 23 First reading**

**Mr. McCall:** Mr. Speaker, I beg to move and seconded by the Honourable Member from Klondike, that Bill 23 be now read a first time. Bill No. 23, First Reading.

**Mr. Speaker:** It has been moved by the Honourable Member from Pelly River, and seconded by the Honourable Member from Klondike, that Bill Number 23, entitled "An Ordinance to Amend the Mining Safety Ordinance" be now read for the first time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried.

**Motion Carried**

**Mr. Speaker:** When shall the Bill be read for the second time.

**Bill No. 23, Second Reading**

**Mr. McCall:** Now, Mr. Speaker, I beg to move, seconded by the Honourable Member from Klondike that Bill Number 23 to now read for the second time.

**Mr. Speaker:** It has been moved by the Honourable Member from Pelly River, seconded by the Honourable Member from Klondike, that Bill Number 23, entitled "An Ordinance to Amend the Mining Safety Ordinance" be now read for a second time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.



**Motion Carried**

**Mr. Speaker:** May I have your further pleasure?

**Mr. Lang:** Mr. Speaker, I move that Mr. Speaker do now leave the Chair and the House resolve in Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

**Mr. Speaker:** Is there a seconder?

**Mr. McCall:** I will second that, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Pelly River that Mr. Speaker do now leave the Chair and the House resolve into Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions. Are you prepared for the Question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion carried.

**Motion is carried**

The Honourable Member from Whitehorse Riverdale shall take the Chair in committee of the Whole.

Mr. Speaker leaves chair.

**COMMITTEE OF THE WHOLE**

**Mr. Chairman:** I would now call the Committee to order and declare a 10 minute recess.

**Recess**

**Mr. Chairman:** I now call the Committee of the Whole to order, and we again have with us today Mr. Miller and Mr. Huberdeau as witnesses.

I'm advised that Mrs. Vale and others from the Y.C.C.A. will be available to come before this Committee at 2:00 p.m. on Wednesday next, the 19th of March, '75 and I anticipate a motion from Ms. Millard at this time.

**Ms. Millard:** yes, Mr. Chairman, I would like to point out first of all that this Motion--some Members felt that this Motion was covering all social services, and we have so far been dealing only with the Yukon Child Care Association.

I would like to change the Motion to read that we have witnesses from the other two main applicants to this grant under Establishment number 534, to read that the Motion include the Yukon social Services and Family Counselling witnesses.

**Mr. Chairman:** Possibly, Ms. Millard, I can assist you with this Motion. Aren't you really moving that on

the same day at the same time that we bring, we invite witnesses from other agencies?

Perhaps we can forego a motion on this point and agree that we bring witnesses from the other two main social service agencies to appear before this Committee on the same day at the same time.

Mrs. Watson.

**Hon. Mrs. Watson:** Mr. Chairman, may I extend that to any social service agencies who may want to appear. There may be others in the area.

**Mr. Chairman:** Certainly.

**Hon. Mrs. Watson:** And they should be given the opportunity.

**Mr. Chairman:** Well yes, can we agree on that then? Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Madam Clerk could you possibly get in touch with the Yukon Family Counselling--

**Ms. Millard:** And Yukon Social Services.

**Mr. Chairman:** --and Yukon Social Services and possibly advise Yukon Social Services that any other agencies that would like to appear before this Committee may do so?

**Mrs. Whyard:** And additional societies, Mr. Chairman?

**Mr. Chairman:** Yes.

Now we are dealing with Bill Number 2, and we're presently at page 71 in the Main, dealing with Project Capital for Department of Highways and Public Works. Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I have some information on questions that were asked while we were going through the Health and Welfare vote, and this one has to do with Corrections and it was asked by the Honourable Member from Watson Lake re admissions and re admissions to Wolfe Creek.

For the period of April the 1st, '73 to March the 31st of '74, they are the only accurate ones we have up to date, the admissions, boys 72, girls 7. The readmissions, at that time, boys 14 and girls 1.

Now additional figures from June '74 to the present time. In that time we had 18 releases, and only one was returned as a result of further delinquency, and of the 18.

Now the information required for the Health vote and I believe this was asked by the Honourable Member from Whitehorse South Centre, regarding the active clinical cases of T.B., there are presently 11 active clinical cases of T.B. being treated for T.B. Four of these cases were discovered in 1974. Number of cases this year, that is in '75, none so far.

Venereal disease, syphilis, there were two new cases of syphilis reported in 1974, both cases were non-infectious. Gonorrhoea, there were 300 confirmed cases of gonorrhoea reported in 1974, compared to 375 in 1973,



and this represents a significant reduction.

Now, additional information regarding subsidized travel for medical necessity, the amount of money that was spent on travel inside the Territory, \$23,180.43. The amount spent on travel on referrals outside, \$64,317.09.

Now breaking down further the subsidized travel for medical necessity within the Territory, from Dawson City to Whitehorse, \$2,279.70. From Faro to Whitehorse, \$3,041.40, and from Watson Lake to Whitehorse, \$1,783.00.

**Mr. Chairman:** Thank you, Mrs. Watson. Are there any further comments before we proceed?

The next -- sorry, I thought for a second you were raising your hand, Mr. Fleming. The next item is Temporary Maintenance Camp, Dempster Highway, \$80,000.00 and I see there's a revote of '74-75 funds. Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I would like to ask Mr. Miller, how long does he anticipate this camp will be in that particular location?

**Mr. Miller:** Mr. Chairman, to the best of my knowledge, it will probably be two years. I think they intend to complete the full road in 1977.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, sometime ago I raised a suggestion that when the Territorial Government feel that the trailers, these camp trailers are ready for replacement, that the old trailer not be sold, but it be placed at strategic points along remote highways for emergency shelters. I'm wondering if the administration have done anything along this line, or if it is their intention, more particularly in the Dempster Highway, for instance, by placing some of these trailers at strategic points for emergency shelter purposes?

**Mr. Miller:** Mr. Chairman, we -- before getting rid of the trailers, would normally look at any possible use within government. Unfortunately to date, we haven't had any excess trailers, so we haven't been able to do anything about it.

Well, into the future, I don't think we would have any strong arguments against placing these as emergency shelters, and we will certainly keep that in mind if surplus trailers become available.

**Mr. Chairman:** Are we clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Robert Campbell Bridge, \$400,000.00. This is a revote of funds. Mr. Hibberd?

**Dr. Hibberd:** Do we have any information as far as a new completion date on that bridge is concerned, Mr. Chairman?

**Mr. Miller:** Mr. Chairman, the completion date that we now anticipate will be late July or August of 1975.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, I would like to know if the figures are available, what is the cost sharing ratio between the city, the Territorial and the Federal Government, can you get those figures?

**Mr. Miller:** Mr. Chairman, the Territorial Government is putting up towards the total cost of this project \$600,000.00. The Federal Government was contributing, I believe \$825,000.00 for a combined total of senior government of one million four twenty-five. The City of Whitehorse were responsible for a minimum of \$260,000.00, and any over runs that occurred beyond the accumulated cost of one million -- one million six hundred and eighty-five thousand. I think it was one million seven eighty-five so the Federal Government's share must have been 925, not 825.

**Mr. Chairman:** Are we clear? The next item is Whitehorse Workshop Extension, \$575,000.00, again a revote of funds.

**Some Members:** Clear.

**Mr. Chairman:** The next item is Territorial Road Improvements, \$95,000.00 and Page A-51 is of assistance here. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, in the past it has been, or was the policy at least for a period of time, during the summer months to provide to the lodge owners, more particularly on the Alaska Highway but I think eventually it extended on the Territorial Road system, to provide to them some dust control in relation to their lodges, that is, you know, a short distance in front of the lodge and beyond it.

And I'm wondering if it is still -- if this practice is still being carried on.

**Mr. Miller:** Mr. Chairman, our general policy of course has always been to do that. I think over the last couple of years every road in the Territory now has dust control of some nature, that has a lodge on it, I will have to clarify that. And I think as I recall, that there is something like 875 miles of road that we are now performing full dust control on, so I'm not aware of any lodge that isn't getting that service as a normal part of our road maintenance program.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Well just in relation to this, if indeed a lodge is situated at a point where there has been no calcium chloride application, is it still the policy of the administration, upon request, to--I don't think a request was required before, I think it was just done by the various maintenance crews, but to provide this to the lodges?

**Mr. Miller:** Yes, Mr. Chairman. I would think, though, that we would like a request from a lodge who wasn't being adequately served in this manner. As I say, I am not aware of any lodges in the Yukon that don't get it as normal part of maintenance.



**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, regarding the surface of the south access road -- is that the item we are on, Mr. Chairman?

**Mr. Chairman:** Yes.

**Mrs. Whyard:** I would assume that this item for 95,000 would include more than an asphalt overlay in view of the fact that the road requires major reconstruction in some portions because of frost boils and underwater streams or whatever, is causing the engineering problem.

**Mr. Miller:** Mr. Chairman, the major problem on the south access road was at the bottom of the hill, just this side of the N.C.P.C. turn-off -- I'm sorry, on the other side of the -- across the tracks at the bottom of the hill, and that problem has been solved by placement of culverts.

Now, there is one boil further up the hill. This would include, you know, whatever repairs or engineering work they need to do to put that back into shape before they put an asphalt overlay over it.

**Mr. Chairman:** Any further questions or comments?

**Hon. Mr. McKinnon:** Yes, Mr. Chairman. Is that an average life span that we can expect from asphalt in the Yukon Territory? It was done in '68, so we are talking about a complete resurfacing seven years later. I can just think what the operation and maintenance budgets in the Yukon Territory in the future, or the capital budgets, if that's the life expectancy we can expect out of any paving that we are doing now.

**Mr. Miller:** Mr. Chairman, I don't think we have got enough experience to say what an average life of asphalt in the Yukon will be. That particular road, I think as you have indicated, it's roughly seven years since the time they've done it. The majority of the problem that I find on the road is in a couple of locations, and it may -- that may have resulted from an improper base at the time the road was originally done. But I think until we have had a little more time to test the experience of asphalt, for example on the Alaska Highway, we just won't know what an average life is.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Would it be fair, Mr. Chairman, would it be fair at this time to say that you are placing -- I will ask this direct question, placing more asphalt on the Alaska Highway now than they do normally on the roads outside?

**Mr. Miller:** Mr. Chairman, as I understand it basically what we are using is the same standards that they are used in Manitoba.

Now, I suppose this relates to some degree to temperature, soil conditions and this sort of thing, but essentially we are using the same -- or D.P.W. are

using the same mix and the same quantities that would be used in Manitoba.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is recreational roads, Boat Launching Ramps and Air Strips, \$31,000.00. Again, page A-51 is some help. Clear?

**Some Members:** Clear.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** The item is unallocated, we don't know yet where this new road mileage will be constructed?

**Mr. Miller:** Well, Mr. Chairman, that's essentially correct. It's almost a contingency fund, if you like, depending upon the requests from the various areas as to what type of, you know, as to the use of new roads, into new lakes or boat launching ramps, and these requests normally start coming in about May or June and if we have got a few dollars, we do a little bit of work, that's what it boils down to.

**Mr. Chairman:** The next item is Dawson Airport Building, \$250,000.00. Mr. Berger?

**Mr. Berger:** Yes, Mr. Chairman, I would like to ask a question, if the tenders for this building is already out, or if not, when are they going to come out?

**Mr. Miller:** Mr. Chairman, I don't recall whether the tenders are actually out. I can check that point out. If they are not, they will be out within a matter of weeks.

One of the things that we set for ourselves this year was to try to get all our tenders out before the end of March, particularly on these projects which had already been approved by Council, so this one of course is somewhat subject to M.O.T. They have to approve the plans and specs, but I would expect it would be out, if it isn't already out, it will be out momentarily.

**Mr. Chairman:** The next item is Whitehorse Keno Road, \$700,000.00.

**Mr. Miller:** Mr. Chairman, I might just point out, the remainder of the items from 2930 to 2951, we have not as yet had final approval from Ottawa on these projects. To the best of our knowledge, these are the items that they are going to approve, but we have not had final approval.

**Mr. Chairman:** Thank you, Mr. Miller. The next item is pre-engineering, Federal Projects, \$100,000.00. Mr. McCall?

**Mr. McCall:** Yes, thank you, Mr. Chairman. I would like to ask Mr. Miller a question in view of what he just said a moment ago, I don't know whether it's appropriate or not. I am curious as to the situation pertaining to our air strip in Faro. I think you are



already aware of the problems that we do have, 3,000 feet short for any viable air service to -- or provide a proper service, and I'm curious if Mr. Miller knows of the federal intent as to that airstrip, which they are going to disband it or just leave it as an emergency air strip or what?

Mr. Miller: Mr. Chairman, I can't answer that specific question. I do know that the Faro air strip is included in the five year plans for the B. & C. airports in the north, and to the best of my knowledge, it was scheduled for either this year or next year, but precisely where it's going to be, whether they will extend what's there, or just what they are doing, I'm not sure. I can check it out and get the answer.

Mr. McCall: If you would.

Mr. Chairman: The next item is Miscellaneous Minor Federal Projects, \$50,000.00. Clear?

Some Members: Clear.

Mr. Chairman: The next item is Stewart Crossing, Dawson Road, \$100,000.00.

Some Members: Clear.

Mr. Chairman: The next item is Campbell Highway, \$723,000.00.

A Member: Hear, hear.

Mr. Chairman: The total for Project Capital then is \$22,213,000.00.

The next item is Loan Capital, page 74, total for this item is \$3,050,000.00. The breakdown is -- would you rather go back to Housing?

Mr. Miller: It doesn't make any difference, Mr. Chairman.

Mr. Chairman: Fine, we will go back to Housing at page 60. Yukon Housing Corporation, the vote here is \$1,653,500.00. Page 60. The first item is Yukon Housing Corporation Administration, \$145,549.00.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Miss Millard?

Ms. Millard: I note with some dismay that Dawson City has the largest amount of deficit. Certainly they have nearly the largest number of -- they share with Watson Lake the number of units, but it looks as if they are not operating on a very feasible economic level. I worked it out that there are 40 units in Dawson, 20 of them double, and it works out to \$283.00 per unit per month that the government is paying out.

I wonder if there is any chance of recovering some of this from rents from people that are already paying rents. I know of some cases people have not been paying up to what they really should be paying. I understand at the moment there is some investigation

going on, but at one time I was working for the Housing Corporation and I certainly had complaints to them about their whole system of rental payments. I was wondering if this actually is in review, and whether we have some hope of recovering more money from the people who are in the houses.

Mr. Chairman: Miss Millard, I will allow that question and one answer, but we really should consider that under the next item.

Ms. Millard: Oh.

Mr. Chairman: Mr. Miller?

Mr. Miller: Mr. Chairman, the process that is currently being used to establish rents for all public housing is an annual review based on the Income Tax returns of the people who are living in the units. Now, certainly at various times you could have an individual in one year not earning very much money and the next year going to work and -- or getting a better job and earning a lot more, so his rent wouldn't always necessarily be current with his income.

But unless we were to instigate a system of reviewing rents every month, we would never be able to keep up with it, so as a policy, the Housing Corporation adopted the method of using the previous year's income tax return to establish the family income and subsequently the rent that would apply for the next ensuing year.

Ms. Millard: Mr. Chairman, just a supplementary. When is the review done then, is it done at a regular basis in a certain month in the year?

Mr. Miller: Mr. Chairman, it's supposed to be done in April of each year. Now I am not saying that it is always done in April, but it's supposed to be because that's the last date that people have to file income tax.

Mr. Chairman: Thank you, Mr. Miller. Any questions on the item under consideration? Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, it's sometimes rather difficult to consider when you talk about the Housing Corporation, what really is at what point to discuss it.

But I am curious as to a matter of policy with the Yukon Housing Corporation, Mr. Chairman, and I note earlier in the budget we reviewed some of the construction programs in terms of apartments and housing that was programmed for this year, this fiscal year's process.

Now, when you speak of, for instance a 16 unit apartment, does this mean to the Housing Corporation, that they have a requirement from the Government of the Yukon Territory for 16 units, but they are asking a private entrepreneur to provide a 16 unit building or say a 24 unit building with which -- or under which the government would accept 16 units, if you get what I mean?

Mr. Miller: Mr. Chairman, the proposal that we put



forth last year, and went to proposal calls on, if my memory serves me correct, for example in Watson Lake we asked the entrepreneur to put up 22 units, of which the government, either through the staff housing need or through the Housing Corporation in the public housing need, were prepared to guarantee 16 units. The object being, if there is an apartment going in, there should be something available to the normal rental market. So that was really what we were attempting to do. We didn't get any built, mainly because by the time the proposals came, the rentals were so high that nobody could have afforded them, not even government.

A similar proposal will be going out this year, and we just don't know what results we will have, but the proposals will be out in the near future on a similar type basis.

Hon. Mr. Taylor: Well just one further question on that line. Then I take it that beyond the 16, if you find a private entrepreneur for instance to build a 16 unit apartment, which is what is desired here, if he wishes to build a 22 unit apartment, that's negotiable. He's not bound to build one building with only 16 units. Do I have that correct?

Mr. Miller: That's correct, Mr. Chairman. We are hoping that as a result of government, either through -- well through the Housing Corporation guaranteeing the major portion of it, that the entrepreneurs will actually build in excess of what our need is, so that anybody in the community can rent a place to live.

Mr. Chairman: Mr. Lang?

Mr. Lang: Mr. Chairman, I don't know if this is the right item or not, but I would like to direct a question to the Minister of Local Government. What is being done in the area of home ownership assistance, if there is anything being done?

Hon. Mr. McKinnon: Well, Mr. Chairman, I don't mind admitting to this House that it's one of the priorities on my list of things to get done, and when I'm told by the Assistant Commissioner that we only have probably a month away before we have our final input into next year's budget, I'm wondering whether a program of this nature is going to be before the public of the Yukon Territory in the next fiscal year or not, which would hopefully be the deadline that our Department is going to try and have something acceptable to members of the Executive Committee for, but if the timing makes it impossible to do it for the next fiscal year, all we can do is try.

Mr. Chairman: Thank you. Mr. Fleming?

Mr. Fleming: Mr. Chairman, my next question is on 1801, I think.

Mr. Chairman: Fine. We will finish with this item then.

Mr. Fleming: Thank you.

Mr. Chairman: I will mark your name down, for that item. Any further questions or comments? Mrs. Whyard?

Mrs. Whyard: There has been comment in this House recently regarding the need for some kind of annual report from the Territorial Boards, Commissions and so forth. I note that we have quite a handsome report here from the Yukon Housing Corporation, but it was appointed in 1972 and this dated October, '74 is their first report, covering a period of some three to four years. Is there no annual report submitted from this board?

Mr. Chairman: Mr. Miller?

Mr. Miller: Mr. Chairman, there is a requirement in the Ordinance for an annual report to be submitted. The first report covered the period October 31st, 1972 to March 31st, 1974 which was a period of 16 months, or 18 months.

There will be another report tabled in this House following the completion of the fiscal year, March 31st, 1975.

Mr. Chairman: Any further questions or comments? Clear?

Some Members: Clear.

Mr. Chairman: The next item is operating subsidy, \$724,351.00, and the first person the chair recognizes is Mr. Fleming.

Mr. Fleming: I would like to ask a question on the subject of the 25 percent of the gross, I think it is. Salaries or income tax return report, and that is what you are basing the rental on today. I'm wondering about some of the native problems on their income tax return, whereas they work in the Reserves, and they are given a grant by the Federal Government to work at such jobs, they in turn are not charged income tax on this money. And to this date, there is no actual spot in the guide, the Income Tax Guide, that sets out whereas you would even report this money, although it can be done. I have done it myself for them, I now.

I'm just wondering if possibly some of the problem Miss Millard spoke of, they were not collecting quite the amount of rent they should, is due to this fact. Do they -- the question is this: Do they consider or find out about all of these monies that are earned from this type of person?

Mr. Miller: Well, Mr. Chairman, the intent, as I indicated, was to base it on income tax returns. We know there are people who don't file income tax returns, and in those cases all they can do is get the best information they can as to what the family income is, and work it out as if the individual did file an income tax return.

So I'm not suggesting that we are perfect in any matter, but we do the best we can under the circumstances.



**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** In this case, I would like very much to make a comment, that I think that we should take the stand that these monies -- the Federal Government should be informed as to the fact that they should somewhere, in the Income tax Guide, have provision for these monies to be written down, at least there is a place for other income, and that is the only place, but there is no definite law that says that you must report it. I think we should more or less look into it to see if they do have this -- something in the provisions that says you will report all of your monies, regardless of whether they are on Reserves, or regardless of whether they pay income tax or not, you still report the money.

**Mr. Miller:** Mr. Chairman, the Income Tax Act of Canada is relatively clear on this. What is not clear is to the status of whether Indian people in the Yukon are considered to be on Reserves or not on Reserves, and that's an issue that National Revenue I know have been looking into for at least two years, possibly longer, and until they resolve it, I guess there's not much we can do.

**Mr. Chairman:** Thank you. Miss Millard?

**Ms. Millard:** Mr. Chairman, just a couple of comments on this subject. From what I understand, the income tax -- they are only controlling the income tax that they have control over. For instance, if a Band is given a grant, a L.I.P. grant or something to work with people in their community, they don't mark down the income tax? I know of several Indians who are working for the Department of Highways who were paying income tax, and so it's not -- it's only the ones, the systems that they have control over.

I know Indian Affairs itself takes income tax off also. And I know that these have been -- the second comment is that these have actually been investigated for the housing in Dawson. I know we have used every source possible to find out just what the income is. It's fairly thorough and we have certainly had cooperation from Indian Affairs in allowing us to know how much social assistance people are getting and that sort of thing.

However, it certainly doesn't seem to be working in Dawson's case. I really think there is a lot of discrepancy, as I said before, the same number of units in Watson Lake, the deficit is only \$20,000.00, where ours is \$135,000.00. I really don't believe that we have that many welfare cases. Perhaps there should be --

I understood that the Yukon Housing Corporation had a certain percentage that they had to meet, that they could only take a certain percentage of welfare families, and I believe Dawson has gone over that percentage, and it's probably a little late to go abck on that now, but could we have a comment from Mr. Miller perhaps, if there is that percentage, and whether or not they are sticking to it?

**Mr. Miller:** Mr. Chairman, to my knowledge, there

is no percentage. The housing was built essentially as low income housing and the people who are in the greatest need are the people who we attempt to service with this housing.

Now, maybe to answer part of the Member's concern regarding the high cost, I think one must remember that in Dawson your fuel costs are higher than anywhere else in the Territory, as well as your electrical costs. Now, what proportion they make up out of this total, I don't know, but I would suggest it's a very large one.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I would like to make another comment on this, Mr. Chairman. I think the Honourable Member from Ogilvie said it basically the wrong way.

I think the concern actually arises with the people living in the housing who have a regular income, who are not welfare cases. I am talking about so-called shack-ups. There are people earning up to \$20,000.00 a year living in low cost housing, because the woman -- the house is in the woman's name and she's an actual welfare case or is working on a job that has a minimal income and she pays maybe only \$80.00 a month rent. I think this is the real concern about the housing.

**Mr. Chairman:** Thank you, Mr. Berger. Mr. Miller? No comment? Mr. Fleming?

**Mr. Fleming:** It's a comment, but I think it's worthwhile. As the Honourable Member from Dawson stated, there's now a list -- I think I brought it up the other day, I would like to emphasize it again. At the grass roots level, I don't feel that the Yukon Housing Corporation -- I don't say hiring, but providing proper administration for these homes, in our area especially.

**Mr. Miller:** Well, Mr. Chairman, I would hate to speak in the general sense. I realize that there are some areas of the Yukon where the Housing authorities or Housing Associations are better equipped to handle this than in other areas.

The only alternative we would have would be to hire somebody on the Yukon Housing Corporation staff and put them into the community on a permanent basis, and I don't think we would like that either, so what we are trying to do is to get the Associations involved, the people who live in the community involved, and we've had some good experience, we've had some bad experience, I must admit that, but we seem to have learned from it, and the communities have learned from it, and for the most part the community associations are working very, very well.

**Hon. Mrs. Watson:** Mr. Chairman, I think that Mr. Berger, the Honourable Member from Klondike has hit on one of the key issues and I don't think that associations or this type of thing is going to correct it. I think, eventually, we likely will have to come to some type of legislation, where you have a single parent family, where we have got-everything--all of our legislation was based upon the institution of marriage,



a legal partnership. Now that type of thing is being dissolved and we have the gaps. I know in social assistance I just had a very distinct feeling that we are providing social assistance for a single parent family where someone else is residing in the house who has a fairly substantial income. Yet, under the terms of the legislation and under our regulations, it is completely legal.

I think maybe, we might just be looking at some type of legislation across the country not just in the Yukon Territories.

**Mr. Chairman:** Thank you, Mrs. Watson. I would like to say that I support your comments. Mr. Berger?

**Mr. Berger:** I would like just add to the previous comments here, there is another item that just came into my mind and that is repairing housing. I know of certain houses in the Dawson area, and in other areas too, where the repairman might as well live in this house, because he is in there every day.

I was wondering if the administration could come up with a system where the people in those actually pay for the repairs so that the administration--as far as the cost and subsidy is concerned.

The other thing is, the thought I had in my mind is, if they don't come up with repairs, expel them out of the house. I think it is much cheaper in the long run.

**Some Members:** Hear, hear.

**Mr. Miller:** Mr. Chairman, our general policy is to assess for wilful damage to the occupant of the house. Now, we have had occasions quite a number of occasions, I am not sure whether it has happened in Dawson, but I can think of at least 3 communities where people have actually been evicted from the house because they weren't prepared to look after it properly.

I can't speak for Dawson. I am not aware of any in Dawson off the top of my head, but I do know of at least three communities where people have literally been evicted because of their inability or their undesire to look after the unit that they are in.

I will certainly look into the Dawson situation.

**Mr. Chairman:** Are we clear?

**Some Members:** Clear.

**Mr. Chairman:** The next item is Staff Accommodation Services, \$783,600.00 and page A-39 is of some help. Mr. Berger?

**Mr. Berger:** Yes, I have a question on this and it has been on my mind for a number of years. When is the administration going to stop discriminating against locally hired people, and I am not meaning people who are living in the community but people who came to the community, found a job with the Federal Government, but are unable to get--are strapped for accommodations. We have a number of cases brought to my attention in the Dawson area and this practice still exists. There is a couple of persons working for the

government right now, one was threatened a few months ago with eviction on a verbal basis. I looked into it and finally managed to get a stay, at least, 'til spring time.

Another person working in the Dawson area right now, she found a house over the winter time but has to get out because the owner is coming back again come spring time, and she is unable to get housing through Yukon Territorial Government because she was told that because she was hired locally she is not entitled to housing. If she would have been hired down in Whitehorse she would automatically become entitled to a house.

**Mr. Miller:** Mr. Chairman, the Honourable Member might call it discrimination. I think what we have really tried to do is provide some sort of a rational basis for providing housing.

We have currently, 808 permanent civil servants, excluding teachers, in the territory and if we were to provide housing for all of them, we would be in awful bad shape, in my opinion.

What we have attempted to do is to say people hired in the location, in the town, municipality they have to provide their own housing. Those that come in from outside, we provide it.

We would love to get out of housing, period, and let everybody find their own. Our feeling is, government shouldn't be in housing.

But where do we go?

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I just would like to add on this because, I don't think it is right, this type of policy. If a person has initiative to come up and find a job on his own in a particular community and it actually saves the government some money on transportation costs and everything like this as you have listed here, relocation and everything like this, for non-government employees.

So I think on the long run the government would save money if they would accept the applications of locally hired people for housing.

**Mr. Miller:** Well, Mr. Chairman, I just happen to know that in Dawson right now there are four local hires that are trying to get into government housing, or are in government housing at a cost of \$50,000.00. We don't have any extra housing. At a cost of \$50,000.00 per unit to build for houses, we are not going to save very much money.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I have to get up again because I didn't mention anything about subsidized housing in Dawson prior to this. I know, as a fact, there is 16 applications, ruuning applications in 1974 in Dawson and I found it very strange that Dawson was not considered for any more housing units in this fiscal year.

**Mr. Chairman:** Thank you, Mr. Berger. Mr. Miller?



**Mr. Miller:** Mr. Chairman, I can respond to that. Dawson has 40 units and a population at the last census of 785 people. Whitehorse has 81 units and a population of 11,400 people.

Dawson's applications are 16. Whitehorse's on the last count were 196. So somebody has to set some priorities somewhere and it is based on demand, really. We can't satisfy all of the requests so we have to base them on the majority of demands.

**Mr. Chairman:** Mr. Berger would like that last word on this.

**Mr. Berger:** Yes, I would, if I may please. You can throw figures around all day long and you are never going to satisfy anybody.

The thing is those 16 applications are creating just as much hardship in Dawson than the 192 or so in Whitehorse area.

**Mr. Chairman:** Thank you, Mr. Berger. Mr. Taylor is next.

**Hon. Mr. Taylor:** My question was answered by Mr. Miller.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman. I think there is something that hasn't been mentioned in this case. You can correct me if I am wrong when I say that the hiring--it is not the hiring of the local people, it is the matter of where you sign your name to go to the job. In other words, and this is where I think the discrimination part came in, and I would like to know if this is still the case?

If you come from a spot such as Teslin, if you live there or don't live there, it does not make any difference. The fact that you come to Whitehorse and sign up here to go back for that job means therefore that you did not come from that area regardless of whether you did nor not.

I know this has been in the past and up until a year ago. I can prove that.

Is that practice still in effect today?

**Mr. Miller:** Mr. Chairman, a local hire from Teslin, regardless of where he signed on the government's payroll, if he is going to work in Teslin and he comes from Teslin he would be considered to be a local hire as far as I am concerned.

Now how it is being interpreted by the people who do this I am not entirely sure. I can certainly find out.

**Mr. Chairman:** Thank you Mr. Miller. Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to find out because as I say possibly the policy has changed. I do know this was in effect a year ago and has been done.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, I certainly don't want

to give away any deep dark secrets of things that are happening to people's advantage, but I know of a case in Dawson where the girl was refused housing because she was local. So she refused to be hired on in Dawson, she came to Whitehorse and was hired on in Whitehorse and obtained housing.

She was born in Dawson City. So I think that shouldn't be changed. I think that is using her brains in finding out how to get accommodation. I think what should be changed is the policy on housing.

Certainly, the whole question has to be looked into. There is no question in my mind. The Korbo Residence, there are apparently several empty units being held aside for the Wildlife Service, I believe, who is living apart because he doesn't want to live in the Korbo Residence.

The whole question has to be looked into much more carefully and be much more flexible than it is when we are paying for empty units especially when I note Dawson City again, Utility Service and Janitorial in Dawson City of \$21,500.00. I don't believe--those 19 units I presume are all Korbo Residence. Certainly the Utility Service and Janitorial I presume the costs is for--to N.C.P.C. our good old friend, and janitorial should be very minimal. It should only be the hallways and grounds, I would presume.

I wonder if Mr. Miller can answer how that 21,000 is broken down, and also, if there are any empty units in Dawson, why is that a policy, why isn't it being investigated that these be used?

**Mr. Miller:** Mr. Chairman, I can try and get a breakdown of the 21,500.00. I don't have it with me.

The question of empty units in Dawson, I was inquiring this morning to see if we could accommodate the K.V.A. this summer as we did last summer, and I'm informed that we have no empty units in Dawson, and that in the course of the next 16 or 18 months, we are going to have to build additional units in Dawson or at least acquire them, and that's all I know about it.

**Mr. Chairman:** Mrs. Whyard? I'm sorry, is this, the exchange complete? Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I am interested in the housing in Takhini, and I know it's not the responsibility of the Territorial Government, except that we rent some of those units from the Federal Government, but I am interested in knowing how many of the units are empty in Takhini because it's my understanding from some years back that the policy is that if the government owned housing in that area is not used (a) by federal employees; (b) by Territorial; it should be made available to the general public. Not so?

If not, why not? I cannot tolerate the fact that there is government housing sitting up there empty which is paid for by the taxpayer, when there is a real housing shortage in this city.

**Mr. Miller:** Mr. Chairman, I can't respond to how many units are empty in total. I know that if I wanted to rent a house in Takhini today for the Territorial Government, they don't have any. They have all been assigned to Departments or Crown agencies. This



indicates that we have 61 units, in fact I believe we are now to 55 units, and it's our intention to get out of every unit we can in Takhini in as quick a period of time as we can.

We currently don't have any empty units--when I say "we", I am talking about Y.T.G., we don't have any empty units in Takhini, with the possible exception of possibly two on which people are coming in. We have actually hired the people and they haven't arrived. As soon as we get a vacant unit for more than 30 days, we return it to D.P.W.

With respect to your question on being able to rent them to the public, I don't think you're correct in that. I think that the arrangement is that Federal agencies first, Territorial second and the rest remain empty.

**Mr. Chairman:** From the pained look on Mrs. Whyard's face, I can tell she wants to comment.

**Mrs. Whyard:** Mr. Chairman, I've got to protest against any such policy, and I certainly would expect this Legislative Assembly to voice some very strong comments and recommendations to the Senior Government.

**Mr. Chairman:** Thank you, Mrs. Whyard,

**Hon. Mr. McIntyre:** Mr. Chairman, the Crown housing policy is that, when all government agencies are satisfied, anything remaining is available to the public. I know that.

**Mr. Chairman:** Thank you, Mr. McIntyre.

**Mr. Miller:** Mr. Chairman, I think really that what we are down to is that we don't have any empty, because they have all been assigned to Crown Departments or agencies.

**Hon. Mrs. Watson:** Mr. Chairman, they may be empty, but they are still being held by a Department, in case they get an employee, just in case.

**Mr. Chairman:** Thank you, Mrs. Watson. Dr. Hibberd.

**Dr. Hibberd:** Mr. Chairman, I would say that there are a considerable number of houses are kept on that basis in a sort of reserve for presumably Federal Government employees, but the fact remains that there are several houses that could be used and they are not.

**Mr. Chairman:** That is certainly the case in Riverdale. Mr. McCall?

**Mr. McCall:** Yes, I would like to keep Mr. Miller on his toes here while we are at this. I would like to propose that Mr. Miller investigate this situation pertaining to houses that are empty belonging to the government, and come back with the findings and present them to the House.

**Mr. Miller:** Mr. Chairman, is the Honourable Member referring to Y.T.G. houses or federal Houses?

**Mr. McCall:** Mr. Chairman, I am presuming any housing.

**Mr. Chairman:** Well we don't want to place too onerous a task on Mr. Miller, but possibly Mr. Miller could make some investigations on the Yukon Housing, Y.T.G.

**Ms. Millard:** Yes, Mr. Chairman, if I could add also apartment buildings or apartments in Dawson City?

**Mr. Miller:** Mr. Chairman, I will report back. I might incidentally advise that this is one of the major reasons why we wanted to turn our own staff housing over to the Yukon Housing Corporation. Y.T.G. did not have a mandate to rent their own houses, but the Yukon Housing Corporation has that mandate and that's the intention. If we don't need it for government staff, it will be rented to the public.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I would submit that many of these houses are being held by the Federal Government, and I would think that the investigation should include these houses.

**Mr. Chairman:** Thank you, Dr. Hibberd. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I wonder if it's within the bounds of this estimate item, budget item, to ask what is the current status of the property in Takhini? Is there an estimated time when it is to be turned over to the City of Whitehorse? What is the situation there? It is within the boundary of the city, but there is no title to any of that land, is there, except in the hands of the Federal Government?

**Mr. Chairman:** I will have to extend great latitude to allow the question, but I will.

**Hon. Mr. McKinnon:** Mr. Chairman, there are on going discussions between the Department of Local Government and the City of Whitehorse, and as of this morning parts of this discussion were reached as to when the city and the Local Government could get together again to try and find out what the status of the land officially is, and how soon it can be turned over, or if not, can it be developed under any conditions during the current building season, and there's all kinds of problems with the good old Surveyor General and the whole ball of wax again, and the total purpose of the ongoing meetings is to try to get land available that is serviced on -- that is ready for development this summer, and we are attempting to do it. Whether it's going to be possible or not, I don't know.

**Mr. Chairman:** Thank you.  
Are there any further questions or comments?  
Clear?

**Some Members:** Clear.



**Mr. Chairman:** The total then for Yukon Housing Corporation, \$1,653,500.00. Clear?

**Some Members:** Clear.

**Mr. Chairman:** We will then proceed to page 74 in the green book, and we are looking at Loan Capital, \$3,050,000.00. Page 74, and it's broken down, expenditure loans to third parties, \$2,650,000.00; land development \$400,000.00. Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I would like to ask Mr. Miller if I may if he could give us a brief explanation as to this loan to third parties, et cetera?

**Mr. Miller:** Mr. Chairman, these are monies that we're able to borrow from the Federal Government to loan to essentially the municipalities in the Yukon, although we do also borrow money for loans on second mortgages, C.M.H.C. mortgages. All of our land development is also done using borrowed money which we have to repay.

There is a breakdown, a detail of the loans to third parties on page 75, just over --

**Mr. Miller:** I might just point out for members' information, that this is probably the cheapest money that any of the municipalities could ever get their hands on in terms of borrowed money. They could never raise debentures at the interest rate that we get.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, I take it from this as far as the loans to third parties, this is monies in order to develop subdivisions and what not -- am I correct?

**Mr. Miller:** No, Mr. Chairman, for example the City of Whitehorse, we have provision in this estimate for two million three. Now, if they want to do paving, they can borrow their portion or their share of the costs that isn't included in the Capital Assistance Plan, and pay it back over a period of years.

**Mr. Lang:** Mr. Chairman, could you delve a little further into this land development? What rather concerns me is I know that lots go up for sale and they have, what do they refer to an --

**Mr. Miller:** Upset.

**Mr. Land:** --upset price, and could quite conceivably go a lot higher. It appears to a lot of people that maybe the government is going into the real estate business.

**Mr. Miller:** Mr. Chairman, on land development, what we attempt to do is to recover our cost of developing that land, so we borrow the money from the Federal Government, we do the development work, and then we attempt to sell the land and recover the cost of developing it.

I don't know what the public's impression is, I can tell you that the 1st lot we we'll sell in Riverdale, if we were to recover the full cost of the Riverdale sub-

division, would have a price tag of about \$450,000.00 on it, because that's what we will have lost on the Riverdale subdivision by that time.

**Mr. Chairman:** I hope that lot has a nice view, Mr. Miller. Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I wonder if Mr. Miller could indicate to the members here whether the third parties, namely the municipalities, have borrowed to the maximum of their borrowing capability as of last year, and possibly the year before?

**Mr. Miller:** No, Mr. Chairman, there is no municipality that has gone that high. I think in terms of their legal capability, probably the Town of Faro is the highest ratio of actual loans versus loan capability of any of the municipalities.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, I take it then from these upset prices, you do quite conceivably sell them for a lower price than what is termed the upset price, if we are in the hole \$450,000.00?

**Mr. Miller:** Well, I would rather not get into the long history of the Riverdale subdivision, because it took me 18 months to figure out what had happened, and by the time I put the price on the final lot, I was a little upset, but basically, for example this last year when we developed Riverdale, the 96 lots in Riverdale, we put a price on it based on tender calls, or on engineers' estimates of what the tender calls might be.

The paving curbs and gutters for that particular area, we haven't called the tenders yet, so if they come in in excess of what our estimate was, we are going to lose money on that one again. That's really what happens. We set an upset price, or an estimated price on the thing, and we sometimes get into trouble.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, can I take it from your remarks that the upset price is merely a figure, you don't wish to sell below this, and that these lands are up for actual bid by the Territorial Government?

**Mr. Miller:** Mr. Chairman, what we instituted last year, we have gone through a series of land disposal methods, attempting to find one that we thought was rational and was acceptable.

We instituted a procedure last year where we put a fixed price on a lot and no longer sold by public auction, if you like, or by tender call. We put a fixed price and we put them out on the basis that individuals have first choice who haven't already got a house, and it's a first come, first serve basis. There's a long series of steps, it's laid out in our land regulations, I can go through it with you if you like.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I think possibly we will come to this when we get into more of the land regulations.



I still stand where I did a long time ago in this instance, whereas land, if it is sold under this type is to be for Canadians preferably first, and then outsiders afterwards. I agree with the first there, first serve basis otherwise--

Mr. Chairman: Thank you, Mr. Fleming. Oh, Mr. Lang?

Mr. Lang: I just have one comment. I don't think a person should have to wait in line for three days or anything like that either.

Mr. Chairman: Thank you, Mr. Lang. Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I should possibly add in the outlying areas in the past when they have put land up for sale in communities outside of the Whitehorse, they sold it here in Whitehorse, so it was first come, first serve basis, and you had to drive into Whitehorse and stand in line, and you probably were behind -- so now this is why the local government is selling the lots and the land in the community itself, and I think this is a good idea.

Mr. Chairman: Thank you, Mrs. Watson. Are we clear on this?

Some Members: Clear.

Mr. Chairman: I realize that we are approaching 12 o'clock, but possibly that will push us through the next item, which is Loan Amortization, \$1,527,000.00, more speedily than normal. Do you estimate that would take very long? Discussion on that item?

Mr. Miller: It shouldn't.

Mr. Chairman: Fine, then we turn to page 76. The total here again is \$1,527,000.00. It is broken down as follows, Federally Amortized Loans, Interest, \$2,373,100.00. Principal, \$1,657,700 --

Mr. Miller: Mr. Chairman, you are in the wrong column.

Mr. Chairman: Oh I am sorry.

Mr. Miller: Nothing for the Federally---

Mr. Chairman: I am sorry, that was last year. Thank you. There is nothing in that item. Territorially Amortized Loans, Interest, \$394,600.00. Principal, \$693,000.00 for a total of \$1,087,600.00. Is there any questions or comments on that?

Some Members: Clear.

Mr. Chairman: The next item is Self-Amortized Loans. Interest \$228,500.00, Principal \$210,900.00 for a total of \$439,400.00. Are there any questions or comments? Mr. Lang?

Mr. Lang: Yes, Mr. Chairman, for my own clarification have an explanation of a self-amortized loan?

Mr. Miller: Mr. Chairman, a self-amortized loans are those loans which we have made to municipalities or on housing. The Territorially Amortized is just basically our land development.

Mr. Chairman: Are we clear?

Some Members: Clear.

Mr. Chairman: The total again is \$1,527,000.00.

Some Members: Clear.

Mr. Chairman: The next item is Government Employee Housing Plan Revolving Fund which is found on page 62 and that item is \$500,000.00.

Any questions or comments? Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, with respect I think that we will be dealing with this piece of legislation and that would be a good time to properly discuss the item then rather than duplicity.

Mr. Chairman: Very well.

Some Members: Agreed.

Mr. Chairman: I think then, that this might be a good time to break.

I would like to thank the witnesses for attending and we will see you back here on Monday, I presume, same time and same station.

I will entertain a motion.

Mr. Lang: Mr. Chairman, I move that Mr. Speaker do now resume the Chair.

Mr. Chairman: Do we have a seconder to that motion?

Mr. McCall: I will second that Mr. Chairman.

Mr. Chairman: Question?

Some Members: Question.

Mr. Chairman: Agreed?

Some Members: Agreed.

Mr. Chairman: I declare the motion carried.

*Motion Carried.*

Mr. Speaker resumes the chair.

Mr. Speaker: At this time I will call the House to order.

May we have a report from the Chairman of Committees?



**Mr. Phelps:** Yes, Mr. Speaker, the Committee of the Whole convened at 10:30 a.m. to consider Bills, Papers and Motions. We had with us two witnesses, Mr. Miller and Mr. Huberdeau.

It was agreed by the Committee that we should extend an invitation to Social Services Yukon Family Counselling, and any other interested social services or societies and that we would invite these people to attend before Committee at 2:00 p.m. Wednesday, March 19th, 1975.

I can report progress on Bill Number 2.

Upon a motion duly made and carried, it was moved by Mr. Lang that Mr. Speaker take the Chair.

**Mr. Speaker:** You have heard the report of the Chairman of Committees, are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** What is your further pleasure?

**Mr. Fleming:** I now move, Mr. Speaker, that we call it 12 o'clock.

**Mr. Speaker:** Is there a seconder?

**Mr. Lang:** I second it, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Hootalinqua, seconded by the Honourable Member from Whitehorse Porter Creek that we now call it 12 o'clock. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the motion is carried.

**Motion Carried**

**Mr. Speaker:** The House now stands adjourned until 10:00 a.m. Monday.

**Adjourned**





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# The Yukon Legislative Assembly

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Number 9

2nd Session

23rd Legislature

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## Debates & Proceedings

**Monday, March 17, 1975**

Speaker: The Honourable Donald Taylor



**ERRATA**

Page 130, first column, line 7: "long" to read "only"

Page 130, first column, lines 20 and 21 to read: now we are talking about money, and at this point in time we don't have that money and therefore can't hire additional people.

**COMMENTS**

Sessional Paper No. 3 (Yukon Water Board) printed with Debates and Proceedings of March 10, 1975



## The Yukon Legislative Assembly

Monday, March 17, 1975

Mr. Speaker reads the daily prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call this House to Order.

### ROUTINE PROCEEDINGS

Mr. Speaker: We will proceed with the Order Paper. Are there any documents or correspondence for tabling this morning? The Honourable Member from Kluane.

Hon. Mrs. Watson: Mr. Speaker, I have for tabling today, the Commissioner's Annual Report, as well as Legislative Return Number 2.

Mr. Speaker: Are there any further tabling of documents or correspondence?

Are there any Reports of Committees?

Introduction of Bills?

Are there any Notices of Motion or Resolution?

Are there any Notices of Motion for the Production of Papers?

We will now proceed to Orders of the Day.

### ORDERS OF THE DAY

Mr. Speaker: Under Motions, we have Motion Number 6. Would the Honourable Member from Whitehorse North Centre be prepared to discuss this Motion today?

Hon. Mr. McKinnon: Mr. Speaker, I have been attempting over the weekend to gather more information concerning the Assisted Home Ownership Program. I have been unsuccessful and would ask the indulgence of the House to put this Motion over until tomorrow, Mr. Speaker.

Mr. Speaker: This would be quite agreeable. There being no further motions, Madam Clerk, I wonder if you could ascertain if the Commissioner could be available at this time for Question Period?

Madam Clerk leaves room

Mr. Speaker: At this time I will declare a brief recess.

Recess

### QUESTION PERIOD

Mr. Speaker: At this time, we will call the House to order and we have with us Mr. Commissioner to assist us with Question Period. The Honourable Member from Kluane?

Hon. Mrs. Watson: Mr. Speaker, I have some answers to questions that were asked the other day. The question asked by the Honourable Member from Klondike, what has been the result of the increase in services to Clinton Creek of welfare services, child care services? There appear to be three pending foster home applications forthcoming, and the group home at Dawson, the comment that the group home at Dawson was not utilized completely, foster home care is more desirable and it is necessary to keep some vacant beds in the group home at Dawson, because it also is used as a receiving home for emergency situations.

The question from the Member from Whitehorse South Centre, is it true that the Director of Welfare has entered into negotiations for yet another government counselling service to be located at the Y.W.C.A., and the answer to that one is no.

The Honourable Member from Ogilvie's question regarding the report of the Minister of Health and Welfare on the air contaminants at the mine at Clinton Creek, the report was tabled this morning. The second part of the question will she obtain details of the Minister of Health and Welfare's announcement for our information as soon as possible, I have for Council Members this morning, the copies of Hansard which will give in detail the questions asked of the Minister and his reply.

Mr. Speaker: Have you any questions this morning? Mr. Commissioner?

Mr. Commissioner: Mr. Speaker, I was asked by Councillor Fleming late last week, has there been an application by the White Pass to relocate the railroad lines in the area of Bennett or Tagish Lake, and in reply, I would advise that inquiries made of the Federal Lands Office indicate there has been no such application. Thank you.

Mr. Speaker: The Honourable Member from Ogilvie.

Ms. Millard: Mr. Speaker, I have a question for Mr. Commissioner.

Question re: Beer Bottle Depot



Has there been any more work done on the establishment of a government beer bottle depot?

**Mr. Commissioner:** Mr. Speaker, the answer is in the affirmative. I think that Honourable Members are aware that this has been a matter of great contention and great concern as far as Members of past Councils and the Administration is concerned.

The end result has been a series of meetings conducted between my officers and the people who contribute most of the containers that are involved, namely the brewery companies, and I believe -- or the latest information that I have is that we are very close to having a proper scheme available and hopefully the necessary details will be worked out in the near future, Mr. Speaker. And while I hesitate to put a date on exactly the implementation of this type of a thing, at least I can assure Honourable Members that we are getting down to the point where the problems that are left don't appear to be insurmountable.

**Mr. Speaker:** Are there any further questions this morning? The Honourable Member from Hootalinqua?

*Question re: Minister Of Communications*

**Mr. Fleming:** Would the Commissioner know if it would be possible to see the Minister of Communications when he arrives I wonder, at this Council?

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, I believe that all Members will be in receipt of an invitation to meet with him. I'm sorry, I just don't have the dates or anything in front of me but this should be available to all Councillors very shortly.

**Mr. Speaker:** I wonder, was the question, in the house, was this what the question was?

**Mr. Fleming:** Yes.

**Mr. Commissioner:** No, it is strictly an informal opportunity to meet with the Minister, Mr. Speaker.

**Mr. Speaker:** Are there any further questions? I would like to thank Mr. Commissioner for his attendance in Question Period this morning.

There being no Public Bills or Private Bills for processing this morning, may I have your further pleasure? The Honourable Member from Whitehorse Porter Creek?

**Mr. Lang:** Mr. Speaker, I move that Mr. Speaker do now leave the Chair and the House resolve into Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

**Mr. Speaker:** Is there a seconder?

**Mr. Fleming:** I will second it, Mr. Chairman.

**Mr. Speaker:** It has been moved by the Honourable

Member from Whitehorse Porter Creek, seconded by the Honourable Member from Hootalinqua, that Mr. Speaker do now leave the chair and the House resolve into Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried and the Honourable Member from Whitehorse Riverdale will take the Chair in Committee of the Whole.

*Motion Carried*

Mr. Speaker leaves chair

**COMMITTEE OF THE WHOLE**

**Mr. Chairman:** I would now call the Committee of the Whole to order and declare a 10 minute recess.

*Recess*

**Mr. Chairman:** I will now call the Committee to Order. I understand from Mr. McKinnon that witnesses will be available from the municipalities to attend on the Capital Assistance Bill on Thursday, March 20th, following Orders of the Day. Is that agreed to by the Members?

**Hon. Mr. McKinnon:** Excuse me, Mr. Chairman, everything isn't finalized at this point. That is the tentative date that was given.

**Some Members:** Agreed.

**Mr. Chairman:** I would like to thank Mr. Miller and Mr. Huberdeau for attending today.

We have been dealing primarily with Bill Number 2, and I would like at this time to ask Mr. Miller to help us go through the recovery side of the picture for this year. I suppose first, Mr. Miller, Capital Recoveries is on Page 73 of the green book?

**Mr. Miller:** Mr. Chairman, I wonder before you go into those, if I could give some answers to questions that were raised on prior days?

**Mr. Chairman:** Certainly, Mr. Miller.

**Mr. Miller:** There was a question raised as to what a Yukon fence is. A Yukon fence is a coined name and basically what it is, it's a wooden post and rail fence, and the reason we are going to these, in certain communities at least, is because of the problems that we have with trying to keep steel fences aligned. So what they have done is they have come up with basically a fairly large post, something like an eight by eight post, and they will just use a rail on the top of it, and where



you get heaves in the ground or permafrost situations, they can correct them fairly easily without having to tear the whole fence out and replace.

It's something new, we hope it will work; we have got a few in place now. Over at F.H. Collins, we have got the posts in, we haven't put the rails in and they work very well over there.

The next question was raised concerning the purchase of a couple of trucks for up on the Dempster Highway, why we were going to gasoline trucks rather than diesel. Our experience with the small trucks has been that diesel is very, very expensive. There seems to be something wrong, apparently from the manufacturer's standpoint, with aligning the diesel unit with the balance of the truck, and the last three trucks that we bought in this small line that have been diesel, we have now had to replace the engines twice, so we are going back to gas on these two units to make sure--or to attempt to make sure that we try and cut down our very high costs, until somebody comes up with a better unit.

There was a further question asked concerning the Faro air strip. The--all the details aren't available on this. We are currently working on it. What we are looking at is the possibility of relocating the Faro access road, to realigning it on what is now the west end of the strip, and until we get that re-engineering done, we won't know how long a strip we can have, but they are currently working on that. They are also dealing with M.O.T. at the moment on possibly getting some of the actual work done this year. We won't know for another month to six weeks as to whether or not we will be able to do anything during the current year, or exactly how long that strip will end up.

There was a question raised concerning the winter maintenance on the Pine Lake air strip, adjacent to the Alaska Highway south. The problems that we have in that particular area in the wintertime is the tremendous snowfall, and according to our highway superintendent, there is just no way we could keep the snow off that strip in the wintertime, in fact he tells me that he personally spent one whole winter when he was with D.P.W., doing nothing but blowing that strip clear, and it's just too expensive, so rather than trying to operate it on a wheeled basis, we consider it to be a ski situation in the wintertime.

Further questions raised concerning housing, the number of vacant units, that are held by the Y.T.G. for the Housing Corporation. In Whitehorse we presently have five vacant apartments and one duplex in Takhini. In Beaver Creek we have one house; in Dawson City we have one apartment which was vacated on March 14th. Destruction Bay we have one house; Ross River, one house; Watson Lake, one house.

The further question raised regarding the breakdown of the costs of operating our accommodation in Dawson City. The costs associated with this include fuel, power, water and sewer, in the first instance. Each of our housing units up there, the two bedroom house, the three bedroom duplex and there are three three bedroom homes, our average cost per unit is \$1,200.00 for three of the units and 1,500 for two others.

The Korbo Apartment comprises 13 units, and in there we provide fuel, power, water, sewer and janitorial, and our average annual cost is \$14,900.00 for

the total apartment block, equalling \$21,500.00.

On my notes, Mr. Chairman, I have one outstanding question I am trying to get an answer to, and that is the number of vacant units that are held by the Federal Government. I haven't had a response from them as yet, but I will bring forward as soon as I get it.

Now, turning to the recovery --Revenue and Recovery section of the Budget, on page 73 you will see the Project Capital Recoveries. Starting with Education, the sale of the Vocational School House. I think I explained when we doing the expenditure side, we sell--or attempt to sell one of these houses per annum, construct and sell, and what we do is we sell them by public tender with an upset price, our cost plus 10 percent. We have got 30,000 in for this unit. What it will in fact bring, we have no idea; based on current market, it will probably be considerably higher than that, but who knows.

The Bilingualism Program, this is the grant from the Secretary of State to set up the bilingualism--or the French Language Centre, it's all capital nature. If anybody has questions as I am going through, I guess you had better holler.

Under Health, Welfare and Rehabilitation, the Hospital Construction grant, this will wind up some funds that we have in our accounts. Under an old cost sharing agreement with the Federal Government, they used to contribute or set aside funds each year to give to the provinces and to the territories for hospital construction. In 1972, if my memory serves me correct, they discontinued that program and transferred all approved monies that they had approved, or all monies that they had approved, that hadn't been spent, directly to the province or the territory, on the understanding that we would account for it as we spent it in the future.

The last couple of years we've taken funds out of that account for such things as the nursing station at Destruction Bay, Ross River. This winds up the fund and essentially what we are doing here is taking the last of the money out as a contribution towards the Watson Lake Hospital.

**Mr. Chairman:** Mr. Hibberd?

**Dr. Hibberd:** Yes, this grant, does this refer to acute care facilities, or does it extend to other facilities such as chronic care?

**Mr. Miller:** Mr. Chairman, and I am not sure that I can get all the definitions right here, this covered basically what one might consider to be a hospital or a nursing station where you might do a certain amount of medical work. I would have to go back and get out the detailed agreement to get all the fine details.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, it's my understanding that there still are cost sharing agreements available to the provinces for chronic care facilities. Are these available to us as well?

**Mr. Miller:** That's correct, Mr. Chairman. There are to the provinces, unfortunately we don't run any of the health facilities any longer, so the day we do take



them over, we would then be eligible, but at the moment, the Federal Government are building them all, and either Northern Health is paying for it, or we contribute with Ottawa's money as well.

Once we take over all the health facilities, we would then be eligible for all the normal federal-provincial type agreements.

Okay, under local Government, Third Party Loans of \$400,000.00, this is money really that we borrow to develop land, and you will see it in here a couple of times, it's an arrangement that I personally am not happy with the way we handle it in the books, but unfortunately we have to appease the Auditor-General's staff, and this is the way they want it done, so this is the way we do it.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I noted that item, and I have not heard any explanation as to how we are developing what land?

**Mr. Miller:** Mr. Chairman, as we were going through the Budget, I think it's Establishment 2603, you will find an item to provide funds for the development of land in various areas throughout the Territory, and basically what we intend to do in 1975-76 is start of development of 200 lots in Riverdale, plus some small holding lots that may come about, or actually developing land in any other community where there is a need for it.

Basically what we do is we borrow the money from the Federal Government, we are the developers, we put in the water and sewer, the roads, the streets, and we sell them at our cost and pay back the Federal Government from the sale of lots.

**Mr. Chairman:** That's page 68 and A-45.

**Mrs. Whyard:** Yes, Mr. Chairman, I realize that. It is only in municipal areas that you are doing this thing, organized communities?

**Mr. Miller:** No, Mr. Chairman, this applies throughout the Yukon. For example, in 1974 we developed land at Watson Lake, a new subdivision there. We developed land at Haines Junction, a new subdivision there. We will be developing some land in Mayo this year as part of the water and sewer upgrade program. I don't think there's any other area of the Yukon right now where there is a pressure for subdivided land.

It seems to me we have satisfied most of the pressure points at this juncture, except Whitehorse.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I think I'm correct, and I would like to ask Mr. Miller on this, this is separate and apart from the Capital Assistance Program. This is just for development of land for resale at cost, Capital Assistance is sewer and water where there's a stipulation unorganized communities don't qualify for sewer and water, but this is sewer and water in existing lots and communities, I believe, so there is a difference between the two of them.

**Mr. Chairman:** Thank you, Mrs. Watson. Any further comments?

**Mr. Miller:** Mr. Chairman, what we are talking about here is subdividing new land, not providing sewer and water to already subdivided areas, but subdividing new areas of the Territory.

Mr. Chairman, under Highway and Public Works, recovery from M.O.T. for the construction of the Dawson Airport Building, that's 100 percent recoverable project.

The next item, the 100 percent Recoverable Expenditure under the Federal-Territorial Engineering Services Agreement, this is road reconstruction and we went through that in detail. The Federal Government fund, fully all work on resource roads, all reconstruction or new construction on resource roads.

The next item, Mr. Chairman, Yukon Housing Corporation, the Rental Purchase Housing Program, this is the 95 percent borrowing, if you like, that the Yukon Housing Corporation gets from C.M.H.C. This government contributes 5 percent to the rental purchase housing program and C.M.H.C. puts up 95 percent of the funds. So while we show it as a recovery, it's really -- we are signing a debenture or a mortgage at the time that we draw these funds out.

Mr. Chairman, I would suggest that we have covered the balance of those items. To carry on with the revenue, if you wanted to turn to page 79, we can get into the Territorial revenues.

You will find on page 78, a recap of the items. On page 79 we get into the detail.

Starting with the first item, Mr. Chairman on page 79, the Property Tax-Territorial, this is the tax that we levy in all areas of the Territory except municipalities.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I have a question I would like to direct to Mr. Miller, and I would like to ask him as to what activities are anticipated by the Assessment Branch during the course of this budget, and is it their intention to increase assessments anywhere in the Yukon in this period?

**Mr. Miller:** Mr. Chairman, I don't have their exact schedule. I do know that one of the areas they will be concentrating on in this next summer will be a reassessment in the Whitehorse area. Whether they will be doing any reassessments outside of Whitehorse, I don't know, but we could find out what their schedule is.

Just for information, Mr. Chairman, that property tax is at 12 mills in all areas outside of municipalities.

The next two items, Mr. Chairman, are School Tax, they're at 16 mills. The first item being on those properties outside of municipalities, and the second item within the municipalities.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I take it that that is the same all over the Yukon is it, the 16 mills, all taxes?

**Mr. Miller:** Yes, Mr. Chairman, the school tax is at



16 mills throughout the Yukon, and it's been that way, to my knowledge, for about eight years now.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I wonder why we have less for '75-76 than for '74-75? Is it because we overestimated in '74 and '75?

**Mr. Huberdeau:** Mr. Chairman, the reason that we have more revenue shown in '74-75 than '75-76 is that we have caught up with the grants in lieu of taxes for a number of years.

**Hon. Mrs. Watson:** On Federal Lands?

**Mr. Huberdeau:** On Federal property.

**Mr. Chairman:** Any further questions or comments?

**Mr. Miller:** The next item, Mr. Chairman, is fuel oil tax, and this is tax that we impose on all fuel oil, except basically the generating of electricity, and there are certain exemptions for heating purposes, but the rates run at 16 cents for diesel, 14 cents for gasoline, two cents for av gas, and then the next item, the heating oil, taxes are at one cent per gallon.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, a short time ago we -- the House agreed to the imposition of a tax on aviation fuels. The revenues accruing from which were to be expended on maintaining territorial air strips, and I was interested in noting the reply in relation to the maintenance of the Pine Lake strip this morning, and it seems to me that there should be sufficient monies to have this strip maintained, and if they are having problems with snow depths on this strip, I'm wondering if the administration have looked at the possibility of compaction, that is a tractor pulling a compactor as being the possible solution, and maintaining a portion of this strip sufficient to get an airplane down and off again, small aircraft.

**Mr. Miller:** Well Mr. Chairman, we can have a look at that. I don't know how viable it would be, but we could certainly have a look at it, the suggestion.

**Hon. Mr. Taylor:** Well, Mr. Chairman, the only reason I dwell on the subject is because it is a pretty strategically located and important emergency flight strip, and wintertime is of course climatically the worst time of the year for aircraft coming and going, because of snow conditions, white-outs and this type of thing, and ceilings that fall suddenly upon them, and I think that the compaction method has been very effective where it's been used, and it is used in the development of ski strips and on the major airports, and I think that it would at least allow a light wheeled aircraft down with a very high degree of safety, instead of landing into snow and nosing over and demolishing the aircraft.

**Mr. Miller:** We will have a look at that, Mr.

Chairman.

The next item, Mr. Chairman, is Fur Export Tax. This is one we have had for a long time and it represents a certain number of cents per skin exported from the Territory.

Insurance Premiums Tax, it is one that we introduced a couple of years ago and it's basically one percent of the premiums on fire insurance, and it contributes towards the operation of our Fire Marshall's Office.

Tobacco tax, I think we are all familiar with that one, at least all the smokers are.

And the Western Canada Lottery, this is what we anticipate we might receive during the current fiscal year. Experience to date hasn't indicated that we will receive it, but we might.

**Mr. Chairman:** Sorry, Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman. The anticipated recovery as indicated here is about \$95,000.00 a year from the Western Canada Lottery. I'm wondering how much or what portion or percentage shall we say, of this figure, will be extracted for local administrative costs, in terms of the Yukon's participation at the local level, and then what percentage of that would be available to the Physical Fitness and Amateur Sports Committee for distribution in the Yukon?

**Mr. Miller:** Mr. Chairman, it would appear that our administration costs will probably run in the neighbourhood of \$40,000.00 per annum, so if we realize the revenue, theoretically we would have \$55,000.00 available for the purpose the Member has stated, and that is our commitment to the Council, is that any surplus would be made available to the organizations in the Yukon. Through the Fitness and Amateur Sport Advisory Committee.

**Mr. Lang:** Would that be over and above the monies that are already allocated?

**Mr. Miller:** Yes, that's correct, Mr. Chairman.

**Mr. Chairman:** Before we carry on, I would like to turn the chair over to Mr. Lang. I am going to absent myself for about 15 minutes.

Mr. Lang takes chair

**Mr. Miller:** Okay, Mr. Chairman, the Liquor Profit Licences and surcharges of 3 million two. Do you have anything to add to that?

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I think the question that must be on most peoples' minds is, is it -- are there any further anticipated increases in licence fees during the period of this budget?

**Mr. Miller:** Well, Mr. Chairman, not that I'm aware of. The licence fees for 1975-76 fiscal year have been set, or at least we are selling the licences. I am not aware of any increases, and normally these would



have to be applicable before March -- or before April 1st, because they come into effect as of that date. There's been none announced to date that I'm aware of, and we don't anticipate announcing any in this current fiscal year.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, possibly a loaded question, but I'm wondering, inasmuch as the increases in these revenues do amount to taxation without representation, I'm wondering if the administration would consider, through the Executive Committee, as to the possibility of bringing any future projected increases in licence fees and this type of thing before the House for their consideration prior to implementing any further increases in licences or this type of thing?

**Mr. Miller:** Mr. Chairman, I would hate to commit the administration to that at this point. There is representation on the Executive Committee from this House, and I would think that that is their decision as to whether or not they would like this brought before the House before they were implemented.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, just for my own information, why are liquor licences not listed with other licences? Why are they lumped in with profit and surcharges?

**Mr. Miller:** Mr. Chairman, all of this item is covered under one Ordinance, and that's why we include it into one package, if you like. What we are normally trying to show in our revenues is the revenues that result from a statutory instrument, and in this particular case what we are referring to is the Liquor Ordinance, and it covers all aspects of liquor, including the licencing of premises.

If the question is how much are the liquor licences we can get that. That is basically the logic behind the grouping of these things. We try to relate them to statutory instrument.

**Mrs. Whyard:** Thank you, Mr. Chairman.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Miller, am I not correct that you are obliged to under the Liquor Ordinance? You must, isn't there a requirement under the Liquor Ordinance that this be done?

**Mr. Miller:** Yes, you are correct in that instance. The Liquor Ordinance creates a special fund for any profits or licences, surcharges and it is the Liquor Account of the Consolidated Revenue Fund and the Treasurer can only draw from that after all the expenses have been paid.

**Mr. Chairman:** Mr. Fleming.

**Mr. Fleming:** Mr. Chairman, I wonder if you could

give me the answer as to why you have established an off sales liquor licence and you have a wine and beer sales with meals liquor licence and you have -- well, let's just say, numerous liquor licences which are all liquor licences and they are all on a separate piece of paper?

Why can't we have them on one piece of paper instead of papering the wall with them?

**Mr. Miller:** That is a good question, Mr. Chairman, I have asked the same question myself of numerous occasions and I haven't got a very satisfactory answer.

**Mr. Chairman:** Mr. McKinnon?

**Hon. Mr. McKinnon:** I could say to the Honourable Member from Hootalinqua that is exactly what they do in Alaska, literally paper the wall with the different State and Municipal licences that are required under the Liquor Ordinance and it takes, at least a board of this size and a wall to pin all of the different licences and taxes that they need to operate in the State of Alaska. I agree with the Honourable Member's comment.

One question that I would like to ask Mr. Assistant Commissioner is, the Yukon Territory receives no revenue in any way shape or form from the sale of Fishing Licences in the Yukon Territory, is that correct?

**Mr. Miller:** No, Mr. Chairman, we do in fact receive all of the revenue from the sale of sports licences -- sports fishing --

**MHon. Mr. McKinnon:** Where is that in the Budget?

**Mr. Miller:** I would assume, Mr. Chairman, that it is not broken out but is included under the Game Ordinance.

**Hon. Mr. McKinnon:** I wonder Mr. Chairman, if it is possible to receive a breakdown of exactly what the sale of sporting fishing licences was to the Territory?

Do the Government of the Yukon Territory have any say at all in what the fee charged per annum will be for the sale of fishing licences in the Yukon?

**Mr. Miller:** Yes, Mr. Chairman, we actually set the fee for the sport fishing licences, and we can change it. We'll get the exact figure, the last figure I saw on sports fishing licence fees, they approximated \$25,000.00 per annum.

**Hon. Mr. McKinnon:** I wonder, Mr. Chairman, whether Mr. Assistant Commissioner can tell me when this power came to the Government of the Yukon Territory, because the last time the fishing licence fees were proposed an increase in the change in them, that there was almost universal rejection of the structure that was presented to the Yukon Legislative Council, and the Department of Fisheries went away with the structure that they wanted to impose upon the people of the Yukon Territory.

And I am certainly interested when these powers come to the Government of the Yukon Territory, that



one would think that the elected representatives of the people of the Territory would be informed?

Mr. Miller: Well, I may be wrong here, Mr. Chairman, I will get the answer to your questions and bring it back to the Assembly.

Mr. Chairman: Excuse me, Mrs. Whyard?

Mrs. Whyard: I'm sorry, Mr. Chairman, I was going to ask for a breakdown showing the liquor licence separate from the other figures.

Mr. Miller: Okay, we will bring that forward, Mr. Chairman.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Yes, Mr. Chairman, there was another problem arising out of discussion of last year's estimate, or our current year's estimates, in relation to the licence applications themselves in respect of the liquor licences, as requesting far too much information, or should I say information that individuals felt was privileged, and during the course of this fiscal year, was a study undertaken of this situation, and if so, what was the result?

Mr. Miller: I'm not entirely sure, Mr. Chairman, but it seems to me that there have been some changes to the application. I'm going by memory now, but it seems to me that there is a new Commissioner's Order out outlining the requirements on the new application.

Now, just precisely what the changes were, I couldn't say.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Mr. Chairman, I would like to ask the Assistant Commissioner a question that I did ask in this House a couple of weeks ago, and the Legal Advisor was here, and I think even twice around we got to it, but they gave me the wrong answer because I don't think they comprehended exactly what I wanted. I wanted to know why, when people in the outlying districts come into -- or don't come in, but wish to renew their cafe licence and garage licence and so forth and so on, that they do have to get an Affidavit filed by a Justice of the Peace or some such person, when you don't have to do this to get yourself a driver's licence. This was the question, why, why do you have to have this, you know, Affidavit done by a Justice of the Peace, when due to the fact they are out of town, they have no way of getting in here very easily, and yet they must come into get this done, many of them, because there isn't anybody, you know, in the area to do it.

Now, his answer was to me at that time, that there was Justices of the Peace here and there through the Territory, and any small community could have a Justice of the Peace, but this was not the answer I actually wanted, you know, I wanted to know why. If you could bring it to me --

Mr. Miller: Mr. Chairman, I don't know the answer to that question. I will endeavour to find out and make

the Honourable Member aware of the answer.

Okay, the next item, Mr. Chairman, comes under licence revenue, Motor Vehicle Ordinance, 1 million 20 thousand dollars.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, is there any breakdown available to show how much of this revenue comes from outside of the Territory, truckers, et cetera, using this, or is that all Yukon money?

Mr. Miller: Mr. Chairman, this covers the sale of all motor vehicle licences, and permits.

Now, we could probably break down the number of our of Territory licenced vehicles, and the permit fees, we can break that out. I don't have it handy, but I'm pretty sure we could get a figure on that.

One of the problems that you run into with this, Mr. Chairman, is defining an out of Territory trucker, because we have P.S.V. licence holders in the Yukon, or P.S.V. Yukon licenced vehicles, who their head office may be out of the Territory, they may own a branch here, you know, it's a real problem getting a strict definition of whether they are out of Territory or in Territory.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Yes, Mr. Chairman, I don't want to cause any problems there. I'm interested, however, in knowing what kind of revenue we are getting on our highways from the large truckers going through, for example, for the Pipeline of Alaska, the great increase in traffic of the heavy haulers, and what share of this is coming to us?

Mr. Miller: I would have to do some research on that, Mr. Chairman. I had some numbers here a while ago, and our truck traffic volume this year over the previous period last year, was up something in the neighbourhood of 300 percent. Again, we would have to do probably a fair amount of research, because if they are regular truckers, what they have done is they have got freighting through licences. If they are not regular truckers, they are just casual truckers, they are probably operating on hundred dollar permits or \$50.00 permits, \$50.00 each way, but we could attempt to get that information, at least an estimation.

Mrs. Whyard: Mr. Chairman, --

Mr. Chairman: Mrs. Whyard.

Mrs. Whyard: --there is an increase shown here of \$40,000.00, but we also have an increase in the number of Yukon vehicle owners and licenced persons. And I'm just interested in knowing how much of this is a gift from heaven and how much of it is out of our own pockets.

Mr. Miller: I might suggest, Mr. Chairman, that the gift from the Alaska Pipeline, to my knowledge will probably be something in the neighbourhood of \$150,000.00 per annum, out of this item alone.



Okay, the next item, Business and Professional Licences, \$99,000.00. This covers the licences that we issue outside of municipalities.

Okay, under the Game Ordinance, \$280,000.00, and I think as we explained previously, there has been one increase in the Game fees and it's for out of Territory hunters, trophy hunters primarily, I guess, who come into the Territory looking for our big game, we have substantially increased the fees.

And the last item, marriage licences, we don't get much out of them -- did somebody say it should be under the Game Ordinance?

The next item, Mr. Chairman, is interest on investments, \$400,000.00. This is our estimate of what we might get from keeping ours and Canada's money properly invested in the banks throughout the year. You will be interested to know that in this current fiscal year, our interest on income is probably going to be in excess of a million dollars.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I am not sure, Mr. Chairman, whether this question should be at this time, but it has to do with the banking of our money.

I understand that the Bank of Commerce does the business for the whole of the Yukon Territory now, consolidated revenue funds through the Bank of Commerce, and I understand also that there was a contract let and that it was bid as such, it wasn't given to them, and I more or less have a comment, I guess, I am just wondering if they are responsible, you could answer me this, are they responsible for banking facilities throughout the Territory, other than say Whitehorse, if they were asked to go to places or anything. Is there any responsibility in that contract at all for them to cover other areas?

**Mr. Miller:** Mr. Chairman, the arrangement that we have, it's not a contract, it's an arrangement that we have with the Canadian Imperial Bank of Commerce, is that they will endeavour to provide banking services, not only to the Government of the Yukon Territory, but to the citizens of the Territory, and in this regard they have opened two branch banks on at least a limited basis, and they now operate a branch bank at Carmacks and Haines Junction on a weekly or monthly basis, depending upon the time of the year and the conditions, and they will be opening, or they are talking about operating similar facilities in other communities during the course of this summer.

One of the communities being the Honourable Member's riding and home town of Teslin.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to comment at this time on this, that there is a possibility, because I have spoken to them too, and I would like to say at this time that if they do open any banks in the Territory, that it possibly might be very nice if maybe they would check with the local residents as to when these banking times would be to the best for the people there, due to the fact that the mail runs possibly three times a week in any area in the Territory, opening a

bank when the mail, when it is not a mail day or twice a week or once a week is absolutely nil. They might just as well stay home, but if they could come on mail days, I would say it would be fine.

I think Carmacks has the problem now that they are down there, that when they go down there there is no business, because people don't pack their cheques around for three or four days waiting to cash them, and this is the big problem in the Territory, is cashing cheques.

**Mr. Miller:** Well, Mr. Chairman, I can't comment on the Carmacks situation, although I do know that they have been trying to work very closely with the people in the community on what banking days, or what days they should be open. One must recognize that they are only a limited operation in the terms of one day a week, and they do have other areas of the Territory to cover, but I will certainly keep this in mind when I am talking to the banks about this problem, and see if we can't get a better liaison.

I think that the people in the community obviously have to speak their mind as well, because I know in at least one of the communities where banking services was available, everybody loved it but nobody used it.

**Mr. Chairman:** I see that Mr. Phelps is back. I will give the chair back to him.

Mr. Phelps resumes chair

**Mr. Chairman:** Thank you, Mr. Lang. Mr. Lang?

**Mr. Lang:** Thank you. Mr. Chairman, I have a question here, you quoted a figure of a million dollars, was this the last fiscal year or -- was this last year or this coming year?

**Mr. Miller:** Mr. Chairman, this would be in 1974-75 and when I said interest on investments, I'm talking about all of our investments would be about a million dollars. What went into the consolidated revenue fund was something in excess of \$600,000.00.

**Mr. Lang:** Mr. Chairman, how come our estimate is that much lower for the oncoming year? We've got \$400,000.00 and the year before you had \$330,000.00, if that is the case?

**Mr. Miller:** Mr. Chairman, in 1975-76, I think as all Members will recall, what we are doing in our construction program primarily is finishing projects. Some of the money that we have had during 1974-75 was money that we got from the Federal Government to get some of these projects underway, we didn't get them underway, so we've had a surplus cash position, which we would anticipate would actually decrease during 1975-76, as some of the larger projects are completed.

**Mr. Huberdeau:** I might add, Mr. Chairman, that the interest rates have dropped astronomically in the year from 10½ to 6½, approximately.

**Mr. Miller:** Okay, the next item, Mr. Chairman, is Fines, Territorial Courts and Others, \$45,000.00.



**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I notice the decrease in estimates from \$70,000.00 to \$45,000.00, that's a decrease of \$25,000.00. Does this indicate a change in the policy of the government in terms of enforcing the Territorial Ordinance, that they will now be functioning in a spirit of cooperation with the citizens of the Territory, rather than one of harassment?

**Mr. Miller:** Do I need to answer?

Mr. Chairman, this \$70,000.00 turned out to be an inaccurate estimate. We will be very lucky in 1974-75 to get \$45,000.00 if I can put it that way, and really what it reflects is the attitude of the courts, not of the government. We don't impose the fines, we do under law, but we don't impose the individual fines. That's done in the court, and it really reflects the attitude of the court more than anything else.

**Mr. Chairman:** Any further questions?

**Mr. Miller:** Okay, the next item, Mr. Chairman, is Fees, Registration, etcetera, \$185,000.00. These are fees, Mr. Chairman, that we impose under various Ordinances, most of them you will find in the Commissioner's orders, respecting various and sundry Ordinances, and they're just basically fees that we charge for work that we do for the public.

**Mr. Fleming:** Mr. Chairman, I would ask the Assistant Commissioner, do you have a breakdown on the amount of tourist vehicles, outside the Territory vehicles that went through the Yukon Territory, and also of the licences sold for campground use, more or less balance one against the other and see if we are collecting all the revenue that should be collected as they come through the Territory?

**Mr. Miller:** Mr. Chairman, we don't have those figures. We have an idea of how many vehicles are using the campground. What proportion of those are outside the Territory, and what proportion are Yukon vehicles, I suppose we could put a percentage -- my suggestion would be that there are probably more out of Territory users than in Territory, but that's just off the top of my head. We could probably get some estimates of what this is, but I don't have them available.

**Hon. Mr. McKinnon:** One out of four, Mr. Chairman. About one out of four Mr. Chairman, are paying the campground fee, that's considering the Yukon plus the visitors.

**Mr. Miller:** Okay, the next item, Mr. Chairman, is Yukon Health Care Insurance Plan, or Hospital Care Insurance Plan, premiums \$770,000.00 This is reflecting the same premiums that we now charge, and just a slightly increased population.

And the last item, Mr. Chairman, under Sundry, \$20,000.00, this is a little thing that the Territorial Treasurer likes to have every year, mainly to hide

revenues that come in from a previous year that aren't allocated to the proper revenue source, that's really all it is, it's just an estimate of unanticipated things that carry over from one year to the next.

That completes the revenues, Mr. Chairman. Expenditure recoveries on Page 80, maybe I could just run through some of these quickly.

The first item, Federal Interdepartmental Coordinating Committee Secretariat of \$25,000.00. This is really an item that we get from Manpower, and it's intended to cover the hiring of a research assistant or economist for the Manpower Needs Committee. We don't have that individual on staff at the moment, and this is a recovery, a contribution, it's not a grant, so if we don't spend the money, we don't get the recovery.

The next item, Mr. Chairman, Electric Rate Equalization, I think we have explained this. This represents an offset of what we anticipate we will spend this year. The funds for this come from a trust account, which is funded by a 95 percent return of the income tax paid by electric public utilities in the Yukon.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I was working on the assumption that we would get these recoveries about three years from the day that they were actually made available, and it seems to me that when I mentioned this earlier in the session, someone explained that that was not correct. How long do we wait beyond a fiscal year, in order that we can actually physically receive these revenues?

**Mr. Miller:** Mr. Chairman, the Honourable Member referring to the situation of three years in arrears, that was correct up until 1973, at which time the Federal Government brought it all up to date. What happens now is that we would get by March 31st, if my memory serves me correct, the estimated amount of the income tax rebate, and that is then adjusted two years down the road, so what they do is they give us an estimated amount, and then adjust it to actual two years later.

Okay, the next item, Small Business Loans Program, \$4,000.00. This recovers, this covers our administrative costs of running that program, which is a Federal Government program, and we administer for them.

The net proceeds for the sale of surplus equipment, \$25,000.00. Most of this equipment, this is the sale of any government surplus equipment. We put it out for public tender or public quotes, it's all sold through a normal process. The odd time we do trade it in, but normally it's by public sale.

The reason for the decrease is that we caught up, at least we think we caught up a tremendous backlog that we did have, and we now have a normal Board of Survey situation each year, which is finding this stuff.

Under Education, (Bilingualism Program), this is a contribution from the Secretary of State, and it covers the excess costs, or the costs we have of putting on the bilingualism program.

Rehabilitation, \$102,000.00, this is a 50 percent recovery under the Canada Assistance Plan, for our



costs of operating the rehabilitation services, which are found in the Education or the Vocational School, including the sheltered workshop

Student Accommodation, this is the fee that we charge the students who are living in Territorial accommodations.

Sale of School Supplies, we sell some supplies, particularly in the outlying areas.

Night School Fees I believe are self-explanatory.

Transportation of School Children, this is the fee that we charge for those who are not eligible to ride, but do ride under our policy of basic two mile area.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, there's been a considerable amount of complaint about not just the imposition of this fee, which I know is authorized and has just not been enforced for some years back, but also in the method of collecting and the nuisance value of the fiddly ticket system for small children to be carrying. I think all Members of Council have probably heard about this subject from their constituents, and I wonder if there is any possibility of a simplification of this system for next year, a monthly billing or whatever is required?

Mr. Miller: Mr. Chairman, we've tried various routes. At one time I think we used to have monthly billings, at one time it was money, there's really no answer to -- no apparent answer. I've gone through the same problem I guess that all parents have with their children and bus tickets. I just don't know what other alternatives we have at this time, but certainly we can have a look at it and see if we can come up with a simpler system.

Mr. Chairman: Mr. Lang?

Mr. Lang: Mr. Chairman, what's the cost of printing the tickets? I was quoted a figure of something like \$1,500.00 just to print the tickets? Is that correct?

Mr. Miller: Mr. Chairman, I don't have that figure available. We can find out.

Hon. Mrs. Watson: It could well be, they have tried so many different things trying to appease the situation.

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I would like to comment on this because this happened while I was with Education, and we set a two mile limit for transportation, anyone who lives beyond two miles, we either provide transportation or a subsidy in lieu of transportation.

Now, if the buses are not full, children within the two miles are allowed to ride the buses, but they must pay a fee. Now, if we don't charge these children a fee, every child that lives within that two mile limit, could justifiably ask for transportation. This is what it boils down to, and what the Department has done then is the ones who live the greatest distance, almost two miles

and the younger ones, they give them tickets or they sell them tickets or they have to buy badges or something, so that they are allowed to ride the bus.

But if the Government of the Territory didn't charge for a badge or a ticket or something for those within that two mile limit, every child within that two miles could claim that they should get a ride free on the bus. That's the problem.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: I agree with Mrs. Watson that, but also I do disagree with the way the program is handled, when little 3,4,5,6 year old is running around with tickets in his pocket or in his mitt and he's lost that. There must be a better system, maybe not in the immediate vicinity of Whitehorse due to the fact that there's too many people, but in the small areas there possibly is.

But I would like to ask a question. Could we get the figures of how much has been collected from the time they started this last program, to now? Do we have that figure here, because it's -- maybe it's not too important to some people, but this \$3,000.00 to me is not the figure I got when I was at the Department of Education a couple of months ago, it is different, and I just wondered why. Could we have those figures?

Mr. Miller: Yes, Mr. Chairman, we will dig them out.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, I do have to say that since the total cost of school buses in the Whitehorse area alone is \$250,000.00 a year, I would consider the nuisance value to all parents and the administration costs and the printing costs and all the other costs involved in this ticket fee system, are just a drop in the bucket compared to your overall costs of the program.

Mr. Miller: Mr. Chairman, maybe I can comment on that. That isn't the problem, the problem is that right now it is 250,000, if we dropped this nuisance thing, this deterrent thing, the cost of providing school bus service in the Whitehorse area would be 500,000 because you would have to bus every child not just those outside the two mile area.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, am I to understand that you need 250,000.00 worth of bussing for children living outside the two mile limit alone? There would not be any room on any of those buses for other children?

Mr. Miller: That is correct, Mr. Chairman. That is essentially the situation.

Mr. Chairman: Mrs. Whyard, do you have -- It is St. Patrick's Day and I would like to compliment Mrs. Whyard on her wearing of the green.

(Applause)



**Mr. Chairman:** We expect an Irish response Mr. Lang.

**Mr. Lang:** Mr. Chairman, what I would like to state here, I can see that this is another added incentive for people to move outside of municipalities to begin with, as well.

What I would like to know, what happens in the cold weather? What I am concerned about is the students from say, grade one to grade three when it is 60 below. I know that you do have a fair amount of people, children that do not make school but obviously there must be enough bussing to get these kids to school because none of them are walking at 60 below. In fact I don't see anybody in this room walking at 60 below unless they have to.

**Mr. Chairman:** Mr. McKinnon.

**Hon. Mr. McKinnon:** I don't try to get my car going at 60 below, I always walk.

**Mr. Miller:** Mr. Chairman, we provide bussing outside the two mile area period regardless of what age. Now certainly there are circumstances near the two mile area where parents, if they want to buy the tickets and there is room on the bus, they can get the children on the bus, regardless of the temperature, our policy is consistent. I would assume at 60 below if grades one to three are going to school, either the parents get them there or the kids just don't go.

I know in my case I get my children to school.

**Hon. Mr. McKinnon:** Mr. Chairman, for all Members edification, this is a problem that comes up every year when we are discussing the Education Budget and I think it will come up every year, if any of us are sitting here ten years hence. If someone in Council with the wisdom of Solomon can come up with the answer to this problem, all Members of the Executive Committee in the Administration will thank him a thousand times over.

The simple facts of the matter are that if we are going to provide school bussing, and if Council makes the policy for every child in the Yukon Educational system within the two mile limit the costs of the bussing of school children in the Yukon are going to double.

If Council wants to make that priority and that commitment and wants to find the money it is their prerogative. Every year, I guarantee you, within the lifetime of this Council, and probably if there isn't an answer on a policy of whether it is going to be a general policy no matter where the child lives that ten years from now this exact same problem will come up at this council table. It hasn't missed a session since I have been here at the table and that is about ten years and we haven't come up with a solution yet. We have tried badges, we have tried stickers, we have tried tickets, every method imaginable, and as I say, if this Council can come up with the solution, then more power to them.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman,

**Hon. Mr. McIntyre:** Mr. Chairman, I would just like to say that kindergarten students get the transportation within the two mile radius.

**Mr. Chairman:** Thank you, Mr. McIntyre. Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, just a comment, I think. I, as I said before, I don't think the people are really concerned so much with the fact that the children must be paid for, if they are within the two mile limit. I don't think that is the problem. Maybe in Whitehorse, but not in the outlying areas. I find that they are dissatisfied with the Administration giving young children tickets and causing them to have to pack them around in their lunch boxes.

Of course, I don't know, I don't suppose I could solve the problem myself but I am sure that this has never been tried before and it might be a thought, that they charge the people concerned which is the parents of the children. I have talked to many of them, you know, thrashed it over and I find they think quite highly of the idea. Maybe they should charge the people.

Of course, your children are supposedly to go to school so they miss a day and they lose that one ten cents or whatever it is, it is no problem really. It is not near as much problem as they have now. Charge the parents by the month for the services that are going to be provided.

You go direct to the parents and the government deal with the parents, or the Department of Education. I don't think any parent will refuse to pay, because, it is just like Income Tax, if you refuse to pay you are going to have to pay anyhow, you don't have a choice, when you deal with the government. I think this might be one way around it. People would be more satisfied.

**Hon. Mr. McKinnon:** I think the last time they tried that they found they had more success dealing with the kids, Mr. Chairman.

(Laughter)

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** There is just one other point I would like to make, Mr. Chairman, and that is a number of the people involved in the Whitehorse area are housed in certain sections of this community with no choice because they are in government housing. They find themselves living across the Alaska Highway some distance from a school in some cases, but their children have to walk because they are still within the two mile limit.

I think, possibly, I will be getting off the subject if I go any farther, Mr. Chairman, but I think one of the answers to this problem is cross-walks over highways.

**Mr. Chairman:** Thank you, Mrs. Whyard? Mr. Lang?

**Mr. Lang:** Mr. Chairman, who sets the fee of three



dollars and five dollars per family?

**Mr. Miller:** Mr. Chairman, it is set by Commissioner's Order on a recommendation from the Superintendent of Education in the Territorial Treasury.

The next item, Mr. Chairman, is Sale of Material, Supplies and Services, \$51,000.00 This relates to the Vocational School and it is materials and supplies we are selling to students in certain classes. It would also relate to the recoveries from the cafeteria and this type of thing in the Vocational School.

The next item is Occupational Training Recoveries. These are the recoveries that we make under the Occupational Training Ordinance. They are the spaces, really, that are bought by Manpower.

Dormitory Fees. This is the dormitory at the Vocational School and represents the recoveries from the people living there.

Fitness and Amateur Sport

**Mrs. Whyard:** Mr. Chairman?

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, why the increase, have we added a dormitory?

**Mr. Miller:** No, we haven't added a dormitory. I can only suppose -- maybe Mrs. Watson knows the answer.

**Hon. Mrs. Watson:** Mr. Chairman, the Manpower allowance that the students receive, increases by the cost of living, so that the dormitory fees increase to the student by the cost of living. There's an increase in the fee structure in the dormitories, at the Vocational School.

**Mr. Miller:** Mr. Chairman, I might also point out that the 1974-75 estimate was done before this program of upgrading the fees came into effect, so our actual this year will be considerably higher than \$23,000.00.

**Mrs. Whyard:** Mr. Chairman?

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** This increase in fee, of course, would be across the board to all students, whether they were under the Manpower plan or not, therefore there are some students being subsidized with a higher remuneration than others. Those who are there on their own are paying the higher fee, but they are not being subsidized by Manpower. Would the fee have been raised to all students if the Manpower cost of living agreement hadn't been built in?

**Hon. Mrs. Watson:** Mr. Chairman --

**Mr. Chairman:** Mrs. Watson.

**Hon. Mrs. Watson:** --in the past, students taking Vocational School courses either were Manpower

students getting an allowance from Manpower, or Territorial students, because Manpower didn't pick up all the spaces in a class. Territorial students' allowance was considerably lower than what Manpower was paying, and there was quite a great deal of unhappiness within the school, so what the Territory did about two years ago, we set the Territorial Students' Allowance at the same level as Manpower Students' Allowance, and Manpower increases their allowance, reviews, due to the cost of living, yearly, so they have had a yearly increase, Manpower students and Territorial students.

So we review then the dormitory fees that we charge these students on an allowance while they are staying in our dorms, for meals and their dorm, at the same level that they -- that the cost of living has increased, so that they are all equal.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, am I to understand then that there are no students at the Vocational Training Centre who are not subsidized in some form or another?

**Hon. Mrs. Watson:** Mr. Chairman, I would say most of them are. Now, there may be a few exceptions who are not eligible by age, because I believe you have to be more than 16, do you not, to receive, and any that go under that age are not being subsidized. They are very few.

**Mr. Miller:** Mr. Chairman, the next item is Fitness and Amateur Sport, and the last item Friendship Centres.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, in dealing with Fitness and Amateur Sport Recoveries, what -- roughly what percentage of these monies will be made available for distribution by the Physical Fitness and Amateur Sport Committee for their projects?

**Mr. Miller:** Mr. Chairman, I think if we refer to the Appendix, page A-17, you will find that under B there's assistance to programs or projects organized by recognized Yukon Associations or agencies, on recommendation of the Advisory Committee, \$86,000.00.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** In addition to this will of course be the revenues we spoke of accruing from Western Canada Lottery, is this correct?

**Mr. Miller:** That would be correct, Mr. Chairman, when we have those revenues. If and when we have those revenues.

Okay, the Territorial Secretary, Land Titles Office, we voted an expenditure of \$60,000.00, this is the recovery outside the agreement, which is our normal pattern when we take over a program. The first year we have it outside the agreement and then in sub-



sequent years it just grows into the deficit, or into our financial agreement.

Under Health, Social Service Agencies, \$12,500.00, this is recovery under the Canada Assistance Plan. Mr. Chairman.

Mr. Chairman: Oh sorry, Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I believe this is for the Crossroads program, is it not?

Mr. Miller: That would be correct, Mr. Chairman.

Hon. Mrs. Watson: I would like to indicate to the Members here that under the Canada Assistance Plan, any cost sharing that the Federal Government does to the Yukon Territory on a 50 percent basis, is for people in need. It isn't -- if it's a universal program, it does not mean that Canada Assistance will cost share a universal program at 50 percent of the cost. I think this is very, very important and it should also apply under Social Service Agencies under Welfare, the \$24,000.00 that we are hoping to recover this year.

We can only recover it if we prove, under the Canada Assistance Plan, that the people who are receiving that service were in need, financial need, and this is something that we just automatically say a social service program, cost shareable. It is not, it's very misleading.

I would also question very much again, under the Rehabilitation, I think we are going to have to start reading some of that fine print just a little bit more carefully, to make sure that we don't get caught on some of these things, and that we expect a 50 percent cost sharing and we are not going to receive it.

And while -- I'll go into that at another time, thank you.

Mr. Chairman: Thank you, Mrs. Watson? Anything further? Dr. Hibberd.

Dr. Hibberd: Mr. Chairman, I would hope that we would never achieve the status where we would all be eligible for Social Assistance.

A Member: We are getting there.

Mr. Miller: Mr. Chairman, the next item, General Health Services, \$25,000.00. This is the \$2.00 per capita that we charge to our municipalities for providing public health or general health services to them.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, this is the old routine, isn't it, based on the out of date census and we go round the circle on that one?

Mr. Miller: Mr. Chairman, when you say the "old routine", this is based on the 1971 census. That's what we charge them on.

Mrs. Whyard: So we are always about four years behind on population figures, Mr. Chairman?

Mr. Miller: That's correct, Mr. Chairman, and until we find a better mechanism to estimate our own Territorial population and break it down into municipalities, we are going to be, essentially, six years behind before we get a correction.

Mrs. Whyard: Thank you, Mr. Chairman.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Do I understand that this \$25,000.00 is based on the per capita of the Yukon Territory now? I always thought they did consider us as 19,000.

Mr. Miller: No, Mr. Chairman, this is an imposition, I suppose, if you call it that way, or a fee that we charge the municipalities only, so in respect of Whitehorse they would pay on a population as of the 1971 census, of \$11,274.00; Faro's would be eight hundred and something and Dawson's would be whatever their number is. The balance of the population there's no provision for.

The next item, Yukon Hospital Insurance Services, and I think we went through that exercise at an earlier point.

The Yukon Health Care Insurance Plan, this is the recovery from the Federal Government. Again, a normal federal-provincial type agreement.

In the welfare area, all of these recoveries, with the exception of the last item, are totally recoverable under the -- I shouldn't say totally, they are recoverable under the Canada Assistance Plan, and they essentially are 50 percent of our expenditures. In the case of the lodges and the Senior Citizen's Homes, that would be our net recovery, which would include rental charged to people who are living in the institution, and the balance recoverable under the Canada Assistance Plan, on the basis of 50-50 cost sharing.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, I believe I asked when we were discussing this item earlier for the terms of reference for admittance to Senior Citizen's Homes.

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I believe the question was the cost in Senior Citizens' Homes and I have quite a detailed reply here.

That was your question, you wanted the terms of reference for--

Mrs. Whyard: For admittance.

Hon. Mrs. Watson: --for admittance. I can get that too.

Mr. Chairman: Thank you, Mrs. Watson.

Mr. Miller: Okay, under Corrections, the National Parole Board, this relates to a Bill which will be placed



before you, to enter an agreement with the Department of Justice for our people to take on certain parole duties.

The meal recoveries of a thousand dollars, these are the recoveries we make for people who eat there, staff members primarily, or others who on occasion do eat there and are charged a fee.

In Local Government area, Mr. Chairman, the Ross River truck water service, this is the fees that we charge for that service. Emergency Measures Organization, these are recoveries under an agreement we have with Canada.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I couldn't let this go by without expressing my extreme disappointment at the amount of revenues that are available from the Federal Government in terms of developing an Emergency Measures Organization, and I would certainly think that the Administration should make every effort to obtain greater funding so that we could indeed more adequately develop our E.M.O. organization throughout the Yukon.

**Mr. Chairman:** Thank you, Mr. Taylor. Dr. Hibberd?

**Dr. Hibberd:** Apropos to that what are the costs to the Territorial Government of the Emergency Measures Organization?

**Mr. Miller:** Mr. Chairman, the direct costs are very small, our fire marshal, the Yukon Fire Marshall, Tom Nairn is also the E.M.O. coordinator in the Yukon. We normally use our other staff to carry out similar functions, and the only real costs that we do get involved with are in instances where the E.M.O. organization actually goes into operation.

For example, recently here they undertook to evacuate those people off the Haines Road who were stuck in there, in the slides and the heavy snow, but that is really the only time we get into real out-of-pocket costs is when it's considered, a situation, comes up where we consider it to be an E.M.O. function.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Yes, Mr. Chairman, the funding from the Federal Government probably would be quite adequate in terms of the funds that are necessary

**Mr. Miller:** Well, Mr. Chairman, we have been around and around and around on E.M.O. up until two years ago it was run by the Federal Government with a joint coordinator out of Edmonton, then they moved into Yellowknife and we have now taken it over ourselves, and I think we've got the organization there. They seem to be functioning reasonably well, we are working in the communities now trying to get them organized. You can spend millions of dollars on E.M.O. and accomplish nothing, and you can have the basic organization at a limited cost and the capability of handling those situations that do accrue, and until they

do come up, they are normally acts of God, you can't provide any a number of money until the situation is really there.

The next item, Mr. Chairman, Municipal Tax Assessment, this is the fee that we charge the municipalities for the assessment work we do in their areas.

Protection Services, these are the fees that we charge for licences and permits, not licences, but permits, building permits, electrical permits, gas, plumbing et cetera.

Insect Control, these are the amounts that we charge back to the L.I.D.'s or municipalities providing insect control in those areas at their request.

Building Appeal Board, this is the assessment that we make on the City of Whitehorse, we essentially run a combined Building Appeal Board.

Dust Control, these are fees for the services that we charge to L.I.D.'s primarily where we provide dust control in their areas.

Ambulance fees, are the fees that are set out for people using ambulances throughout the Yukon.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, when a person in an outlying district wishes to come to Whitehorse and can get permission, authority from a doctor to come in for treatment here in Whitehorse, we have a Medical Subsidization Plan under which they can recover some of their expenses of getting here to Whitehorse.

When you have an ambulance, you know, when you are really badly off and you need an ambulance to bring you to Whitehorse, what portion of that cost would be actually charged back to the poor person they are bringing in?

**Mr. Miller:** Mr. Chairman, if it's medical necessity that the ambulance is coming in for, in other words, you know, the doctor, at the patient on arrival seeing the doctor, the doctor determines it was medical necessity, we charge it back to the medical evacuation.

If it turned out that it wasn't a medical necessity that ambulance made the trip, then the individual is charged with the fee for running that ambulance down, and the set of fees under the Finance Admin Ordinance, or Commissioner's Order, just off the top of my head, I think the fees are a minimum of \$10.00 and 33 cents a mile for operating the ambulance.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, do you know something we don't know about how many accidents there are going to be this year, or why the 50 percent increase? Is that normal cost increase? Ambulance drivers' salaries? Increase in gas?

**Mr. Miller:** Mr. Chairman, the --this is an estimate. I think we will find, and I don't have the figure right handy, but our 4-5 estimates were a little low, so while it appears to be a major increase, if my memory serves me correct, in 1974-75 we will collect something in the neighbourhood of 15 or 16,000, so it's a very minor



increase in terms of actual.

**Mrs. Whyard:** Thank you, Mr. Chairman.

**Mr. Miller:** Okay, the next item, Mr. Chairman, Tourism, Secretary of State \$25,000.00, this is for the translation of our brochures into the French language, and the Secretary of State is paying for it.

**Mrs. Whyard:** Mr. Chairman?

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Is there no compensation for translating into Japanese?

**Mr. Miller:** No, Mr. Chairman, we have to do that ourselves.

**Hon. Mr. McKinnon:** We should have lunch on that, Mr. Chairman.

**Dr. Hibberd:** Mr. Chairman, do we have any statistics on how many people of French speaking origin only come to the Yukon?

**Mrs. Whyard:** Compared to Japanese?

**Mr. Miller:** No, we don't Mr. Chairman. There is no statistics available.

The next item, Mr. Chairman, Information Services. This is all related to the library and I think they are fairly self-explanatory.

**Mr. Chairman:** This might be a good time ---

**Mr. Miller:** If you want to bear with me for five minutes, we will be done.

**Mr. Chairman:** Mr. Miller advises that he can finish in five minutes. On that optimistic note, perhaps we should carry on.

**Mr. Miller:** Under Legal Affairs, Mr. Chairman, Compensation for the Victims of Crime, 9,000, this will relate to a Bill that is in the House, it is in Committee. It is an agreement with Ottawa for the sharing of funding.

Court Worker Program is in a similar state. There is a Bill here to enter into an agreement with the Department of Justice.

Under Highway and Public Works, Third Party Office Rental, this is for offices in Territorial Government buildings and I think, in fact we got it in the wrong area. We should have it in another area of the Budget. What it relates to is the rental of the Post Office in Watson Lake. We share some rental of an office of Forestry at Faro. In the Dawson Liquor Store building we charge the City of Dawson for sharing our premises there.

I would suggest that we will move that from Highway and Public Works into some other area, because it doesn't really relate to Highway and Public Works.

The next two items, Engineering Services Administration, Alaska Highway Administration.

These are recoveries that we make from the Federal Government, either D.P.W. or I.A.N.D. for us providing administration of -- I am sorry, not for providing -- this is to cover our general administration and it relates to the costs of road maintenance primarily. We charge a six and one half percent admin fee to -- or under these agreements to cover the costs of our highway administration and our general administration. That is over and above the actual cost of maintaining the roads.

Airports and Airstrips. This is a recovery from M.O.T., which I think we saw when we were dealing with the expenditures.

The V.H.F. Radio System. This will be the annual recovery that we will make from I.A.N.D. and R.C.M.P. for their using our V.H.F. or sharing our V.H.F. system.

Third Party Services. This is the work that we do for other parties and charge them one hundred and ten percent of our costs.

The last item on the page, The Alaska Highway Agreement, that is the actual road maintenance and it just relates to the one hundred percent recovery.

The first item on page 83, the 85 percent Recovery under the Territorial Engineering Services Agreement relates to the resource roads.

The 100 percent Recovery relates primarily to the Dawson Skyline and to the winter operation of certain road camps where we don't deem it necessary to maintain those roads year-round, Ottawa, for resource exploration purposes have deemed they want them open and they are prepared to pay 100 percent of the cost of keeping them open.

Under Yukon Housing Corporation. The Housing Accommodation Rentals, I think, is self-explanatory.

The Rental Purchase Housing Subsidy is the subsidy that we get from I.A.N.D. relating to the Indian people who occupy these houses.

The operating Deficit from C.M.H.C., I think is self explanatory. We share, in most cases, the deficit with C.M.H.C. on some proportionate basis and are trying to get most of our housing programs now on a 50-50 arrangement with C.M.H.C.

That, Mr. Chairman, is the end of recoveries.

You will find some other material in this book which may be of some benefit to you. For example, the Appendix page A-1-1 shows you our expenditures by, what we call objects, or by Primary Objects of Expenditure. How much we spend in salaries in total, etcetera.

A-2-1 is the same thing for a previous year.

Then Appendix page A-3 is our manpower summary.

A-4 to A-13 just gives you some indication of what type of expenditures we classify into the broad primary detail.

They are basically just information items that might be of some benefit to you.

That, Mr. Chairman, is the Budget.

**Mr. Chairman:** Thank you Mr. Miller.

Shall we carry on or should I declare a recess.

**Hon. Mr. Taylor:** Mr. Chairman, I wonder if it would be necessary to have witnesses here this af-



ternoon for any of these Bills or may the witnesses be excused.

**Mr. Chairman:** Mr. Miller, in your opinion, do we have witnesses for Bill number 3?

**Mr. Miller:** Yes, Mr. Chairman, I would suggest that if you are going to deal with financial Bills that you might like to have witnesses here.

**Mr. Chairman:** I would ask then that you and Mr. Huberdeau attend at 2:15.

We intend to deal with one of the Papers, firstly. Sessional Paper Number 3 this afternoon and then briefly, Bill Number 3.

**Mr. Miller:** Thank you, Mr. Chairman.

**Mr. Chairman:** I will declare a recess then until 2 o'clock this afternoon.

#### Recess

**Mr. Chairman:** I will now call the meeting to Order. I think possibly the next item should be Sessional Paper Number 3, I think we are in a position to deal with that now, so if it's agreeable to Members, we will turn to that Sessional Paper.

#### SESSIONAL PAPER NO. 3

Sessional Paper Number 3 deals with Appointment to Yukon Territory Water Board, and you'll notice when you turn to the bottom part of Page 2 of that Paper, that we are being asked to recommend by Motion, (1), one person to fill the current vacancy on the Water Board, (2) a policy in the terms of future appointments to the Board, which would be proposed to the Minister, (3) that the Yukon representatives on the Board consult and report to Council through the Executive Committee, and (4) a request that the Annual Report of the Water Board be made available to the Council on a routine basis.

I presume you have all had a chance to go through the background material which is supplied within the Paper itself. I wonder whether you might agree that the proper way to approach this Paper is to, first of all, direct our minds to the first recommendation which is asked of us, namely to name one person to fill the current vacancy on the Water Board. That's the vacancy which was created by the resignation of John Livesey to run for Council.

Possibly even without further discussion, I could ask for a Motion as to who should fill that vacancy. Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I have prepared a Motion which covers all four points, but if you so desire, it could be broken down into four separation motions.

**Mr. Chairman:** Dr. Hibberd, possibly we could hear your Motion and see whether or not there's going to be debate on any of the parts of your motion.

**Dr. Hibberd:** Moved by the Member from Whitehorse South Centre and seconded by the Member

for Klondike, and the first of four parts: (a) That Mr. George Shaw be nominated to fill the current vacancy on the Water Board.

(b) That the stipulated terms of appointment be changed on a regular basis, and that the initial appointments are for staggered terms, i.e. three years, two years and one year, to be followed by three year terms. This is to ensure some continuity on the membership of the Board.

(c) That the Yukon representatives on the Water Board consult and report to the Legislative Assembly through the Executive Committee.

(d) That the Annual Report of the Water Board be made available to the Legislative Assembly on a regular basis.

**Mr. Chairman:** Thank you, Dr. Hibberd. I wonder if you could give me a copy of the motion? It's been moved by the Member for Whitehorse South Centre, seconded by the Member for Klondike, that (a) Mr. George Shaw be nominated to fill the current vacancy on the Water Board; (b) That the stipulated terms of appointments be changed on a regular basis, and that the initial appointments are for staggered terms, i.e. three years, two years, one year, to be followed by three year terms. (To ensure some continuity of membership on the Board). (c) That the Yukon representatives on the Water Board consult and report to the Legislative Assembly through the Executive Committee; (d) That the Annual Report of the Water Board be made available to the Legislative Assembly on a regular basis.

Now, the one item before we get into discussion on the Motion that I would like to bring up is this, that the recommendations as envisaged in parts (c) and (d) of your Motion, Dr. Hibberd, relate to "us", "Legislative Assembly". Of course, it seems to me that the Minister, when this is sent to the Minister, will be thinking of us in terms of Council because of the Yukon Act. I wonder what the feeling is about amending that or if there is any discussion just on that point that we be referred to as Council when it comes to placing our position before the Minister who is bound by the law as set forth in the Yukon Act? Is there any discussion on that point or feelings about it? Dr. Hibberd?

**Dr. Hibberd:** Perhaps it could be amended, Mr. Chairman, to include the Legislative Assembly (Council)?

**Hon. Mr. McKinnon:** Mr. Chairman?

**Mr. Chairman:** Yes?

**Hon. Mr. McKinnon:** Speaking on the Motion, I have no trouble at all with Section 2, 3 and 4 of the Motion, I agree wholeheartedly. I think that there should be some limitation on the limit of appointments. I don't think it should be open ended, that once you're there, you're there at the pleasure of the Minister ad infinitum. I don't think that's the type of appointment that we feel should be on this Board.

I agree, of course, with the recommendations in 3 and 4 that the Board consult, and, of course, that the Report of the Water Board be available to the Legislative Assembly.

The one area where I do have a little bit of trouble



with is just without any prior deliberation except the Motion of this last Council coming up with the appointment of a member to the Water Board, on other Councils, Mr. Chairman, even which were much more divided than this one is, at least at this stage of time, that there were many people who had ideas of who would be a person to fill an important vacancy on a Board such as the Yukon Water Board, and this as it's dealt at in most corporations or municipal or Territorial councils, was always done in caucus, so that everybody had the input of those people who would be desirous and would serve the Yukon well in appointments of this nature, and Council, in caucus, could make up their minds as to who was the most desirable out of the names that were brought forward at that time.

I would be loathe, and of course always have been, that this is the kind of a game that be played in the Council Chamber, well this is my name, this is your name and debate the relative merits of the people in open Council. I just don't think that this is one of the areas in which open Assembly should be used, one of the very few areas which I object to business being done in full scrutiny of the public eye, but other than that, Mr. Chairman, I have no objection to the Motion as presented by the Honourable Member from Whitehorse South Centre.

**Mr. Chairman:** Thank you for your comments, Mr. McKinnon. With respect to your first point, this Motion states to be followed by three year terms, so that the terms would not be open ended.

With respect to your first, or your second point rather, and dealing with part (a) of the Motion, I was of the feeling that there wasn't going to be any debate on the named person, and I do accept your general emphasis, and this is of course why we aren't dealing with Sessional Paper Number 2 at this time. If there is any disagreement about Mr. George Shaw, who was named as I understood by the previous House, then possibly we could set this Sessional Paper aside, but if there is no disagreement, about that part of the Motion we could proceed. What's the feeling on George Shaw? Is it agreed?

**Some Members:** Agreed.

**Hon. Mr. McIntyre:** I would disagree with the Motion. I think that we should go into caucus to select a person.

**NMR. Chairman:** Very well, so long as there is even one disagreement.

**Dr. Hibberd:** Mr. Chairman, then perhaps we should amend the Motion so that the other three parts could be passed at this time, and we could leave the other until we are in the caucus.

**Mr. Chairman:** Is that agreed? Mrs. Whyard?

**Mrs. Whyard:** Question, Mr. Chairman?

**Mr. Chairman:** Yes.

**Mrs. Whyard:** I need a little clarification from the mover of the Motion, Mr. Chairman, on how you establish this continuity system of three years, two

years and one year -- how do you divide the present members of the Water Board into who is three, who is two and who is one?

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I would suggest we move the whole thing into caucus.

(Applause)

**Mr. Chairman:** Is that agreed?

**Some Members.:** Agreed.

**Mr. Chairman:** Very well.

Perhaps then we could call a brief recess and get the witnesses for the next item of business which would be Bill Number 3.

**Recess**

**Mr. Chairman:** I would now call the Committee to Order, and Sessional Paper Number 3 having received short shrift from the Members, we will now turn to Bill Number 3, and we have with us once again, Mr. Miller and Mr. Huberdeau as witnesses.

**Mr. Miller:** Mr. Chairman, I might ask just before you move to Bill 3, I have some answers to questions raised in Bill 2. Would you like those now or would you prefer to wait until you go back to Bill 2?

**Mr. Chairman:** I guess it would be a good time to--

**Some Members:** Agreed.

**Mr. Miller:** Okay, some of the questions raised this morning when we were going through the revenue. Fishing licence revenue, I think I gave a figure of \$25,000.00. In fact, in 1974-75, it was \$43,000.00. The balance of the question regarding the power to impose the fee and change it, I have not had time to check out.

There was another question raised regarding the liquor licences and how much revenue was obtained from that--

**Mrs. Whyard:** I'm sorry, Mr. Chairman. We can't hear.

**Mr. Miller:** Liquor licences in 1974-75 totalled \$30,000.00 with permits under the Liquor Ordinance to date, \$4,000.00. These would be special occasion permits and permits of that nature.

There was a question raised regarding the amount of revenue from school buses. The total revenue to date would be \$2,500.00 versus our estimate of 3,000 in the estimates.

There was another question related to the windfall revenues that we might have got from the Alaska Highway. I estimated that at \$150,000.00, in fact, we now think it's probably closer to \$250,000.00 in the current fiscal year.

That, Mr. Chairman, is all the answers we have been able to obtain. I'll obtain the rest of the answers to questions raised and bring them forward at a later date.



BILL NO. 3

Mr. Chairman: Thank you, Mr. Miller. We shall then proceed clause by clause of Bill Number 3.

Section 1.  
(Reads Section 1)

Section 2 (1)  
(Reads Section 2 (1))

Is there any discussion about Clause 1 and 2 (1)?

Some Members: Clear.

Mr. Chairman: Clause 3 (1): (Reads Section 3 (1))  
Is there any discussion about that portion of Clause 3 (1) (a)?

Mr. Chairman: Any discussion on that? Clear?

Some Members: Clear.

Mr. Chairman: 4. (1): (Reads 4. (1))

Mr. Chairman: Mr. McCall?

Mr. McCall: Yes, I would like some clarification, Mr. Chairman, on this sub-section (b) of Section 4, as to the "such other terms and conditions as may be agreed upon for the purpose of giving effect to this Ordinance". I would like some clarification, please.

Mr. Miller: Mr. Chairman, in the Agreement itself, there may be terms and conditions written down in the Agreement which wouldn't necessarily enter into this Ordinance.

Now, I can't think of any off the top of my head that we don't already cover in the Agreement, but if they were to come up, I think the provision is there. This has been standard phraseology as long as I know from day one, whether it's even necessary, I would hate to argue the point.

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I just have a question going back to Section 3, and also on the explanatory note where we're getting an operating grant in the amount of seven million, eight thousand dollars, and a grant in lieu of income tax in an amount of six million five hundred and ninety thousand dollars, and yet our operating requirement is thirteen million seven hundred and ten sixty-seven. So there is a difference in the two totals. What is that difference? There must be a reason for it. If you add your seven million eight and six million five hundred and ninety, you get thirteen million five hundred and ninety-eight thousand, so there's a difference of about \$100,000.00.

Mr. Miller: Yes, Mr. Chairman, there was an operating deficit anticipated in the budget of \$112,067.00. which we will draw down from our working capital, so we've really got a deficit budget, if you like.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, could I ask whether that payment in lieu of the Government of the Yukon levying personal and corporate income tax, is exactly the same amount as the Government of the Yukon would have paid if it levied personal and corporate income tax?

Mr. Chairman: Mr. Miller?

Mr. Miller: Well, assuming that we adopted the same rates that are now imposed by the Federal Government, namely 30 percent, on personal and 10 percent on corporate, it would work out to roughly this amount of money. Now, the difference being that this is not based on actual, it's based on estimated, and there is no adjustment of that.

In the provinces, what happens is that the provincial government sets its own rate of personal and corporate income tax, which the Federal Government collects for the Province. In the course of the year, let's say for 1975, they have a formula worked out which supposedly determines how much the province will get from its abatement of income tax from the Federal Government. The Federal Government pays to the province on one-twelfth of that estimate, during the course of '75.

In 1977, there would be an adjustment between the estimated amount and the actual, and it could be higher or lower, so if the province has got too much money, they are going to have to pay it back. We don't go through that gyration of converting to actual at some point in time, but if we ever introduce or undertake in the Territory to impose our own income tax, we could work under much the same conditions--

Mr. Chairman: Thank you, Mr. Miller.

Mr. Miller: --as the provinces do.

Mr. Chairman: Mr. Miller, is the estimate based on the census population, or on what the experience of the Federal Government was in collecting income taxes last year?

Mr. Miller: No, it's nothing to do with population. In fact, the way they do it is they take the last complete year, in this case it would be the 1973 personal income tax collected in the Yukon, or in respect of the Yukon, as a proportion of the total income tax paid in Canada. They then estimate the total income tax to be paid in Canada in 1975, and apply that percentage, which they had previously derived against that total.

They do the same with corporate taxes, but they are one year further behind. They would be using the 1972 actual tax year for 1975. So we would not know the actual situation until at least two years hence, and in the case of corporate, I think it's three years. So we don't really know where we stand in terms of how good the estimates were in relation to actual, but we will now be able to start figuring that out effective a little later on this year.

Mrs. Whyard: I assume, Mr. Chairman, that somebody is watching this pretty closely.

Mr. Miller: That is the intent, Mr. Chairman. As I say this year is the first year we will ever be able to



check because 1973-74 was the first year that we went into getting the grant in lieu of Income Tax. Now we will have some actual data on which to base a comparison.

**Mrs. Whyard:** Thank you, Mr. Chairman.

**Mr. Chairman:** Any further questions of comments? Clear?

Clause 5.(1)  
Reads Clause 5.(1)

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Would I be right in assuming that clause (b) in 4 is in there to clarify 5.(1). The agreement may be varied or amended from time to time, as agreed upon with the Government of Canada by the Commissioner, is that possibly not the reason for (b) in 4?

**Mr. Miller:** I don't believe so Mr. Chairman. I think Clause 5 and 6 are inter-related. I don't believe 4.(1) (b) is interrelated to the other two.

Maybe I could ask the Chairman to give me some help from the legal side.

It is sort of the blanket type of phraseology that you often find in agreements of this nature so that when the agreement is actually presented to the Commissioner to sign, if there has to be a couple of little wrinkles in it for some reason or another, you can still go ahead and sign it without having to come back to the House everytime you want to cross a "T" or dot an "i". I think that is really what it is intended for.

**Mr. Chairman:** Yes, I would think that is quite right, Mr. Miller. It is like any agreement. Clauses 5 and 6, whereas Clause 4.(1) (b) gives a small amount of latitude without coming back before the House, that is correct.

Any further questions or comments?  
Clause 6.(1).

Reads Clause 6.(1).

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Clause 7.(1)  
Reads Clause 7.(1)

**Mr. Miller:** I think it should be "assumed" by it under the agreement. It's a typing error, Mr. Chairman.

**Mr. Chairman:** There appears to be two typing errors in that Clause then, "amended", I hope and "get" rather than "in".

Aside from those obvious errors are there any questions or comments? Clear?

**Some Members:** Clear.

**Mr. Chairman:** Clause 8.(1)  
Reads Clause 8.(1)

**Some Members:** Clear.

**Mr. Chairman:** Clause 9.(1).  
Reads Clause 9.(1)

**Mr. Chairman:** Clause 10.(1)  
Reads Clause 10.(1).

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** I will go back then to the preamble, which reads, "The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows:"

The title of Bill Number 3, '75 is, Financial Agreement Ordinance, 1975.

Clear?

**Some Members:** Clear.

**Mr. Chairman:** Do we have a Motion on the Bill?

**Hon. Mr. McIntyre:** I move that Bill Number 3 be reported out of Committee as amended.

**Mr. Miller:** We amended 70 mistakes in spelling.

**A Member:** They were typographical errors.

**Hon. Mr. McIntyre:** Okay, without amendments.

**Mr. McCall:** I second that, Mr. Chairman.

**Mr. Chairman:** It has been moved by Mr. McIntyre, seconded by Mr. McCall that Bill Number 3 be moved out of Committee without amendments. Question?

**Some Members:** Question.

**Mr. Chairman:** Is it agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare that the motion is passed.

#### *Motion Carried*

**Mr. Chairman:** We will carry on to Bill number 4.

#### **BILL NUMBER FOUR**

**Mr. Chairman:** Clause 1.  
Reads Clause 1.

**Mr. Chairman:** Clause 2.(1)  
Reads Clause 2.(1)

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Clause 3.(1)  
Reads Clause 3.(1)

**Mr. Chairman:** Clear?

**Some Members:** Clear.



Mr. Chairman: Clause 4(1):  
(Reads Clause 4.(1))

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: The preamble: "The Commissioner of the Yukon Territory, by and with the advice and consent of the council of the said Territory, enacts as follows

Mr. Chairman: And the title of the Bill, "Loan Agreement Ordinance 1975, Number 1". Clear?

Some Members: Clear. We -- may we have a Motion with respect to this Bill?

Hon. Mr. McKinnon: Mr. Chairman, I would move Bill Number 5, Municipal General Purposes Loan Ordinance out of Committee with out amendment.

Bill Number 4, Mr. Chairman, Loan Agreement Ordinance, 1975, Number 1, out of Committee without amendment.

Mr. Chairman: Secunder?

Mr. Berger: I second that Mr. Chairman.

Mr. Chairman: It has been moved by Mr. McKinnon, seconded by Mr. Berger, that Bill Number 4 be moved out of Committee without amendment. Question?

Some Members: Question.

Mr. Chairman: Agreed?

Some Members: Agreed.

Mr. Chairman: I declare the Motion carried.

*Motion Carried*

**BILL NUMBER 5**

Mr. Chairman: We will next turn to Bill Number 5, Clause 1:  
(Reads Clause 1)

Mr. Chairman: Clear? Clause 2(1):  
(Reads Clause 2(1))

Mr. Chairman: Any questions or comments?

Some Members: Clear.

Mr. Chairman: Clause 2, sub-section (2):  
(Reads Clause 2.(2))

Mr. Chairman: Any questions or comments? Clause 3.(1):  
(Reads Clause 3.(1))

Mr. Chairman: Any questions or comments? Clause 4.  
(Reads Clause 4)

Mr. Chairman: Any questions or comments? Clause 5.(1):  
(Reads Clause 5.(1))

Mr. Chairman: Are there any questions or comments on 5, sub-section (1)?

Some Members: Clear.

Mr. Chairman: 5, sub-section (2):  
(Reads 5, (2))

Mr. Chairman: Any questions or comments on 5, sub-section (2)?

Some Members: Clear.

Mr. Chairman: 6(1):  
(Reads Clause 6(1))

Mr. Chairman: Any comments or questions on 6?

Some Members: Clear.

Hon. Mr. McIntyre: Mr. Chairman?

Mr. Chairman: Mr. McIntyre?

Hon. Mr. McIntyre: I am not clear what Council we are talking about in this Section.

Mr. Miller: Mr. Chairman, we are talking about the Council as defined in the definitions, Council of a municipality.

Mr. Chairman: Are there any further questions or comments?

Some Members: Clear.

Mr. Chairman: Section 7.(1):  
(Reads Section 7.(1))

Mr. Chairman: Section 7(2):  
(Reads Section 7.(2))

Mr. Chairman: Any questions or comments about 7.(1) or (2)? 7 sub (1) or sub (2), rather? Clear?

Some Members: Clear.

Mr. Chairman: 8.(1):  
(Reads Clause 8.(1))

Mr. Chairman: Clear? Clause 9.(1).  
(Reads Clause 9(1))

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: The preamble, "The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory enacts as follows:--" And the title, Bill Number 5, "Municipal General Purposes Loan Ordinance". Clear?



**Some Members:** Clear.

**Hon. Mr. McKinnon:** Mr. Chairman, I would move Bill Number 5, Municipal General Purposes Loan Ordinance out of Committee without amendment.

**Mr. Chairman:** Thank you. Do we have a seconder of that motion?

**Ms. Millard:** I second that, Mr. Chairman.

**Mr. Chairman:** It has been moved by Mr. McKinnon, seconded by Mr. McCall, that Bill Number 5, entitled Municipal General Purposes Loan Ordinance, be moved out of Committee without amendment.

**Mr. McCall:** Mr. Chairman, I didn't second it.

**Ms. Millard:** Millard, it was me.

**Mr. Chairman:** Oh Miss Millard, I'm awfully sorry. I would like to apologize to Mr. McCall for calling him Ms. and Miss Millard for calling her McCall.

**Mr. Chairman:** Question?

**Mr. McCall:** Nasty, nasty.

**Mr. Chairman:** Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I move that Motion is carried.

**Motion Carried**

**Mr. Chairman:** I see it's now approximately five to three, and I understand that we wish to call 5 o'clock fairly soon this afternoon, as we have some discussion in caucus about the seizures.

Accordingly, I would now thank the witnesses for attending this afternoon, and ask them to be available tomorrow, same time, same station. Not tomorrow? I guess we won't need you tomorrow. Fine.

I will then entertain a Motion.

**Mr. Lang:** Mr. Chairman, I move that the Speaker resume the chair.

**Mr. Chairman:** Who is the seconder of that Motion?

**Mr. Berger:** I second it, Mr. Chairman.

**Mr. Chairman:** It has been moved by Mr. Lang, seconded by Mr. Berger, that Mr. Speaker now resume the chair. Question?

**Some Members:** Question.

**Mr. Chairman:** Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the Motion to be carried.

**Motion Carried**

Mr. Speaker resumes Chair

**Mr. Speaker:** I will now call the House to order. May we have a report from the Chairman of Committees?

**Mr. Phelps:** Yes, Mr. Speaker, the Committee of the Whole convened at 10:25 a.m. to consider Bills, Papers and Motions. As witnesses we had Mr. Miller and Mr. Huberdeau. It was agreed that we would set Thursday, March 20th, following Orders of the Day, to hear witnesses on the Capital Assistance Program as provided in the proposed Bill.

Committee recessed at 12:05 and reconvened at 2:05. After discussion of Bill Number 3, it was moved by Mr. McIntyre and seconded by Mr. McCall, that Bill Number 3 be moved out of Committee without amendment.

After discussion of Bill Number 4, it was moved by Mr. McKinnon, seconded by Mr. Berger, that Bill Number 4 be moved out of Committee without amendment.

After discussion of Bill Number 5, it was moved by Mr. McKinnon, seconded by Ms. Millard that Bill Number 5 be moved out of Committee without amendment.

I can report progress on Bill Number 2.

It was moved by Mr. Lang, seconded by Mr. Berger, that Mr. Speaker now resume the Chair.

**Mr. Speaker:** You have heard the report of the Chairman of Committees. Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** What is your further pleasure?

**Mr. Fleming:** I would now move, Mr. Speaker, that we call it five o'clock.

**Mr. Speaker:** Is there a seconder?

**Ms. Millard:** I second it, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Hootalinqua, and seconded by the Honourable Member from Ogilvie that we now call it 5 o'clock. Are you prepared for the Question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** This House now stands adjourned until 10:00 a.m. tomorrow morning.

**Adjourned**



LEGISLATIVE RETURN NO. 1  
(1975 SECOND SESSION)  
March 13th, 1975.

Mr. Speaker,  
Members of Council

On Monday, March 10th, Councillor Millard asked the following written question:

"I have been advised that it is a definite policy of the Welfare Branch to extend services to Clinton Creek, while reducing services to Old Crow. If this is so, could she investigate the situation to assure that the policy is more consistent with other areas in the Yukon and more in keeping with the population needs of each community?"

The answer is as follows:

The information that Councillor Millard has received with respect to a definite policy of the Welfare Branch to extend services to Clinton Creek is correct. We are endeavouring to increase the amount of time spent in Clinton Creek with the hope that there will be a

resultant increase in the number of foster homes in that community. Because of the nature of the community, our main involvement is not in the area of social assistance, but rather it is in the area of family service and child welfare.

With respect to the question of planned reduction of services to Old Crow, this is not the case. Our plan is to visit the community of Old Crow quarterly, that is every three months, or more often if an emergency arises and if there are indications that more visits are required. There are a total of approximately fourteen cases in Old Crow, primarily Territorial Supplementary Allowance and long term social assistance cases requiring only a minimal amount of case work. There is also a cohesiveness in the community of Old Crow that is lacking in many other native Yukon communities, and there is strong leadership evidenced in the community, plus a mutual sharing of responsibilities. This further negates the requirement of a large amount of time on the part of the Welfare Branch.

**Hilda P. Watson**  
**Minister of Health,**  
**Welfare and Rehabilitation.**





# The Yukon Legislative Assembly

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Number 10

2nd Session

23rd Legislature

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## Debates & Proceedings

**Tuesday, March 18, 1975**

**Speaker: The Honourable Donald Taylor**





Yukon Legislative Assembly



# The Yukon Legislative Assembly ,

Tuesday, March 18, 1975

Mr. Speaker reads daily prayer

**Mr. Speaker:** Madam Clerk, is there a quorum present?

**Madam Clerk:** There is, Mr. Speaker.

**Mr. Speaker:** I will now call this House to Order.

## ROUTINE PROCEEDINGS

**Mr. Speaker:** Are there any documents or correspondence for tabling this morning? The Honourable Member from Kluane?  
Sessional Paper No. 6

**Hon. Mrs. Watson:** Mr. Speaker, I have for tabling today, Sessional Paper Number 6, Fuel Oil Transportation.

**Mr. Speaker:** Are there any Reports of Committees?

Introduction of Bills?

Are there any Notices of Motion or Resolution? The Honourable Member from Whitehorse Porter Creek.

**Mr. Lang:** Yes, Mr. Speaker. I give Notice of Motion respecting the Whitehorse Public Library.

**Mr. Speaker:** Are there any further Notices of Motion or Resolution?

Are there any Notices of Motion for the Production of Papers?

We will proceed to Orders of the Day.

## ORDERS OF THE DAY

**Mr. Speaker:** We have Motion Number 6. Is the Honourable Member prepared to proceed with this Motion at this time?

### Motion No. 6

**Mr. McKinnon:** Yes, Mr. Speaker. Motion Number 6, seconded by the Honourable Member from Kluane reads that "It is the opinion of this House that the maximum income level under which the Assisted Home Ownership Program should operate in the Yukon be fixed at \$18,000.00 per annum."

**Mr. Speaker,** the Assisted Home Ownership Program is only one of about a dozen C.M.H.C. programs available to residents in the Yukon. This Honourable Member -- and I think many Honourable Members, and in fact many members of the public

know very little about, in fact, perhaps nothing about.

**Mr. Speaker,** it is my intention through the vehicle of this Motion and depending on some Honourable Member accomplishing it for me, is to attempt to move this Motion into Committee and ask that the Regional Manager of the C.M.H.C., Mr. Jack Hadden, be available for Committee to answer questions dealing with the C.M.H.C. programs available to Yukon residents.

**Mr. Speaker,** Mr. Hadden has informed me that he would be available to Committee on Friday morning following Orders of the Day.

**Mr. Speaker,** speaking specifically on Motion Number 6, the Assisted Home Ownership Program is an attempt by the C.M.H.C. personnel to make single residence family dwellings available to people in the middle income bracket. The national program, Mr. Speaker, calls for a maximum fixed ceiling of income at the 11,000 level. Now anybody who has lived in the Yukon for any more than three months, would realize that this would make it impossible for anyone in the Yukon at that maximum level to receive any assistance under the Assisted Home Ownership Program.

So the C.M.H.C., being quite flexible in this area had raised that maximum to the area of some \$15,000.00. It is still my contention, Mr. Speaker, and I think that most Members of Council will agree with it, that this still does not meet the requirements of the average wage earner, and by this I mean the tradesman who is in about the \$8.00 an hour bracket in the Yukon Territory. The facts of life remain in the Yukon Territory that if a person is a tradesman, if he has made the decision of raising a family and having his wife remain at home to raise the family, that there is no program available that that person can own a home in the Yukon Territory.

**Mr. Speaker,** to me that is an absolute disgrace. The public of the Yukon and the newly married young couple are not made, the majority of them, to live in condominiums, to live in apartments and to live in townhouses without -- the vast majority, Mr. Speaker, talking to them, want their own home and when a government and government programs do not make it possible for the backbone, Mr. Speaker, of our society to be able to own their homes, then something is wrong, drastically wrong, dramatically wrong, with the society that we live in.

**Mr. Speaker,** it is the first priority of this Member in charge of the Department of Local Government, that houses, that lots, that monies, are going to be made available so that the person who, I think, has no programs of government which allow him to own his home, that these programs and that there are going to



be priorities given to make this happen.

Mr. Speaker, we have heard quite a bit in the last few days about the unavailability of lots for the current building season in the Whitehorse area.

Mr. Speaker, I would like to give the House the information from the Department of Local Government and from the person in charge of that Department, that lots are going to be made available in the Whitehorse area for building this summer. There will be 74 lots available in the Porter Creek area. Tenders should be called for the installation of sewer and water in that area within the next week. There will be some 170 lots available in the Riverdale area for building this summer. Tenders for sewer and water installation in this area will be called within the next two or three weeks, and Mr. Chairman, or Mr. Speaker, there is no reason why these lots, as soon as the contractor is on site for the sewer and water installation, will not be made available for people who want to build homes in the Whitehorse area this summer. Discussions are also ongoing, and further discussions will be held within the next week with the City Manager and the Mayor of the City of Whitehorse, concerning the disposition of the lands in the Takhini area. Mr. Speaker, as head of Local Government, I have no hang-ups at all on whether the Territorial Government allow the land under the usual Territorial Government policy to be made available for purchase from the public, or whether the land be turned over to the City of Whitehorse so that they make it available for purchase by the public.

There is only one principle and one priority that land is going to be made available and people who want to buy lots to build on, are going to have the availability of purchasing those lots.

Then we come into the next problem. If lots are available, is the money available to be able to build homes during the current building season. I am assured by Mr. Hadden and by local members of the C.M.H.C., that they have money available under all of the programs of C.M.H.C. for this summer.

Mr. Speaker, I think it's the responsibility of this House, and certainly the responsibility of this Member, to make sure that all Members of this House and all members of the public are absolutely aware of all the terms and all the conditions and all the programs that are available under C.M.H.C.

Mr. Speaker, it's my contention that there is going to be a busy building season in the Yukon this summer. It's also my contention that the Department of Local Government is going to have land available to meet the lands of - or to meet the demands of the public, or I sure as hell am going to know the reason why, and Mr. Speaker, it's also my contention that monies are available under C.M.H.C. programming to make sure that monies are available under all the different programs of the C.M.H.C.

Mr. Speaker, I hope that a Member would move the Motion into Committee so that Mr. Hadden's attendance could be guaranteed on Friday, and that we could have discussion in Committee on land availability and mortgage money availability for the current building year in the Yukon Territory.

Mr. Speaker: The Honourable Member from Whitehorse South Centre?

Dr. Hibberd: I so move, Mr. Speaker.

Mr. Speaker: Is there a seconder?

Mr. Berger: I second it.

Mr. Speaker: It has been moved by the Honourable Member from South Centre, seconded by the Honourable Member from Klondike, that Motion Number 6 be referred to Committee of the Whole. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: Carried.

*Motion Carried.*

Mr. Speaker: We will now proceed to the Question Period. Madam Clerk, could you ascertain if Mr. Commissioner would be available to us this morning?

Madam Clerk leaves room

Mr. Speaker: I will declare a brief recess.

#### QUESTION PERIOD

Mr. Speaker: At this time we will call the House to Order, and we have with us Mr. Commissioner to aid us in Question Period this morning. Have you any questions?

The Honourable Member from Ogilvie?

*Question re: (1) Clinton Mine Site Testing  
(2) Legislation Re Asbestosis*

Ms. Millard: Mr. Speaker, I have two written questions for the Minister of Health, Welfare and Rehabilitation.

The first one is, is there going to be continual testing at the Clinton Mine Site now, and if so how often?

The second question is when may we anticipate legislation being presented to the Assembly concerning airborne contaminants and Workmen's Compensation for Asbestosis and related illnesses?

Mr. Speaker: In relation to Question number 1, is this related to Asbestosis or - you say testing. I'm just wondering if it's clear -

Ms. Millard: Yes, Mr. Speaker, testing of asbestos dust levels.

Mr. Speaker: Thank you. Any further questions? The Honourable Member from Whitehorse South



Centre?

**Question re: Disposition Of Golden Horn Subdivision**

**Dr. Hibberd:** Mr. Speaker, in view of the assurances given us by the Minister of Local Government regarding developments outside the boundaries of the City of Whitehorse, I'm wondering what the disposition of the Golden Horn subdivision will be.

**Hon. Mr. McKinnon:** Mr. Speaker, the City of Whitehorse officials and the Department of Local Government officials will be meeting sometime within the next week, and the reasons for the meeting are going to be two-fold. One of them is going to be dealing with the land in Takhini. The other reason is going to be the disposition of land adjacent to the city boundaries.

The City of Whitehorse has conducted recently, a survey of the number of squatters on the fringes and within the area of Whitehorse. It amounts, Mr. Speaker, to over some 100.

The City of Whitehorse is very disturbed at the extent and at the amount of squatting that is going on, both within the city limits and on the fringes of the city. It's the contention of the Department of Local Government that one thing that must be made available is land, so that people who want to build within the city limits, have the availability of receiving a lot of their choice.

Upon the land being available, Mr. Speaker, it is the hope of the Department of Local Government and the City of Whitehorse that we come up with some solution to the very real problem of the development of areas on the fringe areas of Whitehorse and the squatter situation within the City of Whitehorse and on the fringes of Whitehorse. I don't think that one has to belabour the fact, Mr. Speaker, that there are going to be some very hard decisions taken by the Members of the City Council of Whitehorse, by the Department of Local Government and by this House.

The specific question on the Golden Horn, because of the development or the desire of the City to have the majority of development within the limits of the City of Whitehorse, there is no priority being given by the Department of Local Government on the Golden Horn subdivision, with the provision that acreage lots, as planned by the City of Whitehorse in the Canyon Crescent area, are made available to the public during the course of this building season.

**Mr. Speaker:** The Honourable Member from Whitehorse West.

**Question re: M.L.A.'s Involvement At Meetings With City Of Whitehorse And Local Government Officials.**

**Mrs. Whyard:** Mr. Speaker, following on that explanation, which I appreciate hearing, from the Minister of Local Government, would it be possible for the M.L.A.'s representing those areas in the Whitehorse metropolitan area, to be involved in some of these discussions?

**Hon. Mr. McKinnon:** Mr. Speaker, I have no

problems at all because I think that there were indications from the City Council meeting last night that the City Fathers and the City Councillors wanted to meet with their counterparts at the Yukon Legislative Assembly, and if I could be instrumental in setting up this kind of meeting and this kind of rapport and this kind of cooperation between our colleagues at City Hall, I would be more than happy to do so.

**Mr. Speaker:** Are there any further questions? The Honourable Member from Klondike.

**Question re: Report Of National Council Of Health And Welfare**

**Mr. Berger:** Yes, Mr. Speaker. I have a question for the Honourable Minister of Health and Welfare.

The National Council of Health and Welfare released its report on March the 5th, 1975. Would this report be made available to this House, and the Yukon?

**Mr. Speaker:** The Honourable Member from Klauene?

**Hon. Mrs. Watson:** Mr. Speaker, I will certainly look into that and I will have a reply for the Honourable Member tomorrow.

**Mr. Speaker:** The Honourable Member from Whitehorse West?

**Question re: Distribution Of Annual Report Of The Commissioner**

**Mrs. Whyard:** Mr. Speaker, I note that the Annual Report of the Commissioner has been tabled in this House. I would like to take this opportunity to say that I think it's a tremendous production. I note that the colour photos, I presume all the colour photos are the work of our unusually talented staff photographer in the Department of Tourism and Information. This is a professional looking job which could stand up without any fear of unfavourable comparison with much more expensive productions from areas such as our sister Territories, and I'm really proud of it. I would like to ask the Commissioner if he could give us some idea of what the distribution of this report is?

**Mr. Commissioner:** Mr. Speaker, I would be very happy to. I think a little review from the distribution areas, there are four or five places in which we distribute these, I would be very happy to give the Honourable Members a run-down on it. Give me a day or two on it and I will get back.

**Mr. Speaker:** Yes, perhaps copies could be distributed to Members of the House as well.

Are there any further questions?

I would like to thank Mr. Commissioner for his attendance this morning, and we will proceed to Public Bills.



**PUBLIC BILLS**

**Mr. Speaker:** The first Bill for consideration for third reading is Bill Number 3, Financial Agreement Ordinance, 1975. What is your pleasure?

**Bill Number 3 - Third Reading**

**Hon. Mr. McIntyre:** Mr. Speaker, I move, seconded by the Honourable Member from Kluane, that Bill Number 3, entitled Financial Agreement Ordinance, 1975 be now read a third time.

**Mr. Speaker:** Could I have the seconder again, please?

**Hon. Mr. McIntyre:** The Honourable Member from Kluane.

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 3 entitled Financial Agreement Ordinance 1975 be now read a third time. Are you prepared for the Question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as Carried.

**Motion Carried**

**Mr. Speaker:** Are you prepared to adopt the title to the Bill?

**Hon. Mr. McIntyre:** Yes, Mr. Speaker. I move, seconded by the Honourable Member from Kluane, that the title to Bill Number 3, entitled Financial Agreement Ordinance 1975, be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that the title to Bill Number 3, namely Financial Agreement Ordinance 1975 be adopted as written. Are you prepared for the Question?

**Some Member:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** What is your further pleasure?

**Bill Number 4 - Third Reading**

**Hon. Mr. McKinnon:** -Mr. Speaker, I would move that Bill Number 4, seconded by the Honourable Member from Kluane be given third reading.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Kluane, that Bill Number 4, entitled, Loan Agreement Ordinance 1975, Number 1, be now read for a third time.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the motion as carried.

**Motion Carried**

**Mr. Speaker:** Are you prepared to adopt a title to the Bill?

**Hon. Mr. McKinnon:** Mr. Speaker, I would move, seconded by the Honourable Member from Kluane, that the title to Bill Number 4, Loan Agreement Ordinance (1975) Number 1 be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Kluane that the title to Bill Number 4, namely, Loan Agreement Ordinance (1975) Number 1, be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** What is your further pleasure?

**Bill Number 5 - Third Reading**

**Hon. Mr. McKinnon:** Mr. Speaker I would move, seconded by the Honourable Member from Kluane that Bill Number 5 be given Third Reading.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Kluane, that Bill Number 5, entitled Municipal General Purposes Loan Ordinance be now read a third time.

Are you prepared for the question?

**Some Members:** Question.



**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** Are you prepared to adopt a title to the Bill?

**Hon. Mr. McKinnon:** Mr. Speaker, I would move, seconded by the Honourable Member from Kluane that the title to Bill Number 5, namely, Municipal General Purposes Loan Ordinance be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Kluane that the title to Bill Number 5, namely, Municipal General Purposes Loan Ordinance be adopted as written.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** I shall declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** What is your further pleasure?

**Mr. Lang:** Mr. Speaker, I move that Mr. Speaker do now leave the Chair and the House resolve in the Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

**Mr. Speaker:** Is there a seconder?

**Mr. Fleming:** I second that motion, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Hootalinqua that Mr. Speaker do now leave the Chair and the House resolve in the Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** The Honourable Member from Whitehorse Riverdale will take the Chair in Committee of the Whole.

**Mr. Speaker** leaves the Chair.

**Mr. Chairman:** I call the Committee of the Whole to order and declare a ten minute recess.

**Recess**

**COMMITTEE OF THE WHOLE**

**Mr. Chairman:** I will now call the Committee to Order, and we have with us as witness, Mr. Gillespie. I understand that you would like to answer some questions which were raised earlier?

**Mr. Gillespie:** Thank you, Mr. Chairman. Some of the questions raised last week, I have the answers to with me now, and if I may, I would like to distribute to you first of all, the breakdown of the Police Services Agreement. The figures that were used to add up to \$982,547.00 for this coming year, so if I may, I would like to distribute that, and at the same time, the job description or terms of reference for the inspectors in the Territorial Secretary's Shop and finally, the question was also asked "What were the qualifications for these inspectors"? The professional qualifications, that is.

We don't ask for professional qualifications as such. Rather it's a matter of relevant background and I'll distribute as well the poster for that position.

If there are any questions about the Police Services Agreement calculation, I would be pleased to answer those as well.

A question, I believe, was asked, either on Friday last week or Monday this week, regarding how the Twa rink was to be honoured by the Territorial Government. Some of this, I think, you probably will have heard on the news, but what is planned now is a dinner on March 25th at the Travelodge. Seagram's has volunteered to host the cocktail hour, or I should say to pay for it. All Council Members will be invited, Executive Committee Members, the Mayor of Whitehorse and those representatives he chooses to bring with him.

The Commissioner of the N.W.T. and the N.W.T Council, the Mayor of Yellowknife, Jim Pauluk as the Master of Ceremonies, and of course the Twa rink itself, plus escorts. So that is what is being planned to honour the very great achievements of the Twa rink.

**Hon. Mr. McKinnon:** Mr. Chairman, I thought that the whole instance of the honouring of the Twa rink was for the governments, the various governments to arrange some sort of public reception, where the public who wanted to congratulate the Twa rink on what they had done on behalf of the Yukon, could go and congratulate them. Now we find that it's just another dinner with the certain list of dignitaries going, most of them not knowing one end of a curling broom from the other, and the public is excluded from going and congratulating these people who have done such a great job for the Yukon, and I would like to know where the plans went awry somewhere along the line?

**Mr. Gillespie:** Mr. Chairman, that certainly was the original intention, but when the Y.T.G. and the Mayor



of Whitehorse approached the Curling Association to see how they would like to fit into this overall scheme, the Curling Association said that they wanted to hold that public reception and ask the two senior governments to step aside and do something else on their own, but the Curling Association itself requested the privilege of handling that aspect of the ceremony.

**Mr. Chairman:** Mr. McKinnon?

**Hon. Mr. McKinnon:** Mr. Chairman, am I to understand from what I've heard, that there is no intention from any government at any level at the present time, to hold a public reception for the Twa rink?

**Mr. Gillespie:** That is correct, Mr. Chairman.

**Mr. Chairman:** For the record, I would like to say that I agree completely with Mr. McKinnon. I feel completely with Mr. McKinnon. I feel the public, this is a public occasion, and the public ought to have been invited.

**Mrs. Watson?**

**Hon. Mrs. Watson:** Mr. Chairman, actually I'm quite embarrassed, and I think all Members feel the same way, and I think maybe we should have a second look at this again. That was the idea of it, was to have a public reception. I really don't feel that I want to go to a dinner honouring them, unless it's open for the public, and I know that's impossible, so I would certainly suggest that maybe we should review our plans. There is time, it's March the 25th.

I would certainly like to see whether we can review our plans.

**Mr. Chairman:** Thank you, Mrs. Watson. Mr. McIntyre?

**Hon. Mr. McIntyre:** Mr. Chairman, I am in complete agreement with the other two Members of the Executive Committee, and this certainly should be a public function and not a function for the so-called dignitaries of the Whitehorse community.

**Mr. Chairman:** We will hear from a curler. Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would --

**Hon. Mr. McKinnon:** That's debatable.

**Mr. Fleming:** --ask Mr. Gillespie if there's been anything let out, actually if the papers have been printing if the Territorial Government is going to have something all ready, and the news is around of what is going to happen, I mean it may be here, it may be farther than that, and I support the other members. I think possibly all Members in this because when we spoke a little bit before on it, it was a matter of congratulations from this House, and you know, that we felt that the public should know this, that these boys did a good job.

I myself, I wouldn't even go there, even as a curler,

in this case I don't think I want to go there at all. I don't believe in that sort of stuff.

**Mr. Chairman:** Thank you, Mr. Fleming. Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, we are just one year away from the last completed Arctic Winter Games, and the work done of the various people involved in the Arctic Winter Games after the completion of the games, one of their main problems they realize was that most of the functions that were carried on did not include the athletes. Most of the social functions did not include the athletes. There was one exception, the Yukon contingent at their dinner had a representation of two athletes from each of the competing areas for a total of eight athletes. These were put on for the athletes.

I would have thought we would have learned from this. I'm in full support of what the other Members have said.

**Mr. Chairman:** Thank you, Dr. Hibberd. Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I'm just wondering, this particular item that has come up this morning, whether you would accept a motion at this time pertaining to this particular situation?

**Mr. Chairman:** I think, Mr. McCall, any motion ought to be made in the House proper, not in Committee. Mr. Lang?

**Mr. Lang:** Mr. Chairman, I really hadn't had my hand up, but that's okay. I'm in full support of the other Members of the House, because I believe the public should be there to acknowledge what the Twa rink have done for the Yukon. I believe this is essential.

**Mr. Chairman:** It would almost appear that we wouldn't need a Motion in any event, because we are agreed. Any further comments?

**Mr. Gillespie:** Mr. Chairman, clearly we have to go back to the drawing board on this.

**Mr. Chairman:** Thank you, Mr. Gillespie. You got the message.

**Mr. Gillespie:** Mr. Chairman, I have one other answer which was raised, which, the question was, "How many people received Legal Aid in the Yukon Territory in 1974-75"? The answer to that question is that 153 people were granted Legal Aid from April 1, 1974 to March 17, 1975. That is the date at which this thing was -- the tabulation was made.

**Mrs. Whyard:** This is criminal?

**Mr. Gillespie:** This is Criminal Legal Aid, Mr. Chairman. I have no more answers at this point in time, I have others to bring answers on.

**Mr. Chairman:** Thank you, Mr. Gillespie. I think then we can proceed with the Bills, and the next Bill is



Bill Number 6, and we will go through a clause by clause reading.

**Bill Number 6**

**Mr. Chairmag:** 1. (1)

Reads Clause 1(1)

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 2(1):

(Reads 2(1))

**Mr. Chairman:** Are there any questions about this Clause? Miss Millard?

**Ms. Millard:** Yes, Mr. Chairman. Under, in this Section under 7, a person formerly married to the victim, does that mean someone who has been divorced from the victim can claim damages on this?

**Mr. Gillespie:** Mr. Chairman, if that person is receiving alimony and is therefore dependent upon the victim, then that person is eligible for compensation.

**Ms. Millard:** Mr. Chairman, I would just like to make a commendation here that the definition seems to include a number of cases where a person is cohabiting with another. I think this is very progressive legislation, and I agree wholeheartedly with this kind of situation.

**Mr. Chairman:** Thank you. Any further questions or comments on any of the definitions? I have a question. Definition of crime means an offence contrary to the provisions of the Criminal Code and that is enumerated in the regulations. I take it that then a crime under this Ordinance not only has to be a crime against the Criminal Code of Canada, but it also has to be enumerated in the list, is that correct?

**Mr. Gillespie:** That's correct, Mr. Chairman. The list is one which is -- which the Federal Government is prepared to cost share. It shows only those items under which the Federal Government is prepared to cost share.

**Mr. Chairman:** I see, so there's two conditions precedent then? Any further -- just one other comment. Why the definition of peace officer on page 2, it's Criminal Code Canada in brackets, and on page 1 crime the Criminal Code without Canada in brackets. Shouldn't that be consistent?

**The Legal Advisor:** Yes, Mr. Chairman.

**Hon. Mrs. Watson:** Mr. Chairman, which is correct?

**The Legal Advisor:** Both are correct, but they should be consistent, Mr. Chairman.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Section 3(1):

(Reads Section 3(1))

**Mr. McCall:** I would like clarification on this, "commission of a crime". Could this be explained a little --

**Mr. Chairman:** Mr. McCall, I will entertain your question when I finish the reading of 3(1).

**Mr. McCall:** Okay.

**Mr. Chairman:** (b):

(Continues reading 3(1))

**Mr. Chairman:** Now, Mr. McCall, you have a question relating to that sub-section?

**Mr. McCall:** Thank you, Mr. Chairman. I am not just clear on this "commission of a crime". I would like some sort of explanation on that, if I may?

**Mr. Gillespie:** I would like to refer to the Legal Advisor if I may?

**The Legal Advisor:** Mr. Chairman, a crime if it wasn't defined in this Ordinance, means anything which a criminal would do which is against the law, but we have narrowed it down to a specific list. The list will be taken directly from the agreement with Canada and will be reproduced in regulations. It's required in case there are amendments adding changes or making changes in numbers that we do it in regulations for ease of speed in order to make it possible to give compensation to people who are injured as a result of a potential new crime.

But crime has the normal meaning, except in this, that it is limited to the list which is part of the agreement which we intend to sign.

**Mr. Chairman:** Thank you, Mr. Legal Advisor. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, that's my problem with the previous section. You are going to be compensated if you suffer from some crimes but not others? So do we know at this stage which ones?

**The Legal Advisor:** Yes, Mr. Chairman, we do. Perhaps if we circulate, either the draught agreement, or the schedule to the agreement after lunch, it will assist members, and then they will know specifically what crimes we are dealing with.

**Mr. Chairman:** Thank you. Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I would also like some clarification regarding 3(1)(b). When can a citizen, an ordinary citizen take part in the arrest of an individual?



**The Legal Advisor:** I take, Mr. Chairman, that the Member wants a short answer and not a long answer?

**Mr. Chairman:** Yes.

**The Legal Advisor:** Whenever a peace officer is making an arrest, an ordinary citizen can assist him, and would be compensated under this. In addition to that, there are certain occasions when he sees a crime actually in progress and intervenes, then he would also be entitled to arrest him, if it is a crime.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, my problem still remains because 3(1)(c) outlines where a citizen may take action to prevent a crime, whereas 3(1)(b) actually refers to the citizen being able to arrest a person. This is my difficulty. When is a citizen able to undertake an arrest? Without the assistance of a peace officer?

**The Legal Advisor:** A citizen can arrest another person when he sees that other person committing a crime. He's got to see it. A peace officer can arrest when he knows from other evidence that a person has committed a crime and catches him running away, but a citizen must know definitely that a crime has been committed, and that that particular individual that he lays his hands on has committed that particular crime. On that occasion he can arrest, he's got to make his mind up about it.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, may I ask the Legal Advisor what happens if he makes a mistake?

**The Legal Advisor:** He lands himself in a difficult position from a legal point of view.

**Mr. Chairman:** I have a question that relates to (g) "The person who was responsible for the maintenance of the victim immediately before his death". What does -- what are you envisaging here? Why is that --

**Mr. Gillespie:** Mr. Chairman, where the victim is himself a dependent and the person responsible for his maintenance incurs, for example, medical expenses, incurred after the crime has been committed and the person injured, but before the time that person actually dies is an example.

**Mr. Chairman:** Thank you. Any further questions or comments? Mrs. Watson?

**Hon. Mrs. Watson:** Yes, Mr. Chairman, I should know -- this has always bothered me. 3(1)(b), "...offending or suspected of offending against an Act or Parliament or a regulation made thereunder..." That's very broad, isn't it? What -- you know, like the Clean Air Act or something like that is an Act of Parliament, and my goodness that's very broad.

**The Legal Advisor:** It appears at first sight to be broad, Mr. Chairman, but it's not quite so broad. It refers to what he is being arrested for. So there must be first an arrest, and there are powers to arrest under many, many Acts of Parliament.

**Mr. Gillespie:** Mr. Chairman, if I may add to that, that it still would have to be, as I understand it, a crime under the list made in the regulations, or is that separate, Mr. Legal Advisor?

**The Legal Advisor:** That's a different ball game. There's three separate ball games here, Mr. Chairman. What (b) is attempting to help is, where an arrest is being made, no matter what for, provided it's a Canadian Act, then if something happened in the course of that arrest which results in an injury, then compensation is payable.

So you have got two modifiers: One is that an arrest must have been made for a certain purpose, like an assault or something; then the arrest causes further injury and that's compensable.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Mr. Chairman, I would like to project to the Legal Advisor here. You leave me with the distinct impression as to what the Honourable Minister for Health and Welfare brought up was that when a man is arrested and charged, he's found guilty until he's proven innocent.

**The Legal Advisor:** Mr. Chairman, that doctrine has no relation to this particular Act. The reverse is true. We are attempting to provide a statute which will give compensation to anything that happens, whether or not it results in a court case and whether or not it results in a person being charged.

If we were to take the reverse stance, a very small number of people would be assisted under this legislation.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, there is another thing too and I realize that we cannot get cost sharing with the Federal Government on this at all, "Offending against an Ordinance of the Yukon Territory". I think this was one obstacle that we were considering very much, and really, when you think of the Liquor Ordinance, you know, where someone is attempting to make an arrest, there could be a victim of this type of thing and they wouldn't be able to get compensation under this ordinance, would they?

**The Legal Advisor:** Well I would ask the House to leave that to the Legal Department, because the charge that would be made then would be assault. If an arrest is being made or something has happened under the Liquor Ordinance, then it is true under that Ordinance there would be no compensation payable here. But we could think of nothing which would result in an injury to a person which would not be capable of founding a charge of assault or assault causing



grievous bodily harm or something.

So it's a little bit tricky but in the long run it will work out pretty good.

**Mr. Chairman:** Sub-section (2): (Reads sub-section (2) )

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** To clarify this, does this mean that if the R.C.M.P. has got say, life insurance through his employment as an R.C.M.P. officer, that his family would not be compensated if he were a victim?

**Mr. Gillespie:** Yes, Mr. Chairman, that is the intent.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Sub-section (3): (Reads sub-section 3) )

**Mr. Chairman:** Any questions? Mr. McCall?

**Mr. McCall:** Yes, I would like the Legal Advisor, if he would, to correct me in an interpretation of this particular wording. What I am curious about here is that if this particular case came to court and it was found that the compensation is less than \$100.00, seemingly then this particular case would be thrown out of court? The point here, which should be taken into consideration, like I say I could be corrected on this, that if this particular case was dropped out of court with no review, and if this particular individual deteriorated at a later date, as far as health pertaining to this incident, where would the situation sit then as far as appeal, or et cetera, et cetera?

**The Legal Advisor:** Mr. Chairman, there is wide powers for review set into the Ordinance at a later point, in case that sort of thing should happen.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Sub-section 4: (Reads sub-section 4)

**Mr. Chairman:** Any questions? Mr. Berger?

**Mr. Berger:** Yes, Mr. Chairman, this Section sort of bothers me because it goes back actually to 3(1) (c). It says here, "...assisting a peace officer in preventing or attempting to prevent the commission of an offence."

Now I feel like, for example, if a peace officer commandeers my car to assist him in making an arrest, and the car is damaged in the process of it, I should actually be compensated for it. And my question is, is there any other provision made in a different Act and a different law for this?

**The Legal Advisor:** Mr. Chairman, I couldn't give

exact day, time and place, but that would be a separate action or request for compensation for government expropriating property, and I think an action would lie. But this really reflects the fact that this is compensation for personal injury, and is not intended to cover compensation, but eyeglasses are merely thrown in as a makeweight.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman, I could think of a hypothetical situation whereby a constable in attempting to apprehend a criminal, where a boat could become involved and the criminal attempts an escape in a boat and a citizen, in attempting to stop that boat gets rammed, gets hurt, and not only hurt, but also loses his boat, for instance.

Does it not seem that he should recover compensation for the loss of his boat, I mean this is just one hypothetical situation. It could be a youngster on a bicycle, it could be, you know, any number of conveyances?

**The Legal Advisor:** The principle is accepted, Mr. Chairman. It's just that this ordinance is draughted only to cover personal injuries. It's not taking account of the property element at all, so it will be wrong in principle to include that, although it might be a desirable thing. It would be a different ball game, Mr. Chairman.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 5: (Reads sub-section 5)

**Some Members:** Clear.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I have some difficulty with this particular type of approach when we have this kind of a legislation. I think the initiative should be on the part of the government agency to initiate the action for compensation of the victim. The victim might be lying in the hospital with a bullet wound in his chest or something. He's hardly in a position to be filling out claim 410A7, or whatever it might be.

It also might apply if the victim is dead, the relatives are not in a position to be tramping around various government departments to try and fill out these forms. I think the initiative should come from the other side.

**Mr. Gillespie:** Mr. Chairman, in 3(1), toward the bottom of page 2, it says "A judge on the filing of a claim for compensation therefor, by or on behalf of a person having an interest in the claim..." If a person is injured and unable to make the claim on his behalf, and I would think too that the government could also do that.

**Dr. Hibberd:** Mr. Chairman?



Mr. Chairman: Dr. Hibberd?

Dr. Hibberd: That doesn't change at all what I have just said. The point is, the claim has to be initiated on the part of the injured party or his behalf. What you have said I don't think has changed that.

Mr. Gillespie: I'm sorry, Mr. Chairman, I don't see where the problem still lies. If the person is injured and it's difficult for him to enter the claim, your concern, as I understand it, is that some other person can enter that claim on his behalf? Is that not right?

Dr. Hibberd: No, Mr. Chairman. My concern is that if there is an injured party, the onus should be on the government agency involved, on the courts, to initiate the claim on behalf of the injured party, rather than the injured party or his representative initiating the claim.

Mr. Gillespie: I believe, Mr. Chairman, the way is left open to the government to do just that, because the government can issue on behalf of the person who was injured.

Mr. Chairman: I think the point here, Dr. Hibberd, is that with all the crimes that we do have and so on, it would be just impossible. It would be creating a huge bureaucratic monster to initiate and investigate these kinds of things, and some onus has to be placed on the person injured or his representatives.

Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, that leads up to the question I was about to ask. How many such cases occur? How many victims of assisting a peace officer do we have in a year in the Yukon?

Mr. Gillespie: My understanding, Mr. Chairman, is we anticipate one or two a year, under this Ordinance.

Mr. Chairman: Is that assisting a police officer, or--

Mr. Gillespie: Assisting--people injured who will qualify for compensation under this Ordinance, under any of its provisions.

But, Mr. Chairman, I really don't know the answer to that precisely.

Mr. Chairman: My point, Dr. Hibberd, is simply this, that what you still have to have is a monitoring of the entire legal process. Not only cases that came before the courts, but any attempts to arrest that did not come before the court.

Dr. Hibberd: Mr. Chairman, that is exactly my point, and that's what I think the responsibility of the courts should be.

Mr. Chairman: I doubt very much, Dr. Hibberd, if you could place that responsibility on any court.

Mr. Fleming: Mr. Chairman?

Mr. Chairman: Mr. Fleming?

Mr. Fleming: I agree with Dr. Hibberd. I think for example, I will cite a little case that I brought up the other day, the same thing. The government has regulations made that they pay transportation to so and so to go so and so, you know, and they don't administer that same thing in the case of our transportation for Health and Welfare, and this is exactly the same thing again. Where the government, or the law has provided the instrument here to have it--somebody do it, but they, on the other hand, I think should be doing this just as Dr. Hibberd--I feel the same way.

Mr. Chairman: Mr. Lang?

Mr. Lang: Mr. Chairman, I disagree the Honourable Member from Hootalinqua. I believe that you can put the onus on the individual. The government is doing almost, as one term has been put, they are going to be taking care of us from the womb to the tomb, I believe that if anybody is hurt and it does resolve in injury or death, I believe there is somebody interested enough to fill out the form. Surely we don't have to hire another bureaucrat.

Mr. Chairman: Mr. McCall?

Mr. McCall: I don't think some of the Members are realizing just what Dr. Hibberd is actually saying. He cited a good case about an individual being--maybe on his last legs in the bed when he has been shot, etcetera, etcetera, and I don't think it is being cleared up or clarified as to what Dr. Hibberd was saying.

Somebody seems to be running around in circles here.

Mr. Chairman: What is your point, Mr. McCall?

Mr. McCall: Well about this situation, someone is going to have to look after the actual particulars, information, etcetera, etcetera. I mean are you going to put all the onus on the patient itself, or the person that is involved?

Mr. Chairman: Mr. Gillespie, do you wish to comment on that?

Mr. Gillespie: If I may, Mr. Chairman. If that person has a relative, or some other person who can act in his interest, that person can initiate the claim on his behalf. It need not be the person at all.

Mr. Chairman: Dr. Hibberd?

Dr. Hibberd: Mr. Chairman, I would submit that we have many types of legislation which are not used to their utmost for this very reason, because people are not made aware of them and they, therefore are unable to use them.

They simply don't have knowledge of access to them. So without some initiation on the part of the Government then they just won't make their claims. They won't know about it. It won't happen.

Bereaved relatives are not pre-occupied with compensation as much as they are with the injury it-



self, or the death. I have seen it happen many times in compensation where the Compensation Board, according to their regulations, have to pay for - a certain sum of monies for a funeral, they have to pay a certain sum of monies to the widow and I happened to have an incidental contact with a woman one year after her husband had died. The reason for the contact was that there had been no medical bills paid on behalf of the Compensation Board, she had paid the entire funeral costs, she was living on a small pension from other Sources, all of this was the responsibility of the Compensation Board and they didn't do a thing about it until myself, and others, wrote letters on her behalf and they immediately fell in and did their job.

This is what the situation is going to be. They just simply won't use this legislation unless there is someone who is capable of initiating it. The way it is worded now I don't think it will be. It will be one or two cases at a maximum.

**Mr. Chairman:** Yes, but, Dr. Hibberd, if I might ask you one question. What you are asking then, I take it, is for a full time person, possibly a secretary, a full time department to monitor it because they would have to monitor all crimes, and all arrests. They would have to be surely, there would have to be a person that would go to Court on a regular basis to see whether or not there have been any victims on crime or anybody injured in any arrests.

This would not only involve monitoring the court system, it may involve regular visits to the various law enforcement agencies within the Territory.

If that is what you are asking for I am clear on what you are saying.

**Dr. Hibberd:** Mr. Chairman, I would submit that if we are going to the extent of putting a Bill like this in and being the big benefactors to help people in their problems in terms of having a crime committed against themselves or their relatives, then I would think that we should be able to have the vehicle by which we can use this legislation.

**Mr. Chairman:** Yes, very well, but you will agree that involves the hiring of a person to do this monitoring?

**Dr. Hibberd:** No Mr. Chairman, I won't agree. You would be familiar with the - with how this could be initiated, I am not. I would doubt if it would require all that.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, it seems to me that the peace officer who had been assisted is the obvious source of information. I will tell you right now, Mr. Chairman, if I assisted a peace officer in making an arrest and I were killed I would certainly never help him again if he didn't know - my survivors

(Laughter)

**Mr. Chairman:** Miss Millard and then Mr. Fleming.

**Ms. Millard:** Mr. Chairman, I can't agree with my

friend across the way, as I usually do. Having had experience in Court I am sure it would be a monstrous affair to have someone, like you say, monitor every case that happens or doesn't even happen to come to Court. There are lots of sources of information. I found, especially in the Yukon, the Magistrate is aware of what is happening and is allowing things to be even put on the record stating the availability of different things to the victim or to other people. I feel our Court Worker system could be expended tremendously. I think that is one source of information, as well as public advertisements. There are lots of ways that people will know about this, I think, and especially if they are involved in it.

I think the next section probably explains a lot when it says that it can be made within one year after the occurrence. Certainly no one is going to be sitting in a hospital bed with a bullet in their chest for a year without someone being aware of the compensation that might be involved.

I think we would just be building a monstrosity if we tried to do everything. I am certainly supportive of any kind of social legislation but I don't think that we should take someone by the hand either.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I have to disagree with the Honourable Member from Ogilvie and yourself, Mr. Chairman, due to the fact that I think that any peace officer arresting anyone, and if he does get assistance from anyone, that it will be in his record when it goes to Court and I don't see where they need a big organization to handle this.

It will be definitely brought to that Court in his evidence or somewhere in the trial anything that happens, or on his records even if it is just a small arrest. If he had any assistance it will be on that report I am sure. I don't think he would miss that.

**Mr. Chairman:** Mr. Fleming, have you any idea of how many arrests are made that don't ever get to Court?

**Mr. Fleming:** Mr. Chairman, why arrests that weren't assisted by a victim, as we may call it, or a private citizen, maybe I misunderstand this, but I think that is what we are speaking of, is a private person assisting a police officer.

I agree there is a lots and lots of arrests made and there is very few of this type.

I don't know why monitor all the others when, as I say, the evidence will go in on any one or two cases that do occur under this Ordinance.

**Mr. Chairman:** Well my only point is this, it would be a tremendous monitoring job because there is a tremendous number of arrests made where they don't even get to Court. There is a distinction made between the Government, through the Court Worker and through advertising, making people generally aware of their remedies and the Government creating a bureaucracy for the instigation of actions in Court on behalf of anybody who might have been injured by a crime, or who might have been injured in assisting a Police Officer, or in simply making an arrest on his



own behalf.

I can completely sympathize with a position whereby we would direct that the Court Worker assist people in making a claim, whereby we would advertise the benefits under this Ordinance.

That is a completely different thing than creating a government department, which is there solely to monitor and to make claims on behalf of victims. This is a tremendous responsibility and we would create a huge bureaucracy for, what is estimated by Mr. Gillespie, to be possibly two valid cases a year. I am not sure about those figures but I am sure of one thing, very few arrests or an amazingly small proportion of arrests actually get to Court and result in convictions.

The proportion is not all that great.

Mrs. Whyard?

Mrs. Whyard: Yes, Mr. Chairman, but all arrests do require a report whether they get to Court or not, right? There has to be a form filled out by the officer who made the arrest. Surely, in that form somewhere the information would be provided if someone were injured while assisting him.

Mr. Chairman: Yes, that is an internal thing with the R.C.M.P. that never gets to Court, necessarily.

Mrs. Whyard: It doesn't have to.

Mr. Chairman: You will also have, looking at 3. (1) (c), situations where there is lawful preventing or attempting to prevent the commission of a crime. You know, there is lots of cases where a report may not be filed under those circumstances.

Mrs. Whyard: Mr. Chairman, it seems fairly simple that the arresting officer would carry through on this report, that there was to be compensation, or instruct the person that there could be compensation. It's his responsibility, he's the one who was assisted, eh?

Certainly it would be his responsibility to instruct the victim that there was a straight-forward means of obtaining compensation.

Mr. Chairman: Yes, but Mrs. Whyard, that's a completely different kind of thing than creating a situation where the government itself, our government, has a bureaucracy established that not only tells people of what laws are available to them, but initiates the claim. And Dr. Hibberd's point was, and this discussion arose, because he was of the opinion that the government should be doing this, filing the claims on behalf of everybody. That was the point raised.

Dr. Hibberd: Mr. Chairman, I said initiate.

Mr. Gillespie: Mr. Chairman, I think the government does have the very real responsibility in this regard, to publicize the existence -- the availability of this fund in such a way that the peace officers, that the medical practitioners who may see a victim enter the hospital, that the court workers, that the Magistrates, and anybody who might become involved in that case is aware of it, and in a position to advise the person who needs to be compensated of what their rights are, and

in that way ensure as best we can, that real justice is done in this regard.

Mr. Chairman: Thank you, Mr. Gillespie. Any further questions or comments?

Sub-section 6:

(Reads sub-section 6)

Mr. Chairman: Are there any questions or comments on that sub-section?

Ms. Millard: Mr. Chairman, does that mean to have an extension the victim would have to make an application to the court, or can the judge just do this himself when he receives the complaint? If it's past a year, he could judge that it was all right type of thing.

The Legal Advisor: It is really a non-section. It's a recommendation that you bring your claim within a year, but either formally or informally, you can get an extension of time for some reason afterwards, if it's a reasonable reason. It doesn't have to be a big court case to get the extension.

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Sub-section 7:

(Reads Sub-section 7)

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Sub-section 8:

(Reads Sub-section 8)

Mr. Chairman: I have -- Mr. Taylor?

Hon. Mr. Taylor: Yes, Mr. Chairman, I'm wondering why the necessity for sub-section 8. Wouldn't it just naturally follow that no fixed procedure having been described in the Ordinance, which I don't believe there is, then why do you say it at all?

The Legal Advisor: Mr. Chairman, the history of this legislation is that in other parts of Canada, the local Workmen's Compensation Board are a board of people especially appointed for the purpose, with related skills administer the Ordinance.

Here, we are following the Northwest Territories system and we are allocating the decisions on the amounts of compensation to the judge, as a reasonably available local tribunal, but we do not want the strict rules of court to be applied to every situation so that every time something has to happen, a lawyer in a wig and gown has to jump in in front of a judge at tremendous expense. We want the thing to be able to proceed with a judge sitting, to some extent, as a board would sit in an understanding way dealing with the



public.

**Mr. Chairman:** The only thing that bothers me, Mr. Legal Advisor, is that successive judges may end up with entirely different procedures, and I'm wondering whether or not the procedures ought to be defined by the present judge.

**The Legal Advisor:** I would expect that the judge would fix his procedure. I would expect that the judge would publish a ruling saying how the procedures are to go, and what procedures to follow. I wouldn't expect to be at large to vary as equity does with the length of the judge's foot.

**Mr. Chairman:** Any further questions or comments?

**Some Members:** Clear.

**Mr. Chairman:** Section 4(1):

(Reads Section 4(1))

**Mr. Chairman:** Any questions or comments?

Mr. Legal Advisor, I'm wondering if you could explain why there seems to be a difference between 4(1)(e) and 4(1)(f)? Don't they in effect say the same thing?

**The Legal Advisor:** Yes, Mr. Chairman. The person who is injured in the circumstances where he's assisting a peace officer is treated on a potentially more generous scale than the person who is -- just involved in a crime. It's a public policy type of decision.

**Mr. Chairman:** Why -- what confuses me, Mr. Legal Advisor is (e) says: "...other pecuniary loss or damages including pain and suffering".

**The Legal Advisor:** Yes, Mr. Chairman.

**Mr. Chairman:** Well is there something else that (f) could refer to?

**The Legal Advisor:** We examined this and we can't think of any, but each province puts in an addition of this kind to a person who assists a peace officer. It's a question of interpretation on what common law is.

**Mr. Chairman:** Thank you, Mr. Legal Advisor. I wonder why we should leave it in if we are simply following the other provinces blindly?

Are there any other questions or comments? Miss Millard?

**Ms. Millard:** Mr. Chairman, I would like to know if the definition of pain and suffering includes psychological pain and suffering, especially in reference to 4(1)(d) as result of rape of a victim, could a woman who has been raped make a claim under this for mental pain and suffering?

**Mr. Chairman:** Mr. Legal Advisor?

**The Legal Advisor:** (d) is only talking about the maintenance of a child born as a result of rape. The victim herself when she is injured will be compensated under the other heads of it, so there would be two heads in the judge's order. One, compensation to the person who is raped for anything that happens to herself; and the second would be a maintenance order in respect of the child which would be independent of the injury done to the mother.

**Ms. Millard:** Mr. Chairman, I'm afraid that --

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** --Mr. Legal Advisor hasn't answered my question. I wanted to know whether the definition of pain and suffering includes psychological pain and suffering?

**The Legal Advisor:** All I can say is sometimes yes and sometimes no, it depends on the type of psychological suffering, and what the finding of the judge would be in the particular case. It would depend on the evidence going before the judge, what the damage was to the person.

There is no question that some forms of psychological damage are compensable. Psychological damage may result in the person being unable to work, being unable to marry, and such like things. If that can be measured and shown to the judge, compensation would be payable. If it cannot be measured or demonstrated to the judge, then he would have to rule it as not being compensable.

**Mr. Chairman:** Mr. Legal Advisor, I question the wording of 4(1)(d), "maintenance of a child born as a result of rape", it seems to me that what you mean is conceived, and not necessarily born, because I can envisage a situation where as a result of a rape a child already conceived is born and is it intended that that child would be maintained?

**The Legal Advisor:** No, Mr. Chairman, it's not an accident. The child must be born, you don't compensate as a result of conception of a child until the child is born, and then has to be maintained, so that the wording is not accidental.

**Mr. Chairman:** I guess my question is, would it be possible that a child would be born, and yet not conceived as a result of rape?

**The Legal Advisor:** Only in one case that I know of, Mr. Chairman.

**Mr. Chairman:** I think we have that backwards, Mr. Legal Advisor, however I will pass.

Are there any further questions or comments?  
Section 5(1):

(Reads Section 5(1))

**Mr. Chairman:** Are there any questions or comments on that sub-section?  
Clear?



Some Members: Clear.

Mr. Chairman: Sub-section (2):

(Reads Sub-section (2))

Mr. Chairman: Clear?  
6(1):

(Reads Section 6(1))

Mr. Chairman: Any questions or comments on that sub-section?

Mr. Legal Advisor, in that sub-section, "...the judge shall consider and take into account any behaviour..." Is that of the victim or of the wrongdoer?

The Legal Advisor: Well it occurs at sub-section (2) of Section 5, Mr. Chairman. The behaviour of the victim may be provocation, it might occasionally be one spouse nagging another spouse to such an extent that she got her head chopped with an axe. But if she goes too far in the provocation, or he goes too far, then the judge is entitled to take into account that the person brought the injury on himself.

Now, this isn't determining whether to make an order, but in 6(1) it talks about in making the order, that is in bringing down the amount, he may make an order and reduce it because of the circumstances. It would be two people jointly undertaking a crime and one person injured by the act of the other. It could be two people undertaking together to do an illegal act like attempting a joint suicide pact and possibly one person was saved by being pulled out of the gas oven. Well he is maybe injured as a result of this, and the judge can take all of these things into consideration. The draughting is intended to reflect the power on the judge's part to take into account what the people did who were involved in the thing, particularly the behaviour of the victim.

Mr. Chairman: Thank you. My point really is that if it's the victim, behaviour of the victim that's quite clear, but if it's the behaviour of the wrongdoer, then of course you get into an area of punitive or exemplary damages possibly.

The Legal Advisor: Yes, but nowhere you can give punitive or exemplary damages. This is not being envisaged at all.

Mr. Chairman: Right.

The Legal Advisor: This is Canadian rather than American legislation.

Mr. Chairman: Any further questions or comments?

Some Members: Clear.

Mr. Chairman: Sub-section (2):

(Reads sub-section (2))

Mr. Chairman: Mr. McCall?

Mr. McCall: Thank you, Mr. Chairman. I want to -- this particular wording here bothers me. If you go through your 301 sub-paragraph of sub-section (c) here, I am just wondering whether Section 2 is a necessity in this Ordinance.

The Legal Advisor: Mr. Chairman, I would think it's necessary, because a person is injured in a variety of circumstances which can be preventing or attempting to prevent or through the commission of a crime, and then the court case comes up. I think the judge has to have very good powers to say to the man, if you don't submit to a medical examination, or go to a specialist or have your eyes tested, whatever it happens to be, or if the person refuses to testify because he's a friend of the person who causes the crime and he's afraid he may do him damage, I think the person should then be, to some extent, disqualified from getting the benefit of this particular Act, which is intended for the benefit of these people.

Mr. McCall: Mr. Chairman?

Mr. Chairman: Mr. McCall?

Mr. McCall: Yes, but I don't think, Mr. Legal Advisor, that this particular word in here is really necessary, when you look at 301, sub-paragraph of Section (c).

The Legal Advisor: I don't quite see the point, Mr. Chairman. The connection.

Mr. McCall: I'm not a lawyer.

Mr. Chairman: Are there any further comments?

Mr. Fleming: I don't know. I think that maybe Mr. McCall didn't quite get the answer. I read it as 3(1) sub-section (c).

Mr. McCall: Sub-paragraph of section...

Mr. Fleming: Part of it, the last part is -- in his discretion exercised in accordance with this Ordinance, considers proper the payment of compensation to or to benefit, but it don't actually cover where he could order the victim or whosoever it may be to go to hospital or anything. Is that right? That's the way I understand it.

The Legal Advisor: They have been given a judicial discretion in paragraph (c), but this judicial discretion must be exercised exactly in accordance with rules, regulation and procedure in this Ordinance and in other ones.

Under (c) he would not have the jurisdiction given him under (c), under the last one, sub (2), he couldn't refuse compensation merely because the person refused to be medically examined, or refused to testify.

The judge would have to make up his mind without evidence and give a guess at it, because he must give



compensation under (c). This gives the judge a method of dealing with a situation in hand.

**Mr. Chairman:** Are we clear on that?

With respect, I would like to exercise my powers as Chairman and go back once again to the Section 4(d), (1)(d). What is bothering me about Section 4(1)(d), Page 4, it seems to me it ought to read "conceived and born", because I can see a situation where a rape is committed where, for example, a woman who was extremely pregnant was trying to assist the victim, and gave birth as a result of the assistance or of the rape, something like this, and surely you don't intend that the government should pay for maintenance of a child who was not conceived and born as a result of the rape.

**The Legal Advisor:** But the meaning that--

**Mr. Chairman:** Is the intention that clear?

**The Legal Advisor:** It doesn't appear to me at first glance to be open to the fact that if a man rapes a woman who is six months pregnant and the child is born, that that--

**Mr. Chairman:** That is true.

**The Legal Advisor:** --child is said to be born as a result of rape.

**Mr. Chairman:** Prematurely, born prematurely as a result of rape, or assisting--

**A Member:** Ask Dr. Hibberd.

**Dr. Hibberd:** You're a lawyer, I'm a doctor, okay?

**Mr. Chairman:** --could we have your opinion?

**Dr. Hibberd:** Mr. Chairman, it would be very unlikely that the labour could be precipitated unless the pregnancy were near term, and six months would be a very unlikely occasion.

**Mr. Chairman:** No, but say eight months?

**Dr. Hibberd:** It could occur at eight and a half months.

**Mr. Chairman:** And the other--Dr. Hibberd, the other possibility, assume that a pregnant woman comes to the assistance of a lady being raped. As a result of the ensuing struggle, she then gives birth. All I'm suggesting is that to make it perfectly clear, the sub-section ought to be changed to read "maintenance of a child conceived and born as a result of rape". It's unlikely.

**The Legal Advisor:** Mr. Chairman, shall we say we can consider the matter?

**Mr. Chairman:** Thank you, Mr. Legal Advisor. Any further questions on that? We are back then to page 5, 6 sub-section (3): (Reads 6, sub-section (3) )

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I would again ask for clarification here. I can envisage a situation where the act was breaking and entering, and the victim was shot and there were circumstances that the victim has a family and six children and he hasn't got a job.

Now, is there any compensation available to his wife and children under this Ordinance?

**Mrs. Whyard:** He was doing the breaking and entering?

**Dr. Hibberd:** He was doing the breaking and entering himself, and his wife might very well have no knowledge of this. Is compensation available to them?

**Mr. Chairman:** Mr. Legal Advisor?

**The Legal Advisor:** The place to do that, I think would be to include that as a scheduled occupation of the Workmen's Compensation Ordinance, really.

(Laughter)

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** My question with this Section is the judge shall decline. I was wondering if it can be changed to be "the judge may decline" rather than an imperative shall.

**Mr. Gillespie:** Mr. Chairman, I believe the judge is given some discretion at the end of that Section, where it says "Unless the judge considers that, having regard to exceptional circumstances, compensation shall be awarded".

**Ms. Millard:** Mr. Chairman, I'm no lawyer, but I really think that this leaves it fairly closed to some interpretations, having regard to exceptional circumstances. I think the judge probably is looking more at the shall or may decline, rather than having regard to exceptional circumstances. I don't know, that certainly open to interpretation.

**The Legal Advisor:** Mr. Chairman, I know the House will not believe me on this, but experience throughout Canada shows that boards tend to be more restrictive and judges, when they are allocating sums of government money, tend to be more generous. So it requires in this instance, that you should have shall and allow him to break through for exceptional circumstances, rather than you could reverse draught it and say "the judge may" and then put the exceptional circumstances the other way around. It could be draughted the other way around, but it's not an accident that it was draughted in this way.

**Mr. Chairman:** Dr. Hibberd, do you have--this might be an appropriate time to recess. Mr. Gillespie, we will look forward to having you with us again this afternoon, and I will declare a recess until two o'clock.

**Recess**



**Mr. Chairman:** I will now call the Committee to Order. I guess we will carry on with our reading of Bill Number 6, clause by clause.

We ended with discussion on page 5 of that Bill, 6 sub-section (3). I didn't ask whether that sub-section was clear, and so I will ask that question now. Is it clear?

**Some Members:** Clear.

**Mr. Chairman:** 7(1):

(Reads Clause 7(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear

**Mr. Chairman:** 8(1):

(Reads Clause 8(1))

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I would suggest that if the victim -- if the payment is to be made to an infant, there is no parent or guardian, and the proceedings are to be initiated on the part of the victim, how can the judge do that when it has not yet been initiated? We are back to where we were this morning.

**Mr. Chairman:** I rather anticipated that last comment, Dr. Hibberd. Mr. Gillespie?

**Mr. Gillespie:** May I have a moment, Mr. Chairman? Mr. Legal Advisor, could you help me out on this one?

**Mr. Legal Advisor:** What is visualized here is a court hearing of some sort, an application is made, and it's using the application in the sense of making an application to the judge. The application is a formal application. It's got to be made and it's got to be grounded, there's got to be evidence, if necessary, produced. Where the person is an infant, then the person is deemed, in law, not to be competent to appear on his own behalf as a rule, to make the application, and to call his evidence and explain the matter to the judge.

So they then pick somebody else, and it's his parent or guardian would do it, or if as occasionally happens in this modern world, a person might be 16 or 17 and may have no person, then the judge will nominate somebody to do the work on behalf of the infant.

And if the person is a mentally disordered person, then the expression "committee" here is a technical word and committees are under the Lunacy Act and what have you, stand in the place of the mentally disordered person. If there is no formal committee, and it is very seldom you have in the Territory a committee dealing with the property of a mentally disordered person, they are usually people who have not got millions of dollars to deal with. The Public Administrator does it, or now-a-days, the last ex-

pression here is "such person as the judge may direct". This is put in because a custom has developed here, that where a person is mentally disordered, the judge appoints the wife of the person -- I don't know why it should all be men, that go mad, but there has been a lot of flack around our Department over the last couple of years over orders dealing with mentally incompetent people, that it should be more or less a matter of form that where the person is married, his wife or husband, as the case might be, is the person to deal with it properly. It is necessary because there are bank accounts and cheques to be signed and expenses to be paid, and it's much better that the wife does it, and in the case of an infant, if it's a young person who may be in care or may not be in care, then the people in charge of Social Welfare, the Director of Child Welfare would take over the chore of doing that.

And if necessary, and in a normal case it would appoint a lawyer or hire a lawyer to act on behalf of the infant.

**Mr. Chairman:** Thank you. Any further questions or comments?

**Some Members:** Clear.

**Mr. Chairman:** 9(1)

(Reads Clause 9(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 10(1):

(Reads Clause 10(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 11(1):

(Reads Clause 11(1))

**Mr. Chairman:** Any questions or comments? Miss Millard?

**Ms. Millard:** Yes, Mr. Chairman. It doesn't say what the punishment for that offence is. Would it be the same as under the Canada Evidence Act?

**Mr. Legal Advisor:** Mr. Chairman, that would depend on the formulation of the charge which would rest, in a normal case, on the Crown prosecutor.

If he laid a charge under the Criminal Code, the penalties of the Criminal Code would apply. If he laid it under this Section itself, then the standard penalty, which is a breach of an Ordinance which carries I think it's 30 days or two months or something would apply. He could, of course, lay a charge under the Criminal Code which would carry 14 years.



**Mr. Chairman:** I'm just wondering, Mr. Legal Advisor, whether this Section is really necessary. It's a contempt situation.

**Mr. Legal Advisor:** I wouldn't think it's very necessary, except to make sure that these are legal proceedings, so that a charge would lie under the Criminal Code.

But it does bring home to people who read this, that in fact they are committing an offence if they make a mis statement to the judge.

**Mr. Chairman:** Any further questions or comments?

**Mr. Chairman:** We continue on then with the next section, 12(1).

Reads Section 12 (1)

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 13 (1).

Reads Section 13(1).

**Mr. Chairman:** Any questions or comments on that sub-section?

**Some Members:** Clear.

**Mr. Chairman:** Sub-section (2)

Reads Section 13(2)

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Sub-section (3)

Reads Section 13(3)

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Section 14(1)

Reads Section 14(1)

**Mr. Chairman:** Miss Millard you have been remarkably quite about "his" throughout the--

**Ms. Millard:** Oh, Mr. Chairman, I know in law it also implies the female sex.

**Mr. Chairman:** Section 15(1):

(Reads Section 15(1))

**Mr. Chairman:** Clear? Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, in a court of law, is it

not permissible for the -- those accused of such a crime to enjoy the same privileges?

In other words, you're giving the -- according to this the judge has the responsibility to withhold the information, should not the witnesses have the same prerogative?

**Mr. Chairman:** Mr. Legal Advisor?

**Mr. Legal Advisor:** I'm not sure that I get the point exactly. This is not saying that the witnesses can withhold something, it's merely saying that the judge can prohibit publication, or prohibit people to beat an inquiry.

Usually he will do this because an application is made to him, a particular witness is giving some kind of embarrassing evidence, and she will ask, or her counsel will ask, that this not be published, and the judge will accede to that. It doesn't put an onus on the judge to search out the type of case which must be held in secret. It's usually as a result of an application.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** That's what I wanted.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Sub-section (2):

(Reads sub-section (2))

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I would like to ask the Legal Advisor why the limitation of \$10,000.00?

**Mr. Legal Advisor:** Because corporations in this Territory don't have much more to spend on clients.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** I would differ on that, Mr. Legal Advisor.

**Mr. Chairman:** Any questions or comments on that?

I am wondering whether this is a new public policy to differentiate between persons and corporations?

**Mr. Legal Advisor:** No, it's not a new policy, it has always been inexistence, Mr. Chairman.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Section 16(1):

(Reads Section 16(1))

**Mr. Chairman:** Any questions or comments on Section 16?



Some Members: Clear.

Mr. Chairman: Section 17(1):

(Reads Section 17(1))

Mr. Chairman: Any questions or comments?

Mr. Legal Advisor, I have a question about 17, sub-section (2). Intent or mens rea is a necessary ingredient of any offence under the Criminal Code, so why this sub-section?

Mr. Legal Advisor: With respect this is not necessarily so. We are talking about a person intending who is not legally capable of having mens rea and they include people under the age of, I think it's under 7, or under 10 I think under the Criminal Code, and also people who are insane, so to speak. He did the killing or he injured the person, but he has committed a crime according to this Ordinance, although he wouldn't be found guilty of it if we was charged under the Criminal Code, and it's for that saving that this Section happens to be necessary.

Mr. Chairman: So what you're trying to do is extend the application of the Code to include a situation where you did have an insane person who could not be prosecuted?

Mr. Legal Advisor: Yes, and a young person.

Mr. Chairman: I see. Any further questions or comments?

Ms. Millard: Mr. Chairman?

Mr. Chairman: Yes, Miss Millard?

Ms. Millard: I would like to know under 17(1) why it would make any difference whether the person was found to be guilty of an offence, or even if there were proceedings when it's not related to the criminal act, the compensation isn't available.

Mr. Legal Advisor: Mr. Chairman, in the normal case it would be related to criminal act, because the reasoning behind which this Ordinance is founded is that because the state has a duty to carry out criminal law, it then has a duty to compensate, to some extent, the people who become involved in breaches of the law, because perhaps that might be through failure of the state to enforce the law, so it's related directly to criminal law, and the exception to the rule is a young person or an insane person.

Ms. Millard: I still --

Mr. Chairman: Miss Millard?

Ms. Millard: --Mr. Chairman, don't quite understand why there would be an adjournment of proceedings pending the final determination of a prosecution or an intended prosecution?

Mr. Gillespie: Mr. Chairman, may I answer that?

Mr. Chairman: Yes.

Mr. Gillespie: My understanding is that one of the reasons for this is to determine whether or not the person who is claiming compensation was in fact involved in committing the crime himself, in which case he could not get compensation. So therefore you await the verdict of the court in the other proceedings to determine it.

Mr. Chairman: There also could be a substantial saving in court costs, et cetera, to wait for the criminal case to run its full gambit, in say a rape case, I would think.

Clear? Section 18(1):

(Reads Section 18(1))

Mr. Chairman: Clear?  
Section 19(1):

(Reads Section 19(1))

Mr. Chairman: Clear? Dr. Hibberd?

Dr. Hibberd: Mr. Chairman, I realize we come, farther on in the Ordinance we come to the fact that there is application for court of appeal, but this -- that area applies to the order in itself, whereas this Section 19(1) applies to the amount of the payment involved. Is that also subject to appeal?

Mr. Legal Advisor: Yes, Mr. Chairman, these are subject to appeal, but in addition to that, sometimes the method of payment may vary. There may be an order for payment of a monthly amount, and an application might be made to put that back into a lump sum. It could vary the amount, it could be that because of the limitations in respect to the single occurrence because you are limited to \$75,000.00, there may be changes in the circumstances of victims, for one reason or another, which might make more money available so it could come back to the judge.

I view this particular Section with some alarm, because it is clearly intended to be to the benefit of the victim.

Mr. Chairman: Mr. Legal Advisor, for whom are you acting?

Mr. Legal Advisor: I won't answer that question. (Laughter)

Mr. Chairman: Section 19, sub-section (2):

(Reads 19(2))

Mr. Chairman: Any questions on those two sub-sections?

Mr. Chairman: Mr. McCall?

Mr. McCall: Mr. Chairman, I would like to ask the Legal Advisor here, is it to my understanding that any



case that has been through the courts pertaining to compensation can be reopened at anytime, if new evidence came about?

**Mr. Legal Advisor:** It appears this way. I could say in amplification of my earlier remarks that there was one case under the Workmen's Compensation Ordinance that occurred in 1967 and the applicant lost their claim. The Commissioner has the power to appeal and there was, in the Ordinance at that time, a similar section to this one. The Commissioner could appeal on behalf of the dependant who was not granted compensation. At last count, which was eight months ago, the Commissioner had appealed eleven times in an attempt to get the order reversed and it failed on the eleventh time again, so it is about time for another appeal.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Section 20, sub (1).  
Reads Section 20 (1)

**Mr. Legal Advisor:** Can I explain that there are two rates of costs which are chargeable in a court case. One which is relatively low, called party and party and one which is relatively high which is called solicitor and client. This basis of 75 per cent of the solicitor and client costs is a compromise between the low and the high.

**Mr. Chairman:** I think I ought to add that this Section does not restrict the lawyer fees it simply increases the costs that the party may have to pay. I gathered from the jovial nature of some of you, that you thought this restricted the lawyers, that's not the case of this Section.

**Section 21 (1):**  
(Reads Section 21 (1))

**Some Members:** Clear.

**Mr. Chairman:** Section 22 (1):  
(Reads Section 22 (1))

**Some Members:** Clear.

**Mr. Chairman:** 23 (1):  
(Reads Section 23 (1))

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Yes, Miss Millard?

**Ms. Millard:** I presume under this that the judge would be making a limitation on time, that the \$500.00 wouldn't be going perpetually?

**Mr. Gillespie:** Mr. Chairman, that is in perpetuity, yes. \$500.00.

**Mr. Legal Advisor:** With respect, Mr. Chairman,

the limitation is not imposed by the judge. It is imposed by the facts of life. If it's a \$500.00 payment to a widow, then there comes a point in time when it ceases because she's no longer a widow.

If it's payment in respect of a dependent, it may only be during the period of time when ordinarily that person would continue to be a dependent, so time does influence the length of time by operation of law.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman, just as matter of curiosity, I would like to ask Mr. Legal Advisor how did you arrive at these figures? On what basis do these figures exist? Why, for instance \$125,000.00 instead of \$75,000.00 or indeed \$250,000.00? Why were these figures--how were these figures arrived at?

**Mr. Legal Advisor:** Well as far as the Territory was concerned, Mr. Chairman, we cut our cloth according to our measure.

**Hon. Mr. Taylor:** Explain, Mr. Chairman.

**Mr. Legal Advisor:** We were as generous in this as we could be within the parameter of what was to be cost shared. This is what the agreement is, it's a limitation within which we work. We didn't prepare these limitations.

**Hon. Mr. McKinnon:** Mr. Chairman, I think to put it a little blunt here, that if there were any higher amounts, they would have to be totally funded by revenues raised by the Government of the Yukon Territory, it would not be shareable with the Government of Canada.

**Hon. Mr. Taylor:** Yes, that is to say we are bound by the Feds on this one.

**Hon. Mr. McKinnon:** No, we could go higher, but it would be the responsibility of the Government of the Yukon to find the money to -- for the higher compensation. It wouldn't come under the agreement which all Members of Council -- of the House have now been provided with, Mr. Chairman.

**Mr. Chairman:** Any further comments or questions?

**Section 23, sub-section (2):**

(Reads Section 23(2))

**Mr. Chairman:** Section 23, sub-section (3):

(Reads Section 23(3))

**Mr. Chairman:** Any questions or comments on those two sub-sections?

**Section 24(1):**

(Reads Section 24(1))

**Some Members:** Clear.



**Mr. Chairman:** Section 25 (1):

(Reads Section 25(1))

**Mr. Chairman:** And sub-section (2):

(Reads Section 25(2))

**Mr. Chairman:** Any comments or questions on Section 25?

**Some Members:** Clear.

**Mr. Chairman:** Section 26(1):

(Reads Section 26(1))

**Mr. Chairman:** Sub-section (2):

(Reads Section 26(2))

**Mr. Chairman:** Sub-section (3):

(Reads Section 26(3))

**Mr. Chairman:** Any comments or questions on 26?  
Mr. McIntyre?

**Hon. Mr. McIntyre:** I wonder if the Legal Advisor would explain what those Sections mean in somewhat more simple language, than he usually uses?

**Mr. Legal Advisor:** Well, Mr. Chairman, the intent is that where money is paid out of the public purse by way of compensation to a person who has been injured for something, then if the victim himself succeeds in getting \$20,000.00 in court for his damages, in any event, the Commissioner can recoup the amount that he has expended in compensating that victim, and this sets out how he does that.

And his technical involvement in the claim to prevent the Commissioner being defrauded by assessment taken without his knowledge.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I would like to ask Mr. Legal Advisor, that the way we are faced with a situation where the costs would be higher than the compensation. What is the position then?

**Mr. Legal Advisor:** Costs are never to that high to lawyers. Its costs may be medical costs, they may be transport costs, they may be costs of proving a case, and I suppose the costs would have to be paid first, whatever they were.

**Mr. Chairman:** Thank you, Mr. Legal Advisor. Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman.

I like the answer you gave me as far as the costs are never high to a lawyer, no, they are always higher to the claimant.

**Mr. Chairman:** We will treat that as a comment, Mr. Legal Advisor.

**Mr. Legal Advisor:** I think the Chairman would say that the lawyer is worthy of his hire.

(Laughter)

**Mr. Chairman:** Are there any questions or comments pertinent to this Section?

Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, adequate provision has been made on behalf of the government that they shall recover the funds, but would the reverse be true? In other words, would there be prejudice involved in the courts in a civil action, knowing that this other legislation was in existence, and that the claimant had recourse under this Ordinance to collect?

In other words, would it prejudice any civil action?

**Mr. Chairman:** If I might answer that, this is normally the case in insurance claims, claims where a defendant is suing -- or a plaintiff is suing someone, and there is insurance, and if the insurance is mentioned to a jury, for example, the case is thrown out, and judges are quite used to blanking out their mind to the existence of insurance.

**Mr. Legal Advisor:** I'm not sure that that was the point asked by the Honourable Member. I think the point was, would the person who is making the claim suffer, or conversely, would the Commissioner suffer in the other action?

Now, if you look at Section 26, sub-section (2)(b), the Commissioner can reimburse himself for the value, and then any balance the Commissioner obtains does not go into the public purse, it goes to the victim in case of an excess.

**Mr. Chairman:** This also relates to Section 5(1).

**Mr. Legal Advisor:** Yes, the situation would be that if the Commissioner recovered in an action \$45,000.00 and he had only paid out \$20,000.00 in compensation, he could hold the 20,000, but he would have to give \$15,000.00 to the victim, so the victim would benefit by the action.

**Mr. Chairman:** Any other questions or comments on Section 26?

Section 27(1):

(Reads Section 27(1))

**Mr. Chairman:** Any questions or comments? Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I'm just curious again as to why the words "or necessary" -- pardon me, "or advisable", why are they required in there? Couldn't you just say respecting any matter that he deems necessary to carry out the intent and purpose of this Ordinance?



**Mr. Legal Advisor:** I'm not sure it is necessary, it is just advisable to put it in there. It's a question of caution --

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Well, that doesn't give me my explanation, Mr. Chairman. I'm asking, you know, if it doesn't need to be in there, and these are the laws, why are they in there indeed?

**Mr. Legal Advisor:** A draughtsman's mistake, Mr. Chairman.

**Hon. Mr. Taylor:** So then we assume that those words will be deleted, Mr. Chairman?

**Mr. Legal Advisor:** It will be considered, Mr. Chairman.

**Hon. Mr. Taylor:** Well who is doing the considering here? Are we working on legislation, Mr. Chairman? I would like to know whether these words are considered typographical errors and will be deleted, or whether indeed they have some purpose in remaining there?

**Mr. Gillespie:** Mr. Chairman, I think it would be permissible to take out either "necessary" or "advisable", whichever the Chamber prefers in this case.

Would you prefer that we take out "or advisable". Is that the -- Mr. Legal Advisor, have you advice on which way is the better way to have it read?

**Mr. Legal Advisor:** I think -- I say take "or advisable", Mr. Chairman, if I was asked for an opinion.

**Mr. Chairman:** Thank you.

**Hon. Mr. Taylor:** So Mr. Chairman, possibly we could consider that was a typographical error then with the agreement of Committee, if Committee should agree, and that they just be deleted at this point?

**Mr. Chairman:** Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Section 28(1):

(Reads Section 28(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Section 29 (1):

(Reads Section 29(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Section 30, subsection (1):

(Reads Section 30(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Hon. Mr. McKinnon:** Mr. Chairman, I wonder if I could ask a question of Mr. Assistant Commissioner or of the Legal Advisor. How many jurisdictions have now entered into agreements with Canada for compensation for the Victims of Crime?

**Mr. Gillespie:** Mr. Chairman, the Northwest Territories has, and most provinces have, but I am sorry, I don't know the exact numbers and which ones.

**Hon. Mr. McKinnon:** I wonder if that information could be made available to the Committee at some time? No urgency, just for our information.

The other question I always like to ask on these costs shared ordinances, is this one of the programs that Canada will continue her obligation on a cost shareable basis under, or is it one of those that will remain in effect for one or two years of operation and the total cost will be responsible to the Government of the Yukon Territory?

**Mr. Gillespie:** Mr. Chairman, at this point in time, it is our understanding both for the Yukon and the Northwest Territories and for the provinces as well, this is an ongoing program. But having said that, we have to rely on this as a matter of faith with the Territorial -- with the Federal Government. We have no way of knowing, with any certainty, that they will not leave us with the full costs at some point in time.

**Hon. Mr. McKinnon:** The Commissioner just indicated maybe three years.

**Mr. Chairman:** I will now read the preamble.

"The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows: --"And I will read the title, Bill Number 6, Compensation for Victims of Crime Ordinance". Clear?

**Some Members:** Clear.

**Mr. Chairman:** Just before we excuse the witness, I take it then that the Administration is treating the discrepancy between Criminal Code as written on Page 1 and Criminal Code Canada, that discrepancy as a typographical error?

**Mr. Gillespie:** Yes, Mr. Chairman.

**Mr. Chairman:** And with respect to page 4, Section 4(1) (d), I take it that the maintenance of a child born, and that was a typographical error, was it?

**Mr. Legal Advisor:** With respect, Mr. Chairman, there's a point of -- it may not be very important but it



is of substance. The wording of that section is taken directly from the agreement, and it's an agreement between the Department of Justice and the Territory which they want to enter into.

If it's changed, and I am not suggesting it should not be changed, but if it's changed, I think it would require the concurrence of at least the officials of the Department of Justice who are responsible for putting forward this agreement to the Cabinet.

I sent a telex to the Department of Justice suggesting that they concede this change, but I would not like to have it go forth that we would automatically make the change without their concurrence at any rate whatever about the draught.

**Mr. Chairman:** Then perhaps we shouldn't entertain a motion to move this Bill out of Committee until we have verification on that. Mrs. Whyard?

**Mrs. Whyard:** Yes, Mr. Chairman, I also wondered if we are going through the schedule of crimes covered by this Agreement?

**Mr. Chairman:** This is part of the agreement, and will become a Regulation passed by the Commissioner?

**Mr. Gillespie:** That is the intention, Mr. Chairman.

**Mr. Chairman:** Yes. Therefore, I don't think that we ought to deal with it at this point. It's not part of the Bill in the sense of being a schedule to the Bill

**Mr. Taylor?**

**Hon. Mr. Taylor:** While we are awaiting further information on this Bill, I would suggest that we simply report progress on the Bill at this time.

**Mr. Chairman:** Thank you, Mr. Taylor. That's what we will do, if that is agreed. Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Yes, thank you, Mr. Gillespie. We will excuse you at this time.

**Mr. Gillespie:** Thank you, Mr. Chairman.

**Mr. Chairman:** I would like to declare a 10 minute recess at this time.

#### **Recess**

**Mr. Chairman:** I will call the Committee to order. We will do a clause by clause, or a clause reading of Bill Number 7.

#### **Bill Number 7**

**Mr. Chairman:** Clause 1.

**Reads Clause 1**

**Mr. Chairman:** Any questions or comments? Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, maybe I should briefly comment on Ordinance Number 7 and 8, and Ordinance to Repeal The Old Age Assistance and Blind Persons' Allowance Ordinance.

These programs are both being phased out by Health and Welfare in Ottawa, and as a result the Yukon ceased to administer the programs as of December of 1974. The Territorial Supplementary Assistance Program takes the place of these programs and they are more generous. For example, in the past the Blind Persons' Allowance maximum was \$75.00 per month. Now our Territorial Supplementary Allowance Program makes it available for all persons who are permanent exclusions from the labour force because of age or because of disability, physical disability.

I should point out that under the Territorial Supplementary Allowance Program that we have we have established minimum subsistence levels. A minimum subsistence level.

For single people, and it has been amended recently to bring it up, for single people, the minimum subsistence level in the Territory is \$229.00. For a married couple, the minimum subsistence level is \$435.00.

If we have a blind person who does not have any other income, the income from the Territorial Government would be \$229.00.

**Mr. Chairman:** Thank you, Mrs. Watson. Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I might just ask Mrs. Watson this is the same for the old age pensioner, it is exactly the same thing, is it not?

**Hon. Mrs. Watson:** Yes, Mr. Chairman, this is exactly the same thing for the people who are excluded from the labour force because of age. If they receive an Old Age Pension plus the Guaranteed Supplementary Income with the Old Age Pension from the Federal Government plus \$25.00, if they are single from the Territorial Government, they reach the minimum subsistence level of \$229.00.

If they are a married couple they get \$45.00 from the Territorial Government to bring them up to \$435.00.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I think you have explained it to me, Mr. Chairman, but I am a little doubtful because I had a case just the other day came to me. The Old Age Pension is \$173.00 in this case, and of course he was renewing, trying to renew his \$25.00 and didn't know how to fill the form in.

Am I to understand that there is something else - it isn't possible always for him to get \$229.00 is it? Isn't there something - it could be less?

**Hon. Mrs. Watson:** Mr. Chairman, that's exactly right. This program is based on need of the individual. If he has other income, then he isn't eligible for the Guaranteed Income Supplement from the Federal Government.



Now, if you've filled in these forms for old age pensioners, you have to declare their other income, and if your other income is beyond a certain level, they are not eligible for the Guaranteed Income Supplement.

But what we do, we get all of their income, their old age pension and maybe they have other income of \$50.00 a month, and then we bring them up to \$229.00 a month. That's our minimum subsistence level.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** You also said that \$25.00 was the --

**Hon. Mrs. Watson:** Right.

**Mr. Fleming:** -- you know, no more or less than \$25.00?

**Hon. Mrs. Watson:** If he got the Guaranteed Income Supplement from the Federal Government. Now, if he didn't qualify for that because of his income, we would have to look at his Old Age Pension, plus the other income, and if the total didn't come to \$229.00 -- for example, if it came to \$220.00, we would give him an additional 9.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, it brings up another interesting question. What happens, or are there any programs to give relief to people who, for instance, were medically unable to be employed? Medically are burned out, and yet who are neither receiving compensation benefits, pension benefits and possibly aren't eligible for Old Age Pension? What happens to these people, because indeed there are some around the Territory. Do they simply go on flat out welfare, or is there a program similar to this for them?

**Hon. Mrs. Watson:** Mr. Chairman, that's a good question. This program does apply to these people also, permanent exclusion or exclusions from the labour force, burned out people, we establish this minimum subsistence level. And if you will note, the minimum subsistence level for a married couple is \$435.00 per month, that's the minimum level.

Now, if they have dependents, if they have children, then we use our other scale, under the Social Assistance, to augment that \$435.00 for their dependents.

**Hon. Mr. Taylor:** Thank you Mr. Chairman.

**Mr. Chairman:** Any further questions or comments? Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, could I just ask, what the minimum subsistence level is in British Columbia?

**Hon. Mrs. Watson:** Mr. Chairman, I am not sure of that because they have a mini budget type of thing -- I shouldn't say the minimum allowance, a type of program that we have also, and in fact we were the first ones in Canada to bring this program in, but I can

certainly find out how much they subsidize their old age pensioners and their Guaranteed Income Supplement, to bring it to what level. Yes, I will find that out for you.

**Mr. Chairman:** Thank you, Mrs. Watson. Any further questions or comments?  
Clause 1.

(Reads Clause (1))

**Some Members:** Clear.

**Mr. Chairman:** The preamble. "The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows: --" and the title, Bill Number 7, An Ordinance to Repeal the Disabled Persons' Allowance Ordinance.

**Mr. Fleming:**

**Mr. Fleming:** Yes, Mr. Chairman. I would like to just ask the Minister, has there been any consideration for, in the case of this one here, the Old Age Pensioners, to the effect that possibly some of their medicines may be paid for. You know, has there been anything considered in that respect?

**Hon. Mrs. Watson:** Mr. Chairman, that is true. Under the Territorial Supplementary Allowance, and under our Yukon Health Care and Medical scheme, people beyond the age of 65 do not have to pay premiums. There's no means test or anything, they just don't have to pay premiums for our Medicare scheme.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, thank you for that answer, though you know, I really appreciate that, but it wasn't quite the answer. What I say, has there been any thought or is there anything in the legislation anywhere that provides, other than Medicare, I mean for medicines that doctors prescribe to an old age person, to help them to pay for that medicine in any way, shape or form or part of it?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I think some of it depends on the type of medicine. Some of the medicines for some of the diseases, it's under other legislation, is provided free of charge.

Now, if we have people like this who are on medicine that is extremely expensive, we will sometimes provide assistance in this regard, yes.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Apropos of the Minister's remarks, there are certain medicines that are covered by a chronic disease list, but they certainly do not cover the majority of the drugs that are -- that older people are faced with. They really refer to the diseases themselves and the drugs they are on.



Hon. Mrs. Watson: That's right.

Mr. Chairman: Thank you --

Dr. Hibberd: It's a very limited list in the terms of the old person.

Hon. Mrs. Watson: Yes.

Mr. Chairman: Thank you, Dr. Hibberd. Mr. Fleming?

Mr. Fleming: I would like to comment at this time. I would like to thank the doctor on that remark. This is what I was working towards, is I feel that as old age people, there's not quite enough help in the medicine field for them.

Hon. Mrs. Watson: Well, Mr. Chairman, as I said, if they come to the branch or if it's drawn to the attention of the branch that it's a hardship for them to provide the medical -- the medicine that they require, on their minimum subsistence level, then there is certainly consideration given and assistance.

But each one is treated as an individual case; it isn't a universal scheme. It's based on need.

Mr. Chairman: Miss Millard?

Ms. Millard: Mr. Chairman, I believe what Mr. Fleming was trying to get at was Pharmacare which is in effect in B.C., and I was wondering myself if the administration has any ideas on whether that will ever come into effect in the Yukon?

Hon. Mrs. Watson: Mr. Chairman, Pharmacare is a universal scheme where there isn't a need that has to be established and we haven't looked into that at the present time. I might as well be honest with you.

Ms. Millard: But Mr. Chairman, Pharmacare is in effect for old age people in B.C., not a universal scheme.

Hon. Mrs. Watson: Mr. Chairman, it is in effect for old age people, this is true, but it also is universal. There's no need has to be established for financial assistance for it. This is the point I was making.

Mr. Chairman: Any questions or comments on this particular Bill? Are we clear on the preamble and the title? Clear?

Some Members: Clear.

Mr. Chairman: In that case, I will entertain a Motion.

Hon. Mrs. Watson: Mr. Chairman, I would move that Bill Number 7, entitled "An Ordinance to Repeal the Disabled Persons' Allowance Ordinance", be moved out of Committee without amendment.

Mr. Chairman: Thank you. Do we have a seconder?

Mr. McCall: I will second that, Mr. Chairman.

Mr. Chairman: It has been moved by Mrs. Watson and seconded by Mr. McCall, that Bill Number 7, entitled "An Ordinance to Repeal the Disabled Persons' Allowance Ordinance", be reported out of Committee without amendment. Question?

Some Members: Question?

Mr. Chairman: Agreed?

Some Members: Agreed.

Mr. Chairman: I declare the motion carried.

*Motion Carried*

**Bill Number 8**

Mr. Chairman: We will now proceed to Bill Number 8, Section 1,

Reads Section 1

Mr. Chairman: Any questions or comments? Clear?

Ms. Millard: Mr. Chairman?

Mr. Chairman: Miss Millard?

Ms. Millard: As I understand it, Old Age Assistance is given to those 60 years of age and over who find themselves in need, but aren't eligible yet for the Old Age Pension. Is this still the case?

Hon. Mrs. Watson: No, no this is now being repealed, and we use the Territorial Supplementary Allowance, and if they are not able to work because of their age level, then we bring them up to the minimum subsistence level.

You see, these programs used to be in effect and we used to cost share them with the Federal Government. Now the Federal Government has programmed them out and they have replaced it with the Canada Assistance Act, and under the Canada Assistance Act we have been able to establish the Territorial Supplementary Allowance program that we have, and it takes care of older people and people who are not able to work. Old Age Pensioners -- when I say older people, I'm not specifically saying 65 years of age. Older people who are not able to work or don't have an income, so it's just the one program covers them all, one cost sharing.

Mr. Chairman: Dr. Hibberd?

Dr. Hibberd: Mr. Chairman, I would like to ask the Minister at what age is a person considered medically unfit for work?

Hon. Mrs. Watson: Mr. Chairman, I don't know why the Honourable Member is asking me that question.



Mr. McCall: 25.

Hon. Mrs. Watson: I would say it varies--I would say that it varies.

Mr. Chairman: Mr. Lang?

Mr. Lang: Mr. Chairman, the cost sharing, is this 50/50?

Hon. Mrs. Watson: Mr. Chairman, that's right. Under the Canada Assistance Act, it is 50 percent because you are establishing a need.

Mr. Chairman: Thank you, Mrs. Watson. Are we clear on Clause 1 in this Bill?  
I did read it, did I not?

Some Members: Clear

Hon. Mrs. Watson: Mr. Chairman, I would move that Bill Number 8, an Ordinance --

Mr. Chairman: Hold on, Mrs. Watson. I will now read the Preamble.

"The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows: "and I will read the title, Bill Number 8, "An Ordinance to Repeal the Old Age Assistance and Blind Persons' Allowance Ordinance". Clear?

Some Members: Clear.

Mr. Chairman: I will now entertain a motion.

Hon. Mrs. Watson: Mr. Chairman, I would move that Bill Number 8 be moved out of Committee without amendment.

Mr. Berger: I second that, Mr. Chairman.

Mr. Chairman: It's been moved by Mrs. Watson and seconded by Mr. Berger, that Bill Number 8, entitled "An Ordinance to Repeal the Old Age Assistance and Blind Persons' Allowance Ordinance", be reported out of Committee without amendment.  
Question?

Some Members: Question.

Mr. Chairman: Agreed?

Some Members: Agreed.

Mr. Chairman: I declare the Motion carried.

Mr. Chairman: We will now proceed to a clause by clause reading of Bill Number 9.

Bill Number 9

Mr. Chairman: Clause 1:

(Reads Clause 1)

Mr. Chairman: Any questions or comments? Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, actually this Bill should have been repealed in 1969, and it was just sort of left on the books, and the -- and in 1959 there was an agreement between the Commissioner and the Department of National Health and Welfare to provide assistance to unemployed persons. We may think that the Unemployment Insurance payments were enough, people who didn't qualify for unemployment insurance or people who didn't qualify for unemployment insurance or people who had large families, so by that agreement in '59, the Commissioner, or the government was able to provide assistance to unemployed persons.

Since 1969, under the Canada Assistance Act, it wasn't necessary to use this legislation and the agreement has been redundant since 1969 so we are just cleaning up the books and repealing it at this time.

Mr. Chairman: Thank you, Mrs. Watson. Miss Millard?

Ms. Millard: Mr. Chairman, I would like to know if the Minister would be willing to give us some written information on this Territorial Supplementary Allowance. My concern mostly is that it may be on the books as Territorial Supplementary Allowance, but the client who comes into the office will probably treat it as simply social assistance, as straight welfare, because it seems to me that they have to go through that same system, and whether you call it Territorial Supplementary Allowance or whatever you want to call it, it still has that effect of putting these pensions which were before looked upon as being, you know, not assistance really, they were looked upon as being a right and something that because a person was blind or old, was able to get. There was a little more respect to it than straight welfare.

I don't know if the client would be made aware that this is actually a different kind -- just a different name for the same thing, or whether they would feel that it's an application for social assistance, which is really degrading to a lot of clients.

Hon. Mrs. Watson: Well, Mr. Chairman, the application forms for the Territorial Supplementary Allowance are quite different from the applications for social assistance, and it has been advertised as a separate program. Information is available at the Territorial agents, it's available from the Welfare Branch here in Whitehorse.

I know that some people feel that possibly there's a type of stigma attached to it, but there is no more stigma attached to it than there is to a guaranteed income supplement or old age pension. It's just an allowance that is being made by the Territorial Government, and it is very necessary to keep it within the Welfare Branch, because there are instances where applications are made for Territorial Supplementary Allowance where you have a couple with three or four dependents, who really require more than the \$435.00 a month, in order to provide a minimum subsistence level.



In that instance, then they use the other schedule under the Social Assistance, and provide them with the assistance that they require, so that there is the flexibility that if you didn't have them within the Welfare program -- I shouldn't say welfare, the assistance program, social assistance program, then some people may not be getting the maximum assistance that they require, particularly if they are in this situation and do have young children.

And I realize that there are a lot of -- I should say some people, who have not applied for it. I think that we are going to have to advertise again and indicate where they can get the forms for it, that you understand in order to get the Territorial Supplementary Allowance -- that's what it is, it's a supplementary allowance to what they would get on the Old Age Pension and the Guaranteed Income Supplement. It's a supplementary allowance, and I don't know of any other way that the government could handle it, unless you set up a separate office and bureaucracy, and then you wouldn't be giving yourself the flexibility you need.

But I am quite prepared to have another, you know, some advertising in the paper so that people will be aware that this supplementary income is available to particularly to the old age pensioners.

**Mr. Chairman:** Thank you. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I would suppose, and I would just like to -- some clarification, I would suppose that those people currently or who have been up to this point in time receiving disability payments of a Blind Persons' payments and this type of thing, would automatically find themselves on the rolls for the assistance that they are now getting under the new program, without having to go and make -- and renew applications. This would flow, is this correct?

**Hon. Mrs. Watson:** Yes, that is exactly right, Mr. Chairman.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would ask the Minister, is there a minimum requirement, this would be a minimum requirement I presume. In other words -- no it wouldn't be minimum, it would be how much really, maximum requirement, of property they can own or monies that they can own before this is available to an old age pensioner?

**Hon. Mrs. Watson:** Mr. Chairman, I believe the liquid assets are 15 or \$1,200.00 for single and \$2,000.00 for married.

**Mr. Chairman:** Are we clear on Clause 1?

**Some Members:** Clear.

**Mr. Chairman:** The preamble, "The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows:" Title of Bill Number 9, "An Ordinance to Repeal the Unemployment Assistance Agreement Ordinance". Are we clear?

**Some Members:** Clear.

**Mr. Chairman:** I will entertain a Motion then.

**Hon. Mrs. Watson:** Mr. Chairman, I would move that Bill Number 9 be moved out of Committee without amendment.

**Mr. Chairman:** Seconder?

**Mr. Berger:** I second that, Mr. Chairman.

**Mr. Chairman:** It has been moved by Mrs. Watson, seconded by Mr. Berger, that Bill Number 9 entitled "An Ordinance to Repeal the Unemployment Assistance Agreement Ordinance" be reported out of Committee without amendment.

Question?

**Some Members:** Question.

**Mr. Chairman:** Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the Motion carried.

*Motion Carried*

**Mr. Chairman:** I will then proceed to a clause by clause reading of Bill Number 10.

**Bill Number 10**

**Mr. Chairman:** Clause 1.

(Reads Clause 1)

**Mr. Chairman:** Any questions or comments? Mr. Taylor?

**Hon. Mr. Taylor:** Maybe we have got the cart before the horse or vice versa, I'm wondering why, if as the explanatory note says that we are going to repeal the Occupational Training Ordinance, why it wouldn't have been done under Bill 11, which replaces it? Why could we not have simply stated at the end of Bill 11 -- if Committee agree with the Bill, that then, having accepted the Ordinance, that the Occupational Training Ordinance and so forth are repealed? Now why was this not done?

**Mr. Legal Advisor:** Not a particularly important reason, Mr. Chairman. I imagine it's just a question of the indexing, so that when a person looks up an index, they find it in the same portion of the index, you start off the Ordinance and then you repeal it, rather than track it back.

**Hon. Mr. Taylor:** Well, Mr. Chairman, I think with all due respect, I think and it may cause a little confusion to the chair in terms of keeping records and what we are doing, but I think we should first go to Bill Number 11 and look at the Ordinance which will replace this Ordinance, before we repeal the existing Ordinance.



**Some Members:** Agreed.

**Mr. Chairman:** We will then turn to a clause by clause examination of Bill Number 11.

**Bill Number 11**

**Mr. Chairman:** 1(1).

(Reads Clause 1(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 2(1):

(Reads Clause 2(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 3(1):

(Reads Clause 3(1))

**Mr. Chairman:** Any questions or comments on that sub-section? Mr. Berger?

**Mr. Berger:** Yes, Mr. Chairman, I have a question. I was wondering if this program applies now to Territorial Government employees also? Because right now, any upgrading program in the vocational school, Territorial Government employees are not eligible for it because they cannot go through the department of manpower. I was wondering if this ordinance also applies to Territorial Government employees.

**Mr. Chairman:** Mr. McIntyre?

**Hon. Mr. McIntyre:** I'm not aware that it doesn't apply, except under the same circumstances, it would apply to anyone. I can't understand why it wouldn't apply.

There may be - it doesn't apply to people who are already employed obviously, because it's a retraining - basically it's a retraining program. If a person became unemployed with the Territorial Government because he was unable to pursue the trade that he was engaged in with the Territorial Government, he certainly would qualify under this program.

**Mr. Chairman:** Thank you. Mr. Berger?

**Mr. Berger:** My particular concern about it is that the Territorial Government is pressing licences for trades people in the Territorial Government, but they do not provide upgrading courses especially for people in outlying districts, and I feel that if on the one hand the Territorial Government is pressing for licences, they should also supply the necessary training programs for it too.

**Mr. Chairman:** Any further questions? Mr. McCall?

**Mr. McCall:** Yes, I am curious as to - I would like some clarification on the wording of sub-section (e), the improvement of the labour force. What does this actually mean? Retraining program or what?

**Hon. Mr. McIntyre:** Yes, basically it's a retraining program and an upgrading program.

**Mr. Chairman:** Are there any further questions or comments? Mr. Fleming?

**Mr. Fleming:** I wonder, Mr. Chairman, I wonder if the Minister could - maybe if you don't know today, bring that - find out, in other words, if a Territorial Government employee without, say, a welding ticket, and if the government wishes him to work and have a welding ticket, could he not be taken to that school and upgraded there under this (c), "improvement of the labour force". I would take it for granted that that is more or less what that is what that was for, and yet I myself realize that I don't believe they are doing this today. I think if you are on the Territorial Government, you can't go to the school.

**Hon. Mr. McIntyre:** I will look into it.

**Mr. Chairman:** Thank you, Mr. McIntyre. Mr. McCall?

**Mr. McCall:** Yes, I would like to ask the Honourable Minister a question pertaining to what Mr. Fleming brought up. We have had some - I would like to comment on it first.

We have had some very serious problems in the Cypress Anvil operation concerning the trade qualifications, especially if it's a journeyman. One of the questions I'm going to ask now, to give you time to think about it is, the inter-provincial status or certificate thereof. Now, some of the trades in our particular operation are not recognized by the Yukon government. Some are, some are not, and I'm just wondering if you are going to create some sort of recognition on some of these trades as to the inter-provincial licencing, where a lot of provinces have this sort of consideration. When an individual transfers say, from Nova Scotia to British Columbia, he's recognized as a journeyman. But in many cases in the Yukon he is not. And one of them, as a prime example, is welding. It is not recognized properly, according to the information I have received, so I am just wondering if this is being considered, when this Occupational Training Ordinance is enacted, this inter-provincial status will be recognized in the Yukon for the sake of all craftsmen, of any trade, because this is a very, very serious situation, especially in our operation.

**Hon. Mr. McIntyre:** Mr. Chairman, to the best of my knowledge, the Yukon recognizes all the red seal certificates, inter-provincial certificates.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** I beg to differ with the Honourable minister, but I would suggest that the communication



be made with Mr. Skoles. I think he will argue that point.

**Hon. Mr. McIntyre:** I'll look into that.

**Mr. Chairman:** Mrs. Whyard. Or pardon me, Ms. Millard is first.

**Ms. Millard:** Mr. Chairman, I would just like to point out that probably Section 4(1) will be a very active section in this Ordinance then where it establishes that Boards of Committees would be established, it's obvious that there are Members here that are really willing to give a lot of advice on what is happening in this Section.

I think this is probably the best part of the whole Ordinance.

**Mr. Chairman:** Thank you, Miss Millard. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, during discussion in Committee the other day of estimates affecting the Vocational Training School, I asked whether or not students sponsored by Y.T.G. got the same allowance as the Manpower program, and I was assured they were, but I have now been informed from a number of people attending those courses, that this is not so, and that Territorially sponsored Vocational students are getting something like \$5.00 a week less than the Federal Manpower sponsored students.

I wonder if the Minister could look into this?

**Mr. Chairman:** Thank you. I have been rather reasonable in allowing some of these questions. Really overlooking a clause by clause reading of the Bill, and I would ask Members to try to restrict themselves to the clause by clause interpretation of amendments -- of the clauses. Some of these points raised are questions that could possibly ought to be asked during the Question Period.

Are there any further comments or questions on Clause 3?

Clear?

**Some Members:** Clear.

**Mr. Chairman:** Clause 4(1):

(Reads Clause 4(1))

**Mr. Chairman:** Sub-section (2):

(Reads Sub-section (2))

**Mr. Chairman:** Sub-section (3)

(Reads Sub-section (3))

**Mr. Chairman:** Are there any comments or questions relating to that Section? Mr. Taylor?

**Hon. Mr. Taylor:** It relates to the fact that we are creating Boards and Committees, and I always feel a little twinge of something here, whenever we talk about another Board or another Committee, and it

seems that we -- even though these Boards and Committees are serving very useful and important functions.

I would like to just direct a question towards Mr. Legal Advisor, and ask him how many Boards and how many Committees in rough, are required by this government under this type of legislation?

**Mr. Legal Advisor:** I couldn't even begin to give an answer, Mr. Chairman, but there is no question that the number of boards and committees will increase substantially every year.

**Hon. Mr. Taylor:** Would there, Mr. Chairman, be over 90 boards and committees be required by Ordinance?

**Mr. Legal Advisor:** I think 90 would be putting the figure beyond its upper limit.

**Hon. Mr. McKinnon:** Mr. Chairman, for members' information, there is a booklet prepared that has the total number of Boards and Commissions in the Yukon, and I think it would be very interesting for all Councillors to have a copy of it.

I found it most interesting for ammunition purposes when I was in a different position.

**Hon. Mr. Taylor:** Thank you.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** But Mr. Chairman, as I understand it there has always been an Advisory Committee at the Vocational School, made up of members -- representatives of trades and professions and employers, teacher-employers, the students who had input into the content of the courses and advised them what training was needed in order to ensure employment in the Yukon, and I would see that as a very valuable Committee. This is not another or a duplication, is it, Mr. Chairman?

**Mr. Chairman:** Thank you, Mrs. Whyard. Mr. Legal Advisor, is that correct?

**Mr. Legal Advisor:** No, Mr. Chairman, it's not a duplication, but it is intended to have a number of these Committees related to various spheres of influence in order to have public input, both from the people who are concerned in the education, that the students and the people who they will eventually serve as employees.

**Hon. Mrs. Watson:** Mr. Chairman, at the present time they have an Advisory Board for each trade in the Yukon so there are a lot of them now.

**Mr. Chairman:** Are you in reply to Mrs. Watson, Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. In view of what Mrs. Whyard has just said, some of the members are not actually involved in the trades careers, they must realize that this particular Board is mentioned in



this Ordinance, is a very, very, very important Board pertaining to the modern day and age we live in.

When you consider the technology, the way it is moving today, you need to have an established board like it states in this Ordinance, or is suggested in this Ordinance, because of the work force in the Yukon, it is getting substantially larger, it's getting very, very professional.

I myself was involved in a very, very heavy situation, and I go back to Cypress Anvil, in our apprenticeship situation, where we need information for a particular board like they have at the Vocational School. We are in constant communication with these people, and without them, I don't know, we would probably have to go down to British Columbia.

**Mr. Chairman:** Thank you, Mr McCall? Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman, the question was asked, is there some duplicity here, and I can't see why, in a lot of cases, that one existent board cannot take on the added responsibilities imposed upon – or imposed upon the government by this type of legislation.

For instance, is there not one of these multitude of boards that already exists that are competent enough to accept the additional responsibility of dealing with matters contained in the new Occupational Training Ordinance? There's got to be, I just find it hard to believe that – I don't know what Committees we already have. If I had a list, I could probably find four or five boards, possibly, that could take on this function without the creation of another, yet another board.

**Mr. Legal Advisor:** Not to anyone's knowledge, Mr. Chairman, but the Honourable Member from Faro has put the situation well.

What you want is on these boards, people who know what they are talking about.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Yes, I would like to further a comment here to the Honourable Member from Watson Lake. Before we start debating on any particular board or committee, I would strongly suggest, for his own information, that he investigate the Vocational School and the board that is looking after their affairs, and all the other affairs pertaining to the trades in the Yukon, before we get into any further debate on it, because I find this a very important board.

**Hon. Mr. Taylor:** Well, Mr. Chairman, we are in fact, you know, when you get down to Section 5 here, we are providing – the Commissioner again we are stating that he can establish, operate and maintain management of vocational and technical schools; it seems to me, though I don't have any research capability, as no member has any research capability, it seems to me in my recollections, that in fact that there is some duplicity here somewhere.

I find it hard to believe that a new board must be established to deal with matters of occupational training, and I also feel that there must be one of these

many boards in existence competent and capable of administrating this particular Ordinance.

**Hon. Mr. McIntyre:** Would the Honourable Member explain what he means by the word "duplicity"?

**Hon. Mr. Taylor:** Duplicating boards, two boards where one could serve the purpose, Mr. Chairman.

**Hon. Mr. McIntyre:** Mr. Chairman, do you think that in judging the merits, for example, of a welding program that the plumbers should be the people on that advisory board?

**Hon. Mr. Taylor:** No, Mr. Chairman, I certainly do not, and I am sure that the Honourable Minister knows indeed what I am getting at. As I say, I don't have a research ability, I do not have the list of these boards, but I find it very, very strange indeed that there is not a board involved with vocational – the generalities of vocational training, now in existence that cannot accommodate the requirements imposed by the Occupational Training Ordinance.

I could be wrong, maybe I am, but I have seen a lot of paper and a lot of suggestions, and a lot of Ordinances go over this table over a lot of years, and as I say, I find it difficult to understand why we have to keep creating a board for this, a board for that. I know the administration in many cases want off the hook on many issues, so the first time that they get into trouble, they just create a board and say there, don't talk to me, I'm not the guy. The board did it. As whipping posts, but in this case I see the need for a board, and I am simply saying that we must start and consolidate some of these boards, where it's possible to do so, so that the plumbers aren't talking down to the welders sort of a thing, but where we have a general board dealing in general areas of vocational training or occupational training.

**Mr. Chairman:** Thank you. Mr. McCall?

**Mr. McCall:** I think what the Honourable Member is saying, we are heading for mass confusion as far as a board being created to cover all trades. My own personal feelings on that, every trade should have its own board, because we have our own types of problems.

If you look at the electrical field, you will find in our apprenticeship training, it takes five to six years, but if you look in the carpenter field, it only takes four.

Now, if you want to play with confusion, yes, by all means, create one board and put all the trades under that same board, and I don't think you will find one member on that board who will know what the other members are doing or talking about.

So therefore, I would strongly suggest, and I don't think this Ordinance here is suggesting creating a new board, it's just giving the power to create a board, and I think we should also investigate that under the system we have now, which I feel is going pretty good, they have an established committee or board now, and that this is good representation.

But like I say, in my own opinion, I feel that if the



powers to be was to create a board for every trade in the Yukon, and there's many, many trades, I see nothing wrong with it. There is a line of communication and assistance to other people within their careers.

**Hon. Mr. Taylor:** Mr. Chairman, I won't belabour the point. For instance when we dealt the the Education Ordinances and in dealing with teachers and so forth, we prescribed that we will also use the services of the Public Service Staff Relations Board and here is where one board is serving more than -- you know, under more than one Ordinance. As the Honourable Member who has just spoken stated, that maybe we won't have any new boards, maybe some existing boards may, this is my point. Let's just stop this business of proliferation of boards where it is not necessary to do so.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I would suggest to the Honourable Member from Watson Lake that if there is such a board exists right now, I personally am not aware of it and I am also in the labour movement for many years.

There is definite need to encompass all the people in the Yukon Territory. This is my point that I made to the Honourable Minister before that the Federal Government employees are excepted from anything that goes on in the Territory right now.

**Hon. Mr. Taylor:** Mr. Chairman, I just hope that the Honourable Members that don't seem to get my point or seem to agree with the general impression I am trying to leave here better think long and hard about it next year for perhaps when the Government of the Yukon Territory come hat in hand and say, "our programs have expanded so much we need more money, you must tax the people."

"Our government is getting too big. We haven't got enough money to run it." Who do they come to, they come right back to this same membership and say "okay, you guys, go find us the money." At that time, maybe you will understand what I am talking about.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** I think there is one easy solution to that Mr. Chairman. We can always reduce our work force.

**Mr. Chairman:** Are we clear on Clause 5?

**Some Members:** Clear.

**Mr. Chairman:** Sorry, Clause 4.

That was a reading of the complete section. That is agreed, is it?

**Some Members:** Agreed.

**Mr. Chairman:** Clause 5.

(Reads Clause 5)

**Mr. Chairman:** Are there any comments or

questions on that section? Clear?

**Some Members:** Clear.

**Mr. Chairman:** The preamble, "The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows:" and the title of Bill Number 11, Occupational Training Ordinance. Is that clear?

**Some Members:** Clear.

**Mr. Chairman:** I will entertain a Motion in that case.

**Hon. Mr. McIntyre:** Mr. Chairman, I move that Bill Number 11, Occupational Training Ordinance be moved out of this Committee without amendment.

**Mr. McCall:** I second that, Mr. Chairman.

**Mr. Chairman:** It has been moved by Mr. McIntyre, seconded by Mr. McCall, that Bill Number 11, entitled Occupational Training Ordinance be reported out of Committee without amendment.

Question?

**Some Members:** Question.

**Mr. Chairman:** Are you agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the Motion as carried.

*Motion Carried*

**Mr. Chairman:** What are the wishes of the Members, do you wish a short break before we carry on. Mr. Legal Advisor?

**Mr. Legal Advisor:** Mr. Chairman I suggest you go back to deal with the earlier one line Bill which was put back.

**Mr. Chairman:** Yes, very well. We will then have a reading of the Clauses of Bill Number 10.

**Bill Number 10**

**Mr. Chairman:** Clause 1

(Reads Clause 1)

**Mr. Chairman:** Is that clear?

**Some Members:** Clear.

**Mr. Chairman:** Mr. Legal Advisor?

**Mr. Legal Advisor:** That "first" should be "second", Mr. Chairman, should be Second Session.

**Mr. Chairman:** Thank you. It is a typographical error, is it? Clear?



Some Members: Clear.

Mr. Chairman: Preamble,  
"The Commissioner of the Yukon Territory, by and with the consent of the Council of the said Territory, enacts as follows:"  
and the title, Bill number 10, An Ordinance to Repeal the Adult Occupational Training Agreements Ordinance. Clear?

Some Members: Clear.

Mr. Chairman: I will entertain a Motion in that event.

Hon. Mr. McIntyre: Mr. Chairman, I move that Bill Number 10, An Ordinance to Repeal The Adult Occupational Training Agreements Ordinance be reported out of Committee without amendment.

Mr. Chairman: Is there a seconder?

Mr. Berger: I second that.

Mr. Chairman: It has been moved by Mr. McIntyre, seconded by Mr. Berger that Bill Number 10, entitled an Ordinance to Repeal the Adult Occupational Training Agreements Ordinance be reported out of Committee without amendments. Question?

Some Members: Question.

Mr. Chairman: Agreed?

Some Members: Agreed.

Mr. Chairman: I declare the Motion to be carried.

*Motion Carried*

Mr. Chairman: I will declare a ten minute recess.

*Recess*

Mr. Chairman: I will now call the Committee to order. The concern has been expressed to me by Miss Millard and Dr. Hibberd about proceeding with Bill number 12 at this time. They, for several reasons would like to have Mr. Richard Parker, Director of Special Programs and Mrs. Branigan to be invited to appear before the Committee as witnesses on Bill number 12. Possibly we could ask Dr. Hibberd to explain the reasons behind this request, at this time.

Dr. Hibberd: Mr. Chairman, we have discussed this Special Services Program before at some length, but I don't think we received a well-rounded explanation of what the Special Services Branch is doing, what their aims are and what their function is. I think the budget item has gone in our budget from \$30,000.00 to over \$400,000.00 so it is a major evolutionary step. I think that we should be in a position to understand what is happening in this area. And Mr. Richard Parker, I am sure, would be very happy to come and explain this to us.

Mr. Chairman: Thank you Dr. Hibberd. Ms. McCall do you have anything to add?

Ms. Millard: Mr. Chairman I would like you to know that my name is "Millard".

(Laughter)

I would certainly like to support Dr. Hibberd in this motion. I had a lot of questions when we were going through the budget on this item and another one further on called Rehabilitation Services or something like that. I still don't have any real answers to my questions, so I really think -- I was going to approach Mr. Parker myself personally, but I would certainly like the whole of the Assembly to know his answers on this question.

Mr. Chairman: Does anybody oppose this request? Mrs. Watson.

Hon. Mrs. Watson: Mr. Chairman I think we have the wrong program. This piece of Legislation is with the Rehabilitation Program and you would want the Co-ordinator, Mr. Woods. He is the Co-ordinator of the Rehabilitation Program. For this piece of legislation specifically. For Special Education it's Mr. Parker, right.

Mr. Chairman: Dr. Hibberd.

Dr. Hibberd: I think the two programs are fairly well integrated in -- but don't they overlap considerably?

Hon. Mrs. Watson: Mr. Chairman, I don't believe so. Special Education is for children, this is for adults.

Mr. Chairman: Does Dr. Hibberd wish to change his request, so that rather than Mr. Richard Parker, we would have Mr. Woods, is that the --

Dr. Hibberd: What I would suggest, Mr. Chairman, is that we have Mr. Richard Parker as well as Mr. Woods here. I think there is a good deal of information to be gained from both of them.

Hon. Mrs. Watson: Well that's fine. Mr. Chairman, I am sure these people could give us a great deal of information and answer a lot of questions that are required, but I'm just pointing out that this is a different program.

Mr. Chairman: Thank you, Mrs. Watson. Any further comments on the request? Can we agree then that we shall invite Mr. Richard Parker, Mr. Woods and Mrs. Branigan to appear as witnesses before this Committee on Bill number 12?

Agreed?

Some Members: Agreed.

Mr. Chairman: Very well. It would appear that we should invite them to appear. Earliest time would possibly be Monday afternoon at 2. Mr. Taylor?



**Mr. Taylor:** Mr. Chairman, I think it is becoming exceedingly difficult in -- and I think the Chair will find it so, when we start bringing people into the Chambers here. You just get started to work on something and you get 2 hours at it and you then look down your list and now you got to jump from one thing to another and I would hope that representations in relation to these Bills will be dealt with very hastily because otherwise it's going to be so confusing that -- with having this whole series of witnesses on this multitude of Bills.

**Mr. Chairman:** Yes--

**Mr. Taylor:** I hoped it could be expected as quickly as possible.

**Mr. Chairman:** Thank you Mr. Taylor. I think though that it does seem to be a Bill requiring a fairly substantial sum of money to be expended, so I myself would like to see this matter dealt with on Monday at 2. Is that agreeable?

**Some Members:** Agreed.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I think the invitations to these people should be Mr. Wood should come for Bill number 12 and Mr. Parker and Mrs. Branigan for Special Education. They are two different areas -- two different establishments in the budget.

**Dr. Chairman:** Dr. Hibberd.

**Mr. Hibberd:** Mr. Chairman, what opportunity do we have left for us to have these witnesses to come before us? I think this is -- I think it would be reasonable to have them come at the same time on the basis that they have information that is in the same field. There's a lot of questions that are unanswered in these areas and I think that with deference to the Member from Watson Lake, I think we could speed things up perhaps a little by having them come at the same time.

**The Chairman:** I'm certainly agreeable to take that onerous task on. We aren't dealing really with a separate Bill, we are dealing with the Budget, and as a separate Bill of course, and items in the Budget, and with Bill number 12. So I would therefore, if we have agreement, ask Madam Clerk to make those arrangements. That would be Monday at -- March 24th at 2 p.m. And that will be witnesses Richard Parker -- Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I'm quite agreeable with all the proceedings and everything, but I would like to know the people, as a new Councillor, I don't know these people and I would like on something like this with them to state who these people are and what position they are in to come here as witnesses.

**Mr. Chairman:** Thank you, Mr. Fleming--

**Mr. Fleming:** I have no idea at all.

**Mr. Chairman:** Possibly Mrs. Watson could assist us in that. With the titles.

**Hon. Mrs. Watson:** Well if you look under page 18, Establishment 324, Rehabilitation Services. That's \$204,000.00. That's Mr. Woods, he's the Co-ordinator of that program. And then under Special Education, that's Mr. Parker and Mrs. Branigan. And that's Establishment 313 of page 50. So they're two different things here.

**Mr. Chairman:** Mr. Woods, just for my edification then, is page 18, is that correct?

(Laughter)

**Mr. Chairman:** Mrs. Watson, -- Mr. Woods, page 18. And Bill number 12. Is that right?

**Hon. Mrs. Watson:** Mr. Woods, page 18, Bill 12, right..

**Mr. Chairman:** And the other two witnesses are for what purpose?

**Hon. Mrs. Watson:** Page 15 I think, yes.

**Some Member:** Page 13 -

**Hon. Mrs. Watson:** No, page 15, Establishment 313.

**Mr. Chairman:** Very well. Now, it would appear to the Chair that we shall therefore by bypassing for now, Bill Number 12 and Bill Number 13, which is to dovetail with Bill Number 12, and we can move to a reading of--I would also like to bypass Bill Number 14, because of the time of day, and move with a certain amount of vigour into Bill Number 15, on a clause by clause.

#### Bill Number 15

**Mr. Chairman:** Clause Number 1: (Reads Clause 1)

**Mr. Chairman:** Clear?  
Mr. Taylor?

**Hon. Mr. Taylor:** I was just wondering why you bypassed 14, the Housing Plan Ordinance.

**Mr. Chairman:** The only reason, Mr. Taylor, is the time of day. I would like to--

**Hon. Mr. Taylor:** Oh, I see.

**Mr. Chairman:** --have at that in one sitting. We are on Clause 1 of Bill Number 15, are we clear?

**Some Members:** Clear.

**Mr. Chairman:** 2 (1): (Reads Clause 2 (1) )

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Yes, I would like to ask one question here. I'm not sure whether the Honourable Minister of Education can answer it or not.



I'm just curious, the Scouts of Canada, will they have any input into this situation at all, or could you, you know, explain a little bit here?

**Hon. Mr. McIntyre:** This is a program which has been in effect for a number of years, Mr. Chairman, and a group of young people from the Yukon, from the Yukon school system put themselves forward to go onto this program, and on the basis of their qualifications scholastically and good school citizens, their selection is made and they will exchange with a similar group from another city. Say there will be 15 students from the Yukon will go to Winnipeg and stay with, in the homes of 15 students who later will come to the Yukon for approximately a week. This program has been going on for some time, and this Ordinance is just to regularize the program.

**Mr. Chairman:** Thank you, Mr. McIntyre. Mr. McCall?

**Mr. McCall:** It sounds all well and good, the Honourable Minister's description, but I am just curious as to—is this particular group or body of people have a separate identity as to the Scouts of Canada, or you know, I am just curious?

**Hon. Mr. McIntyre:** Mr. Chairman, no, they may or may not belong to the Scouts if they are boys.

(Laughter)

**Mr. Chairman:** Thank you, Mr. McIntyre. I see that Mr. Taylor has an interest in the subject.

**Hon. Mr. Taylor:** Yes, Mr. Chairman. What concerns me and it may have been a program in Canada, but it's certainly a new program here in the Yukon, to my knowledge, but this is the first time I have seen such legislation certainly at this table in the last 13 years anyway.

Might I ask, what is this costing the Territory, and what is the cost sharing formula for this program?

**Mr. Chairman:** Mr. McIntyre?

**Hon. Mr. McIntyre:** Mr. Chairman, the cost to the territory is very small. It only covers the transportation of those taking part from say Dawson to Whitehorse, and the balance of the travel, I believe comes from that fund which is handled by the Secretary of State. You know, the one we get some of our French program money from?

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Then, Mr. Chairman, I take it that there's no agreed upon cost sharing formula, it's an ad hoc thing—would it be possible to get a copy of the agreement at some point in time?

**Mr. Chairman:** Mr. McIntyre?

**Hon. Mr. McIntyre:** Yes, yes, when it's entered into.

**Mr. Chairman:** Thank you. Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, several years ago the Yukon was involved in a program of exchange with other countries. Now this has been a fairly active program through the sponsorship of UNESCO, and there have been various schools throughout Canada who have taken part in this, and at one time the Yukon was becoming fairly well involved in it. This was a pretty good program, it involved an exchange with countries such as Japan, Poland. I'm wondering what happened to that program?

**Mr. Chairman:** Dr. Hibberd, with respect, I am going to disallow that question, simply because it ought to be possibly asked at Question Period. It doesn't really relate to Clause 2 of this Bill.

**Mr. Legal Advisor?**

**Mr. Legal Advisor:** Mr. Chairman, could the three words at the start of the third line be eliminated? I think it's a misprint, it should be "executed on behalf of the Territory", not executed on behalf of the government of the Territory.

**Mr. Chairman:** Thank you for pointing out that typographical error, Mr. Legal Advisor.

**Mr. Chairman:** Are there any other questions? Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman, I still have a hang-up. I really don't think that we should be approving the legislation, though I agree it's probably a very good Ordinance, but I don't think we should be giving the Administration a blank cheque. I think that we should have some information as to what this is going to cost us in terms of an ongoing program, and I would like to know what that cost sharing arrangement is.

Things like this, they start off small, and they say "Look in the budget, and you'll see items in there for one dollar". Wait 'til supplements roll around and you see a nice big figure in there, and you say well how did that ever get there? I don't think, until we know what this agreement is, that there must be a draught agreement obviously in existence, I don't think it's good sense to start passing legislation until you know all the answers.

**Mr. Chairman:** Mr. McIntyre?

**Hon. Mr. McIntyre:** Mr. Chairman, the amount is in the budget, the maximum amount we can spend for this year, and it's not a very great amount of money. It's not cost shared, the entire cost of transportation from Whitehorse to wherever these children go, is entirely funded by Ottawa, but we don't share that cost at all.

The only costs we are responsible for are the costs for moving these children from their locations in the Yukon through Whitehorse; from there on, it's—the entire cost is borne by the Federal Government.



**Mr. Chairman:** Thank you, Mr. McIntyre. Mr. Fleming?

**Mr. Fleming:** I might be ruled out of order, I'm going to ask --Mr. Chairman, I'm going to ask almost the same question as Dr. Hibberd did. I remember the Exchange Student Program: Is that this program here, that's the question I ask?

**Mr. Chairman:** I'll allow that question?

**Mr. Legal Advisor:** This program originally started as a Centennial program in 1967, and was continued on year by year since then. But some industrious civil servant pointed out that we were carrying on the program because Canada was spending the money, but we didn't actually have an agreement, so it's put forward for the legal reason that it's probably required pursuant to the Yukon Act before we can actually send the children next year.

**Mr. Chairman:** Thank you, Mr. Legal Advisor. Mr. Lang?

**Mr. Lang:** Mr. Chairman, I'm curious to know how many students this actually does entail, who take part within this, and if I remember correctly when I was going to school, many, many years ago--yes, go ahead--

**Mr. Chairman:** Those days you went to school, Mr. Lang.

**Mr. Lang:** It was more or less on scholastic ability, was it not, and there were so many taken from each school, is that correct?

**Hon. Mr. McKinnon:** Where did you go, to Carcross?

**Mr. Chairman:** Mr. McIntyre?

**Hon. Mr. McIntyre:** Mr. Chairman, I don't really know how these students are selected. They come from various schools in the Territory. I think in the first place the principal will ask for students to hand in their names, those who want to go, and the selection is made from those, and I would think it's only reasonable to assume that the scholastic ability would have some bearing, also I think what is more important, the fact that the child is a good school citizen would count for the most.

**Mr. Chairman:** Thank you, Mr. McIntyre. Are there any further questions or comments? Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I think I have to rise to support this program. It's been a tremendous experience for many young Yukoners, and I would like to point out at this time that it's not just not white Yukon students, Indians and non-status are carefully included in each group, and it's a tremendous experience for many of them.

I think that the small portion we bear of the costs to

bring them into Whitehorse to start the plane charter flight, or whatever, is peanuts compared to the resources they return with and the amount they obtain from that program. In fact, in many cases they are driven into Whitehorse by their parents at no expense at all to this government, and it's one of the best investments that we can ever make with tax dollars.

I've had some experience with some of the groups who return here as well from other points in Canada, and have ridden many hundreds of miles around the Territory in the back seat of a school bus to write a feature on them, so I would certainly endorse it both ways, that the information that the students who visit here take back with them, and the conversion of them to the northern vision, if you like, is a tremendous investment in Canada for the Yukon.

It works both ways and I think it's a great program.

**Mr. Chairman:** Thank you, Mrs. Whyard. I agree. Are we clear on this?

**Some Members:** Clear.

**Mr. Chairman:** 3(1):

(Reads Clause 3(1))

**Some Members:** Clear.

**Mr. Chairman:** Mr. Legal Advisor, does your comment with respect to the third line of Clause 2 apply to the third line of Clause 3(1)?

**Mr. Legal Advisor:** I may be on the third line of Section 3. The only comment is I want the government out of the top, I don't mind it remaining in the second one.

**Mr. Chairman:** Well to be consistent, should it not be deleted there a well?

**Mr. Legal Advisor:** Yes, Mr. Chairman.

**Mr. Chairman:** Thank you. We will treat that as a typographical error.

**Hon. Mr. Taylor:** I just wish to make a point, Mr. Chairman, when in fact that the Government of the Yukon Territory, as a large G government does not in law exist, it should not be there in any event, should it? Could I have an answer, Mr. Chairman?

**Mr. Chairman:** Mr. Legal Advisor?

**Mr. Legal Advisor:** I would rather not like to hassle with the Honourable Member at 10 to five on the meaning of the Government of the Territory, Mr. Chairman.

**Hon. Mr. Taylor:** I would only cease this discussion by stating that if the Honourable Legal Advisor were to consult with the Yukon Act, which says yes or no, he will find that indeed there is no large G government of the Yukon Territory.



**Mr. Chairman:** Is there any further comments?

**Hon. Mr. McKinnon:** But is there an Assembly.

**Mr. Chairman:** Order. Clear?

**Some Members:** Clear.

**Mr. Chairman:** The Preamble, "The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory enacts as follows:—" The title, Bill Number 15, "Young Voyageur Agreement Ordinance". Clear?

"The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory enacts as follows:—" The title, Bill Number 15, "Young Voyageur Agreement Ordinance". Clear?

**Some Members:** Clear.

**Mr. Chairman:** I will entertain a Motion.

**Hon. Mr. McIntyre:** Mr. Chairman, I move that Bill Number 15, Yukon Voyageur Agreement Ordinance, be reported out of Committee without amendment.

**Mr. Berger:** I second that, Mr. Chairman.

**Mr. Chairman:** It has been moved by Mr. McIntyre, seconded by Mr. Berger, that Bill Number 15 entitled Young Voyageur Agreement Ordinance, be reported out of Committee without amendment. Question?

**Some Members:** Question.

**Mr. Chairman:** Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare that motion carried. Do the Honourable Members, I think we have time to deal with the next Bill, which is Bill number 16. Before Their gastric juices do irreparable harm.

**Mr. Chairman:** What is the wish of the Members, do you want to proceed with, clause by clause, of Bill 16 or not? At this time?

**Some Members:** Agreed.

#### Bill Number 16

**Mr. Chairman:** Clause 1(1)

Reads Clause 1(1)

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 2(1)

Reads Clause 2(1)

**Mr. Chairman:** Any questions or comments? Mr. Taylor.

**Hon. Mr. Taylor:** Mr. Chairman, I would like to direct a question to Mr. Legal Advisor. And ask him what protection exists for the safety of the prisoners, both in transit or in our care in our Institutions or in police care.

**Mr. Legal Advisor:** Mr. Chairman, I don't really understand the question. What happens in practice is that the prisoner's escorted to and from the Territory at present are escorted by R.C.M.P. officers. When they're in custody.

**Hon. Mr. Taylor:** Well Mr. Chairman, I'm talking about the confinement in a Territorial Institution of persons and so forth. It's been a question that's been in the back of my mind for some time.

And that is where prisoners are beaten in their cells, sometimes with handcuffs on, and this type of thing. What safeguards are supposedly made available for the protection of such prisoners?

**Mr. Legal Advisor:** Mr. Chairman I'm not sure that that is a relevant question to the context of this particular ordinance, under the circumstances.

**Mr. Chairman:** Yes, I must agree with respect Mr. Taylor. It seems to me that the issue really here is -- we're eliminating the famous sentence of two years less a day, are we not, Mr. Legal Advisor.

**Ms. Millard:** Yes, Mr. Chairman?

**Mr. Chairman:** Miss Millard.

**Ms. Millard:** I would like to question that as a matter of fact, because as I understand this, this is doing away with having prisoners in a Territorial Institution -- I mean, it's doing away with anything -- restriction on the term of sentence as to where they go. And being which -- 'no? That's not right?

**Mr. Chairman:** Mrs. Watson.

**Hon. Mrs. Watson:** Mr. Chairman, it just gives us the authority to enter into an agreement with Canada. When a prisoner from the Territory is sentenced to a penitentiary -- when he's sentenced to 2 years and more and he's supposed to serve his sentence in a penitentiary. For example, what if he is to serve it in a penitentiary in Eastern Canada. And a very well-behaved prisoner, there would be no problem with transferring him here to the Yukon to serve his sentence. It depends on the individual case. Each case has to be studied individually. At that time, we could enter into an agreement with Canada and they will pay the Territory the cost of transporting the prisoner and the cost of his care in our Territorial Institution. So he could be nearer his family. And vice versa, if we have Territorial people who are sentenced two years less a day to a Territorial Institution, we can make some agreement with Canada where they can be put into a



Federal prison where they may, or an institution, it doesn't necessarily say a prison, where they may get trades training or some type of education. Canada does have some institutions of this kind. So it gives us some flexibility.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Go ahead, Miss Millard.

**Ms. Millard:** Mr. Chairman, that's exactly what my understanding is and it's still is exactly what my objection is. I would hate to see anyone have the power to -- in the Territory, to make someone who has been sentenced to two years less a day, to be -- to send him out to a Federal Penitentiary where most sentences are from five years. Where there are very hardened criminals and you're sending someone out who might have a theft charge from here to the B.C. Penitentiary. It says only penitentiary here, it says nothing about Provincial Institutions. It seems to me it's giving an awful lot of flexibility to where a prisoner can be sent with no restrictions. I really object to this if that's the case.

**Mr. Legal Advisor:** Mr. Chairman? Perhaps I might give an example which would make it clear. We have at the moment two boys who are over the juvenile age, that we can handle, and they are about to be sent out to Alberta and they will go to a Federal Institution, we hope. When this agreement has come into force, it will enable the legal power to be given to Canada to take them into a junior institution within the Province of Alberta where they will be with people of their own age group and given programs which would be suitable for their rehabilitation. We cannot do it without this agreement.

Now there is a second category of prisoners which are concerned and they are prisoners who are problem prisoners because of security reasons. When we have a prisoner causing a severe security problem, he should be sent to a place where he will be with other prisoners who are part of the same problems and not be treated as an isolated case locked up perhaps 24 hours a day almost in our own institutions and guarded by perhaps four officers taking a series of shifts with him. We need some flexibility.

But in the basic, the Magistrate or the Judge will sentence a prisoner to what he thinks the prisoner should have. Normally if it's two years less a day he will serve it here. If it's two years itself plus a day he would automatically go to a penitentiary outside. Now if the prisoner happens to be the type of prisoner who has relations here, perhaps a wife, perhaps children, it's far better for him that he serve, say a three year sentence in Whitehorse where he can receive a weekly visit, where he can be in touch with his family and friends, rather than have him transferred, say, to Ontario or some other place far away from everyone.

Now the same thing applies especially to native people. And this is part of a very forward moving program which is being fostered by the Department of the Solicitor-General. And it's a program which has

tremendous value for the good of prisoners. But has some small advantages for the Territory as well.

**Mr. Chairman:** Thank you Mr. Legal Advisor. Miss Millard.

**Ms. Millard:** Yes, Mr. Chairman, I can certainly see the positive side of this where people who are sentenced to three or four years can still remain within the Territory. I think that's the very, very good program. However, I would like to know that it was being -- that it could be decided upon or appealed to a Judge or a Magistrate in the event that some guard is having trouble with some prisoner and decides that he has to be sent out to Lower Mainland Regional Correctional which would have disastrous effects on someone who could be sent from here who had two years less a day.

I would like to see more restrictions on who's going to decide how -- when these people are sent out.

**Mr. Legal Advisor:** Mr. Chairman, every case is separately considered on its merits and there must be grave reason to send a person out. Because when we send a prisoner outside, we are committed a minimum sum of his total transport plus escort there and return, plus \$35.00 a day. And no ordinary guard, it takes the head of the department in consultation with his Minister to deal with each individual case that is to be handled under this particular program.

**The Chairman:** I would just like to say that I understand Miss Millard's concern. It may be that the system does not work satisfactorily that there could be the subject of additional legislation.

I would also like to say in support of this particular Bill that one of the this particular Bill that one of the things of concern to counsel is where you have a situation where your client is a fairly harmless type who is a chronic alcoholic, for example, and the Judge has finally -- or the Magistrate as the case may be -- finally feels that the person simply has to have treatment, that we don't have those facilities here. And so in order that the person involved have proper treatment he is forced under those circumstances at the present time to sentence that individual, however light the crime itself may have been, to sentence him to two years in order that he be taken out to a proper facility where he can receive treatment, so the injustice worked by this kind of case is very, very grave indeed at times.

In other words, a person normally would only receive a sentence of, say, three months the Magistrate feels in that persons own interests, that person ought to be sentenced to two years so that he can be given proper treatment.

Now with a law such as this, the individual would be given three months and on the recommendation, I presume, of the Magistrate be taken outside for proper treatment. Because we don't have those kinds of facilities here. So I can see a lot of cases where this Bill would be very, very good indeed.

**Mr. Chairman:** Any other comments or questions? Mr. Legal Advisor, do you --



**Mr. Legal Advisor:** I have no comment to make.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Section 3(1)

(Reads Clause 3)

**Mr. Legal Advisor:** No, Mr. Chairman, this matches top and bottom, I think—we could leave it alone. This section does not have to be the same as every other section, Mr. Chairman.

Shakespeare wrote 114 sonnets and they were all different.

(Laughter)

**Mr. Chairman:** I think the only concern as expressed by Mr. Taylor, is that we treat whatever entity we are dealing with by its proper legal name. However I won't belabour that point.

Are we clear on that Section then?

**Some Members:** Clear.

**Mr. Chairman:** The preamble, "The Commissioner of the Yukon Territory, by and with the advice of the Council of the said Territory, enacts as follows—" Clear?

**Some Members:** Clear.

**Mr. Chairman:** In that case I will entertain a Motion.

**Hon. Mrs. Watson:** Mr. Chairman I would move that Bill Number 16 be moved out of Committee without amendment.

**Mr. Chairman:** Thank you, do we have a seconder?

**Mr. McCall:** I will second that, Mr. Chairman.

**Mr. Chairman:** It has been moved by Mrs. Watson and seconded by Mr. McCall that Bill Number 16, entitled Transfer of Prisoners' Agreement Ordinance be reported out of Committee without amendment. Question?

**Some Members:** Question.

**Mr. Chairman:** Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the Motion passed.

**Motion Carried**

**Mr. Chairman:** May we have a Motion, Mr. Lang?

**Mr. Lang:** Mr. Chairman, I move that Mr. Speaker do now resume the Chair.

**Mr. Chairman:** Do we have a seconder to that Motion?

**Mr. Berger:** I second that.

**Mr. Chairman:** It has been moved by Mr. Lang, seconded by Mr. Berger that Mr. Speaker resume the Chair. Question?

**Some Members:** Question.

**Mr. Chairman:** Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the Motion carried.

**Motion Carried**

Mr. Speaker resumes the Chair

**Mr. Speaker:** May we have a report from the Chairman of Committees?

**Mr. Phelps:** Yes, Mr. Speaker.

The Committee of the Whole convened at 10:30 a.m. to consider Bills, Papers and Motions. We had present as a witness, Mr. Gillespie.

The Committee recessed at 12 and reconvened at 2:05 p.m.

I can report progress on Bill Number 6.

It was moved by Mrs. Watson and Seconded by Mr. McCall that Bill Number 7, entitled An Ordinance to Repeal the Disabled Persons' Allowance Ordinance be reported out of Committee without amendment. That motion was carried.

It was moved by Mrs. Watson, seconded by Mr. Berger that Bill Number 8, entitled An Ordinance to Repeal The Old Age Assistance and Blind Persons' Allowance Ordinance be reported out of Committee without amendment. That motion was carried.

It was moved by Mrs. Watson, seconded by Mr. Berger that Bill Number 9, entitled An Ordinance to Repeal The Unemployment Assistance Agreement Ordinance be reported out of Committee without amendment. That Motion was duly carried.

It was moved by Mr. McIntyre and seconded by Mr. McCall that Bill Number 11, entitled Occupational Training Ordinance be reported out of Committee without amendment. That Motion was carried.

It was moved by Mr. McIntyre and seconded by Mr. Berger that Bill Number 10, entitled An Ordinance to Repeal The Adult Occupational Training Agreements Ordinance be reported out of Committee without amendment and that was duly carried.

It was agreed, by Committee, that Mr. Parker, Mr. Woods and Mrs. Branigan be invited to appear as witnesses on Bill Number 12 and Bill Number 2.

It was moved by Mr. McIntyre, seconded by Mr. Berger that Bill Number 15, entitled Young Voyageur Agreement Ordinance be reported out of Committee



without amendment and that was carried.

It was Moved by Mrs. Watson, seconded by Mr. McCall that Bill Number 16, entitled Transfer of Prisoners' Agreement Ordinance be reported out of Committee without amendment and that was duly carried.

It was finally moved by Mr. Lang and seconded by Mr. Berger that Mr. Speaker resume the Chair and duly carried. Thank you.

**Mr. Speaker:** You have heard the report of the Chairman of Committees, are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** What is your further pleasure?

**Mr. Fleming:** I move that we call it 5 o'clock, Mr. Speaker.

**Mr. Speaker:** Is there a seconder?

**Ms. Millard:** I second that, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Hootalinqua, seconded by the Honourable Member from Ogilvie that we now adjourn. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried.

**Motion Carried**

**Mr. Speaker:** This House now stands adjourned until 10:00 a.m. tomorrow morning.

**Adjourned**



## SESSIONAL PAPER NO. 6 [1975 FIRST SESSION]

Mr. Speaker  
Members of Council

### Fuel Oil Transportation

#### Introduction

In the 1974 (2nd) Session, Council Motion 49 requesting that a study be done on the economics and desirability of alternative methods of transporting fossil fuels used in the Territory. As requested, this study was undertaken cooperatively by the Territory and the Department of Indian Affairs and Northern Development. The following report has recently been received from the Minister.

### ALTERNATIVE MEANS OF TRANSPORTING PETROLEUM PRODUCTS INTO THE YUKON TERRITORY

January, 1975

#### Introduction

On June 27, 1974, the Yukon Territorial Council passed a motion which stated in part that:

"The Territorial Government in consultation with the Minister of DIAND examine the economics and desirability of other modes of transporting fossil fuel such as the refurbishing and reuse by the Territorial Government of the Haines-Fairbanks pipeline."

The requested study was carried out under the aegis of the Transportation Committee of the ACND by an interdepartmental working group co-chaired by R. Ragnathan of the Yukon Territorial Government and J. Hawryszko of the Northern Policy and Program Planning Branch, Department of Indian Affairs and Northern Development.

#### Current Systems

There are three main transportation systems by which petroleum products reach Yukon consumers. These are described below. For ease of reference Whitehorse, the Yukon's principle market area and distribution centre is taken as the terminal point.

#### Gulf Oil

Gulf Oil Canada Limited uses the ships of a sister subsidiary to bring products from Vancouver to Haines, Alaska. From there they are trucked into the Yukon. The marine leg carries a transportation charge of 3 cents/ gallon and contract trucking to Whitehorse is at a rate of 7.4 cents/ gallon. Storage and handling at Haines or Haines Junction costs 1.7 cents/ gallon. The total transportation costs to Whitehorse via this system is 12.1 cents/ gallon.

#### White Pass - Gasoline

For gasoline Seaspan barges are used from Vancouver to Skagway and the railway is used for the land leg.

The Seaspan rate is 3.3 cents/ gallon, the rail is 6 cents/ gallon for a total transportation cost of about 9.3 cents/ gallon.

#### White Pass - Fuel Oil

For fuel oil White Pass uses its container ships to carry the product from Vancouver to Skagway and a 4-inch diameter pipeline from there to Whitehorse. The rate from the refinery to North Vancouver is 0.4 cents/ gallon. White Pass charges 3.2 cents/ gallon for the marine leg and 3 cents for the land leg and thus transportation costs to Whitehorse are about 6.6 cents. Storage and handling at Skagway and Whitehorse are included in the pipeline tariff.

A review of the various transportation costs quoted above indicated that they are generally reasonable. However, if road transport were available between Skagway and Whitehorse the rate would be about 4 cents/ gallon rather than the 6 cents/ gallon currently charged by the railway.

#### Alternative Systems

A number of alternative systems were studied in response to the motion of the Yukon Council:

1. The first system considered was based on trucking products from a refinery located at Taylor, British Columbia. The distance to Whitehorse is 915 miles and, at a rate of 3 cents/ gallon/ 100 miles the transportation cost would be about 27 cents/ gallon.

2. The second system which was considered was based on building a new pipeline, and ancillary storage tanks, between Skagway and Whitehorse. The capital cost of such a system would be \$7.5 million to \$8 million. Tariff would vary with throughput and would be about 2.6 cents/ gallon if all petroleum products consumed in the Yukon were shipped through the pipeline. However if the pipeline carried only fuel oil the tariff would be about 4 cents / gallon or 1 cent more than the current system.

3. The third system analyzed was based on a rehabilitated Haines-Fairbanks pipeline. One of the critical things with regard to the line is that it lies 100 miles west of Whitehorse. This gap could be bridged either by constructing a pipeline or by establishing a trucking service. Pipeline costs and tariffs would be similar to those for a line between Skagway and Whitehorse, that is a minimum of about 2.6 cents/ gallon. Trucking costs would be in the order of 2.9 cents/ gallon and to move the 30 million gallons of heating oil consumed annually in the Yukon would require about 15 trips daily each way between the pipeline and Whitehorse.

Three alternative systems based on the use of the Haines-Fairbanks pipeline were considered:

3a. The first method considered was based on rehabilitating the pipeline to Nation Energy Board standards from Haines to Haines Junction. It is estimated that repairing the line would cost in the



order of \$5 million and the tariff would be about 4½ cents/ gallon if all the fuel oil consumed in the Yukon was shipped via this route. A complex engineering study would be required to determine whether gasoline and fuel oil could be batched in the Haines-Fairbanks pipeline without incurring a high cost penalty. However if this did prove to be the case and if all gasoline and fuel oil consumed in the Yukon were shipped via the pipeline the tariff would be about 3.2 cents/ gallon.

3b. The second method considered was based on carrying Yukon products in conjunction with products destined for Alaska. If the pipeline were operated at its optimum throughput the rate from Haines to Haines Junction would be about 0.6 cents/ gallon.

3c. The third method considered is similar to the one proposed several years ago and involves construction of a refinery at Fairbanks and supplying the Yukon and south eastern Alaska from that source. The problem with this option was the difficulty in determining the size of the market that might be served and thus the pipeline tariff. If it is assumed that the pipeline operates at half capacity (which is three times current Yukon consumption) the tariff would be about 3½ cents/ gallon.

The results of the study of alternative systems are summarized in Table 1.

Table 1

Comparison of Cost of Transporting Fuel Oil From Refineries to Whitehorse, White Pass System and Possible Haines-Fairbanks Systems

	(cents per gallon)		3(b)	3(c)
	White Pass	3(a) Haines-Haines Jct. (Yukon Use Only)	Haines-Haines Jct. (Yukon Use in Conjunction with Alaskan Use)	Fairbanks- Haines Jct.
Ocean Transp.	3.6	3	3	--
Pipeline Tariff	3	3.2 <sup>(1)</sup>	.6	3.5
Trucking Tariff	--	2.9	2.9	2.9
	6.6	9.1	6.5	6.4

(1) Assumes all Yukon products (43 million gallons annually) go via Haines-Fairbanks pipeline. Lower throughput would increase tariff.

#### Comparison With Other Areas

Table 2 indicates that the price of furnace oil is higher in the Yukon than in other parts of Canada which are remote from refineries. Of special significance is the price at Terrace, British Columbia, which is also served by Vancouver area refineries.

Table 2  
Furnace Oil Price Comparison

Community	Price
Cornerbrook, Newfoundland	37.0
Terrace, British Columbia	38.9
Thompson, Manitoba	39.5

Kapuskasing, Ontario	40.0
Uranium City, Saskatchewan	40.5
Yellowknife, NWT	45.2
Whitehorse, YT	48.5
Moose Factory, Ontario	51.9

(Source: Imperial Oil Ltd. Department of Supply and Services; Territorial Governments)

#### Conclusions

1. The studies made by the Transportation Committee, ACND indicate that the cost of transporting heating oil cannot be reduced significantly below the price currently charged by the White Pass and Yukon Corporation Ltd. Cost elements in the price of furnace oil in the Yukon are shown in Table 3.

2. The cost of transporting gasoline is high, primarily because of the high rail tariff. A reduction of perhaps 2 cents/ gallon might be possible if road transport between Skagway and Whitehorse were available. An even greater reduction in the cost of transporting gasoline might be possible if shipping it via the Haines-Fairbanks pipeline in conjunction with Alaska-bound products was feasible.

#### Recommendations

1. Since pricing policies vary from company to company the exact reason why heating oil prices are higher in the Yukon than in other areas remote from refineries would be very difficult to determine. Nevertheless it does appear that Yukon prices are inexplicably high in comparison with those in other centres served by Chevron. Officials of the Yukon Territorial Government and the Department of Indian Affairs and Northern Development should initiate discussions with officials of the White Pass and Yukon Corporation Limited and the Standard Oil Company of California to seek reasons for this.

2. Haines-Fairbanks pipeline does not seem to offer much possibility for any substantial reduction in transportation costs of Yukon-bound products. Moreover, the savings that might be possible would be at high cost to refurbish the line and/ or to provide the link between Haines Junction and Whitehorse. However Yukon-bound products should have access to the Haines-Fairbanks pipeline at reasonable tariffs should the line be reactivated.

Table 3  
Components of Total Cost of Furnace Oil at Whitehorse

(Cents per Gallon)	
Price at (Burnaby) refinery	34.5(?)
Cost of Barging to N. Vancouver	0.4
Ocean Transport in containerships	3.2
Pipeline tariff	3.0
Wholesaler's Margin* (calculated 2)	3.6
Wholesale Price (Whitehorse)	44.8 1
Territorial Tax	1.0
Retailer's Margin (calculated 2)	2.7
Retail Price	48.5



1. If the refinery price is lower than estimated the wholesaler's margin is greater.
2. Calculated from other data in this table.

\*\*\*\*\*

The Minister of Indian Affairs and Northern Development, in sending this report for Council's examination, also stated:

"In response to the conclusion expressed in the paper, I have asked Mr. A.D. Hunt to initiate discussions with officials of the Standard Oil Company of British Columbia to determine what action can be taken to reduce the price of heating fuel in the Territory."

**James Smith  
Commissioner**



See p. 270 - Speaker's Ruling

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# The Yukon Legislative Assembly

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Number 11

2nd Session

23rd Legislature

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Debates & Proceedings

Wednesday, March 19, 1975

Speaker: The Honourable Donald Taylor







## The Yukon Legislative Assembly

Wednesday, March 19, 1975

Mr. Speaker reads daily prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call this House to Order.

### ROUTINE PROCEEDINGS

Mr. Speaker: We will proceed now with the Order Paper. Are there any documents or correspondence for tabling this morning?

Hon. Mr. McKinnon: Mr. Speaker, I have for tabling this morning, a report on Yukon Agriculture, A Policy Proposal prepared for the Government of the Yukon Territory by R.W. Peake and P.H. Walker.

Further, Mr. Speaker, I have for tabling this morning, a report on the Development of Power in the Yukon, prepared for the Northern Canada Power Commission by Sigma Resource Consultants Limited.

Hon. Mr. McIntyre: Mr. Speaker, I have for tabling today, Legislative Return Number 3.

Hon. Mrs. Watson: Mr. Speaker, I have for tabling today, Legislative Return Number 2.

Mr. Speaker: Thank you. Is there any further tabling of documents or correspondence?

Are there any Reports of Committees

Introduction of Bills?

Are there any Notices of Motion or Resolution?

Are there any Notices of Motion for the Production of Papers?

We will now proceed to Orders of the Day.

### ORDERS OF THE DAY

Mr. Speaker: And we have Motion Number 7. Is the Honourable Member from Whitehorse Porter Creek prepared to discuss this Motion at this time?

Motion No. 7

Mr. Lang: Yes, Mr. Speaker. Motion Number 7 is seconded by the Member from Whitehorse Riverdale and reads:

"THAT it is the opinion of the House that suitable arrangements be made to keep the Whitehorse Public Library open on Sundays".

I believe this is a very self-explanatory motion, as everyone is aware that they are planning on cutting back the hours within the Library. I think it should be noted that three services will not be available if this does occur. It's not only the Library and its educational services which will be lacking, it's the Archives which can be used if previous arrangements are made. Also the conference room which is in constant use throughout the year.

We have seen through, going through the budget we have seen monies spent in areas which are very questionable, for example the \$100,000.00 for the French program; over \$80,000.00 increase in the Intergovernmental Affairs, which is very questionable, because I don't think anybody really knows what is going to occur there, and now as well we have \$800,000.00 for the installation of a VHF radio communication system.

Surely this Administration can make monies available for this public service, which is one of the few government agencies which services all segments of society.

Mr. Speaker: Any further discussion? The Honourable Member from Whitehorse North Centre?

Hon. Mr. McKinnon: Mr. Speaker, I have no trouble at all in supporting the Motion presented by the Honourable Member from Whitehorse Porter Creek. I think the monies involved are in that miniscule amount that it can be found within the vote of the Library Services.

Just for my own information, Mr. Speaker, following the knowledge that the Library Services would be terminated on Sundays following the passage of this budget, I went by the Library on Sunday just to have some idea of the amount of use that is made by the Library Services in Whitehorse on Sunday, and Mr. Speaker, without a doubt, the Library Services are being used and being used extensively on a Sunday afternoon, when I inquired as to the amount of service as it was being used on Sunday.

So I think that this is the type of amount that can be found within the vote. I would hate to see the Library Services terminate on Sunday.

I think that it is a good idea at this time though, Mr. Speaker, to take a look at actually the territorial budget for this year, and the pressures upon this



Council, particularly a newly elected Council, by all the various lobby groups and interest groups as to where money can be found for services in the following year.

I would like to think, Mr. Speaker, that the Members of this Assembly are not losing sight of the fact that the budget, which we have just gone through, was signed, sealed and delivered in Ottawa more than one year ago, and I am certainly not reluctant to stand here as a Member of the Executive Committee and state that the only meaningful change that the elected Members of the Executive Committee had on this year's budget, was the television services for smaller communities, that we were able to get as an ongoing program, because we saw the termination of a program that was included in this year's budget. So actually, we didn't find any new money at all, we just transferred some funds from one area to another to get an ongoing program that we thought would be beneficial in years to come for the people of the Yukon Territory.

I don't think that we should lose sight, Mr. Speaker, of the fact that the VHF equipment, that the French language programs are programs that were agreed by the Treasury Board of the Government of Canada, that the programs such as the Social Service programs which is increased to \$40,000.00. If it's increased any more, even if we terminate the VHF program and the French language program, --which we have the ability to do, eliminating it from the budget, we don't have, under the Yukon Act, Section 24, the ability of using that monies for other programs which we feel have more priority, and of course, this is the problem of government in the Yukon. The elected representatives don't have the say in the priorities.

It goes so far, Mr. Speaker, that even after Treasury Board, which should be the be-all and the end-all, have accepted the budget of the Yukon Territory, that the Cabinet of Canada made a further cut in the budget. Usually once you're through Treasury Board you're through everything, but in this instance, in this year's budget, even then the Cabinet of Canada decided to make a further cut.

So the question considering the absolute fact of life in the Yukon Territory that we can raise taxes, but the people of the Territory still don't have one say as to how that tax dollar should be spent, and we shouldn't lose sight of this fact. The fact remains that this Assembly wants to make priorities, which is absolutely their prerogative, in any of the areas under which they are now getting pressure from different groups on. But the Government of Canada has no reluctance at all in saying "Fine, that's a Territorial program, boys, you raise the revenues, you get the monies, don't come out of the programs that we've accepted already, those are untouchable", which they are, "but if you guys want any new programs under any new ideas that you want to, go ahead, raise taxes, find the revenue." I don't like it any better than you. I'm appalled by Section 24 of the Yukon -- I think it's the most absolute Colonial, medieval and anachronistic thing remaining in the Yukon Act, where we don't have any say at all in the budget.

But let's not lose sight of the facts of life under which the Yukon is governed, and maybe, Mr.

Speaker, we shouldn't have changed the term into Assembly, because though we want to act as an Assembly, and though we are attempting to act as a responsible legislature, as long as these terms in the Budget Act -- or in the Yukon Act are there, we are incapable of really doing so.

So as I say, I think that the vehicle of the Sunday opening of the Library might have been an opportune time to really set the record straight to all the people of the Yukon, who are looking to this government to be responsible, and I think that we have been extremely responsible in the budget, because, Mr. Speaker, where every other area, whether it's a swimming pool, whether it's minor hockey, whether it's the City of Whitehorse, whether it's the grocery stores, the gas stations, have just nailed the poor consumer this year. There is one government and one area of life that said "No, we will hold the line, we will be responsible," even though we realize that we are not going to be able to increase any services, we are not going to be the straw that broke the camel's back, and we are not going to be the government, or not going to be the organization that are further going to sock the people of the Yukon in the next fiscal year.

Mr. Speaker, I certainly agree with the Motion made by the Honourable Member from Porter Creek, but I think that in this area, this amount of funds, that to terminate a service that certainly there are other areas in the Library Vote where monies can be found to make sure that this much needed service is not terminated on Sundays to the people, particularly of the Whitehorse area, Mr. Speaker.

**Mr. Speaker:** Any further debate? The Honourable Member from Kluane?

**Hon. Mrs. Watson:** Mr. Speaker I feel that I must support this motion and support in principle the remarks that the Honourable Member from Whitehorse North Centre has made.

I also agree that the amount of money that is involved to provide this service certainly must be in that Library Vote. I think if some proper management techniques were applied that the service could be continued on a continuing bases.

I would like to come to the defence of the French Language program, for the simple reason, as the Honourable Member has said, if we had not taken advantage of it, we would not have received the money. There are a great many people and a great many students, and a great many of our teaching staff in our schools who would have been very, very disappointed if the Yukon had not taken advantage of money that was available to them.

There is one problem related to this. We are going into this program, it is completely funded by the Secretary-of-State, this year, next year, for three years, then after that what happens? Then they are going to say, "Yukon people, if you want to continue your French program at the same level that you have had it, you are going to have to accept the costs solely from your Yukon taxpayers." This is one of the biggest dangers that I see with these cost sharing programs.

We cost share them on their own terms. I think of the Canada Assistance Plan where people feel, and so



many people feel that social services, across the board, are cost shared 50 per cent under the Canada Assistance Act. This is misleading, and most misleading. I often feel that it is a political manoeuvre, not a Territorial political manoeuvre, but a Federal political manoeuvre to get people sucked in to put pressure on. So often people are misled in this direction.

I agree with the Honourable Member that we do not have too much control over the budget. We have some ability to move funds and this year, because of the restrictions, we had to be very realistic and say, "look the priorities we set, are we going to forego them for the reason that we don't want to hit the individual taxpayer in the Yukon Territory." That is the only way that we can raise revenue in the Territory. We can't tax resources. We have to hit each individual pocket book.

We made the decision that we would have to let priorities go by the way to save the extra taxation which would have resulted if we had tried to establish further programs and priorities.

Thank you, Mr. Speaker.

**Mr. Speaker:** Is there any further debate?

It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Whitehorse Riverdale that it is the opinion of the House that suitable arrangements be made to keep the Whitehorse Public Library open on Sundays.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the motion is carried.

#### **Motion Carried**

**Mr. Speaker:** We will now proceed to the Question Period. I am wondering if Madam Clerk could ascertain if Mr. Commissioner would be available to the House this morning.

Madam Clerk Leaves the room.

**Mr. Speaker:** I will declare a brief recess.

#### **Recess**

**Mr. Speaker:** At this time we will call the House to Order, and we have arrived at the Question Period.

#### **QUESTION PERIOD**

**Mr. Speaker:** Have you any questions this morning? Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, I was asked yesterday about the distribution of the Commissioner's

Annual Report. In reply I would advise that the report has a broad distribution aimed at filling both informational and promotional functions. Internationally, it is available at all Canadian government travel offices overseas, and nationally it is sent to all heads of federal and provincial jurisdictions, and a large number of government agencies at both levels.

It is also distributed to university libraries and sent out in response to inquiries from business and industry. The actual distribution list is quite lengthy, it is available from the Department of Tourism and Information and likewise is maintained -- a similar list is maintained for reference purposes at Yukon House in Vancouver.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre?

#### **Question re: Commissioner's Annual Report Publication Numbers**

**Dr. Hibberd:** A supplementary question, Mr. Commissioner. How many are published annually?

**Mr. Commissioner:** I'm sorry, Mr. Speaker, I don't know just offhand, but I can get that information for you.

**Mr. Speaker:** The Honourable Member from Hootalinqua.

#### **Question re: Employees, Employers and Wages**

**Mr. Fleming:** Mr. Speaker, I would like to ask the Commissioner a question in connection with employees and employers and wages.

In the case an employee is possibly overdrawn in debt to an employer, can the employer retain such money from that owing to him from items such as possibly promised bonuses or holiday pay, when he is leaving the employer?

**Mr. Commissioner:** Well, Mr. Speaker, I hesitate very much to answer that question in generalities, because I think it is almost a legal question and perhaps the Honourable Member might like to ask the Legal Advisor, you know, for an interpretation of that, but I personally would hesitate very much because I would think -- personally I would want to see each separate circumstance and relate it to the Ordinances and the laws of the land before I would be prepared to pass a comment.

But perhaps Mr. Legal Advisor might like to offer some legal advice.

**Mr. Speaker:** Mr. Legal Advisor?

**Mr. Legal Advisor:** Mr. Speaker, I would rather not expand on the Commissioner's answer, because each case would have to be decided on its own merits. It's a question for the employer to obtain legal advice in relation to the particular debt and the circumstances of it, as related to the Labour Standards Ordinance.

**Mr. Speaker:** The Honourable Member from Hootalinqua.



**Mr. Fleming:** I would ask Mr. Legal Advisor, or Mr. Commissioner then, if there is a possibility of receiving the legislation that does cover this and make it available some day to me.

**Mr. Speaker:** Are there any further questions? The Honourable Member from Hootalinqua?

*Question re: Price of Fuel*

**Mr. Fleming:** Mr. Speaker, I see fuel oil transportation, Sessional Paper Number 6 and on page number 5 I see prices listed at Burnaby, cost of barging Vancouver, so on and so forth. I see price at Burnaby refinery, 34.5 and a big question mark alongside of it. I just can't understand why if we are going to know what the price of fuel is in Vancouver and what the price of barging it is and what the price of freighting it is, why the question mark on the price there?

**Mr. Commissioner:** Well very obviously, Mr. Speaker, the answer that has been given here is the best information and the best deductions that the group that were set up to study this question could come up with. I think that you will likewise see in the paper that the unanswered portions or the portions in which certain assumptions have been made on the Minister's instructions are to be the subject of further discussion with the parties concerned, and one of the questions is, is this indeed the price that is charged at that particular time, I may say, at the base point and rightfully so, that there's a question mark beside it.

**Mr. Speaker:** The Honourable Member from Hootalinqua?

**Mr. Fleming:** Mr. Speaker, I would ask the Commissioner, are we going to get that information?

**Mr. Commissioner:** Well, Mr. Speaker, that is exactly what we are pursuing and if the Honourable Member checks the paper he will see that that is clearly indicated there, because before any kind of an intelligent assessment can be made as to whether or not the question raised here in the Council can be properly answered, we've got to fill in every one of these missing links, and that is indeed the answer that is very necessary in order to fill that in. The answer is yes.

**Mr. Speaker:** The Honourable Member from Whitehorse Porter Creek?

*Question re: Position Paper On Land Claims*

**Mr. Lang:** Mr. Speaker, I would like to direct a question towards the Commissioner. The question I asked approximately two weeks ago which was, last week the Administration gave to the Members of this House Yukon Government Position Paper on Land Claims, in confidence. Will this position paper be made available for the public? The answer is: "Unfortunately I must advise it is not possible to answer this question at this time".

I presume as soon as, Mr. Commissioner, as soon as this Position Paper will be made available to the public, you will come before this House and let it be known?

**Mr. Commissioner:** Yes, Mr. Speaker.

**Mr. Speaker:** Are there any further questions?

I would like to thank Mr. Commissioner for his assistance in Question Period in the House this morning, and we will now proceed to Public Bills.

**PUBLIC BILLS**

**Mr. Speaker:** The first Bill is Bill Number 7. What is your pleasure?

**Hon. Mrs. Watson:** Mr. Speaker, I would move, seconded by the Honourable Member from Mayo, that Bill Number 7 be now read a third time.

*Bill No. 7, Third Reading:*

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 7, namely an Ordinance to Repeal the Disabled Persons' Allowance Ordinance be now read a third time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

*Motion Carried*

**Mr. Speaker:** Are you prepared to adopt the title to Bill Number 7?

**Hon. Mrs. Watson:** Yes, Mr. Speaker. I move, seconded by the Honourable Member from Mayo that Bill Number 7--the title to Bill Number 7, be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that the title to Bill Number 7, "An Ordinance to Repeal the Disabled Persons' Allowance Ordinance" be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried and Bill Number 7 has passed this House.

*Motion Carried*



**Mr. Speaker:** What is your further pleasure?

**Hon. Mrs. Watson:** Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 8 be now read a third time.

**Bill No. 8, Third Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 8, entitled "An Ordinance to Repeal the Old Age Assistance and Blind Person's Allowance Ordinance" be now read a third time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried, and are you prepared to adopt the title to the Bill?

**Motion Carried**

**Hon. Mrs. Watson:** Yes, Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that the title to Bill Number 8 be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, and seconded by the Honourable Member from Mayo, that Bill Number--the title to Bill Number 8, "An Ordinance to Repeal the Old Age Assistance and Blind Persons' Allowance Ordinance" be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried and that Bill Number 8 has passed this House.

**Motion Carried**

**Hon. Mrs. Watson:** Mr. Speaker, I move, seconded by the Honourable Member from Mayo that Bill Number 9 be now read a third time.

**Bill No. 9, Third Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill Number 9 entitled "An Ordinance to Repeal the Unemployment Assistance Agreement Ordinance" be now read a third time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** Are you prepared to adopt the title to the Bill?

**Hon. Mrs. Watson:** Yes, Mr. Speaker, I move, that the Title to Bill Number 9 be adopted as written, seconded by the Honourable Member from Mayo.

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that the title to Bill Number 9, "An Ordinance to Repeal the Unemployment Assistance Agreement Ordinance" be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion is carried and Bill Number 9 has passed this House.

**Motion Carried**

**Hon. Mr. McIntyre:** Mr. Speaker, I move, seconded by the Honourable Member from Kluane, that Bill Number 10, "An Ordinance to Repeal the Adult Occupational Training Agreements Ordinance" be now read a third time.

**Bill Number 10, Third Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 10, "An Ordinance to Repeal the Adult Occupational Training Agreements Ordinance" be now read a third time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** Are you prepared to adopt the title to the Bill?

**Hon. Mr. McIntyre:** Yes, Mr. Speaker. I move, seconded by the Honourable Member from Kluane that the title to Bill Number 10 be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable



Member from Mayo, seconded by the Honourable Member from Kluane, that the title to Bill Number 10, "An Ordinance to Repeal the Adult Occupational Training Agreements Ordinance" be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried and that Bill Number 10 has passed this House.

**Motion Carried**

**Hon. Mr. McIntyre:** Mr. Speaker, I move, seconded by the Honourable Member from Kluane, that Bill Number 11, "Occupational Training Ordinance" be now read a third time.

**Bill No. 11 Third Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 11, entitled "Occupational Training Ordinance" be now read a third time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I declare that the Motion is Carried.

**Motion Carried**

**Mr. Speaker:** Are you prepared to adopt the title to the Bill?

**Hon. Mr. McIntyre:** Yes, Mr. Speaker. I move, seconded by the Honourable Member from Kluane, that the title to Bill Number 11 be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 11, "Occupational Training Ordinance" --or the title to Bill Number 11, "Occupational Training Ordinance" be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is Carried and that Bill Number 11 has passed this House.

**Motion Carried**

**Hon. Mr. McIntyre:** Mr. Speaker, I move, seconded by the Honourable Member from Kluane, that Bill Number 15, "Young Voyageur Agreement Ordinance" be now read a third time.

**Bill No. 15, Third Reading**

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that Bill Number 15, entitled "Young Voyageur Agreement Ordinance" be now read for the third time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried.

**Motion Carried**

**Mr. Speaker:** Are you prepared to adopt the title to the Bill?

**Hon. Mr. McIntyre:** Yes, Mr. Speaker. I move, seconded by the Honourable Member from Kluane that the title to Bill Number 15 be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that the title to Bill Number 15, "Young Voyageur Agreement Ordinance" be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried and that Bill Number 15 has passed this House.

**Motion Carried**

**Hon. Mrs. Watson:** Mr. Speaker, I move, seconded by the Honourable Member from Mayo, that Bill Number 16 be now read a third time.

**Bill No. 16, Third Reading**

**Mr. Speaker:** The Honourable Member from Ogilvie?

**Ms. Millard:** Mr. Speaker, I beg to move at this time, seconded by the Honourable Member from Whitehorse Porter Creek that Bill Number 16 be referred back to Committee of the Whole for further consideration.

**Mr. Speaker:** Yes, the Motion, the Procedural



Motion would be quite in order and precede the original motion on third reading.

Could I have that motion stated again please?

**Ms. Millard:** I move, seconded by the Honourable Member from Whitehorse Porter Creek, that Bill Number 16, "Transfer of Prisoners' Agreement Ordinance" be referred back to the Committee of the Whole for further consideration.

**Mr. Speaker:** It has been moved by the Honourable Member from Ogilvie, seconded by the Honourable Member from Porter Creek, of Whitehorse Porter Creek, that Bill Number 16, "Transfer of Prisoners' Agreement Ordinance" be referred back to Committee of the Whole for further consideration.

**Hon. Mrs. Watson:** Mr. Speaker, I believe there's a Motion on the floor now that you have to deal with first. My motion for third reading.

**Mr. Speaker:** The -- procedurally, the Motion to refer to Committee of the Whole can take precedence over the motion for third reading of the Bill. If once decided in the negative -- in the positive, this would have the tendency to refer the Bill to Committee. If it's decided in the negative, then the Bill would then be -- or the Chair would have to accept the motion for third reading.

Is there any comment on the Motion now before the House? Possibly the Honourable Member could explain the reasons for this referral?

**Ms. Millard:** Yes, Mr. Speaker. Late yesterday while we were considering this Bill, it occurred to me that there's a lot of positive aspects in it, but also some negative aspects which were not being controlled under the way the Bill is written, and particularly for appeal by the prisoners of his transfer to an outside prison.

I would like to add to the Bill an amendment to enable the prisoner to appeal to the Magistrate or Judge who sentenced him, should he not be willing to remain in the prison to which he is sent outside.

**Mr. Speaker:** Thank you. I will at this point allow further discussion--further debate on this motion if anyone wishes to debate it.

**Hon. Mr. McKinnon:** Question.

**Mr. Speaker:** Question has been called. Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried and Bill Number 16 has been referred back to Committee of the Whole House.

*Motion Carried*

**Mr. Speaker:** What is your further pleasure?

**Mr. Lang:** Mr. Speaker, I move that Mr. Speaker do now leave the Chair and the House resolve in Com-

mittee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

**Mr. Speaker:** Is there a seconder?

**Mr. Fleming:** I second that, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Hootalinqua that Mr. Speaker do now leave the chair and the House resolve in Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried and the Honourable Member from Whitehorse Riverdale will take the chair in Committee of the Whole.

*Motion Carried*

Mr. Speaker leaves Chair

#### COMMITTEE OF THE WHOLE

**Mr. Chairman:** I will now call the Committee to Order and declare a 10 minute recess.

*Recess*

**Mr. Chairman:** I will now call Committee to order. I have been advised by Madam Clerk's office that Mr. Woods will not be available on Monday next at two, and it would appear that a Mr. Putters might be invited as an alternate for Mr. Woods, as he has some expertise on the program. What is the feeling of the Members?

**Some Members:** Agreed.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I find myself in a difficult position in that I have made the original proposal for these people to appear as witnesses --

**Mr. Chairman:** Yes.

**Dr. Hibberd:** -- but I also find that I might not be available myself in the House.

**A Member:** Agreed.

**Ms. Millard:** Mr. Chairman, in that case I think I can carry on for Dr. Hibberd.

**Mr. Chairman:** Thank you, Miss Millard. Another matter is the motion before the House, and I understand that Jack Hadden of C.M.H.C. would be



available Friday next after Orders of the Day, so is it agreed that we should invite Mr. Hadden to appear before Committee of the Whole?

**Some Members:** Agreed.

**Mr. Chairman:** We will then proceed.

**Hon. Mr. McKinnon:** Mr. Chairman, I wonder before we get into the regular business of the day, I have been informed by His Worship, the Mayor of the City of Whitehorse, that there is a public reception planned for the Don Twa rink, and it was at the request of the Whitehorse Curling Club that they be the hosts of the public reception for the rink, so I think that perhaps maybe some of our misgivings could have been allayed if we had had that information available to us prior to the information that was given to us.

So the Territorial and civic dinner was planned because the curling club had already taken care of the public aspect of the reception for the rink, and it was the feeling of the organizers on the Territorial civic level and particularly from the Territorial end, it would allow people from each area of the Territory to give their congratulations to the rink for the fine job that they did.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, what day is this planned for the Twa rink?

**Hon. Mr. McKinnon:** As far as the information that is available as of yesterday, it is on March the 25th, Mr. Chairman. No, that's -- Mr. Chairman, the date of the public reception is not known yet, because evidently there is some desire of the curling club to honour all those rinks that went out representing the Yukon in national playdowns at the same time. This would include the school boy curlers and the mixed rink skipped by our own Herb Taylor who did so well in the national playdowns this year also.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** I suggest, Mr. Chairman, with deference to the immortal bard, the day so chosen will be called Twa -- we shall call it Twatown on that day.

(Laughter)

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, before we go into the Bills, I have some answers to questions that were asked while we were discussing the Social Welfare estimates. They are rather lengthy answers, so I've had written answers prepared and I will distribute them for the Honourable Members.

**Mr. Chairman:** Thank you, Mrs. Watson. Perhaps we could have those distributed and if there are any questions arising from them, we could deal with those questions after we read clause by clause in Bill 14.

**Hon. Mrs. Watson:** Mr. Chairman, I believe we will be going into Bill Number 2 again, will we not, a second review?

**Mr. Chairman:** Oh yes.

**Hon. Mrs. Watson:** And at that time then, the questions could probably be brought up.

#### Bill Number 14

**Mr. Chairman:** Oh, very well.

Well then, if there is nothing further, we will commence clause by clause reading of Bill 14. Clause number 1:

(Reads Clause 1)

**Mr. Chairman:** 2:

(Reads Clause 2)

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, I would like some kind of definition of head of the household. Would that include a woman who was the employee where the man was not, in a married household?

**Mr. Legal Advisor:** Yes, Mr. Chairman, it would include that lady if she was the head of the household, but the draughting is intending to reflect the position that there are sometimes women who are employed with the Territorial Government, when their husband is employed with another organization, and it's intended to allow -- the definition of head of a household to be a factual matter and not a sexual matter.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Perhaps, Mr. Chairman, Mr. Legal Advisor could expand on a factual matter.

**Mr. Legal Advisor:** It's a case which would have to be considered in each individual instance, whether or not she was the head of the household.

**Ms. Millard:** Mr. Chairman --

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** -- then we do have assurance that head of a household could also be a woman in a married unit?

**Mr. Legal Advisor:** Yes, Mr. Chairman, that is so -- on this draughting, yes.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, I would like more clarification on point 4, a person seconded to the Government of the Yukon Territory.

**Mr. Legal Advisor:** Mr. Chairman, that would in-



clude for instance, as may happen from time to time, but if somebody such as Mr. Holden as the House is aware, was seconded to this government from the Government of British Columbia, there is in contemplation occasionally in different Departments a person would come here for a year or two years for a specific task, to provide special expertise not available here, then he would not be a permanent employee. This is including a special classification which keeps the terms and conditions usually of the service to the advantage of both governments.

**Mr. Chairman:** Thank you. Any further questions or comments?

**Mr. McCall?**

**Mr. McCall:** Thank you, Mr. Chairman. I'm just curious under these explanations, sub-section (2), I'm curious just how many employees it does cover with all this explanatory wording here?

**Mr. Legal Advisor:** It's perhaps draughted backwards to reflect the fact that we are talking about our permanent employees.

**Mr. Chairman:** Any further questions or comments?

3(1)?

(Reads 3(1) )

**Mr. Chairman:** Sub-section (2):

(Reads Sub-section (2) )

**Mr. Chairman:** Sub-section (3):

(Reads Sub-section (3) )

**Mr. Chairman:** Are there any questions or comments on this section? Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I have a question. (e) reads here "Subject to this Ordinance, every employee is eligible for the benefits of this plan who is laid off by the employer". I don't quite understand that, eligible for the plan after they have been laid off by their employer?

**Mr. Legal Advisor:** Mr. Chairman, what the draughting or effects is a double condition. The person must have been a permanent employee, and then the plan is triggered, the benefits are triggered when he is laid off.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, I'm curious under section 3(2), "Where an employee dies, his widow or such other person as may be entitled to the housing unit", would that also include her widower?

**Mr. Legal Advisor:** Yes, Mr. Chairman.

**Mr. Chairman:** Any further questions or comments? Mr. McCall?

**Mr. McCall:** In view of what Miss Millard said, I was just wondering if this wording in sub-section (2) can be reviewed? It should be the widow or widower, instead of "his widow".

**Mr. Legal Advisor:** We try to do that in a gentler way, Mr. Chairman, by saying "such other person as may be entitled to the housing unit", which would include a widower.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I understand, Mr. Legal Advisor, they are only affected -- I would to have a definition I guess of "laid off" first, against say being fired due to some misconduct or otherwise. In this case does it still just mean laid off, you are still eligible for all these?

**Mr. Legal Advisor:** Well I think perhaps the Honourable Member doesn't understand the -- the operation of the plan is that people will register their houses within the plan, either on purchase or when the bill comes into force, they ask to be included and then there's an evaluation or something and a Register kept.

Now, the scheme is that the person will be enabled to sell his house and the government is obligated to buy when certain things happen. In a lay-off situation, it's visualized that the person is in fact dismissed, but has eligibility to be re-employed.

But he may not be re-employed, depending on the market situation, so I think it's only fair to give a laid-off employee the right to claim to sell his house. He may not want to sell it, but the option is to him, but he can say "Please buy my house, I want to leave the Territory".

**Mr. Fleming:** Thank you.

**Mr. Chairman:** Any further questions or comments? Mr. McCall?

**Mr. McCall:** Yes, Mr. Chairman, I would like to see that wording changed, if I may. I think that is not explanatory enough to any person reading that. I think it should read in sub-section (2): "Where an employee dies, the widow or widower or such other person". I think that's the way it should be read.

**Mr. Legal Advisor:** Mr. Chairman, shall I say that the matter will be considered and it may be redraughted.

**Mr. Chairman:** Is that satisfactory, Mr. McCall?

**Mr. McCall:** Yes, that is satisfactory.

**Mr. Chairman:** Thank you, Mr. McCall. Any further questions or comments on Section 3? Section 4:

(Reads Section 4)

**Mr. Chairman:** Mr. Berger?



**Mr. Berger:** Yes, Mr. Chairman. Does it mean that if an employee leaves, he has been working say, for the government for three years, and he's laid off or he resigns for personal reason, and he fails to register his house, or say something unforeseen comes up and he has to, and he has no intention of selling the house, and he fails to register with this particular plan, he is not eligible for this?

**Mr. Legal Advisor:** Mr. Chairman, Section 4 is dealing with two different things. When you are eligible, you must have your house registered. I think it's fair to insist that a register be kept and people do it as they become eligible, and then the house is valued and certain things happen.

Now, for making an application to the government to purchase the house, there are basically two conditions: One is, that he must offer the house for sale to the public generally, because the government does not want to buy every house, just one where the market fails to satisfy the reasonable appraised price. So the 60 day period mentioned in paragraph (b) of subsection (1) is not a 60 day period, it's a 120 day period. A person who is moving towards retirement can put his house on the market earlier, and satisfy these conditions, but they are very carefully and precisely draughted, and I would request the Member not to interfere with the draughting because it took several gallons of perspiration on the part, not only of me, but of a number of other people to hammer out something which was fair and equitable to the employee, and give him wide parameters within which to operate, and at the same time not require the government to be unnecessarily buying houses which the public would in fact buy.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, I'm afraid I still have difficulties with the definition of "the head of a household", and specifics on whether or not a woman and a man are given equal opportunity under this Bill, under 4, section (1) it just refers to "he". I know that means he or she in law, but the implication in this is that the head of the household is a man, and this is not always the case, and I know in practice the government has often given fewer benefits to a family that have the woman as the employee and the man working for someone else. Certainly this is the case in several families that I know of, and things like travelling expenses, the man -- where if the man is being employed, the wife is considered in the travelling expenses when they move. However, a woman if she is employed, her husband is not considered in the travelling expenses when they move. These kind of conditions can certainly be taken from this Bill, and I don't think it's specified enough just that there's equality of opportunity for both sexes in this.

**Mr. Legal Advisor:** Mr. Chairman, there's no question about allowance being paid in this. It's a question of selling a house. The house only falls to be purchased by the government when there has been a failure of the market to purchase the house at a satisfactory price. We are dealing with a house.

The question then is, is the employee, who is a permanent employee of ours, the person who is the true owner and operator on behalf of a family for that house?

Now, as this is draughted, if the woman can fairly say it is in effect my house which I keep on behalf of my household, then she is covered by this. If, however, there is a situation arises where we employ, as commonly happens, two teachers, we want the head of the household to deal with it so they -- we can get a legal transfer. We want to be able to decide, that the person who owns the house is the person who sells it to us, and that person must be the permanent employee. But if this situation arises, it's got to be dealt with on a case by case basis, and we don't want to have to deal with a quarrel between husband and wife, or deal with a situation where we employ, say a secretary, and her husband is employed we will say, by White Pass, and difficult situations of this nature. They have got to be resolved on an actual case by case basis.

But the Member should accept my assurance that my instructions in draughting this was to make complete equality between men and women, but we still have to pick one of a married pair to deal with.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Yes, Mr. Chairman, but the choice is often more generally the man than the women, and there's no assurance here that it wouldn't be. I don't think you have given me any assurance that under those conditions that the woman would be considered equally, because does it have to in law have one head of the household? Why couldn't it be a joint head of the household if there are two teachers employed, certainly they are both contributing towards the upkeep of the house. How could you ever, a judge be able to decide whether it's the man or the woman who is the head of the household?

Hopefully, in this day and age it's a joint effort.

**Mr. Legal Advisor:** What happens -- Mr. Chairman, what happens if it's not? We want to deal with an individual who can give us a title. We are committed to paying out perhaps \$60,000.00. We cannot pay out the money until the title is transferred to the government because we are buying a particular thing, and we don't want to become involved in a quarrel between two individuals as to who is the head of the household.

All we are really looking for is to produce a guarantee that when the house is tendered to the government by a permanent employee, or if they agree by the permanent employee and his wife in the case of a joint ownership, that we will get the house which we are paying for, and there's no sex differential at all. It's a question of buying a house.

**Ms. Millard:** Well certainly and the marriage contract is quite legal, and wouldn't it be a partnership between the man and wife in that they were jointly owning the house, not the head of the household, but the heads of the household?

**Mr. Legal Advisor:** There are cases where we don't employ both parties, Mr.



Chairman.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, he is really diverting the question. Certainly there are cases where we don't employ both, but there are cases where we employ both, and there are cases where we employ only the female member of the marriage, and I think you are just diverting the question.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, doesn't it actually boil down that this is a decision that individuals, or the couple has to make? We can't make the decision here for them. If they want to have it in joint ownership, fine, or if the wife wants to have it in her name, or the husband wants to have it in her name, we are not -- this doesn't raise that issue at all.

The whole idea is so that you find out whose name the house is in, so that you -- and if they are an employee, then -- and they want to sell the house, then the house will be purchased by the government. I don't think we have to go into the question you're raising at this time, for this Bill. Maybe for other Bills, but not for this one.

**Mr. Chairman:** If I might just interject here -- I understand, Miss Millard's concern with the words "head of a household" because I think she is envisaging the situation where a person might be employed as a secretary to somebody in the government; the husband might be employed with a private firm in town, and what she is concerned about is that the secretary may not come under this plan because of the words "head of a household", no matter who in that family unit had the legal ownership.

I think it's a valid, it's a valid criticism. Why, and I think I have to support her, why shouldn't any permanent employee come within this Ordinance, whether or not he or she is sole owner or possibly a tenant in common, or joint tenant with the other partner in the marriage?

**Mr. Legal Advisor:** Mr. Chairman, I can't answer that, but the basic policy decision on which this Ordinance is predicated, and on which I have draughted the order, is on the basis that we are dealing with our own permanent employees, and we are dealing with an individual who is the head of a household, and it had to be draughted in such a way as to obviate the case that a person who happens to be, we will say a secretary to take the case in hand, --

**Mr. Chairman:** Yes.

**Mr. Legal Advisor:** -- with the husband, say, working as some of my staff do, the husband is working for Forestry.

**Mr. Chairman:** Yes.

**Mr. Legal Advisor:** Now, that person would not claim to be the head of that household, so if they

happen to leave our employment, to resign, the government should not be obligated to buy the house, because the household is not moving away from town, and is not moved from the location.

**Mr. Chairman:** Well that could be the case where the male resigns, he may be remaining in the Yukon.

**Mr. Legal Advisor:** I said I don't want to get involved in a discussion on draughting on this, which appears to be a major policy point. It is not a benefit which is draughted to give a benefit to every employee, only the employees who, in common English, are said to be the householder, the house owner and the head of the family is described here as being the head of the house.

It has not been draughted to give subsidiary employees within a house, say the eldest child, for instance. If we extend this benefit beyond the parameters within which it was draughted we may have the situation that a daughter of 19, who becomes a permanent employee, can then claim to be the house owner and the house holder although her mother and father and all her brothers may be working.

It is not draughted to be as wide as that.

**Mr. Chairman:** Just to pursue this, why shouldn't that daughter who is 19 or 21, or whatever, if she is the owner of the house, why shouldn't she be entitled to sell the house when she meets the conditions set forth in Section 3. It is only going to be a one shot deal no matter, you are only going to have one shot buy-back by the Corporation no matter who in the family is the owners.

**Hon. Mrs. Watson:** Mr. Chairman, take the daughter of 19 she might be living at home with her father and mother and they are both working so they transfer the title to the daughter in order to get the benefit of the plan. I don't think that this is what we are trying to do. If that girl, 19 year old girl, was the head of a household and the title to the property was in her name, and she was supporting her mother and father and she was the only working person, and was leaving, then you would consider her as somebody who should come under the benefits of the plan.

**Mr. Chairman:** With the greatest of respect, Mrs. Watson, if the daughter, to fall under the plan would have to have been working for a minimum of two years continuous service.

Why shouldn't she receive the same benefit as anybody else that is employed by the government? I don't see the distinction.

**Mr. Legal Advisor:** It is not a benefit, it is an insurance. It is not intended to be a benefit or to give that employee anything. It is to encourage people to buy their own houses and own their own houses and to insure them against the risk that in the particular community where they purchase a house, or build a house, that they will be protected against a falling market.

It is expected that the main beneficiaries of this Ordinance will not be in Whitehorse at all, they will be -- people will be encouraged to go to smaller com-



munities and buy a house knowing, that if they--in a particular district there was a down turn in the economy that they would have a guaranteed market by the government to sell the house regardless of the falling market.

That is the intention. It is an insurance, not intended to give benefit to all our employees as such, at all.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, what I would like to know, if, take for example, if a woman was working for the government and was in the Income Tax bracket of \$12,000.00 a year, the man was working for a private firm and was in the area of \$12,000.00 as well, how would you determine the head of the household?

**Mr. Legal Advisor:** I suggest, Mr. Chairman, in that case you would ask them.

**Mr. Chairman:** Mr. McCall?

**Mr. Lang:** Mr. Chairman, a further question. Say they said the woman was the head of the household, would that be acceptable?

**Mr. Legal Advisor:** It is a matter for the Administration, I can't give an answer at this time to that kind of a question.

This is the way the Ordinance is draughted and it would have to be interpreted and administered by consent of the people who are registering.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Mr. Chairman, I would just like to comment on what Ms. Millard said right at the beginning of her query. I think we are losing sight of the language we are viewing here under this Ordinance. No matter what our Legal Advisor says as far as assurances, once that is enacted that is law. As far as I am concerned, I would like to go back to, if I may Mr. Chairman, the definition of an employee.

I don't think it is stated properly in this Ordinance what the definition of an employee, which I also feel will help to clear up this group of curious questions.

The term employee would mean male or female, but this is not termed in this Ordinance. Now, as far as I am concerned, this is where I feel the area of confusion starts.

If it is the opinion of the Legal Advisor to leave this out, as far as explanations under this Ordinance or legal interpretations, fine. I think it would help to clear up a lot of problems as to the term or definition of employee, which is male or female.

**Mr. Legal Advisor:** I am somewhat taken back, Mr. Chairman, by a requirement that in the 1975 that we have to say that an employee includes both male and female.

If this will help to make people understand that employees are of either sex, or both, then we can do it.

We are talking about a person. A person to me is a male and female. I would honestly be amazed to have any suggestion that there is anything in this which can

be, in any way, discrimination against women. I am shocked that the suggestion is made that my draughting is so poor that I haven't done exactly what I was told to and made it equal for all sexes.

**Mr. McCall:** Well, Mr. Chairman, I beg to differ with the Legal Advisor, but you will find that most languages today, in 1975, that is the case that the definition or term of employee will now be stated as male and female because of the confusion like we have here.

You are not being explanatory in this particular wording.

**Mr. Legal Advisor:** It would be a harrowing task, Mr. Chairman, because the definitions here are taken precisely from the Public Service Ordinance and the School Ordinance and Regulations. This is where they come from.

The suggestion that the word employee, with two 'e's is a male term -- well it shocks my sense of English.

**Mr. Chairman:** I must interject to support Mr. Legal Advisor on what he is saying.

I think the concern really is over the words "head of a household", and I just can't understand why that need be in section 2 at all.

I know, from personal experience, that the hiring practices, or the benefits that are accruing to certain federal employees and employees of Crown Corporations such as C.N.T., where the Corporation has been making decisions about just who is head of the household has been the cause of a lot of complaints amongst the employees and I don't see why our government should be placing itself in a situation where we are going to have this kind of dissatisfaction.

Why should we care if the person is the head of the household or not, it is one house. It is discriminatory in my humble submission. Mr. Lang?

**Mr. Lang:** Mr. Chairman, the part that confuses me is, I realize that you are going to have a head of the household, but what I want to know is who is going to decide who is the head of the household. You say you go to the Registrar or whatever?

**A Member:** The Yukon Housing Corporation.

**Hon. Mr. McKinnon:** Mr. Chairman, under the terms of the Ordinance it will be in the hands of the Yukon Housing Corporation to decide upon who the head of the household is.

If it is a simple matter, such as Mr. Legal Advisor seems to think, that there would be no difficulty that a couple go into the -- and say that we want to sell our house under the government Employee Housing Plan Ordinance and the Manager of the Yukon Housing Corporation says "who is the head of the household" and they have decided, because the woman in the house is the one who is the government employee, says that I am the head of the household, then that is the end of it. Then there is no problem. How do you transmit that type of instruction to the Yukon Housing Corporation, I don't know.

I think that that is the problem that we are facing in this instance.



**Mr. Chairman:** Possibly, before we carry on further. I would just like to say that Mr. O'Donoghue has referred to policy and I understand that Mr. Miller might have some comments about the policy because this a program that was some time in coming. Perhaps we should ask Mr. Miller to be present on this important point.

Is that agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Madam Clerk, would you ask Mr. Miller to attend.  
Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I think it goes a lot deeper than just this piece of legislation, this specific thing. This head of household thing comes up very often and I think our laws across the country, as I said yesterday, are going to have to define this, and until such time, what are we going to do?

Now, right at the present time we see women wanting the recognition, and I can understand them wanting the assets -- a sharing of the assets of a partnership, a legal marriage, I can understand this. What is happening at the present time, and this is my opinion, is this head of household thing is jockeyed back and forth to which every way the household or the couple can get most benefits.

One day he is the head of the household when it is to their benefit to have him the head of the household by law, and then the next day she is the head of the household when it is of benefit to them to have her to be the head of the household.

I think somewhere along the line this has to be eradicated, because under your Income Tax Act, all of these, if you are going to make it equal status then you have an awful lot of legislation and an awful lot of legal obligations that has to be changed in order for us to tie in with that. We just can't eliminate head of household in this legislation and feel that it is going to be equitable with Income Tax and all the rest of it.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, to get back to what the Honourable Minister for Local Government has said, if the Yukon Housing Corporation is the one who is going to be deciding on a definition of the head of a household, I know from experience, from working with them that the head of the household to them is a man. When they are figuring out the rent for various people that are involved in the Housing Corporation this has been the case, inevitably.

**Mr. Chairman:** Thank you, Ms. Millard. Mr. Miller has now joined us.

Mr. Miller, before further comments are heard by the Chair, the problem has come up, over Section 2 of the Government Employee Housing Plan Ordinance and some of us are rather concerned as to why the words "head of a household" are inserted in the definition of "employee". That is what the discussion is about.

Mr. Berger, do you have a comment to make?

**Mr. Berger:** Yes, Mr. Chairman, I completely disagree with the Honourable Member from Kluane on the benefit that the heads of household could get. I think the government administration right now is using it to their advantages, because women hired as teachers or any other position and they are not considered as head of household.

If I as a male be hired by the government tomorrow, I am considered automatically as the head of household. I beg to differ with you, it is not the family that is going to get the advantages on it, it is the government that is using this.

**Mr. Chairman:** Thank you, Mr. Berger. Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I find this Ordinance very inadequate in the fact that if--and I am going to make comment on this, if and I'll use myself for example possibly or anybody, your wife is drawing \$12,500.00 per annum from the government, I am drawing \$12,500.00 per annum from the government, and we decide that we must sell our home or anything, this Ordinance does not, in any way, say who is even the head of a household, or who--who are they going to decide on. I does not say in here anywhere, and I think it does need to be changed so that there is either the person that is drawing a higher rate of wages, or is a male or female or otherwise or whatever, but in any case whatever, I think it must be decided.

**Mr. Chairman:** Thank you, Mr. Fleming. Perhaps I could direct a question at this point and I recognize Mr. Lang wishes to speak, but I would like to just direct a question to Mr. Miller. Why do we have to have those words in that Section, Mr. Miller?

**Mr. Miller:** Mr. Chairman, the prime reason for having them there is so that employees of the government, and I'll try and city an example. There are many cases where we have employees of the government, male or female, whose wife or husband is working for some other company and has the benefit of a housing plan with that other company.

Under this circumstance, these people--this couple could be eligible for the benefits of two plans, one provided by someone else and one provided by the government. So this is what we were trying to cover off, is somebody not being able to make, if you like, some deal not to the benefit of the government, that's really all we were trying to cover off.

Now, the question raised regarding head of household, we have many instances in the Yukon Territory where women are considered to be head of household, these are employees of the Government of the Yukon Territory, many instances, where their husbands are unemployed, or where they are working at some other job. It depends, in alot of circumstances, on when they were hired.

I can think of two or three teachers over the last couple of years who were hired, the wife was a teacher, the husband was not. They decided to come to the Yukon. As far as we were concerned, that woman teacher was head of household because she was employed by the government. Her husband was unem-



ployed at the time, so there was only one head of household, one wage earner, if you like.

Now, you can argue this one til, I suppose, the end of the weekend--

**Mr. Chairman:** Til the big freeze?

**Mr. Miller:** 'Til the big freeze, yes. It's a question of rationale. Now, we don't intend to discriminate against anybody.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, what I want to know, is the head of household decided by income?

**Mr. Miller:** No, Mr. Chairman, the head of household wouldn't be decided by income. The head of household could be decided by, on the basis of who was supporting the family or who wasn't, on who the house was registered--whose the name the house was registered in. There could be any number of criteria.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, therefore, if you have a permanent employee in the Territorial government, in all likelihood they could be classed as head of the household as far as this Ordinance is concerned?

**A Member:** A woman?

**Mr. Miller:** Oh certainly, there is no intent to discriminate here.

**Mr. Chairman:** Well I must be awfully naive or slow, because I still don't understand why those words are there. Miss Millard, I understand that you would like to make a motion?

**Ms. Millard:** Yes. I would like to move at this time that the words "Head of a household" be removed from this Section. Do I have a seconder?

**Mr. Berger:** I second that.

**Mr. Chairman:** We will have discussion.

**Mr. Lang:** Mr. Chairman, does this mean that in other words, if you are an employee of the Territorial Government, permanent employee, you are eligible under this plan?

**Mr. Miller:** No, it wouldn't necessarily mean that every--

**Mr. Lang:** I mean if you qualify for one plan. I see your point before in taking the idea of them being eligible for two plans, when one is in private industry. But if they were only eligible, say a couple are only eligible under this one plan, that Territorial employee could make use of this plan?

**Mr. Miller:** I don't know of any reason why they couldn't.

**Ms. Millard:** Only within the--excuse me, Mr. Chairman. It seems to me only within the definition of head of the household, and that is being defined by the Yukon Housing Corporation we are being told, and I know from experience, that the definition that the Yukon Housing Corporation has, it is generally a male, and a lot of times even when the unit isn't married, the head of the household is considered the male of that unit.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman--

**Ms. Millard:** Excuse me, Mr. Chairman, I'm really sorry to have to leave at this point, but I have to go over to the Travelodge and be interviewed. I would rather be here, but I must leave if I have your permission.

**Mr. Chairman:** We have a motion before the Committee that has been moved by Miss Millard and seconded by Mr. Berger, that the words "head of the household" be removed from Section 2 of the Ordinance.

Is that the -- that's the Motion?

**Ms. Millard:** Yes, yes.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** You're going to have to make a deal with somebody. I can see the Legal Advisor's viewpoint, that you either have a head of a household or whatever the terminology is concerned. I think the main criteria is that an employee, a permanent employee of the Territorial Government qualifies under this plan, and this is what Mr. Miller stated, that this is true.

**Mr. Chairman:** Well, Mr. Lang --

**Mr. Lang:** To me this is the --

**Mr. Chairman:** -- if I might just comment on that. The deal that's made is with the owner of the house. That's who is selling the house.

**Mr. Berger?**

**Mr. Berger:** Mr. Chairman, couldn't it be possible to put the determination on the permanent employee who is the title holder of the house.

I think it would solve all the problems.

**Hon. Mrs. Watson:** They could just transfer it back and forth.

**Mr. Berger:** This is not our business what the people do with their house, just as it is the employees business, I think.

I think it should be up to them, the family to solve their own problem. I think, leaving this in there we are giving too much power to the Housing Corporation and I can't see your good intent in this plan and I actually think it is one of the best plans the government came up with but I think to give one person so much power, I don't think it is right.



**Mr. Miller:** Mr. Chairman, there's no intent here to give the Housing Corporation any power. The Housing Corporation, to my knowledge, has never discriminated against either male or female when it comes to head of household. It's a question of who determines they are head of household.

The question about title, the individual selling the house to the government must be able to deliver the title in this Ordinance. That comes further on. Most titles today are joint tenants' titles, they are not individual titles, so what do you do when you get a joint tenancy title? They both own part of it.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, in other words do I take it that you can have a joint tenants' licence, even if one of you are working for the government? That's the question. Now I would like to comment on this. I see nothing wrong with the plan or anything else, except that I just don't have a definition of who is head of the household. It's just that simple.

Who is the one that has the contract with the government for the home? As the Honourable Member from Kluane stated, just mentioned a minute ago, it could be transferred so it would be a problem. I agree again if they transfer it, transfer it, transfer it down the line, but under this plan, do you mean that somebody can just transfer what ownership he has in that home up until the time it is not his, to just anybody in the Territory? I can see him transferring it to another employee, that is working for the government, but I can't see him transferring it to me or just anybody. But this is all that I am not clear on, is the definition of head of a household. Fine, but who is it? Who is going to make that decision?

If two people are all of a sudden leaving the Territory and they get into a hassle which can happen between man and wife very easily over something like this, and it goes to court and who makes the decision in the final analysis, as to who actually owns that house if they say, they both own it.

**Mr. Chairman:** Thank you, Mr. Fleming.

Just before we hear from Mr. Legal Advisor, Miss Millard does have an appointment with the CBC crew, so I think possibly this might be a good time to recess.

**Some Members:** Agreed.

**Mr. Chairman:** Mrs. Watson wants the last word.

**Hon. Mrs. Watson:** Thank you, Mr. Chairman.

Rather than go along with the motion to automatically leave "head of household" out of the Section 2, the Honourable from Hootalinqua has brought up some really valid ideas, and I would ask the Committee to give us the opportunity to take it back and see whether we can come up with something more explicit under head of household, rather than, you know, just drop it right now, whether we can come up with something a little bit better and more explanatory than what this is.

**Mr. Chairman:** Mrs. Watson, we will be recessing until two o'clock this afternoon. We have got a very full afternoon, and full two or three days. I don't think we are going to get back to this particular Bill until next week.

**Hon. Mrs. Watson:** Well, Mr. Chairman, that would be just fine, that would give us the opportunity to review that Section, because I don't think you can do it overnight.

**Mr. Chairman:** Possibly as well as just reviewing the Section, we might also expect some good reason as to why the words are there anyway.

On that note, and being the Chairman and having the last word --

**Mr. Fleming:** I would like also -- we came to 4(b), and in this case they are going to take this Ordinance back and look it over, and I am very confused as to this unit has been -- satisfies the Corporation that the housing unit has been on offer for sale.

Now, I would like --

**Mr. Chairman:** Mr. Fleming, if I might interject, I will allow that question, but we seem to have moved back to the specific issue of head of household, and I will certainly entertain your questions when we get back to that Section.

**Mr. Fleming:** Mr. Chairman, it will come back to that Section?

**Mr. Chairman:** Oh yes, you will certainly have the chance. Thank you.

Mrs. Whyard would like the last word on this.

**Mrs. Whyard:** Mr. Chairman, I tried to get up earlier to say that I'm not entering this discussion, which may be of valuable one considering other legislation as well as this particular Bill, because I'm opposed to the principle of the entire Bill.

**Mr. Chairman:** Thank you, Mrs. Whyard.

We will then declare a recess until two o'clock.

Mr. Miller, we won't expect you back this afternoon.

**Recess**

**Bill Number 2 Continued**

**Mr. Chairman:** I would now call the Committee to order. At this point we are moving back to Bill Number 2 more particularly to an item that comes under the grant for Social Service Agencies of \$40,000.00 That's in the green book at page 31, and that's item 534, and as the Honourable Members will recall, we had some debate on this item and then we agreed to call the interested social service agencies themselves before us as witnesses.

The main reason for this is so that they could each give us some brief background as to exactly what



functions they are trying to perform, and to give us an idea of their budgetary requirements.

Now, we have a good number of witnesses present in the gallery, and before we invite them, or any of them to appear before us, we ought to agree on the general format. My first comments would be that, as Chairman, I would like to limit debate so that Honourable members will try to restrict themselves to asking fair questions of the witness relating to clarifying their role as an agency, or as a society, or relating to any assistance they can give us with regard to any aspect of the availability of monies for them from other levels of government.

I simply want to warn the Honourable Members that I am really going to try to be fairly stern about limiting the questions, the time for debate, and I am sure that many people here are very much in favour of the agencies involved, but the time for debate about their importance and the importance our government should place on them in the budget, will come at a later date when we once again go back to item 534 in the green book for the first time, to clear it the first time.

So, are the Honourable Members agreed with this -- these limitations firstly?

**Some Members:** Agreed.

**Mr. Chairman:** Now, we all have a list, I believe or have we -- of the main participants that have been invited. I guess I'm the only one. Well, the witnesses are as follows:

Mrs. Rene Alford, and she would be representing Social Services Society. She's the President.

Mr. Don Roberts --

**Mr. Fleming:** Could you go a little slower, Mr. Chairman.

**Mr. Chairman:** Yes. Mrs. Rene Alford, Mr. Fleming, and she will be representing Social Services Society. She's the president of that group.

And we have Mr. Don Roberts, and he is representing Yukon Family Services Association. He's a director, and that Association is a member of the first Society, the Social Services Society. They were more or less formed under the first group.

The next witness named in this document is Mrs. Kip Veale, and she's representing Yukon Child Care Association, and she is the president. And again, the Y.C.C.A. is a member of the first group, the Social Services Society.

The next name on this list is Mrs. Jo Anne Waugh -- that is W-a-u-g-h, and she is president of Y.W.C.A.

The next name is Mr. Jeffrey Choy-Hee, and it's hyphenated, C-h-o-y dash H-e-e, and he is a director of Skookum Jim Friendship Centre.

Now I have briefly discussed the format with some of these witnesses and what I thought might be the best way of approaching this large number of witnesses is, possibly, to have Mrs. Rene Alford give us an introduction to her Society and explain, briefly, how the other members, or sub-societies were formed, and any comments that she might have on the budget of the Y.T.G. and what she feels, in the broad sense, ought to

be the aims of our government with respect to their treatment of the private agencies.

That will be rather brief and then we could have some questions at that time.

I would then ask her to remain at the witness table and she could be joined by Mr. Don Roberts. Possibly Mr. Roberts could come forward with her initially, and Mr. Roberts could give us a brief outline of his society and answer questions about their budgetary needs.

When we finish with that society, we could then have witnesses from the Y.C.C.A., I understand that Mrs. Veale has two other members -- or directors from that society, I rather suspect that that might take up a fair amount of time.

After we have questioned those witnesses about Y.C.C.A., we could proceed on to Y.W.C.A. and then Skookum Jim.

I would then like to hear further, as a sum up, a summary, possibly from Mrs. Alford and we could ask her some general questions and conclude.

Does that sound like a reasonable approach?

**Some Members:** Agreed.

**Mr. Chairman:** Fine. I would then ask Rene Alford to come forward and Don Roberts.

Mrs. Alford, possibly you could give us a brief outline of your society and generally the kinds of things I was intimating the Honourable Members could expect as an introduction.

**Mrs. Alford:** Yes, thank you Mr. Chairman, if I may clarify something, the Family Services Association and the Child Care Association have had, in the past, some connection, originally, with the Yukon Social Services Society, but they are not, at this point, or have never been once they were constituted as separate associations, are members, we are not members of the Yukon Social Services Society at this point.

The Yukon Social Services Society did develop the Yukon Family Counselling Service, which is now Yukon Family Services Association, and applied for their first grant and we did develop the first child care centre in Whitehorse and helped with their funding at the time.

In order for them to be able to qualify for government grants, it was requested at the time, you could say, it was required, absolutely required that they become separate or permanent associations and although we have maintained some informal association with off-springs, you might say and certainly a great deal of interest, there is no formal membership of those two associations in the Yukon Social Services Society now, as a body. There are members who are common members of both, but there is no group membership.

**Mr. Chairman:** Thank you. I was misled by the document before me. Sorry. Thank you for that clarification.

**Mrs. Alford:** We have worked together on different projects too, but more as an ad hoc kind of association rather than a formal membership relationship.



The Social Services Society, as I have mentioned, has as I have just mentioned, has developed over the past several years, 12, 13, 14 years several social services in the Territory.

We have not, however, submitted a grant request to the Territorial Government for this coming fiscal year, but our involvement and our interest in the grants to social service agencies is still very great, however it is more from the point of view of what the grants policy is and how it is set up.

Because several of the Associations that are now seeking grants from the Territorial Government were originally formed by this society, we have retained a great deal of interest in them, on the one hand, and on the other hand following Sessional Paper 15 last year, we became very interested in the opening that seemed to be given by the government to some kind of more organized approach to the grants policy. At the same time this led into the question of the government view of private social services, and these two questions are really the ones we feel are central.

In other words, the budget items can be discussed year after year, and they are being discussed year after year, and it is certainly very gratifying that you are taking a great deal of interest in this particular small item this year, but on the other hand, what we need is a continuous type of well established policy that will help social service agencies understand how their grants are established and how they are being considered, so that we don't feel all the time that they are in a constant state of instability and insecurity and at the mercy, really, of things over which they know nothing or have no control.

So in this respect, I would like to say that following Sessional Paper 15, the Social Services Society did get together with social service groups that were seeking grants or had already received grants and were hoping to keep receiving them to maintain their services. The common concern was very clearly shown as being exactly this, that we would like, at this point, to start working towards a more organized approach to the grants policy.

We did quite a bit of work with some of these groups following Sessional Paper 15, and we are hoping that some of this work can be used in whatever plans are contemplated by the government in the future, either to follow up on Sessional Paper 15, or to revise the general policy regarding grants and regarding private social services.

We hope that the objections we'd have to Sessional Paper 15, based on the fact that it had been prepared without any consultation with any of the private groups, will not be again -- will not again have to come to the floor, that the mistake will not be repeated that whatever policy is going to be prepared, will be prepared without consultation with us. We hope very much that all service groups, all social service groups will have a chance to express their views, express the way they see their role and why they see it that way, and have some input into the official policy.

I think at this point, in brief, this is really our main concern. I have a more elaborate paper here which I would be very happy to reproduce for each Member to have a copy later on, but this is really the summary and the basis of our position at this point.

I just want to add as a last word, that I very much appreciate the interest of all our Elected Members in the efforts that private groups of citizens have put over the past few years, in the hope of serving the needs of their community.

**Mr. Chairman:** Thank you, Mrs. Alford. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, perhaps it could be explained that Sessional Paper 15 is the proposal to have an umbrella group which would assign all monies budgeted for such private services.

**Mr. Chairman:** Thank you. Anything further? Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I realize the primary consideration of Mrs. Alford regarding an overall plan, as far as the development of funding, et cetera, as far as the voluntary agencies are concerned, but I think this is going to take time to evolve.

I am wondering about your budgetary requirements as of this year, as of March the 31st?

**Mrs. Alford:** As far as the Social Services Society is concerned, we really have not been used to hope for any particular money for ourselves, because we were several times told in the past, "Unless you have a very specific project that can become an operating service, there's no need to come to the government for money for your own activities". It has been a very great difficulty but we are now resigned to the fact that fiscally speaking at least, on the very narrow basis, there is some merit in this viewpoint and we just have to keep going without any resources, financial resources.

When we have requested money it was for a specific project, like, we did the first study of the counselling needs, and we presented the detailed work plans for Family Services and made the request for their first year grant, and it was turned to them and didn't even come to us -- well it came to us just with a condition that it be turned to them.

We--this past year, in conjunction with two other organizations, the Mentally Retarded and the Learning Disabilities Association, we requested the grant for feasibility studying to general rehabilitation centre, and we have gotten this, but those grants are very specifically earmarked for very special projects and they certainly are not coming to the society as part of its general revenue.

**Mr. Chairman:** Thank you. Any further questions? Mr. Fleming?

**Mr. Fleming:** Mr. Chairman--Mrs. Alford, have you ever in the past approached the Federal Government under your Association for any of that type of grants that they have, other than the Territorial Government?

**Mrs. Alford:** We obtained, I believe it was an Opportunities for Youth Grant --some years ago, I forget the exact date, five or six years ago, from the Federal Government to conduct one particular project



again. This past year we have, in conjunction with some of the other social service organizations, prepared and presented a fairly --a fairly big grant request to the Department of Health and Welfare for a demonstration grant precisely on this work for coordination and strengthening of also private social services, yes, and I believe we have sent each one of you a copy of this.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, what is the amount of the monies that you say you have applied for? What is the amounts you have applied for through the Federal Government?

**Mrs. Alford:** The amount for the first year would be \$77,000.00.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, when will you know whether or not you are going to receive this grant?

**Mrs. Alford:** At this point the proposal has to be, let's say, reworked, because we have now been informed that the Territorial Government would not be interested in supporting this project, and from our contacts with the Department of Health and Welfare in Ottawa, we understand that we now have to take another route if we wish to keep with the project. And instead of presenting it on the basis of cooperation or tie with the Territorial Government in the matter of funding and support of private social services, we have to do it on the basis of just the private social services themselves, so that the brief has to be reworked on that basis. All we have from National Health and Welfare is that they will be interested in that other approach, and depending on how fast we work and how fast and favourably they look at it, I can't really tell you. We are still struggling in other words.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, I still don't understand--you have applied for a sum of \$77,000.00. Now, I get the impression from what you have said that you are more or less the mother organization of these other organized societies here. Now, whereabouts are these funds going to be spent? Are they going to the smaller groups, or--?

**Mrs. Alford:** Yes. It's a difficult question in some ways. It would require a fair amount of time to cover the details, and I'm afraid that a short answer might not do justice to all its ramifications, but briefly the proposal has two main thrusts. It goes into something which has not yet been attempted, and which, practically every group, has found to be to its detriment, that it hasn't been attempted, namely some sort of coordination among social services themselves, and some sort of supportive services on an overall basis, either in the planning or in the development of new activities to meet the needs that we encounter every day in our operation, or simply the type of services that

are not covered by the very minimal grants that those associations receive, and that could then be pooled.

And certainly also it has a very ambitious side to it, to involve more than the Whitehorse community in this development of social services. It has always been a sore point with many of the established organizations that they are called the Yukon something or other, and they very much want to be totally for the Yukon, but because of their very, very small resources, financially and consequently in personnel, they cannot help other communities.

Now, the Social Services Society at some point itself, had a branch in Mayo, and our constitution provides for branches anywhere in the Territory. We found it practically impossible to be of any service to that branch, because we just haven't got the resources to send somebody there, you know, and somebody would have to go their own time, and some of our members did it on their own time, but you will all realize that as long as we are restricted that way, we have no money to cover travel expenses. I mean, these are only very small examples, but of a very big over-all problem.

So certainly strengthening existing services, helping the picture to become more available to every community in the Yukon is another aspect of it. I will admit it's a very ambitious project. I will admit it might have to be revised in a way that we will start it smaller, but after so many years of frustration, of not having enough to do what we felt should be done and could be done, I guess some of us suddenly decided we might as well go for what we know is really needed even if it looks staggeringly big.

**Mr. Chairman:** Thank you, Mrs. Alford. Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I think that reply answered most of my questions, but I would appreciate it, if Mrs. Alford would give us the opportunity to hear her clear definition of what her society and the various organizations, how they can function in contradistinction to how the government could function in somewhat the same areas?

What are the advantages of having a voluntary organization where government organizations are in the areas with which you represent?

**Mrs. Alford:** As a matter of fact this is something that we are working at right now, to put it in, let's say, well organized and well developed form. In a way I am sorry that I have to go ahead and do it just out of the blue.

I will try. We are very much aware that social services have to be-- you know I would not just say supported, but have to be performed by government in, I would say, a very large proportion. We are very much aware of the trends in our society and the conditions in our society that demand that government, which is set up for all the good of citizens, take care of social services.

This is certainly not our position regarding private social services. It is certainly not one of either hostility or refusal of the government's role, as has been mentioned before.

There are such things as statutory programs in the



field of social welfare, which obviously only the government is equipped to discharge. However, there are two things here. Number one, in some areas-- there are still areas rather, where we maintain that private services can function better than government.

Number two, from the users' point of view, rather than the planners' point of view we maintain there is a great role for private agencies to play even in areas which are the responsibility of government, and I am stressing the users point of view.

Now, we have had over the years, many representations at some of our meetings from various groups, or even just ordinary private citizens telling us that when they are in the process of being helped by one particular government agency or another they often find it bewildering, they often find that there are, as was quoted in this Chamber last week, several agencies that offered to help them and they really feel incapable of coping with the help that has been given them, very generously and very competently, no doubt, but still the user himself or herself, needs to have somekind of help, if you want, to receive the maximum advantage from what is actually available.

We have people saying to us when they come to seek help from one agency, they say, "sure we can do this for you, but you should also see that agency." So they go to the other one, the other one says, "yes we can do that for you, but have you seen the other one?" "Oh, yes we have", "Well then we will try to do what we can and you will get from them what you can, but there is also another one."

Eventually it is a very pragmatic picture for the user of social services. Somehow or other even because of their own misery or because of their own inability to follow through or to understand what is going on, they cannot get all the benefits that are actually available.

Now, many of the private social services that are now functioning have made this point over and over again over this past year when we prepared this total big project that we just mentioned.

What is desperately needed is a person, or persons, if there are too many cases, that can help follow through with the user of services.

I have heard this Assembly debate or consider the need for co-ordination and I agree there is need for co-ordination. We must not think of co-ordination only at the planning level or at the service level, we must think of co-ordination at the users' level. I maintain at the users' level the private agency or private involvement is necessary for it to be human, and for it to be effective.

That is the users' level of social services.

There area, as I said, also some social services which, by their nature, are better discharged by a private agency. As far as I am concerned, counselling, the type of counselling that the Family Services is doing, and I know some of it because we helped--we set it up originally and I am still interested in it all these years, is a prime example of this. I am sure Mr. Robertson mentioned this.

Certainly it is the type of help that needs to be done in a more private, in a more, let's say, immediately -- I hate to say human, I don't mean that government isn't human, or that the workers' that are in government agencies aren't human, they certainly are, the more administrative approach that is required, that is ab-

solutely necessary for government well-being, for government safeguard, does cut out a lot of what is needed in some level of help.

Now, Child care for example, it is another area where, a lot of what is involved has to do with the family unit, with family relationships. Those has to be very careful, not only understood and maintained but they have to be a part of the work that is being done.

It is much easier for a private agency to have a relationship with family on the personal basis than it is for a big government administration. This particular view is not just our own. We have done extensive reading and research in the matter across Canada and North America as a whole and we find that it is a view that is largely accepted that there is a place for private social services. I have only mentioned two examples, but I could go on and on and give several others where this need for personal human contact, personal touch, if you want, personalized service is absolutely prime.

Another thing, it is much easier for private groups to be in tune with the needs as they exist at the grass roots level.

It is much easier and I would say that this is their prime function, this is what they are set up for. To help government. They have to pass on to government what is going on and still they have to pass on to the people the help they get from government in its translated form of personal services.

**Mr. Chairman:** Thank you, Mrs. Alford. I think what I would like to do Dr. Hibberd is, move on to the next group because Mrs. Alford will be available at the end of us hearing from all groups. Possibly we could get back to her if there are any further questions at that time.

I think that has given us a fairly good introduction, unless you have something that you are adamant about.

**Dr. Hibberd:** We have a subject that we really haven't touched on and it may be very pertinent at the time.

I was going to request of Mrs. Alford what form of jurisdiction would the voluntary agencies accept from the government if they were to be funded by the government?

**Mrs. Alford:** Are you relating this to the question of the accountability?

**Dr. Hibberd:** Yes.

**Mrs. Alford:** Well this certainly has to be accountability. We receive -- private agencies receive money, they have to be able to account how they spend it. On the other hand, I certainly wouldn't see this jurisdiction, as you call it, of the government, extending to deciding what policies private agencies should follow, and of course I think probably it is a very burning point, and a point that has already led to some degree of let's say misunderstanding, or dissention.

There has to be some accountability, but there also has to be some trust on the part of the government to the group that they are actually supporting. In other words, accountability is not just a series of figures on a piece of paper at the end of the year to show you what



the money had been spent for. Accountability also comes from the actions and the support that the citizens, the individual citizens give to those groups that decide whether they are devoting a lot of their energy and efforts to devise policies that are not to their own interests. I mean, they don't do it for their own interest, they do it for the benefit of the community and they can, if they can give justification and reasons for those policies, I think they are going to have to be accepted as meaningful. In other words, they can still be discussed, but they should not be dismissed just because they haven't been the policies that one or other official of the government, himself or herself might hold. This is the big danger.

In the realm of social services, of social welfare, one thing I have found after several years of reading and listening and studying, is that there are many, many views about practically everything, so one cannot say that only one view is the gospel truth. Certainly one person is going to hold one view, and let's hope strongly only strong opinions can help society progress, but unless there is a willingness to listen to other people's strong views and their reasons for them, it's not going to work, and this is what I personally would ask the social service agencies, that they be given the chance to develop their policy. Mind you, so far they have been given this chance to develop them, maybe not to keep on implementing them but certainly to develop them, that they be given the chance to develop their policies; that they be given the chance to justify their reasoning, and thus be taken into account, rather than just somebody else's policy who happens to be a government administrator.

**Mr. Chairman:** Thank you, Mrs. Alford. Perhaps the -- we could now hear from Don Roberts, just a brief outline, Mr. Roberts, of your agency's functions, and I think everybody has received some materials, so that could be fairly brief.

**Mr. Roberts:** I would like to take this opportunity to thank the House for inviting us here.

I think if you refer to the green sheet which is the main thrust of our work in Family Counselling and has been for a number of years, what we have done is to break down into statistical form, the kinds of things that we have been doing.

The title of our Association has been Family Counselling. We felt that in order to encompass a more broad title and the work that we are doing that we should change it to a more acceptable term, so we have changed that to Family Services, but counselling is still one of our main thrusts in our organization.

You will see there a breakdown of the numbers or the types of counselling that we do offer and have offered, and you can look at the date -- this is from January the 1st to March 15th. We just took a sample time, we didn't take the whole period. One of the main reasons that we have had extreme difficulty in the past in having a full time director. This is only our second year of operation under a full time director, and of course before that it was half time. And as Mrs. Alford has mentioned, the idea of going from one year to the next without knowing whether you can operate the next year is a very crucial situation for our services.

There's no point in me going through the number of hours that are spent in the various categories. I think you can see them for yourself there, but this is the main thrust of our organization, that of counselling. Some of them are hypothetical, for example within the last number there, number of possibles, you can see possible, it's underlined, I think this is from the point of view of the counsellor, and again it's a trust factor that he feels the situation has been corrected.

Another aspect of our role is that of Family Planning and Family Life Education. The Family Planning organization works under our umbrella, if you want to call it. They have a Committee which is answerable to our board, and of course they are responsible for certain aspects of family planning, and again you can see that from the things that are listed, that we have done a number of things there. We advertise, we've had a seminar for students of the Carcross Community School. We had a very successful three day Family Life Conference last December, where 50 professional persons -- I'm sure there wasn't only professionals there, there were many housewives, there were many walks of life at this conference and it was very successful, at least the feedback that we get from the people that attended it, and we would hope that we could carry this through in the forthcoming year.

By the way, this didn't cost the government any money from the point of view that it was funded through the Family Planning Association.

As well, we carry on programs in Family Life Education at some of the schools. The director has been involved with an ongoing committee that is now in the process of trying to establish a program in Family Life Education. This is an ongoing situation where there are parents and teachers involved in trying to set up a program that will be workable and feasible in the schools in the Yukon.

We have also had two seminars on parent/ child relationships, where we've had a number of people take part. These were at Whitehorse Elementary and Jack Hulland School. We've had small seminars as well for small groups and so on.

We have also -- our director has been involved in service to single parents, and again you will see the blurb there that this was in cooperation with the Status of Women Centre, where our director was involved in working with their organizer in planning a Bible organization, and which is today still functioning, and has served a very worthwhile purpose for these people.

As you well know, there are many single parents living in Whitehorse, and of course trying to maintain a standard of living as well as social contact, it's very difficult, so as a result, this kind of an organization has definitely aided people with common problems.

Now, that basically is the thrust of what Yukon Family Services is doing, but last year we were asked to take on another service, that of the Whitehorse Homemaker Service. The reason why they are separate is because we took this on as a condition of the grant, because it was going to be dropped. I think if you have had a chance to read it, you will see that the history of it has again started from a Federal funding, which eventually worked through the Y., and then gradually the Y. took it over for a period of time and then, of course, as most L.I.P. grants, they do run out



and as a result they end up with the society or the particular organization that they started is no longer there.

When we took this on, I suppose we were very green, and that's why the paper is green, in the sense of how we were going to fit this into our organization. We didn't really understand the ramifications of the Homemakers, and I think the people that were involved in Homemakers initially had a true concept, but again many of them were gone, so you really couldn't consult and find out how much trouble we had really bought.

And so through the Board, the Family Service Board, we decided that if we were going to do any logical approach to this whole Homemakers situation, that we better evaluate where it is, and of course, on this we did, through the limited funds we had, we were able to hire a part time coordinator, someone who could get together and discuss and evaluate where we are at.

It was felt, and as you can see through the brief, that it is something completely different. It is a total picture in the sense of a service all on its own. Its financial ramifications are very, as you can see very -- almost equal to the financial requirements of our services to operate the counselling aspect plus the other particular aspects that we do offer.

I suppose I should make one correction in here first, if you refer to the second last sheet where the budget, the second last sheet of the yellow, at the bottom there where it says "Approximate recoveries from clients' fees", there should be \$10,000.00 marked in there. That was a typographical error, and then the \$29,205.94 was a subsidy required. That would be what we would be requiring if we were going to operate a homemaker service on the basis that is set out here.

The budget for Yukon Family Services is the one that you received with no title on it, and it's this mimeo sheet. On it, you will see the projected budget that we are forecasting for the 75-76 year. The item that we did -- and again, this was the budget that was submitted last fall when the Executive Committee at that time requested the budget from all social services. And of course, we did not know what the cost of the Homemaker service would be at that time, so you can see at the bottom there where it says "Homemakers, \$2,000.00". To date, we have spent close to \$4,000.00 on Homemakers, offering it on a part time basis. So we would be deducting that amount of money from our total budget year for just social services, from the point of view of the Homemakers Service being a separate entity, or a separate budget requirement. So that would mean our total request would be \$28,500.00.

There's no way you can operate a Homemaker Service on \$2,000.00. We haven't been able to operate it from October on \$4,000.00.

What is going to happen as at the end of March? Homemakers will once again cease, because we have no monies whatsoever in order to fund this type of organization. If we are going to carry on with a patchwork type situation, which means and has all kinds of ramifications to it, then I suppose something could be carried on, but it wouldn't be satisfactory. - It wouldn't even be adequate.

We found ourselves, when we took on the

Homemaker Service, that we weren't even insured, we didn't even have disability insurance, we didn't even have many types of coverages that you need when you are working in other peoples' homes.

So what has grown from a 2,000 item, has grown to probably 10 and maybe more, and that's why it's on a separate submission altogether.

I'm afraid that we have made it very brief, but knowing that -- I think that facts and figure mean much more, we felt that this was the only way to do it, in giving you the information as we see it here.

Now, I am ready and available to be able to answer any questions as best I can. If something is not clear, please don't hesitate to let me know.

**Mr. Chairman:** Thank you. Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I would like to ask the witness if there is -- to his knowledge, is there any government agency that is capable, either is or is capable of carrying on these two functions about which you are speaking.

**Mr. Roberts:** Well, I suppose the reason why we are in counselling services is because again the grass roots participation that we get from the community, and these are volunteers who are in the community and working in different sectors of the community, see a need in this area. And to this date, again there is some potential I suppose you would say, in the Welfare Branch of maybe offering some of these services, and some of them probably are offered but to the extent that we offer them, I would say no. I would say that they do not offer as an extensive counselling service as we do, in the sense of cases that we have.

And in many ways, alot people don't want really to go to a welfare office for this kind of counselling. I think this is another thing.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, is there any confidentiality to these counselling reports that you undertake on the part of your clients? Are they made available to anyone outside your office?

**Mr. Roberts:** This is something that again, from the point of view of our director or our counsellor, has to be highly maintained. The confidentiality of any of these records is highly maintained within the office.

Now there can and has been, consultation with doctors, with psychiatrists, with welfare workers through our director, and I think through that avenue there has been some discourse and organized understanding of different cases.

**Dr. Hibberd:** A supplementary question, Mr. Chairman?

**Mr. Chairman:** Yes, Dr. Hibberd?

**Dr. Hibberd:** Does the Director of Welfare have any access to your files?

**Mr. Roberts:** Well part of the agreement, and we



talked about accountability a few minutes ago, and we are accountable for the funds we receive, and so we go through what we call the social audit, which is conducted by the Welfare Branch, Department of Welfare, Health and Welfare here in Whitehorse, and the files have been available to the person who has been doing the auditing. Just for the particular case, or the particular survey that they were doing.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I would submit that if I was in the same position in my own personal practice, that it is a completely untenable situation that such information can be released to any agencies whatsoever. This is confidential information, which should not be made available to any agency, except under court of law.

**Mr. Roberts:** I would say that's the only avenue. That may be only a sample.

**Mr. Chairman:** Are there any further questions? I have a question. We are of course looking at this sum of \$40,000.00 to be made available to all private agencies, social service agencies, and I'm just trying to get straight in my mind exactly what your requirements will be from those funds, and it seems that if one looks at the budget you've given us without the heading on it, the white sheet, that if you cut the Homemakers portion which is \$2,000.00 and the seminar, you would still be in the neighbourhood of \$28,000.00?

**Mr. Roberts:** Right, right.

**Mr. Chairman:** And you would be looking really to this government and more specifically to have \$40,000.00 for those monies, and this would only keep one facet of your operation going, is that right?

**Mr. Roberts:** Well, we would have to -- there's no way we could offer Homemaker service under the current budget as you see it there on the white sheet.

**Mr. Chairman:** Yes, the 28 would mean nothing to Homemakers at all?

**Mr. Roberts:** Nothing to Homemakers.

**Mr. Chairman:** And I was a bit confused about your proposed budget on the Homemakers service. If you were to carry on in the manner that you've been carrying on to this date, March 15, '75, what would your projection be for this year, this fiscal year?

**Mr. Roberts:** For Homemakers?

**Mr. Chairman:** Yes.

**Mr. Roberts:** Theirs would be \$29,205.94.

**Mr. Chairman:** I see, the \$10,000.00 is money recovered as fees?

**Mr. Roberts:** Right.

**Mr. Chairman:** Anything arising? Mr. Lang?

**Mr. Lang:** Mr. Chairman, I think everybody here is very sympathetic to what you have said. I would like to state one thing here and I think it was ably stated here this morning by my Honourable Colleague, Mr. McKinnon, but the fact is this budget that we have before us was signed, sealed and delivered here last year. We are dealing with dollars and cents just like you stated earlier, and the fact is we have \$40,000.000, not that everybody in this room likes it or dislikes it, but it's a fact of life, and I think the matter is that it's going to have to be divvied up accordingly to where you people see fit to -- for the most appropriate places the money should go.

**Mr. Chairman:** Just before we get into this, Mr. Lang, I'm going to rule any further comments along this line out of order. This is something we are going to be getting at once the witnesses are finished, and we get to this item as a Committee of the Whole. I think I made it clear at the outset that we didn't want to get into the overall policy, because I think that Dr. Hibberd will have something to say about it when the time comes.

**Dr. Hibberd:** Yes, Mr. Chairman, I resent him having the opportunity to make a remark without a reply.

**Mr. Chairman:** You will have your opportunity to reply, Dr. Hibberd. I am sure that all interested parties will hear from you.

Anything further on this budget?

**Mr. Roberts:** May I just offer one comment?

**Mr. Chairman:** Yes.

**Mr. Roberts:** We have really no source of revenue and it's either, I think one of the situations that we're put into if we do not receive the amounts requested, then there is no way that we can operate. I don't know where we are going to get the money. I'm not a magician and I don't think anybody is really, and I thought I had better just lay it right there on the table, that unless something of this nature materializes, then there's no way we can operate. We close our doors March 30th.

**Mr. Chairman:** Just so that I can fully understand your position, you definitely need, I can see the \$28,000.00 for the Family Counselling end of it?

**Mr. Roberts:** Right.

**Mr. Chairman:** And I'm not quite clear in my mind on exactly how much you need to provide some service on the Homemakers end of it.

**Mr. Roberts:** Well, a lot of work has gone into this through the person -- or the coordinator that we did hire for this purpose, and it was her feeling that unless we operate along the lines that has been suggested here, that again it becomes just a patchwork type of



situation. It doesn't become a feasible organization in the sense that people will not use it, because they don't know if it will be here today or gone tomorrow, and it's a very dangerous situation for people wanting to rely on the service.

And I think as mentioned in the brief here, a lot of people live up in the Yukon, they don't have families, they don't have people that they can rely on to help them out in times of a crisis, and I think this is where we feel we're at right now.

To offer it on a part time basis, I don't really -- we tried that for a couple of months and it didn't work. We tried it within our organization. There was just too many requests.

**Mr. Chairman:** Well you are going to lose some resource people in effect, if you can't keep them on. Isn't that the main point?

**Mr. Roberts:** That's right.

This is separate, that's why I consider them a separate item.

**Mr. Chairman:** Yes.

**Mr. Roberts:** I think we have got to keep it that way.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** I would just like to clarify some aspect here, the accountability you were talking about. I understand that the Director of Welfare has had access to your files in part of your accountability. I really am not clear on what this is -- the funds you've been given before have been --

**Mr. Roberts:** We have been audited, right.

**Ms. Millard:** Audited by the Director of Welfare?

**Mr. Roberts:** By his representatives.

**Mrs. Alford:** If I may say, Mr. Chairman, I was president at the time this came as an absolute requirement, and it simply was stated in a letter that this was a condition for our grant, that we would agree to a social audit, and when we asked what the social audit would be, we were told examination of the file, the case load and that sort of thing so this is definitely -- this was given as a condition for our grant.

**Ms. Millard:** Mr. Chairman, I wonder if the results of that social audit might be available to us?

**Mr. Roberts:** I have a copy in the --

**Mrs. Alford:** We have last year's social audit, which was the first time it was done, and we only have the summary of it that was given to us. I cannot say that's the full document, that we could give you the full document because we don't have it. We were never given it.

**Ms. Millard:** Mr. Chairman, would the Director of Welfare have that?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I think there's a lot of misunderstanding on this. When grant monies are given, and this is my understanding of the situation, when grant monies are given by various departments to various organizations, be they social service or whatever they are, we have been asking for a financial audit and a program audit, and I think this is what the social audit -- and I would hope that the program audit that is done by the Welfare Branch, is a confidential document between the organization and the Department.

It's an audit done of the program in order to provide assistance, and it's done by professional people who are on the same level as the professional people that are working for the Yukon Family Counselling. You have that type of audit done in your school system, it's a professional type of thing, and I would see possibly assistance, various recommendations made, suggestions made between the two groups, rather than a type of confrontation as the implications are here today.

I don't think this is the situation at all, and I don't think we should try to make it into a confrontation. It's a purely professional undertaking between two groups, professional groups, and I would certainly hope that this isn't the type of thing that evolves from this. I'm sure the counsellor for Yukon Family Counselling is able to explain the program, and that the people that one person from the department who is also a professional person, would be able to review the program with the counsellor, and I would hope that it's not going to be made into a big issue and a big confrontation, and I would hope that it is kept confidential, because I do feel that there is some confidentiality between the two professional people, and between the client and the counsellor for Family Services.

One other thing that people don't seem to realize, that there are audits done on government too by the auditors, and regardless of how confidential files are marked, they're not confidential to the auditors, and they do -- they periodically bring in professional people to do program audits too.

So, you know, it's just a routine thing, and I would hate to see an issue made of it.

**Mr. Chairman:** Just before we hear from you, Miss Millard, do the witnesses have any comments to make about this aspect?

**Mrs. Alford:** All I can say is that this social audit, as I have stated, was listed as one of the conditions to our grant.

**Ms. Millard:** Mr. Chairman, I certainly would not in any way want to have any confidential files in front of me. As a matter of fact, I have been given some confidential information in the last few days which one of our Honourable Members will -- can testify that I gave it back to him because I didn't want it, and the last thing I want is that.

I want statistics, and I would really like to know exactly how this money has been spent. Obviously there is a resource in our government that is being



used, the Director of Welfare is being used as a resource to audit this private agency, and yet we are not able to get the results of that audit, and I find it rather remarkable.

Mr. Chairman: Thank you. Dr. Hibberd?

Dr. Hibberd: I would submit, Mr. Chairman, that the very purpose of this meeting this afternoon and calling these witnesses is a confrontation. The confrontation is occasioned by the fact that the budgetary item for all the voluntary social services is \$40,000.00 which we now consider totally inadequate, and we are forced to confrontation to try to do something about it.

Mr. McCall: Hear, hear.

Mr. Chairman: Thank you, Dr. Hibberd. Once again, we are on the very boundary of --bowing to you at this point.

(Laughter)

Mr. Chairman: I certainly expect to hear a lot more on that aspect, Dr. Hibberd, when we get back to this issue and this subject in the budget, item in the budget.

Are there any further questions of Mr. Roberts as a witness?

Well thank you, very much, Mr. Roberts.

Mrs. Alford, possibly we could ask you to come back when we have finished with the rest of the witnesses.

We will be hearing from the Child Care Association next. It might be an appropriate time to break, say for 15 minutes?

#### Recess

Mr. Chairman: I would now call the Committee to order.

Mrs. Veale, could you introduce your fellow witnesses?

Mrs. Veale: Frances Willoughby is the vice-president of our Association and is a director of Them' Mah Day Care Centre, and Marion Jensen is our new treasurer of the Association, and she is the new director of Northern Light, new President of Northern Light.

Mr. Chairman: Mrs. Veale, maybe possibly you could give us a brief introduction to your Association and we are, of course, particularly interested in the budget that you require to stay alive this year.

Mrs. Veale: Well, first of all, thank you very much for asking us to be witnesses here. We're not able to sit down and really talk about our achievements of the last year, for the last several years as the other Associations have done, because we are only a year old, and really what I think we need to do is perhaps interpret what we are, who we are, what we represent, what we believe in and why, and perhaps that's really more relevant.

As you know from our letter, we are making really two requests. One that you consider in some aspect of

your budget, some money to help our centres that are in desperate financial need at the moment, but primarily we are asking the representatives here that they make a commitment to a policy of subsidization in future budgets. I think with that in mind, I better go into a little bit of background.

Yukon Child Care Association is named the Yukon Child Care Association, rather than the Whitehorse Day Care Association, with a great deal of thought and concern for the child care needs throughout the Yukon, whether it be in a day care centre, a drop-in centre, a parent co-op, a playschool, or whatever a particular community feels meets the needs of their children and families.

This is because we are really primarily concerned in the kind and quality of care that children receive when they are not in the care of their parents. This is why we spent all last spring drawing up our day care standards, guidelines for day care standards, which we borrowed very heavily from our Bible, which is the National Guidelines for the Development of Day Care Standards in Canada, put out by the Canadian Council on Social Development. And this was two years in the making.

There is input from every province in Canada and both territories, through working papers, through working sessions, through people involved in day care, to parents to concerned citizens, to social workers, to anybody who expressed an interest, and together after about a two year period, they came together with a consensus of what they felt were the real needs of children in care, away from the care of their parents.

We tried to summarize this, and we would be very happy to give copies of our standards to each of the Councillors, and we have adapted them somewhat to Yukon conditions.

We feel too that perhaps we should take an opportunity here to explain what we think day care is, or is trying to be. Because I think people who are unfamiliar with day care equate baby-sitting equals day care equals babysitting, and although babysitting is a very important function of what we feel day care is, we really feel that we go much further than keeping an eye on children, trying to keep them out of trouble and looking after their physical needs.

There probably is many different views on child rearing and discipline in this room as there are people, but I think one thing that we all agree on, anyone who is a parent who has done any reading of background with children, is that the years that the children are within the age group to use day care, the pre-schoolers, are the formative years, and these are the most important years of a person's life.

It is a very onerous responsibility for our staff, or for any parent for that matter, to mould a child, to help form his habits and attitudes, and it's a responsibility that we as day care staff and as parents who make up the boards of the day care centres, do not take lightly, and this is why we are very concerned with standards, and this is why we are asking for the kind of money we are asking for.

Children in full time care spend most of their waking hours with the staff of our centres. Our staff is therefore as much, or more of an influence on these



children, than their parents. Therefore we must meet the child's total needs, his nutritional needs, his dental needs, his needs to create, his needs to explore, his physical needs, his mental health needs, his cognitive and learning needs, his needs to socialize, and this goes much further than simple babysitting.

Some parents prefer babysitting, they have the right to this. We are not in any way trying to put babysitters out of business. Many parents prefer forms of group care, and this is why we see a development of day care centres. Nobody is forming day care centres to make money, as you can see by all our deficits each month; it's because we are responding to the needs that we see in the community, and this is a kind of need we are seeing all over the Territory and not just in Whitehorse.

Our pressing need today is outlined in our letter that each of you received. We have approximately 110 children in centres in Whitehorse today. We cannot wait three to four generations for a universal scheme which subsidizes every mother, babysitter and child care worker in the Yukon. We have to meet the real needs of 110 real children now.

This is not, and I want to stress this, a woman's issue. This is a child's issue, this is a family issue. We know it costs more to put children into group care than babysitting. We have rent, utilities, equipment, liability insurance, maintenance, many costs that come out of the parents' fee. A babysitter already has this covered in her living expenses, and in many cases a babysitter's income is tax free because there are receipts issued.

Therefore, to try to equate the cost of child care in a group situation to what the cost is in a private home is totally unrealistic.

We know that to provide the best possible care for our children, which surely is your concern as much as it is ours, costs approximately, if you look at our projected budget, \$200.00 per child per month. Slightly more for children under three. This takes in all costs, rent, food, supplies, depreciation of appliances and equipment, toys, replacement of equipment, et cetera, and a decent salary for our very hard working staff.

At the moment they are making \$4,800.00 a year to a top figure of \$6,000.00 a year. \$200.00 per child per month is approximately what it costs for a school age child in school, and yet we are meeting -- trying to meet all the children's -- the total needs of a child for eight to nine hours a day, twelve months of the year, and we don't feel that is particularly expensive.

We know that the very poor can have a subsidy to help pay their fees and meet the cost. We know that the very wealthy may be able to meet that cost, but we also know that 85 percent of our parents are in the middle or lower middle income group. They have no access to subsidy, and they cannot meet those costs. So, to keep the prices reasonable, which is approximately \$125.00 a month at two of the centres, slightly lower in the other two centres, what do we do? We do not replace or buy equipment, we do not get enough art and craft supplies. We do not have enough toys' we do not pay a high, even a living wage to our staff, and we do not have what we consider really enough staff to provide the quality of care that we want to provide and that we feel we could provide.

Our financial problems are compounded by fluctuations in the number of children attending our day care centres throughout the year. In the fall, every centre is jam packed. In December, there seems to always be a slight decrease in attendance. In one centre alone, 7 families left due to marital breakdown. The women left the Yukon with their children and the husbands in several of the cases stayed up here.

In the summer, people are on holidays and take their children out for a few weeks. Today, although two centres have as many or more children than they feel they can handle easily, another centre, for a variety of reasons has some vacancies. That's not going to go on forever, but things are so tight financially, that the centres with the extra children feel that they need that revenue. All centres suffer from fluctuations because, through the year, but because the revenue fluctuates, doesn't mean our costs fluctuate. Nothing but the food cost fluctuates. We still have to meet our payrolls, and this is why we are asking from you, \$29,000.00, whether out of that \$40,000.00 elsewhere in the budget, divided into two sums: \$5,000.00 to help pay off our debts, \$24,000.00 to pay for four salaries, one in each of these centres.

We do not feel that this is a frivolous request. Of all our pressing needs, are art supplies, playgrounds, equipment, toys, et cetera, our top priority is to increase the number of staff. The staff cannot spend their whole day with the children, because we have a ten hour day and they're on shift, because they have to cook, clean, do all sorts of maintenance jobs away from the children, and we feel strongly that the single most important factor in giving really good care is the amount of time that a child can spend with a staff member.

Now, funding. When we were looking for ways to finance what we felt were decent standards, over and above the parents' fee, and at no time have we considered free day care, universal day care, or getting rid of the parents' fees, we have kept hearing from private foundations, private businesses, various federal schemes, from L.I.P. to welfare grants to student programs, that they could not fund us because of the Canada Assistance Plan.

Last June, Howard Clifford, who is the Day Care Consultant from the Canada Assistance Plan Directorate from Ottawa, came to Whitehorse to meet with us to interpret what the Canada Assistance Plan was all about. He had no written material with him, the policy guidelines were not available, but during the meeting we asked a lot of questions and the following is our interpretation -- is his interpretation and our understanding of the interpretation from last June's meeting.

That number 1, parents in need can receive a fee subsidy.

2. That the centres' operating costs are 50 percent cost shareable with the Federal Government, and he went into this whole business of the amendments to the Act, to the Regulations of the Act, of November, 1972.

This amendment talks about day care is the only welfare service where the operating costs are cost shareable. The cost of rental of equipment, including



vehicles, the cost of either the purchase of or depreciation on any equipment. The cost of materials that will be used and consumed in the course of the operations of the day care services. The cost of rental of land or premises, or the cost of depreciation on any premises. Other operational costs that are directly attributable to the operation of the day care service, et cetera. It sounded marvelous.

In November during the election campaign, we telephoned Mr. Clifford in Ottawa to clarify the situation. Our understanding remained the same. Mr. Clifford offered to come to Whitehorse to explain the situation to us, and to Council. On Monday this week I again spoke with Mr. Clifford to ask specific questions relating to what we have proposed to you people. It appears that the interpretation of the plan from last June is no longer the case, but instead it is the following, and I've got his writing -- or his words written down.

There are two ways to share.

1. The welfare assistance route. Purchase day care on behalf of the welfare recipients, or a person who makes no more money than the person who is on welfare.

2. The welfare services provision, which is what we fall under. Not only for those in need, but those who are likely to be in need, and there's a rather hazy definition. There are principles involved in this. The whole financial aspect is the income test versus the needs test.

The needs test is an item by item expenditure, and the difference between the expenditure and the income leads to your subsidy.

The Territory can allow a family to have a full subsidy up to the amount welfare gives that size family, plus a reasonable amount for other expenses, plus a reasonable amount for non-cash benefits, plus a reasonable non-reoccurring expenses, such as clothing that might be quarterly or half a year.

But they cannot share in more than what the family would receive. The net -- the average net amount of income of the average Yukoner, so whichever comes first is where they stop.

There's a social needs test that is applied as well. Number 1, you must show the need for day care. For example, a one parent family working or in school or training, or a personal assessment made by a social worker from the Department of Welfare that there is either a problem in a home or a problem with the child that they feel that day care will alleviate.

If two parents are working, the social need test would be that both parents are working, or one is working and one is in school or training, or there is a problem in the home, or there is a child that has a problem that day care may alleviate.

The Territory can agree to subsidize anyone who may wish, but CAP will share only in the above.

Now, this whole confusing area of operating costs. Our understanding was clearly that there could be operating costs to the centre. Yes, there can be operating costs to the centre, but only through the individual, i.e. through the fees.

It means too that they will subsidize the full cost of

the service for that fee, which is not true in other services, so that if we feel that everything, including maintenance, capital costs and mortgage payments, whatever, comes up to a grand total of \$200.00 per space per month, that is what they will subsidize, 50 percent cost shareable, and that is what this actually means.

So here we are back to our dilemma. The people who are in need or likely to be in need, the people who are the very lowest income, can afford under a subsidy to pay the full cost of the service, and that's 15 percent of our families, but really the low middle income and the middle income families do not feel that they can pay \$2,400.00 per year per child for day care costs.

Now, I asked him a specific question, "What about the \$29,000.00 we asked from the Territorial Government, is that cost shareable", and I explained how we wanted to divide it in terms of \$5,000.00 to debts, \$24,000.00 to salaries. He said the answer is not "no". Marvelous.

Ottawa would be interested in any proposal the Y.T.G. comes up with. It would not be 50 percent cost shareable, but they would be interested in some form of cost sharing, depending on the income levels of our families.

Our needs are clearly outlined. The outside communities are expressing their needs. They are not eligible to any kind of a CAP assistance, because they are not full -- you don't have two working parents or you don't have, in most cases, one working and one full time in training. Many provinces, however, have met this by subsidizing over and above what is cost shareable. We know that there was 8 million dollars spent by Ottawa in 1973 on cost sharing arrangements. We also know that Saskatchewan alone spent eight point something million dollars in the year of 1974. There's no way half of that came from Ottawa.

We do not have access to United Appeal. We do not have access to all the other funding areas we have asked for.

The other thing I wanted to say is that we are also not a small interest group. Eleven point five percent of the Yukon population is under the age of 4. Twenty-eight point nine percent of the Yukon population is between the ages of 20 and 34, and this is the age of people who have pre-schoolers, and this is compared to much lower averages in the rest of Canada.

The kinds of surveys we've had from the outside communities bear out that it's not just Whitehorse that is asking for this. We have so far back from different communities, six communities that have answered, asking what are your needs, do you feel you ever need any place to leave you children, or what about a playschool type of program, and out of the total in these six communities, now three of them aren't complete -- Carcross, Carmacks and Mayo -- but Upper Liard, Watson Lake and Whitehorse, and the Whitehorse group is from the low income housing area, we have 175 questionnaires. Do they need babysitting during the day? Yes, 67.3 percent, they do.

Are you happy with your arrangements? 55 percent are, 45 percent are not.

Would you use a day care facility? Total average,



91 percent, yes. No, 9 percent.

Approximately 45, 50 percent, kind of half and half, now leave their children either with friends or with relatives. Thirteen percent leave their children with no one. We even have written into some of the questionnaires, I lock my children in the house. It's because they feel there is nowhere else they can leave their children.

I think I'll just, if you don't mind, read just a couple of comments; from Upper Liard, a mother writes, "Living in an isolated community which is snowbound six months of the year, there are often days together when preschoolers do nothing but sit at home. I feel their social needs are severely curtailed, and that they need the experience of other children. The number of resources available to a child in a small community are very limited, unless a mother is super-human, is a super woman, there are areas of play such as music and crafts that a child misses".

Another one from Mayo, "The summer months are very important. I would think three out of every five mothers work during the tourist season. Even in winter, I believe about 40 percent of the married women in Dawson have either part or regular jobs. I would rather leave my child in some kind of controlled care. Local babysitters can become most unreliable at times."

We get this kind of answer time and time and time again. And this from Watson Lake,

"I feel that there would be less welfare, happier mothers, especially single working mothers, which make happier families plus prouder families".

We are finding all levels of sophistication and non-sophistication in the kinds of responses we are getting. The need is there. We now are saying to you, our elected representatives, if we don't -- if we can't afford this, if we feel it is an important need for our children, will you help us, will you somehow find some way of getting us out of a very difficult situation?

**Mr. Chairman:** Thank you, Mrs. Veale. Are there any questions? Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would ask Mrs. Veale on the part -- I think this, I am referring back more or less to the letter from Lower Liard. Now can I take it --

**Mrs. Veale:** Upper Liard.

**Mr. Fleming:** Upper Liard, I am sorry -- from your point of view that you wish to run a service which is for the children actually, whether the husband and wife or whatsoever may be at work, or is it also a program just to cover children, regardless of whether the parents have to work or not? Are you backing such a program both ways, or just for people who are going to work?

**Mrs. Veale:** Mr. Fleming, first of all we aren't running the program. We are hoping to be in some way a help to the communities to run the kind of program that they feel best meets the needs of their particular community, and this varies from community to community. The kinds of requests that we are getting are primarily in Watson Lake, where there are a large number of working mothers, in Dawson a large number of working mothers. Their needs are a little

different, than in another community where there aren't very many jobs, but the women in those communities where there aren't very many jobs are also expressing a very real need.

In your own riding, there are two playschools. I don't know whether you are aware of them or not. In Carcross, Teslin starts on April the 1st, these are community efforts, and certainly people feel it's very necessary in terms of meeting the needs of their children, whether they are working or not.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Yes, I would just like to ask Mrs. Veale a question. Do you know of any operating costs of the cooperative community day care in Faro?

**Mrs. Veale:** The day care costs in Faro, they are paying their staff minimum wage. It pretty well evens out what they have in revenue and what they spend in cost, because they are rent free in the recreation centre. They have a number of -- they have 90 families actively involved in Faro and Ross River in that Faro Coop Centre.

They have usually about 37 children there, so these are -- there are only 8 full time children, and the rest are part time children. They've had a terrific amount of community spirit where they have had a lot of donations, and I think their staff costs pretty well even out to what they are charging, 75 cents per hour.

The parent who volunteers time gets a reduced sum of -- rate of 50 cents an hour if she is going to give, or he, which is great. Faro is terrific with their shifts. There are a lot of men who are involved too in this. If they go in more than I think it is once or twice a month, that they pay 50 cents an hour when their children are there.

**Mr. Chairman:** Thank you. Dr. Hibberd?

**Dr. Hibberd:** I would like to thank the witness, Mr. Chairman, for a very excellent presentation.

It has been my understanding that there was a Committee that was drawn up to look into the regulations dealing with the standards of child care facilities in general, and I believe you are a member of that Committee. Is that -- are the conclusions of that committee available?

**Mrs. Veale:** They're not available to us. That committee sat for the last time with us as a member of that Committee last June. The -- when we left, the standards that were in the -- these are regulations that are attached to the Child Welfare Ordinance, we understood that they were pretty well finished. There was a great deal of talk about how much should go in for child care facilities; for day care certainly there were going to be more stringent regulations for facilities that looked after children 24 hours a day.

I left for a two month trip out, and was told that I would get a copy of the final draught, which I never found, and since I have been back I have not been able to see what those regulations have said. I think they are sitting on the desk of legal advisor at the moment, and I don't know what the condition of it is now.

**Mr. Chairman:** Dr. Hibberd?



**Dr. Hibberd:** A question, Mr. Chairman. If you were a member of that Committee, I consider it rather remarkable that you don't have that information available to you. I would presume that these are the conclusions that you reached with the other members.

What was the reason given that this was not available to you?

**Mr. Chairman:** Dr. Hibberd, I think we are getting into an area that really isn't relevant to this particular subject, although it may be of concern to all of us. Can you restrict your questions to the budget problem and nothing else?

**Mr. McCall:**

**Mr. McCall:** Thank you, Mr. Chairman. I just would like to follow up on the question I asked before, Mrs. Veale. You did mention about the community spirit in a location like Faro. Do you feel that this is pretty much a set-back in the City of Whitehorse, when it comes to the total analysis of the program, the community spirit?

**Mrs. Veale:** I think the problems in Whitehorse, really stem from the fact that number 1, we are much, much larger. We are divided into, as you know, five different residential areas, that the over-riding need for day care is by working mothers, and that they just don't have the time to give that a non-working or part time working mother has in terms of making a parent coop work.

I think that really the situation in Whitehorse is unique from the situation -- I would see Faro as being a pretty good model for most of the outside communities, the kind of centre they could run.

We have a lot of energies expended by our parents in things like bake sales and bazaars and anything we can do to raise money and selling raffle tickets, but it's not that whole sense of community -- we aren't using a community facility like the rec centre at Faro.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Yes, and the reason why I said this is in my opinion, this is why I feel where you have a greater financial burden, this is correct?

**Mrs. Veale:** Yes.

**Mr. Chairman:** Mrs. Veale, the figure 29,000, that's your bare bones minimum, is that correct? It's that or shut down?

**Mrs. Veale:** The parents have made the decision that they will not shut down, because there aren't alternate forms of care. When, for instance, one of the centres raised their fees to \$125.00 a month, they lost three families. The next week, all three families were back saying we can't find private arrangements, will you please take our children back? The decision has been made by the parents, we simply cannot shut down.

So our only source now of keeping open is to bring in more children, and really compromise ourselves in the quality of care we are giving.

**Mr. Chairman:** I see. Are there any further questions? Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, since it was my motion in council the other day that we bring Mr. Clifford in to give us a clarification of what federal funds were available for subsidization of day care, would Mrs. Veale agree that it is still worthwhile having him come to consult with Council?

**Mrs. Veale:** I would recommend that very highly; and he again expressed an interest in coming.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I really don't think that's necessary. We just received the policy guidelines relating to the provision of day care service for children, and it ties in very much with your last conversation with Mr. Clifford. And they're quite explicit, I don't think there would be any argument in the interpretation of it at all, and I believe the Clerk's office made several copies of it for distribution if people want to have it.

**Mr. Chairman:** Thank you, Mrs. Watson.

**Mrs. Veale:** I take it that one of your primary concerns is to have a policy from our government, so that you in turn have some security of your future from year to year. Would that be -- ?

**Mrs. Veale:** Yes.

**Mr. Chairman:** So it's really a matter, I would take it, of your getting together with Mrs. Watson at some future date to try to work out a long range program, and this is really a stop-gap measure?

**Mrs. Veale:** M'hmmm.

**Mr. Chairman:** Any further questions? Mr. McKinnon?

**Hon. Mr. McKinnon:** I would like to thank all the witnesses who have appeared even prior to Mrs. Veale for their presentations before Committee this afternoon, and I know of their interest in the work that they have done in the Yukon over the number of years that they have been involved, and I think that the brief that was presented to all members of Council by Mrs. Veale was excellent. It's right on, and I agree with just about everything that's in this.

I do have a few problems: One of them is before when I was in private enterprise, I was relatively affluent. I opened my big mouth too much and found myself in government at a rather lower level of income that I used to be at, which corresponds roughly to a truck driver or a person who is a person who has a trade.

Now, my wife as head of the household has made the decision that she is going to remain in the house raising the children at least until they are old enough to go to school, a decision which I happen to agree with, but she would do anyway even if I didn't agree with it, but I do.



So at any rate, you know, we have problems as any person on a middle income salary does, with meeting the demands of the mortgage, a house and food and clothing and everything that happens in trying to raise a family in Whitehorse.

Now, the problem that I have with the presentation, because it seems to be a universal one now; I know and you know very well of many people who are working at a second job, who could get by on the one income, on the upper middle income salary, but have decided that they want material things. They want a summer home, they want a recreation vehicle, they want a boat and a motor, and they want a big car, material things which we have decided, well we will drive a small car and go by canoe instead of a big motorboat, and go in a tent instead of a motor home type of thing. We have made that decision, but should it be a universal subsidization? Should I be paying because this is the reality of life as I see it in the Yukon for a person who wants a double income into the 25 or 30,000 income bracket, because they want to keep above the Joneses.

That is, I think I should be rewarded for the type of lifestyle that I and my wife have chosen rather than those who are really interested in having a big home and having material goods.

And I see nothing in this which separates it from being a universal program to people in a certain income area with the combined salaries. I wonder if I could have this clarified?

**Mr. Chairman:** Before we hear the answer, Mr. McKinnon, you're also getting, I'm afraid, a bit away from the topic, but possibly a brief reply, Mrs. Veale.

**Mrs. Veale:** I would agree that those families who can afford to pay a higher fee should be paying a higher fee. My feeling is, however, that the majority of the families are not in that upper middle income, even with combined salaries.

I would agree that a priority should be made, that if it's a third car and a colour T.V. set over your child care fees, that perhaps that shouldn't be looked at terribly sympathetically. But on the other hand, you know we all of us pay taxes for things that we don't use and we don't object to that, and if this is a very real need which is expressed by such a large percentage now of our population, I think it's something that it behooves us to do.

**Mr. Chairman:** Thank you, Mrs. Veale. Any further questions? Mrs. Watson?

**Hon. Mrs. Watson:** I have one question for Mrs. Veale.

Mrs. Veale, could you tell me the enrollment in your four centres, if you don't mind? You say you have a hundred and ten children.

**Mrs. Veale:** There are about 110 children. As I say, it fluctuates in different parts -- times of the year, and this would include our part time children who are in as well, but there are about 110 children, or 100 families in Whitehorse.

**Hon. Mrs. Watson:** Further, Mrs. Veale, are they

all at the same age group? Do you segregate them and have junior pre-schoolers in one group home, or do you have a mixture?

**Mrs. Veale:** It depends on the facility, which depends really on the size. At them' Mah they have a unique situation where they have approximately two and a half times the square footage that any of the other single centres have, and they're able to look after children from just under a year, right up to the kindergarten age child, before and after kindergarten, and in some cases older siblings also when they are serving lunch and after school care.

In one of the centres it is from one to three year olds, and the other two centres are three to five years olds.

**Mr. Chairman:** Any further questions? Mrs. Watson?

**Hon. Mrs. Watson:** One more question. Mrs. Veale, how do you set your fee? Now, you said that you charge a fee of \$125.00, you had to raise it, I believe in some of the other centre, you charge a fee of \$100.00, \$110.00. What criteria do you use? Do you try to recover the costs of operating it? Are you establishing a per unit cost in your fee per child costs?

**Mrs. Veale:** Two of the centres have just completed one year operation, and in many ways we didn't really know what the full operating costs were going to be until the end of that fiscal year.

The individual boards, and this is something that we are very careful to preserve in the Association is the autonomy of the individual boards, the decision as to whether or not to raise the fee and to what level, is up to the board of the centre, which is made up of the staff and the parents who use the centre and some other concerned citizens.

Now, the centre that is charging the least is also paying their staff the least, is how it's worked out at the moment. The centres that have raised their fees have raised their salaries somewhat. Again, below the \$6,000.00 level, but raised from \$4,800.00.

It's kind of month by month. Very often we don't realize the kind of costs we are getting into. What it costs, for instance, to put in new plumbing. We don't have wealthy landlords, all our landlords are also churches that are missions who have no money themselves, so that when we have an expensive cost like a fire door, an extra entrance, any kind of problem with the flooring or ceiling, this is the kind of thing we are not expecting, and we try and incorporate that within the fiscal year, and that means jumping the fee somewhat, but it's made individually by the centre. There is no -- the Association is not making any decision on that.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman.

Mrs. Veale, I would like to ask what you do in the case of a young mother, we will say, with no other support of any kind, except herself with the child of say three or four years old, and I'll just give an example, which I think it's terrible they have to work



this way, I don't even like to have to mention that a girl has to work for \$2.30 an hour, but that is still the facts of life.

**Mrs. Veale:** That's what we pay our staff, Mr. Fleming.

**Mr. Fleming:** And this lady is working say in a cafe or somewhere where this is the wage today, more or less, and under these circumstances I can see no way in which she would pay \$125.00 a month to keep her child while she works. What happens in a case of this --

**Mrs. Veale:** She is eligible for a fee subsidy through the Department of Welfare, and that's what is your 50 percent cost shareable under CAP. Each of the directors of each of the day care centres has forms that they fill out, which specifies all sources of income, all sources of expenditure, and if there's a difference -- at the bottom for the Department of Welfare will pick up a full subsidy of her fee or partial subsidy of her fee.

So she would be eligible to that and probably -- well it depends on expenditures, probably the full subsidy.

**Mr. Chairman:** Thank you. If there is no further questions of these witnesses -- Mr. McKinnon?

**Hon. Mr. McKinnon:** Mr. Chairman, I don't know if there is any statistics available, but I have every indication that the area which I represent must have one of the highest number of both parents working of any area in the Whitehorse region. When I was going around during the last campaign, I asked the going of as many people as I possibly could, "If you had your druthers and if the government were setting priorities, would you rather have subsidization of day care centres on behalf of the government, or would you rather have government programs available which would allow the mother to stay home with the children without financial burden". And almost universally, the latter was the choice that I got, and I was quite surprised with it, because I didn't realize that the younger working couples were almost as square as I were really.

And I wondered, Mr. Chairman, if Mrs. Veale would agree with that assessment, that if there were priorities set, that there were government programs originated that would allow these middle income families to own a single residence dwelling and the decision made that the head of the household remain at the home, and take care of the children?

**Mr. Chairman:** Mr. McKinnon, are you asking for a yes or no answer or an all afternoon answer?

**Mrs. Veale:** I will give a short one, and that is that I have no idea of the percentages. I haven't talked to every parent individually. I know a lot of people feel they have to work to buy a home to settle in this community, and that's important to them. They would prefer to stay at home, I am sure, a lot of mothers would.

We would certainly encourage the woman who wants to stay at home to care for her child, to stay at home and care for her child. We are not trying to say we are giving better care than a mother can give her

child, but I think when you are looking at that you are considering a guaranteed income scheme or a negative income tax, and that's a federal responsibility and not the responsibility of this House.

**Mr. Chairman:** Thank you, Mrs. Veale.

If there are not further questions, I would like to thank the witnesses. It was a very excellent presentation, and thank you for attending today.

I think we could call another brief recess. We have got two more groups to hear from and a wind-up from Mrs. Rene Alford, so a 10 minute recess.

#### Recess

**Mr. Chairman:** I would now call the Committee to order, and our next witness is Mrs. Jo Anne Waugh, president of the Y.W.C.A. Mrs. Waugh, would you like to give us a brief introduction to your problems?

**Mrs. Waugh:** Thank you.

Although the Y.W.C.A. of the Yukon's history has been well documented, before I start I would like to explain the primary reason for our existence in Whitehorse today, and that is in the early '60's a housing survey was undertaken with employers, including I believe the government, to investigate the need for housing for single women.

The result of the survey, very briefly, was that there was a great need. At that time there was a large housing shortage for everyone, especially single people, and accordingly, plans were undertaken by the Association here to construct a building to house single women.

However, when it came time to open our doors in November of 1971, we realized that there were not enough women to fill the residence part of the building, and accordingly, allowed a certain percentage of area space to be turned over for housing for men. Of course now we are looking at do we have a moral obligation to continue to house men, as well as the financial consideration, because this is always in the backs of our minds.

The residents over the past year -- I will briefly give you statistics, because that's the best way for us to indicate the need for the Y. in this community, and that's 1,400 people, not bed nights, used the transient facilities in the Y. last year; 378 people were housed in what we consider permanent or cluster accommodation. In the programming aspect of the Y.W.C.A, which is very important, whether it's running a hostel in the summer or a drop-in for school children, 750 people participated in programs at the Y., and this does not include facilities that were rented out for groups or given to group space. Space was provided for groups that are not financially funded for a meeting.

Our program priorities in the coming year, because essentially what a Y. does is try and determine the community needs, in other words where there's a gap in programming, the Y. tries to pick that up, will be towards programming for youth and senior citizens.

Deficit, which was recorded last week, for the last year was \$75,699.95; monthly, \$6,308.000 and some odd cents. We don't consider ourselves highly staffed, we only have about five full time employees, everyone else



is part time but they are all essential to the running of the operation.

As far as the \$40,000.00 that is being considered at this time as part of the budget, we have two concerns: One, that it's not enough, needless to say, and (b) As soon as you start asking organizations to apply for that little amount of money, you're asking them to compete against each other, and we can't afford it in a town or community the size of the Yukon.

**Mr. Chairman:** Thank you, Mrs. Waugh. Are there any questions? Mr. Fleming?

**Mr. Fleming:** Thank you, Mr. Chairman. I would ask, are the directors on the -- it is an association?

**Mrs. Waugh:** That's right.

**Mr. Fleming:** Are the directors on that association actually involved in the work at the Y? I mean actually in the work at the Y?

**Mrs. Waugh:** The day to day operation of it?

**Mr. Fleming:** The day to day operation of it

**Mrs. Waugh:** No, the Board of Directors is essentially a policy making board. We are all volunteers.

**Mr. Chairman:** Any further questions? Mr. Lang?

**Mr. Lang:** Mr. Chairman, what is happening as far as C.M.H.C. is concerned with the Y? I understand that there are some talks or something going on with them?

**Mrs. Waugh:** That's right, there's talks going on between C.M.H.C. and Yukon Housing Corporation for a subsidy arrangement. At this time, I cannot give you any details because our Board of Directors, who should have the first access to information, have not received it yet and they will not until tomorrow night.

**Mr. Chairman:** Mrs. Waugh, I understand that you won't be applying for any of this particular item in the budget for the \$40,000.00, but you do have a request in, is that correct, presently for funds from last year?

**Mrs. Waugh:** Yes, on January the 7th we submitted an application for a social coordinator's program.

**Mr. Chairman:** I see. And how much was that for?

**Mrs. Waugh:** \$16,000.00 -- a little over that.

**Mr. Chairman:** Right.

**Mrs. Waugh:** Not 17.

**Mr. Chairman:** And the arrangements being made with C.M.H.C., when you refer to your deficit of \$6,300.00 per month, this would alleviate that from the point of view of the housing aspect of your budget?

**Mrs. Waugh:** The housing aspect. The program would -- it would be up to the Association to fund the program--

**Mr. Chairman:** Yes

**Mrs. Waugh:** --the programs in the Y., although the indication has been that we will be allowed to continue to use the facilities, for our own programs.

**Mr. Chairman:** Yes, I see.  
Any questions arising, gentlemen? And ladies?  
Thank you very much, Mrs. Waugh.

**Mrs. Waugh:** Okay.

**Mr. Chairman:** Yes, we will now have Mr. Jeff Choy-Hee, and he is the Director of Skookum Jim Friendship Centre, and he has supplied us with some background material.

**Mr. Choy-Hee,** do you have any information, background information you would like to give us, in addition to what we have received?

**Mr. Choy-Hee:** Not really. I think the background information sheet is self-explanatory in itself. If you have any specific questions to ask me, I would be happy to answer them at this time, I understand there is some mention of different issues or problems that you are being faced with, and if I can be of any assistance in helping you make up your minds, or give some practical or whatever from my experience, then please feel free to ask, besides what I have here before you.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to ask if the Friendship Centre is available and open to any nationalities whatsoever?

**Mr. Choy-Hee:** Yes it is.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** I would just to like a financial question. Are you finding the grant that you have now adequate for your needs, or are you planning to expand?

**Mr. Choy-Hee:** Well our philosophy and our approach to social service has always been that one day that we will be self-sufficient in our endeavours, that we hope to evolve to a point where we can support ourselves totally, as a service.

**Mr. Chairman:** Do you mean in the sense that you would be charging for your service to those that utilize the services?

**Mr. Choy-Hee:** I can't predict the future at this time as to what costs we will be tied into two or three years from now. I can say that we are trying to instill certain things, like leadership, and get some experience in that area towards the "dreamday" so to speak of self sufficiency.

**Mr. Chairman:** Thank you. Ms. Millard?



**Ms. Millard:** Mr. Chairman, that still doesn't answer my question.

**Mr. Choy-Hee:** What did you ask?

**Ms. Millard:** I believe that you get a \$30,000.00 grant?

**Mr. Choy-Hee:** Yes, the total amounts received throughout the year is approximately \$60,000.00. The Territorial contribution is approximately \$15,000.00 of that total 60.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Is that -- that \$15,000.00 is that used exclusively for the Court Worker Program?

**Mr. Choy-Hee:** No it isn't. The \$15,000.00 goes to what we refer to as core funding or core operations that programs such as the Court Worker Program, alcohol work and so on and so forth are, you might say, special programs that we try to get funding for from other sources.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I would like to direct a question to Mr. Choy-Hee.

I am not clear from his submission, as to what specific amount of funds would be requested, or if indeed, if you are asking for funds.

In perusing the budget, we note under item 4, Fund Raising, raffles ticket sales, fees, \$2000.00. It seems to me, beyond that, your current budget is provided for. Could, possibly, Mr. Choy-Hee elaborate on that?

**Mr. Choy-Hee:** I don't understand what you mean by provided for?

**Mr. Chairman:** Possibly what Mr. Taylor is getting at is this \$40,000.00 that you have heard discussed this afternoon, you are not really after any portion of that, is that the --

**Mr. Choy-Hee:** Not at this time, no.

**Mr. Chairman:** No. Are there any further questions or comments?

**Hon. Mr. McKinnon:** Mr. Chairman I wonder if I could ask Mr. Choy-Hee if other Friendship Centres open in other areas of the Yukon, whether it is Dawson or Mayo or Watson Lake or Haines Junction, that would be -- mean the dilution of the grant that is now available from the Secretary-of-State and the Government of the Yukon Territory. Would that mean that the Skookum Jim Hall here would have to curtail its program or would there be other funds or funding available to it?

**Mr. Choy-Hee:** Okay. I will just explain how a Friendship Centre evolves basically and maybe in that way answer your question.

A Friendship centre from day one, usually takes approximately five years to evolve. The first two years of operation, and I mean from the time you decide that you wanted to start a centre, the first two years a centre does not receive any financial support from the Territorial Government, Federal Government or whatever. The first two years is spent in proving, really, that there is community support. That there is use of available resources, that there is enough interest for future funding.

After the second year, excuse me, the third year, the centre is incorporated into a society and at that time it is free to solicit funds from all available sources.

We have a National office which will contribute approximately \$2000.00 for the third year. It is pretty well feed money to see if that centre is accountable or can account for its finances.

After the third year, and if everything goes correctly and everything is progressing smoothly, then the next two years the centre will receive approximately \$20,000.00. It is a slow progressive work up stage type of approach where each year it slowly increases in its responsibility and at any given stage, say if it doesn't work out, say the centre cannot handle the \$2000.00 or whatever, account for it properly then it stops there.

Because it is sort of a -- we have, you might say, a long range approach, that we really want to build a solid base under a centre before we actually start to talk money. It means a lot of volunteers, a lot of fund raising, a lot of committee work and so on and so forth. Then as it goes on, money also increases, but again, it still can be cut back if we don't pan out so to speak.

**Mr. Chairman:** In other words you are demonstrating a demand and need first and then getting the money?

**Mr. Choy-Hee:** Oh yes.

**Hon. Mr. McKinnon:** -Mr. Chairman, do I take it that any other friendship centre that started operation in the Yukon would go through the same process --

**Mr. Choy-Hee:** Oh yes.

**Hon. Mr. McKinnon:** --prior to being eligible for the 50/ 50 cost sharing grant?

**Mr. Choy-Hee:** Yes. In other words the name of a friendship centre, as I said, the centre would not be incorporated until two years after it has gone through its initial stages like locating a building or office space or whatever.

You know those work up stages take about one or two years, three years to do. When it incorporates it, it's pretty well, the skeleton is there. And it progresses so to speak.

**Hon. Mr. McKinnon:** Mr. Chairman, I see that the Skookum Jim Hall Friendship Centre still has as part of its recreational program the Skookum Jim Rodeo. Is it the intention of the Skookum Jim to reactivate the



rodeo this year as they did in the past.

**Mr. Choy-Hee:** Well we've had a few cowboys come by and express interest in it and people are still talking about it, so it's always -- when it comes down to the wire, who's going to, you know, put up this thing and -- we always start out with the best intentions, I think.

**Mr. Chairman:** Mr. Lang.

**Mr. Lang:** I would like to ask a question. I see Special Programs which is L.I.P., which I think is -- these are grants I gather, are they not? And this \$25,000.00. Are these grants given every year? Like --

**Mr. Choy-Hee:** No they are short-term interim grants. I don't know, for example, that \$25,000.00 includes for example the recent Court Worker thing that has gone through the Budget, or was mentioned in the Budget. I can't quote figures because I wasn't involved in it. But the way she goes is that, say, if you put up some money, Federal will put up its share and that's accumulated in special -- I put it under a special program there. It's included in that \$25,000.00.

**Mr. Lang:** Mr. Chairman --

**Mr. Chairman:** Mr. Lang.

**Mr. Lang:** -- do you mean to say that these are cost-sharing with the Territory, or are they strictly Federal?

**Mr. Choy-Hee:** Federal. Cost-sharing with the Territory and Federal. These programs.

Let me state again that as a Social Service, we have to receive funds from all sectors of the community which we live in. In other words, we cannot, like say for example if Territorial Government wanted to give us all total support \$60,000.00 we could not accept it. Because it violates the very principle of Social Service. It's structured so that all segments of the community can participate and that no one body controls it or, you know, sort of that way.

**Mr. Chairman:** This goes to your independence as well as the philosophy. It goes to your independence. One of the reasons for this is to continue being independent of the Government.

**Mr. Choy-Hee:** Well the philosophy ensures that we are non-political.

**Mr. Chairman:** Yes.

**Mr. Choy-Hee:** That no one party puts in, you know. So in other words every program that we do, we have to come up with a portion or a third or a half or whatever it is. Through fees or whatever.

**Mr. Chairman:** I see. Any further questions or comments? On behalf of the Committee thank you very much, Mr. Choy-Hee.

We will now hear a conclusion from Rene Alford. She's --

Before we begin, there wasn't any other agency that

wanted to be represented that didn't let us know is there.

**Some Member:** No.

**Mr. Chairman:** Okay. Mrs. Alford, we have heard from you of course already and you have heard what the other witnesses have had to say. Do you have anything in conclusion that you would like to comment on?

**Mrs. Alford:** First of all, I would like to say that I'm rather overwhelmed by the fact that I'm asked to draw a conclusion. I don't want to seem to refuse your invitation but I certainly don't want to presume either that I necessarily should assume this role.

I would very much like to second a remark that was made by Joanne Waugh. We have to be very careful that by restricting very, very much the amount available to Social Services, we do not start a competition situation.

I am a member of an organization that probably has been the oldest established Social Service organization in the Yukon. I can't take credit for it. I haven't been with it from the beginning myself, but I listened to Mrs. Waugh's word the other day and she certainly has explained the background of Yukon Social Services Society.

We have tried all along to do as we were asked at the beginning and we ourselves found we should do. That is to study the conditions of our Communities and to be very attentive to the needs that we saw. And find ways in which those needs could be served. To do this we have set up various separate special agencies which we felt were needed which extensive research and consultation at all levels in the community showed us were needed, we feel that the importance of private services in this area is very great. We want to help this importance to be recognized. The basis of it unfortunately has to be dollars and cents. We feel that only cooperation among the private agencies themselves and between the private agencies and the government policy makers can help solve the situation we have now reached in the Yukon which because of our growth of the Territory, but unfortunately growth of the problems as well, has become practically impossible to cope with any more, unless we reach an organized approach to it.

And really this is the way I would like to sum up with a plea that you see to it that apart from answering in dollars and cents as much as is possible to you the needs that has been put before you, you also take the lead in ensuring that this kind of organized approach based on cooperation at all levels is going to very soon become a fact in the Yukon.

**Mr. Chairman:** Thank you very much.

That then concludes the witnesses. I would entertain a Motion at this time, Mr. Lang?

**Mr. Lang:** Mr. Chairman, I move that Mr. Speaker do now resume the Chair.

**Mr. McCall:** And I'll second that, Mr. Chairman.

**Mr. Chairman:** It has been moved by Mr. Lang,



*Speaker's Ruling*

seconded by Mr. McCall that Mr. Speaker resume the Chair. Question?

**Some Members:** Question.

**Mr. Chairman:** Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the Motion carried.

Mr. Speaker resumes the chair

**Mr. Speaker:** At this time I will call the House to order.

Before we call for the report of the Chairman of Committees, I would like to deal with a matter which occurred in the House earlier this morning. When I made a Ruling allowing a Motion which would have the effect of referring a Bill back to Committee for further consideration notwithstanding that immediately prior to this point in our proceedings, a Motion proposing third reading to the Bill in question had been made by another Honourable Member.

It is clear to me that once a Motion has been moved, it first becomes the possession of the House. However no Motion is regularly before the House until it is first read from the Chair. The question is of course the subject matter of the Motion and on the merits of that subject matter the House has to give a decision either unanimously or by the majority of the members present. The Speaker then proposes the question in the words of the mover.

Every question when agreed to then assumes the form either of an Order of a Resolution of the House.

**Mr. Speaker:** In the case of third reading of a Bill, a member may move that the Bill will be referred back to the Committee as a whole for the purpose of amending it in any particular. This is a debateable motion.

As you are aware, Bills may be recommitted with or without a limited -- pardon me -- a limitation to Committee of the whole for further amendment. However, a Bill cannot be recommitted to a Committee of the Whole House when the question has been proposed that the Bill do passed.

In defining my ruling, I must accept that the question had not in fact been proposed in as much as I had not yet read the motion to the House permitting it to become the question. I then accepted the motion for committal as being a privileged motion. It would now appear to me that this motion was and must in fact be considered not a privileged motion but a subsidiary motion, and so I feel that I must allow my Ruling of this morning to stand.

Perhaps as we proceed further along on our legislative experience as a new House, we may design our procedures in such a way as to resolve any further problems in this area. I also wish to offer my apologies

to the House for the uncertainty I have created in this matter. As it is a grey area so to speak.

Perhaps further consideration of this question may reveal a more permanent solution should this matter arise again.

May we have a report from the Chairman of Committees?

**Mr. Phelps:** Yes, Mr. Speaker, Committee convened at 10:30 a.m. to consider Bills, Papers and Motions. It was agreed that we would have before us Mr. Putters as a witness on Monday as an alternate for Mr. Woods. And we would hear Mr. Hadden on Friday this week. On the Motion before the Committee of the Whole.

I can report progress on Bill number 14 and progress on Bill number 2. Committee recessed at 11:50 and reconvened at 2 p.m. The Committee heard the following witnesses this afternoon: Mrs. Rene Alford, representing Social Services Society; Mr. Don Roberts, representing the Yukon Family Services Association; Mrs. Kip Veale, Francis Woolsley and Marianne Jensen, all representing Yukon Child Care Association; Mrs. Jo Anne Waugh, representing the Y.W.C.A.; and Mr. Jeffrey Choy-Hee, representing Skookum Jim Friendship Centre.

It was moved by Mr. Lang, seconded by Mr. McCall that Mr. Speaker resume the Chair and this Motion was carried. Thank you.

**The Speaker:** You have heard the report of the Chairman of Committees, are you agreed?

**Some Members:** Agreed.

**The Speaker:** What is your further pleasure?

**Mr. Fleming:** Mr. Speaker, I now move that we call at 5'clock.

**The Speaker:** Is there a seconder?

**Ms. Millard:** I second that, Mr. Speaker..

**The Speaker:** It has been moved by the Honourable Member from Hootalinqua, seconded by the Honourable Member from Ogilvie that we now call at 5 o'clock, are you prepared for the question?

**Some Members:** Question.

**The Speaker:** Are you agreed?

**Some Members:** Agreed.

**The Speaker:** I shall declare the Motion carried.

This House now stands adjourned until 10 a.m. tomorrow morning.

**Adjourned**



LEGISLATIVE RETURN NO. 2  
[1975 Second Session]  
March 19, 1975

Mr. Speaker,  
Members of Council

On March 6, 1975, Councillor Lang submitted the following written question:

"Last week the Administration gave to the members of this House a Yukon Government Position Paper on Land Claims, in confidence. Will this Position Paper be made available for the public?"

Unfortunately I must advise that it is not possible to answer this question at this time.

James Smith  
Commissioner

LEGISLATIVE RETURN NO. 3  
[1975 SECOND SESSION]

March 18th, 1975

Mr. Speaker  
Members of Council

On Thursday, March 13th, Councillor Hibberd asked the following written question:

"We have received a bequest of \$100,000 from the Federal Government for the implementation of a French Language Instruction Program. In response to several inquiries, I would like to ask the Minister if he could supply this Assembly with information re: the specifics of how these monies are being spent. Are these facilities to be available on a territory wide basis? Can these facilities be used for any other purposes?"

The answer is as follows:

The \$100,000 is a capital grant for the establishment of a language training centre, to be made available during the 1975/76 fiscal year. This is over and above the \$53,500 allocated annually for a period of five years (1974-79) for the purpose of improving the present French language program in the Territory.

The interpretation of the "language training centre" is very broad, and could be applied to any expenditure of a capital nature that would be useful in our situation for the support of French instruction.

A memorandum dated September 30th, 1974 from Mrs. Watson indicates that "the capital expenditure for the Bilingualism Program, which is 100 per cent recoverable from Ottawa, was approved with the recommendation that planning---must be done by the Department of Education in conjunction with the Personnel Branch". Also "any of the items purchased

or acquired by the government must be available either to the Department of Education or to the Personnel Branch".

The general plan to date for use of the capital grant is as follows:

a) To provide equipment (tape recorders, record players, etc.) on a loan basis from the French materials centre to any schools requiring such items for effective teaching of their French program.

b) To utilize the larger part of the \$100,000 to establish a French Language Centre.

The French Language Centre will include:

- (a) a language lab of 15-16 booths.
- (b) a small classroom area, suitable for 12 students.
- (c) a workshop and storage area.
- (d) a large conference room, suitable for seminar groups, teacher-training, etc.
- (e) shelving for the items purchased from the annual grant, forming the nucleus of a materials or resource centre, available on loan to all schools of the Territory.
- (f) office space for the French Language Co-ordinator, and also for the instructor for the government program.

We have obtained approval for the conversion of two classrooms at F.H. Collins for the above.

The facilities should then be available:

(a) for those Territorial employees who wish to avail themselves of the federal language training program, operating costs to be subsidized by the Federal government at up to \$500.00 per student per year.

(b) for use by senior students at F.H. Collins at such times as they are not in use for the government program.

(c) for possible eventual use for night school and other adult language programs, as can be later arranged.

(d) for use for refresher and upgrading programs for teachers who wish to improve their oral skills.

(e) for use for workshops and training sessions for French teachers from all areas of the Territory.

(f) for use as a seminar or informal discussion area for senior students at F.H. Collins, or for night school or other adult language classes.

No details of costs have yet been worked out.

I would assume that the above facilities could also be used for study of any language, provided trained instructors are available.

Gordon McIntyre  
Minister of Education



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# The Yukon Legislative Assembly

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Number 12

2nd Session

23rd Legislature

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## Debates & Proceedings

Thursday, March 20, 1975

Speaker: The Honourable Donald Taylor





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# The Yukon Legislative Assembly

Thursday, March 20, 1975

Mr. Speaker reads daily prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call this House to order.

## ROUTINE PROCEEDINGS

Mr. Speaker: Before proceeding with the Order Paper this morning, I would at this time like to draw the attention of the House to the presence in the public gallery of Councillor Tom Butters of the Council of the Northwest Territories, who is now serving his second term representing the constituency of Inuvik. I would like to welcome, on your behalf, Mr. Butters to this sitting of our Assembly and extend to Mr. Butters and his colleagues on behalf of all Members, our best wishes for every success in your new endeavours.

(Applause)

Mr. Speaker: Are there any documents or correspondence for tabling?

Hon. Mrs. Watson: Yes, Mr. Speaker, I have for tabling today Legislative Return Number 4.

Mr. Speaker: Are there any Reports of Committees?

Introduction of Bills?

Are there any Notices of Motion or Resolution?

Mrs. Whyard: Mr. Speaker, I beg leave to give Notice of Motion, seconded by the Member from Whitehorse South Centre, regarding Motor Vehicles Ordinance.

Mr. Speaker: Are there any further Notices of Motion or Resolution?

Are there any Notices of Motion for the production of papers?

We will then proceed to Orders of the Day.

## ORDERS OF THE DAY

Mr. Speaker: Madam Clerk, I wonder if you could determine as to whether or not Mr. Commissioner could attend Council -- or pardon me, the House this morning, to enjoy in the Question Period?

Madam Clerk leaves room

Mr. Speaker: At this time I will declare a brief recess.

## Recess

Mr. Speaker: At this time we will call the House to order, and may we proceed now with the question period?

## QUESTION PERIOD

Mr. Speaker: Have you any questions this morning? Mr. Commissioner?

Mr. Commissioner: Mr. Speaker, I was asked yesterday morning by Councillor Hibberd as to how many copies of the Commissioner's annual report were printed. I have to advise that a total of 4,000 copies of the report were printed for distribution.

Mr. Speaker: Thank you, Mr. Commissioner. The Honourable Member from Pelly River?

## Question re: Tailings Pond Spillage

Mr. McCall: Thank you, Mr. Speaker. I would like to ask the Commissioner, I think this could be classified more as an inquiry than a question, I was wondering if he knows of any progress as to the tailings pond spillage at Anvil yesterday, and of the amount of damage to Vangorda Creek? That's the spillage of the tailings pond yesterday morning.

Mr. Speaker: Mr. Commissioner?

Mr. Commissioner: Mr. Speaker, I am not aware of this particular problem, but if the Honourable Member would be kind enough to give me time on this, I would be happy to provide an answer as quickly as possible.

Mr. Speaker: The Honourable Member from Whitehorse South Centre.

## Question re: Jack Hulland School

Dr. Hibberd: Mr. Speaker, I have a question for the Minister of Education. It has been my understanding Mr. Minister, that Jack Hulland school was originally built, in terms of shop facilities, et cetera, to accommodate Grade 9 students. I understand also that



they are now accommodating Grade 8 students only. Is it true that they are cutting back so that there will be no Grade 8 or Grade 9 students in that school next year?

**Hon. Mr. McIntyre:** Mr. Speaker, I'm not aware of any plans along the lines that you mentioned.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre.

**Dr. Hibberd:** Could the Minister be so good as to avail us of that information?

**Mr. Speaker:** The Honourable Member from Whitehorse West?

**Question re: Coverage Plan for Day Care**

**Mrs. Whyard:** Yes, Mr. Speaker, I have a question for the Minister of Health and Welfare. Yesterday, in Committee, the Minister provided us with copies of Policy Guidelines relating to the provision of day care services for children under the Canada Assistance Plan.

My question to the Minister is, now that this information is available, although I see it is dated March, 1974, would the Minister assure us that discussions will now be ongoing for the possible formation of a coverage plan for children requiring day care in the Yukon, so that it can be incorporated into the budget for 1976-77, which I understand must be finalized next month, and will these consultations include officers of the Yukon Child Care Association and, as I note in this paper, consultants and other technical staff of the Department who are available to assist provinces upon request?

**Mr. Speaker:** The Honourable Member from Klwane?

**Hon. Mrs. Watson:** Mr. Chairman I believe, I really believe that it's a typographical error, the dating, I believe that's March '75, because we just received that the other day and it follows very closely with the outline of the plan that Mrs. Veale had in speaking to the Department in Ottawa.

At the present time, we do have a policy, Sessional Paper of 1970 which advises that we do subsidize child care for people in need, and the government establishes the criteria for need, in some instances the need -- the same criteria for social assistance, but there is some leeway within the policy of the Canada Assistance. We have already started talking to the child care people. In fact, we had a meeting last night to, in order to make them aware so that we can implement the existing policy to its fullest extent, the one that was adopted in 1970, so we already have started these meetings.

**Mr. Speaker:** Are there any further questions?

I would like to thank Mr. Commissioner for assisting us in Question Period this morning, and inasmuch as there are no Bills for processing, may I have your further pleasure?

**Mr. Lang:** Mr. Speaker, I move that Mr. Speaker do now leave the chair and the House resolve in Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

**Mr. Speaker:** Is there a seconder?

**Mr. Fleming:** I second that, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Hootalinqua, that Mr. Speaker do now leave the Chair and the House resolve in Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** The Honourable Member from Whitehorse Riverdale will take the Chair in Committee of the Whole.

Mr. Speaker leaves Chair

**COMMITTEE OF THE WHOLE**

**Mr. Chairman:** I will now call the Committee to order and declare a 10 minute --

**Hon. Mr. McKinnon:** Mr. Chairman, prior to going into the formal work of the Committee this morning, I wonder if I could request during Committee discussions on the Capital Assistance Program, that the Assistant Commissioner, Mr. Miller, could be present. He was involved in the formulation of the policy and of the program and the legislation. I feel much like a guy who's called in at the ninth inning with two strikes on him and expect him to hit a home run, with my Charlie Brown complex, I'm afraid that I might strike out without a little help, Mr. Chairman.

**Mr. Chairman:** I think we can agree on that. Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I will now call Committee to order and declare a 10 minute recess.

**Recess**

**Mr. Chairman:** I will now call the Committee of the Whole to order, and I think Mr. McIntyre--

**Hon. Mr. McIntyre:** Mr. Chairman, I have the



answers to some questions that were asked the other day on Territorial employees and upgrading. No government employees, including Crown corporations, are eligible under the Canada Manpower Training regulations. Territorial assistance may be granted, but the person would not receive full wages while taking the course, only the amount allowed under the Assistance Program.

Regarding the Interprovincial Welding Certificate, I'm informed that there is no interprovincial welding certificate and that Yukon uses the B.C. Public Works standard.

The Yukon Territorial Government Manpower Allowances, there is about a \$2.00 a week difference at present, but there will be an adjustment in July by both Manpower and Y.T.G. The current \$5.00 difference occurs only in the case of a single person with no dependents living at home and not out of school a year.

I have some further material in response to questions that were asked during the discussion of the budget and I would like to distribute them among the members. They are too long to give orally.

#### Bill Number 19

**Mr. Chairman:** Thank you, Mr. McIntyre. We will be dealing today with Bill Number 19, "The Community Assistance Ordinance", and we have with us today, Mr. Lucier, Mr. Mayes and Mr. Mitchell, the mayors respectively of Whitehorse, Dawson and Faro, and Mr. Miller. Perhaps the best way of starting out on this topic would be for Mr. Miller to give us some general background on this subject.

**Mr. Miller:** Mr. Chairman, this particular subject goes back approximately 18 months, almost two years, I guess in some cases.

We found ourselves at that point trying to deal with each and every request from a municipality or a local improvement district or a community with capital funds for projects. The criteria that we tried to adopt at that point in time was to try and get some block funding so that we wouldn't have to go to Ottawa on each occasion to get specific funding for each project that we wanted to do.

To start this off, we hired Stanley and Associates to do a survey, and a study of the services in each community. That was completed, with some deficiencies; I think we must admit that the book is not entirely accurate in all cases. But the study was done, and regardless of its inadequacy in each particular community, we were then able to put together what we thought was a reasonably sound policy paper at the administrative level.

We did that, we took it off to our friends in Treasury Board, and we requested seven year block funding. This was approved in, if my memory serves me correct, August or September of last year, and what you see before you now in the form of this Bill is the result of roughly that two year effort. The major objective, as I stated, was to try and get block funding so that we wouldn't have to fool around for 18 months after a project was asked for to see whether or not we could get the funds to support it.

Theoretically the funds are now there. We know they are not always going to match the needs of the

communities, but we have a total of some 21 million dollars available to the Government of the Yukon to provide these facilities in all communities in the Yukon over a seven year period, so we have a three million dollar limit per annum, and that's about the sum and substance of it.

**Mr. Chairman:** Thank you, Mr. Miller. Mr. Lucier, do you have any general comments about this subject before we go into a clause by clause reading of the Bill itself?

**Mr. Lucier:** Well just, Mr. Chairman, first I would like to thank you for the opportunity of appearing before your Yukon Legislative Assembly.

We're kind of in a tough situation. We realize that we were given a program that would be very interesting if we were dealing with the --probably if we were one of the provinces, we would think that this is a great program, but somehow we are having an awful time trying to make it fit the people that we have to deal with, and as we go through the program, we think that we will be able to bring up some points that will bear this out.

I would just like to say that the Mayor of Faro and of Dawson, as you can see are here, and will be speaking for themselves. We represent different communities with different problems, and I'm not capable of presenting their point of view so they will be doing their own--representing their own areas.

**Mr. Chairman:** Thank you, Mr. Lucier. Mr. Mitchell, do you have anything to lead off with?

**Mr. Mitchell:** Mr. Chairman, last year in November, late November, representatives from Yukon Municipalities met with the Territorial Government to discuss this Capital Assistance Program. And at the conclusion of these meetings, the Honourable Flo Whyard made this comment: "I don't know what these guys are grumbling about."

I believe the Honourable Member and perhaps many others, fail to understand what we are grumbling about, us and most municipalities throughout Canada. We--I mean, Faro, believe the senior governments to be quite generous in their contributions towards shared cost capital programs, though they are not thought to be sufficient. For these programs are largely insensitive to true local financial requirements, especially in providing for the maintenance of capital investments within the municipal operating budget.

Now Faro is near five years of age and already we are very concerned about the high debt load our municipality carries and the ever greater tax load piling up on the private property owner.

Municipalities need help, but mostly, I think, in the area of operating costs. Faro supports a population of 1200 people and every time I see that 1200, it seems always to be underscored. We represent a population of 1200 people who provide a substantial portion of the Yukon's growth output of goods. These residents paid an estimated two million dollars in income taxes in 1974.

In the current fiscal year our direct grants from the senior governments will be a mere eleven percent of our revenue received by the Town of Faro.



In 1972 the private property owner contributed 31 per cent of the total revenue received by the Town and in the current fiscal year these same taxpayers will be contributing 39 per cent of the total revenue received by the Town and within that same period we increased our water rates by some 75 per cent and also other areas where we obtain our revenues as to business licences, et cetera.

It is interesting to note that in 1972 our Unconditional Grant was \$39,700.00 which at that time was 21 per cent of the total revenue that the Town of Faro received.

In the current fiscal year our Unconditional Grant will be \$39,700.00 This 21 per cent figure has reduced itself to 11 per cent of the total revenue that the Town of Faro will receive.

We are milking the property owner and real property tax is not an equitable taxation method. It is regressive because it has no relation to the ability to pay, unlike income tax. It is not responsive to the real needs of the people.

The senior governments reap almost all of the fiscal benefits through their comprehensive taxation system, even though it is the municipalities that provide the physical necessities for business.

Now, the revenues of the senior governments grows automatically where the municipalities have no alternative but to increase property taxes simply to meet inflationary cost increases without providing any improvement in the services.

I know that the good Minister will say, "well, where is the money going to come from? Take it out of one pocket and put it in the other." The municipalities must exist under an outmoded system of financing that is no longer related to the real needs of the citizens or their ability to pay. The tax revenues collected by senior governments all come from the same citizens, the people that we represent. The fixed formula of grants must give way to sharing the revenue with other levels of government.

Gone are the days when a municipality's main concern was to the passing and enforcing of bylaws. If we are to remain in a healthy and viable position, the senior governments must recognize the fact that we are a distinct entity of government.

Now if we don't expound our problems there will never be anything done about them. I don't suppose that you have heard anything new from me, just now, that you haven't heard before, and I don't think anyone of the three of us will ever turn down the opportunity to repeat ourselves.

Now as far as Bill 19 goes, as I said, we think the senior governments are quite generous, but we in Faro are quite encouraged by Item number 27, entitled Cemeteries, which appears to be 100 per cent financed and probably a little bit thrown in to boot for digging a few holes.

As are all are aware, or perhaps you are not aware, Faro, up to now does not have the luxury of owning a cemetery. Until Bill 19 is passed the people of Faro, particularly the taxpayers, can't afford to die.

(Laughter)

Thank you, Mr. Chairman.

Mr. Chairman: Thank you, Mr. Mitchell. Mr. Mayes?

Mr. Mayes: The only comment, Mr. Chairman, I have is to what Assistant Commissioner Merv Miller has said. He says that the Capital Assistance Program and Bill 19 were based on an inadequate study and there was no input from the communities, so how could he come up with a policy without having any input in an inadequate study.

I think, really, that if we had of met like this before the Bill was drafted up, or the Capital Assistance Proposal was drafted up, we probably would have a more probable assistance program for what our needs are now. Thank you, Mr. Chairman.

Mr. Chairman: Thank you, Mr. Mayes.

Mr. Chairman: We will now go through a clause by clause of Bill 19. I think what I will do in going through it is read a Section and entertain questions from the Honourable Members, and then I'll ask the witnesses if they have any comments. We have got to be rather careful in procedure because really the Members of the House are allowed debate on the points, and your function really is to provide information and expertise.

Clause 1(1):  
(Reads Clause (1))

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: 2(1):  
R(Reads Clause 2(1))

Mr. Chairman: 2?(2):  
(Reads Clause 2.(2))

Mr. Chairman: Are there any questions or comments on this Section?

Mr. Fleming?

Mr. Fleming: Mr. Chairman, I take it here that 2(1), "capital project costs means the actual cost of the project and includes any planning and engineering costs directly attributable to and approved for the project but does not include any administration costs and overhead charges of the applicant;". I can't quite get that one clear, it may be a Local Improvement District or such, but as I understand it in the program that it is -- the costs are included by the government. Here it says no.

Mr. Chairman: Mr. Miller?

Mr. Miller: Mr. Chairman, really what we are saying, the only costs we won't pay are the normal administrative costs of a municipality or a Local Improvement District, such as the cost of their manager, or part of the cost of their staff that they currently have on their establishment. So we won't allow a chargeback to a capital project of any of the



normal administrative costs that they would have as an ongoing charge against the municipality.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, I am confused on the definition of "unorganized area". It says "pursuant to Section 60". I would presume that's of the Municipal Ordinance, not this one, is that correct, because Section 60 in this doesn't have any definition?

**Mr. Miller:** Mr. Chairman, that reference should be to Section 61, of this Ordinance.

**Mr. Chairman:** Thank you, Mr. Miller. We will take that as a typographical error.

Any further questions or comments on Section 2?

**Hon. Mr. McKinnon:** Mr. Chairman, back 2(1), I don't think the Honourable Member from Hootalinqua is satisfied yet. In the case of a Local Improvement District, the administration costs, if it was a capital project that entailed a charge upon the people of the Municipality, what you are really saying is the cost of finding out the wishes of the Local Improvement District would be borne by the Local Improvement District under the normal course of events, rather than by the Territorial Government. That's their problem and their administrative problem?

**Mr. Miller:** That would be correct, Mr. Chairman.

**Mr. Fleming:** I understand. That is all I wanted to know.

**Mr. Chairman:** Any comments from the witnesses? 3(1):

(Reads Clause 3(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 4(1):

(Reads Clause 4(1))

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, I would like to direct a question to Mayor Lucier. Is it my understanding that this five year capital budget of the municipality is going to be stretched into a seven year period? It is my understanding that --

**Mr. Lucier:** Seven years has come up fairly regularly in conversation.

Well we feel that the five years is kind of a pipe dream. We can make it seven if you want, we are just extending something that really is non-existent. There's no way you can plan on five years now. So I just honestly don't know how we are going to do it.

You know, if -- I would like to think that we are going to stick to a five year projected budget, you know.

**Mr. Miller:** Mr. Chairman, maybe I could just comment on that point. The five year plan is included in the Municipal Ordinance and there's no intention to change that to any other period, that I'm aware of, at least.

**Mr. Chairman:** Thank you, Mr. Lucier anything?

**Mr. Lucier:** No, that's --

**Mr. Chairman:** Any other questions?

**Some Members:** Clear.

**Mr. Chairman:** 5(1):

(Reads Clause 5(1))

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Again it's probably a drafting question, but why is it necessary to restate 4 in 5? Why could not 4 and 5 be combined, or have I missed something here?

**Mr. Legal Advisor:** Mr. Chairman, that's very possible but the legislative scheme within which this draft was produced, was to attempt, wherever possible to have a package, so that a person in a municipality could read through the relevant sections and parts of the Ordinance and get exactly what appertained to him, and the same way with the other two types of Districts.

There is a lot of repetition in the Ordinance, but it's to make it easier for the people who are operating it to read that we have done this.

**Mr. Chairman:** Any further questions or comments?

6(1):

(Reads Clause 6 (1) )

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** We have a number of Indian villages here in the Territory. Are those villages also eligible under the unorganized areas? I really don't think those people own the land where they live on.

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Mr. Chairman, the intent is to apply this Ordinance across the Yukon. If there was a village, regardless of whether it's an Indian village or a white village, they would be eligible providing they can meet the criteria that are laid out for the various projects under unorganized areas.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** But the question --my understanding is the Federal Government owns the land at the present time; how would the Territorial Government ever get any money back out of this particular area?



**Mr. Miller:** Well Mr. Chairman, the Federal Government, if they own the houses on which that land is placed, they pay a grant in lieu of taxes. So we get the money, it's just a question of whether you get it from the resident or from the Federal Government, really, is what they are saying.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to ask Mr. Miller--I was at the--a comment first, I was at the program they had down here for a couple of days, and I understood there though that in the case of a village, I think we must have an example somewhere to go by here to get your answer is that, I will use Carmacks, the unorganized community with a village across the river and a village on this side.

Now, while one part of the town more or less is being subsidized by the Federal Government with the Indian Department behind it, the Department of Indian Affairs, in this case, as I understood it down there, you couldn't put this program into effect in most areas, because they are not going to--even an unorganized community, you know there's money coming from two different sources who already supply certain things in that area.

In this case I would like to know the answer to that one, and then of course there's the other ones like Teslin, a different area again. This is what I'm interested in, unorganized.

**Mr. Miller:** Mr. Chairman, in the definition of an unorganized community in Section 61, we say that it will be designated by the Commissioner as an area which is not contiguous to another unorganized community.

Now, in the Carmacks case, I would hate to debate that one on the floor as to whether the Indian village is contiguous to the Village of Carmacks. That we will have to wait and see, but in the case of Haines Junction and Teslin, they are contiguous so there will only be one set of facilities provided by this government, to the total community. It won't be a separate set for the use of the Indian people on their land and another set for the use of the white people on their land.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I would ask Mr. Miller though in this case, what does happen in the future, providing that we don't join forces with the native population in these areas, and I'll say again Teslin, for instance, if they are going to go their way and we are going to go our way, what happens then, in this case? You would give it to one community or the other, you say, which community?

**Mr. Miller:** Mr. Chairman, what we would provide in the case of Teslin, it's in an L.I.D., it's a little different situation, but we would provide one set of the things that would be available to an L.I.D., not two, one set, one sewer and water system, one community centre, one garbage pick-up service, not two. It would be provided through the L.I.D., not through any other organization.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I see this in several ways, that one, is fairly clear to me that this is the potential for the Commissioner to in fact impose Local Improvement Districts on communities throughout the Yukon.

You might say that capital funding for unorganized areas is generally contained in the budget, there's no requirement, of course, for participation other than through general taxation. If an unorganized community wishes to embark upon a capital project, own a provision of a truck water service, of sidewalk construction or road construction possibly, of street lighting, do I have it that they will not receive these facilities in the manner they have, but in order to get them now that they will have to come under the provisions of this Bill?

I would just like some clarification on that. If not, then I see it as nothing more than a lever to force communities who are not yet able to, willing to or indeed wish to become L.I.D.'s, to become L.I.D.'s in order to get these improvements.

**Hon. Mr. McKinnon:** Mr. Chairman, I look at it completely the other way. If you go to the unorganized community section, I think probably one of the wisest things would be for the municipalities and the L.I.D.'s to declare themselves as unorganized communities because of the very nature of the unorganized communities and the government's knowledge of the limited tax base. They actually get treated in a better manner than either the L.I.D.'s or the Municipalities for the reason being that it's a heck of a lot tougher to live in those unorganized areas, than in larger areas that have the ability of having more amenities for the people to live, and if the Honourable Member looks at the unorganized areas section and how they apply and how they get their funding, he will find that the reverse of what he says is actually true, and I think that that's a good policy of the government, to allow it to be easier for people in unorganized areas, where it is tougher to live than in any other section of the Yukon, that they have the easiest facility of obtaining amenities in the communities and in the unorganized areas in which they live.

**Mr. Chairman:** For the record, Mr. Lucier is vigorously nodding his head.

(Laughter)

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, then do I take it that these capital projects will be a 100 percent funded by the Territorial government in unorganized areas?

**Hon. Mrs. Watson:** Read it --

**Hon. Mr. Taylor:** It doesn't say.

**Mr. Chairman:** Mr. Taylor, do you have something further?



**Hon. Mr. Taylor:** Yes, Mr. Chairman, the Honourable Minister of Health and Welfare says "read it". I am just looking at it and I can't see where my question has been answered.

**Mr. Miller:** Mr. Chairman, I think we have got a little off base, if I might suggest that, the unorganized area Funding and the provisions for it start at section 61. This is a general condition that we are dealing with in Section 6. I think once we get to Section 61 it will become clear to all Members what is in fact provided for unorganized areas.

**Mr. Chairman:** Thank you, Mr. Miller.

**Hon. Mr. Taylor:** Thank you, Mr. Chairman.

**Mr. Chairman:** Clear?

**Mr. Fleming:** No.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Not quite clear due to the fact, Mr. Chairman, that (b) here, to find out more or less how (b) is operated you have to go back to about 105, I think, for an unorganized area. "An application for a capital project in an unorganized area may be commenced by an application in a prescribed form signed by not less than 10 residents of the area."

**Mr. Chairman:** Well, Mr. Fleming --

**Mr. Fleming:** I have to ask this question ---

**Mr. Chairman:** Mr. Fleming what I propose to do is, if you wish, when we get there you can ask questions and I will leave it open for you to come back to this question for some further comment of questions, if you like. I think to get through this Bill we should proceed, at this stage, and if you find that when you get to Section a hundred or whatever it is, that you are still unsatisfied with (b) of Section 6, I will certainly entertain further questions at that time on this section.

**Mr. Fleming:** Thank you, Mr. Chairman.

**Mr. Chairman:** Any further questions or comments?

**Hon. Mr. McKinnon:** There is one question that came about -- or some clarification on the problem that the Honourable Member from Hootalinqua seems to be having on the supply of Capital Projects in areas which are predominantly Indian.

I think that if you will notice through the total thread of the legislation, as it applies to people in the Yukon Territory, that it applies across the board. You have noticed that in the Local Government Section where there is monies available for the grading and up-grading of streets in the Upper Liard Village and the Old Crow Village.

This applies to the total thread of the community development Ordinance also where there is absolutely no discriminatory sections as they apply to areas that

are predominantly Indian. They have exactly the same ability to go about funding projects and rather than recovering on a tax basis we will recover from the Federal Government who the Indian responsibility is in a grant in lieu of taxation. If the Indian people through their own decision decide that they want to be separate from the program of the Department of Local Government, that is certainly their prerogative and their decision, but it is not the decision, and not the policy of the Department of Local Government which considers the total population of the Yukon Government which considers the total population of the Yukon to be under the same programs, Mr. Chairman.

**Mr. Chairman:** Thank you.  
Clause 7(1):

(Reads Clause 7).

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Subheading Municipalities, Piped Sewer and Water Systems.  
8(1).

(Reads Clause 8)

**Mr. Chairman:** Mr. Lucier?

**Mr. Lucier:** Two things that we would like to know about here, Mr. Chairman, one is, the Commissioner may, I am just wondering if this has to be or is it -- is this proper, I am not sure?

**Mr. Chairman:** Mr. Legal Advisor?

**Mr. Legal Advisor:** Mr. Chairman, if it is shall it conflicts with other portions of the Ordinance which have regard to the fact that this House must first vote the money. It is tantamount to saying the Commissioner shall if the money is available.

**Mr. Lucier:** The second question, Mr. Chairman, is, it says that they shall pay 90 percent of an approved piped water system, who is involved in approving the piped water or sewer system?

**Mr. Legal Advisor:** As I understand it, Mr. Chairman, Mr. Miller would have an answer.

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Mr. Chairman, the intent here is that our municipal engineering people will have a look at the city's plans, out Department of Local Government will be involved in looking at the details of it. As long as they meet generally accepted engineering standards we are not going to argue with them. It is really that simple.

We thought we better have it in there because some municipalities don't have engineers of their own.

**Mr. Chairman:** I would just like to go back one step,



this Section 7(1), I thought the Territorial Council had the power of -- that is set forth in that Section anyway.

**Mr. Legal Advisor:** Section 7 exists in the Financial Administration Ordinance, this is merely put in as a caution because people will be taking this Ordinance, without the Financial Administration Ordinance, and using it. This brings the position home to them of the Privileges of this House.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I just have a question I would direct to Mr. Legal Advisor and ask him if the Interpretation Ordinance provides for the use of the name Territorial Council, because indeed, this Legislative Assembly is also known as the Council of the Yukon Territory. I wonder where this Territorial Council comes into it? Is that provided for?

**Mr. Legal Advisor:** Without looking it up immediately, Mr. Chairman, I use the words interchangeably, but perhaps the Member can check in the Interpretation Ordinance.

**Mr. Chairman:** While we are waiting are there any further--Proceeding then, Subheading, Distribution and Collector Systems.

9 (1)  
(Reads Clause 9)

**Mr. Chairman:** Any comments from the witnesses?  
10 (1)  
(Reads Clause 10)

**Mr. Legal Advisor:** Mr. Chairman there is a typing error in sub-section 2, it should be "cost of the construction" not a contribution, Mr. Chairman.

**Mr. Chairman:** Thank you. Any questions, any comments--Mr. Lucier?

**Mr. Lucier:** Mr. Chairman, we would like to know when will the costs, as referred to in this Section be calculated, and when will they be made known?

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Mr. Chairman, I would assume that we could make these costs--we could do the calculations and have them known to the municipalities, probably by the end of a calendar year, because the construction season normally ends about the end of October at the latest. It shouldn't take us any more than two months to get the calculations done and the costs known.

**Mr. Lucier:** Thank you, Mr. Chairman.

**Mr. Chairman:** Any further comments or questions?

11 (1):  
(Reads 11 (1) )

**Mr. Chairman:** Have the witnesses any comments?

**Mr. Chairman:** Sub-heading "Roads", 12 (1):  
(Reads Clause 12 (1) )

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Mr. Chairman, I may be out of order. I would like to go back to Section 11 (1) if we may.

**Mr. Chairman:** Fine.

**Mr. Berger:** I am looking at this section here and it reminds me, in Dawson, for example, we are in a very peculiar position where the Federal Government actually owns and operates the water and sewage system, and one section of town, the water system at present is too small to serve the whole area.

Now, if the City of Dawson wants to develop that area further, does that mean that the City of Dawson has to bear the costs of upgrading the present inadequate facility too, which actually was a misplan in the first place by the Territorial Government?

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Mr. Chairman, as the Honourable Member has indicated, we own the water and sewer system. I guess if we have to upgrade the water and sewer system, we have got to upgrade it.

**Mr. Berger:** Mr. Chairman, it

**Mr. Chairman:** Mr. Mayes, any--

**Mr. Mayes:** Mr. Chairman, it comes to mind the fact that most of the Bill here that the Local Government and Territorial Government's administration has a say whether the lines should be improved or not. Now, their opinion and our opinion might differ, and an existing line that is not adequate to us might be adequate to them, and there should be a standard set for service to a property, so you have a guarantee of water pressure, to do with water--the size of a line for a sewer line. This is the problem in Dawson, is that we have a small line, inadequate lines for water pressure. We don't have water pressure, and it is bordering on property that is not serviced, but if people want to be put onto the service, they have to bear the cost of putting in a new line, which actually the water line is there, it's just inadequate, and we feel that we should--like property owners shouldn't be obligated to improve the service which is supposed to be supplied originally, you see.

Even in the case of Whitehorse, it could be--he could pay for it twice, in a matter of a short period of time, and if the street is extended and they find out that the line servicing the existing street and the street is extended, and they have to put in a larger line, then the property owner has to bear the cost of putting in an extra large line.

Our feelings are that there should be a standard set for any pressure, for pressure of the water.

**Mr. Chairman:** Mr. Miller?



**Mr. Miller:** Well, to my understanding, Mr. Chairman, there are accepted engineering standards for this. Now, I am not suggesting by that that all of the facilities in the Yukon have been built to those standards, but as I understand the municipal engineering field, distribution mains are normally of such and such a size.

There may be a reason for the particular point why they weren't put into that size, but there are essential standards developed.

I'm familiar to some degree, with what the Honourable Member--or what the Mayor is referring to here. I think Mayor Lucier would also agree there are inadequate facilities in certain areas of Whitehorse that were put there some time ago. You will never get around that problem, when you are introducing a new program.

**Mr. Chairman:** Any further--Mrs. Whyard? \*

**Mrs. Whyard:** Mr. Chairman, under 12 (1), "recoverable cost means an estimate...(including curbing, sidewalks...but not including footcrossings, bridge-culverts or embankments)..."

I wanted to ask, Mr. Chairman, whether this is an intentional omission or only because the subject has never been raised, of footcrossings, overcrossings, crosswalks which are beginning to be a necessity in such an area as Metropolitan Whitehorse, where the Alaska Highway is a real hazard to children trying to get to school and/ or to areas such as the Whitehorse Recreational Centre?

**Mr. Chairman:** Thank you, Mrs. Whyard?  
Mr. Miller?

**Mr. Legal Advisor:** Mr. Chairman, perhaps the Honourable Member has the thing backwards. The inclusion there of those words takes the cost of those things away from the local person who is served and throws it onto the Commissioner's share.

**Mrs. Whyard:** Thank you, Mr. Chairman.

**Mr. Chairman:** Any further questions or comments on Section 12?

13(1) ;  
(Reads Clause 13 (1) )

**Mr. Chairman:** Any questions? Do the witnesses have any comments?

**Mr. Lucier:** Mr. Chairman, we have -- one part of our presentation is dealing with a piece of paper that I believe was circulated concerning community assistance ordinance, and the 90 percent and the 80 percent in the residential paving, I think it's right there in front of you, Mr. Chairman.

**Mr. Chairman:** You're looking at --

**Mr. Lucier:** Yes, I have a copy of it here.

**Mr. Chairman:** -- Because you were looking at

something else when you were speaking.

**Mr. Lucier:** We -- I don't know what point we would want to deal with this, Mr. Chairman. We have set up an example here of what it would cost a homeowner in an area in Whitehorse, he could use Porter Creek or any other area.

Quite frankly, what our submission is that the cost sharing of the 90 percent, 10 percent, while it looks great in some areas here, it's just going to be an unworkable program, and I don't know if this the time that we should be discussing that or later on. I just don't know. I just don't want to leave here without making the point that has to be made, Mr. Chairman.

**Mr. Chairman:** Well perhaps what we ought to do is continue with the clause by clause and leave it open towards the end of the day to go into this in detail.

**Mr. Lucier:** Thank you.

**Mr. Chairmasn:** Be sure and remind the chair by 4:30.

**Mr. Lucier:** I am sure we will.

**Mr. Chairman:** Are there any questions relating to this section, aside of course from the general policy statement?

Section 14(1):  
(Reads Section 14(1))

**Mr. Chairman:** Clear?  
15(1):  
(Reads Section 15(1) )

**Mr. Chairman:** 16 -- I'm sorry, Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, this is on the assumption that the next stage down from a trunk road is an arterial road, is this not correct, and I would assume that there would be no intention by the administration of taking what is now considered a trunk road or a highway and having it redesignated by Mr. Commissioner into an arterial road.

**Mr. Miller:** Mr. Chairman, the basic four types of roads that we looked at are highways, which we accept the responsibility for; arterial roads, collector roads and local roads.

Now, there's no intention to redesignate any highways, highways are the government's responsibility.

**Mr. Chairman:** Are we clear?  
16(1):  
(Reads Section 16)

**Mr. Chairman:** Any questions? Mr. Taylor?

**Hon. Mr. Taylor:** Just for clarification, you say the road must be not less than 32 feet wide. Is this top or is this to ditch, or what does it include?

**Mr. Miller:** Mr. Chairman, my interpretation is



shoulder to shoulder.

**Mr. Legal Advisor:** Calculated on the basis of carrying four cars, and leave room--on the travelled portion of the highway.

**Mr. Chairman:** Any further questions or comments? Have the witnesses any comments?

17(1):  
(Reads Section 17(1) )

**Mr. Chairman:** Any questions or comments? Have the witnesses any --

Sub-heading, "Community Facilities", 18(1):  
(Reads Section 18 (1) )

**Mr. Chairman:** 19(1):  
(Reads Section 19)

**Mr. Chairman:** Are there any questions? Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, under 19(1) and the itemizing of the maximum amounts, to build these certain facilities, I note in (e) we say "enclosed swimming pool for summer use". Why is it not possible to participate in this plan with a program of a year round indoor swimming pool for a community?

**Hon. Mr. McKinnon:** Mr. Chairman, as far as I understand, it was not an accepted capital work by the Treasury Board when the application was made by the Government of the Yukon for the monies available, mainly because of the cost. You wouldn't have much left out of \$21,000,000.00 with an enclosed Olympic sized swimming pool in one community. I think the Mayor has a pretty good idea of what the costs of one such facility is in the neighbourhood of. I think it would be approximately half of the monies available over the seven year program for that one project.

I would like to comment a bit further on 19(1), (2) and (3), and this is where the newly elected Council I think some meaningful input.

As you know, the figures were on a 1973 basis when projects for the plan first began, and we were successful in arranging an almost 20 percent increase in the amounts payable by the Government of the Yukon Territory in these areas, to realistically reflect the increased cost of building. In fact, they probably don't realistically reflect the increased cost of building, but at least there was an upwards revision of about 20 percent.

The other important item, I think is 19(3), and although I don't understand the wording, I'm guaranteed that that means that there is an escalator clause included now in the Capital Assistance Program, so that say that a community had a project that they wanted to go, that there wasn't money available in that certain year of the community program and they had to wait a year, well that increase would be reflected in the grant available to the community in the following year, so I think that those are pretty meaningful and rational ideas on which to base the community assistance program, at least in the field of capital developments for social im-

provement in the communities are concerned, Mr. Chairman.

**Mr. Chairman:** Mr. Mayes?

**Mr. Mayes:** Mr. Chairman, in Dawson we've just had a new gymnasium built and it is the property of the Territorial Government, the Department of Education, and I was wondering if the policy for the Department of Education changes so that the building is not open to the public and strictly for school use, would that make us uneligible for a gymnasium if the time arises?

**Mr. Miller:** Yes, Mr. Chairman, that would be the intent. Really what we are saying in sub(2) there is -- using Dawson as an example, we have a gymnasium there. Our policy is that that gym should be used 24 hours a day if at all possible, and we wouldn't like to have to fund or share in the funding of another gymnasium.

But if our policy changed, where we started closing our gymnasiums to general use, I would assume, Mr. Chairman, that we would be happy to allow the community to build another one.

**Mrs. Whyard:** Mr. Chairman, if I might refer my remarks to His Worship, the Mayor from Faro, the quotation attributed to me in his opening address is quite correct, but out of context. The remark I made, which I must stress was a personal comment, had to do with the amount allowed for skating rink construction, and it was based on my long residence in the north and dated back to the days when we used to have to build our own with our own sweat and blood, and I felt that 250,00 was a pretty good start towards an enclosed skating rink.

Thank you, Mr. Chairman.

**Mr. Chairman:** Thank you, Mrs. Whyard. We won't allow any debate between the witnesses and the members. I am giving you special latitude, Mrs. Whyard?

**Mr. Fleming?**

**Mr. Fleming:** Mr. Chairman, I see that Mr. Miller is not here right at the moment, so maybe I guess I can't very well ask him this question.

**Mr. Chairman:** Possibly, Mr. Fleming, if you could just --

**Mr. Fleming:** Oh, Mr. McKinnon then. In the case of a municipality such as Whitehorse under these regulations, it says if you do have a gymnasium, you are not allowed to have another gymnasium.

Now, in this sense maybe the school would not be able to supply even though they are open, enough gymnasium facilities. In this case, would they be able to apply for more -- a grant to build another one, say?

**Hon. Mr. McKinnon:** Mr. Chairman, I'm involved pretty totally with gymnasiums in the City of Whitehorse, and at this moment and with the policy of the Territorial Government, there is really no shortage of gymnasium space for any group or any facility who wants to use it. If the policy of the Department of



Education changed, and it was only about half a dozen years ago where we fought this out pretty brutally on the Council floor, of whether the gymnasiums were there for the convenience of the janitors or the convenience of the people of the Yukon, and we made the point that they were there for the convenience of the people of the Yukon who paid to build them, if that policy changed, then I see some merit to the Honourable Member's statement.

But as long as the gyms are here, as long as they are open, as long as they are available at a reasonable cost, at the moment the necessity is not here.

**Mr. Chairman:** Mr. Berger is next.

**Mr. Berger:** Yes, Mr. Chairman, I have a question of the Honourable Member from Whitehorse South Centre. He stated that construction budget was increased to 20 percent.

As we all know, and I think the Honourable Member from South Centre himself said many many times, you cannot believe Statistics Canada, why are we basing those figures on Statistics Canada and what was the reason in it to come up with those figures. I mean, I am just thinking again of Dawson City where the construction costs, on the average, runs about 35 per cent higher than here in Whitehorse. Those figures are definitely inadequate to construct anything of this size here. I disagree with the Honourable Member, Mrs. Whyard that the costs are enough because we are talking about skating in 60 and 70 below weather on an all year round basis. We are talking about a heated skating rink if possible.

**Hon. Mr. McKinnon:** Mr. Chairman, it's nothing more than politics being the art of the possible and the compromise that we were able to come up with the monies available.

**Mr. Chairman:** Mr. Legal Advisor.

**Mr. Legal Advisor:** The booklet referred to in that section is a booklet which deals with percentages, and it publishes, in respect to every month, percentage increase or decrease of construction costs as an average throughout Canada.

Now, if you assume the cost in Dawson is \$120.00 for a particular piece of construction and \$100.00 in Edmonton, when Canada publishes this booklet in that particular year, it says the average construction prices have risen by 10 percent, there will be added \$12.00 to Dawson and only \$10.00 to construction costs in Edmonton.

The actual cost of construction is not mentioned in that section, just the percentage increase over the previous year in Dawson.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Mr. Chairman, I even question if Statistics Canada takes Dawson into consideration, because as far as I am concerned, the Statistics Canada figures, Dawson is not even on the map.

**Mr. Chairman:** Mr. Legal Advisor, I'm a little

confused by the wording of sub-section (3). When you get down to the end of the word 'year' in the third line, it goes on to say "...as a percentage in accordance with changes". Do you mean by a percentage equal to changes?

**Mr. Legal Advisor:** I would be agreeable to say 5 per cent.

**Mr. Chairman:** And are you saying equal or in accordance? Do you mean the same as, equal to, the percentage in the --

**Mr. Legal Advisor:** Well according to means up or down. If we want to put in that, we have got to break it up into a long section rather like an income tax section, which might run to a page.

Perhaps the best thing to do is to make available, after lunch, a copy of this booklet we are talking about which is in Mr. Ragunathan's office and which we intend to use, and then you can get the figures and see what we are talking about.

**Mr. Chairman:** We're agreed to changing the word "as" to "by" then, at this point.

**Mr. Legal Advisor:** Yes, Mr. Chairman.

**Mr. Chairman:** Anything arising, or a further comment? Mr. Lang is next and then Mr. Taylor.

**Mr. Lang:** Yes, Mr. Chairman. I would like to ask Mayor Lucier, if I may, what has taken place as far as the proposed arena, which is proposed to be located in Porter Creek, and how much is it going to cost, and what is going to be the arrangement between the Territorial Government and the city?

**Mr. Lucier:** Mr. Chairman, as close as we can figure, now we are trying to come up with, which I think is going to give you some indication of what these figures are doing. We are trying to come up with a very basic arena for Porter Creek. We are not looking for anything very fancy, we are looking for a minimum of seating, maybe 3 or 400 people, with very few facilities, and we are having an awful time getting it under \$600,000.00

Now, I just fail to realize how we can be discussing -- you say in paragraph 18(1), "the Commissioner may pay to a municipality 90 per cent of the approved cost of building a community social and recreational facility".

You might as well just leave it right there. If we are going to give us 90 percent, give us 90 percent of what it's going to cost. If you are not going to do that, you might as well forget it.

**Mr. Chairman:** The skating rink, Mr. Mayor, is it containing an artificial ice making machine?

**Mr. Lucier:** Yes.

**Mr. Chairman:** Is that a large portion of the cost?



**Mr. Lucier:** No, it's probably 70, \$80,000.00 of the total

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Well, Mr. Chairman, from what the Mayor says, what you are saying is that city will not be able to build the arena?

**Mr. Lucier:** Well in this particular instance, by the city being able to incorporate, I think, three grants because of our population, I think it's based on somewhere down here it says for \$4,000.00 and plus 4,000.

Actually, what we are doing, we are committing everything that we are going to do for the next X number of years to the Porter Creek arena, but you know really, being realistic, Mr. Chairman, you're giving us a policy where as I said, on the previous page you say we will pay you 90 percent of building an arena, and here's an arena that you can't possibly build for less than \$600,000.00. We will give you 90 percent of 250. It just doesn't work out, and you can't -- you know, either give us 90 percent of what it's going to cost to put the thing up or forget it.

**Hon. Mr. McKinnon:** Mr. Chairman, as much opportunity that I've had to go into the background of the Capital Assistance Program, and you know, being as bluntly realistic as His Worship, the Mayor of Whitehorse is, that the Government of Yukon Territory went to Treasury Board and said, you know, we need certain monies for certain capital projects, and this is the plan that we had, and then there was the debate between Treasury Board and the Government of the Yukon Territory as to what would be acceptable, and what monies would be available, and the cost sharing programs that were worked out and the 90 and the 80 percent and the 75 percent category and in some instances as His Worship, the Mayor from Faro has said, that 100 percent category as far as cemeteries are concerned, that these were the blunt realities of the compromises that were worked out between the Treasury Board and the Government of the Yukon Territory.

Now, I would be the first to admit that in the field of certain areas of taxation and certain areas of grants, that the Government of the Yukon Territory is behind many of the provinces in dealing with the Municipalities, but I have also taken it upon myself to look in the field of Capital Assistance Program of the various provinces, and I think I can safely say in this field alone, without much fear of contradiction, that this is one of the most generous Capital Assistance Programs per capita that I can find anywhere in the country, the \$21,000,000.00 over a five year program in the area of 20,000 people is a pretty heady amount and a pretty heady program.

I think the realities and the facts of the situation are that these are the monies, and these are the agreements that were made between the Treasury Board of Canada and His Worship has had dealings with the Treasury Board and know how they deal, and I think that these are the facts of political life in the Yukon, if that's what was agreed to, and that's what we

are going to be able to get and the parameters that we're going to be able to work in, and that's just the cold hard realities of the situation.

**Mr. Chairman:** Mr. Lucier?

**Mr. Lucier:** Just a parting shot, Mr. Chairman. Just so long as no one thinks that we are leaving here considering this adequate, it just isn't. You know, it might be something we are going to get, it might be the best that somebody could do at the time, but again, I can only say that when you get 90 percent of \$250,000.00 for an arena that's going to cost you \$600,000.00, you're in trouble somewhere along the way. People can tell us of all the great deals that we are getting up here, and I agree with the Minister in many areas, we are getting a great deal, but when we get to this piece of paper, we are going to be able to show you that if everything goes right and we don't raise taxes and we do everything right, that a taxpayer in Porter Creek who wants the very great luxuries of a piece of blacktop in the front of his house and water and sewer, is going to be paying about \$1,400.00 a year in taxes.

Now, that's before we start looking at arenas and any of the other things that are going to cost, it's going to cost \$1,400.00 a year in taxes to live in Porter Creek, and you know, just again, Mr. Chairman, I want to make sure it's understood that 90 percent of 250 on something that costs you 600 might have been a good deal for somebody, but it's not a very good deal for us.

**Mr. Chairman:** Thank you, Mr. Lucier. The only comment I would make is the 90 percent portion won't exceed 250, it's really 90 percent of 275 or something.

**Mr. Lucier:** Yes.

**Mr. Chairman:** The way this reads, correct me if I'm wrong, is that the 90 percent would total \$250,000.00?

**Mr. Lucier:** Yes.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, just a brief comment on the amounts of money that are allocated in Section 19. While I agree they're not as realistic as we would want them to be, I look back at the situation as it existed a year or two years ago, when there was no Capital Assistance for recreational facilities within the municipalities. They had to provide it themselves. When I look at the unorganized communities and the L.I.D.'s, there was absolutely no assistance whatsoever. There was \$8,000.00 in the Slush Fund to be divided amongst six communities, which was enough just to get them into trouble, and these people couldn't even go and borrow money from the Territorial Government.

So, it may not be what we would like to have, but it's a lot better than what we had. I don't think anyone wants to turn that \$250,000.00 back --

**Mr. Chairman:** Thank you, Mrs. Watson.



**Hon. Mrs. Watson:** -- because if you do, we will use it.

**Mr. Chairman:** Again, I don't want this to be generated into a debate between the Honourable Members and the witnesses who are here to supply us with information and comments.

Mr. Taylor is next.

**Hon. Mr. Taylor:** Mr. Chairman, I see, as much as I know about this program to date, I see it as simply another means of taxation upon these people, where before all these capital projects, these sewer and water systems and so forth, were provided for, at least on a Territorial wide basis, in the budget, in the capital budget of the Government of the Yukon Territory. They have simply extracted all these possible future systems and said now we will give them a great big deal, we will let them think they are getting a big bargain, and we will let them pay 10 to 15 percent or whatever it is.

This is in reality what has gone, but certainly it has opened the door. For instance, in Watson Lake, they have endeavoured now for better than two years to provide themselves with a hockey arena, in the interests of getting children playing hockey and this type of thing, and providing this service to the area. They have never been able to. What could you do with our community development grant of \$8,000.00 a year, and distributing that between three or four communities.

Their ability to raise revenues just wasn't there, the ability to pay interest on the revenues that would be required would be just beyond their capabilities. Now, perhaps, there's \$250,000.00 available, this would build our arena because we wouldn't need the seating capacities, and you know the type of thing that Mayor Lucier has suggested would be required in this larger centre, but what I am really interested in at this moment is, what, Mr. Chairman, is the pecking order?

Now we have got three million dollars a year, we are told and if the municipalities, the three municipalities decided in this first year, or the second year to embark upon major programs of involving sewer and water systems, does this mean that the municipalities would get the first chunk of the money, then revert back to the L.I.D.'s to have a portion of what's left in the unorganized areas, the balance, or could I -- could I be informed as to what the pecking order is, as I say, or if that is not the case, by what method will priorities be established, and who will establish them?

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Mr. Chairman, there's no doubt in our minds that there are going to be problems in certain years with this program. There is no pecking order, if I can use that term per se. It will be a question of the planning being done, the applications being submitted, and in some years, certain things just aren't going to get done, because we won't have the money, but we should be able to indicate to any municipality or unorganized area, when we can have the money for that particular project.

I think we are just going to have to wait and see how

the demands come on this, before we can, you know, face the major question of who's going to get what.

We all know that the construction industry in the Yukon is somewhat limited, so when you start talking about spending three million of government money -- I'm talking in terms of the Territorial Government's share, we're probably talking of a 5 million dollar project. That's a pretty big demand on the construction industry in the Yukon in any one year, in addition to all the other things that are going on.

So, until we get faced with the major problem of too much demand for the money that's available in a particular year, we just won't know how to handle it.

**Mr. Chairman:** Mr. Fleming? Sorry, Mr. Taylor?

**Hon. Mr. Taylor:** Just one final question.

Could we have any indication as to at what level these decisions -- will they be made at, for instance, the Ex. Com. level or the Financial Advisory Committee level, this is what I am interested in knowing at this point.

**Mr. Miller:** Well, Mr. Chairman --

**Hon. Mr. McKinnon:** Mr. Chairman, they will be made at an Ex. Com. decision, as far as the Department of Local Government is concerned, with the Department of Local Government having the final say, as they will be the overall developers and the people who will be looking after the program, and we're not going to have -- and you know, we're not trying to fool ourselves, we don't even have a clue as to what the demands are going to be made on the program until we have a year of operation and see what projects come into the Department of Local Government, and at that point in time when we see the amount of projects and the amount of dollars concerned, is the time when we are going to have to set priorities and deal specifically with the Local Improvement Districts, the unorganized areas, and the municipalities being able to say, "Look it, is this a higher priority, or can you agree that you can wait for a year for this, because so and so", and it's going to be a problem and no one is under-estimating it. But we are not going to have any knowledge of what extent the problem is going to be, until we get the program in operation and see what the first year's demands are on it.

It may be a problem that is bigger than we anticipated, or it may be one that doesn't even come to a head, we don't know.

**Mr. Chairman:** Mr. Fleming is next.

**Mr. Fleming:** Mr. Chairman, I think the Honourable Member almost answered the question I was going to ask, although I must comment at this time I sympathize with the Mayor of Whitehorse in the sense that something for \$250,000.00 can't be built for 10,000 people.

I'm wondering whether there was any thought went into this plan as to a per capita basis in the sharing of the monies to build. In other words, I can see in this program where the Mayor of Whitehorse could not get any more than \$250,000.00 to build something for 10,000



people whereas Teslin with 300 people can get the same amount, possibly, if we go through the channels, to build an enclosed skating rink and so forth, for 300 people, in this program. I see that.

I ask has there been any thought as to how you are going to more or less arrange this if we do ask for this?

**Mr. Chairman:** Mr. Fleming, possibly when we get to Section 25 --

**Hon. Mr. McKinnon:** Well, Mr. Chairman, if I could answer at this time. That is exactly correct, and it is made that municipalities with a population greater than 4,000 will be permitted one additional grant for each of the additional -- each of the additional facilities, each of the facilities referred to in this 19(1).

So the Mayor of Whitehorse already has a letter from the Department of Local Government saying that he is eligible in the case of the Porter Creek rink, for a double grant so the contribution from the Yukon Territorial Government is now up to \$500,000.00. He has got a pretty good case if he comes again for a triple grant, so he's up to the neighbourhood of \$750,000.00 from the Government of the Yukon Territory.

And he's correct, that ties up his capital funds for a certain amount of time, but this is the -- this is the type of policy that was made in the Capital Assistance Program to take care of exactly the thing that the Honourable Member from Hootalinqua raises.

**Mr. Fleming:** Thank you.

**Mr. Chairman:** Are we clear?

**Some Members:** Clear.

**Mr. Chairman:** Any final comments from the witnesses, without getting into a debate?

**Mr. Lucier:** It's very difficult.

**Mr. Chairman:** Clause 20(1):

(Reads Clause 20(1))

**Mr. Chairman:** Clause 21(1):

(Reads Clause 21(1))

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, is this considered to be the actual cost of labour or is there a scale of some sort that the government would follow in terms of -- oh I see, I am sorry.

**Mr. Chairman:** Any further questions or comments?

22(1):

(Reads Clause 22(1))

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** I'm sorry -- I'm sorry, Mr. Chair-

man. I think I have the answer now, but I was wondering what members of the public -- I am presuming at whatever trade --

**Mr. Chairman:** Thank you. Any further questions or comments?

**Some Members:** Clear.

**Mr. Chairman:** 23(1):

(Reads Clause 23(1))

**Mr. Chairman:** 24(1):

(Reads Clause 24(1))

**Mr. Chairman:** Clear?

25(1)

(Reads Clause 25(1))

(Reads Clause 25(2))

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Do I read this, Mr. Chairman, would this not mean then that in fact for instance in the case as suggested by Mayor Lucier, that it may be possible to lump two skating rinks into one and receive \$500,000.00 rather than \$250,000.00?

**Hon. Mr. McKinnon:** Correct, Mr. Chairman.

**Mr. Chairman:** Mr. Lucier?

**Mr. Lucier:** Mr. Chairman, I would just like to -- we certainly agree with this and we think that this is a good clause. We would just like to make sure that it is understood that, at least, that our impression is that this then cuts out, you know, your future grant. I think the point that Mr. Fleming was making that you can get one grant of two hundred and fifty thousand for one arena for three hundred people, you know, with twelve thousand people, or eleven thousand, whatever we have, we have to use all of our grants to build one arena. Obviously you are going to need more arenas with twelve thousand people than you are going to need with three hundred.

It is a pretty good deal, but it is going to catch you sooner or later.

**Mr. Chairman:** Thank you. Mr. Mayes?

**Mr. Mayes:** Mr. Chairman, also in the case of a smaller municipality such as Faro or Dawson, where you don't have the extra monies for the extra population the arena is going to cost the same amount for Dawson so whereas Whitehorse could put the three grants together for one arena to cover their costs. Arena still is not that much less expensive in a smaller community than it is in a town or city the size of Whitehorse.

In a Municipality such as Dawson, the facility costs six hundred thousand and we are allowed two hundred



and fifty, we have to find three hundred and fifty thousand plus our ten percent, which is actually impossible. That part of the assistance program we can throw out the door. This is where the 90 percent right across the board, to me, is the only answer.

**Mr. Chairman:** Thank you. Ms. Millard?

**Ms. Millard:** Is it understood in this section then that an additional 10 percent levy on the community would be imposed, in other words, 20 percent if a five hundred thousand dollar grant was given?

**Mr. Miller:** Yes, Mr. Chairman. Really what we are saying is that we would pay 90 percent of the cost up to a maximum of two hundred and fifty thousand per facility. The municipality would be responsible for the balance of it regardless of what that balance was.

**Mr. Chairman:** Mr. Miller, surely the 10 percent applies in both cases. It works out to 10 percent of five hundred thousand, not 20 percent?

**Mr. Miller:** Yes, that is right, Mr. Chairman, it would be, you know, fifty thousand instead of twenty-five thousand is what you are talking.

**Mr. Chairman:** Then it is 10 percent?

**Mr. Miller:** Yes.

**Mr. Chairman:** Ms. Millard anything arising?

**Ms. Millard:** No, Mr. Chairman.

**Mr. Chairman:** Any further questions or comments on 25?  
26(1).

(Reads Clause 26)

**Mr. Chairman:** Any questions or comments? Clear?

**Some Members:** Clear.

**Mr. Chairman:** In view of the time, I will declare a recess until two o'clock and I will ask the witnesses to come again at that time.

#### **Recess**

**Mr. Chairman:** I will now call Committee to order. We are continuing on the clause by clause reading of Bill 19 and we're on page 7 of that Bill, and we just concluded Section 26.

**Mr. McCall,** you asked whether you could comment further on Section 25(1), I believe?

**Mr. McCall:** Yes, Mr. Chairman, thank you. I would like to go back to 25(1) if I may. I'm a little curious and I would like some clarification here, under this particular part of the Ordinance it says "A municipality with a population greater than 4,000".

Now I'm curious as to who came up with the figure of 4,000; when one considers that we have three municipalities in the Yukon, two of the municipalities' populations, according to some statistics are wrong, they are less than 4,000.

Now, I'm just wondering if the government is anticipating the municipalities in this case are increasing their population to over 4,000 in order to be eligible for certain priorities in this Ordinance. I find it a little unrealistic, this established figure of 4,000, and I would like some clarification on it if I may. Thank you, Mr. Chairman.

**Mr. Miller:** Well, Mr. Chairman - I don't know whether I can add anything to it in terms of where the 4,000 came from. It seems to me that we stole that one from somewhere else, and I don't remember where else we stole it from now, but you know, we felt that we had to provide something in there for municipalities with populations greater than something. 4,000 was the number we picked.

**Hon. Mr. McKinnon:** Mr. Chairman, the rationale was that one arena would serve up to a population of 4,000 people, and over that population, that there wouldn't be enough -- there wouldn't be enough of a facility to serve a population greater than that. I think that that's fairly obvious from once Whitehorse grew over about a 5 or 6,000 population, that one ice surface and arena just didn't serve the community, where it did quite well prior to that time.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Well, I find it very difficult to believe, Mr. Chairman, that this established figure is going to assist any municipality in the Yukon, as far as acquiring grants. I would suggest that the figure should be more like 400 and not 4,000.

**Mr. Chairman:** Thank you, Mr. McCall. Any further comments or questions on that point? Mrs. Watson?

**Hon. Mrs. Watson:** I would like to ask Mr. McCall on his reasoning behind the statement he just made. I think it would be sort of interesting.

**Mr. McCall:** Well, Mr. Chairman, yes, I'm curious as to this Capital Assistance Program, who is going to benefit?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. McCall, in what you're saying, you're saying that a municipality of a population greater than 400 may receive a payment for one additional facility, so you're talking about a covered skating rink, an arena, where you feel that if you have a population of 500 or 600 or 800, you should be eligible for two? That's what you said.

**Mr. McCall:** Well, Mr. Chairman, when one considers the population of the municipality of



Whitehorse, they are eligible for two.

**Hon. Mrs. Watson:** They are.

**Mr. McCall:** The municipalities of Dawson and Faro are not. You see, there's a blank here, there are too many riders on this Ordinance, when one goes back to what the Mayor from Dawson was stating this morning, about the 90 percent of any grant. It should be across the board and not restricted. We have restrictions under this Ordinance.

**Mr. Chairman:** Thank you, Mr. McCall. Miss Millard?

**Ms. Millard:** Yes, Mr. Chairman, I'm inclined to agree with Mr. McCall about this sort of thing. It's restricting an awful lot of--well every other municipality except Whitehorse, and I should point out that actually you have to have 7,000 people, simply because it says that for each additional population of 3,000, so that each municipality of over 7,000 in the Yukon certainly aren't in great numbers these days.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, who could afford to operate an arena for every 400 people? You know, it would be extremely expensive, 400 people, they don't all skate, they don't all use the arena all the time. I think that's a very good criteria that is being used.

**Mr. Chairman:** Thank you. Mr. Berger has something to say.

**Mr. Berger:** I think I could straighten the Honourable Member from Kluane out on this. I don't think the argument is about the population, I think the argument is that the arena cost in Porter Creek is \$600,000.00 right now, and the same cost is going to be incurred in Dawson City or in Faro. But Whitehorse can get the arena because they have a population of 7,000 and over, while Dawson or Faro has not the population. I think this is what the argument that the Honourable Member from Faro wants to bring across to you.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, but it does also make the provision for Whitehorse. Now, Whitehorse chooses to take the funding for two arenas and put it into one, but it does also give Whitehorse the opportunity to have one smaller arena in Porter Creek and build another one, say at Riverdale or upper Hillcrest. This is the idea behind it, it's choice that the municipality has to make.

**Mr. Chairman:** Thank you. Mr. Berger?

**Mr. Berger:** This has nothing to do with the population, that's another question of zoning.

In 26 (1) (d), it says "the building and the site conform to the zoning regulations of the municipality".

Now, Dawson is waiting for over a year now to get zoning input from Synergy West and say Dawson wants

to get that grant right now and there is a possible chance the zoning input is going to be held up for another year, what is Dawson going to do then?

**Hon. Mr. McKinnon:** Mr. Chairman, that's only if they are purchasing existing facilities under 26 (d). If the community, rather than building a new building, there is a building within the municipality that they want to buy for their community centre or an existing facility, an arena that already exists, then those regulations apply under Section 26.

**Mr. Chairman:** I think also the current zoning would be the ones looked at, the current regulations.

**Mr. Berger:** We are still waiting for that Mr. Chairman.

**Mr. Chairman:** Well then you have none, so--

**Mr. Berger:** Mr. Chairman, maybe to clarify the query here. Over a year ago, Synergy West started a study on the zoning by-law in Dawson City, and we were put off from month to month, and I think the present situation is still the same. Next month we are going to come up with a report on it, next month we are going to do this. Up to now, the next months never came.

**Mr. Chairman:** Thank you, Mr. Berger.

**Mr. Miller:** I beg to differ, Mr. Chairman. The mayor just informed me that the City Council last night gave their final approval to the draft plan and they are now back to final plans, so--planners can only work as fast as the people in the communities sometimes.

**Mr. Mayes:** I hate to say final approval, Mr. Chairman. It's not final approval, they have gone over the draft copy as submitted by Synergy and have given them their comments so they can come up with a final draft of the by-law, but it has not been made final.

**Mr. Chairman:** Thank you, Mr. Mayes.  
The next heading, sub-heading is "Cemeteries".  
Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. Before we rush on, I would like to get some clarification on the flexibility under 26, sub-section (1) and the sub-paragraphs of that, some explanation as to the flexibility under that particular section?

**Mr. Miller:** Well, Mr. Chairman, I think the--unless I'm mistaken, the way I read the sub-paragraphs, before a municipality, or before we'll share in the costing of a building that a municipality wants to purchase that's already on site, those four criteria must be met.

Now, when you talk about flexibility, the National Building Code is a pretty minimum standard of construction, so there's lots of flexibility there. The other items are estimates, they're not --or item (b) is an estimate. It's a question of judgement, I suppose. I think if it came down to the final analysis where the Municipality said "We think that it has this life, and we



think that it justifies the investment of funds." I guess we are not going to argue too strongly, unless we have substantive reason, technical reason to argue with the Municipality.

So if that's the type of flexibility the Honourable Member is referring to, it's there.

**Mr. McCall:** Thank you, Mr. Chairman. So that what you are saying, in this particular case where there is an existing building in a municipality and the codes, et cetera are fulfilled up to standards, the municipality can put themselves in a position where they can buy or purchase these particular buildings and be assisted in this particular type of a project, is this correct?

**Mr. Miller:** That is the idea, Mr. Chairman, yes.

**Mr. Chairman:** Thank you. Mr. Lucier?

**Mr. Lucier:** Mr. Chairman, (2) of 26 it says, "...the amount owing and unpaid by the community or community organization owing the building."

Does that mean that you can't buy it from a private owner, does it have to be a community organization that owns the building?

**Mr. Legal Advisor:** This is merely to deal with the situation where it is owned by the community organization

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Would you explain that a little more, Mr. Legal Advisor?

**Mr. Legal Advisor:** Well suppose --

**Mr. McCall:** I am not quite sure --

**Mr. Legal Advisor:** -- it being a factual situation that the Whitehorse Curling Club is owned by an organization which is called the Whitehorse Curling Club, supposing the building cost a hundred thousand dollars to put up, and supposing that the curling club now owe fifty thousand dollars on a mortgage in respect of that building, that could be purchased by the City but the amount to be sanctioned for the purchase would only be \$50,000.00 the amount owing. Then the building would become the property of the city and would be operated as a - part of a complex or something, whatever the city wanted to do with it.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. Does that also included private enterprise?

**Mr. Legal Advisor:** That restriction doesn't cover private enterprise. If it happened to be that some individual owned the curling club then he could be paid the cost price of it in the normal way, subject to the restrictions, of course, on the amounts of money in the earlier sub-sections.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I take it, Mr. Legal Advisor, then that the building is worth one hundred thousand dollars, the mortgage is fifty thousand dollars, you buy the building it is then the property of the Territorial government, when they get the loan that fifty thousand equity they had in there that applies to 10 percent of the loan then would it be considered?

**Mr. Legal Advisor:** No, Mr. Chairman. We are dealing now with a municipality so the Territorial government would not become involved. The city would do the negotiations and arrange to buy the building. The intention will be that the city will become the owners and operators of that building. Then they fund the purchase -- they pay the normal value in the normal way, if it happens to be privately owned, but if it happened to be the Whitehorse Curling Club owned the building, then that is a community organization and they wouldn't be looking to make a profit on their demise, so they would get 50 -- They would pay off the debt.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Legal Advisor, this says "a community", also a community, in the case of a community what would be the circumstances then, what if the Territorial government does take over the community?

**Mr. Legal Advisor:** A quick answer, Mr. Chairman, is to wait until the next chapter. The situation is slightly different when you are dealing with a Local Improvement District and when you are dealing with an unorganized area. In that case the Territorial government operates them and therefore it would have to become the owner in some way or else transfer it to a community organization or the Local Improvement District Board for operation and different conditions would apply. In general those four sub paragraph conditions would apply and also the fact that in payment to a community club to take it over that the gross amount to be paid would not exceed the amount of the debt.

**Mr. Miller:** Mr. Chairman, I think what is causing the problem if you look at 26(2) you will find that it says "...shall not exceed the amount owing or unpaid by the community or community organization."

I would think that what we have got is a typographical error and "community or" should be removed. "The amount unpaid by the community organization owning the building."

**Mr. Legal Advisor:** Definitely.

**Mr. Chairman:** Thank you Mr. Miller, that makes sense to me as well.

Mr. Lucier, did you have something further?

**Mr. Lucier:** No, thank you Mr. Chairman.

**Mr. Chairman:** The next sub heading is Cemeteries, 27(1).

(Reads Clause 27(1))



**Mr. Lucier:** Mr. Chairman, I wonder if I could ask, would this apply to a new extension to an existing cemetery, or would this just be for a new cemetery?

**Mr. Miller:** Well, Mr. Chairman, if the city were talking about a cemetery that they now own and they want to extend that, if that's going to be the cemetery, then it would apply.

**Mr. Lucier:** Thank you.

**Mr. Chairman:** 28(1):  
(Reads Clause 28(1) )

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, just one question that I would like to ask. If the cemetery, or the nature of the sub-soils and so forth do not permit a cemetery within the municipality, or for some other reason that a cemetery is not desirable within a municipality, the municipality must go outside its municipal boundaries to establish a cemetery for the community, is this still covered under this program?

**Mr. Miller:** I would think so, Mr. Chairman. I would see no reason--providing it's the municipal cemetery, they could put it anywhere. We would have no hang-up with it.

**Mr. Chairman:** Next sub-heading is "Waste Disposal". 29(1):  
(Reads Clause 29 (1) )

**Mr. Chairman:** Any questions? 30(1):  
Reads Clause 30(1) )

**Mr. Chairman:** Sub-section (2): --Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I would like some clarification on this compaction equipment. What does it entail?

**Hon. Mr. McKinnon:** Mr. Chairman, as I understand it, it's whatever the Municipality decides to use for compaction. If it happens to be a D8 cat, then it's a D8 cat. If it happens to be a special type of compaction equipment, then it's that special type of compaction equipment, whatever the municipality uses to compact its garbage.

We are not talking about a unique and special type of equipment only, we are talking of what the municipality uses to compact garbage, if it happens to be a D8 cat, then it's a D8 cat, and the Territory will pick up the 50 percent on it.

**Mr. Chairman:** Anything arising? Mr. Lucier?

**Mr. Lucier:** I wonder, Mr. Chairman, would this--could this be interpreted to mean a piece of equipment for compacting like car bodies and things like this, or--

**Hon. Mr. McKinnon:** If that is what the city wants to use it for, for its piece of equipment for compacting,

yes. If it's a specific compacting piece of equipment. That doesn't happen to be what the city wants to spend it on, for their one-shot deal, if it happens to be that they find they get a lot more efficiency out of using a D8 cat for compaction purposes, then that is what the grant will apply to.

**Mr. Chairman:** Does Mr. McKinnon have a D8 cat?

(Laughter)

**Hon. Mr. McKinnon:** A TD-24--

(Laughter)

**Mr. Chairman:** Any further questions? Sub-heading, "Community Planning". 31, sub-section (1):  
(Reads Clause 31(1) )

**Mr. Chairman:** 2:  
(Reads Clause 31(2) )

**Mr. Chairman:** 3:  
(Reads Clause 31(3) )

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I take it then if they start today, there is no way that anything can start progressing for at least one year, on the last of (b)?

**Mr. Miller:** That would be correct, Mr. Chairman, but all the communities now have plans in the process, or have had them done, so I don't see any big problem with the one year.

**Mr. Chairman:** Mr. Mitchell?

**Mr. Mitchell:** Mr. Chairman, in the case of Faro we had a community plan which was done in the early stages of Faro, probably 1969. It is not a comprehensive plan as I have seen done, I believe, on Carmacks, Watson Lake. Which category would we fall under, item (1) or (2)?

**Mr. Miller:** Well, Mr. Chairman, it wouldn't make any difference, because they go through much the same exercise to do (1) and (2). There is probably a little more work done in number (1) than there is in number (2), but I think basically what we are saying is we will pay the cost of it, so I suppose if the Town of Faro wants a new plan done, all they have got to do is go through the exercise of applying for it and we will see that it's done in the near -- you know, as soon as we can get it done, is what it boils down to.

**Mr. Chairman:** Thank you.

**Mr. Mitchell:** Thank you.

**Mr. Chairman:** Anything arising? I would now like to turn to page 18 and carry on with Municipalities, if that's agreeable, and then the witnesses can be excused.



**Some Members:** Agreed.

**Mr. Chairman:** So we are turning then to Page 18, sub-heading "Operation and Maintenance Assistance, Municipalities, Water Delivery by Truck". 82(1):  
Reads Clause 82(1) )

**Mr. Chairman:** Sub-section (2):  
(Reads Clause 82(2) )

**Mr. Chairman:** Clear?  
Mr. Fleming?

**Mr. Fleming:** Under (b), "for three deliveries a week to a unit having a storage capacity of over 500 gallons, not less than \$15.00 per month". In other words, they could have a 300,000 gallon, but then they are going to be charged accordingly I take it. Per gallon?

**Mr. Miller:** Well, Mr. Chairman - what the municipality decides to charge for the water delivery, we don't care. All we are really saying is that we will not share in the deficit unless they charge a minimum of \$15.00 per month.

What in fact they charge, decide to charge the people, that's up to the municipalities.

**Mr. Chairman:** Mr. Taylor, did you --

**Some Members:** Clear.

**Mr. Chairman:** Sub-heading, "Transit Operation", 83(1):  
(Reads Clause 83(1) )

**Mr. Chairman:** Sub-section (2):  
(Reads Clause 83(2) )

**Mr. Chairman:** Sub-section 3:  
(Reads Clause 83(3) )

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I'm just curious, I suspect that a slight variation in language as to the section of water delivery by truck and this transit operation. If we go back to the water delivery by truck, it states with the language, "within the municipality".

Now, I'm curious when we go down to the transit operation. It does not say within the municipality. Now, I'm just curious as to this explanation, or could I have an explanation, or could I have an explanation? Does it mean outside the municipality or between the municipality or inside the municipality or what?

**Mr. Miller:** Mr. Chairman, in the transit operation, any city that was running a transit operation, they may want to go beyond their boundaries, their immediate boundaries. We wouldn't hope that they would go from Whitehorse to Faro if they were doing it, you know, but within the immediate boundaries, we wouldn't prohibit them from doing that.

I don't think there's really any significance in the thing. In the water delivery, I'm not sure whether you are delivering outside of the City of Whitehorse or not. There may well be. We are not going to split hairs on the thing, if that's the question.

**Mr. McCall:** It's our problem, Mr. Chairman, but I'll let it go.

**Mr. Chairman:** Thank you. Anything arising or any further questions or comments?

Sub-heading "Cemetery Maintenance", 84, sub-section (1):  
(Reads Clause 84 (1) )

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** I'm just wondering, Mr. Chairman, if the government is anticipating a small amount of deaths in the Yukon?

**Mr. Chairman:** Any further questions or comments?

**Ms. Millard:** Yes, Mr. Chairman. I would like to comment on that. I certainly believe \$300.00 is a very low sum. I am sure that one funeral in Dawson in the wintertime probably costs that amount.

**Mr. Chairman:** Mr. Lucier?

**Mr. Lucier:** Mr. Chairman, we were questioning whether the \$300.00 figure is correct. Was that intentional, because, you know, it kind of looks like we would be burying them with post hole augers for \$300.00.

**Mr. Chairman:** Mr. McKinnon?

**Hon. Mr. McKinnon:** I got problems with that \$300.00 one since I've seen the ordinance. It seems more like an insult than anything else, I mean \$300.00 in the winter for one hole.

**Mr. Chairman:** Mr. Miller, do you have a comment?

Mr. Berger?

**Mr. Berger:** It doesn't pay the cemetery--certainly on the end of this section that I am very curious how come there is only--in the yellow book, in the Capital Assistance, it was set only \$400.00 provided for as a municipal share to the Capitol Assistance program to buy all the equipment. I mean, the share of the Territorial Government is absolutely nothing. Where does the \$400.00 come in for the Municipalities?

**Mr. Chairman:** I'm sorry, I think we had better stick to cemeteries at this point, thank you, Mr. Berger. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I'm still not clear. Obviously the draughtsman has draughted this Sec-



tion, sub-section (2) of 84 stating that "60 per centum of the cost of operation..." or \$300.00. Now there had to be a reason for the \$300.00, and that hasn't been explained yet to the House, and possibly Mr. Miller could explain, and if there's no good reason for the \$300.00 why have it in there at all? Why not just 60 percent of the cost of operation?

Mr. Miller: Mr. Chairman, as I recall this particular section, again we probably--and I'm pretty sure we have stolen this from one of the provinces, and that's the type of assistance that they give to their municipalities in respect to cemetery operations.

Now, when we are talking--we are not talking about, you know, the cost of one funeral, because what we are talking about is the operating deficit of the municipality in operating that cemetery. There is a charge imposed for opening a grave, you know, and closing it. So what we are talking about is the annual operating cost of the municipality in operating the facilities. That's net cost, not gross.

Hon. Mr. McKinnon: Well, Mr. Chairman, I was wondering whether any of the Mayors remember bringing it up during the Yukon Association of Municipalities meeting, because the legislation is the same as it appears on Page 20 of the Capital Assistance Program, and the "municipality--100 per cent development costs" and "O & M Assistance- \$300.00 annually each cemetery based on an estimated minimum of \$500.00 O & M expended by the municipality", and I didn't question it at that time and I didn't hear any of the Mayors questioning it.

I don't know the rationale behind it. We sound like we come out pretty good when we say we are going to pay 100 percent of the development costs of the cemetery, then at the next--in the next instance we say on O & M, 60 percent, but only up to a maximum of \$300.00. It sounds pretty clear.

Mr. Chairman: Mr. Lucier?

Mr. Lucier: Mr. Chairman, I was just informed by our Treasurer that we have a \$9,000.00 deficit budgeted for our 1975 cemetery operations, just to give you an idea of what your \$300.00 looks like.

Hon. Mr. McKinnon: Mr. Chairman, I wonder if the Committee would allow me to look at the reasoning behind the appearance in the Capital Assistance Program as it is and in the legislation. I don't have an answer for it.

Mr. Chairman: Is that satisfactory to the Members, or do we have a Motion on that?

Hon. Mr. Taylor: Mr. Chairman, I don't think a Motion is required, but it certainly is a point that maybe I think that the administration should look at, and it may be that they can bring back a proposal which would accommodate the type of situation as has been expressed by Mayor Lucier, because indeed as was pointed out by Mr. Miller, Mr. Chairman, this may be all well and fine in the provinces, but we are not a province, we are a territory, and maybe we should have a better program than the provinces.

Mr. Chairman: Thank you, Mr. Taylor. We will then carry on to the next page, under Procedure, under the heading "Procedure in Municipalities" and we are at clause 91 (1):

(Reads Clause 91 (1) )

Mr. Chairman: 92 (1):

(Reads Clause 92 (1) )

Mr. Lucier: Mr. Chairman, I was just wondering if we could go back to Page 19. 87(1), "Community Septic Tank Pump-out System". I am just wondering why something like that couldn't be applied to the municipalities that are requiring this service as well.

Mr. Chairman: I will allow that question. Mr. Miller?

Mr. Miller: Well, Mr. Chairman, what we were trying to do with this program was to not have overlapping services. Where there is piped water or sewer system in a community, we felt that we were sharing some of that in capital. You know, why should we share on another type of system, so that's why it is restricted to where there is no pipe sewer system in the community.

Otherwise, what we'll end up with, I'm afraid, is we will never have anybody in municipalities wanting to put in sewer systems if we can get it pumped out for them.

Mr. Chairman: Mr. Lucier?

Mr. Lucier: Mr. Chairman, if I'm allowed a little debate on this, I would just like to point out that the reason we have this condition right now is because we have inherited it from the Territorial Government. We took it over from them and I kind of like to think that since they were the ones that permitted it in the first place and allowed people to build where there was no sewer and water system, that they should contribute to the same equipment to look after the problem as they do in any other community. We didn't allow any subdivisions with this condition, that it was done for us.

Mr. Chairman: Thank you, Mr. Lucier. Are there any other comments about that?

Hon. Mr. McKinnon: Mr. Chairman, with the completion of the sewer and water project in Porter Creek and if Crestview goes ahead, how many homes within the city limits will then be on a pump out. Would it be enough to keep one adaptor truck busy hauling complete for those systems?

Mr. Chairman: Mr. Lucier?

Mr. Lucier: Probably not, Mr. Chairman. You could probably use the same truck that you are using in Carcross and the other communities to do Whitehorse. The only difference is that, you know, if we -- if the Canyon Crescent subdivision were to come on-stream, that might be that type of a situation again. I don't know, it's just -- you know, for one thing, the Porter Creek subdivision is not completed yet, nor is Canyon



Crescent -- or Crestview next to it. You know, that could be two or three years away yet, and it's quite a problem for the people in that area.

I would just say, Mr. Chairman, that they are paying 45 mills for something -- the outlying areas are paying about half the mills and getting the service that they can't get.

**Hon. Mr. McKinnon:** We are prepared to look at that, Mr. Chairman.

**Mr. Chairman:** Thank you, Mr. McKinnon.

**Mr. Lucier:** Thank you, Mr. Chairman.

**Mr. Chairman:** We are back at 92(1). Are there any comments on that clause?

93(1):

(Reads Clause 93(1))

**Mr. Chairman:** Clear?

94(1):

(Reads Clause 94(1))

**Mr. Chairman:** Any questions or comments?

95(1):

(Reads Clause 95(1))

**Mr. Chairman:** Clear?

96(1):

(Reads Clause 96(1))

**Mr. Chairman:** 97(1):

(Reads Clause 97(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 98(1):

(Reads Clause 98(1))

**Mr. Chairman:** Clear?

99(1):

(Reads Clause 99(1))

**Mr. Chairman:** 100 sub(1):

(Reads Clause 100(1))

**Mr. Chairman:** Well that is it for the clause by clause, so far as the three witnesses are concerned, and we promised Mr. Lucier that we would give him a chance to explain his concern with the program and give us an explanation of the document which has been handed out to each member, and so we will hear that now.

**Mr. Lucier:** Thank you.

**Mr. Chairman:** first of all the twenty-one million dollars that we're talking about, I take it that's three million dollars of Federal money coming into the Territory over the next seven years, is that correct?

**Mr. Miller:** Essentially correct, Mr. Chairman; it's three million dollars per annum starting in 1974-75, and running from that point to seven years from that date.

**Mr. Lucier:** And that's for the whole Territory, so there's --

**Mr. Miller:** That's correct.

**Mr. Lucier:** Mr. Chairman, the paper that you have before you gives you an example of a non-services existing subdivision of which as you know, a couple in the City of Whitehorse.

Really what it breaks down to, and this is at 45 mills, now this is what we are presently at in Whitehorse and it certainly is not going to stay at 45 mills. We all know that we are going to be going beyond 45 mills with our next budget.

What we are showing is that to give a person who lives in Porter Creek, you know it is fine to say they have hundred foot lots, but again we didn't build the hundred foot lots, this was subdivided by the senior levels of government and they were sold as such. We have got them and we are not complaining about it, but we are saying that there is not point in saying they have got a great deal because they have a hundred foot lot.

The fact remains, to give the people in Porter Creek water and sewer and some pavement with some sidewalks, which you know is not considered all that very luxurious in any other part of Canada, and we would like to think that we are just as important as everyone else is, a person owning a very modest home with an assessment of \$10,000.00 on his home and \$5000.00 on his property, which is what the assessment should be after the improvements that we are suggesting, would be looking at a tax bill annually of close to \$1400.00.

Now it will be 1336, is the figure that you have before you, at 45 mills, but as I said this 45 mills can't possibly stay where it is. Now, we are looking at an arena in Porter Creek, as just a, you know, something that comes to mind very quickly, an arena in Porter Creek, we are looking at sewage treatment, we are looking at different things that are really going to -- maybe the bridge, give a little shot to our mill rate over the next couple of years.

It just seems to me impossible to expect a person living in an area like that to pay 13,14 hundred dollars a year in taxes for the bare necessities.

What we are trying to say is that while the Capital Assistance Program looks very generous we feel that there have to be places where it can be improved. There are some areas like the water and sewer out of the \$40.00 that it will cost per front foot, the anticipated annual cost of \$40.00, \$20.00 for the water and \$20.00 for the sewer. The Territorial government share of that is \$7.50.

Now, in any of these costs we haven't included the cost that the person from Porter Creek is going to -- the expense he is going to have to go through to get that



water from the street into his home. We would really like to know if something can't be done to change this program somehow to come up with a better percentage, a better way of giving the people who live in the municipalities of the Yukon; you know, what everyone else considers just a normal way of living without bankrupting him. Which is exactly what we are going to do here.

Black topping for instance, the paving. You know as far back as the early 60's which is ancient history around here, we had a very primitive system then in Whitehorse if you wanted to pave a street you get 50 per cent, now you get nothing.

We get 90 per cent and the arterial roads, or 80 per cent on collectors or arterials, I am not sure just which is which right now, but on the actual residential streets there is no assistance at all. That is the one point.

The other point is, that three million dollars a year for the whole Yukon, when we are looking, we just got a letter from the Water Board that says within a very short while we are going to be looking at a sewage treatment plant that is probably going to cost in the area of five or six million dollars just for Whitehorse. I would imagine that this money is going to be part of this capital Assistance program. It is going to come out of capital assistance funding. Now that is two years for the whole territory gone in one project.

We haven't looked at any of the others yet.

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Mr. Chairman, I don't want to enter into a long debate on this subject. I just would like to point out two things in response to the Mayor.

Number one, on the handout that the mayor gave us, the property owners share of \$5350.00, if anybody is buying a lot in Whitehorse today they are paying approximately \$5000.00 for a 60 foot by a 110 foot lot, which includes the cost of water and sewer, paved roads, curb and gutter.

The people in Porter Creek bought their lots for three and four hundred dollars. I am really just getting some facts out so that we have some comparable numbers.

The second question with regard to the total available in the Community Assistance Fund the supposition that the Community Assistance Fund will pay for the Whitehorse sewage treatment facility is probably correct. Although in the original documents that we went to Ottawa with there was a million and half dollars in the Community Assistance Fund for sewage treatment for Whitehorse, not four to five million.

We could rationalize if the decision finally comes that it is a four to five million dollar project, we could rationalize additional funding from Ottawa for that particular project. Whether we will get it and when we will get it is another matter. Certainly we would rationalize it as being over and above the 21 million dollars, if we can get our hands on it.

**The Chairman:** Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I would just like to go back to the first point that Mayor Lucier

brought up. Could the Assistant Commissioner give us a breakdown of this 20 million dollars?

**Mr. Miller:** Mr. Chairman, the twenty-one million dollars we are talking about are 21 million dollars of Federal funds, flowing through the Territorial Government to the communities.

**Mr. Chairman:** Anything further?

**Mr. Lucier:** Just, Mr. Chairman, just to sum up, I would just like to say that it seems kind of strange to come here when someone is offering you something and complaining because it isn't enough, but you know, really we are just concerned that the program is going to get us into more trouble than we are already into, if that's possible.

You know, it's very difficult. We have people in the City of Whitehorse right now with a river running right through the centre of the city. We have hotels that are paying \$500.00 and \$600.00 a month in water bills. If there's anything that can be done to alleviate these situations, I think that -- you know, we have to do it. I think it's very important that we start looking at these things very seriously, because something has to be done.

You know, our grant structure, we get \$450,000.00 a year from the government in grants, and we pay you back three-quarters of a million just in the school tax that we collect from our people and give it back to you. We are giving you back half again what you are giving us. So you are giving us, a little bit of money on one hand and taking back twice as much with the other hand.

**Mr. Chairman:** Thank you, Mr. Lucier. If there's no -- oh, sorry.

**Mr. Mayes:** Mr. Chairman, just to follow up with what Mayor Lucier has said. In a small community you rely on the local people to help out the community to operate, such as you have volunteer fire departments, and the community people are involved in the committees for recreation and planning for recreation facilities, and they also donate a lot of time for community functions, such as building up parks and what not, and after these people donating their time and helping to encourage the communities, you are asking them to -- you are going to supply the basic service to them at 12 or \$1300.00 a year, which I think will break the back of the community people and the community spirit.

People are going to say well I pay my 1,400 or \$1,200.00 taxes, why should I participate. You hire the people to do it for you, and it will break the back of the people that are involved in the community. This is my opinion.

**Mr. Chairman:** Thank you, Mr. Mayes. Mr. Mitchell?

**Mr. Mitchell:** Yes, I wouldn't mind repeating myself.

First of all, Mr. Chairman, you sure can't argue with the statement that was made this morning by the



Honourable Mrs. Watson, that it is sure a heck of a lot better than what we have had in the past, and the 20 million dollars, spread over 20,000 people sounds real good, and everybody sitting here is aware of what that really means, and it really isn't that bad.

But when Joe Blow gets his tax bill, that doesn't mean a damn thing. I think this whole program in the area of capital expenditures, where that capital expenditure is necessary, and I mean it's necessary to the point that it's something we would do, whether this program was available or not, then the program, of course, is fine.

I think in the areas of supplying any of the finer things in life to our people, it's not worth a dime.

I don't think I can add to that, Mr. Chairman.

**Mr. Chairman:** I was hoping you couldn't. Mr. McKinnon?

**Hon. Mr. McKinnon:** Mr. Chairman, just arising out of the conversations that we've had and the information that we've had from the Mayors of the Municipalities within the Yukon, I think that what they are saying is the same thing that we say over and over, around this table, that it's pretty hard to kick a gift horse in the mouth, but sometimes you have got to be aware of the gift horse bearing these gifts, Mr. Chairman.

Of course, the problem is that I don't think this Community Assistance Program would have ended up in quite the format and quite the legislation if the Elected Members of this House had the same ability as those given to the municipal officers under the Municipal Ordinance of setting, actually, the priorities of budget that we feel should be set, and of course, all of our budget that we want to set, comes with very long and very harsh strings attached to it by the Federal Government and by the Treasury Board.

Of course, the Mayors know of what I speak, so we would like to be able to say that, you know, this Capital Assistance Program is the concept and the idea totally of our own initiative, and it comes with no fetters or no strings attached, but unfortunately, the funding of the Yukon Territorial Government doesn't work that way. So what the Territorial Government is saying is that's the best program that we could come up with the money that we were able to garner from Treasury Board, and it's better than anything we've had before.

You hear people talking about restrictive programs. Sure there's strings tied, and sure, there's some restrictions, but certainly where \$250,000.00 was not available before to have the ability of somehow saying there is that lump sum of a quarter of a million dollars available now, perhaps there is some way that we can utilize it, where there was no hope before. I think that that's the area in which we have to be looking.

I think that the other area that we have to look at is, can it work, or is it an impossible program with these strings and the attachments on it to work? I think it's probably the responsibility of my Department, if after two or three years we find that it's just unworkable and there is no possible way of spending the money that has been allotted by the Federal Government, that then we have to make a further submission to Treasury Board

and say "Look, with the strings and with the restrictions that were attached to the program, that we just can't spend the money in the communities that was allotted". Hopefully, this won't be the case. Hopefully the initiative of the people of the Yukon, in which I have so much faith, will allow the monies under the program to be spent, and if not, then it's back to the drawing board.

But you have to realize that we have to go cap in hand at least, we are not hypocritical enough to apply the same fetters under the Municipal Ordinance to the people of the municipalities in setting their budget priorities, they at least get a free hand, which is still a right denied to the Elected Representatives around this table, Mr. Chairman.

**Mr. Chairman:** Thank you, Mr. McKinnon. I would rather not get involved in a debate at this point, Mr. Taylor, but if you want to add to that.

**Hon. Mr. Taylor:** Mr. Chairman, as I note the debate is drawing to its conclusion, and I couldn't help but rise to say how pleased I am with the atmosphere that prevails, at this point, with the new Assembly, between the municipalities and this Legislative body.

As you know, Mr. Chairman, I have spent many years in these Chambers, and I have seen every time we get near the Municipal Ordinance, or anything affecting the Municipalities, a great deal of confrontation and strife, and I certainly don't blame the municipalities for that, but I hope that whether or not these laws that we are being asked to approve or amend, meet all the requirements and demands of the municipalities, the people of the municipalities, who indeed are the people that we represent as well at a different level, of course, of government.

The municipalities can leave this table and this Committee knowing that any time anything does arise affecting the municipalities, that the Committee I would hope, and of course I am speaking very personally on this subject, but I would hope that the Committee would give them every latitude and welcome any input they could give us in making these most necessary and important laws upon our people.

**Mr. Chairman:** Thank you, Mr. Taylor. Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I would simply like to ask the witnesses if they do consider this a workable program?

**Mr. Chairman:** Dr. Hibberd likes debates, gentlemen.

**Mr. Lucier:** Mr. Chairman, it's not really a debate. As far as we are concerned, I think I can speak for the other two members on this, that while we would certainly like to see some changes in the program and we are going to work to that end, we certainly think that it is a workable program, and you know, we are going to take advantage of what's in it that we can use, and we are going to come after you for more where we see that there's some room for movement, that is all.



**Mr. Chairman:** Thank you, Mr. Lucier. Any further comments?

I would like to thank the witnesses for their assistance today, and really agree with everything that Mr. Taylor said. I hope it was--it is understood that we want to work with you in every way possible, and thanks again for coming, gentlemen.

**The Witnesses:** Thank you.

**Mr. Chairman:** I'll declare a 10 minute recess at this time.

**Recess**

**Mr. Chairman:** I will now call the Committee to order.

In going through the bill, we will then turn back to page 9, sub-heading "Local Improvement Districts, Piped Water and Sewer Systems", 32(1):  
(Reads Clause 32(1) )

**Mr. Chairman:** 33(1):  
(Reads Clause 33(1) )

**Mr. Chairman:** 34(1):  
(Reads Clause 34 (1) )

**Mr. Chairman:** Sub-heading, "Distribution and Collector Systems", 35(1):  
Reads Clause 35(1) )

**Mr. Chairman:** 36 (1):  
(Reads Clause 36 (1) )

**Mr. Fleming:** Mr. Chairman, I would like to get a little clarification on that, "improvement by means of a frontage charge against the lands benefitted or deemed to be benefitted". By "deemed to be benefitted", do they mean all the lands or all the lots and so forth in that -- in that district or Local Improvement District?

**Mr. Chairman:** Mr. Miller?

**Mr. Legal Advisor:** Not in Section 35, Mr. Chairman. In Section 35, what we are talking about is that a water or sewer main will run past the front of a property. Some people would connect into it, but there will be people who may not connect into it. They will have the opportunity of doing it at any time, so they are deemed to be benefitted. The people who connect in are benefitted.

**Hon. Mr. McKinnon:** Mr. Chairman, I think the easiest way to explain it is that if the Local Improvement District goes for a sewer and water system, if a person -- it runs past his property and he doesn't want to hook up, he still has to pay the frontage charge, because he is deemed to be benefitted. He has the ability to hook up when he wants to.

**Mr. Chairman:** Yes, Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I mean all the people

and all the lands in that district are deemed --

**Mr. Legal Advisor:** On the line, Mr. Chairman.

**Hon. Mr. McKinnon:** On the line, yes.

**Mr. Fleming:** So therefore I take it that lots that are -- and I have to show you the map of an area, Teslin actually, to show proof of what I am trying to say, but there is lots that are behind that are not adjacent to the line, the water line, there's lots there.

Now, this in your sense, even though they are in town there and can hook to that line, if they don't hook to it they are not deemed -- for the assessment in other words, eh?

**Mr. Legal Advisor:** For the assessment, anyone who is within the capacity to hook up, he's benefitted, or deemed to be benefitted. But there are people who are a mile away from the line, they won't be charged for the service which is not available to them.

**Hon. Mr. McKinnon:** Any one can hook up.

**The Chairman:** The words, I take it, "a frontage charge" are the awkward words, fronting on the line? It's a frontage charge only.

**36(1):** -- if there's nothing arising:  
(Reads Clause 36(1) )

**Mr. Chairman:** 37 (1):  
(Reads Section 37 (1) )

**Mr. Chairman:** 38 (1):  
(Reads Clause 38 (1) )

**Mr. Chairman:** Sub-heading "Roads", 39 (1):  
(Reads Clause 39 (1) )

**Hon. Mr. Taylor:** Mr. Chairman?

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I come back to the same question I raised the other day in respect of parallel access roads, and more particularly in the case of Watson Lake

I think at that time I pointed out to the House, that these access roads -- if you look -- as a matter of fact if you look in your yellow book you'll find a sketch showing types of streets, and this particular Bill provides for four types of streets; (the highway or trunk highway, the arterial street,) the collector streets down to the local or residential streets, but there is another type of street mentioned here, a parallel service road, which is not provided for in this Bill. My problem is that these access roads in Watson Lake, and I have been informed that it may be the intention of the Administration when, for instance, paving or this type of thing is done on these access roads, that they may be indeed charging the people who have bought on this service, a frontage charge for this. I don't really feel that that is fair. In the case of the arterial road, yes, but in the terms of the parallel access roads, they were put in there at the insistence of the Department of National Defence, as a matter of



fact the Brigadier said if he didn't -- if the Government of the Yukon Territory did not put in those access roads, Mr. Chairman, he was prepared to move the Alaska Highway around the community. And so that's why those access roads went in there. I still don't feel, I still don't feel that it would be fair to levy a frontage charge for improvements on those roads against the people, you know, who have bought along them.

Those roads are in there to--they virtually form a part of the highway, they take a lot of the stress and strain and more particularly, to limit the access from the Alaska Highway. I couldn't emphasize too strongly my rejection of the premise that people should be charged frontage taxes along that road. I would like to know, maybe the Honourable Minister may be able to advise me, if some consideration would be given to ensuring that 100 percent of any work done on those access roads is the responsibility of the Government of the Yukon Territory.

**Mr. Chairman:** Thank you.

**Hon. Mr. McKinnon:** Mr. Chairman, I just took it naturally the other way, that because there was no special deal made for parallel service roads, that any improvements would be 100 percent costed by the people abutting them, and that was my understanding of it, unless the Assistant Commissioner has--

**Mr. Miller:** That's correct, Mr. Chairman, those roads are there to serve the businesses fronting on them and for no other reason. There is a certain safety factor involved in access to the highway, but that's what they're there for, and that is the intent, is that the people fronting on them will pay the cost of any improvements thereto.

**Hon. Mr. Taylor:** Mr. Chairman, I must take exception to the statement that has been made by the witness at this point. That is not the reason the access roads are there. The access roads are there to limit access off the Alaska Highway. There are residences and homes and businesses and all sorts of things for the one sole purpose of limiting access to the Alaska Highway and taking some of the heavy traffic off the highway at that point.

They were not there, designed for businesses to develop along, that is incorrect.

**Mr. Chairman:** Thank you, Mr. Taylor.

Anything further?

40, sub-(1):

(Reads Clause 40 (1) )

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 41 (1):

(Reads Clause 41 (1) )

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Do I take it then, Mr. Chairman, that those people living on the Alaska Highway or living off the Alaska Highway are now going to be

charged a frontage charge within L.I.D.?

**Mr. Miller:** No, Mr. Chairman, that is not the intent, we're not talking about highways there. We're talking about arterial collector roads, not highways.

**Mr. Chairman:** 42 (1):

(Reads Clause 42 (1) )

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Maybe we could have some clarification on this, "before the surface improvements are made". Does that mean when the road is considered to be--the surface of the road is considered to have been brought up to standard, like crush gravel or paving or whatever it might be?

**Mr. Miller:** That's correct, Mr. Chairman. What we are really saying is, we would like all the underground utilities placed one year prior to the completion of the road to the final standard to be eligible under this plan, because otherwise you get all sorts of deficiencies in the road surface if you try and do it all in one year.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I am just thinking in the back of my mind that in the case of, for instance Watson Lake, where they have never finished a road, in other words, they have never put crush gravel on it and it's never been completed. They would be for the purposes considered here, they would be considered incomplete for the purpose of this Section until indeed there was a layer of crush gravel and this type of thing placed upon them, is that correct?

**Mr. Miller:** Well, Mr. Chairman, I can't speak with reference to the Watson Lake roads -- but basically what we are saying is where there is a road improvement going on, and improvement is defined, the cost of placing the underground utilities, if they are to be considered as part of the cost of that road improvement, they must be placed one year prior to the road improvement taking place, or being completed.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, it seems to me that when we get deeper into this thing, I imagine there's more strings than one could imagine behind it, but I'll leave it go at this point.

**Mr. Chairman:** Anything further? Section 43 (1):

(Reads Clause 43 (1) )

**Mr. Chairman:** Sub-section 2:

(Reads clause 43 (2) )

**Mr. Chairman:** Any questions or comments on that section?

**Mr. Chairman:** Mr. Taylor?



**Hon. Mr. Taylor:** Mr. Chairman, I just have one general question and I would like to ask it if since this Bill was introduced in the House, if there has been -- copies have been transmitted to the Local Improvement Districts?

**Hon. Mr. McKinnon:** Mr. Chairman, on my instructions there were copies sent to all municipalities, all Local Improvement Districts and all unorganized areas in the Yukon.

**Hon. Mr. Taylor:** Thank you.

**Mr. Chairman:** Sub-heading, "Community Facilities". 44(1):

(Reads Clause 44(1))

**Mr. Chairman:** 45(1):

(Reads Clause 45(1))

**Mr. Chairman:** Sub-section (2):

(Reads Clause 45(2))

**Mr. Chairman:** Sub-section (3):

(Reads Clause 45(3))

**Mr. Chairman:** Clear? Sub-section (4):

(Reads Clause 45(4))

**Mr. Chairman:** And I take it that the same change will be made in sub-(3) as -- substituting "by" for "as". Any further questions or comments?

46(1):

(Reads Clause 46(1))

**Mr. Chairman:** Clear?

At this time I would like to turn the chair over to the Deputy Chairman of Committee, Mr. Lang.

Mr. Lang becomes Chairman

**Mr. Chairman:** Thank you, Mr. Phelps.

**Hon. Mr. McKinnon:** Disagreed.

(Laughter)

**Mr. Chairman:** 47(1):

(Reads Clause 47(1))

**Mr. Chairman:** Clear.

**Some Members:** Clear.

**Mr. Chairman:** 48(1):

(Reads Clause 48(1))

**Mr. Chairman:** 49(1):

(Reads Clause 49 (1) )

**Some Members:** Clear.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** I'm sorry the Commissioner just disappeared. I had a question I wanted to ask about this point, and that is where we have community clubs, community property in the name of the community clubs, I think in most cases there is a condition attached to the lease or the ownership of the property that should, for instance, the community club ever fail, and -- that the property would revert to -- if there was a municipality to the municipality. At that time the L.I.D.'s weren't in existence, but I assume it would follow that the property would then revert to the L.I.D., or you know right back to the Government of the Yukon Territory. I'm wondering if this is still the case. I will tell you the reason I am asking the question, is because if a community wished to build a structure of any kind on ground which was set aside for recreational purposes, would the L.I.D. have to purchase -- would the community association have to sell the property to the L.I.D. or would those safeguards inherent in the original agreement make it possible for the Local Improvement District to construct a facility on the community club property? That's my question.

**Mr. Miller:** Mr. Chairman, I think in most cases the community clubs now are operating on leased land. There are some exceptions to this where they have title, but the majority of them are operating on leased land and that is the condition in the lease, that if the club ever fails, the property and improvements revert to the government, regardless of whether there's an L.I.D. or the government of the Yukon Territory, but they revert to the government.

If the L.I.D. wants to build on that property, I guess they can build on it, with the agreement of the community centre, Mr. Taylor.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman, this was the point I wanted to clarify because -- then because of the terms -- you see, I understand that for an L.I.D. to construct a facility, that they must first acquire the land, and secure the land upon which the facility is to be constructed, but I felt that inasmuch as the land still reverts to the Commissioner should anything go wrong, that it would not be necessary for the L.I.D. to buy land or to make arrangements, other than by mutual agreement in order to put the structure on the community club property, and I think I have that straight then, if I understand what Mr. Miller has just said. There should be no problem.

**Mr. Miller:** There shouldn't be any problem, no.

**Hon. Mr. Taylor:** Okay.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to ask Mr. Miller about the same question in regards to land



that is owned by title, by a community organization now?

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Well, Mr. Chairman, the community organization if they have the title land, they can do what they like with it. They can allow somebody else to build on it, they can sell it, they have got the title. There's no caveat on it.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** No, Mr. Chairman, I don't think he quite got the picture. This program is being made available for, to enhance, say, a community hall. Now, as you say, sure we can do anything we want with the hall, but if we go into this program, what happens to the title to the land that this is built on? That we enhanced by this program, if we do own the title now?

**Mr. Miller:** Mr. Chairman, the intent of the program in the L.I.D.'s, and I think this is what we are really down to, is that only the L.I.D. will be eligible for the benefits under this plan. Only the L.I.D. Board of Trustees, so if they want to enhance a current building which is owned and on title land by a community organization, the community organization is going to have to transfer that title to the L.I.D., so that the L.I.D. can take advantage of this program.

**Mr. Chairman:** Mrs. Watson, did you have something to say?

**Hon. Mrs. Watson:** Mr. Chairman, I think it also applies to Mr. Taylor's question, and there is an item of taxation if the title of the property, the land, is in the name of the L.I.D., then it's not liable to taxation, but if it's in the name of the community club, then they would have to pay the taxes for the land, and not necessarily the improvements, but certainly for the frontage costs, so it would be to their advantage to transfer it to the L.I.D.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Yes, just be that as it may, I believe that we are still undertaking to resolve the problem of taxation on community clubs, notwithstanding whether they sell their land or transfer their land to the L.I.D. or not.

The answer that was just given by Mr. Miller indicated that it's only -- this is only in titled land where the L.I.D. must acquire the land. It is not in the case of leased land. Is that correct?

**Mr. Miller:** No, Mr. Chairman. If the L.I.D. wants to take advantage of this program, and get capital grant funds for any purpose, they have to have the right to that land, either title or lease.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Well then, Mr. Chairman, then the club -- the portion of the land that the improvement would be on, it would then necessitate a survey to

subdivide that portion of the land and sell that, or transfer that to the L.I.D., is that the way it has to be done?

**Mr. Miller:** If that's the way that they want to do it, yes. What I'm really saying is before an L.I.D. can take advantage of this program, they have to have some right to the land, whether that's by lease or by title.

**Hon. Mr. Taylor:** Well would they not have that through the lease that states it reverts to the Commissioner if anything goes wrong with the operation of the club?

**Mr. Miller:** No, Mr. Chairman, because that's a conditional situation. If nothing ever goes wrong, it never reverts.

**Mr. Chairman:** Clear?  
50, sub-section (1):  
(Reads Clause 50(1) )

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 51, sub-section (1) )  
(Reads Clause 51(1) )

**Some Members:** Clear.

**Mr. Chairman:** 52, section (1):  
(Reads Clause 52(1) )

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I have a little difficulty with 51.

"The commissioner shall not make a payment pursuant to section 44 in a district for more than one facility of the same kind..." -- oh I'm sorry, yes it's okay. I misread that.

**Mr. Chairman:** That's okay, Mr. Taylor.

**Hon. Mr. Taylor:** Right.

**Mr. Chairman:** Clear?  
53, section (1):  
(Reads Clause 53 (1) )

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 54, section (1):  
(Reads Clause 54 (1) )

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, this is the one I think that was I trying to get the answer to before, and I did get some of the answer from the Legal Advisor. If the community property now is worth \$100,000.00, and they assess it at -- there's a \$50,000.00 debt against it, I take it that the government pay the \$50,000.00 debt and does



this not have any effect on the grant that is then given to enhance the premises and so forth and so on?

**Mr. Legal Advisor:** Yes, Mr. Chairman, they pay \$50,000.00 and that's a \$50,000.00 grant.

**Mr. Fleming:** That would be taken, Mr. Chairman, from the actual grant itself then, in the amount of say \$80,000.00 you would get 30 more to enhance the building, I take it that would be the way?

**Mr. Legal Advisor:** I would prefer Mr. Miller to answer that part.

**Mr. Miller:** I think what the question really boils down to is if there is a building in a community, owned by, say the community centre and the L.I.D. wanted to take that over and enhance that facility, upgrade it to another standard and it qualified for a grant of, let's say \$125,000.00, of which 50 of it was possibly owing as debt to clear the title on it, yes, it would qualify.

Now, the community still has to put up their 10 percent.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Yes, this I would like to clarify, Mr. Chairman, too.

The building is actually worth more than what the mortgage is, so when the government takes it over, is not their 10 percent still there providing they have that amount left in the building?

**Mr. Legal Advisor:** The next section, Mr. Chairman.

**Mr. Chairman:** Yes, Section 55, I think deals with that.

**Mr. Fleming:** Oh, pardon me.

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 55, Section (1):  
(Reads Clause 55(1) )

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Just something I noticed back in Section 54(1), we crossed out "community or" in the part referring to municipalities. Will that be done for the Local Improvement Districts also?

**Mr. Legal Advisor:** I prefer to leave the point alone, and not discuss it, because a couple of people have expressed to me caution about taking out that "community or", because there may be a building here or there which is owned by some grey area organization, which may not be a proper organization, and maybe want it taken over.

**Mr. Chairman:** Okay, thank you, Mr. Legal

Advisor. Clear?

**Some Members:** Clear.

**Mr. Chairman:** 56, section (1):  
(Reads Clause 56(1) )

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 57, section (1):  
(Reads Clause 57(1) )

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I would have difficulty with this one, a flat-out two mills seems to me to be rather excessive, and may be raising far more revenue than is actually required for the purpose. Is that not possible?

**Mr. Miller:** It's not exceeding two mills, Mr. Chairman.

**Hon. Mr. Taylor:** Oh I'm sorry, yes.

**Mr. Miller:** The intent would be to impose a mill rate which would only cover the deficit operation of the building, that's what we are talking about.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Is it then agreed, Mr. Chairman, that once the deficit is covered, that the mill rate will cease to exist, or will it continue to be imposed?

**Mr. Miller:** It's an annual levy, Mr. Chairman, and it's a conditional levy. Only where the user charges that have been agreed upon by the trustees and the Commissioner don't meet the costs of the operation of the building, so it's an annual levy, it's not an ongoing thing.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Yes, Mr. Chairman, it's a levy for the operation and maintenance costs which would be required every year, not exceeding. The other one is a three mill levy not exceeding three mills on the capital expenditure, which will be liquidated after the amount -- the money owing is paid for, by the community -- and I shouldn't say owing, the amount that they were deficient in there to 10 percent, so there is an end to the three mills, but on operation and maintenance, no.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, what is not expressed is not implied. I think that to make it clear, that there should be a further subsection in these sections indicating that when these revenues, sufficient revenues have been raised to meet these situations, that the mill rate will cease to exist. I think that's pretty important, because it's all very well for



the Administration to come here at this point in time and say, "Now this is what we intend on doing with the Bill", but then other Administrators may come along and not feel the way that the current Administrators do, and at least the people could have the protection of an Ordinance which spells it and makes it clear.

**Mr. Legal Advisor:** There's a little expression hidden in the fifth line which says "...the user charges are insufficient in any year to meet the charges..." the Commissioner shall impose a levy. So we are talking about a single year. When they are insufficient in any year, then the following year comes the levy. If they are sufficient in that year, then there's no levy the next year. It's in each year. It's taken by itself.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman it's still not -- it's not clear to me. As I say what is not really expressed is not implied. It says "in any year", but I still feel that there should be some sort of a sub-section that makes it clear that once the debt has been liquidated, it is not then necessary to apply any further mill rates.

**Mr. Legal Advisor:** It may be, Mr. Chairman. The deficit may be something which would require five mills, so in a particular year there's a deficit which would require 5 mills in any year to pay for it. The next year the Commissioner is limited to two mills; the next year to two mills, and the third year he would impose presumably on mill, all in respect of the first year, so we can't cut off the mill rate because the deficit may never be caught up.

**Hon. Mr. Taylor:** Mr. Chairman, let us take the "presume" as Mr. Honourable Legal Advisor says. He's using the word "presumably". Let's take the "presumably" out of it and then spell it out and tell it like it is in the Ordinance.

**Mr. Miller:** Mr. Chairman, I hate to get into the debate, but it seems to me that the Ordinance is quite clear.

"...and the user charges agreed upon between the trustees and the Commissioner are insufficient in any year to meet...the heating, lighting and maintenance of the building, the Commissioner shall pay the insufficiency and impose an annual levy..." Annual being once, not an ongoing. All of our taxation is imposed on an annual basis.

**Hon. Mr. Taylor:** It all depends on how you read it, Mr. Chairman.

**Mr. Chairman:** Mr. Taylor, please address the chair.

**Ms. Millard:** Mr. Chairman, I think it could be solved by just adding at the end of that sentence, "until the insufficiency is covered", or something like that.

**Mr. Legal Advisor:** I don't want to do that.

**Mr. Chairman:** It appears quite clear to me, from

what I have read here, I really can't notice anything out of place. If you want to discuss it on the revote, that will be fine.

Is it clear?

**Some Members:** Clear.

**Mr. Chairman:** Waste Disposal, 58, Section (1):

(Reads Clause 58(1))

**Mr. Chairman:** Is that clear?

**Some Members:** Clear.

**Mr. Chairman:** Now, at this point I will turn the chair back to the Chairman of Committees.

Mr. Phelps becomes Chairman.

**Mr. Chairman:** Thank you; sub-heading, "Community Planning", 59, sub-section (1):

(Reads Clause 59(1))

**Mr. Chairman:** Sub-section (2):

(Reads Clause 59(2))

**Mr. Chairman:** Sub-section (3):

(Reads Clause 59(3))

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I think I brought this up before, I still have some problem with "not less than twelve months' notice of the application is given to the Commissioner..." The application I take it, is when you turn in an application to do a certain thing. Now as my answer was given to me before, they said you know, that this has been going on for so many years, six months, three months or nine months or something before, and it has no effect to this here. I take it that if we wish to start something now, we must put this in writing and this application forward and then we must have a year before we can actually start. Is that right?

**Mr. Miller:** Starting at this point in time, that would be correct. The District would have to apply to have a plan done, a community plan done or redone, and it would take a year. In other words, it wouldn't be done in this fiscal year, it would be done in the next fiscal year, that's really what we are saying.

Really the intent of it is we need a year's time to get the money.

**Mr. Chairman:** Any further questions or comments?

Section 60(1):

(Reads Clause 60(1))

**Mr. Chairman:** Okay, 60(2):



(Reads Clause 60(2))

**Mr. Chairman:** Clear? Mr. Fleming?

**Mr. Fleming:** I would like to just add to what the Mayor of Whitehorse spoke about in the problems whereas they are going to put in a sewer and you have a few outlying areas that won't have that sewer system and it is not provided for, I don't think in this plan to date, and he did say he would appreciate it if it was looked into it and I would say the same thing.

**Hon. Mr. McKinnon:** You don't have to worry in an L.I.D., Mr. Chairman.

As far as I understand the legislation, Mr. Chairman, 60(1) means that an L.I.D. where there is no piped sewer system. That means that if some parts of the L.I.D. have the piped sewer system and others don't, then this section will apply to those areas that don't have the piped sewer system. That's correct, is it not?

**Mr. Miller:** That's correct, Mr. Chairman.

**Hon. Mrs. Watson:** Mr. Chairman, this is a service which is being provided at the present time and the reason they are doing it is so that there will be a uniform charge across the Territory. For example, yes, this is the present program that we now have for sewage education. Two trips to each community per year and there is a standard rate. The government subsidizes the educator truck going to the various communities.

Now, 60 sub (2) is a different situation. Maybe Mr. Miller could explain that situation? It doesn't apply to many communities in the Territory.

**A Member:** It doesn't apply to --

**Hon. Mrs. Watson:** No, it doesn't that is where they have the tanks under their houses.

**Mr. Miller:** 60 sub (2) is really dealing with a situation where in some communities we could get into a holding tank situation rather than a septic tank situation. What we would intend to do where there are holding tanks is to provide within the community a truck sewage pump-out service which would be made available on more than a twice yearly basis.

What we are really saying there where we do make it available, the charge shall not exceed \$5.00 per month for that service.

There are two different -- slightly different things there. One is the sewage education service, as Mrs. Watson says, which we now provide at a uniform rate throughout the Territory.

The other will be where we have a community where we don't have a piped water system and we have a truck sewage pump-out service, a holding tank operation.

**Mr. Fleming:** I am very clear on the matter on the paper here it is just that I am not clear on what they are talking about, all the other communities, I will see them later.

**Mr. Chairman:** Sub-heading Unorganized areas. 61 sub 1.

(Reads Clause 61 (1))

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** I would like to know if this definition includes so called company towns, such as Clinton Creek?

**Mr. Miller:** Well, Mr. Chairman, Clinton Creek is a company town we have no control over it. So nothing in this Ordinance applies to Clinton Creek or any other company town, per se.

**A Member:** Except Faro.

**Mr. Miller:** Faro is not a company town.

**Mr. McCall:** Thank you, Mr --

**Mr. Miller:** Faro is an open town formed under the Municipal Ordinance of the Yukon Territory.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, under this definition it would apply whether -- you don't have another definition saying excluding company towns.

**Mr. Chairman:** Mr. Miller, how do you like that?

**Mr. Miller:** I suppose one could read it that way. That is certainly not the intent.

**Mr. Chairman:** Mr. Legal Advisor?

**Ms. Millard:** My problem is what if I go to Clinton and they say they want to operate under this by-law, can I say that in the plan it says company towns are excluded.

**Mr. Legal Advisor:** No, but perhaps you might be able to inform your constituents that the government policy is not to utilize this Ordinance for company towns. We can write it into it but then we would have to have a definition of company towns.

**Ms. Millard:** Yes, Mr. Chairman, I have found that difficulty before this and it may be a wise move.

**Mr. Chairman:** Any further questions or comments? Mr. McCall?

**Mr. McCall:** I wonder if the Legal Advisor could get us a definition of a company town?

**Mr. Legal Advisor:** There may be five or six but none I think that would be satisfactory for all purposes.

**Some Members:** Clear.

**Mr. Chairman:** Sub-heading "Community Facilities." 62 (1)



(Reads Clause 62 (1))

**Some Members:** Clear.

**Mr. Chairman:** 63 (1)

(Reads Clause 63 (1))

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I think we should re-structure 62 sub 1. Heating room, changing room and lighting. Is the lighting in the changing room or in the outside in the rink. It's just not very clear. "Heated changing room and lighting."

**Mr. Legal Advisor:** I can redraft it, Mr. Chairman.

**Mr. McKinnon:** Together with lighting in the heated changing room.

**Mr. Chairman:** Perhaps we could ask Mr. Miller what the intent was.

**Mr. Miller:** The intent is to provide a heated changing room and lighting of the ice surface.

**Hon. Mrs. Watson:** Surface right, but we are not saying it.

**Mr. Chairman:** It would seem to me that this would cover that situation.

**Mr. Miller:** Plus it would also light the heated changing room.

**Hon. Mrs. Watson:** The heated changing room and lighting.

**Mr. Chairman:** 64 subsection 1,

(Reads Clause 64 (1))

**Mr. Chairman:** Subsection (2),

(Reads Clause 64 (2))

**Mr. Chairman:** Subsection (3),

(Reads Clause 64 (3))

**Mr. Chairman:** Again, that word will be changed, I presume.

**Ms. Millard:** Mr. Chairman--

**Mr. Chairman:** Miss Millard.

**Ms. Millard:** -- just as a matter of conformity here. Under the L.I.D. and the Municipalities, the item (e) Swimming pool, is this the enclosed swimming pool for Summer use in those parks and this one just says closed. Is it assumed that this is the same type of thing?

**Mr. Miller:** Yes, Mr. Chairman we would treat that as a typographical error.

**Mr. Chairman:** Mr. Taylor.

**Hon. Mr. Taylor:** Mr. Chairman, I would like to know why the 63 -- in 63 (1). "Commissioner may pay amount not exceeding 90 per centum of the approved costs." Why in the case of L.I.D.'s and Municipalities it pays 90 percent of the cost, why in this case does he pay an amount not exceeding 90 per centum of the approved costs. Why the difference?

**Mr. Legal Advisor:** I just don't know, Mr. Chairman, nobody asked me before.

**Hon. Mr. Taylor:** Mr. Chairman, maybe if you looked at 44 (1) and relate it now, the same thing to 63 (1) you might see the difference there.

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**Mr. Miller:** Mr. Chairman, the Honourable Member is correct, may we treat that correction as a typographical error.

**Mr. Chairman:** Agreed.

**Some Member:** Agreed.

**Hon. Mr. Taylor:** Mr. Chairman, would that not require redrafting?

**Mr. Miller:** I think, Mr. Chairman, what it could read would be The Commissioner may pay in an unorganized area 90 per centum of the approved cost of building the Community social and recreational facility.

**Mr. Legal Advisor:** I'm not sure what I thought Mr. Chairman, but in practice the Commission would be paying 100 percent of the cost. And attempting to recover 10 percent back. So we might have to redraft the thing in that thought if we take it back.

**Mr. McKinnon:** Mr. Chairman, we will bring it back in the final form reflecting the wishes of the Honourable Member.

**Mr. Chairman:** Thank you, Mr. McKinnon. 65(1).

(Reads Clause 65(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 66(1):

(Reads Clause 66(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.



Mr. Chairman: 67(1):

(Reads Clause 67(1))

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: 68(1):

(Reads Clause 68(1))

Ms. Millard: Mr. Chairman?

Mr. Chairman: Miss Millard.

Ms. Millard: This has been my difficulty with this thing from the beginning when you first read it. How is this 3 mills going to be applied in an unorganized Community?

Mr. Miller: Well, Mr. Chairman, the levy will be set by Commissioner's Order applying to a particular area of the Territory, and it would be, you know, the unorganized area that we are referring to.

All of our levies of taxes are by Commissioner's Order on an annual basis.

Ms. Millard: And it can be done on an unorganized area?

Mr. Miller: Oh yes, Mr. Chairman, we tax everything outside a municipality.

Ms. Millard: Without a referendum or anything?

Mr. Miller: Well, Mr. Chairman, the conditions on which the people in the community acquire a community facility are laid out a little further on.

Ms. Millard: Yes, I notice the 10 people. Certainly 10 people shouldn't have the control over what taxes should be levied.

Mr. Miller: No, it's 10 people who -- can commence an action by an application. It's not 10 people who decide. If there's to be a levy, it would have to be done under 107(1). "The Commissioner will consult with the residents of the area...before and during construction as circumstances permit," so if it takes a special plebiscite, that is what it would take, and that would be done of all the taxpayers in the area.

Ms. Millard: Perhaps I will wait until we get to Section 107. I just don't think it's --

Mr. Chairman: Thank you, Miss Millard. I think that rather than taking a further coffee break, we should just plough ahead and Members can feel free to leave to replenish your coffee cups, if that's agreed.

Some Members: Agreed.

Mr. Chairman: Hopefully one or two at a time. I would hate for the Members all to miss my reading of these sections.

Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, do I have it that there are no situations whereby a public service, a member of the public service would be paid one rate for living in Whitehorse, and another rate for living outside of Whitehorse? That in other words, the rates paid by the public service for labour or you know in trades, are equal all over the Territory?

Mr. Miller: That's correct, Mr. Chairman. We have one standard rate of pay.

Hon. Mr. Taylor: Okay.

Mr. Chairman: Thank you.  
69(1):

(Reads Clause 69(1))

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Section 70, sub-section (1):

(Reads Clause 70(1) )

Mr. Chairman: Clear? 71(1):  
(Reads Clause 72 (1)

Mr. Chairman: Clear?  
72(1):  
(Reads Clause 72(1) )

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: 73(1):  
(Reads Clause 73(1) )

Mr. Chairman: Mr. Berger?

Mr. Berger: I still have problems I asked before, in an Indian community, irregardless of the majority of the people residing in the area, the -- asking for something, the land owner is still the Federal Government, and irregardless of what the people want, it's going to be the Federal Government again who will make the last decision if they can get this and I cannot see this type of logic could be applied in an Indian Community.

Mr. Miller: Well, Mr. Chairman, if the Indian band can get the lease on the property for the purposes of putting up the community facility, and the arrangements can be arrived at between the government and the people of that community, the total community regarding user fees and this type of thing, they're eligible. It doesn't make any difference, the land doesn't have to be owned by the community. It could be leased.

Mr. Chairman: Mrs. Watson?



**Hon. Mrs. Watson:** Mr. Chairman, I believe Mr. Berger is indicating that in a referendum probably the Department of Indian Affairs would turn it down. Is this what you are implying?

**Mr. Berger:** Well this is --

**Hon. Mrs. Watson:** -- as a ratepayer?

**Mr. Berger:** That is correct, Mr. Chairman, because I can't really see how this could be possibly applied in an Indian community.

**Dr. Hibberd:** Mr. Chairman, it -- the passage reads, persons -- "approved by a majority of the persons resident in the area". It doesn't refer to ownership of the land.

**Mr. Berger:** Mr. Chairman, I'm not really referring to this particular point. I just brought it up because it was applicable here. I mean, there's many points in here you could apply the same question to it, I mean in the book pages again...at least 10 residents of the particular area apply for it. So, it is not this particular section I am questioning here. I am questioning the whole program here.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I think I understand what Mr. Berger's predicament is and I agree with it. We haven't got the answer yet either. The answer I ask for is this, if there is a user charge or any other charges to be charged against the community, and in other words, the community taxes, the Federal Government own all of the land, except, as you say, you get the lease.

Where do you apply for the two mills or anything else? Who to? Where? You don't owe anything?

**Mr. Miller:** Well, Mr. Chairman, the two mills is applied against the total assessed value of all properties in the area, all properties, whether they are owned by Y.T.G., whether they are owned by the Government of Canada, or whoever they are owned by, so if we have to levy a special levy, it will be applied against all properties. And if the Government of Canada wants to pay for it, I guess they pay for it, that is really what it boils down to, assessed against them.

**Mr. Chairman:** Miss Millard?

**Mr. Legal Advisor:** Section 80 Picks up that point.

**Mr. Miller:** That's right.

**Ms. Millard:** What if the Indian Affairs and Northern Development decide they don't want to pay for it after the community has decided they want it?

**Hon. Mr. McKinnon:** Then it's their onus, it's their responsibility, Mr. Chairman.

**Ms. Millard:** Who is they?

**Hon. Mr. McKinnon:** The Department of Indian Affairs and Northern Development. If the people of the Yukon Territory want to apply under this program, and they can arrange a lease on land, and the Territorial Government says "Fine", because your responsibility under the Indian Act, we are going to assess the property and the homes and apply the bill to the Department of Indian Affairs, and the Department of Indian Affairs says that we don't refuse to pay, or we refuse to pay, then the onus is on them for stopping any community development under this plan within that jurisdiction.

Let them be responsible for it.

**Mr. Fleming:** That clears it up for me.

**Hon. Mr. McKinnon:** There is just no way, Mr. Chairman, that any community in the Yukon hasn't got the ability under this program of taking advantage of any one of these facilities, and the only thing that will prevent them from taking advantage of them is someone who has the ultimate responsibility of refusing to go along with it.

In the case of an Indian village that responsibility is the Department of Indian Affairs, not the Territorial Government.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, the Indian villages I know of, Indian Affairs have probably set up their own community hall anyway, or a lot of these things that are available, supposedly available under this plan. I just don't think it's a very relevant plan for unorganized communities, the ones I know of.

**Mr. Chairman:** Thank you, Miss Millard  
Anything further?

74(1):

(Reads Clause 74(1))

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Sub-heading "Waste Disposal", 75(1):

(Reads Clause 75(1))

**Mr. Chairman:** 76(1):

(Reads Clause 76(1))

**Mr. Chairman:** Clear? 77, sub-(1):

(Reads Clause 77(1))

**Mr. Chairman:** Sub-section 2:

(Reads Clause 77(2))

**Mr. Chairman:** sub-heading, "Community Wells", 78(1):



(Reads Clause 78(1))

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Sub-heading "General", 79(1):

(Reads Clause 79(1))

Mr. Chairman: Sub-section (2):

(Reads Clause 79(2))

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, there may be one qualification here and that is where I can see an operation and maintenance he can recover, but it may be a situation whereby a sewer or water system or both were provided in a community, and the community sold the system on the basis of a specified capital cost, based on a front footage amortized over 20 years or 15 years, or whatever it is, and we are told what their operation and maintenance costs on a monthly basis would be, their user fee. And I wouldn't think that the Commissioner would have the right to alter that fee, if the system was sold to the residents of the community on that basis.

Mr. Miller: Mr. Chairman, the frontage charge that was imposed when those systems went into effect will stay as it was when we put the system in. The operation and maintenance costs will vary from year to year, depending upon the costs that are incurred in operating that system.

That's always been the intent on every water and sewer system.

Mr. Chairman: 80, sub-section (1):

(Reads Clause 81(1))

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: We will now go on to page 19 to sub-heading "Local Improvement Districts", 85(1):

(Reads Clause 85(1))

Mr. Chairman: Sub-section 2:

(Reads Clause 85(2))

Mr. Chairman: Clear? Sub-heading "Water Delivery by Truck", 86, sub-section (1):

(Reads Clause 86(1))

Mr. Chairman: Sub-section (2):

(Reads Clause 86(2))

Some Members: Clear.

Mr. Chairman: Sub-heading "community Septic Tank Pump-out System", 87, sub-section(1):

(Reads Clause 87(1))

Mr. Chairman: Sub-section (2):

(Reads Clause 87(2))

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Sub-heading, "Unorganized Areas, Water Delivery by Truck", 88, sub-section (1):

(Reads Clause 88(1))

Mr. Chairman: Sub-section (2):

(Reads Clause 88(2))

Mr. Chairman: Clear?

Some Members: Clear.

Mr. Chairman: Sub-heading, "Community Well", 89(1):

(Reads Clause 89(1))

Mr. Chairman: Clear?

Sub-heading, "Community Septic Tank Pump-out System", 90, sub-section (1):

(Reads Clause 90(1))

Mr. Chairman: Sub-section (2):

(Reads Clause 90(2))

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Mr. Chairman, just a comment. I find it very hard to understand, but there's always -- not less than \$10.00 per month, not less than \$15.00 per month, and a minimum charge of \$5.00 a month. Nowhere in any Ordinance have I ever seen any place where it says that you won't go over some dollars a month.

In other words, you could be paying some day, providing the Commissioner or whoever -- in this case the Commissioner says you will pay \$40.00 a month, we will pay \$40.00 a month for 500 gallons of water and have no voice in it.

Of course down the road here I would take three deliveries a week and I would only pay the actual cost in this case.



**Mr. Chairman:** Thank you, Mr. Fleming? Any comments or --

**Hon. Mr. McKinnon:** Well, Mr. Chairman, the reason of course that there is a maximum set is that the whole thrust of the Ordinance is an attempt to, on a normal basis, not exceed what people are paying in the municipalities. What we are trying to do as in so much of the legislation, that is getting before the Council these days, is to try and set some sort of basis where you are equalizing the cost of services throughout the Territory, whether it's a municipality, an L.I.D. or an unorganized area.

We realize that this is an impossibility, depending upon the volume of the user, but it's an attempt where people, you know -- are attempting to be efficient, that they won't really have too much of a cost over areas like the major metropolitan areas in the Yukon. It's an attempt to do it.

I think it's, you, know, it's relatively successful.

**Mr. Fleming:** I hope so --

**Mr. Chairman:** Thank you, Mr. McKinnon. We are now -- we now turn to page 22 of the Bill, sub-heading, "Local Improvement Districts, Procedure", 101 (1):

(Reads Clause 101 (1))

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, this raises a question of timing in relation to this fiscal year. I'm wondering if the Administration have established somewhere within themselves a deadline by which time they will sit down and review any applications that they have received from L.I.D.'s and municipalities and this type of thing?

In other words, at what point will the Administration in this fiscal year, be able to start allocating funds to projects?

**Mr. Miller:** Well, Mr. Chairman, I think as we recall when going through the budget, most of the funds have already been allocated for the current fiscal year. That doesn't mean that we won't accept applications and that we might not be able to do some of the things that the L.I.D.'s want to do, but our general experience has been by the time somebody starts to talk about the need for a capital project, and the time they get around to getting all the work done, you are looking at 12 months down the line anyway. I would doubt very much that there would be much forthcoming in this particular construction season.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, certainly there are projects, certainly the Watson Lake project, which is to get underway this year and be completed by fall. Am I told now that there are no funds out of this three million dollar annual allotment for this year under this program, for this year?

**Mr. Miller:** Well, Mr. Chairman, I would suggest in the case of the Watson Lake proposal, that the L.I.D. should be getting together and getting their application in, subject to the approval of this Ordinance, of course, and that we will try and do what we can.

I can't guarantee we'll have the money, but my reaction is that we probably could find it this year, because I don't think some of the other things we planned are going to be as far advanced as we think they will be.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, just as an ongoing -- this year is a different thing, but we are now having a requirement under Section 5 that Local Improvement Districts have to include their proposed projects in an approved five year capital budget of the District.

Now they weren't required to do that, that isn't a requirement under the Local Improvement District Ordinance, but it's been put in here so that they do their planning, and after this year, after the first initial year is over, they will have their five year planning done and it will be in with Local Government, and then they will be able to set their priorities.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, if -- also they've got to go to plebiscite before, you know, before this is accepted, but there is some problems here. As I say, there more strings attached to this operation, and we haven't got around to the strings at all, and probably never will.

But, for instance, if a community such as Watson Lake wished to build a facility, they can't build it themselves. The Government of the Yukon Territory will have to call tenders on it, so the only way that I can see that a community club can build a building of its own design and what it wants and effect any economy where government couldn't, they could; is to almost, the community associations themselves must bid the contract. This is the only way I can see it can be done, because -- for instance, in the case of a hockey arena, the government under this plan, I understand, would call tenders once everything is settled to that extent. They would call tenders, and people across Canada could submit proposals.

This is not the sort of thing you could put a design tender on, you just call for proposals, and the prices that would come in would be absolutely outrageous, whereas the community association itself has a price, a price to them, not to government.

Now, in order for them to get the building they are looking for without having to pay a whole bunch of money for a big, fancy edifice that they didn't want in the first place, they are forced into a position of having to become contractors for the purposes of bidding on it themselves. This is the only way I can see it, unless you allow the L.I.D.'s to call tenders themselves.

**Mr. Chairman:** Mr. Miller?



**Mr. Miller:** Mr. Chairman the L.I.D.'s have authority under the L.I.D. Ordinance to buy, sell. They can tender themselves if they want to. In the case of the L.I.D.'s we have said we will help them, we will provide whatever help we can. If they want us to do it, we'll do it. But if they want to do it themselves, that's fair ball, they can do it.

**Mr. Chairman:** Mr. Taylor.

**Mr. Taylor:** This is great news. Someone was down telling us we couldn't, that the Government had to tender all these contracts.

**Mr. Chairman:** Thank you, Mr. Taylor. Mrs. Watson.

**Hon. Mrs. Watson:** Mr. Chairman, that has been a misunderstanding. I believe that the Mayo L.I.D. and I know our L.I.D. have been thinking the same thing. That it is going to be necessary for the Government to do the tendering. I'm very glad to have that clarified here.

**Mr. Chairman:** Any further comments or questions arising?  
102 )  
(Reads Clause 102(1). Clear.

**Some Members:** Clear.

**Mr. Chairman:** 103 )  
(Reads Clause 103(1).  
104((10)  
(Reads Clause (104(1) )

**Mr. Chairman:** Mr. Taylor.

**Hon. Mr. Taylor:** I just want to slip back just a minute to 102(1). When you speak of where a consent is required to a capital project, are you inferring here that this -- where a plebiscite may have been held.

**Mr. Legal Advisor:** It is a requirement, Mr. Chairman, under the Local Improvements Ordinance.

**Hon. Mr. Taylor:** Yes, but Mr. Chairman shouldn't you be -- aren't you trying to make the point in this legislation that consent is in fact required for all capital programs under this?

**The Legal Advisor:** No Mr. Chairman, we are not departing from the consent in respect to the Local Improvement District or a Municipality. They are required by their parent Ordinance. Or we are attempting not to.

**Hon. Mr. Taylor:** I see, okay.

**Mr. Chairman:** Subheading - Unorganized Areas, Procedure 105(1).  
(Reads Clause 105(1) )

**Mr. Chairman:** Clear.

**Some Members:** Clear.

**Mr. Chairman:** 106(1).  
(Reads Clause 107(1) )

**Mr. Chairman:** 107 (1).  
(Reads Clause 107) )

**Ms. Millard:** Mr. Chairman, I feel I must make an objection here. Since it says "With the residents of the area or a committee of the residents of the area. "Does that not conflict with having to have approval of all -- it's back here somewhere -- 73(1). "It shall be a condition of a payment...it is approved by a majority of the persons resident," and then 107(1) or "a Committee of the residents." A Committee could consist of three people.

**Mr. Miller:** Really what we're referring to here, Mr. Chairman, is following the decision by all the residents of the Community to proceed with the construction of a particular building. You wouldn't necessarily want to go back and deal with all the residents of that area with respect to the construction details.

**Ms. Millard:** It is clear.

**Mr. Chairman:** Thank you.  
108(1)  
(Reads Clause 108) )

**Some Members:** Clear.

**Hon. Mr. Taylor:** Are any regulations available at this time?

**Mr. Miller:** No Mr. Chairman, there aren't any and we don't see any need for any at the particular moment.

**Mr. Chairman:** Any further questions or comments? 109(1)  
(Reads Clause 109) )

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** Now, Mr. Fleming, do you have any questions relating back to section 6(1)(b) or was it clarified for you.

If you will recall I left that open for you if you wanted to go back.

**Mr. Fleming:** No, Mr. Chairman, I think that was clarified when we were speaking of the native districts and so forth, I think that is clarified.

**The Chairman:** I think before we move the Bill out of Committee we ought to see some of the rewording that has been promised. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I believe there is some possible amendments coming in the reshaping of certain sections. May I suggest that at this time that we report progress on the Bill?



Mr. Chairman: Yes, is that agreed?

Some Members: Agreed.

Mr. Chairman: Mrs. Whyard, did you wish to--

Mrs. Whyard: I'll get my question answered elsewhere, thank you.

Mr. Chairman: Very well, Mr. Miller, thank you for your assistance today. And can we have a motion.

Mr. Lang: I move that Mr. Speaker do now resume the Chair.

Mr. McCall: I will second that Mr. Chairman.

Mr. Chairman: It has been moved by Mr. Lang, seconded by Mr. McCall that Mr. Speaker resume the Chair. Question.

Some Members: Question.

Mr. Chairman: Are we agreed?

Some Members: Agreed.

Mr. Chairman: I declare the Motion carried.

**Motion Carried**

Mr. Speaker resumes the Chair.

Mr. Speaker: At this time I will call the House to Order. May we have a report from the Chairman of Committees?

Mr. Phelps: Yes Mr. Speaker, the Committee of the whole convened at 10:20 a.m. to consider Bills, Papers and Motions. We had Mr. Lucier, Mr. Mayes, Mr.

Mitchell and Mr. Miller as witnesses. The Committee recessed at 12 p.m. and reconvened at 2:05 p.m.

I can report progress on Bill 19.

It was moved by Mr. Lang, seconded by Mr. McCall that Mr. Speaker do now resume the Chair and this Motion was carried.

Mr. Speaker: You have heard the report of the Chairman of Committees, are you agreed?

Some Members: Agreed.

Mr. Speaker: What is your further pleasure?

Mr. Fleming: Mr. Speaker, I now move that we call it 5 o'clock.

Ms. Millard: I second that.

Mr. Speaker: It has been moved by the Honourable Member from Hootalinqua, seconded by the Honourable Member from Ogilvie that we now call it 5 o'clock. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion as carried.

Mr. Speaker: This House now stands adjourned until 10 a.m. tomorrow morning.

**Motion Carried**

**Adjourned**



LEGISLATIVE RETURN NO.4

[1975 Second Session]

March 19, 1975

Mr. Speaker  
Members of Council

On Thursday, March 13, 1975, the following questions were asked in Council by Mr. Berger:

1. How much meat, in pounds, is salvaged and exported by a non-resident hunter:

From:

- (a) Moose
- (b) Caribou
- (c) Sheep
- (d) Goat

2. And how much meat is used from each of these animals by outfitters:

Answers to the above questions are as follows:

1. We are unable to state definitely just what portion of each animal taken by non-residents was exported. Our records for the 1974 season show the following meat was removed from the Territory by non-residents under permit.

The following export permits were issued to non-residents during the 1974 season to export game meat from the Yukon.

Moose	-28 permits	-Total pounds	5,762
Caribou	-13 permits	-Total pounds	1,010
Sheep	-25 permits	-Total pounds	1,010
Goat	-nil	-Total pounds	nil
Grizzly	-1 permit	Total pounds	16

2. Records of game meat used by big game outfitters are not kept. Experience shows, however, that except during a brief period at the beginning of the season, most outfitters use only game meat in their camps

P.J. Gillespie,  
Member, Executive Committee





# The Yukon Legislative Assembly

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**Number 13**

**2nd Session**

**23rd Legislature**

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**Debates & Proceedings**

**Friday, March 21, 1975**

**Speaker: The Honourable Donald Taylor**







## The Yukon Legislative Assembly

Friday, March 21, 1975

Mr. Speaker reads daily prayer

**Mr. Speaker:** Madam Clerk, is there a quorum present?

**Madam Clerk:** There is, Mr. Speaker.

**Mr. Speaker:** I will now call the House to order.

### ROUTINE PROCEEDINGS

**Mr. Speaker:** We will proceed with the Order Paper. Are there any tabling of documents or correspondence?

The Honourable Member from Kluane?

**Hon. Mrs. Watson:** Mr. Speaker, I have for tabling today, Legislative Returns Number 5 and 6.

**Mr. Speaker:** Are there any further documents and correspondence for tabling?

Are there any Reports of Committees?

Introduction of Bills?

Are there any Notices of Motion or Resolution?

Are there any Notices of Motion for the Production of Papers?

We will then proceed to Orders of the Day.

### ORDERS OF THE DAY

**Mr. Speaker:** We have Motion Number 8. Is the Honourable Member from Whitehorse West prepared to discuss her motion at this time?  
Motion No. 8

**Mrs. Whyard:** Yes, Mr. Speaker.

The purpose of this Motion is that amendments be made in the Motors Vehicles Ordinance or its regulations, Mr. Speaker, to include mandatory medical examinations for drivers over the age of 70.

My concern is that under the present Ordinance, there are two sections of particular application in this area. One requires a doctor to report any medical condition he finds in a patient who is the holder of an operator's licence which he feels would handicap that driver to the public liability.

The other section gives the Registrar of Motor Vehicles authority to require a medical examination if there is any doubt about the operator's medical ability.

But there is a vast field untouched by either of those two sections.

Insurance companies who issue you your public liability insurance in order to be an operator in the

Yukon Territory, are not required to demand a medical examination of any applicant. Our new system of issuing drivers' licences now extends for three years, based on your natal day, your birth date. It is possible to go for three years without ever appearing at the Registrar's office, and at the end of that period, simply filling out an application and sending it in by mail with your cheque for your licence.

My concern is that we have a shadow area there where a number of people will be impaired by increasing years, automatic deterioration in their ability to see, to hear, speed of reaction, many other forms of decreasing ability to be a competent driver.

Now, I realize that the age group affected, in the Yukon particularly, is a minority of our drivers, but I would hate to even see one case of an elderly person having a fatal crash because of physical disability or causing damage and death to anyone else because of the same inability, and it seems to me that since other jurisdictions have gone into this program and are carrying it on despite the inconvenience and expense of administering it, it must be worthwhile in many of the provinces which have adopted this system.

From my own personal experience, I know that British Columbia requires an annual medical over 70, as does Ontario for two examples.

Now, I am not referring to handicapped persons who drive and have taken special steps to increase their ability with additional optical equipment or if they are handicapped because they have lost one limb, they have special driving equipment. That is an entirely different field.

The present system of issuing licences is competent and adequate for those making an application for the first time. They are required to pass a driver's test and they have to be medically fit, but as far as I can see, Mr. Speaker, there is very little actual check for the rest of their lives on their driving competence.

It has been seconded by the Honourable Member from Whitehorse South Centre, who will be speaking on the medical aspect. As I said at the beginning, Mr. Speaker, I think probably the wording of this Motion is not entirely correct. What we are seeking to do is not amend the actual Motor Vehicles Ordinance, but perhaps to include additional regulations.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre.

**Dr. Hibberd:** Mr. Speaker, I have seconded this Motion because I do feel the necessity of having these medical examinations in this area. It's certainly not intended as a discriminatory measure and the vast



majority of people in this age group would have no difficulty in passing that medical examination.

But it does pinpoint, from a medical point of view, a very high risk area in terms of what would be incipient disease processes that the persons themselves may not be aware of, such things as minor strokes, incoordination of muscles or advancing arthritis and such conditions.

I would also suggest that the present legislation suggests that it's incumbent on the doctor to report to the Registrar of Motor Vehicles if he feels a person is unfit to drive. This is very difficult to enforce, and I must admit that I think it is neglected by the majority of doctors.

So I am supporting this Motion, primarily my interest is in improving the safety standards on our streets and our highways.

**Mr. Speaker:** The Honourable Member from Hootalinqua?

**Mr. Fleming:** Yes, Mr. Speaker, I rise more or less in support of the Motion, but I would like to ask Mrs. Whyard a question or two as to the effects on old people's pocketbooks, in other words, will this medical examination in your way of thinking be paid for by somebody, or will they have to reach into their pocket as old age pensioners and so forth and so on, to pay the bill?

**Mr. Speaker:** Though it is unusual to do so, the chair will allow this one question at this time.

The Honourable Member from Whitehorse West -- or Whitehorse South Centre?

**Dr. Hibberd:** Mr. Speaker, this can pose a problem in that the medical fee involved in this would be incumbent on the individual to be paid, although I must admit that if we are examining a person and we do find presence of disease process, we are also obligated to treat that disease process, and therefore they are covered under the Medicare Plan.

**Mr. Speaker:** Is there any further discussion or debate? The Honourable Member from Whitehorse Porter Creek.

**Mr. Lang:** Mr. Speaker, I'm in support of this Motion, but I think there's one thing that is not made clear here. As everyone is well aware of, our licences are good for a three year period, and it says here, to quote, "Amended to include mandatory medical examination for drivers over the age of 70". I believe that it should be amended to read, "Year by year", rather than say they could have it done every three years for this medical examination.

**Mr. Speaker:** Is there any further debate?  
The Honourable Member from Whitehorse West?

**Mrs. Whyard:** Mr. Speaker, there is a factor here which would affect the question asked about who pays for the medical, if I can find it. Section 29, I believe. Am I on the right page?

"Where the Registrar has reason to believe that the

holder of an operator's licence is suffering from a condition that may make it dangerous for such person to operate a motor vehicle, he may require such person to submit himself for a medical examination at the expense of the Registrar".

**Mr. Speaker:** I will read the Motion from the Chair. It has been moved by the Honourable Member from Whitehorse West, seconded by the Honourable Member from Whitehorse South Centre, that the Motor Vehicles Ordinance be amended to include mandatory medical examination for drivers over the age of 70. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried.

**Motion Carried**

**Mr. Speaker:** Today on the Order Paper, no Bills for processing. May I have your pleasure at this time?

**Mr. Lang:** Mr. Speaker, I move that Mr. Speaker do now leave the chair. What about the Question Period?

**Mr. Speaker:** Oh, Im sorry, I thank the Honourable Member. I have overlooked the question period.

#### QUESTION PERIOD

**Mr. Speaker:** Yes, Madam Clerk, would you ascertain if Mr. Commissioner could be with us for Question Period?

At this time I will declare a brief recess.

#### Recess

**Mr. Speaker:** At this time we will now call the House to order.

**Mr. Speaker:** We have arrived at Question Period. Have you any questions this morning? Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, yesterday morning Councillor McCall asked me for information or clarification concerning a tailing pond spillage at the Anvil Mine and basically he was asking as to what action the government is taking with regard to this and what is the extend of the damage.

I don't think I am in any position to give an answer to the latter part of the question, what is the extent of the damage, Mr. Speaker.

As a consequence of a meeting that was held yesterday morning, with Assistant Commissioner Gillespie with representatives of the Game Branch, Environment Canada, the Water Board and the Emergency Measures Organization, the following press release was sent out; Early Wednesday morning March 19th, 1975. a section of the Anvil Mines tailing



impoundment dam was washed out resulting in large amounts of tailing slurry being released into Rose Creek. Water samples have been taken in Rose Creek and Anvil Creek by the Water Rights Inspector from the Department of Indian Affairs and Northern Development to determine the extent of environmental damage.

Corrective action which will be proposed to the Water Board for approval is presently under study by the Mine. In the meantime before any effluent can be discharged by the mine, it must be approved by the Controller of Water Rights.

This is the information and the extent that I can provide at this time.

**Mr. Speaker:** Thank you, Mr. Commissioner.

Have you any questions this morning? The Honourable Member from Klwane?

**Hon. Mrs. Watson:** Mr. Speaker, in reply to the question from the Honourable Member from Klondike regarding the report entitled, "Poor Kids," which was released by the National Council of Welfare, I would like to advise him that we just received one copy of the report this week. We have ordered sufficient copies for the rest of the Members of the Legislature.

**Mr. Speaker:** The Honourable Member from Mayo?

**Hon. Mr. McIntyre:** Mr. Speaker, in reply to the question asked by the Honourable Member from Whitehorse South Centre regarding Jack Hulland School. There have been meetings of the school committees from several schools dealing with the situation which really exists, or that will exist next year, at the G.A. Jeckell School as to how we are going to take care of grade 8 pupils. The recommendations from the school committees will be going to the Department of Education through the District Superintendent but no decision has been made yet as to what the disposition will be. We really don't know how we are going to arrange matters next fall.

**Mr. Speaker:** The Honourable Member from Whitehorse North Centre?

**Question re: Ground Receiving Stations**

**Hon. Mr. McKinnon:** I wonder Mr. Speaker, whether Mr. Commissioner was able to meet with the Minister of Communications, while he was in town, on the subject of Ground receiver stations for Yukon communities?

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, along with members of the Executive Committee we had some informal discussions this morning with the Minister of Communications and while this meeting, very obviously, couldn't produce any definitive results I think it would be a fair statement for me to say that we have, at least, an appreciative audience with the Minister and I feel quite confident that we will have his general support for the program if we can get to any kind of

finality as to exactly what this program is going to cost and how it can possibly be delivered and of course, very obviously, the Minister is interested in the consequential results of a delivery of this kind of a system because it will certainly not stop in the Yukon Territory, Mr. Speaker.

It will be something that will be required all across Canada.

I would say that we had a very productive short time with him and I see no reason, and I certainly didn't detect anything in the comments that he had to make that he had anything but general support for the idea that we are attempting to propagate in the use of the current technology that is available.

**Mr. Speaker:** Thank you, Mr. Commissioner. Have you any further questions?

I would like to thank Mr. Commissioner for his attendance this morning in Question Period, and there now being no Bills for processing, may I have your further pleasure?

**Mr. Lang:** Yes, Mr. Speaker, we will try this again.

**Mr. Speaker:** The Honourable Member from Whitehorse Porter Creek.

**Mr. Lang:** I move that Mr. Speaker do now leave the chair and the House resolve in Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

**Mr. Speaker:** Is there a seconder?

**Mr. Fleming:** I second that, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Hootalingua, that Mr. Speaker do now leave the Chair and the House resolve in Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried,

**Motion Carried**

**Mr. Speaker:** The Honourable Member from Whitehorse Riverdale will take the Chair in Committee of the Whole.

**Mr. Speaker leaves Chair**

**COMMITTEE OF THE WHOLE**

**Mr. Chairman:** I will now call the Committee of the Whole to order and declare a 10 minute recess.



**Recess**

**Motion No. 6**

**Mr. Chairman:** I will now call the Committee of the Whole to order, and we will be dealing first with Motion Number 6 this morning, moved by the Honourable Member from Whitehorse North Centre, and seconded by the Honourable Member from Klwane.

It is the opinion of this House that the maximum income level under which the Assisted Home Ownership Program should operate in the Yukon, be fixed at \$18,000.00 per annum. We have with us today as a witness, Mr. Jack Hadden.

In discussing this Bill, Mr. McKinnon, do you wish to lead off?

**Hon. Mr. McKinnon:** Thank you, Mr. Chairman.

Mr. Chairman, the reason why the Motion is in Committee as I stated, is more properly as a vehicle to allow Mr. Hadden from C.M.H.C. to appear before Committee and explain to members of Council and answer any questions concerning C.M.H.C. programs in the Yukon Territory. It is, and always has been, a contention of mine, Mr. Chairman, that there seems to be very little available in the area of Home Ownership Programs under any governmental scheme, for the person in the Yukon who is in what we would call the upper middle income bracket, and the vehicle of the Motion, Mr. Chairman, was though the C.M.H.C. under the Assisted Home Ownership Program had reflected the cost of living in the Yukon and had adjusted the maximum income level from \$11,000.00 under the program to \$15,000.00 in the Yukon, it was still the belief of this Member that perhaps more people could be aided if that were adjusted once again to the level to help those people which so many are in the Yukon, in the 15 to 18,000 bracket, which it seems to me there are very few programs available for this type of income bracket to be able to own and maintain their own home.

And I would like to ask Mr. Hadden if this assumption is correct, or whether C.M.H.C. has programs to fit into this income bracket without the acceptance of this Motion from the House, Mr. Chairman?

**Mr. Chairman:** Thank you. Mr. Hadden?

**Mr. Hadden:** Mr. Chairman, the Assisted Home Ownership Program came about about three years ago to try to fit a direct lending funding in between the groups who could qualify for public housing, which in the Yukon is about 10,000, and the incomes which the banks will negotiate with, and at the moment I think -- last year it was about \$13,000.00 odd. The banks at that time were quite willing to deal with those from 14 and up.

We checked again today. By and large, the approved lenders in the Yukon will probably go down as far as fourteen nine for an average N.H.A. loan, and up -- further up. We are talking of course in that instance, about gold plated borrowers, no problems, no extra debts, and they would make a maximum loan available at that income. Therefore, the Assisted Home Ownership, as far as we can see at the moment for the Yukon, with a maximum of fifteen three and down

should pick up that bracket between what the banks will handle, and what would normally go into public housing.

Now there is a \$2,000.00 differential between what we have in Prince George which is a maximum of thirteen four to the fifteen three in the Yukon.

The whole intent of the Assisted Home Ownership is to take up that bracket, as I said, between what the lenders will normally carry and what would normally fit into public housing, and that's between the 10 and the 15,000.

**Mr. Chairman:** Mr. McKinnon?

**Hon. Mr. McKinnon:** Mr. Chairman, what Mr. Hadden is saying that anyone over the fourteen nine bracket, that monies are available from the bank for first mortgages.

**Mr. Hadden:** The banks will deal with them when they have the money, yes, and put it that way. Where they have funds, yes, they would look at anyone we will say above 15,000. Now, that's working on the basis of a maximum loan of \$35,000.00, the maximum at the present time.

Now, if that changes, then of course we will find out, and we would have to make an adjustment to our scale, because the whole intent of this is to pick up the difference.

**Mr. Chairman:** Mr. Hadden, are you saying that presently the C.M.H.C. policy will apply to the persons between 10,000 and 15?

**Mr. Hadden:** The low end of the scale at the moment, to get the full amount of the benefit -- the forgiveness portion on the Assisted Home Ownership is 10,400--

**Mr. Chairman:** Yes.

**Mr. Hadden:** --and the top is 15,300.

**Mr. Chairman:** That's for the Yukon?

**Mr. Hadden:** Yes, and that's the adjusted income, they take their income, less a thousand dollars for a working wife, less \$300.00 for each child, and that's the adjusted income, so they could in effect be earning a little more than fifteen three, if you have two children it would be nearly \$16,000.00. It's adjusted down to that.

**Mr. Chairman:** If you have two children and a wife, it would be really 17,000?

**Mr. Hadden:** You add 1,700 or \$1,600.00 to the fifteen three and that would be their gross income.

**Mr. Chairman:** I see.

**Mr. Hadden:** And then at 15, they would get zero assistance, down at the ten thousand four, he could still buy the same house and he would get \$1,071.00 assistance each year, written off the mortgage.



**Mr. Chairman:** I see.

**Mr. Hadden:** As a gift, a grant.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, Mr. Hadden said when they have money, implying when the banks have money to lend?

**Mr. Hadden:** M'hhmm.

**Mrs. Whyard:** How often are prospective home owners unable to find a bank with any money, if they are in the right class for a loan? Is this a common occurrence?

**Mr. Hadden:** Yes, it's common all over. The lenders have, the same as ourselves, a certain number of funds at the first of the year. They generally put it out in quarters, and believe me, the last quarter is very thin, because you've done your volume building and they could be short of funds towards the end of the year, yes, the same as we can. This is why we try to push the housing and the programs as fast as we can at the first of the year. So, for example in our office, we get our share of the budget.

**Mr. Chairman:** So what you are saying, Mr. Hadden, is that you've talked to the bankers in town --

**Mr. Hadden:** Yes, that's right.

**Mr. Chairman:** -- and they are in fact, giving loans to the average married couple with two children, where the wage earner is earning approximately \$17,000.00 and up?

**Mr. Hadden:** Actually 15 and up. Fourteen seven I think was the figure we got from one of the banks this morning.

**Mr. Chairman:** But you're talking adjusted?

**Mr. Hadden:** That's adjusted, yes. But they wouldn't be interested in the adjusted, they would take a man at fourteen seven or fourteen eight at the moment, and he could qualify for a maximum loan on a house through the bank.

**Mr. Chairman:** If he were single or if he were married with three children?

**Mr. Hadden:** They are generally -- married, it is not a requirement. It is only our program that requires the one child.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Yes, Mr. Chairman. Mr. Hadden mentioned banks, and this only applies in the Whitehorse area. In Dawson, for example, if a fellow wants to build a house, there's only \$5,000.00 available through the bank and that's tops right now.

Could he explain this?

**Mr. Hadden:** Yes. Where there is no lender who is able to make a loan under the N.H.A. and the mar qualifies, we will make it, and have done for the last 20 years. Where there is no approved lender to make the loan and it would be a normally qualifying N.H.A. loan, we will step in and make a direct loan.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, with regard to sewer and water requirements in your loan, say for outlying districts, where there is no sewer and water.

**Mr. Hadden:** Where the Municipality as piped sewer and water, the N.H.A. unit must be connected to it. Where there is no sewer and water and there is no possibility of getting sewer and water in the foreseeable future, we will make a loan on a septic tank and a well.

The difference being, I think Porter Creek was a good example. When Porter Creek became part of the City of Whitehorse, and the city agreed to install piped sewer and water within the three year period, we were then able to make loans on septic tanks, knowing that the soil and water pollution problem would be alleviated by the city within a given period of time.

**Mr. Chairman:** Mr. Hadden, have you publicized and tried to educate the people of the Yukon about your plans, your programs, rather?

**Mr. Hadden:** One of the unfortunate things about the corporation is that we don't advertise. The pamphlets are always available, and we will come and speak at any time, but there is no way of publicizing it in the sense of advertising.

**Mr. Chairman:** This is unfortunate, because I think that a lot of the people in the Yukon just aren't aware of what might be available. Do you agree?

**Mr. Hadden:** Yes, this is true.

**Mr. Chairman:** Any further questions? Mr. Lang?

**Mr. Lang:** Mr. Chairman, I'm wondering if -- is there a plan, I guess you would call it plan for subsidizing -- not subsidizing, but loaning money for people that are putting in their water and sewer extensions from the line itself through the house property to the house? Is there any plans for that?

In Porter Creek, we have that problem. People have gone forth and they have put in their septic tank and they are probably, in all probability having water trucked in. Now, in some areas water has been put in, they have dug their lines into their houses, so that was another \$800.00 or whatever the case may be, and now the sewer is coming by, they have to dig that line once again. And apparently, the onus is upon the property owner, there is no subsidy from the government.

**Mr. Hadden:** There will be two ways of doing it. They could get an ordinary home improvement loan through one of the approved banks, which is a maximum of \$4,000.00 over 10 years, or if Porter Creek



were chosen by the city as a neighbourhood improvement area, then the assistance to put the sewer and water down the streets where the municipality is part of that program, and the individual can borrow money, half of which is forgiven if they are low income, to making those connections. It's in the pamphlet. Neighbourhood Improvement Program and Residential Rehabilitation.

But this must be a request by the Municipality to designate Porter Creek, the escarpment, anything they feel should be designated as a neighbourhood improvement. The Federal Government will give 25 cents on the dollar or 50 cents on the dollar, depending on the improvements including recreation, but the very fact that the area is designated enables the individual to own houses in there, to borrow this special fundings to improve their homes, to upgrade them, and have half of it forgiven if they are low income. In short, \$5,000.00, \$2,500.00 could be written off.

That's the Neighbourhood Improvement Plan.

**Mr. Lang:** Mr. Chairman, has the city made that request?

**Mr. Hadden:** They are aware of it. I don't know if they have made a formal request.

**Mr. Chairman:** Thank you. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I wanted to ask Mr. Hadden what the current attitude is at C.M.H.C. towards log houses?

**Mr. Hadden:** No problem at all, I've financed quite a number of them.

**Mrs. Whyard:** In the Yukon?

**Mr. Hadden:** In Northern B.C., I think we've got three in the Yukon, but in northern B.C. we've got them, yes. They meet the standards.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, just two questions. What do you consider, or what is the — as you were speaking, Mr. Lang, what is the low income, what would you consider the low on a low income to be eligible for that portion?

**Mr. Hadden:** I believe that under the Act, now this is one that's across Canada, the low on that is about \$8,000.00 but as we've never had an agreement or a request for the Yukon for neighbourhood improvement, I'm sure that the income can be negotiated when we do the agreement.

I feel that, you know, obviously if it's 7 or \$8,000.00 is the low income in Vancouver that would be eligible, it should be higher here. I wouldn't disagree with that, and that's a matter of negotiation on the Corporation and the Territorial Government would sign the agreement.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** To go back to back to the log housing—I think there is a difference between log houses and the log houses which C.M.H.C. recognizes and we were told when meeting with C.M.H.C. last year and native grown timbers are not so easily recognized.

**Mr. Hadden:** I think what the chap meant last year was that you can't just take a log and flatten two sides and put it in. You should have—in the temperatures you've got here, at least in spruce, at least five and a half inches of solid wood in that log, otherwise you've lost your insulation. In cedar you could bet by with probably a little less, but in the spruce it should be at least five and a half inches.

The difficulty is that too many people want to use the long log, which is pretty thin in this part of the country, but the advantage of a log house, contrary to conventional building, is that it's less expensive to put jogs in the house because then you can use the shorter, thicker piece of the log. Jogs in a normal N.H.A. dwelling are expensive to put in. In a log house they are more appropriate because you can use the thicker, heavier logs.

So there's nothing wrong with a log house. They don't require much maintenance, and we have verification that they have lasted for 70 years.

Now I don't expect to fill the Yukon full of log houses, obviously not everybody wants them, but they are available if someone wishes to build them. Too many people think we will not lend on them, and we don't advertise to the contrary, but they are available.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I was aware of this thing. I am not thinking this because it was an actual statement made by a representative of C.M.H.C. He said local grown logs are out, you see. He did mention the difference between B.C. grown logs and maybe even southern Yukon logs and northern Yukon grown logs.

**Mr. Hadden:** Well I can recall two or three dwellings in Dawson, and I am sure they didn't bring the logs from B.C. when they built them, and they are still there, and that's good enough for me.

**Hon. Mr. McKinnon:** Mr. Chairman, what's the attitude of C.M.H.C. on wood basements?

**Mr. Hadden:** Fine. It's been a long time coming. We put the first basement in the Yukon in the public housing in Mayo three or four years ago, and that's worked out fine. Then Anvil Mining did their last 30 units in Faro with wood basements.

The comment I had from Mr. Jomini was that he has saved, I believe he said about 20 percent of the cost as compared to concrete. He saved a considerable amount of time because it's done by a framing crew, and he—over a period of three months, he is saving 10 percent in heating costs, so he is quite enthused about it.

We are having—we have had wood basements in the heavy clay conditions in Fort St. John. We are getting them in Prince George, and there are two or three built over in Riverdale right now. Nothing wrong with them.



Mr. Chairman: Mr. Fleming?

Mr. Fleming: Just for the information, I wonder if you could clarify the type of wood basement for some of the people. They possibly might hear us today here and think that --outside, they, "Oh, any wood basement will do." I realize it isn't that. I have read up on it.

Mr. Hadden: It's pressure treated timber, standard dimension lumber but pressure treated by one of the companies, the one that is more available in the north is by Domtar. The wood can deteriorate, there is no problem about the toxicity of the material they have used. While it is impregnated right to the core, if a child were to chew it, with a comment that I had from Domtar, they will die of the splinters before they die of the chemicals in it, so it's no problem.

And this is a wood wall insulated, with a vapour barrier, wood floor, wood plates--you don't need concrete. The advantage in the areas, rural areas, including Northern B.C., where there aren't the trades, you can always have a carpenter assemble it. You may not be able to find somebody to pour concrete or forms or ties, et cetera, and that's the advantage, and it can be built any time of the year, as long as you can get the hole dug and raked level so they can lay the plate, the temperature doesn't matter. And the price is right.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I just had one question. Does the C.M.H.C. programs, are they available to people who for one circumstance or another, may not be in organized settlements?

Mr. Hadden: Yes, but an unqualified yes. The difficulty we have got is trying to keep the development in any area, particularly for example, along the Alaska Highway, within some reasonable confines because sooner or later somebody is going to be asked to straighten out the problems that were created. We would rather see, and make N.H.A. Loans available in a form of organized community, not scattered up and down the highway. As long as there is a grouping, yes.

Hon. Mr. Taylor: Mr. Chairman just for clarification, I am thinking of two possible situations. One is where a person may be engaged in an agricultural situation, the other might be where a, for instance, a lodge operator or someone working in relation to a highway lodge that wishes to build a home at the location of his business. I am just wondering if they would, in fact, based on, as I understand, certain circumstances and qualifications that they would conceivably be entitled to acceptance under the C.M.H.C. program.

Mr. Hadden: Yes, we have made farm housing loans before. As long as the income is derived from agriculture, yes, we could make a loan on that property that he has, the quarter section or the half section, yes. We have made them before.

I have never had a request for a lodge operator along the highway. If he has got an investment along

there, fine, I would see nothing wrong with it.

Mr. Chairman: Mr. McKinnon?

Hon. Mr. McKinnon: Mr. Chairman, if I speak particularly of the Whitehorse area, building lots are available this summer for single resident family units in the Whitehorse area, how is the C.M.H.C. bank-roll?

Mr. Hadden: That is one of the problems I have got. The bank-roll in the spring, when I can get my share out of the Pacific Regional budget is fine. I need the lots to get rid of the money. That is the difficulty.

Yes, I have money now and we have saved aside a good portion for the Yukon. Whether it will be there this fall or not, I don't know.

Hon. Mr. McKinnon: Mr. Chairman, if I am a wage earner in the \$15,000.00 a year bracket and I want to apply for assisted home ownership, how do I go about it and what assistance do I get under the program?

Mr. Hadden: You make an application through our local office with three sets of plans and specifications, fill out the application form, the plans will be of a size that meet the requirements for sale price, in short, it fits in that program, which is not difficult, we have got builders building them, and we would process the loan. Unfortunately you have to give us a legal description of the lot that you are going to build it on, because that is what we secure by mortgage.

You would have to have a lot or an option on a lot when you come in for your loan. You would have to have title to a lot before you could get mortgage advances because we advance after a mortgage is registered.

Hon. Mr. McKinnon: What is the actual level of assistance under the program if I am in the \$15,000.00--,

Mr. Hadden: At \$15,000.00 you would merely get a straight direct N.H.A. loan. If you were at fourteen seven you would get \$132.00 a year written off. There is a scale. I could leave this for the group, if they wish. As the income drops the subsidy increases. The point being that we will subsidize so that you will pay no more than 25 percent of your income towards that housing unit. As your income drops, to remain at 25 we have to subsidize.

Hon. Mr. McKinnon: If I am in the fifteen thousand to eighteen thousand range, which so many people are in the Yukon, my only choice is through the bank --

Mr. Hadden: To go to the bank, that is right. -- in Whitehorse.

Hon. Mr. McKinnon: What would be your opinion of raising, as the motion states, the Assisted Home Ownership program raising the maximum to the 18 thousand, even though they would not really receive assistance and they had a choice, the public in the Yukon, the majority of them, are looking into the home ownership of going to C.M.H.C., but I am sure that they feel safer in going to -- under a building program than to the bank.



**Mr. Hadden:** We have a bit of a problem. We are a residual lender, we shouldn't be in competition with approved lenders who would make the loan. You may recall, in the past we have asked for a refusal letter from an approved lender.

I wouldn't want to be in competition with them because that is their business and we will insure the loan rather than put up direct funds. I would rather have the direct funds left for those of the lower group who needed the assistance. If a bank will do it and the man can afford it, fine. If he needs assistance, that is our job.

I believe, too, if the change to the Act comes through in the next month, that some of the approved lenders will be able to make Assisted Home Ownership Loans. We will have another source of funds on the same scale, just in case we run out of money.

**Hon. Mr. McKinnon:** It still seems unfair to me, Mr. Chairman, if money is tight and the banks are not processing loans that this is the person in this income bracket in that instance there is no program available for him.

**Mr. Hadden:** That could be. If the lenders are out of money, yes. The only ones who would have an advantage, and that excludes Whitehorse, would be the individuals in the outlying areas where the banks do not normally lend, and yes, we would go in nearly regardless of how high the income is. We will be a residual lender where there are no lenders. We have made loans in Carmacks and Mayo.

That's a residual lenders action where there are no lenders. In Whitehorse there are approved lenders, with various degrees of money, yes, but they are there and we will not interfere with their lending picture. We want to use our direct stuff for the lower group.

We shouldn't be in competition with them. We would be if we raised it.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I have a couple of questions.

First, when you are speaking of income you are assuming that is combined income, both working?

**Mr. Hadden:** If they are both working it is combined.

**Mrs. Whyard:** Does it have to be?

**Mr. Hadden:** Oh no.

**Mrs. Whyard:** For instance the one member of the couple applying submitted only their income then they might qualify under your --

**Mr. Hadden:** We are assuming, of course, that the wife is not working. We order a credit report on all individuals. We are required to.

**Mrs. Whyard:** Thank you.

The second question, Mr. Chairman, is, how does C.M.H.C. define "head of the household"?

(laughter)

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, in reading the pamphlet I found this very interesting, gross family income is the total income received by the principal wage earner and spouse.

That is how you define it, principal wage earner and spouse.

**Mr. Hadden:** I was going to get out of it by saying whoever they put down first on the application.

(Laughter)

**Mr. Hadden:** There is no requirement, there used to be, that you have to have it in the husband's name if he took it solely, they had to have the guarantor. About a year ago they said in either name. No requirement. If the wife wishes to apply and use her husband's income, fine. We do not require the husband as a guarantor which had for 30 years.

We also, incidently, have a women's bureau in the Corporation.

**Mrs. Whyard:** Mr. Chairman, I was about to ask what happens if a woman applies for C.M.H.C. without any visible husband?

**Mr. Hadden:** No problem. Under this program they must have one child. We have processed a number of them where the woman has a child and is self employed, fine. No strings. Really, it is, has she got the income to carry the loan.

The requirement there is, one child.

**Hon. Mrs. Watson:** Under the Assisted Home Ownership?

**Mr. Hadden:** That is right.

**Mr. Chairman:** So a common law relationship may be an advantage to the applicant?

**Mr. Hadden:** Yes, legally we have made them before, there is no problem. I think that they might get, at the time of the review at the end of five years, when we are reviewing their income, we might wonder about the total income or the one income. Then, in five years things change so it may not occur.

**Mr. Chairman:** With the present housing picture in the Yukon we may not have any marriages for sometime, Mr. Hadden.

**Mr. Hadden:** We are trying hard to get some loans in this year. I am trying to get a hundred units going and I think I will win.

**Mr. Chairman:** Any further questions or comments?

**Hon. Mr. McKinnon:** Mr. Chairman, the Yukon Water Board recently told the city that they have to find a new dump and start treating sewage. What



programs are available under C.M.H.C. for these endeavours?

**Mr. Hadden:** Oh, the sewage treatment we will make a loan available of two-thirds of the cost of the outfalls, the lagoon, the land, in short, the treatment process from the laterals when you are picking up, and in trunks, and we will forgive 25 per cent of that. That is secured by a debenture over - what ever the debenture period is, 20 years usually.

**Hon. Mr. McKinnon:** Up to any maximum, Mr. Chairman?

**Mr. Hadden:** No, no maximum. It depends entirely on our engineer and the consulting engineers. We have got them for two or three million dollars in Prince George, three or four of them, at the request of the municipality with the concurrence of the Territorial government that they can borrow. We can't deal with a municipality without the concurrence of the Territorial government or in the province without the concurrence of the province.

There may not be any financial assistance by the Territory, but they must concur in our negotiations with the municipality, and that's the sewage treatment file. No problem.

**Hon. Mr. McKinnon:** Mr. Chairman, what's the current status between the C.M.H.C. and the Y.W.C.A.?

**Mr. Hadden:** Well we've had Mr. Heinz was up, who is our mortgage man from Vancouver, they had discussions, they've come up with a reasonable budget and we are expecting that the Territorial Government, Department of Housing, will negotiate a Section 44 subsidy. That's a 50-50 sharing of the operating costs for the hostel.

**Hon. Mr. McKinnon:** I'm extremely interested in Section 44, Mr. Hadden. I wonder if you could explain to Members of the Committee, because I think that there are many applications, not only the Y.W.C.A., but programs such as Crossroads which are eligible under Section 44, and I really just don't understand it.

**Mr. Hadden:** The amendment to pick up the non profits came through about a month ago.

What it is, the Corporation and the Territorial provincial government can agree to pick up any accommodations that need subsidizing, and have a subsidy agreement under Section 44, where we will pick up 50 percent of the operating losses of a budget.

Now, we have it in the sense of Section 43, the Public Housing loans that have been made here. There was nearly automatically a 44 agreement that goes with it. In the past it only pertained to public housing. We have a 44 agreement on the present limited dividend for a certain number of units over in Riverdale, and now they have extended it to also non-profit, because most non-profit organizations, whether it's a receiving home or a home for alcoholics, or senior citizens or a personal care home, really cannot operate under today's costs without some form of assistance. And that's provided, 50/ 50 by the province-or the Territory and

the Corporation.

It's just a case of a request, a budget and the agreement.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, is there not something also for a subsidization of day care in public housing areas?

**Mr. Hadden:** Yes, if a public housing project is built, it's much easier to just fund it than get the day care centre built, and then the operation is taken over by a day care organization, yes, this is done in a number of locations, and could be done here, on any public housing project.

**Mr. Chairman:** Any further questions or comments? Mr. Lang?

**Mr. Lang:** Mr. Chairman, I would like to ask Mr. Hadden-we have, as you know, a couple of areas that will be serviced, and the service probably won't be in til the latter part of the fall. Will there be any problem getting these loans for the people if they wanted to begin building this spring?

**Mr. Hadden:** You're thinking of Whitehorse?

**Mr. Lang:** Yes.

**Mr. Hadden:** No, there is no problem as far as we are concerned, but take what happens as far as we are concerned, but t

**Mr. Hadden:** No, there is no problem as far as we are concerned, but take what happens to the individual. If he's to pick up a lot tomorrow and started to build, and he will probably finish it in three months, now he's had progress advances from us and interest accruing, but he can't occupy the house because he can't get it connected to the sewer and water until possibly September. That's going to cost him a lot of interest, and yet he can't use the house and get on repayment because the services are not there, you wouldn't get an occupancy permit. This could be the difficulty of obtaining a lot now and hoping that the services are there at a set period. You can time it for three months, but if you build it any farther ahead, you will be paying interest and no chance to pay it back. That's the difficulty.

It's up to the individual if they want to. Fine, they could get a loan and start building now on the expectation that the services would be in in the fall. But it would cost them a fair bit of interest. That's the problem.

**Mr. Chairman:** Any further questions or comments? Well, Mr. Hadden, I would like to thank you for attending today. It has been interesting and informative.

**Mr. Hadden:** Any time.  
Thank you.

**Mr. Chairman:** Mr. McKinnon, do you wish to



proceed with this Motion at this time?

**Hon. Mr. McKinnon:** Mr. Chairman-after the discussion with Mr. Hadden, and as I said the primary purpose of the Motion was to provide a vehicle for information and debate, I'm prepared to let the Motion die in Committee, but I'm not prepared to give it up, because I still believe even after hearing the comments from Mr. Hadden, that there still is some difficulty in my mind with that person in the income area of 15 to 18,000, and maybe it's the responsibility of the Department of Local Government to come up with some type of a program which will assist people in this income bracket.

The Department of Local Government is already looking into this area, and I hope that there will be some input into the next budget in this area, Mr. Chairman.

**Mr. Chairman:** Thank you, Mr. McKinnon.

**Hon. Mr. Taylor:** Mr. Chairman, we run into one problem. You can't let a Motion die in Committee. Something has to happen to it, either it's accepted, rejected or withdrawn. It's in the same position as a Bill which can be left to die.

**Hon. Mr. McKinnon:** Mr. Chairman, I have no problem at all in asking the concurrence of the House with the concurrence of my seconder to withdraw the Motion from the Committee at this time.

**Mr. Chairman:** Is it agreed then?

**Some Members:** Agreed.

**Mr. Chairman:** The next item of business ought to be the return to the Bills. Bill 14 might be the best one to proceed with. I understand that the administration is considering certain amendments to that Bill, but would like to have more input from us on a clause by clause, so that they can have this amended Bill ready for us early next week.

So, I think what we ought to do is ask Mr. Miller to attend, and possibly field questions and explain the purpose of this Bill. So it is agreed that we invite Mr. Miller?

**Some Members:** Agreed.

**Mr. Chairman:** Madam Clerk, would you ask Mr. Miller to-

When we ceased progress on this Bill, we had read Section 4, and we had not yet really fully discussed that Section. That's approximately where we are. Are there any questions or comments on -- about Section 4?

Perhaps before we entertain any, Mr. Miller, we are back to this government employee Housing Plan Ordinance, and we had read Section 4 in clause by clause when we recessed the other day for lunch.

I wonder if possibly, I understand that there is some dissatisfaction about the Bill really in principle, and I wonder if at this time you might explain the concept of this Bill?

**Mr. Miller:** Yes, Mr. Chairman, basically what we

are attempting to do with this Bill, is to encourage Territorial Government employees to build, buy, acquire their own houses. One of the concerns that has been expressed to us often, particularly from the smaller communities, is that nobody wants to build their own house there because they are always concerned about being transferred, or they are concerned about wanting to leave the Territory at some point in the future, and with a very limited market, they are unsure of ever being able to sell the house if they do build or buy one.

So that was the object, the major object of it, was to try and get some incentive scheme, if you like, which would allow an individual some assurance if he did build his own house, that he could dispose of that unit if he decided to resign, leave, be transferred, and all the other conditions, you know, that's basically the principle behind the Bill.

**Mr. Chairman:** Thank you. Are there any questions arising from that? Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, am I correct in stating, wasn't there some understanding at the last negotiations with the employees that the government would endeavour to bring forward a buy-back housing scheme?

**Mr. Miller:** Yes, Mr. Chairman, that was an added incentive, if you like, but we had been thinking about it even before the negotiating session, and we committed ourselves to our staff association that we would bring a Bill forward, obviously we couldn't commit ourselves to the passage of that Bill, but that we would bring a Bill forward.

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** Yes, Mr. Chairman. I'm rising in support of this Bill, because it seems that some Members don't really understand that the needs of this type of building in the outlying districts.

If a Territorial Government employees right now cannot bid on a better job, say in Whitehorse or Watson Lake or something else, because he cannot get rid of his house, this I think, this Bill would basically fulfill that particular need.

I can only say basically there is absolutely nothing wrong with the Bill and it will not be used -- or abused like lots of Members feel it could possibly happen, because there's only going to be a need arising when somebody bids on another job in the Territorial government employees itself or he resigns for some reason. There is only going to be a few houses in a long time period to be purchased through this particular plan.

**Mr. Chairman:** Thank you, Mr. Berger. Mrs. Whyard?

**Mrs. Whyard:** But Mr. Chairman, nowhere in this Bill do I find a section which says it does not apply to Whitehorse, it applies only to small communities where the need is great. That is one of my objections.

My second objection is that the principle is contrary to my belief that the Territorial Government is trying



to get out of the landlord business, not into it again. Another objection I have is that I know of very few communities where a liveable residence would not sell on the public market, which is a prior requirement of this.

Furthermore, Mr. Chairman, it seems to me that there are better ways to do this. I know there is a problem, and I admit this, in such areas as you have mentioned, but it seems to me that a housing plan, such as C.N.T., for example, has for its employees whereby you can have housing while you are working there, and when you are transferred or leave or retire, it's handled through your employer, but they don't buy it back. There are certain financial arrangements which make it very attractive to the employee to own their own home while being employed in that area.

I would have liked to have seen something on that line, rather than a straight purchase of a house which may well be a lemon.

**Mr. Chairman:** Thank you, Mrs. Whyard. Any further questions or comments? Mr. Fleming?

**Mr. Fleming:** I would like to rise in support of Mrs. Whyard actually. I see a merit in the plan, but when I see the Federal -- or the Territorial Government or any government going out and buying a home, you know, from an individual and then going out and renting the units to the public at an economic rent, I can see them actually getting in to a real real estate business entirely. I just can't back the Bill and some of the principles they have here. That's in, if I can state where I see that it is in 11(d), I see that.

**Mr. Miller:** Mr. Chairman, if I may comment on that. The intention under this Ordinance, if a house was bought, the intention is to try and resell that house to employees. That's the first option, at the market price. If we can't sell it, rather than having it sitting there empty, we are prepared to rent it, first to employees.

We would then try to resell it to anybody at the market value. And if we can't do that, we will rent it to anybody at the market value. So really what we are saying is that -- we are trying not to have a house sitting vacant or empty, and that's our general philosophy I explained the other day, in all of our staff accommodations. This is one of the reasons why we want it turned over to the Housing Corporation. We don't want these houses sitting empty.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman -- I appreciate your answer, Mr. Miller, but I see in the Ordinance, and again it boils down to something where this Ordinance may be a good Ordinance, if it is written up right and possibly like you say, resale first to the employee and so forth, but I see -- by resale to employees at market price, and by renting housing, but nowhere do I see by resale to employees at the market price firstly, and then to the public or anything like that?

**Mr. Chairman:** Thank you, Mr. Fleming.

**Mr. Miller:** Mr. Chairman, that's why they are in this order, (a), (b), (c) and (d).

**Mr. Chairman:** Perhaps we can get to that on a clause by clause. I -- is there any -- Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I'd just like to briefly comment on some of the remarks that the Honourable Member from Whitehorse West made, regarding the C.N.T. housing, employee housing scheme that they have. I'm not really as familiar as I should be with it, even to speak about it, but I do believe that there are some incentive loans or some type of thing like this were the employees are given this benefit. I think it would be almost political suicide in the Yukon Territory if the government were prepared to give only their employees low interest loans when housing is so badly needed for everybody, whether they're an employee or not.

So -- but on the other hand, I do feel that employees should be encouraged to have their own homes, and to become part of the community, and particularly in the outlying areas, we almost have to have this type of a scheme in order to be able to encourage government employees to move into their own homes. It's too much of a risk for them if they want to be transferred, or terminate.

On the other hand, then again if you didn't give the same privileges to the employees in the Whitehorse area, you would be making distinctions between two groups of employees within the government service, which is another dangerous area, and this is why it was brought in as more or less a uniform benefit plan for all employees.

**Mr. Chairman:** I would like to say I support the Bill in principle as well for the same reason.

Any further questions or comments? Mr. Lang?

**Mr. Lang:** Mr. Chairman, how does the Administration feel it is going to affect Whitehorse? As you know, the housing shortage here, I can't see too many people taking advantage of this if they can get more monies through private enterprise for the private realty.

**Mr. Miller:** That is correct, Mr. Chairman. In a normal housing market, we wouldn't anticipate we would ever be called upon to buy a house. Now, it's where you don't have a normal housing market, the smaller community. If there happened to be an economic depression hit Whitehorse, it's possible that we could be called upon to buy some housing.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I'm sorry if I've missed part of that last answer, but my question is, is there any estimate of the possible number of the houses in the outlying areas which the government might find themselves having to buy back?

I know that in the budget you have set aside something like half a million dollars in a revolving fund to cover the financing of this Bill.

**Mr. Miller:** Mr. Chairman, we have no estimate of how many we may be called upon to buy back. It's my hope that we'll never be called upon to buy one back,



and -- but if I was an employee in a small community or in Whitehorse, I would view this as a very fine protection if, I decided, in my wisdom, to go out and buy my own house. I could then quit the government at some point and have the assurance that somebody would buy that house from me, and that's really all we are talking about.

I hope we will never have to buy one.

**Mr. Chairman:** I would just like to say it's unlikely that the government is going to lose much money in these days of inflation if they do have to buy a house back.

**Mr. Fleming:**

**Mr. Fleming:** Mr. Chairman, I have spoken on it. We are still on Section 4, are we not?

**Mr. Chairman:** Yes. If there's no further comments on the principle, Mr. Fleming, I'll --

**Mr. Fleming:** I may comment on the principle, Mr. Chairman, at the same time, and as I say -- I comment on the Bill as written. I feel that in some cases, and it has been my knowledge in the Yukon for many years, that the public is never quite aware of what is to go on in the Territory, and it's just this Bill, I can see people in the D.P.W. and many areas, or anywhere else, going out and buying a home without questioning the government or anybody else, with the feeling that I can buy the home and I can resell it. There's no problem, and especially in the outlying areas doing this, going out and buying homes that are not adequate.

Now, somewhere in the Bill if we could get to the people to make sure they don't make this mistake, then I can see the Bill.

Now, here I see on Section 4, which I think we are on now -- again satisfies the Corporation the housing unit has been on offer for sale to the public, but nowhere does it say, you know, offer for sale how, why or which. Is it going to cost him a bunch of money to go and advertise four times in the paper, six times in the paper. Is it going to just be a matter of going over to my friend and say "My home is for sale, will you buy it". And then I say to you, the government, I have offered it for sale. Pay me up, I want to sell it. I would just like to see a little bit more clarification, in the bill itself, especially Section 4.

**Mr. Chairman:** Mr. Miller?

**Mr. Miller:** Mr. Chairman, we looked at putting into the Bill "offered for sale by notice in the newspaper", you know, over the radio. We decided not to put it in because as far as we are concerned, in a small community, if somebody wants to go around and tack up signs in a number of conspicuous places, that's notice for sale.

Now, what we're really saying, is he has got to satisfy the Corporation that he did that. There's no point in saying he must advertise in the newspaper, because we don't have newspapers throughout the Territory, and you know, even where the Whitehorse papers are distributed throughout the Territory, sometimes they get there so late that, you know, it would be past the point of any return on the thing.

That's really the intent, he's got to offer it for sale.

**Mr. Chairman:** I would just like to add to that, it seems to me that anybody who would offer it for sale and try to get full value, rather than try from the outset to only get 95 percent.

Anything further on Section 4 then?

5:

(Reads Clause 5)

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I would assume here that the qualified housing unit, would be -- I see. I was going to say it would be covered by regulation, is this not true--

**Mr. Miller:** Section 7 describes it.

**Hon. Mr. Taylor:** Oh, I'm sorry.

**Mr. Chairman:** Any further questions or comments on that Section?

6:

(Reads Clause 6)

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** 7:

(Reads Clause 7)

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, could I have some clarification in respect of 7 (d)? What is meant by, you know, what's inferred by that requirement? Is this--do I take that to mean and notwithstanding that the employee may not wish to sell his house, that he still must, more or less, register with the Corporation the fact that he is living there within 60 days of acquiring the unit? What does it mean?

**Mr. Miller:** Well, Mr. Chairman, what we are intending--what we intend to do is to have the Housing Corporation keep a register of any employee who owns his own home and might want to come under--or qualify for the benefits of this plan at some day in the future.

Now, the reason for this, becomes apparent in Section 8, and really what we are saying, employees may not--I'm sorry, the employee's house may not meet the qualifications of the National Housing Act, we are prepared to give him an opportunity to bring it up to that standard, so that when he comes to sell it, he is suddenly not faced with the problem of the house not meeting the National Building Code, and he can't dispose of it.

**Mr. Chairman:** Anything arising? Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, then this automatically precludes from this plan anyone who



already owns their own home?

**Mr. Miller:** No, Mr. Chairman, there is a section--Section 16 which covers the person who is presently a homeowner.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to, if I may, I would like to go back to 6 just for a moment and ask a little clarification of this, I understand it but not entirely.

**Mr. Miller:** Mr. Chairman, what we are saying is that--there would have to be two appraisals done of the housing unit to determine what its value is. One would be done by a government appraiser, and the other would be done by an appraiser appointed by the individual who owns the house. We will then pay 95 percent of the average of those two appraisals.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** That's the way I understood it too, and I feel that you're not going to have too much problem with these houses until you go to court over that one item there, "Whereas the employee with only two negotiators can say I want \$60,000.00 and the government can say I will give you 40,000 on the other side, and in between it is not going to be what the house is actually--the actual price that he should get.

So I can see the problem in that one right there.

**Mr. Miller:** Well, Mr. Chairman, I can't necessarily disagree with the Honourable Member. The problem that we have in the Yukon Territory, when it comes to appraisals, is that we have no standards in the real estate industry, if I can put it that way. We have no qualified appraisers, and what I mean by a qualified appraiser is somebody who has an appraisal licence.

So we've done the best we could under the circumstances. We don't want to have to legislate you know, appraisers in the Yukon at this point in time.

**Mr. Chairman:** Anything arising?

**Some Members:** Clear.

**Mr. Chairman:** I'm sorry, Miss Millard?

**Ms. Millard:** In Section 7 (d), are you going to be encouraging all your employees to register? Are they going to be given notice of this plan? It seems to me that it's an awful lot of bureaucracy, this having to register within 60 days of acquiring this house. He may be here for 10 years and may intend to stay, maybe suddenly he is transferred or something, he has to know well ahead he wants to leave or sell his house.

**Mr. Miller:** Mr. Chairman, this would be a very simple registry system, and we will notify each and every employee who is now with the government, and it will be part of our normal hiring practice in the future, that the individual is apprised of the benefits of this plan.

**Ms. Millard:** Thank you.

**Mr. Chairman:** 8, sub-section (1):  
(Reads Clause 8 (1) )

**Mr. Chairman:** Sub-section (2):  
(Reads Clause 8 (2) )

**Mr. Chairman:** Sub-section (3):  
(Reads Clause 8 (3) )

**Mr. Chairman:** Any questions arising, or comments?

**Some Members:** Clear.

**Hon. Mr. Taylor:** Mr. Chairman --

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** -- just one problem. Whenever we get around to this inspection business again, and virtually what we are saying here is that if the employee wishes at any time to in the future to sell his house, he's got to have it inspected by an inspector.

Who would this -- would this be the Territorial Building Inspector that would go through this house, or who would do the inspection?

**Mr. Miller:** Mr. Chairman, it would be our intention, it comes under the Corporation, and I think what will in fact happen is that the Corporation will indeed ask our building inspector. We may also ask the C.M.H.C. inspector in certain areas, and this will vary depending upon the availability.

We are not going to make special trips out, hopefully, to do this from the Corporation, so they will use the normal building inspectors or the C.M.H.C. inspector to do this work for us.

**Mr. Chairman:** Anything arising?  
9:

(Reads Clause 9)

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Does that imply that the inspection -- the registration of all the things -- the normal work of the government involved in this will be paid for, or is it just anything extra, other than what's covered.

**Mr. Miller:** Mr. Chairman, this is intended to cover the situation where an employee wants to sell his house to the government. And really what we are saying, if the employee wants to hire a lawyer to handle that transaction, the employee is responsible for that portion of the cost.

Where we are doing it as part of our normal government bureaucracy, we'll bear the cost of it. We don't intend to charge that back.

**Mr. Chairman:** Are you also attempting to have the



employee pay the cost of one or both of the appraisers?

**Mr. Miller:** Mr. Chairman, there will be no charge for the government appraiser. If the employee's appraiser charges a fee for that work, then the employee will have to pay that cost.

**Mr. Chairman:** Anything arising?

**Some Members:** Clear.

**Mr. Chairman:** 10:

(Reads Clause 10)

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I think Mr. Miller did answer it more or less before, but in other words, your perception of this is that this is the way that it would be done? This is the priorities that are laid out here, they are the actual priorities in the way the house would be taken care of?

**Mr. Miller:** Yes, Mr. Chairman. That's the priorities that the Housing Corporation will follow in disposing or handling a unit that they buy pursuant to this plan.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, this Section supports my previous statement. The first priority is that the Corporation will resell to another employee of the Territorial Government. It would seem fairly obvious to me, Mr. Chairman, that in a small community when one Territorial employee leaves, another comes in to fill that position, the owner of the house can make the sale himself. Why do we require a middle man?

**Mr. Miller:** Mr. Chairman, a Territorial Government employee leaving the small community, there may not be anybody in there to replace him for six months or three months, so how can he make a deal with somebody who isn't there?

Now, if the transfer was taking place with the old employee going out and the new one going in at the same time, I would expect that that is exactly what would happen, if the new employee, that is, wanted to buy his house. You know, there's his market, if you like. But if you've got a time period where you don't have the employee or an employee, or the new employee going in doesn't want to buy that house, you've got to have some option.

**Mr. Chairman:** Anything further?  
12:

(Reads Clause 12)

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, hypothetically if you went to this \$500,000.00 and we will say it did occur, where would -- you are obligated by this Ordinance to

buy that individual's house, where would the money come from if you have to go to the bank? Where would the government go to get the money is what I am asking? If it was depleted and there was more homes.

**Mr. Miller:** Well, Mr. Chairman, we can -- a revolving fund and we have a number of them -- we can't change that without coming back to this Council for further appropriation or authority.

So if we used up the \$500,000.00, we would quite buying houses until we could get further appropriation authority from the Council to carry on. But it's very unlikely. You know, we are talking about 10 units, in the neighbourhood of 10 units at the average price today, and it's very unlikely that we will reach that point.

**Mrs. Whyard:** Why is there so much there?

**Mr. Chairman:** 13:

(Reads Clause 13)

**Mr. Chairman:** 14, sub-section (1):

(Reads Clause 14(1))

**Mr. Chairman:** Sub-section (2):

(Reads Clause 14(2))

**Mr. Chairman:** Mr. Berger?

**Mr. Berger:** I would just like a little clarification on that June the first date. Is that put in for the reason in case that the corporation needs additional funds?

**Mr. Miller:** No, Mr. Chairman, it appears to be a logical date, and probably the earliest date on which the corporation could have this report ready. Our fiscal year ends on March 31st; our books are not normally closed and audited until somewhere around the middle of May, so June 1st was a date that tied them to making the report, so that it wasn't too loose, and yet it appears to be a practical date on which they can do it.

**Mr. Chairman:** 15, sub-section (1):

(Reads Clause 15(1))

**Mr. Chairman:** Sub-section (2):

(Reads Clause 15 (2) )

**Mr. Lang:** Mr. Chairman, I would like an explanation of why this "define the expression community" is?

**Mr. Legal Advisor:** Mr. Chairman, it's to cover the situation of employees going from one community to another on a transfer. The situation might arise of a person who is living five miles or six miles out of town, and just changed jobs, say from one community to another. We don't want that to happen. But there's no



legal definition in any of our Ordinances really as to what a community is, although I would think that every Member here knows what is meant by it, so we need the power to define it in relation to a specific case, if it becomes necessary.

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Yes?

**Ms. Millard:** In this Section under (b), does this imply that a widow—had they not made any plans to sell their house originally and the employee was a man and the widow was left with a house to sell, that she could be eligible for the plan?

**Mr. Legal Advisor:** I'm sorry, I didn't quite hear the question, Mr. Chairman?

**Ms. Millard:** In 15—pardon me, 15 (2) (b), does this imply that a widow of an employee, had they not made any plans to sell their house or anything, just a sudden accident, that she could go ahead under this plan, whether or not she was employed?

**Mr. Legal Advisor:** No, it's to cover awkward situations which arise, and with which the Honourable Member is familiar, that arise in various social and welfare types of legislation provisions, where you've got a doubt. It's to cover the situation perhaps of a dispute between, say a commonlaw wife and a legal wife, daughters as opposed to sons and so forth, and somebody must make a decision in order to enable the transaction to go through. It's to cover that particular situation.

It's normally a Minister that makes these decisions. If a pension were to be paid, who is actually going to get it and such things.

**Ms. Millard:** So I presume, Mr. Chairman, it has to be that there was an application in hand at the time of the death. It can't be instigated after the time of the death?

**Mr. Legal Advisor:** Yes, Mr. Chairman.

**Mr. Chairman:** Anything further?

16:

(Reads Clause 16)

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I just have one question on this. By what method will the government of the Yukon Territory, assuming this Bill is indeed accepted and brought into force, by what method will they inform the employees of the Public Service? In other words is it going to get some massive publicity? Will there be a little opportunity for any employee to say "I didn't know about this program".

**Mr. Miller:** Mr. Chairman, our intention it is to try and give it as much publicity within the Public Service as we can. Now, I think all members are aware you can only try. It will be our intent to send to every employee in the Public Service the details of this plan so that they

are aware of them, whether they are a homeowner or not.

**Mr. Chairman:** It seems to me that the word 'paragraph' should be changed to section.

**Mr. Legal Advisor:** Our modern notation now uses paragraph, Mr. Chairman. We identify, for the Honourable Members notice, throughout Canada now all provinces have decided to go on to a uniform notational system. So when you are talking about a paragraph (d), you are talking about a paragraph (d) not a paragraph (d) of sub-section so and so of section so and so. You can read it out loud to a judge easily. Although it is slightly more difficult to identify to people who have for years been used to a different system.

**Mr. Chairman:** All that bothers me then, Mr. Legal Advisor, is that in other places you refer to sub-sections.

**Mr. Legal Advisor:** Yes, if it is a sub-section that we are talking about we call it a sub-section. If it is a paragraph we call it a paragraph.

**Mr. Chairman:** Well I am totally confused and maybe that is because I am old fashioned, Mr. Legal Advisor.

Are there any further questions about, are we speaking about paragraph 16? Mr. McIntyre?

**Hon. Mr. McIntyre:** In addition to the government method of notifying employees of this particular Ordinance, it would also be the responsibility of the Yukon Territory Public Service Alliance to acquaint all of their employees with this plan as soon as it was in effect and to also advise each employee at the time of hiring. This is a normal practice of the Alliance.

**Mr. Chairman:** Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman unfortunately I was not in the House when Section 11 was passed. At that time I merely wish to make two comments regarding the basic philosophy of what is involved in this Bill. I am very disturbed on these counts. First of all, I think we are creating a privilege situation for a small centre of our citizens. I think that is a dangerous precedent to put ourselves in.

Secondly, the government in the past has tried to adopt a philosophy, to my understanding, of getting itself out of the competition with the private sector and I think there is a suggestion, even though there are safeguards written into the Bill, there is a suggestion that they are moving back into that area. I must register my objection on it as a basic philosophy that the government should not so involve itself.

**Mr. Chairman:** Thank you, Dr. Hibberd.

**Mr. Miller:** Well, Mr. Chairman there is not intention of the government getting into the housing racket, business, we would love to get out of it. We would love not to have a staff house anywhere. If we



could find somebody else that would put them up, rent them to people, we would love dearly to get out of it. That is our philosophy. I am not saying it can't change, but there is no intention in this Bill for us to get into the housing business anywhere in the Yukon.

What we are really trying to do here is to provide what we think is a employers protection to his employees.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I understand that in addition to the clause by clause reading that we have some matters under consideration by the Administration for possible amendment. I am wondering if we would be -- if it would be proper at this time to suggest that we now report progress on this Bill.

**Mr. Chairman:** Yes, Mr. Taylor, I -- Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I quite agree but I am wonder if it would also be possible, before we return to further consideration, to have a list of the number of housing units occupied and or owned by Territorial employees in outlying districts? I have no idea of how many people are involved in this plan.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I am not familiar with all of the smaller communities in the Yukon, but there are not many housing units, for the simple reason that people in the smaller communities had had government housing available to them. There has been no incentives, like this, to get them to build their own. If they built their own house what are they going to do with it. There is no great market for resale.

I look at it, this program, as an incentive for employees to provide their own housing so that the government can get out of housing.

I really don't think that there are many government employees in the outlying areas who own their own housing. I think if you did have an inventory it would be very minimal. I would hope that this program would encourage them to go into building their own homes.

**Mr. Chairman:** I have one further comment. This is in reference to Section 3, subsection 3, "Every employee transferred from one community to another community is eligible for the benefits of the plan."

Shouldn't that be shortened and included under subsection 1 as (g)? The only reason I mention this is that that relates to every employee, and yet employees are restricted under Section 3, sub-section 1(a). It just seems to me it would be a lot neater to have 3 become 3(1) (g).

I leave that for your consideration Mr. Legal Advisor.

That being the case I will entertain a motion. I thank Mr. Miller for being with us.

**Mr. Lang:** Mr. Chairman, I move that Mr. Speaker do now resume the Chair.

**Mr. McCall:** I second that Mr. Chairman.

**Mr. Chairman:** It has been moved by Mr. Lang, seconded by Mr. McCall that Mr. Speaker now resume the Chair. Question?

**Some Members:** Question.

**Mr. Chairman:** Agreed?

**Some Members:** Agreed?

**Mr. Chairman:** I declare the motion carried.

**Motion Carried**

**Mr. Speaker** resume the Chair.

**Mr. Speaker:** I will call the House to order. May we now have a report from the Chairman of Committees?

**Mr. Phelps:** Yes, Mr. Speaker. The Committee of the Whole convened at 10:20 a.m. to consider Bills, Papers and Motions.

We had as witnesses Mr. Jack Hadden of C.M.H.C. and Mr. Miller.

After discussion Motion Number 6 was withdrawn. I can report progress on Bill 14.

It was moved by Mr. Lang, seconded by Mr. McCall that Mr. Speaker now resume the Chair and that Motion was carried.

**Some Members:** Agreed.

**Mr. Speaker:** What is your further pleasure?

**Mr. Fleming:** I now see it is past 12 o'clock, I make a Motion that we adjourn.

**Mr. Speaker:** Seconder?

**Mr. Berger:** I second it.

**Mr. Speaker:** It has been moved by the Honourable Member from Hootalinqua, seconded by the Honourable Member from Klondike that we do now adjourn.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** This House now stands adjourned until 10 a.m. Monday morning.



**LEGISLATIVE RETURN NO. 5**

**(1975 Second Session)  
March 19, 1975**

**Mr. Speaker  
Members of Council**

On March 18, 1975, Councillor Millard submitted the following written question:

“When may we anticipate legislation being presented to the Assembly concerning airborne contaminants and workmen's compensation for asbestosis and related illnesses?”

The answer is as follows:

Asbestosis and related illnesses are now covered as compensable diseases under the Workmen's Compensation Ordinance.

Airborne asbestos contaminants standards will be established by Commissioner's Order under the Mining Safety Ordinance on the basis of advice to be received from Indian and Northern Affairs. Before this can be given, the mine management and the union at Clinton Creek. National Health and Welfare will also be approached for the rationale behind the two fibres per millilitre standard they recommended. This consultative process may well take several months. As a consequence it is not possible at this time to indicate precisely when the standard will be set.

**P.J. Gillespie,  
Member, Executive Committee**



**LEGISLATIVE RETURN NO. 6**

(1975 Second Session)

March 19, 1975.

Mr. Speaker  
Members of Council

On Tuesday, March 18, Councillor Millard asked the following question:

“Is there going to be a continual testing of asbestos dust levels at the Clinton mine site now, and if so, how often?”

The answer is as follows:

The Northern Natural Resources and Environment Branch of Indian and Northern Development has ordered the necessary equipment and is in the process of recruiting an environmental technician to monitor asbestos and other mine airborne contamination levels in the Yukon. Monitoring should therefore commence shortly on behalf of the Yukon Territorial Government pursuant to the Mining Safety Ordinance. The frequency of the monitoring will depend upon the levels of contamination found - the higher the levels, the more frequent the sampling.

**P.J. Gillespie,**  
Member, Executive Committee





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M. L. A. Louge

# The Yukon Legislative Assembly

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Number 14

2nd Session

23rd Legislature

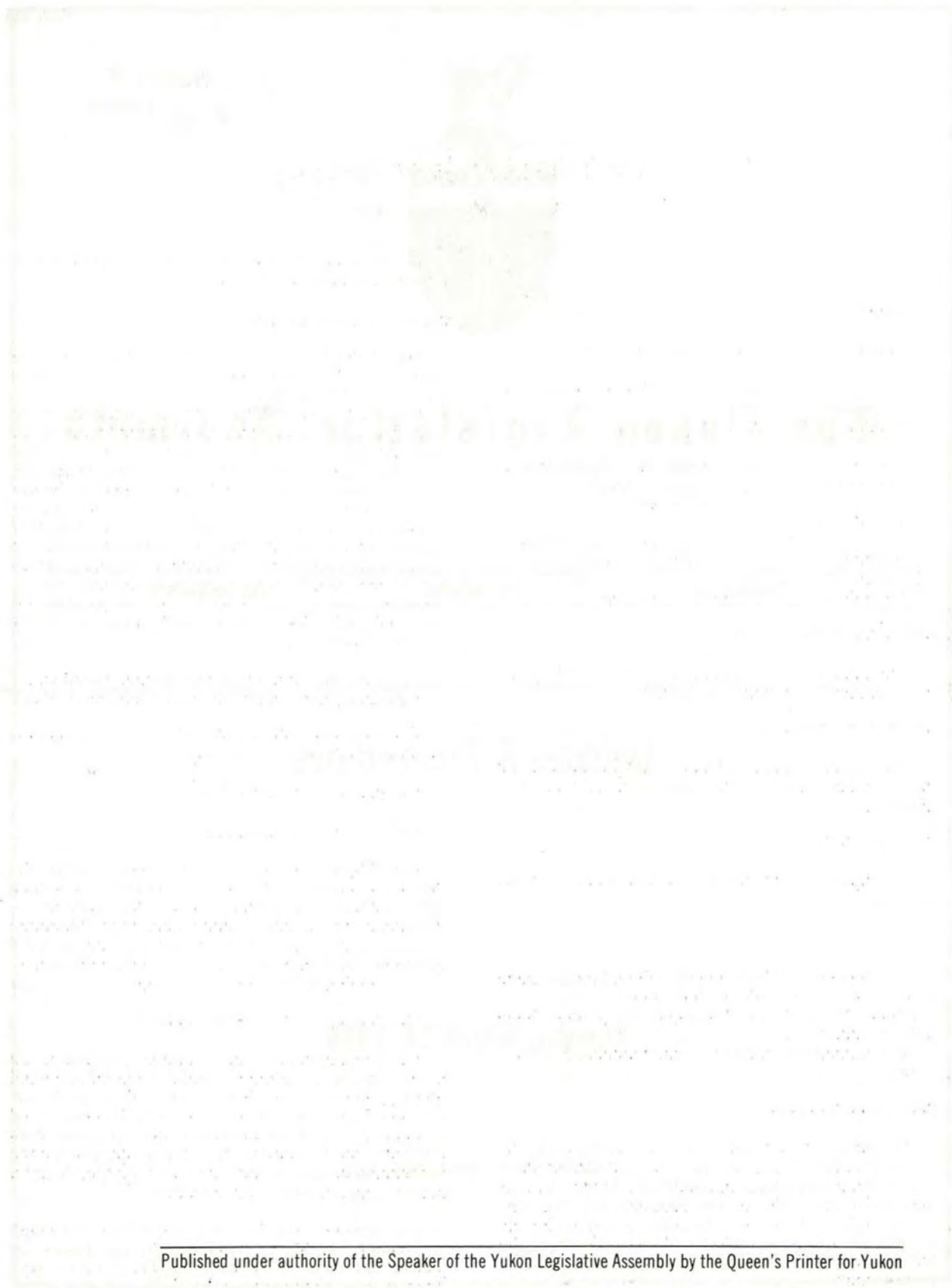
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## Debates & Proceedings

**Monday, March 24, 1975**

Speaker: The Honourable Donald Taylor







# The Yukon Legislative Assembly

Monday, March 24, 1975

Mr. Speaker Reads Daily Prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call the House to order.

## ROUTINE PROCEEDINGS

Mr. Speaker: Are there any documents or correspondence for tabling this morning?

Are there any reports of Committees?

Introduction of bills?

Are there any Notices of Motion or Resolutions?

Are there any Notices of Motion for the production of papers?

We will proceed to orders of the Day,

## ORDERS OF THE DAY

Mr. Speaker: There being no motions, today, we will proceed to the question period.

## QUESTION PERIOD

Mr. Speaker: Madam Clerk, could you ascertain if Mr. Commissioner would be available to the House this morning.

Madam Clerk leaves room

Mr. Speaker: At this time I will declare a brief recess.

## Recess

Mr. Speaker: At this time we will call the House to order. We have with us this morning, Mr. Commissioner to assist us with the question period. Have you any questions?

The Honourable member from Whitehorse Porter Creek.

## Question re: Crossroads

Mr. Lang: Yes, I have a written question for the Minister of Health and Welfare. What is taking place in relation to Crossroads in respect of: (a) the lot that was to be set aside for the proposed building, (b) receiving home that was to be made available for the interim period and (c) when will this information be put into writing for Crossroads so they can formulate their plans?

Mr. Speaker: Are there any further questions? The Honourable Member from Ogilvie.

## Question re: Indian Education

Miss Millard: I have a question to the Minister of Education. Will the Honourable Minister -- a written question -- Mr. Speaker.

Will the Honourable Minister supply details of the Executive Committee's position and future plans in the following areas of Indian education. (1) Indian language curricula, (2) native content text books (3) Indian heritage classes, (4) home school co-ordinator (5) separate Indian schools (6) special native achievement testing (7) community development training at vocational school (8) encouragement to native teacher training (9) research into areas which affect education such as social adjustments, health, speech problems, cultural differences and poverty (10) adult education for the native (11) dormitory living for the natives.

Mr. Speaker: Are there any further questions? The Honourable Member from Whitehorse West.

Mrs. Whyard: Mr. Speaker, I have a question for the Commissioner this morning.

Mr. Speaker: Order please.

## Question re: C.N. Telecommunications

Mrs. Whyard: Is the administration aware that the Crown corporation C.M. Telecommunications is once again withdrawing a service from the north by instituting a centralized accounting centre in Edmonton and adding more employees there which means CNT customers here can no longer pay their bills locally without adding a bank service charge.

Mr. Speaker: Mr. Commissioner?

Mr. Commissioner: Mr. Speaker this one is all news to me, but I certainly wouldn't be at all surprised that is, you know, what is going on. I don't think that CNT are the only people who are going for centralized accounting, lots of private businesses are doing it as well but if the Honourable Member would give me the opportunity of time on this I'd be very pleased to get a detailed answer back, Mr. Speaker.

Mr. Speaker: Any further questions this morning? I would then like to thank Mr. Commissioner for joining with us for our question period this morning. What is your further pleasure?



**Mr. Lang:** Mr. Speaker, I move that Mr. Speaker do now leave the chair and the House resolve into committee of the whole for the purpose of seeing bills, sessional papers and motions.

**Mr. Speaker:** Is there a seconder?

**Mr. Fleming:** I second the motion, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Hootalinqua that Mr. Speaker do now leave the chair and the House resolve in the Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried.

**Motion Carried**

**Mr. Speaker:** And the Honourable Member from Whitehorse Riverdale will take the chair in Committee of the Whole.

Mr. Speaker leaves the Chair

**COMMITTEE OF THE WHOLE**

**Mr. Chairman:** I will call the Committee to order and declare a ten minute recess.

**Recess**

**Mr. Chairman:** I will now call the Committee to order and subject to your approval, it seems that we should possibly do a clause by clause of the remaining short Bills, I'm referring to Bill No. 17, 18, 21 and the private members Bill, 23. Is that agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Also, if we can finish with those bills this morning, like to go back to Bill No. 16, where I understand that Ms Millard will be moving an amendment, but we can leave that until we finish these other Bills. So I would ask the members to turn to Bill No. 17, the Custody of Federal Parole Violators Agreement Ordinance.

**Bill Number 17**

**Mr. Chairman:** We'll do a clause by clause.  
1(1)  
(Reads Clause 1(1) )

**Mr. Chairman:** 2, subsection 1  
(Reads Clause 2(1) )

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** In this section 2(1) (b), "such other terms and conditions as may be agreed upon by the Commissioner." Does that imply with the parole board's consent or in agreement with the parole board?

**Mr. Legal Advisor:** Mr. Chairman, an agreement consists of approximately two or two and a half pages and there will be a number of minor things in that agreement, how the cheques be paid and billing twice yearly, and so forth. It's just the general terms of the agreement but the main term is set out in paragraph (a) but every agreement has a few minor terms.

**Mr. Chairman:** Thank you, anything arising?  
3(1)  
(Reads Clause 3(1) )

**Mr. Chairman:** Clear?

**Some Members:** Clear.

**Mr. Chairman:** The Preamble.

"The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows. The Title to Bill 17 is: Custody of Federal Parole Violators Agreement Ordinance.

Clear?

**Some Members:** Clear.

**Mr. Chairman:** I'll now entertain a motion. Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I would move that Bill No. 17 be moved out of Committee without amendment.

**Mr. Chairman:** Is there a seconder?

**Mr. McCall:** I'll second it.

**Mr. Chairman:** Moved by Mrs. Watson and seconded by Mr. McCall, that Bill No. 17, entitled Custody of Federal Parole Violators Agreement Ordinance be reported out of Committee without amendment. Question?

**Some Members:** Question.

**Mr. Chairman:** Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the motion carried.

**Motion Carried**

**Bill Number 18**



Mr. Chairman: To Bill No. 18, Supervision of Federal Parolees Agreement Ordinance. And a clause by clause, 1, subsection 1.  
(Reads Clause 1(1) )

Mr. Chairman: 2(1)  
(Reads Clause 2(1)

Ms. Millard: Mr. Chairman?

Mr. Chairman: Ms. Millard.

Ms. Millard: Actually this is where my last question should have been I think. In Section 2(1) (b) "such other terms and conditions as may be agreed upon by the Commissioner," That's for supervision of the persons and is that with the agreement of the Parole Board?

Mr. Legal Advisor: Agreement is perhaps Mr. Chairman, the wrong term to use. This is being administered completely under the direction of the Parole Board, who have the legal authority to do these things so that our officials, in acting under this agreement, will be acting as agents of the Parole Board of Canada and accepting their instructions within the ambit of their own employment.

Mr. Chairman: Mrs. Whyard.

Mrs. Whyard: Mr. Chairman, could we have an indication as to how much money is involved in this agreement?

Hon Mrs. Watson: Mr. Chairman, just a fee for service basis, I don't know what the fee structure is for parole, supervision of parolees, but it is a fee for service and at the end of every year we bill Canada for it.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: We have not been paid this until now?

Hon. Mrs. Watson: Mr. Chairman, yes in fact, we have, we have been doing this type of thing but have never had the formal agreement for it. This is why we are anxious to have this legislation passed.

Mr. Chairman: Thank you, Mrs. Watson.  
Anything arising?

Some Members: Clear.

Mr. Chairman: Section 3, sub-section 1.  
(Reads Clause 3 (1) )  
Clear?

Some Members: Clear.

Mr. Chairman: Preamble, "The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows:"

The Title of Bill Number 18, "Supervision of Federal Parolees Agreement Ordinance."

Clear?

Some Members: Clear.

Mr. Chairman: I would now entertain a Motion.

Hon. Mrs. Watson: Mr. Chairman, I would move that Bill Number 18, Supervision of Federal Parolees Agreement Ordinance be moved out of Committee without amendment.

Mr. Chairman: Is there a Seconder?

Mr. Berger: I second that motion.

Mr. Chairman: It has been moved by Mrs. Watson, seconded by Mr. Berger that Bill Number 18, entitled Supervision of Federal Parolees Agreement Ordinance be reported out of Committee without amendment. Question?

Some Members: Question.

Mr. Chairman: Is it agreed?

Some Members: Agreed.

Mr. Chairman: I declare the Motion carried.

*Motion Carried*

**Bill Number 21**

Mr Speaker: We will now go to Bill number 21 Court Worker Agreement Ordinance clause by clause.

One, sub one.

(Reads Clause 1 (1) )

Clear?

Some Members: Clear.

Mr. Chairman: 2, subsection 1.  
(Reads Clause 2 (1) )

Mr. Chairman: Are there any comments? Mr. Fleming?

Mr. Fleming: Mr. Chairman, I am a little confused as to where it says "Program to provide advice and counselling services, other than legal advice.." could, Mr. Chairman, Mr. Donaghue maybe explain that?

Mr. Chairman: Mr. Legal Advisor?

Mr. Legal Advisor: Mr. Chairman, it an offence for people to practice as lawyers who are not qualified under the Legal Professions Ordinance. This is to make it clear to these people, and to anyone dealing with them, that they are not qualified to provide legal advice. When legal advice arises they must be referred to the Legal Aid system which is already in force.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, this raises a



question. It has been held, I believe, in the courts, that where a person is charged with an offence and goes to court and, for instance, wishes--does not wish to have a lawyer or can't afford a lawyer, for whatever the reason is, he can have an agent speak for him as long as no fee is charged. Any citizen has that right to have another citizen as an agent, would this prohibit in any way that particular structure?

**Mr. Legal Advisor:** Yes, Mr. Chairman, it would prevent the Court Worker from acting as the defence counsel in a law case. It is the intention that this person should be a friend of the accused and help him, but should not actually appear in Court on his behalf. That is the job of the Legal Aid Service to provide that kind of service.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman I must say that I cannot, at this point, knowing what I know now, agree with this Bill in any way, shape or form. We have Justices of Peace Courts throughout the Yukon Territory where these facilities, obviously, are not available. I would be very reluctant to take away the privilege of an accused to have a fellow citizen speak on his behalf before the Court. It may be that the person who is accused, knows what he wants to say and can't get the point over so he goes to a friend and the friend goes with him to the Court and speaks on his behalf. If this right is to be taken away from a citizen, then I would think that I would have to oppose the Bill.

**Mr. Legal Advisor:** Mr. Chairman, with respect, this right is not being taken away. It does prevent a person, who in effect would be a salaried officer of the joint government services and of the operating service which is Skookum Jim Hall, from acting as his defence counsel or agent. The ordinary person in the street can appear for him. He can have his friend.

**Hon. Mr. Taylor:** Fine, Mr. Chairman, I think that is very important to have that understanding because it is involved with the rights and freedoms of the individual -- yes, under those circumstances I would agree.

**Mr. Chairman:** Thank you, Mr. Taylor. Any further-- Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, just for clarification. This is the enabling legislation for the vote for fifteen thousand, right, in the Estimate, to provide funds for a Court Worker Program. I understand when we were considering that amount we were told that this was to be a service to all Yukoners, white, red or black, and not just solely as a Skookum Jim Court Worker Program.

I would assume then that this applied to anybody who needs this kind of service? This is the specific Court Worker?

**Mr. Legal Advisor:** Yes, Mr. Chairman, that is correct, but, the format which the program takes is that there will be a handling operating agency to whom money will be made available jointly by the two governments and they then will be supervising the

administration of the services. It happens that it will be the Skookum Jim Hall that will be doing the supervision, but that does not limit to native persons in anyway whatsoever.

**Mr. Chairman:** Anything arising? Mr. Fleming?

**Mr. Fleming:** Mr. Chairman. Mr. Legal Advisor I don't quite get the--this Skookum Jim Hall. Could you explain just why, more or less just why it is that Skookum Jim Hall--I am not clear on just how they got in there other than--you know, why is it just handled by them, as you say?

**Mr. Legal Advisor:** Mr. Chairman, attempts were made to find an operating agency, which is a permanent agency, and approaches were made to a number of different organizations over a period of about a year. The initial impetus came from the organization which is known as Skookum Jim Hall which is basically a charitable organization providing a service to people, not just to Indian persons.

The other organizations did not have the facilities to supervise this individual because the person needs office space, he needs help. He may need the use of a telephone, office space and a headquarters from which to operate. It is not the government's intention that this person should be a government servant. He is to be an independent person, completely independent of the government because in many cases his particular client will be prosecuted by one or other governments.

As a basic policy it should be an independent organization which should be fostering this, even though, to receive an annual subvention of \$15,000.00 to operate the service.

**Mr. Chairman:** Thank you. Let me just add. I feel that the independent aspect is very important. Mrs. Watson.

**Hon. Mrs. Watson:** Mr. Chairman, last year I believe, there was a native court worker program, and in the Territorial Government was asked to cost share in this program, the court worker program, we were very emphatic in stating that if we were going to cost share in a court worker program, it would have to be a court worker program for all residents of the territory and the Skookum Jim Hall last year, were the agency, the independent agency who administered the program. So they had some background experience with it. So they were quite anxious to carry on and to provide this service for all residents and this is how they became involved, because they do have some experience in it.

**Mr. Chairman:** Thank you. Mr. Lang?

**Mr. Lang:** Mr. Chairman, I'm kind of curious to find out what credentials are necessary in order to become a court reporter, is there a program set up, do they go outside for schooling or --

**Mr. Legal Advisor:** Mr. Chairman, there was a year's training program operated last year. The individual who was delivering the particular service resigned and was replaced by another person. The



basis of the training is to familiarize the person with the services which are available from governments or non-government sources to assist the person who is in trouble because of involvement with an offense or the courts or some such thing.

They run now an education program for this in British Columbia, in, I think Vancouver Island and there is a very forward moving program in operation in Alberta, and another program, less forward moving in Manitoba. It is a constant link to and fro, and this person is being sent down and has been sent down for courses, intensive livid courses in his work and during the course of the operation of the program will be sent down for further courses. But the basis of it is that the person must have some kind of experience and training and familiarity with the work before he's chosen for this mixed service and training program.

**Mr. Chairman:** Thank you, anything arising?

**Mrs. Whyard?**

**Mrs. Whyard:** Mr. Chairman, I have to rise to comment that I think this is an admirable philosophy that the government should pay the salary of a worker who will serve the people of the Yukon without -- not coercion or intervention by government departments, but the big daddy breathing down the neck feeling.

This is the philosophy which the Yukon Social Service Society would love to see implemented in the field of social service.

**Mr. Chairman:** Thank you, Mrs. Whyard. Any further comments or questions?

**Mr. Taylor?**

**Hon. Mr. Taylor:** I just have one question, Mr. Chairman, relating to the ordinance itself. Will this ordinance be administered by the Department of Legal Affairs or will this be administered by the Welfare Department or what department of government?

**Mr. Legal Advisor:** Mr. Chairman, originally it was thought that the best department would be the Department of Social Services. But later decisions involved a question of the familiarity of the organization, particularly courts, and the decision of government has been that the program as a program would not have the individual reported to the Department of Legal Services, but through a series of monthly reports, coming into the Department of Legal Affairs, the government as a whole will get reports to familiarize itself with the ongoing and hopeful success of this particular program. It's not a day to day thing but the appropriate officer to assist would be the Director for the Department of Legal Affairs who has some control over the court system and has an influence with the police and generally with the handling of the relationships of other government departments into the court structure. So that this person will be a very valuable adjunct to the services provided in the courts which in turn are administered but not controlled by the Department of Legal Affairs.

**Mr. Chairman:** Anything arising?  
Section 3, subsection 1.

(Reads Clause 3(1))

**Mr. Chairman:** Is that clear?

**Some Members:** Clear.

**Mr. Chairman:** Preamble.

"The Commissioner of the Yukon, by and with the advice and consent of the Council of the Said Territory enacts as follows, and the title of Bill No. 21, Court Worker Agreement Ordinance.

Clear?

**Some Members:** Clear.

**Mr. Chairman:** I'll now entertain a motion.  
**Mrs. Watson?**

**Hon. Mrs. Watson:** Mr. Chairman - I would move that Bill No. 21 be moved out of Committee without amendments.

**Mr. Chairman:** Is there a seconder?

**Mr. Fleming:** I second it.

**Mr. Chairman:** It has been moved by Mrs. Watson and seconded by Mr. Fleming that Bill No. 21 entitled Court Worker Agreement Ordinance be reported out of Committee without amendments. Question?

**Some Members:** Question.

**Mr. Chairman:** Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the motion carried.

*Motion Carried*

**Mr. Chairman:** The next Bill is Bill No. 23, Mr. McCall would you like a brief adjournment or are you ready?

**Mr. McCall:** I'm willing to take a crack at it, Mr. Chairman.

**Bill Number 23:**

**Mr. Chairman:** Bill No. 23 an Ordinance to Amend the Mining Safety Ordinance. Clause by clause. 1.  
(Reads Clause 1)

**Mr. Legal Advisor:** For the benefit of members who are consulting the blue book, subsection 3 does not appear in the Blue book, it is an amendment which was brought into force last year. It has not yet reached the blue book standard.

**Mr. Chairman:** I'm sorry, Mr. Legal Advisor, there is a subsection 3 in the book.

**Mr. Legal Advisor:** Is there? In some editions, yes but I can see some members haven't got it in their books.



**Mr. Chairman:** Could Mr. Legal Advisor give us a reading of subsection 3 then, do you have that available.

**Mr. Legal Advisor:** I myself don't have it in my hands, Mr. Chairman.

**Mr. Legal Advisor:** Subsection 3 reads as follows, Mr. Chairman. Perhaps I better read 2 and 3. Subsection 2 reads,

"No female person shall be employed in underground work in any mine."

Subsection 3 reads,

"Subsection 2 does not apply to a female (a) holding a position of management who does not perform manual work, (b) employed in health services (c) who, in the course of her studies, spends a period of training in the underground parts of a mine; and (d) who may occasionally have to enter the underground parts of the mine for the purpose of a non manual occupation."

Mr. Chairman, the effect of the repeal of subsections 2 and 3, will be that there will be no distinction whatsoever in this ordinance in relation to female workers as opposed to male workers.

**Mr. Chairman:** Thank you, Mr. Legal Advisor. Are there any questions or comments arising?  
Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I wonder if we could get the Legal Advisor to explain why this section is retained in the Mining Safety Ordinance. I think there's quite a definite reason for it and I think before people make a decision on this they should know the reason why it was retained.

**Mr. Legal Advisor:** Yes, Mr. Chairman, the original restriction on women going underground was adopted uniformly throughout Canada as a result of recommendations which came forward arising out of a treaty into which Canada entered for the protection of women in all countries, including underdeveloped countries, where because of the lack of union protection, the mine owners were employing women and children and children were also included in the protections, employing women and children at cheap rates that men were not prepared to work for. And overworking them and lacking any kind of mining safety regulations, lacking any kind of labour standards safety regulations, to provide against their standard of employment, the standard of wages to be paid, representations were made by benevolent societies and organizations and trade unions throughout the world, that a convention be entered into in connection with the International Labour Office and Canada became a signatory to the convention and requested the provinces to then introduce appropriate legislation to see that the terms of the convention were met which were that each country would prevent the employment of women underground.

Now some provinces have pulled back from that and the present proposal would mean that insófar as the Yukon was concerned and possibly as far as the convention was concerned, that Canada's ratification was no longer valid at least in this area.

**Mr. Chairman:** Thank you Mr. Legal Advisor, I'm sure that Mr. McCall can attest to the fact that we have adequate union protection.

Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. There is one question I'd like to ask the legal advisor if I may. At the time the treaty was signed, the conditions you've just described, would you say that those conditions are still in existence?

**Mr. Legal Advisor:** I don't know, Mr. Chairman. You're asking me a question about something like 179 countries and I honestly couldn't tell you what the situation is in all of those countries.

**Mr. Chairman:** Mr. McCall.

**Mr. McCall:** What I mean by that Mr. Chairman, is, are the conditions in the Yukon, would you say the legislation is that poor that we have still the same conditions?

**Mr. Legal Advisor:** No, Mr. Chairman, there's no question but that so far as the Yukon is concerned there would be no reason for having to keep this.

**Mr. Chairman:** Thank you, are there any further questions on it arising? Preamble,

"The Commissioner of the Yukon Territory by and with the advice and consent of the council of the said Territory, enacts as follows. Title, Bill No. 23, An Ordinance to Amend the Mining Safety Ordinance. I'll now entertain a motion -- is that clear?"

**Some Members:** Clear.

**Mr. Chairman:** I'll now entertain a motion.

**Mr. McCall:** I move that Bill 23 be moved out of the Committee without amendment.

**Mr. Chairman:** Do we have a seconder?

**Hon. Mr. Taylor:** I will second that.

**Mr. Chairman:** It has been moved by Mr. McCall and seconded by Mr. Taylor that Bill No. 23 entitled an Ordinance to Amend the Mining Safety Ordinance be reported out of the Committee without amendment. Question.

**Some Members:** Question.

**Mr. Chairman:** Are you agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the motion carried.

*Motion Carried*

**Bill Number 20.**

**Mr. Chairman:** I think we should then turn back to Bill No. 20. An Ordinance to Amend the Taxation



Ordinance, clause by clause. 1.

(Reads Clause 1)  
Mr. McKinnon?

**Hon. Mr. McKinnon:** Mr. Chairman, this amendment to the Taxation Ordinance is a companion piece to the Community Assistance Ordinance, Section (2) presently of the Taxation Ordinance reads that "the Commissioner may not levy taxes pursuant to subsection (1) at a different rate than the rate levied in the immediately preceding year unless the Territorial Council has by resolution approved the different rate."

Subsection 3, Mr. Chairman reads "that whereby a resolution, the Territorial Council has so approved, the Commissioner may vary the rate of tax levied under this section according to the location of the real property to be taxed." Mr. Chairman, Section 50, subsections (2) and (3) have been the subject of long and heated debate, before this assembly as to where the real taxing powers lie in the Yukon Territory with the Assembly and the people of the Yukon or the Commissioner.

This amendment presently before you does not want to get into that rather philosophical argument at the time but rather says that where the Municipality, the LID's or the unorganized areas, have agreed already by plebiscite or by agreement of the majority of people in the area to a further increase in the mill rate for the assistance under the Community Assistance Ordinance, then the Commissioner may set the proper mill rate at the levels that they have agreed to so Mr. Chairman, that's rather a minor amendment to the ordinance just placing into legislation the fact that the people have decided that because of the Community Assistance Program, and because of them taking benefit of it, they have already agreed to a further increase in the mill rate and the taxation rate.

**Mr. Chairman:** Thank you Mr. McKinnon, any further questions or comments?  
Clear?

**Some Member:** Clear.

**Mr. Chairman:** Preamble, "The Commissioner of the Yukon Territory by and with the advice and consent of the said Territory enacts as follows. Title of Bill No. 20, An Ordinance to Amend the Taxation Ordinance.

I'll now entertain a motion?

**Hon. Mr. McKinnon:** Mr. Chairman, I would move Bill No. 20, an Ordinance to Amend the Taxation Ordinance out of Committee without amendment.

**Mr. Chairman:** Thank you, is there a seconder.

**Mr. Berger:** I second it.

**Mr. Chairman:** It's been moved by Mr. McKinnon and seconded by Mr. Berger that Bill No. 20 entitled an ordinance to amend the Taxation Ordinance be reported out of Committee without amendment.  
Question.

**Some Members:** Question.

**Mr. Chairman:** Is it agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the motion carried.

*Motion Carried*

**Bill Number 16 Continued**

**Mr. Chairman:** We'll turn back to Bill No. 16 which almost cleared this Committee. I understand that Ms. Millard would like to move on this.

**Ms. Millard:** Yes, Mr. Chairman. I beg to move, seconded by the Honourable Member from Whitehorse Porter Creek that Section 2(1) of Bill No. 16 entitled Transfer of Prisoners Agreement Ordinance be amended to include provisions for appeal to a Magistrate or Judge of a prisoner affected by Section (b) prior to confinement in another institution.

**Mr. Chairman:** Thank you Ms. Millard. May I have a copy of your motion?

It was moved by Ms. Millard, seconded by Mr. Lang that Section 2, subsection (1), of Bill No. 16 entitled transfer of Prisoners Agreement Ordinance be amended to include provision for appeal to a Magistrate or Judge of a prisoner affected by Section (b) of Section 2, subsection (b) of Section 2, prior to confinement in another institution.

**Mr. Taylor?**

**Hon. Mr. Taylor:** Mr. Chairman, it seems only right and fair that an amendment as suggested by the Honourable Member from Ogilvie should be considered in this ordinance and I can think of situations where possibly a prisoner being transferred to -- from one institution to another institution may be simply by his own circumstances dangerous to his well being, or indeed his life and I think that some procedure could well be -- some procedure could be followed whereby through the prisoner's lawyer or even by the prisoner himself, he should have access to the courts to explain the nature of his fear or grievance as it relates to moving him from one place to another and I really can't find anything at this point, unless someone could show me something different, I couldn't find anything wrong with the amendment suggested by the Honourable Member and I would certainly support it.

I think the administration would possibly have to draft it in its proper form in order to make it clear what is intended by the amendment.

**Mr. Chairman:** Thank you. Mrs. Watson?

**Hon. Mrs. Watson:** Yes, Mr. Chairman, before I think I'll ask the Legal Advisor to explain what the amendment could involve, the appeal structure. But before we go into that, maybe there should be a little further explanation on this Bill.

Actually, I feel that this Bill leaves quite a number of alternatives open for the incarnation of people in



institutions in the Territory. And I think that we have to be -- the fact that the Honourable Member from Olgivie is concerned about prisoners being transferred against their will is a very valid one, and in other jurisdictions, the prisoners are given an opportunity to make representation to the director of Corrections, and first of all, the prisoners are not really consulted but the institution indicates to the prisoner that they are planning or would plan to exercise some transfer powers.

At that stage of the game, the prisoner would be given the opportunity to make representation to explain whether he would agree or not want to transfer. Often the transfer is done for the prisoner's own benefit. The type of training that is available in some of the institutions here in the Yukon Territory is quite limited and if a prisoner is sentenced to this institution, and there is training that is available to him in another institution, it may be to his benefit to be transferred.

And there's one very, very great thing that we must consider that would prevent unnecessary transfers is the cost involved in order to transfer a prisoner to another institution, we must be prepared to pick up the cost. At the present time the cost was \$35 a day, current, that's just -- and they could probably go up. That's over \$12,000 a year, plus transportation and this type of thing. So surely, the Yukon Territory would not even embark upon a transfer unless they felt it was absolutely necessary. Because this is beyond the cost of operation of our correctional institutions. That is not normally budgeted for.

So I would wonder if you would take into consideration the remarks that the Legal Advisor will be making on the involvement for an appeal structure and the fact that transfers will not be made easily and idly and that the prisoners will be given the opportunity to make representation on the suggestion that a transfer be made. Another thing that we must consider too, is that in all likelihood, if the courts are aware that these transfers are possible, the court sentencing might be more lenient so that they could actually sentence them to two years less a day but know that they would be getting help in other institutions which the courts would have to make a more stronger sentence than two years less a day in order to get them into the institution and I think this should be taken into consideration too.

So I would ask the Legal Advisor, if he would explain the appeal structure.

Mr. Chairman: Mr. Legal Advisor and then Ms. Millard.

Mr. Legal Advisor: Mr. Chairman, if we put an appeal structure in here going to the courts, I think it's encumbant upon the house to make it a realistic appeal procedure. A realistic appeal procedure means that the government would have to set out their specific reasons for the transfers and would have to show to a court what those reasons were and if necessary back it up by evidence and then on the opposite side I think the prisoner would be entitled to call evidence and to meet this case.

Now transfer from one place to another is a form of punishment. But it would involve that if it's a question of a psychologically affected prisoner, mentally retarded in some way, that it would be encumbant for

the government to call evidence from a psychiatrist and if necessary, back up doctors, before the magistrate, it would mean we would have to give the magistrate jurisdiction to make an order one way or another, it would mean that the prisoner would be entitled to get legal aid in this, it would have to be because otherwise it couldn't be a realistic procedure, and should be entitled to call another psychiatrist and what have you to deal with it.

Now this doesn't exist anywhere in Canada at the moment. There is no appeal, what does happen is there an in house re-examination of it, as it goes up the line. The classification officer in an institution informs the prisoner what is in train if he doesn't already know. Then it's dealt with on the basis, usually of the prisoners wishes. Now in respect of women, for example, any woman here, we have the capacity to transfer her to British Columbia if she is serving a sentence of more than five weeks. And there is an agreement in existence with British Columbia which will accept women prisoners. That has been done for two or three different reasons. But the main reasons are: That the woman involved will be together with other women because we wouldn't have more than two or three women sentenced in the course of a year here, and when you have one single woman, in the Correctional Institute, it means that you have to have three or four or five matrons guarding that particular individual and it's cheaper to send her out to a women's prison elsewhere.

Now we also have mental prisoners and they must be transferred, either to a mental institution capable of taking them in British Columbia or in Alberta where our agreement currently runs. They may have to go to specialized mental institutions, and any person who is transferred out who is serving a sentence of less than two years, that is two years less a day, and below, that prisoner is sent out at the expense of this government and these decisions are not taken lightly.

Now in respect of junior prisoners, you might say, that is persons who are not below the age of 16 years and don't qualify as juveniles, we have very little facilities to handle them here. There were two prisoners recently sentenced to 18 months each and in the course of formulating the sentence, the magistrate was aware of the fact that we were in the course of making an agreement with Canada, and it was within his mind on transferring them out.

But the cost of transferring those two boys, I think they were 17 years old each, is \$35 a day, that's \$70 a day for a period of 18 months, this Territory must incur. That's an expenditure which is not lightly incurred by this government.

Now I don't think there's any way that those two prisoners would not contest the fact of their transfer because they are people living within their homes are within 40 or 50 miles of Whitehorse and they would wish it that they would serve the balance of their terms here, that is 18 months.

Now a number of prisoners will want to go outside. They are people who are transient people, who are found guilty of an offense, single men, or single women, and various people who would want to serve their sentences outside. Because their wives or families were resident in some place where there



would be a federal institution which would be able to take them.

There are a number of prisoners who in the who in the contra of this agreement paragraph, (a) who are serving longish terms, say four or five year terms, in a federal penitentiary, sentenced outside or sentenced here, it doesn't matter which, would want to be moved back to an area where they want to get their families nearby, their wives, their children, maybe to be on a work release program to move out into the world to prepare themselves for their release and they may want to get back into a situation here.

Now the whole negotiations of the agreement has been on the basis that it's government to government, as is customarily the case when a prisoner is transferred say from Calgary jail to Edmonton or to Fort Saskatchewan or Vice versa. There has been no procedure anywhere in Canada to my knowledge whereby this procedure of appeal arises. There is no appeal anywhere in the prisoners life whereby he can come back to the court except if he's wrongly held in custody by virtue of an invalid order of some such thing so this would be the start of a prisoner's procedure, which would be a first in Canada. But would completely disrupt the normal administration which operates on in house reviews of what's happening.

I would not think there would be more than a small number of prisoners who would contest the fact of their transfer to a federal institution. But included in those would be a prisoner whose conduct was such as to require him to be confined in a high security area. And there's only -- at a time there would be only one or possibly two, secured in the part of the institution we have with which I'm sure members who have visited the institution are familiar and they require constant attention. It's a very expensive method of holding and a very uncomfortable method of holding a particular prisoner, to have one, two, three or four correctional institute guards currently assigned to look after him.

Now he should be transferred to a place with more security, and a place where it can be done relatively cheaply because \$35 a day is not too much to pay to transfer such a prisoner into a more amiable area with other prisoners and what have you.

I'm not sure if the Bill could pass in its present form, if this procedure was instituted because it would mean restructuring the agreement, it would mean going back to Canada, and it might mean talks with other provincial institutions as to what is happening.

But the alternative is, to arrange that any prisoner who was to be -- where there was a transfer in contemplation, should be notified ahead of time as to what was in contemplation and be given an opportunity to make representations, either alone, with a friend or with a lawyer, to the people who will be taking that decision, and then he would be given a reasonable opportunity to contest what is happening to him.

Now there would be no objection to that being done policy wise, or by Commissioner's regulation. But to write it into a Bill, means a lot of subsidiary sections, that it must go to court and be dealt with in a full manner, once it comes out, into the public and the person would have to be given a proper opportunity of calling psychiatric evidence at the cost of the Crown and it would mean in fact that, probably, use would not be taken as a matter of practice of paragraph (b) to

transfer any prisoner out of the correctional centre.

A prisoner who asks for it, yes but any prisoner who objects to it would just be laughed at.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, I am really dismayed to see that Mr. Legal Advisor has so little faith in our magistrates that when they hear an appeal they're automatically going to go for the prisoner's side. I would think that I have faith that if an appeal would lead to a magistrate, that he would sit there and look logically at both sides, the administration as well as the legal implications and everything else.

It is an appeal to a magistrate it is not giving the prisoner the right to decide where he goes, it's giving the magistrate to decide the right.

I should point out also to Mr. Legal Advisor that Section 6(6) of the Rehabilitation Services Ordinance which we will be considering as a bill later on, institutes an appeal to a magistrate for an application for rehabilitation services, certainly we're not giving retarded people and crippled people any more right than we are a prisoner, Why should we?

It seems to me that why should one Bill have a section where -- there's several sections in the Rehabilitation Services Ordinance which provides for an appeal to a magistrate. Certainly we have faith enough that he can understand the psychiatrist, the doctor and all the rest of the people who might be putting presentations to him to decide whether an application for rehabilitation services is needed.

However, we're not giving him the right to know the legal system and the prisoner system well enough that he knows where the prisoner should go.

Perhaps, Mr. Legal Advisor has not been inside the Lower Mainland Regional Correctional Institution. I have. I am shocked that he can say that women are sent out from the territory on a five month sentence to the Lower Mainland because it seems to me -- I don't know, any women, or very few women in the Yukon who could cope with the situation that's out there. It's a shocking situation in those prisons. Especially in the B.C. Penitentiary, we know that there -- a lot of improvements have to be made in the whole system before we can all it a rehabilitation system at all. I feel that the more we protect a disturbed person such a prisoner might be, the better it is for them.

I would make an appeal to the sense of fairness of every Member here that certainly we're not leaving it up to the prisoner to decide where they go, we are simply allowing a magistrate to review a decision of administration and I think that's more than fair, if it's the first time it's done in Canada, all the better for us.

**Mr. Legal Advisor:** Mr. Chairman, I don't want to answer in detail, just to point out that this does not affect transfers to provincial institutions. This particular bill only affects transfers to federal institutions and vice versa. Therefore, in this case a woman would go to Kingston, if it's under this, or a man would usually go to the federal penitentiary in Alberta, under this.

**Ms. Millard:** All the worse, all the worse. I understood, asking a question when this Bill first came



up, that it was not confinement only to a penitentiary, I asked that and it says "or other institution of Canada". I presume Institution of Canada covers that, but I was told by Mr. Legal Advisor the last time I questioned this that it could be to any institution. Certainly you're not going to be sending children out to the B.C. Penitentiary. You mentioned children would be transferred.

**Mr. Legal Advisor:** We're not really talking about children in this. But our age for juveniles closes off at 16 and some other places it closes off at 17 or 18. So it does pick up our people, other than people sentenced under the Juvenile Act, that is a person of 16 or over can go to a federal institution and it's correct to say that they can go to any federal institution, of all the various ones, and there are a number being rebuilt and realigned in Canada. This particular Ordinance does not deal with provincial institutions, under the control of the B.C. Government or the Alberta Government. There will be other provisions dealing with that, but not in this particular Ordinance.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I had a couple of questions I would like to ask the Minister whether there are not plans for a different type of treatment for women prisoners in the Yukon in the near future, rather than sending them outside. I understand they're already well on the way? I was going to ask the Legal Advisor, Mr. Chairman, if I'm to assume from his remarks that at present, the prisoner is not given notice that he is going to be transferred?

**Mr. Legal Advisor:** No, Mr. Chairman, the prisoner is given notice well ahead of time and is given a choice where a choice is applicable and it's discussed in detail with him because it's part of the rehabilitation process, he doesn't make the decision, but he's consulted on a day to day basis and in fact, as letters go out from the department asking for facilities, he's usually informed, as a matter of routine, because he is interested in the decision and he is usually attempting to get the administration to transfer him out.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Yes, Mr. Chairman, I'd like to answer the Honourable Member from Whitehorse West. At the present time, the Juvenile Detention Home is being constructed and part of the juvenile detention home building is a wing for women prisoners. I think when this facility is completed, the necessity to transfer women will not be there. We will have an adequate facility to accommodate them over a longer period of time.

So I think the question with women being transferred is not that great, unless they are women whose home is outside of the Yukon Territory and who would want to be transferred to an area in Canada that is closer to their families, but as far as Yukon people staying here, we will be able to accommodate them.

**Ms. Millard:** Mr. Chairman, it seems that I have to keep pointing out that this is only when a prisoner is

not wanting to go outside. There are certainly many positive aspects of sending prisoners outside and again, I'm acquainted with the Allouette River Unit, the Alcoholism Unit that the B.C. Government employs. But, I understand Mr. Legal Advisor has told us that it will be only federal institutions now, although he said before that it would be both.

So that I don't know of any provision by the people in Canada, the Government of Canada which is not a more punitive situation than what we have here. Certainly the magistrate knows enough to sentence a person to more than two years should he want that prisoner to be sent to the B.C. Penitentiary or to Kingston Penitentiary, certainly he shouldn't have to be held up through our Ordinances this way.

I would really like it cleared up just where, if it is confined to federal penitentiaries or whether we have the facility to move these prisoners to, say, the Allouette River Unit or to somewhere where they are getting rehabilitation services which we don't have here.

**Mr. Legal Advisor:** Mr. Chairman, I thought I was being clear, this particular Ordinance is an agreement Ordinance enabling us to make an agreement with Canada and have Canada make a counter agreement with us. So the matter before the house now, only deals with Federal Institutions of all natures. And our own institutions. There are other agreements which deal with provincial transfers back and forth but not this particular Bill.

So far as the magistrate knowing is concerned, not with the present magistrate, but with some magistrates in the past, they had a habit which some people objected to, that when they wanted to get rid of somebody who should get a six month sentence, they calmly gave him a flat two years just to get rid of him.

Now we would prefer that the sentence be a realistic sentence and if he deserves six months, he get six months, not two years merely to get rid of him into a federal or provincial institution.

**Ms. Millard:** Mr. Chairman, surely Mr. Legal Advisor would be well aware of the appeal system that we have in our court system which works fairly well.

**Mr. Chairman:** Mrs. Watson.

**Hon. Mrs. Watson:** Mr. Chairman, this can work in the reverse too. If our courts, our magistrates are aware that we have this agreement, and they are aware of the rehabilitation services, limited ones, that we have in the territory, for all the various different types of people, the various different age levels, and in order, sometimes, to get prisoners to an institution that will provide them with the rehabilitation services they require, we're almost forced into sentencing them more than two years. This way, they will be able to give them a realistic sentence and assure that these people will get the help and the training through the rehabilitation institution that we will be able to enter into an agreement with. And it certainly has an advantage this way.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, I'm sorry, but it still isn't clear to me that federal penitentiaries have



rehabilitation services which are adequate. We know there are riots, we know that the Kingston Penitentiary for instance for women, is a disgrace. The B.C. Penitentiary is embarrassing. There is no way that you've explained to me that the prisoner who goes from here is going to be rehabilitated in any way, he's going to be associated with hardened criminals, and a lot of types which are, to me, are never going to do him any good. You say there are other agreements for provincial institutions, fine, we will consider those when they come up.

This is the Bill we are considering, the Bill says that we can send people who are normally sentenced to less of a term to the B.C. Penitentiary or to federal institutions which are admittedly shocking.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Well Mr. Chairman, I can see the argument on both sides. Mr. Legal Advisor advised here a short while ago that in light of this amendment, it would mean going back to Canada and virtually renegotiating the actual agreement, in order to provide for this. He also stated that perhaps a policy could be formulated and spelt out by regulation, how the development, if we chose rather to then accept this amendment, and yet wished to ensure the rights and prerogatives of the prisoner we are bound somewhere in law. What assurance would we have that a regulation could be forthcoming on the subject, and secondly, would this in effect, have an effect on the actual agreement?

**Mr. Legal Advisor:** I'd prefer if I didn't answer the question of policy one, but to deal with the agreement itself, I think we would be committed, in view of the fact we're putting through legislation, to notify Canada what was entrusted. I think, so far as operating internal procedures are concerned, we could negotiate our own, you know, operate our own internal procedures by regulation, without having to go back to an agreement. Now, so far as the question of implementing, by regulation, some form of internal review procedure to ensure that each prisoner was (a) notified in advance and (b) given an opportunity to make representations if he did not agree with the decision, I think perhaps the House would hear what Mrs. Watson has to say and whether she would be prepared to give that undertaking to the House.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I'd be very happy to give you that undertaking, that this type of procedure would be defined in regulations and I can see that they will be forwarded to the Honourable Members or tabled at the next session. I'm quite prepared to do this. So that there is a very defined procedure, the prisoner is aware of the procedure, and so that there is some protection so that the administration doesn't unilaterally go in and say, tomorrow you're going to Kingston or something like this.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, I cannot agree that

regulations, would make that much of a change in the system. I do have faith in the regulations, there's no question about that, but I would rather see that the Bill be changed, simply because it's consistent with the Rehabilitation Services Ordinance which we will be passing, no doubt, which as an appeal to the magistrate, not to the Director of Welfare or the Minister of Health, Welfare and Rehabilitation, but to a magistrate. Why is the difference? Why are rehabilitators--applications being appealed to a magistrate when a poor prisoner has only the right of policy manual.

**Mr. Legal Advisor:** Mr. Chairman, perhaps I may answer that. An appeal in relation to the refusal of a right of a citizen to an allowance is a matter of law. He has been deprived of his rights or says he has and he's entitled to be heard. In this case the prisoner is sentenced to a term of imprisonment and then it's a question of administrative convenience plus an attempt to rehabilitation, how you transfer from point to point. He might go to a work relief camp; he might be transferred to a forestry camp; he might be put in the Chilkooot trail, he might be sent back to school; he might be sent to vocational school; he might be put on a special training program if it was available; there's a 101 different things which are in contemplation in relation to a prisoner.

But there are methods to rehabilitate him, they are not rights that you give a prisoner merely because a magistrate says, 12 months imprisonment.

**Ms. Millard:** Mr. Chairman, again I'm confused. The rehabilitation services which you are describing are provincially provided, not by the federal government. There are very few forestry camps that the B.C. Penitentiary runs and its shocking to me that you should be that confused about what services are available, you keep telling me this is for Canadian institutions, and yet you keep describing rehabilitation services which are only provided through the provincial institutions. I would really like to have that cleared up.

**Mr. Legal Advisor:** I was only detailing out the variety of the ways in which a prisoner can serve his period of incarceration in a particular institution. Nowadays it would be very, very rare indeed for a prisoner to serve his whole term within the walls of an institution. Every effort is made to take him outside, and we ourselves have in our own Department of Corrections, a variety of programs which they need to have to help to rehabilitate prisoners. But there are many gaps because of the small nature of our service and we want to be able to, in a completely free manner, take advantage of the services which are provided by other governments. This particular Bill is to enable us to take advantage of the Canadian services, whatever they happen to be at that time.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** Mr. Chairman, I hate to point out again but the provincial services are simply not provided, for prisoners in federal institutions. Most prisoners in federal institutions to my knowledge, remain within the walls; there are vocational treat-



ment, so called, centres, within the B.C. Penitentiary and the rest of them but there are very few outside services provided for prisoners in Canadian institutions. Only provincial institutions.

I would beg to point out that simply because it's an administrative convenience, that we shouldn't do away with the rights of anyone, they are still human beings, they are Canadian citizens, whether or not they've been sentenced to a sentence. I still very much doubt the Honourable Members will just have to take my word for it, I've been within those institutions and I wasn't sentenced, but I was a probation officer and we found them disgraceful.

The provincial institutions, yes, fine, they're fine, but it's been pointed out several times that these prisoners will be sent to Canadian Institutions not provincial ones.

**Mr. Chairman:** Mr. McKinnon?

**Hon. Mr. McKinnon:** Mr. Chairman, it is a very interesting debate. I would just like to caution member of Committee on one issue. That is putting the question for the amendment at this time. I think you might be coming very close to throwing the baby out with the bath water. I have always found that in the federal agreements and, I think, those Members of Council who have been around the table for sometime have found that when we have tried to put an amendment on an agreement, which is already standard, between the federal and the provincial authorities, that we have been told by Canada, that there is no way that we can make the amendment on the agreements which are already in force between the separate provinces and Canada.

I think we have to be cautious here and get the advise of Justice of whether or not the agreement would be in force and whether they would be prepared to sign an agreement with the Government of the Yukon if we asked for the amendment as put forward by the Honourable Member from Ogilvie.

I think that is extremely important because then we will be faced with a decision of a yea or a nea from the Federal Government, then we will have to make our decision as to whether the amendment is important enough in principle that we are going to let the whole program fall.

I would just caution against putting the question on the amendment right at this point. We may be in danger, as we have in other cases, of losing the whole program for the stand that we are taking at the particular time.

**Mr. Chairman:** Thank you, Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman. I think we are getting carried away with this little bit too. We are talking about prisoners whose rights have been taken away because they have broken laws which have been put in to protect society.

I think we should provide humane treatment with these people. Sometimes, someone has to make a decision which may be contrary to what they want and we must also continue to protect society. We do have some responsibility in this instance. Now there are institutions, as I said before, our rehabilitative

program is limited in the Yukon Territory. There are institutions in conjunction with federal institutions that these people can be sent to.

Actually it is one way of circumventing, having them sentencing to federal penitentiaries and then have them classified through the penitentiaries so they go into a special institution.

Now the federal system is going into more specialization for rehabilitation. We have the opportunity, with Canada, to get in on these rehabilitative institutions. I don't think we should throw them aside by saying we want to write something into the agreement. I don't know whether Canada will go along with it. We could be losing the whole program and the humane treatment that we can give to some of these prisoners.

I would be prepared to put it in regulations, but I don't think we will be able to amend the legislation and be able to enter into an agreement with Canada.

**Mr. Chairman:** Thank you, Mrs. Watson. Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I rise in support of our Minister from Kluane and also Whitehorse North Centre on both counts. I am sorry now I haven't got too much to say because I was going to say the exact things that Mrs. Watson said.

As a citizen in this country and when you are going to be sentenced for something I can see all the help in the world, but once I go before that judge and I have been sentenced, I think, there is one way to do it and that is pay you bill. I have always looked everybody square in the eye in the morning and say I don't owe you a damn cent. I think if the prisoner would look at it a little bit more that way too, because I think we are giving too much to some of -- in some of these cases.

We have got a law and gradually through soft heartedness we are making it so we don't have any laws anymore and no teeth in them. I don't support the Bill.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Well, Mr. Chairman, I had no understanding at the outset of this debate, and it has been a very interesting debate, that the relationship between the Bill and the Agreement but, I think, I would be prepared to accept the undertaking that the Honourable Minister has given that regulations would be developed under this Ordinance.

Perhaps we should have a regulation section appended as a further amendment to the Ordinance to provide for this. A regulation, or a series of regulations be provided to provide the right that we are looking for for the prisoner to appeal to a court or to a magistrate or to some body, his transfer. I would be satisfied at this point if that was done.

I only rise to point out that certainly a regulation section should have to be added to this Bill to provide for that.

**Mr. Legal Advisor:** Mr. Chairman. Just one point. The regulations would not provide for an appeal to the Court. It would provide for a review and an appeal



within an organization so that it comes to the Director of Corrections or somebody so that he personally has to interview the prisoner and listen to him and allow him an opportunity to bring in somebody, a lawyer or otherwise, to make representations concerning the matter.

We do want to avoid having the courts become a second and third and fourth time back into the system when in fact, more and more these powers are being given to Parole Boards.

We would expect that shortly we would have our Parole Board within this territory who would be dealing with prisoners. At that time there will be no objection to providing for an appeal to a Parole Board if we see fit to institute one within the territory, but not back into the court structure which has already dealt with it.

**Mr. Chairman:** Thank you. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, I would consider at this time that a motion to hold this Bill in Committee until we see a draft of such regulation might be in order.

**Mr. Chairman:** Miss Millard? Would you like to withdraw your motion?

**Ms. Millard:** Mr. Chairman, no I am not willing to withdraw the Motion --

**Mr. Chairman:** Okay.

**Ms. Millard:** However, I would certainly agree with the Honourable Minister from Whitehorse North Centre, who says that we should investigate and find out just what effect it is going to have. I would agree that this is probably the best method to see if there is a method without affecting the agreement to do this and if there isn't then we can consider a further step. Regulations or a policy manual or something put into the policy manual or something like that.

I would just like to see this thing for our own edification also. We have to start using the rights we have as a government. We can't just simply say the Government of Canada isn't going to agree with this and worry ourselves to death about that. Why not challenge it and see what happens. We can always redo the thing.

**Mr. Legal Advisor:** Mr. Chairman, I don't want to stampede the House into doing something, but it just so happens that we have two prisoners who are awaiting the passage of this particular Bill who are being held, and who, I understand, and I had no part in this whatsoever, I understand they are being held for transfer to a federal institution. It would be impossible, and I don't think the House would expect me to rush off and draft policy directive or regulations before the House would rise because I would expect the House to rise within a day or two. I would ask the Honourable Members to allow the Bill to go through unamended and perhaps Mrs. Watson would undertake to produce a draft regulations and then when next the House meets they can be circulated, or spoken to.

**Ms. Millard:** Mr. Chairman, this is simply accommodating ourselves to administrative procedure again and I am getting very frustrated with it. I think we have some rights under the Yukon Act, and I think that we should be using them. I don't think that we should be trying to push legislation through simply because it is convenient to anyone.

**Mr. Legal Advisor:** It is not convenient to the Administration, Mr. Chairman. It is convenient to two particular 17 year old boys who were sentenced, and the government had no input into the sentence whatsoever, but at the time this legislation happened to have been tabled, the Courts were aware of the fact and the government had nothing to do with the sentence whatsoever. They were prosecuted by the Crown in the Right of Canada and not by this government.

It just so happens that, I have been informed and this is the position. I am just bring that to the attention of the Members. I am not really asking them to do anything I am just telling the facts of life as they are.

**Mr. Chairman:** Mrs. Watson is next.

**Hon. Mrs. Watson:** Mr. Chairman I would like to hear what the Honourable Member from Faro has to say first.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman, I can assure you it won't be anything significant or impressive.

**Hon. Mrs. Watson:** Oh, I don't know.

**Mr. McCall:** All I was going to say, or comment on, was what the Legal Advisor has just said. I feel as though I am in a position, as an Honourable Member of this House, that you are holding a gun at my head as far as passing legislation. I don't think this is being very very fair.

**A Member:** Hear, hear.

**Mr. Chairman:** What I would like to do now is declare a five minute recess and we can back to what we are going to do with this Motion then.

#### Recess

**Mr. Chairman:** I will call the Committee to order again.

I think possibly the next issue is whether or not the House would like to hear what the Department of Justice's reaction would be to the proposed amendment before entering the question on the Motion.

I am asking the House whether or not, in effect, they are in agreement with what Mr. McKinnon said that perhaps we should hear what the Department of Justice would have to say about the effect of a possible amendment, whether they would go along with it.

Is that agreeable to Committee that we ask the Legal Advisor to phone Ottawa --



**Mr. Legal Advisor:** Mr. Chairman, without interrupting you, it is basically the Department of the Solicitor-General which controls the making of the agreement with us.

**Mr. Chairman:** I am sorry. You are quite right.

**Mr. Lang:** How long would this take in order to find out whether or not this could be put into effect.

**Mr. Legal Advisor:** Mr. Chairman, what I would propose to do, if this was the wish of the House, would be to contact him by telex and telephone to find out what the reaction was. We couldn't guarantee that in the next couple of days the particular people who would be the decision makers in the Department of the Solicitor-General would be available to give us input. We could at least try by telex and telephone to get this done.

**Mr. Chairman:** Are there any other comments about the suggestion? Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I just can't help but having to get up again to say that this type of legislation, there is an urgent need for it at the present time.

There is an extremely urgent need for it because of the two young people that are too old for a juvenile detention home and really too young to be in our correctional institution. We are not able to accommodate these people unless we do have the authority to enter into an agreement with Canada to send them to some Vocational School institution that is under the Federal penitentiaries system. It is a vocational school.

I would suggest that we proceed with the Bill and that I will bring in the regulations at the next sitting and we can review the Bill at that time.

At the time the Legal Advisor would have the information that you require. At least then we would be in a position to give you more information and the Bill can be tabled at that time with the regulations and you can make your decision, with the information from the Solicitor-General.

With that, Mr. Chairman, I would move at the present time that the Bill be moved out of Committee---

**Mr. Chairman:** The issue really, at this time, I think, Mrs. Watson, is whether or not we wish to put the question now or wait until tomorrow, I would suggest. Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, as Mr. Legal Advisor has stated it may take some time to get this reply and it would have a tendency to tie this Bill right up.

Again, I would just restate my own personal position, I would accept the undertaking that the Honourable Minister has made to the House. Maybe in this case, we are not getting all the pie, we are getting half the pie at this time and it may be possible to find what we are looking for embodied in those regulations.

In other words, we are just taking a different route to achieve the same objective. I think, in view of the complexities surrounding the agreement, the ap-

plication of the two prisoners whom this Bill immediately effects and everything else, I would suggest that we ask the mover, or I personally would ask the mover and seconder to withdraw at this time, and accept the undertaking of the Minister.

**Ms. Millard:** Mr. Chairman this Bill has been before us since March 7th, I believe, or March 5th, when it was first introduced. Certainly two more days waiting for a telephone call to Ottawa is not going to discommode anyone that much.

I would be prepared to withdraw my motion once we have information from Ottawa saying that the agreement cannot be amended.

**Mr. Chairman:** Mr. Lang?

**Mr. Lang:** Mr. Chairman, I seconded the amendment by the Honourable Member from Ogilvie. I felt that it was essential on behalf of the prisoner and in the aspect of the correctional institute cases where I was thinking of a personal vendetta by a guard upon a prisoner and therefore forcing him to leave the correctional institute against his will.

I go along with the Honourable Member from Watson Lake with what he has said in reference to the Minister of Health, Welfare and Rehabilitation in the aspect, to see if in regulations and as well, to see, at the next sitting, to review the bill itself and the regulations and see what we can do and by that time, as the Honourable Member from Watson Lake said, we will have the response from the Justice. I think it has to be remembered once again too, as the Honourable Minister said, that we do have two juveniles who are in need of rehabilitation and if this bill is not passed, they could quite conceivably be spending another month or two months up there where they could quite conceivably be getting some vocational training. I think that the Honourable Minister from -- Member from Ogilvie should withdraw her motion and what time, a month from now when we sit again, to review the regulations that are put forth by the Honourable Minister.

**Mr. Chairman:** Thank you, Mr. Lang. Mrs. Watson is next. Miss Millard?

**Ms. Millard:** Mr. Chairman, I understood Mr. Legal Advisor to say about half a minute ago that it would take probably two days for a telex to telephone to Ottawa. Certainly it is not going to take a month. If it is that cumbersome a system, I don't know. Two days is not too much to ask and these prisoners, apparently, have been waiting since March 5th or long before that when the Bill was worked upon.

I am even willing to say that if there is no answer by the end of the week I will withdraw the Motion. Then that proves to me that we certainly live under a much different system than I would hope. Certainly we can make a telephone call to Ottawa and get their agreement to the amendment, or their disagreement. I presume that 99 per cent of the time it will be a disagreement, then we can go on from there.

**Mr. Chairman:** The issue before the House is whether or not we want to put the question at this time



or whether or not we are agreed to delay the question pending this information.

I would -- I ask the Honourable Members wishes, do they wish to delay the question or not? Perhaps I could put it in the affirmative. Are we agreed to delay the question pending hearing from Ottawa.

Some Members: Agreed.

Mr. Chairman: Do you wish to speak on that Mr. Fleming?

Mr. Fleming: I would like to ask, Mr. Chairman, just to clarify before that and then I am prepared to do one way or the other.

I would like to ask what we did in other cases before this. We have been speaking here of a couple of children that probably need help one way or the other, but I don't know -- before this went through, or goes, about to go through what did we do before?

Mr. Legal Advisor: We didn't have the capacity to do this before, Mr. Chairman. Territorial prisoners, that is to say, prisoners sentenced to a term of imprisonment of less than two years, were not in a position to be sent out to any federal institution.

Mr. Chairman: Mr. Fleming?

Mr. Fleming: Do I understand, then, Mr. Legal Advisor, without this, you more or less, you can't do the job on these two children right now?

Mr. Legal Advisor: That is correct, Mr. Chairman.

Mr. Fleming: Thank you.

Mr. Chairman: Mr. McKinnon?

Hon. Mr. McKinnon: Mr. Chairman it was my suggestion. I have no disagreement at all in waiting to see whether we can have an answer or not prior to the prorogation of this Council. I think the Honourable Member from Ogilvie has conceded that that if there is not that answer prior to the prorogation of this House -- or this session that she would be happy to withdraw the Motion before Committee so that, at least, the legislation could have effect following its passage by this House.

I think that is a very fair concession on the Honourable Member's part and I think she has also agreed to another fact of life which I still have trouble accepting around this table, that 99.9 per cent of the time that you don't get changes in agreements that you make with Canada.

Mr. Chairman, I think that all House Members should give their concurrence to the suggestion that has been made and the arrangements that have been made with the Honourable Member from Ogilvie. It is just too often that Members get the feeling, and I know that I still do, of being stampeded into certain fields where they have a few problems. If we can do anything to alleviate this type of impression that we are trying to put these pressures on individual Members, I think that we would be happy to do that, Mr. Chairman.

Mr. Chairman: Any further discussion?

A Member: Agreed

The Chairman: Is it agreed?

Some Members: Agreed.

Mr. Chairman: Fine. Mr. Legal Advisor will you try to get that information for us.

Mr. Legal Advisor: I will draft the appropriate telex, Mr. Chairman.

Mr. Chairman: Thank you, Mr. Legal Advisor.

That being the case I declare a recess until two o'clock this afternoon when we will be hearing from the witnesses on Bill 12 and 13.

#### Recess

Mr. Chairman: I will call the Committee to order and before getting into Committee business, I've been asked by Madam Clerk to advise that this do for Don Twa and his rink is to be at the Travelodge in the Bonanza Room, 7:00 cocktails, 8:00 dinner and they want an RSVP from us today. So would you like to indicate whether or not you intend to attend at that function tomorrow night now. And I can --

Hon. Mr. Taylor: Mr. Chairman, I would suggest that at the first recess maybe the members could be polled as to whether or not they will be attending, and possibly we could facilitate the matter in this way.

Mr. Chairman: Very well. You can ponder it at this time.

Ms. Millard: Do we get an escort?

Mr. Chairman: Certainly.

Ms. Millard: Better find us a couple of men.

Mr. Chairman: Now as I understand this afternoon's proceedings, as members will recall, we got to Bill No. 12, an Ordinance to Amend the Rehabilitation Services Ordinance and at that time, it was the desire of the members that we invite some witnesses, namely Mr. Parker, Mrs. Joan Brannigan, and Mr. Putters. And the -- what seems to me would be the best way of approaching this area, is to invite the witnesses to come before us at this time and enter into discussion on the main under education, particularly page 15 of the Green Book, item 313, the Special Educational Program for Exceptional Children.

While we have these witnesses also to have any questions relating to page 18, Item 324, Rehabilitation Services, and that is the Item for \$204,183. So what we'll do, if we're in agreement, is call these witnesses at this time and any questions that might come under those two Items can be asked of them.

Then when we finish asking questions, without entering into debate, we can allow them to go about their business, we can either debate if that is required



at this time under either of the two items or move into a clause by clause on Bills 12 and 13, which is related to Bill 12. Is that agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I'll then ask the witnesses, Mr. Parker, Mrs. Brannigan and Mr. Putters if they could come forward.

**Mr. Chairman:** We will proceed with the Item in the budget, Special Educational Programs for Exceptional Children, \$415,963. Are there any questions of these witnesses.

**Ms. Millard:** Yes, Mr. Chairman.

**Mr. Chairman:** Miss Millard.

**Ms. Millard:** I think I was probably the instigator of most of the questioning that has been going on on these two items in the budget. So if you'll permit me, I'll do a rundown of what's happened so far.

I've asked a few questions of Mr. McIntyre and I've received under the 313 Establishment, Number 2, items of information, the first one was, which wasn't given to all of us, it was just given to me, indicated that there were plans made for a centre, a special education centre, for 23 children who mostly had speech defects. I have since learned that this has probably been not being considered at this time.

The other piece of information that I have is entitled Special Education Programs for Exceptional Children and it says, that we have several teachers on full time basis, in several schools who are being used as specialists for several children.

My main concern is -- I'll get back to this piece of paper that we have here, because there's a lot of questions in that, but my main concern, the first thing that strikes my eye is 313, last year's budget was \$30,000.00, this year's is \$415,900. With no explanation of this increase.

There's a lot of confusion in my mind because I know that there is a L.E.A.P. program that is going on for children with learning disabilities, which I understand is under the Special Education Program. I've been told that that costs \$212,000 and I know that that's been going on, for at least two years.

So I simply cannot see the difference in the two years in the budget between 30,000 and \$400,000. There must be some either mistake in the budget or else something that we're not being told about, why it's been increased so much. So perhaps Mr. Parker could give us some indication, of the changes in the budget from last year to this year.

**Hon. Mr. Taylor:** With respect, Mr. Chairman, I don't believe that the witness has built this budget. I think the question should properly be directed to the Minister of that Department.

**Ms. Millard:** Yes, that's fine, Mr. Chairman.

**Hon. Mr. McIntyre:** Mr. Chairman, it was explained that when we were discussing this, the particular Bill, that the special education program for

exceptional children had been in effect in the last fiscal year, and that in order to establish it as a separate program, the costs had been broken out, for this year's budget, out of the main thing. If we had left the \$415,963 in the regular education program, it wouldn't have raised a question, but because we broke it out to show you how much was being spent for special education, it becomes obvious that the amount of money that's involved, but it is just broken out of the regular education program. And if you'll notice, in the personnel section at the back, you'll see that in the number of teachers, the number of teachers has been reduced from 250 to 234, and that slack has been taken up by the Special Education into 313, where we're showing 22 teachers. So there has been 22 teachers taken out of the regular program and put into separated or segregated into a special education program, and that accounts for the reduction in the number of man years involved in the regular education budget, and also accounts for the increase in 313.

**Mr. Chairman:** Thank you, Mr. McIntyre. Ms. Millard?

**Ms. Millard:** Thank you. That makes things a little clearer. So that we can understand that actually about \$400,000 was being spent last year on this same program?

**Mr. McIntyre:** Approximately-yes, it wouldn't be that much.

**Ms. Millard:** Thank you. I notice on the piece of paper that was provided, that we have a list of a number of teachers and their salaries and the name of schools that they teach in, on the exceptional children. My concern is their qualifications. For five teachers, the first item in Whitehorse Elementary, the average salary is \$15,000. In Jeckell the highest one, average, it works out to three teachers at 64,000 which is 21,500 dollars per teacher. It goes right down to the low of Christ the King portable two teachers for 21. So that the salaries go from \$10,800 to 21,500 and then below is said that we have several remedial instructors whose salaries amount to \$58,000 which averages out to \$8,300 per teacher. So that we indeed have a range from 8,000 to 21,000 in their salaries. Does this reflect their qualifications or does this simply mean that those are the only teachers we can get, that they actually aren't qualified, they aren't specially trained for this kind of work?

**Hon. Mr. McIntyre:** Mr. Chairman, the teacher's salaries are based on their professional qualifications

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** So we can assume that Christ the King has people who are 50% the quality of Jeckell. Is the range of salaries in teachers that much, from 8,000 to 21,000. I thought we were the only people on earth that got 8,000 a year.

(Laughter)

**Hon. Mrs. Watson:** We have a special class.



**Hon. Mr. McIntyre:** I don't know offhand what the minimum salary for teacher is, it's laid out in our agreement with the teachers, and it is readily available. The top salary would probably in the neighbourhood of 20 odd thousand. The teachers are paid on the basis of their professional qualifications.

I believe, and I could be correct in this, but some of the -- for example, in the kindergarten, we have people employed who do not have professional qualifications in the sense that they have been graduated from an educational institute. Or teacher training. But I think that that basically is the way in which they pay everybody in the program, is on their professional qualifications.

**Mr. Chairman:** Ms. Millard.

**Ms. Millard:** Mr. Chairman, perhaps then, since we've gone through the financial details, we could have some kind of description of what special education means in the Territory and what programs there are. I was hoping to be provided with some kind of background information in what the policy is on special education, what is the description of a person who needs special education, and certainly how L.E.A.P. is involved in this program, what they are doing in the communities and that sort of thing.

**Hon. Mr. McIntyre:** Perhaps Mr. Parker could get into that. His field is special education, and explain the program.

**Mr. Chairman:** Thank you. Mr. Parker?

**Mr. Parker:** Considerable detail on that subject was laid out in the memorandum to Ex-Com of July 25, 1974, number 6376 which was approved by the Executive Committee. This laid out the various types of exceptionality, types of exceptional students who would be included within special education as well as an approved method for budgeting for special education and approving particular kinds of classes. I could go into considerable more detail on that, at this time, or I could spell out in more detail each of the many individual programs operating now, if you so wish, if that is not adequate information.

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** I'd be happy with any information, the more the better.

**Mr. Chairman:** Just before we do get into that, is that going to be very pertinent to the --

**Ms. Millard:** To the budget?

**Mr. Chairman:** Yes, or is it something you just want to know, is it something you intend to --

**Ms. Millard:** Well it seems to me, Mr. Chairman that a \$400,000 -- we should have some explanation of how that is being spent. I would certainly like to know before I spend 400,000 of the taxpayer's money that I know what it's for.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, perhaps it would be useful to inform Mr. Parker that any papers for Ex-Com are not made available to us. So we would need a brief recap.

**Mr. Chairman:** Mr. Parker, go ahead.

**Mr. Parker:** Okay, I can provide you with that. First, just to give you a brief idea of what the memorandum 6376 dealt with, the title was A Proposed Procedure for Funding and Approval of Special Education Classes and Services. The object was as follows: The object of this memorandum is to provide an alternative procedure for both the funding and approval of special services within the Department of Education. This alternative procedure includes budgeting for all special services within a separate establishment of the education vote, the budget available for special services would be based upon a proportion of the budget for the regular education program in the Yukon. It is proposed that these new procedures be applied in increments from 1975-76 through 1977-78. And the approval of this proposal reads as follows:

The Executive Committee recommends that the British Columbia procedure for funding be adopted, special education classes and services will be applied and the three year plans for gradual implementation of the procedure is approved. It was further agreed the setting up of the new establishment is to be cleared with Treasury personnel.

This is a lengthy -- besides that, it's a lengthy document of some 30 to 40 pages.

Would you like me to briefly spell out the programs that are now in existence, or could this, would this better be circulated in paper form.

**Hon. Mr. McIntyre:** Do you have enough copies?

**Mr. Parker:** No I don't. But copies could be made.

**Mr. Chairman:** Perhaps we could ask Madam Clerk if she could make copies.

**Mr. Parker:** I have the original here.

In the interim, I could do a brief summary of what's contained on these two sheets. The first is the actual special education budget expenditures for 74-75. The amount in the budget of some \$30,000 is I admit a little bit deceiving since programs to the amount of approximately \$347,000 were operating, or have been operating during this 1974-75 year. If I could go into a brief explanation, the reason for the \$30,000 figure is that during 74-75 and years previously, there was an Establishment number which was designed to include nothing more than the grant to the Association for the Mentally Retarded to operate a classroom for trainably mentally retarded. Including the salary of the teacher, et cetera.

After approval of the Ex-Com memorandum, which number 6376 it was decided that a new Establishment number was to be given to special education by treasury and instead of giving an actual new number, this same number 313 was merely enlarged, both enlarged obviously in dollars and in terms of the number of programs which were to be included within 313.



And that's where the 30,000 comes from.

Mr. Chairman: Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, quite a few of the people around our chambers today would like a little information of what actually is special education and you're talking about the Whitehorse Elementary School with five teachers. How many classes, what's the enrollment, why are these children in these classes, what type of instruction has to be given. I think this is the type of thing that we're very interested in. We realize that we have to spend the dollars and that we have spent quite a number of dollars in the past and they haven't been identified as being dollars for special education, although they were being spent. And I think the whole area of special education, I wonder if you could enlarge in a little more detail and probably deal with them as Whitehorse Elementary, to the various schools and then would you explain the specialist classes, remedial instruction, compensatory, I believe that's the L.E.A.P. program. The para professionals is it, and maybe we could have some explanation on that. I think this would more or less alleviate some of the doubt and misunderstanding that we have at the present time.

Mr. Chairman: Thank you. Mr. Parker?

Mr. Parker: Certainly. In very general terms, special education is simply the education of youngsters who are not being provided adequately with education in the regular system. Modifications of the regular system to the extent of self contained special classes, from that to simply auxilliary help, short term and short time tutoring nature are necessary for these -- for the students to actually to achieve the general goals of education that we have for most students, including learning basic skills and for some students, as basic as learning to speak and talk walk motor movement, et cetera, adequately.

In a typical population in Canada, school age population, it's estimated that from 9 to 11 percent of the students grades 1 through 12 and most lately it's been special education, has extended down into the kindergartens, from kindergarten to grade 12, will need some sort of auxilliary support, to make it by almost any standards through the school system.

We are now in the Yukon, at the stage of having fulfilled this special education program, to the extent of three quarters to four fifths, I would say, of what is found in a well provided Alberta or British Columbia school divisions. Within the area of education, a number of kinds of exceptional children fall, including those with speech and language difficulties, those who because of slow maturation are legally of school age but simply not ready for a grade one curriculum. Those who are educatably mentally retarded. And a brief definition of that would be students who can learn basic academic skills, but usually at a rate of from one half to three quarters that of a normal student. For them a fairly different educational program is needed and separate curriculum are well defined, have been published.

At the senior secondary level, it requires work

experience program. The trainable mentally retarded are more severely mentally handicapped, for them we have operating one special class located in Whitehorse Elementary School which is funded through a grant to the Mental Retardation Association. I mentioned educably mentally retarded, we do have four classes of that operating, three in Whitehorse Elementary, one in Jeckell Junior Secondary, the classes do proceed from the primary class to the junior intermediate to senior intermediate, all located within Whitehorse Elementary School and to the one junior secondary class located in Jeckell.

To go back two steps as well, of the primary readiness classes, for those students who are legally of school age, but simply not ready for a grade one curriculum, we have three classes operating, two in Whitehorse Elementary School and one in Watson Lake.

You probably have a copy of this by now and I can -- this will help guide in my talking, beginning again on page one, the preschool language delay class is really some form of the -- is a more limited form of a proposal made by Dr. K.L. Asante, which again was in the form of an ex-com memorandum, last year. He recommended that a special facility for handicapped children be set up, in the Yukon and you mentioned a list of 23 names. This is part of his proposal. I myself had a look individually at that most of the children listed by Dr. Asante and met with him personally on a trip up here as well.

After looking individually at all of the children on the list it was found that in fact the number was much smaller than 23. The number of students who could be contained in the special facility. As well it was noted that I believe three or four of those youngsters were being fairly adequately taken care of within special classes, in the public school system currently. With the exception of a lack of physiotherapists, help.

The proposal presented by Dr. Asante was therefore revamped and what was approved by ex-com was a more limited program in which one teacher, one special teacher and one aide who happened, by luck happened to be a physiotherapist as well, are operating a morning kindergarten program for pre-school children, children of pre-school age, with language delays, usually fairly severe, often accompanying speech difficulties and usually severe motor problems as well.

During the afternoon, these two, the specialist teacher and the physiotherapist aide, are operating in the public schools. They have a very small class, in the morning now, of approximately seven students, during the afternoon they see approximately 15 students. Small numbers but they are the most severe cases in the Whitehorse area.

Again, maybe I should move on down through the T.M.R. class, the class for Trainable Mentally Retarded, which again, traditionally in the Yukon has been a separate class through its manner of funding. In other words, it is funded indirectly through a grant to the Mental Retardation Association and through Establishment number 313. That, at one time was the only thing contained within Establishment 313, of specialist teachers, teachers who do have teacher credentials and as well specialist training in special education or remedial education who are not working



with the retarded. We have three. One located at Selkirk Street School acting as a remedial teacher. One in Mayo who is working, not really as a remedial specialist, but has two primary functions, one is to supervise three remedial tutors, para-professional remedial tutors located in Mayo.

The second function is as a half time teacher of a group of outdoor education non-academic students at the age 12, 13 level.

The specialist teacher at Selkirk Street School does work as a remedial teacher pulling children from the regular classroom for short daily periods of some 20 to 40 minutes.

We do have one -- we have no specialist in the area of Deaf and Hard of Hearing. We do however, have three to four children with this handicap in the Whitehorse area.

What we do have is one half time aid, one aid working on a half time basis only. The other half time she is teaching kindergarten. She is however, able to sign and finger spell, has this particular skill and is the closest we can come at this time to a specialist in that area.

There are, as well, non-academic classes. Classes which are of a pre-vocational nature usually a non-academic emphasis and often involving some degree of outdoor education, or an emphasis upon manual skills, three teachers as well and three programs. One operating in Mayo, one at Jack Hulland School and another at Whitehorse Elementary School.

We initiated at the beginning of last school year the 73-74 school year, a compensatory training in the area of language and school readiness in several kindergartens through the Yukon. An evaluation of the effectiveness of that program cannot occur until these students have finished grade one, which is at the end of this, the 1974-75 school year.

We will be engaging in testing of academic performance at the end of this year to see if this training in kindergarten has had the desired effect. I am quite hopeful though and the results that we have seen thus far have been quite promising.

The expenditure then during the 1974-75 was really to replace that part of the initial Materials Allowance which was consumed--which was consumable.

A pre-vocational program is operating at F.H. Collins and involves one teacher on staff at F.H. Collins and one field co-ordinator, again a qualified teacher, in the area of shop, wood and metal shop, who spends most of his time supervising his students in the community, and spends very little time in a classroom situation.

The next item, I think, has been a source of some confusion. What is on the paper is the share, the Yukon Territorial Government's share of, minimal share for 74, and if you will turn the sheet, minimal as well for 75-76, a share then of the federal government Department of Manpower and Immigration L.E.A.P. sponsored program. L.E.A.P. stands for Local Employment Advancement Program and its cost to the federal government during 1974-75 was estimated at over a hundred eighty-five thousand dollars. It will probably expand during 75-76 to the maximum allowable under L.E.A.P. programs which is two hundred thousand dollars.

The part of this cost borne by the Territorial

Government during 74-75 was \$11,880.00 which went toward training and toward purchase of instructional materials. This is a maximum three year Manpower program, special Manpower program, which must be reviewed and applied for at the end of each year of operation. It can, again, be funded by the federal government for a maximum of three years. The last year will be the 1975-76 school year. At the end of that school year we hope that that the Territorial government will be able to honour a verbal commitment of picking up all or the majority of the costs of this program at that point. This involves, by the way, 16 tutors in 12 different schools. There is one tutor per school with the exception of Mayo School, in which there are three tutors supervised by, again, on a half time basis, by this one specialist teacher.

Two tutors located in Whitehorse Elementary School, two in Christ the King Elementary School and one in a number of other schools, which I could list. The schools were determined on the basis of lowest academic performance, especially in the primary years, and other signs of need, basically, academic need.

Transportation for the handicapped. The students enrolled in the class for the trainable retarded, many of whom are housed in the handicapped Childrens' Home require special transportation to and from school as do now a growing number of students in the pre-school class. The first class listed on this sheet the pre-school language delay and motor retarded class operating in a portable classroom adjacent to Christ the King High School.

As well we will have increased expenses for students enrolled in pre-vocational programs at, well the only one which is now operating at F.H. Collins School.

We have presently one student one deaf student at Jericho School for the Deaf and the Blind in Vancouver British Columbia. We anticipate that during the 1975-76 school year, that his -- the cost of maintaining him at Jericho will be picked up by rehabilitation since he is -- he's some 16 years and he's becoming an adult.

We do however, if you could turn briefly to the 75-76 year, the second page, there is forced growth in that area. We do have one physically multiply handicapped child, who will probably be located in Glenrose, and we have a different child who is deaf, of school age who will probably have to be located in -- preferably Edmonton School for the Deaf I think rather than Jericho School in Vancouver. This is a very minimal estimate. We may have as many as two additional students of school age who will have to be maintained educationally through special education monies, the Department of Education, will have to be maintained in institutions outside the territory.

This is by the way a very minimal number in terms of similar school divisions in say British Columbia of approximately 5,000 school enrollment.

Other areas of growth on the second page, for 1975-76, includes simply the last item, testing and evaluation terms for all programs which I think is essential, urgent if we're to continue operation of the materials and as well, if we're to expand them as was recommended by the proposal. Which was approved by Ex-Com, number 6376.

The other increases from \$334,000 to \$415,000 are



taken up by increases in teachers' salaries which average out to between 12 and 14 per cent and an increase in operating expenditures, which aside from the forced growth areas, of maintaining students outside, which amount to some 30 to 35 percent.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Mr. Chairman, I would appreciate a clarification. I had always understood that there was an upgrading program at the vocational school which brought incoming students to a level where they could receive vocational training. But I see we have pre vocational programs and L.E.A.P. programs, all of them leading to the same end? I wonder if I could be informed on that one.

Mr. Parker: Yes certainly. The purpose of the L.E.A.P. program, the largest program there is, and it's emphasis I should say first is upon the first three and four grades of school. The emphasis is upon upgrading, and the basic, well perhaps it's the wrong word but remediation of the basic skills of language, reading and arithmetic to allow a student to function adequately within the regular school system, within his regular class. To operate again, successfully within the period, or after a period of one or two years of remedial work. The purpose for these students at that level certainly is not vocational training and is not entering into any particular vocational training program. It's to allow a successful full participation in a regular school program. Were there questions on any other?

Mrs. Whyard: Yes, Mr. Chairman. The non academic classes. Why are they not under a vocational heading?

Mr. Chairman: Yes, go ahead, I'm sorry.

Mr. Parker: For a few good reasons I think. First being that they deal with students of school age. The one class in Whitehorse Elementary is dealing with the students as young as grade 4 and 5 levels. For all but the one pre-vocational class at F.H. Collins, for all but that one class, the term pre vocational would be a misnomer. They are in some school divisions, these programs are called Programs for the Behaviourally Disturbed, for the Emotionally Disturbed for the Pre Delinquent, et cetera. A number of the students in fact will enter vocational and vocational training programs. The majority will in fact, we know from past cases, rather than further academic training.

But the purpose until a late junior high, early senior high level, the purpose continues to be reintegration of the students into the existing school program. For example, the program at Whitehorse Elementary, the non academic program we call it, is designed for those students in the school who are the most behaviourally handicapped in the entire school. Those who are behaviourally destructive, who are not always, who are emotionally upset to a degree and the purpose of the program then is on a short term basis, hopefully for one year, perhaps two years, to give the students a very different kind of program, both for the sake of the regular class and the school, and the regular classroom teachers and in hopes that an opportunity to

engage in different activities and pulling the student out from the immediate stress of academic achievement will allow his reintegration.

Mr. Chairman: Mrs. Whyard?

Mrs. Whyard: Thank you Mr. Chairman. I only have one final question and that is, I see we have, we're spending close to half a million dollars for special education and all of this is for below normal or problem students, what is there for the gifted, above average student?

Mr. Chairman: Mr. Parker?

Mr. Parker: That's a touchy question. I see it basically as a matter of priorities. We have a far greater number of students who are not achieving in the school division and are being hurt by it and our society consequently is being hurt by it then I feel we are -- than of students who require more of an educational experience because of being gifted in one way or another. Basically I think it comes down to a matter of priorities and the consequent destructive effect that not meeting these priorities will have on society. We do have obviously approximately two to -- depending upon the definition, two to .05 percent of the school population, could be defined as gifted, and at present, I feel we're best taking care of these students by providing adequate libraries in as many schools as possible, by providing upgrading of, and in service to our own teaching staff and seeking to hire the most competent teaching staff that we're capable of. Besides that, no particular special programs, separate programs for the gifted.

Mr. Chairman: Thank you, Mr. McCall.

Mr. McCall: I'm just curious about one item, I'd like to go back to it right at the beginning of your explanation.

Who sets these special standards for the children in the various programs, like their inabilities, evaluation, this sort of thing, I'm just curious.

Mr. Parker: The evaluation, since I came on staff and since our educational psychologist has come on the Department of Education staff, has been usually a joint venture between the two of us. A primary criteria however, is near total failure to cope with a regular classroom situation. In other words, we don't set relatively arbitrary criteria and seek students who might fit a special separate program. We see students on the basis of referral. If they're of school age, referral by a school principal, through a school principal, by classroom teachers. If the children are not of school age, we encourage parents to come see us directly.

Mr. Chairman: Mr. Lang?

Mr. Lang: I'm curious to know how many students actually fit under this program.

Mr. Parker: Okay, I can see that as two questions, the first question being, what part of, let's say in a well suited school division, with a fully developed special



education system for instance in British Columbia, what proportion of the students would be dealt with to some degree by special programs. Again that usually is between 9 and 11 percent of your school age population. The number of students, I should say again, the Yukon is not a typical -- does not have a typical school age population. We have a greatly disproportionate number of children that would be termed disadvantaged, and that has for simplification, for conceptual development, for the development of language and basically learning all of the basic core school tasks in the primary areas, that is the major, I think that's the major difference between this school population and most of the provinces. There are now, the second way I can interpret your question is, is how many students are right now being dealt with by these special programs and during the 74-75 year, I have added up 506 students.

**Mr. Lang:** Over 10 percent eh? Does this program take the students that say, obtain the grade of, say grade 10 and are unable to read. They're having a problem in B.C. apparently in writing entrance exams to universities and they find that -- well they can read, but barely. Does this take this in?

**Mr. Parker:** If a student is -- maintains himself or is maintained in the school at the grade 10 level, without being able to read, he would be dealt with through a Senior High Learning Assistance Program which are operating in most provinces. We were hoping, were special services allowed to expand during the 75-76 school year, we were hoping to institute one such position at F. H. Collins but as of yet, there are no positions in the upper grades to deal with students for remediation of the basic skills. Presently our focus and our emphasis and our priorities have been upon the kindergarten, grade one, two, three, four level.

**Mr. Lang:** So we're saying that quite conceivably in the next seven or eight years, when a person obtains say grade 10 or grade 12, we will find that the proportion of kids that can't read will be definitely down, is that correct?

**Mr. Parker:** I certainly hope so, yes. I can see for instance, our efforts at language compensation and readiness skills at the kindergarten level, I can see that hopefully being a terminal program after some five or six years.

Tutoring, the fair number of tutors which we have operating through a number of schools of grade one, two and three level, I hope to see again, in the period of three or four years, I hope to see that number decrease. That doesn't necessarily mean the programs will decrease, they should but what it means in the Yukon is that problems of lesser severity will be able to be picked up.

**Mr. Chairman:** Thank you. Any further questions arising? Perhaps we could move then onto--oh, sorry, Mrs. Watson.

**Hon. Mrs. Watson:** One more question. Mr. Parker, when a child is referred to you or the educational psychologist, by a principal of the school, and you do an

assessment of the child's needs, when is the parent involved?

**Mr. Parker:** The parent is involved before we see the child, in every case, before we assess the child we have a permission slip from the parent. A permission slip which explains the purposes for which the student is to be assessed, as well, following every assessment, a report is sent to the principal parties involved. If a parent makes the referral, the parent gets the copy of the assessment directly. If the parent does not we ask the principal either to make available to the parent or to interpret, read for and interpret to the parent particular parts of the assessment, of the assessment report.

In many cases as well, either Dr. Simonson or myself or both of us meet with parents following an assessment of the child. And often meet jointly with the parent and the school.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, one more question. I think this is an inter-departmental weakness, I don't think the pediatrician who comes here under our health services is aware that we have the assessment services here within the Department of Education. I am familiar with cases where they have recommended children outside for an assessment. And that then of course, the outside assessment then doesn't follow through with the recommendations to the School System of the Yukon Territory. It's a weakness and it should be corrected so that health people and pediatricians, a pediatrician here that comes up here, knows that we have these facilities and we are capable of performing this function here in our Department of Education.

**Mr. Chairman:** Thank you Mrs. Watson, Mrs. Whyard.

**Mrs. Whyard:** Mr. Chairman, my question had to do with how much involvement there is for the teacher, as well as the parents of the child. So that they can all work together towards remedial treatment.

**Mr. Chairman:** Mr. Parker?

**Mr. Parker:** Yes, My assessments, the referrals to me are dealing largely with school failure of the child, largely in the academic areas. And in I believe every case, I could be mistaken, and I may be caught upon this, but I think in every case of referral, my assessment write up has accompanied either a fairly specific recommendations or those plus materials for the classroom teacher. You may be referring, I'm guessing you're referring to the typical problem in educational psychology and special education of lack of follow through from the assessment to the remediation in the classroom. In most jurisdictions this is a major problem and it's one that we're constantly striving to overcome, one that we're very aware of and I don't think we have completely solved it. I myself, neither myself nor Dave Simonson can follow through in each individual school in the Territory with the needed remediation, nor work individually with that teacher for sufficient time to



assure adequate treatment of the child.

We are largely dependent upon working through specialist staff in the communities and schools involved. We're assuming, in other words, some specialist expertise in each locale. Now, in a number of schools in the Yukon we don't have this specialist expertise and so it's up to Dr. Simonson and, or myself to spend some time in Pelly, Ross River, Old Crow, et cetera, to spend time personally with the teachers in working through the recommended remediation procedures.

Mr. Chairman: Mrs. Millard.

Mrs. Whyard: We do have an item for 75-76 which covers such in-servicing. \$7,000 for 18 and a half staff in eight different schools. That would be your indoctrination of special remedial work.

Mr. Chairman: Ms. Millard.

Ms. Millard: I was wondering if Mrs. Brannigan might be able to give some indication about the tutors, particularly how they're trained and how often they're retrained.

Mr. Chairman: Mrs. Brannigan?

Mrs. Brannigan: This has varied over the two years of the program, we run in-service training sessions and we may have one further session at the end of the school year.

As well, we are depending on specialist teachers, such as Mr. Parker has mentioned, to supervise the tutors while they're in the schools as well. This pretty well makes up the whole of the training.

Mr. Chairman: Thank you, anything arising?  
Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I'd like to draw attention to the fact that the tutor training program is not a program of the Department of Education. It's a program of the Association of children with learning disabilities. Mrs. Brannigan is the representative of that association who provides the administrative service for the association. Mr. Parker provides the professional advice, and I think this association is carrying on a great service for the children in the Territory with learning disabilities. And I think they need to be congratulated.

Mr. Chairman: Thank you, Mrs. Watson. Any further questions or comments?

We will then turn to page 18 of the main, Item 324, Rehabilitation Services, 204,183. Any questions of these witnesses.

Ms. Millard: Yes, Mr. Chairman.

Mr. Chairman: Ms. Millard.

Ms. Millard: I have several questions. We have been given a letter from Mr. Putters which is quite explanatory of the program. I hope everyone has it, March 12. The response to my question.

Mr. Chairman: That was handed out on Friday.

Ms. Millard: Um-hmm. My main concern is again, financial to begin with, there are some questions in the budget that I don't feel have been answered. There is an increase of wages from \$23,000 to 50,000 which I have had explained to me is for training on the job so that I understand the people that are being rehabilitated will be in training and will be paid while they're in rehabilitation programs, is that true?

Mr. Putters: Yes.

Ms. Millard: Thank you. And that works out to a salary, wage increase in the budget of \$27,000 and I see that there will be ten training on the job clients. So that means that each client will over a period of a year, receive approximately \$2,700 is that also true?

Mr. Putters: Yes.

Mr. Chairman: Mr. Putters?

Mr. Putters: It's fairly difficult to estimate. You'll have some clients who will be on for perhaps, 12, 16 weeks, other clients may be on for 40 to 50 weeks. An average was taken, based on what would be the norm for the period of time and also what the estimated hourly rate would be. Basically it is \$3 an hour which is above the minimum wage but below the lowest classification as a clerk in the Territorial Government and incidentally, these are for training on the job within the territorial government, any department that could come up with an estimate is our department, so that's why we are funding it, for the salary, even though these people are employed in other departments, of the territorial government.

It's a contract that is entered into with Canada Manpower and usually recovers around 85 percent.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Ms. Millard.

Ms. Millard: Thank you, that seems fairly clear. In other words, I can understand that there won't be just one person who is training all of these same people but that they will be spread throughout the system and have different supervisors and will actually be learning right on the job?

Mr. Putters: That's right.

Ms. Millard: That's really clarifies it a lot.

My other big problem, there is one subsistence in maintenance from \$15,000 last year to 65,000 this year. Could we have that clarified?

Mr. Putters: The -- since the vocational rehabilitation program is for adults, there is a requirement to pay them a subsistence allowance. The program last year, we had just hired a vocational rehabilitation co-ordinator, and the program had not really got to the point where it was, as you might say, rolling. Therefore this year we're anticipating more clients, who once they will be assessed, will either go into the vocational school, or upgrading or skill



training, or to outside institutions, or other outside sheltered workshops or sheltered workshops if this is in fact, operating within the next fiscal year.

So it's a sum of money estimated which here again is difficult to estimate, because you are not too sure what candidates are going to require subsistence allowances, and if I can expand that a little bit, for instance, at the vocational school right now, a person is either a Manpower client or a Territorial client, and I'm speaking about a student, and not rehabilitation.

If he's a Manpower client, then the subsistence allowances are totally paid by Manpower. If he's Territorial government, we the Territorial government, pays it and there are no recoveries on it.

Now if a client is recognized, and about 30 per cent of our clients last year were recognized through the vocational system, as being requiring or can benefit from rehabilitation services, if they're Manpower we attempt to keep them under Manpower. Because their subsistence allowances are paid for and the total course cost is paid for. If they're not, if they're Territorial, then we would attempt to put them under rehabilitation because the recoveries would be greater and the recoveries, for instance, of subsistence allowances, 50 per cent, whereas if they were not under rehabilitation, there would be no recoveries for subsistence allowances.

Now I don't want anyone to assume that perhaps we're judging our clients and slipping them in on the basis of recoveries, this is taken into consideration, but the first consideration is what that client requires.

**Mr. Chairman:** Thank you. Mr. McCall?

**Mr. McCall:** Thank you Mr. Chairman. While we're on the point of recovery for this, am I to assume then that all aspects expense of this program, that they're all recoverable, 50 per cent from the Federal Government?

**Mr. Putters:** Basically yes. There is very little that isn't, in fact, I'm not sure if there's anything in here that wouldn't be at least 50 per cent, with the training on the job, being 85 per cent but through a different Federal Department.

**Mr. Chairman:** Thank you, anything further, Mr. Lang?

**Mr. Lang:** What I can't understand, why would a person go through the rehabilitation services in order to go to the vocational school and get through Manpower. I can't understand why they would go through this if they can go through ---

**Mr. Putters:** Quite often we have people, and this has been the advantage of the vocational rehabilitation as well, we have had people who have not -- have had difficulties, learning difficulties in the vocational school, they -- we don't discover this until they've been on for awhile and find out they're having difficulties. Before, we had just been losing them and never knowing why. Now we're able to do some assessments and determine that they do have a learning difficulty or disability or a handicap of some nature.

But by the time we recognize it, that person will probably be either on Manpower or on Territorial. In other words, he's already in the school system.

Now these are people who have been referred, within the vocational school. In other words, they've enrolled, they've found out there's problems, they're already a Manpower or a Territorial person. There's another 34 per cent approximately of last years who were referred by Social Welfare. That referral usually goes directly to the vocational rehabilitation. Does that answer your question?

**Mr. Lang:** Yes, Mr. Chairman, to a certain extent. I'd like to know how are you going to find these people before they enroll? Like it says in the bill here, later on, when we get to that.

**Mr. Putters:** Well right now they are coming in as referrals. As I mentioned, we've had 34 per cent of them referred by Social Welfare. Ten percent by probation, and six per cent National Health and Welfare. When I say Social Welfare, a lot of these are from other outlying communities. The program has yet to become better known to people in the Territory so that they can recognize in fact what is available to the people out in the communities as well as in Whitehorse when they run into someone who is having difficulty, they can refer it so that we can get them into an assessment and evaluation, but it is a difficult thing to identify these people and to know how many we're talking about.

**Mr. Chairman:** Ms. Millard.

**Ms. Millard:** Mr. Chairman, my other great difficulty with this program has been the definitions under which you are operating. The brief one that we have in the book is Disabled and Disadvantaged Persons, which is fairly broad. It's broken down to more things in your letter to us, retardation, psychosis, emotional disorders, physical or psychological, dependency on drugs, perceptual disabilities, et cetera. It just seems to me that that is quite a broad definition, for just about everybody, particularly since --

**Mr. Chairman:** Speak for yourself Miss Millard.

**Ms. Millard:** There are some Members here who don't necessarily have psychosis. Restoration on the second page it says that psychiatric treatment will be used, alcohol or a drug addiction treatment. Now, I can understand that your object is to employ people in a job, but isn't this an overlapping of services that we already have, psychiatric treatment, alcohol and drug addiction treatment. It seems to me that it's not just a physical rehabilitation service, it's a complete rehabilitation service for all adults. In other words, you're going to have a psychiatric division, a dependency on drugs, the whole thing, is this true?

**Mr. Putters:** Actually it is making use of the existing services. Once you have identified what, through an assessment in evaluation, what the particular person requires, it is making use of the existing services. If those services are already available without cost, well and good. If there is a cost then it is recoverable.

If I may refer to -- when you say that we could all be included, if you are referring to the disadvantage quite



often, in fact, in the greater majority of the cases where there is a disability, one of the problems is that the person has also got a social disability and if you are going to try and get that person to an employable situation, you can't just deal with the one disability and say that it is dealt with, when in fact he hasn't got the employment. Usually, quite often the disability in itself has had its influence in creating the social disability. You just can't cut it with a knife and say you do this part but not that part because you are not achieving employability for him.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Thank you. That is very clear. Do you have some hope in the future that it will become a referral team kind of thing where referrals are made to this section, this rehabilitation services to be channelled into other treatments such as psychiatric or alcoholic treatment facilities?

**Mr. Putters:** I think we are largely that now. They are referred either to the Vocational School under the direct counselling of the Rehabilitation Coordinator and the Vocational School Coordinator. We are looking towards, and recognizing that there needs to be a rehabilitation centre that is set up and geared, which is commonly referred to as sheltered workshop, which again people can be referred to. The sixty-five thousand, for instance is in order to get it operating. In the following years there won't be grants, we would hope that it would be by basis of a funding. In other --- a purchase of spaces referring somebody there being charged by the shelter facility and paying them for that charge and that is how they would operate.

We are primarily a referral agency now, I think, and would continue to be, yes.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I would like to go back to a moment ago, Mr. Putters, the particular point that you brought up about social welfare involvement. I think you mentioned a figure of 30 percent. I am just curious as to the success percentage wise of rehabilitation as to the 30 percent involvement.

**Mr. Putters:** I can't give you that breakdown as to what percentage, how the referral by social welfare were successful but, of all the cases dealt with last year, 37 percent are employed, 22 percent are still in classes or in vocational rehabilitation either here or in Calgary. Eleven percent are in the hospital. Nine are still under assessment and 17 --- 17 percent we don't know where they are.

In other words they were referred and we didn't go too far on them.

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Would you term them, Mr. Putters, as drop outs?

**Mr. Putters:** Well dropouts or never reachables. You know they didn't come to us or --

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, someone mentioned earlier this program is not too well known throughout the Territory at this stage. I would assume that all of your information is mailed automatically to all medical practitioners. They are always in touch with training programs available?

**Mr. Putters:** Yes, all the medical people are aware of this because we are dealing with them through, either a medical assessment or what have you. In fact, about 3 percent were referred by medical practitioners.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, just one last question. Under your section in your letter of Shelter Workshop -- you say a group of citizens representing 3 organizations, I wonder if Mr. Putters could tell us which organizations those are?

**Mr. Putters:** That is the Yukon Association for Mental Retarded, Yukon Social Service Society, and Yukon Learning Disabilities Association.

**Mr. Chairman:** Thank you, any further questions or comments?

If not I would like to thank the three witnesses for attending and for their assistance.

I will declare a recess at this time.

#### Recess

**Mr. Chairman:** I will now call Committee to order and if it's agreed we will proceed now with a clause by clause of bill 12, the Ordinance to Amend the Rehabilitation Services Ordinance. And we'll start with --

**Some Members:** Do you think we will need the Legal Advisor?

**Mr. Chairman:** I thought he was here.

Well I think we can carry on. It's understood he's attending. I guess we can't carry on without him. Just hang on.

#### Bill Number 12

**Mr. Chairman:** Clause 1:

(Reads Clause 1)

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, one question of Mr. Legal Advisor. Why do you say substantially gainful occupation rather than gainful occupation?

**Mr. Chairman:** Mr. Legal Advisor.

**Mr. Legal Advisor:** I don't know, Mr. Chairman, is the answer to that one, except I suppose that it makes it a matter of opinion, that if a person is in a gainful



occupation or not. Substantially means that they must be reasonably occupied in a gainful occupation. Must get something of substance I suppose. Particularly of the dollar class.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, it's still a series of assumptions and guesses, why could you just not delete the word substantially and make it quite clear that as a result of technological changes and capable of pursuing regularly any gainful occupation. Why substantially?

Mr. Legal Advisor: That's too narrow, Mr. Chairman, because then you're down to, if he gets a dollar a year he's out of it.

Mr. Chairman: Mr. McIntyre?

Hon. Mr. McIntyre: Yes, I think Mr. Chairman that the reason this is the -- the word substantially is used is that the gainful occupation that the man has been following may no longer be substantially gainful. In other words, he could say be a trapper, and the price of furs could -- the market for furs could go completely to pieces. He could still be employed as a gainful occupation of trapping but it wouldn't be substantially gainful and it would require retraining him so he could earn a substantially gainful living.

Mr. Chairman: Thank you Mr. McIntyre. Any further comments or questions arising?  
Two:

(Reads Clause 2)

Mr. Legal Advisor: Mr. Chairman, could you put in the words "enter into agreements" in the first line please.

Mr. Chairman: We'll treat that as a typographical error, Mr. Legal Advisor.

Ms. Millard: Mr. Chairman?

Mr. Chairman: Yes.

Ms. Millard: Perhaps we could have some qualification of the words "undertaking projects". Does this include the projects that we've just been discussing with Mr. Putters, the sheltered workshop and sort of thing?

Hon. Mr. McIntyre: Yes, Mr. Chairman.

Mr. Chairman: Any thing further? Mr. McCall.

Mr. McCall: Yes, Mr. Chairman. I would like to ask the Legal Advisor that change or typographical error, did you say may enter into an agreement or agreements?

Mr. Legal Advisor: Agreements in the plural, Mr. Chairman.

Mr. Chairman: Any further questions or comments. Three:

(Reads Clause 3)

Mr. Chairman: Any questions or comments? Four:

(Reads Clause 4)

Mr. Chairman: Any questions or comments? Five:

(Reads Clause 5)

Mr. Chairman: Any questions, Mr. Taylor?

Hon. Mr. Taylor: Yes, Mr. Chairman, who would it be foreseen, who would be the two members would they be drawn from where?

Hon. Mr. McIntyre: Mr. Chairman, I think that the two members would be selected by the Commissioner and obviously would be two members or two people, who would have some experience in the field. Now it could very easily be staff members of vocational training or people from within the government or it could quite easily be people from outside the government.

Mr. Chairman: Any further questions or comments?

Some Members: Clear.

Ms. Millard: Mr. Chairman, just a small point. Would these two members in Section 7, would they be quite separate from the Board, that they couldn't be both on the Board and on the selection committee.

Hon. Mr. McIntyre: Mr. Chairman, it's my understanding that they're separate.

Mr. Chairman: Anything further? Six:

(Reads Section 6)

Mr. Chairman: Ms. Millard.

Ms. Millard: Back to the beginning of Section 6(1), "any person directly affected", does that mean simply the applicant or does it might mean -- might it mean relatives also, it refers in the second section to "the Board shall meet and consider the matter and shall give the applicant and the Committee an opportunity to be heard." I would presume that there are some cases of rehabilitative nature where the applicant couldn't obviously be present at court, could this be changed, sorry about that, could it include, under Section 1, relatives, under directly affected?

Mr. Legal Advisor: Yes, Mr. Chairman, in an appropriate case it would include a father on behalf of a son, a husband or wife on behalf of their respective spouse, because they would be directly affected and they would have an interest in furthering the decision



on behalf of their relative, but it would not necessarily include third cousins.

Mr. Chairman: Mr. McCall.

Mr. McCall: Mr. Chairman, I would like to comment on this particular part of this Ordinance but before that, would you complete this wording language please.

Mr. Chairman: Do you wish to comment on it?

Mr. McCall: When you finish off the wording.

Mr. Chairman: You are not usurping the functions of the Chairman.

Mr. McCall: I hope not.

Mr. Chairman: Were there any further questions on these subsections of Section (6)?

Mr. Lang?

Mr. Lang: Mr. Chairman, I can't understand why it's been to me it's been quite difficult to become a member of the rehabilitation project. Why are all the safeguards. Is everybody going to apply in the Yukon or something? I can't understand why all these safeguards are put in to see if this applicant is acceptable for training.

Mr. McIntyre: Mr. Chairman, is the Honourable Member referring to Section (8) --

Mr. Lang: I'm referring to the whole Bill.

Mr. McIntyre: -- or to the whole Bill?

Mr. Lang: I can't understand why all the safeguards.

Mr. McCall: Mr. Chairman, Section 8 and 9 has not yet been read.

Mr. Chairman: Yes, you've pointed that out Mr. McCall. Is it the wish of the Members that we read those subsections?

Subsection 8.

(Reads Subsection 8)

Mr. McCall: Mr. Chairman?

Mr. Chairman: Mr. Lang, Mr. McCall is first on these two subsections.

Mr. McCall: I would just like to comment on this, Mr. Chairman. I'm under the impression that this particular language pertaining to this Ordinance has changed in mid-course. There's one helluva lot of wording here to say that we are now going to have an Appeal Board.

Mr. Legal Advisor: It is, Mr. Chairman, it's a long section. But basically a decision of the Government of an ongoing nature is this. That where a decision affecting a citizen is concerned, and that decision has to

be arrived at by a civil servant, by a public servant. That some form of appeal should be written into the legislation giving the power to make that decision.

The sections dealing with the Appeal to the Magistrate's Court are taken and reflect the policy of the Federal and Territorial Governments to have the Courts decide on points of law where these arise in the course of appeals and when it becomes necessary.

So the wording parallels, as perhaps the Chairman will confirm, parallels the wording of the power of appeal from all Boards in Canada set up by the Federal Government to the Federal Court as a general thing.

It's not to make it easy -- sorry, it's not to make it hard to apply, it's to make it hard to refuse a proper case.

Mr. McCall: Mr. Chairman?

Mr. Chairman: Mr. McCall.

Mr. McCall: It may not be very hard to apply, but it's very difficult to read to the layman.

Mr. Legal Advisor: Perhaps, Mr. Chairman.

Mr. Chairman: Mr. Lang.

Mr. Lang: Mr. Chairman, back to the question I asked previously, I want to know why all these safeguards are here for -- becoming a part of this program. As Mr. Putters pointed out it was to be a referral agency, to me, my concept when he says, to be a referral agency, to me, that is my concept of what he says, it was more or less to be a referral agency.

Mr. McIntyre: Mr. Chairman, under the section that we're repealing there was a Board. There is a Board at the present time, Mr. Chairman, on such applications. It's not a very involved process. A person just makes the application to the Board for this particular service. Then it's only if he's refused that this horrible bunch of appeals comes into effect.

But normally you wouldn't be refused.

Mr. Chairman: Mr. Fleming.

Mr. Fleming: Mr. Chairman, I think that Miss Millard did ask the question I was going to ask, 2 and 3. I don't see any reason for having the two. "On receipt of the Notice of Appeal pursuant to Subsection 1, the Board shall meet and consider the matter and shall give the applicant and the Committee an opportunity to be heard respecting the decision." And they start out again, 3, "At the hearing of the Appeal, the parties may appear in person or may be represented by counsel or agent," I don't know why they can't put it all in one paragraph, it would save a lot of trouble, or a lot of reading.

Ms. Millard: Mr. Chairman, back to Mr. Lang's question. I would take the opposite view, as I have in several occasions, with Mr. Lang, and say that this part of the legislation is the excellent part of it and the part that I would like to have seen in some previous legislation which we were talking about today. I don't have the trust in the Administration and system the way you have. I really think that there are many cases



where the well-meaning people who are given -- they aren't given their true rights. Because they are disadvantaged, disabled.

The definition of disabled here is so broad reaching that it disturbs me. The result of technological change could mean in a lack of preparation. Could mean any Indian that we come across today. I think there's a very broad mandate and has to be controlled some way. I wish that our previous legislation had the same kind of controls.

**Mr. Chairman:** Thank you Miss Millard, any further questions or comments?

**Mr. Legal Advisor:** Nothing except to say that the Government doesn't know whether to bow or curtsy, Mr. Chairman.

(Laughter)

**Mr. Chairman:** Anything further?  
Seven.

(Reads Clause 7)

**Mr. Chairman:** Anything arising?

**Some Members:** Clear.

**Mr. Chairman:** Preamble. "The Commissioner of the Yukon Territory by and with the advice and consent of the Council of the said Territory, enacts as follows;" Title: Bill number 12, an Ordinance to Amend the Rehabilitation Services Ordinance. Clear?

**Some Members:** Clear.

**Mr. Chairman:** I will then entertain a Motion.

**Mr. McIntyre:** Mr. Chairman I move that Bill number 12 an Ordinance to Amend the Rehabilitation Services Ordinance be reported out of Committee without amendment?

**Mr. Chairman:** Thank you, a seconder?

**Ms. Millard:** I second that.

**Mr. Chairman:** It has been moved by Mr. McIntyre, seconded by Miss Millard that Bill number 12 entitled an Ordinance to Amend the Rehabilitation Services Ordinance be reported out of Committee without amendment. Question?

**Some Members:** Question.

**Mr. Chairman:** Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the Motion carried.

**Motion Carried**

**Mr. Chairman:** We will then proceed to Bill number 13 which is An Ordinance to Amend the Labour Standards Ordinance for a clause by clause.

### Bill Number 13

**Mr. Chairman:** One  
(Reads Clause 1)

**Ms. Millard:** Mr. Chairman?

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** I have to rise in objection wholeheartedly to this Bill. What it does, I presume, is to give the Commissioner the right to make regulations exempting disabled people from Labour standards which to me is far too great an authority. I can understand there is some difficulties under the sheltered workshops, where there should not be perhaps any restrictions or hours of work I doubt.

Most of them have listed hours of work -- doesn't seem to me that should apply, maximum hours certainly should the disabled person be working more than the regular hours they should be paid overtime. Minimum wages, we've been told by Mr. Putters that they will be receiving \$3.00 an hour, but if they aren't protected by legislation to receive the \$3.00 an hour, I would feel we aren't giving them their full rights.

Also they should be given holidays on the general days that everyone is given holidays if that's -- Apparently if they're going to be working within our system, within the Civil Service system, which is what Mr. Putters said. Why should they be treated differently?

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I would like to ask the Legal Advisor if he would give an explanation as to this wording please, to clarify and clear up a few things?

**Mr. Legal Advisor:** Mr. Chairman. This Labour Standards Ordinance does not apply to people who are employed in the service of the Territory. It only applies to people who are employed in private employment by companies or individuals. It is customary in undertaking a project to take a group of people who are in some way not able to take their place with the other members of society in a sheltered employment to make a special deal with them whereby we may pay part of their salaries by way of grant, the employer only pays a proportion of it. They may be training teams and such like. It is for the purpose of these agreements that we need this exemption power.

**Mr. McCall:** Mr. Chairman?

**Mr. Chairman:** Mr. McCall?

**Mr. McCall:** What you are saying, Mr. Legal Advisor, is this is more like a protection than a fundance, is this correct?

**Mr. Legal Advisor:** Yes, Mr. Chairman.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** I hate to harp on an old theme but I



wonder if we could be assured that the regulations would actually have the consent of the disabled person in any minimumization of their wages or a maximumization of their hours of work et cetera?

**Mr. Legal Advisor:** I think they will always have the consent of the people as a group, but individual consent would be hard to give an assurance on, but as a group, certainly.

**Mr. Chairman:** Anything arising? Miss Millard?

**Ms. Millard:** Mr. Chairman, perhaps Mr. Legal Advisor could just expand on the phrase "a system of promotion of rehabilitation"? Mr. McCall seems to understand how it can assist a person to lose some rights but I can't understand that at this point.

**Mr. Legal Advisor:** I am sorry, I don't see that it occurred in this particular Ordinance, Mr. Chairman.

**Ms. Millard:** Oh that is, I am sorry, under the explanatory notes. In the Bill it reads "as part of their rehabilitation process"

**Mr. Legal Advisor:** Well it may be, perhaps Mr. Chairman, that we have a number of blind people and we may be seeking employers to employ these people in a sheltered occupation and the people who are organizing it may have to, in effect, promote a deal, to go out to the private sector and say, "if you agree to accept blind people who have been trained by us for specific occupations, we will do the following things". So they are promoting, as far as possible, the employment of people who require rehabilitation or a sheltered occupation. It is a deal that is actually going to be handled when the time arises.

Now, so far as the Territorial Government is concerned they will do their part equally with private employment, but basically you are attempting to make the people competitive in this competitive world.

**Mr. Chairman:** Miss Millard?

**Ms. Millard:** Mr. Chairman, I still can't understand how reducing their rights as a labourer, as a person in employment is really going to help. The Labour Standards Ordinance sections are hours of work, minimum wages, age restrictions, vacation pay, it seems to me that is quite a bit of protection that the disabled person should have rather than someone making a deal for them simply because they are blind or -- it seems to me rather incomprehensible.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman. Mr. McCall will probably shake his head at this too, but I still can't clear anything that says to exempt anybody - individual. And if you will clear up who they are going to exempt and why, then I think I may have a little better picture.

**Mr. Legal Advisor:** People who are being named as individuals or a group of individuals are the people who have perhaps one arm, one leg, one eye or no eyes, and

so forth. They are the people who will be exempt. They are the people who will be employed. So they're exempt from it. So there are provisions elsewhere in the Ordinance to exempt people from say, the length of time in a work week, to make an agreement with a group of employers with the consent of the people who are employed to work say, a 96-hour two-week period. Or certain periods where they intensively work during the Winter and relax in the Summer or vice versa.

These provisions have already built into exempt people at certain industries from certain provisions of the Ordinance.

Now this may be required as part of the scheme for attracting employers to employ these people in accordance with the scheme.

**Mr. Chairman:** Mr. McCall.

**Mr. McCall:** Yes I'd like to comment further, Mr. Chairman, as to what the Legal Advisor said in most areas, especially the area I work in, employees are very reluctant to employ handicapped people. And this provision in here I can see of more useful purpose than anything else. In order to encourage the employers to work. In most organized established industry you'll find it more or less is unionized. So they have added protection.

I have a number of employees like myself, with the company I have worked for, who are going through rehabilitation. Incentives are created by ourselves and the company. This I feel enhances it.

**Mr. Chairman:** Any further questions or comments? Is it clear?

**Some Members:** Clear.

**Mr. Chairman:** Preamble. "The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows:"

Title of Bill number 13. An Ordinance to Amend the Labour Standards Ordinance.

**Mr. Chairman:** I will then entertain a Motion.

**Hon. Mr. McIntyre:** I move that Bill number 13, An Ordinance to Amend Labour Standards Ordinance be reported out of Committee without amendment.

**Mr. Chairman:** Seconder?

**Mr. McCall:** I second that Mr. Chairman.

**Mr. Chairman:** It has been moved by Mr. McIntyre, seconded by Mr. McCall that Bill Number 13, entitled An Ordinance to Amend the Labour Standards Ordinance be reported out of Committee without amendment. Question?

**Some Members:** Question.

**Mr. Chairman:** Are we agreed?

**Some Members:** Agreed.



**Mr. Chairman:** The Motion is carried.

**Motion Carried**

**Mr. Chairman:** Is it the wish of this Committee that we recess in order to have a caucus this afternoon?

**Mr. Lang:** I move that Mr. Speaker do now resume the Chair.

**Mr. McCall:** I second that Mr. Chairman.

**Mr. Chairman:** It has been moved by Mr. Lang, seconded by Mr. McCall that Mr. Speaker do now resume the Chair. Question?

**Some Members:** Question.

**Mr. Chairman:** Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the Motion carried.

**Motion Carried**

Mr. Speaker resumes the Chair.

**Mr. Speaker:** At this time I will call the House to order.

May we have a report from the Chairman of Committees?

**Mr. Phelps:** Yes, Mr. Speaker, the Committee convened at 10:15 a.m. to consider Bills, Papers and Motions. It was moved by Mrs. Watson, seconded by Mr. McCall that Bill Number 17 entitled Custody of Federal Parole Violators Agreement Ordinance be reported out of Committee without amendment. That Motion was carried.

It was moved by Mrs. Watson, seconded by Mr. Berger that Bill number 18 entitled Supervision of Federal Parolees Agreement Ordinance be reported out of Committee without amendment. That Motion was carried.

It was moved by Mrs. Watson, seconded by Mr. Fleming that Bill number 21 entitled Court Worker Agreement Ordinance be reported out of Committee without amendment and that motion was carried.

It was moved by Mr. McCall seconded by Mr. Taylor that Bill number 23, entitled An Ordinance to Amend the Mining Safety Ordinance be reported out of Committee without amendment. That motion was carried.

It was moved by Mr. McKinnon, seconded by Mr.

Berger that Bill number 20 entitled An Ordinance to Amend the Taxation Ordinance be reported out of Committee without amendment and that was carried.

I can report progress on Bill number 16.

The Committee recessed at 12 noon and reconvened at 2:10 p.m.

We had as witnesses, Mr. Parker, Mrs. Brannigan and Mr. Putters. I can report progress on Bill number 2.

It was moved by Mr. McIntyre, seconded by Ms. Millard that Bill number 12 entitled An Ordinance to Amend the Rehabilitation Services Ordinance be reported out of Committee without amendment. That was carried.

It was moved by Mr. McIntyre, seconded by Mr. McCall that Bill number 13 entitled An Ordinance to Amend the Labour Standards Ordinance be reported out of Committee without amendment. That was carried.

It was moved by Mr. Lang, seconded by Mr. McCall and carried that Mr. Speaker do now resume the Chair.

**Mr. Speaker:** You have heard the report of the Chairman of Committees. Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** What is your further pleasure?

**Mr. Fleming:** Mr. Speaker I now move that we call it 5 o'clock.

**Mr. Speakr:** Is there a seconder?

**Ms. Millard:** I second that Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Hootalinqua, seconded by the Honourable Member from Ogilvie that we now call it 5 o'clock. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I declare that the Motion is carried.

**Motion Carried**

**Mr. Speaker:** This House now stands adjourned until 10:00 a.m. tomorrow morning.

**Adjourned**



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# The Yukon Legislative Assembly

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Number 15

2nd Session

23rd Legislature

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Debates & Proceedings

Tuesday, March 24, 1975

Speaker: The Honourable Donald Taylor







## The Yukon Legislative Assembly

Tuesday, March 25, 1975

Mr. Speaker reads Daily Prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call this House to order

### ROUTINE PROCEEDINGS

Mr. Speaker: We will proceed with the daily routine. Are there any documents or correspondence for tabling this morning?

Are there any reports of Committees?

Introduction of Bills?

Are there any Notices of Motion of Resolution? The Honourable member from Whitehorse Riverdale?

Mr. Phelps: Mr. Speaker, I'd like to give Notice of Motion, seconded by the Honourable Member from Watson Lake, re relocation of Northern Resources Offices.

Mr. Speaker: Are there any further Notices of Motion or Resolutions?

Are there any Notices of Motion for the Production of Papers?

We will then proceed to Orders of the Day.

### ORDERS OF THE DAY

Mr. Speaker: There being no orders standing on the order paper, no motions, we will now proceed to the question period.

Mr. Speaker: Madam Clerk, could you ascertain if Mr. Commissioner could attend the House at this time?

Madam Clerk Leaves Room

Mr. Speaker: I will declare a brief recess.

*Recess*

### QUESTION PERIOD

Mr. Speaker: At this time I will call the House to order. We have in attendance this morning Mr. Commissioner to assist us in our question period. Have you any questions?

The Honourable Member from Whitehorse Porter Creek.

#### *Question re: Sewage Lagoon In Porter Creek*

Mr. Lang: I have a written question for the Minister of Local Government. When will the sewage lagoon be constructed in Porter Creek and what will the financial arrangements be?

Mr. Speaker: Are there any further questions? The Honourable Member from Whitehorse Porter Creek.

#### *Question re: Costs Of Commissioner's Tour*

Mr. Lang: A written question for the Commissioner. I would like a financial breakdown in the overall costs of last year's Commissioner's tour.

Mr. Speaker: Are there any further question? Order please. Are there any further questions? The Honourable Member from Kluane.

Hon. Mrs. Watson: Mr. Speaker, I have a reply to the question that the Honourable Member from Porter Creek asked yesterday, a written question and a written reply.

The first part of the question: "What has taken place in relation to Crossroads in respect of (a), the lot that was to be set aside for their proposed building." The answer to that is as follows:

"The proposed building lot which Mr. Lang mentioned is presumably the Riverdale lot which was discussed with Crossroads Board by the Whitehorse City Council. Shortly after these discussions took place approval in principle was given to the Yukon Housing Corporation by the City Council to proceed with plans to develop a multi-housing project on this property. However at no time has the Territorial Government made any commitment to provide Crossroads with a specific building lot.

Before any commitment can be made by the Government to Crossroads to assist them in obtaining a suitable building site and possible funds for construction of a new building, the government feels obligated to explore what government buildings are available or will be available when the government vacates some of its existing offices and moves into the new Territorial Building. This investigation, which involves a thorough review of possible accommodation, has already been embarked upon, and Mr. VanNugt a member of the Board of Directors of Crossroads, was present when one such building, the Selwyn House was assessed. After the government's investigation is completed, the assessments of



possible accommodations that had been compiled will be presented to the Crossroads Board for their consideration."

(b) "What has taken place in relation to Crossroads with respect of the receiving home that was to be made available for the interim period."

"Presently the government is leasing Crossroads, the former girls' residence at 105 Hanson Street, and until arrangements can be completed for a permanent facility, is prepared to lease the children's group home at 502 Hoge Street to Crossroads. Father Kearns and one of the staff members of Crossroads have viewed a similar group home and have indicated that the accommodations would be suitable for their needs."

(c) "When will this information be put into writing for Crossroads so that they can formulate their plans!"

"Discussions have been held with members of the Board of Crossroads regarding provision of temporary accommodation for their treatment program and they are being advised of the availability of the Hoge Street building by letter."

Thank you Mr. Speaker.

Mr. Speaker: Are there any further questions this morning? Mr. Commissioner?

Mr. Commissioner: Mr. Speaker, I was asked yesterday by Councillor Whyard concerning CN Telecommunications centralized accounting system, that appears to be a departure from what they're presently doing.

I would advise and reply, Mr. Speaker that in January 1975, the area superintendent for CN Tel informed our Administration that their company was in the process of centralizing telephone accounting in Edmonton. We were informed that this would not create any inconvenience to customers in the payment of their accounts, and that there would be certain changes in bill investigations but any problem that might occur would be of a minor nature and could be remedied without much difficulty.

Although the transfer of Yukon telephone accounts to Edmonton has now been completed, this does not prevent customers from paying their telephone bills locally. Customers can continue to call at the CN Telecommunications office on Elliott Street to pay their telephone accounts or they may mail payment to Edmonton in a self addressed envelope which will be enclosed with their monthly telephone account or they may make payment at any chartered bank in their area.

Along with that, the question about a bank service charge, Mr. Speaker, that is something over which very obviously we have no control. If the banks make a service charge for this, I'm afraid that is another problem entirely. The main reason for transferring telephone accounts to Edmonton was to centralize the accounting for Whitehorse, Fort Nelson, Hay River, Yellowknife and Inuvik in Edmonton, where a staff and modern computerized equipment is available to adequately cope with the increased accounting activity and in order to develop a more efficient and less costly accounting operation.

The centralized accounting centre will also permit a more intensive and efficient ticket investigation. The investigation of long distance tolls and suspected fraud

calls constitute a large percentage of the accounting department's work and it had reached a point where this was beyond the capacity of the smaller northern offices to cope adequately with this work.

The loss of revenue because of fraud calls had increased to a point where it was necessary to develop more efficient patterns of investigation.

As a result of the transfer of telephone accounting from Yukon to Edmonton, the local office has reduced clerical staff by five. However these employees have been given the opportunity of taking other positions within the local operation and have also been offered the opportunity of transferring to the centralized accounting service in Edmonton.

Mr. Speaker: Are there any further questions?

I would like to thank Mr. Commissioner for attending our question period this morning and we will now proceed to processing of Public Bills.

#### PUBLIC BILLS

Mr. Speaker: What is your pleasure?

#### Bill Number 17, Third Reading

The Honourable Member from Kluane.

Hon. Mrs. Watson: Mr. Speaker, I would move, seconded by the Honourable Member from Mayo that Bill No 17 be given third reading at this time.

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable member from Mayo, that Bill No 3 entitled Custody of Federal Parole Violators Agreement Ordinance be given third reading. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that the motion is carried.

#### Motion Carried

Mr. Speaker: Are you prepared to adopt the title to the Bill?

Hon. Mrs. Watson: Yes, Mr. Speaker, I beg to move, seconded by the Honourable Member from Mayo that the title to Bill No 17 be adopted as written.

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that the title to Bill No 17, namely, Custody of Federal Parole Violators Agreement Ordinance be adopted as written. Are you prepared for the question?

Some Members: Question.



**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the motion is carried and that Bill No 17 has passed this House.

*Motion Carried*

*Bill Number 18, Third Reading*

**Hon. Mrs. Watson:** Mr. Speaker, I would move, seconded by the Honourable Member from Mayo, for leave that Bill No 18 be given third reading at this time.

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Kluane, seconded by Honourable Member from Mayo, that Bill No 18, Supervision of Federal Parolees Agreement Ordinance be given third reading at this time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I should declare that the motion is carried.

*Motion Carried*

**Mr. Speaker:** Are you prepared to adopt the title to the Bill?

**Hon. Mrs. Watson:** Yes, Mr. Speaker, I would move, seconded by the Honourable Member from Mayo that the title to Bill No 18 be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill No 18, Supervision of Federal Parolees Agreement Ordinance be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the motion is carried.

*Motion Carried*

*Bill Number 21, Third Reading*

**Hon. Mrs. Watson:** Mr. Speaker, I would move, seconded by the Honourable Member from Mayo that Bill No 21 be given third reading at this time.

**Mr. Speaker:** It has been moved by the Honourable

Member from Kluane, seconded by the Honourable Member from Mayo that Bill No 21, Court Worker Agreement Ordinance be given third reading at this time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the motion is carried.

*Motion Carried*

**Mr. Speaker:** Are you prepared to adopt the title for the Bill?

**Hon. Mrs. Watson:** Yes, Mr. Speaker, I would move, seconded by the Honourable Member from Mayo that the title to Bill No 21 be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo, that Bill No 21, Court Worker Agreement Ordinance, or that the title to Bill No 21, Court Worker Agreement Ordinance be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the motion is carried and that Bill No 21 has passed this House.

*Motion Carried*

**Mr. Speaker:** We have now Member's Bill Number 23. What is your pleasure? The Honourable Member from Pelly?

*Bill Number 23, Third Reading*

**Mr. McCall:** Mr. Speaker, I move, seconded by the Honourable Member from Klondike that Bill 23 be given a Third Reading at this time.

**Mr. Speaker:** It has been moved by the Honourable Member from Pelly River, seconded by the Honourable Member from Klondike that Bill Number 23, namely, An Ordinance to Amend the Mining Safety Ordinance be given third reading at this time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

*Motion Carried*



**Mr. Speaker:** Are you prepared to adopt the title to the Bill.

**Mr. McCall:** Mr. Speaker, I move seconded by the Honourable Member from Klondike that the title An Ordinance to Amend the Mining Safety Ordinance be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Pelly River, seconded by the Honourable Member from Klondike that the title to Bill Number 23, An Ordinance to Amend the Mining Safety Ordinance be adopted as written. Are you prepared for the question?

**Some Members:** Question

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried.

*Motion Carried*

**Mr. Speaker:** Bill 23 has passed this House.

**Hon. Mr. McKinnon:** Mr. Speaker, I move, seconded by the Honourable Member from Mayo that Bill number 20 An Ordinance to Amend the Taxation Ordinance be given Third Reading.

*Bill Number 20, Third Reading.*

**Mr. Speaker:** That was seconded by the Honourable Member from Mayo?

**Hon. Mr. McKinnon:** Yes, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo that Bill number 20, An Ordinance to Amend the Taxation Ordinance be given Third Reading at this time.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Chairman:** Are you agreed?

**Some Members:** Agreed?

**Mr. Speaker:** I shall declare the Motion as carried.

*Motion Carried*

**Mr. Speaker:** Are you prepared to adopt the title to the Bill?

**Hon. Mr. McKinnon:** I move, seconded by the Honourable Member from Mayo that the title to Bill Number 20 namely, An Ordinance to Amend the Taxation Ordinance be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo that the title to Bill Number 20, An Ordinance to Amend the Taxation Ordinance be adopted as written.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

*Motion Carried*

**Mr. Speaker:** Bill Number 20 has passed this House.

**Hon. Mr. McIntyre:** Mr. Speaker, I move, seconded by the Honourable Member from Kluane that Bill Number 12, An Ordinance to Amend the Rehabilitation Services Ordinance be now read a third Time.

*Bill Number 12 Third Reading*

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane that Bill Number 12, An Ordinance to Amend the Rehabilitation Services Ordinance be given Third Reading at this time.

Are you prepared for the Question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion carried.

*Motion Carried*

**Mr. Speaker:** Are you prepared to adopt the title to the Bill.

**Hon. Mr. McIntyre:** Yes, Mr. Speaker, I move seconded by the Honourable Member from Kluane, that the title to Bill Number 12, An Ordinance to Amend the Rehabilitation Services Ordinance be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that the title to Bill Number 12, namely, An Ordinance to Amend the Rehabilitation Services Ordinance be adopted as written.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion carried.



**Motion Carried**

**Mr. Speaker:** Bill Number 12 has passed this House.

**Bill Number 13, Third Reading.**

**Hon. Mr. McIntyre:** Mr. Speaker, I move, seconded by the Honourable Member from Kluane that Bill Number 13, An Ordinance to Amend the Labour Standards Ordinance be now read a Third Time.

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane that Bill Number 13, entitled an Ordinance to Amend the Labour Standards Ordinance be read a Third Time. Are you prepared for the question?

**Some Members:** Question

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** Are you prepared to adopt the title to Bill Number 13?

**Hon. Mr. McIntyre:** Yes, Mr. Speaker. I move, seconded by the Honourable Member from Kluane that the title to Bill Number 13, An Ordinance to Amend the Labour Standards Ordinance be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that that title to Bill Number 13, namely, An Ordinance to Amend the Labour Standard Ordinance be adopted as written.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed.

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the Motion is carried.

**Motion Carried**

**Mr. Speaker:** Bill Number 13 has passed this House. What is your further pleasure?

**Mr. Lang:** Mr. Speaker, I move that Mr. Speaker do now leave the Chair and the House resolve in the Committee of the Whole for the purpose of considering Bill, Sessional Papers and Motions.

**Mr. McCall:** I will second that Mr. Speaker.

**Mr. Speaker:** It have been moved by the

Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Pelly River that Mr. Speaker do now leave the Chair and the House resolve in the Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I declare the Motion as carried.

**Motion Carried**

**Mr. Speaker:** The Honourable Member from Whitehorse Riverdale will take the Chair in the Committee of the Whole.

Mr. Speaker leaves the Chair.

**COMMITTEE OF THE WHOLE**

**Mr. Chairman:** I will call the Committee to order and declare a ten minute recess.

**Recess**

**Mr. Chairman:** I will now call the Committee to order and I understand that we have some of the Bills with amendments, ready to puruse. And so I feel that we should have, invite Mr. Miller to attend as witness and proceed through the -- those Bills, we can deal with Sessional Paper No 2 after that is finished.

Do I have agreement from the Honourable Members that we invite Mr. Miller?

**Some Members:** Agreed.

**Mr. Chairman:** Madam Clerk, would you please invite him.

Mrs. Watson, do you have some papers to be handed out.

**Hon. Mrs. Watson:** Yes, Mr. Chairman.

**Mr. Chairman:** That's No 8.

**Hon. Mrs. Watson:** Yes.

**Mr. Chairman:** We'll carry on then with the one amendment to Bill No 6. And that reads, --is respect to Section 4(1)(d), and it is proposed that this be amended to now read "(d) maintenance of a child conceived and born as a result of rape."

Mr. Taylor, should we have a motion on this amendment?

**Hon. Mr. Taylor:** Mr. Chairman, perhaps the Minister involved would be prepared to move the appropriate amendment.

**Mr. Chairman:** Mrs. Watson?



Hon. Mrs. Watson: Mr. Chairman, I'm sorry, I wasn't able to hear the Honourable Member.

Mr. Chairman: I'm wondering whether we could have a motion on this particular amendment.

Hon. Mrs. Watson: Mr. Chairman, I would move that Section No 4, subsection 1, paragraph (d) be amended so the word "born" to read "conceived and born."

Mr. Chairman: It has been moved by Mrs. Watson and seconded by Mr. McIntyre that Section 4(1)(d) of Bill No 6 be amended by deleting the word "born" and inserting in its place the words "conceived and born". Is there any discussion?

Are we ready for the question?

Some Members: Question.

Mr. Chairman: Is it agreed?

Some Members: Agreed.

Mr. Chairman: I declare the motion carried.

*Motion Carried*

Mr. Chairman: I will proceed to the preamble of that bill, "The Commissioner of the Yukon Territory, by and with the advice and consent of the Council of the said Territory, enacts as follows:" And the title of Bill No 6, Compensation for the Victims of Crime Ordinance. Are we clear?

Some Members: Clear.

Mr. Chairman: I'll entertain a motion then.

Hon. Mrs. Watson: Mr. Chairman, I would move that Bill No 6, Compensation for the Victims of Crime Ordinance be moved out of Committee as amended.

Hon. Mr. McIntyre: I second the motion.

Mr. Chairman: It has been moved by Mrs. Watson, seconded by Mr. McIntyre that Bill No. 6 entitled Compensation for the Victims of Crime Ordinance be moved out of the Committee as amended.

Hon. Mr. Taylor: Mr. Chairman.

Mr. Chairman: Yes.

Hon. Mr. Taylor: One possible notation is that it should read reported out of Committee, it's not possible to move anything out.

Mr. Chairman: Thank you Mr. Taylor. Are you ready for the question?

Some Members: Question.

Mr. Chairman: Are we agreed?

Some Members: Agreed.

Mr. Chairman: I declare the motion carried.

*Motion Carried*

Mr. Chairman: Do you have some amendments on Bill 14, Mrs. Watson?

Hon. Mr. McKinnon: Mr. Chairman, I have amendments to the Government Employee Housing Plan Ordinance, Bill No. 14 if the Committee would like copies of them.

Mr. Chairman: Yes please, Mr. McKinnon.

Would you like a short recess to consider these amendments? And this bill.

One reason I'm suggesting this is that I'd like to look through the Ordinance again myself. We just received these amendments. I'll declare a five minute recess.

*Recess*

Mr. Chairman: I'll call the Committee to order and we're dealing with amendments to Bill No. 14, the first amendment pertains to Section 2, "employee" means a person employed in the Public Service of the Territory appointed pursuant to the Public Service Ordinance or School Ordinance, but does not include."

You'll note that the words, "who is a head of a household" have been deleted in the wisdom of the administration. Are we agreed on that amendment?

We'll move on to the next amendment, I would entertain a motion for the amendments as a whole when we finish. That deals with Section 3, subsection 2, which we'll now read, "Where an employee dies, his widow or widower or such other person as may be entitled to the housing unit, on the death of the employee is eligible for the benefits of the plan." Is that agreed?

Some Members: Agreed.

Mr. Chairman: And there's another amendment which they haven't given us and this deals with Section 1, and involves transposing -- pardon me, Section 3, subsection 1, and involves transposing Section 3, subsection 3 in effect to subsection 1 and what would be done is to add the letter "g". and after the letter "g", come the words, "transferred from one community to another community."

Now in order for this to make sense I'd better read from 3, subsection 1(e) down to the new proposed subsection g, "(e) is laid off by the employer," the word "or" to be deleted there. "(f) retired for ill health by the employer, or (g) transferred from one community to another community."

Mr. Chairman: Mr. McIntyre.

Hon. Mr. McIntyre: It reads "is transferred"

Mr. Chairman: Is, very well. We'll try that again. (g) is transferred from one community to another community.

The reason for this is that the old sub 3, would allow every employee, even one who had not been in service



for a continuous two years, to become eligible under the plan. Is that agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Is it agreed further that the Section 3 be amended further by deleting subsection 3 be amended further by deleting subsection 3 in its entirety.

**Some Members:** Agreed.

**Mr. Chairman:** I will ask for a motion, Mr. Taylor?

**Hon. Mr. McKinnon:** Mr. Chairman, I move that the amendments to Bill 14 as read from the Chair be now agreed to.

**Mr. Chairman:** Do we have a seconder?

**Hon. Mrs. Watson:** I second that.

**Mr. McCall:** I second that, Mr. Chairman

**Mr. Chairman:** That was a tie and in the event of a tie, I always go for the lady.

It has been moved by Mr. McKinnon, seconded by Mrs. Watson that the amendment to Bill No. 14 as read from the Chair be now agreed to. Question?

**Some Members:** Question.

**Mr. Chairman:** Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the motion carried.

**Motion Carried**

**Mr. Chairman:** Now I understand that Mrs. Whyard would like to have an opportunity to make some further comments on this Bill in Committee before it is reported out of Committee as amended. So, if the Honourable Members agree, we could delay that motion until tomorrow morning. Are you all agreed?

**Some Members:** Agreed.

**Mr. Chairman:** We now turn to, I suspect Bill 19. Do we have some amendments on that, Mr. McKinnon?

**Hon. Mr. McKinnon:** Yes, Mr. Chairman, if I could ask the Clerk to help me distribute them to members. They're quite extensive, Heavy.

**Mr. Chairman:** Now again, these proposed amendments have been more or less sprung on the Members. Do you want a five minute recess to read through the amendments and compare..

I declare a five minute recess.

**Recess**

**Mr. Chairman:** I will call the Committee to Order. What I propose to do is to read through the amend-

ments and then to entertain a general Motion, like the Motion that was put forth in the last Bill.

The first amendment, Section 2, "piped sewer system" includes sewage treatment facilities and equipment, sewage lift stations, trunk and force mains, buildings whose principal use is to house sewage treatment equipment, land required for plant, but does not include collection mains."

Is that clear?

**Some Members:** Clear.

**Mr. Chairman:** Is it agreed?

**Some Members:** Agreed.

**Mr. Chairman:** "Unorganized area means an area of the Territory designed as an unorganized area pursuant to section 61."

Agreed?

**Mr. Legal Advisor:** There is an error in that. It should be designated, Mr. Chairman.

**Mr. Chairman:** We are agreed with that correction?

**Some Members:** Agreed.

**Mr. Chairman:** Section 10, subsection 2, "The Commissioner shall include the average per foot cost of the construction of a sewer collector main or a water distribution main in the Territory in the previous year."

Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** 19, subsection 3, "The amount payable by the Commissioner pursuant to subsection (1) shall be adjusted annually by regulation at the commencement of each financial year by a percentage in accordance with changes in the input index for non-residential construction for the previous year as described in the Statistics Canada publication "Prices and Price Indexes" catalogue number 62-002 using the prices fixed in subsection (1) as the base figures."

Agreed?

**Some Members:** Agreed.

**Mr. Legal Advisor:** One Point. I circulated two copies of this particular index this morning if Members wish to actually see it.

**Mr. Chairman:** Thank you, Mr. Legal Advisor. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, my problem is -- in this section, we refer to the commencement of each financial year, and back in section 10(2), I have a note saying end of calendar year. Were we to include that, or is that an amendment, rather than the financial year. The Commissioner shall calculate the average per foot cost at the end of calendar year. Otherwise the section doesn't stipulate when and this does.



**Mr. Legal Advisor:** Mr. Chairman, with respect might I point out that the construction season is incorporated in a year and the results will be known by the end of the year, I would think. In that regard I doubt that an amendment is required, perhaps.

**Mr. Chairman:** Thank you. Anything arising?

**Some Members:** Clear.

**Mr. Chairman:** Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Section 39 subsection 1. "The Commissioner may pay the approved cost of arterial roads and collector roads in a local improvement district."

Agreed?

**Some Members:** Agreed.

**Hon. Mr. Taylor:** One question before we leave that Mr. Chairman.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** What was the reason for deleting "highways"?

**Hon. Mr. McKinnon:** It is superfluous Mr. Chairman, the Commissioner does pay the total cost of any highways in the Territory.

**Hon. Mr. Taylor:** Thanks. Agreed.

**Mr. Chairman:** Section 45 subsection 3, "The amounts payable by the Commissioner pursuant to subsection (1) shall be adjusted annually by regulation at the commencement of each financial year by a percentage in accordance with changes to the input Index for non-residential construction for the previous year as described in the Statistics Canada publication "Prices and Price Indexes" catalogue number 62-002 using the prices fixed in subsection (1) as the base figure." Agreed?

**Mr. Chairman:** Section 57, subsection 1. "Where the Board becomes the owner of any building constructed, reconstructed or purchased pursuant to a payment, pursuant to Section 45, and the user charges agreed on between the trustees and the Commissioner are insufficient in any year to meet the costs of heating, lighting and maintenance of the building, the Commissioner shall pay the insufficiency and impose an annual levy not exceeding two mills on the assessment of every property in the district, in respect of each building in the ensuing year."

**Hon. Mr. McKinnon:** Mr. Chairman, there should be a further amendment to Section 57(1), it should read, "The Commissioner shall pay the insufficiency and impose a levy not exceeding two mills." Not an annual, but a levy.

**Mr. Chairman:** Can you explain the reason for that, Mr. McKinnon?

**Hon. Mr. McKinnon:** Yes, Mr. Chairman, the reason of the section is of course, that the building has insufficient users charges and there is a loss, then the Commissioner in the ensuing year after the loss is incurred, imposes a levy not exceeding two mills on the assessment of every property, to make up the insufficiency in the user charges, in that ensuing year the members running the building and the local government officials get together and decide what are the user charges that are going to provide for the operation and maintenance of the building. If you leave it as an annual levy, it could come about that even though the charges are paid and that the operating expenses have been made that the Commissioner could keep the annual levy going, even though the cost of the operation and maintenance of the building has been relieved through the imposition of the two mill levy.

**Mr. Chairman:** Thank you, anything arising? Are we agreed on the amendment as amended?

**Some Members:** Agreed.

**Mr. Chairman:** Section 60 is to be deleted entirely, is that correct ?

**Hon. Mr. McKinnon:** Yes, Mr. Chairman, this is relatively complicated amendment. You will see that section 60 and Section 77 both are asked to be deleted in their entirety and replaced by a new section which is Section 91. Mr. Chairman, the intent of Section 60 is to ensure that a sewage education unit visit each local improvement district twice a year. That's where there's not a piped sewer system or where Local Government has not provided a sewage education unit on a permanent basis. The intent of Section 77 is identical except that it applies to unorganized areas. Both these sections are replaced by a new section 91 which states, Mr. Chairman, in Section 91, in the general section, that in these areas where there is not this education unit that the Commissioner shall provide two annual visits by the sewage education unit to every community where such services are not being provided under Section 87 or Section 90 or by a locally based private operator and make a charge for this service at a rate uniform throughout the Territory.

I think Mr. Chairman that it cleans up the provisions of the Ordinance quite nicely, with the general section.

**Mr. Chairman:** Thank you Mr. McKinnon. Anything arising?

Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I would point out that this means that all the remaining sections will have to be renumbered accordingly. Is that agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Now, Section 62(1) and which section will be numbered accordingly. The following amendment" (1) the Commissioner may pay the cost of an illuminated outdoor skating rink together with a



heated changing room.

**Hon. Mr. McKinnon:** Mr. Chairman, there was some discussion whether we were talking about the heated changing room being illuminated or whether it was the outdoor skating rink and we just changed the wording to make sure that the language would be understood, that we were talking about the outdoor skating rink. And thus programming had a lot of fun with lit, illuminated, lighted or lighting, that's the word that we came up with, at any rate, to try and make it absolutely clear what we were talking about.

**Mr. Chairman:** Thank you, Mr. McKinnon. It's agreed is it?

**Some Members:** Agreed.

**Mr. Chairman:** What is now Section 63(1) to be renumbered accordingly. "The Commissioner may pay the approved cost of building a community social and recreational facility, in an unorganized area and recover an amount of not less than 10 per cent of the costs pursuant to Section 65" I'm wondering whether or not that shouldn't be amended now to read Section 64.

**Hon. Mr. McKinnon:** Mr. Chairman, we've already agreed that the sections after Section 60 would be renumbered accordingly. And as long as we've agreed to that, in the amendments, I think that we can give the final draft of the Ordinance in its properly numbered form.

**Mr. Chairman:** That's agreed is it?

**Some Members:** Agreed.

**Mr. Chairman:** What is now Section 64(1) (c) "Swimming pool (enclosed for summer use) \$30,000." Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** 64, subsection 3, "The amounts to be approved by the Commissioner pursuant to subsection (1) shall be adjusted annually by regulation at the commencement of each financial year by a percentage in accordance with the changes in the input index for non residential construction for the previous year as described in the statistics Canada Publication, "Prices and Price Indexes," catalogue number 62-002, using the prices fixed in subsection 1, as the base figure.

**Mr. Chairman:** Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** That is now 74(1), "Where the Commissioner becomes the owner of any building constructed, reconstructed or purchased pursuant to a payment pursuant to Section 63 and the user charges agreed on between an organization representative of the area and the Commissioner are insufficient in any year to meet the costs of heating, lighting and maintenance of the building, the Commissioner shall pay the insufficiency and impose a levy not exceeding two

mills on the assessment of every property in the area in respect of each such building in the ensuing year." Is that agreed?

**Some Members:** Agreed.

**Mr. Chairman:** What is now Section 77 to be deleted, agreed?

Same reason as the deletion of 60. Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Section 84(2)(b) "\$1,000.00".

**Hon. Mr. McKinnon:** This is rather interesting, nobody would admit the responsibility from where the \$300 came from, so it was relatively easy to get it up to a thousand dollars. It would mean, Mr. Chairman, that Whitehorse could have two and possibly three cemeteries eligible depending if the Indian cemetery were maintained by the city and Dawson would have three cemeteries eligible, and I'm informed that Faro isn't eligible because they do not have a cemetery because no one can afford to die there, if my information is correct, Mr. Chairman.

**Mr. McCall:** That's correct, Mr. Chairman.

**Mr. Chairman:** Section 91. Subheading, "General, The Commissioner shall provide two annual visits by a sewage education unit to every community where such services are not being provided under Section 87 or Section 90, or by a locally based private operator and make a charge for this service at a rate uniform throughout the Territory."

Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Sections 91 to 109 to be renumbered accordingly. Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Section 94, I note that it says now 95(1) but it will be actually 93(1) with the deletion of the other two sections. 94(1) then. "Where a by-law proposing an expenditure is submitted to the taxpayers pursuant to the Municipal Ordinance, and is rejected by the taxpayers, the Commissioner shall pay to the municipality, one half of the cost incurred by the municipality in respect of the project planning or consultants' fees."

Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Section 99(1). "Where a capital project has been approved by the Commissioner pursuant to this Ordinance, the Commissioner shall pay the portion of the costs agreed upon to the Municipality in installments on evidence of the payment by the Municipality in respect of the work."

**Hon. Mr. Taylor:** Mr. Chairman.

**Mr. Chairman:** Mr. Taylor.



Hon. Mr. Taylor: Mr. Chairman, just -- I wonder if we could have a brief explanation of why the words "the final payment shall be made in full" were deleted?

Hon. Mr. McKinnon: Mr. Chairman, when we got back to the legislative programming we were amazed that no one had picked up that beautiful non sequitor "And the final payment shall be made in full", it was just bad drafting so we eliminated it.

Mr. Chairman: Okay.  
Section 103(1). We agreed on that last one?

Some Members: Agreed.

Mr. Chairman: Section 103(1). "When a capital project has been approved (a) the work may be carried out by the Commissioner and on completion shall be turned over to the Board for operation and maintenance; or (b) where it is a project for the construction of a facility pursuant to Section 45, the Board may construct the project in accordance with approved plans and specifications."  
Agreed?

Some Members: Agreed.

Mr. Chairman: Section 106 (1) "Where an application has been approved (a) the Commissioner may plan and carry out the project including its design, inspection and the acquisition of land for the project or (b) where it is a project for construction of a facility pursuant to Section 64, a community organization may construct the project in accordance with approved plans and specifications." Agreed?

Some Members: Agreed.

Mr. Chairman: Mr. McKinnon, can you move substantially the same motion that we had on the last one.

Hon. Mr. McKinnon: Yes, Mr. Chairman, I would move that the amendments to Bill No. 19 as read from the Chair be now agreed to.

Mr. Chairman: Do we have a seconder?

Mr. Berger: I second it.

Mr. Chairman: It has been moved by Mr. McKinnon, seconded by Mr. Berger that the amendments to Bill No. 19 as read from the Chair be now agreed to. Are you ready for the question?

Some Members: Question.

Mr. Chairman: Are we agreed?

Some Members: Agreed.

Mr. Chairman: I declare the motion carried.

*Motion Carried*

Mr. Chairman: May we then have a motion on the Bill.

Hon. Mr. McKinnon: Mr. Chairman--

Mr. Chairman: Oh, preamble, right.  
Sorry, Mr. McKinnon.

Mr. Chairman: The preamble. "The Commissioner of the Yukon Territory, by and with the advice and consent of the said Territory, enacts as follows:"

The title of Bill Number 19 Community Assistance Ordinance.

Clear?

Some Members: Clear.

Mr. Chairman: The chair will now entertain a Motion.

Hon. Mr. McKinnon: Mr. Chairman, I would move Bill Number 19 out of Committee as amended.

Mr. Chairman: Seconder?

Mr. Fleming: I second that Motion, Mr. Chairmah.

Mr. Chairman: It has been moved by Mr. McKinnon, seconded by Mr. Fleming that Bill Number 19 entitled Community Assistance Program be reported out of Committee as amended.  
Question?

Some Members: Question.

Mr. Chairman: Agreed?

Some Members: Agreed.

Mr. Chairman: I declare the Motion carried.

*Motion Carried*

Mr. Chairman: Just for the record, I read the Motion incorrectly, I said Community Assistance Program, it is Community Assistance Ordinance.

That concludes the amendments, I gather, that we have for this morning, is that correct? Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I wonder if the Legal Advisor has anything to report on the telex that he sent to the Solicitor-General regarding Bill Number 12?

Mr. Legal Advisor: No, Mr. Chairman. Yesterday, shortly after lunch I sent a telegram to the -- Mr. Roger Tasse the Deputy Minister of the Department of the Solicitor-General with a copy to the Canadian Director of Correction Service and asked them for input into this particular problem and would they please comment on whether or not they could or should amend the agreement and the Ordinance to suit and I told them that the House was in session and we were discussing the Bill currently and would they please expedite their reply. And we haven't had a reply. I haven't been down to my office since 10:00 as of the last knowledge.



we've had no reply.

**Mr. Chairman:** Thank you Mr. Legal Advisor. Is it the members wish to turn to Sessional Paper Number 2 at this time?

Mr. Miller, you may be excused, thank you.

The Honourable Members have had a chance to peruse through the Sessional Paper in detail and to discuss some of the aspects of it with other Honourable Members. Do we have a motion?

**Hon. Mr. Taylor:** Yes, Mr. Speaker, in discussing this with other Members, and amongst ourselves, I would now propose a motion dealing with Sessional Paper Number 2 as follows: That the number of members to hold office on (a) recreation and amateur sports committee (b) historic sites and monuments board and (c) the Yukon Tourist Advisory Council be fixed as follows: And that one member be appointed to each Board or Council by the Commissioner on the recommendation in writing of each Member of this House and that the Member so appointed hold office until after the election of the next House unless such person appointed resigns prior to that time in which case the successor should be appointed by the Commissioner on the recommendation of the member of the constituency concerned. This is seconded by the Honourable Member from Hootalinqua, Mr. Fleming.

**Mr. Chairman:** Thank you. It has been moved by Mr. Taylor, and seconded by Mr. Fleming, re Sessional Paper Number 2, that the number of Members to hold office on (a) recreation and amateur sports committee, (b) Historic sites and Monuments Board and (c) the Yukon Tourist Advisory Council, be fixed at 12 and that one member be appointed to each Board or Council by the Commissioner on the recommendation in writing of each Member of this House and that the member so appointed hold office until after the election of the next House, unless such person appointed resigns prior to that time, in which case the successor should be appointed by the Commissioner on the recommendation of the member of the constituency concerned. Is there any discussion? Dr. Hibberd?

**Dr. Hibberd:** A simple point, Mr. Chairman, I think I had already proposed a motion and that was still before us. If I could be permitted to withdraw that motion.

**Mr. Chairman:** Yes, Dr. Hibberd, you're right. Thank you. Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman--

**Mr. Chairman:** Yes, can we have a seconder for the withdrawal of the motion.

**Hon. Mr. Taylor:** Mr. Chairman, possibly just to clear up the procedural aspects of this situation, if a motion has been placed before the Committee and has been read from the Chair of course, it becomes the property of the Committee and in order to withdraw the mover must ask for permission to withdraw as must the seconder and if both should agree, then the House, the Committee should be asked if they agree,

and if this is the case the motion is then considered withdrawn.

**Mr. Chairman:** Thank you Mr. Taylor. Who is the seconder of your motion, Dr. Hibberd?

**Mrs. Whyard:** Mr. Chairman, if I seconded the motion, I'm happy to withdraw that.

**Mr. Chairman:** Thank you, Mrs. Whyard. Are we agreed that the motion be withdrawn?

**Some Members:** Agreed.

**Mr. Chairman:** I declare it withdrawn. Can we now proceed with this motion without reading it a second time? Are there any comments? Or debate? Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, has it been seconded?

**Mr. Chairman:** Yes.

**Hon. Mrs. Watson:** There is one thing that I would like clarification on, and that is the term of office of the Committees that you are suggesting and you were saying after the next Territorial election. I think it leaves quite a grey area there, how soon after or wouldn't it be better to specify for the next three years or the next four years, then there is a continuity in the Committees.

**Hon. Mr. Taylor:** Probably praising the Motion I haven't made it abundantly clear I did think on that one this morning. It is intended to mean, for the record, that the Members of these Committees having been appointed by Members of this House will serve on a continuous basis and will continue to serve until the next House determines their reappointment, or indeed, their rejection from the Committees. It is intended in this Motion to provide the continuity desired by the Honourable Members.

**Mr. Chairman:** Thank you. Anything further? Are we ready for the question?

**Some Members:** Question.

**Mr. Chairman:** Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the Motion carried.

*Motion Carried*

**Mr. Chairman:** Do we require a Motion to carry this out of Committee, Mr. Taylor?

**Hon. Mr. Taylor:** No, it is just reported.

**Mr. Chairman:** That being the case I will declare a recess until 2:00 p.m.

**Hon. Mr. Taylor:** Possibly before we recess Mr.



Chairman, I would like to indicate to you and the Committee, at this time, in relation to Sessional Paper Number 3 that many of the Members have indicated, in private discussion, that they still would like further time to consider the important decisions requested in Sessional Paper Number 3 respecting the Yukon Territory Water Board.

Perhaps it would be wise at this time to suggest that the whole matter be left to die in Committee and taken up again at the next sitting of the House.

Mr. Chairman: Thank you, Mr. Taylor. Is that agreed by the Members?

Some Members: Agreed.

Mr. Chairman: May I declare a recess then until 2:00 p.m.

**Recess**

Mr. Chairman: I will call the Committee to order. I understand that Mr. Gillespie has certain questions he would like to give answers to, which relate to Bill 2, which I propose we commence our proceedings with. So I would like to know whether or not it's agreed by the Honourable Members that we invite Mr. Gillespie to appear before us a witness.

Some Members: Agreed.

Mr. Chairman: I understand you have certain answers to questions you'd like to give.

Mr. Gillespie: Thank you Mr. Chairman. I was concerned that Council might end this current session before I had a chance to answer some of the questions put during the course of the last couple of weeks and I appreciate this opportunity to give them now.

The first one relates to the Bill entitled Compensation for Victims of Crime Ordinance and the question was, which provinces have this legislation, the answer is that the NWT and all provinces except Nova Scotia which has a Bill before its legislature now and Prince Edward Island which does not. All the other provinces except these two have such legislation.

Another question put I believe by Mr. Fleming, who questioned when no affidavit is required to renew driver's licenses, why is one required for a liquor cafe and other licenses. That is the renewal of these licenses.

Mr. Fleming noted the difficulty in some small communities that operators have been getting to a J.P. or other person who can sign an affidavit.

The answer is that many operators propose or make in fact, structural alterations, make changes in ownership or management, revise hours when they are open or in some other way, affect the basis upon which a license renewal is issued. In short, the information contained in the original license application is no longer accurate in all respects and a new affidavit is therefore needed.

Affidavits can be signed by Commissioners of Oaths, Justices of the Peace and Notaries Public for a small fee. They may also be obtained from the RCM

Police and liquor vendors free of charge. Most high-way licensees travel to a community where these services are available, at least once between the time they receive the application and when it must be returned early in the calendar year. I don't think this is too onerous an imposition, Mr. Chairman, but some operators may not be aware of the choice of sources there are for obtaining affidavits.

Another question, do we have control over the levels set for sport fishing license fees and if so, when did YTG acquire this control. The fee schedule-- this is the answer, the fee schedule is set in regulations under the Fisheries Act, by the Department of Fisheries. The Yukon Territorial Government, however, is consulted before changes are made to the regulation. And since April 1, 1972, the Territorial Government has issued the sport fishing licenses as provided enforcement as required, and has retained the revenue.

Mr. Chairman: Mr. McIntyre.

Hon. Mr. McIntyre: I'd just like to call Mr. Gillespie's attention to the fact that there are no Commissioners for Oaths in the Yukon Territory at the present time, except Notaries Public who are ex officio, but there is no such an appointment as a Commissioner for Oaths, distinct from being a Notary Public.

Mr. Chairman: That's correct.

Mr. Gillespie: I stand corrected, Mr. Chairman.

Finally, this is a comment rather than an answer to a motion put by the Member from Whitehorse West, that the Motor Vehicles Ordinance be amended to include mandatory medical examinations for drivers over the age of 70. I would just like to say, Mr. Chairman, that we are very actively looking at this and consider it to be a very good suggestion, but we'll be coming back with a conclusion to that at some point later in this year.

Mr. Chairman: Thank you, Mr. Gillespie, is there any comments or questions arising from these answers. Mr. McIntyre?

Hon. Mr. McIntyre: Mr. Chairman, I'd like to make a comment regarding these application forms which require an affidavit. Now the Income Tax Act does not require a person to swear an affidavit to the accuracy of their Income Tax Return. The penalty is otherwise provided. The same thing will be applied to the new Canada Minerals Act when it comes into effect, because it's been found that the number of affidavits that are being taken in the Territory at the present time under the Mining Acts and other Territorial legislation, has made an affidavit almost meaningless. And that there is far more importance attached to a certification of a document, with the penalties provided, for giving false information within the document itself, than there is in taking an affidavit.

Mr. Chairman: Thank you, Mr. McIntyre. Mr. Fleming.

Mr. Fleming: Mr. Chairman, I would support the



member from Mayo also in his statement and also, I don't know, as far as the question I did ask, I know it was answered, but I already knew all these things. But there are many places where there are no RCMP and as for the people on the highway going to centres and so forth and so on, that is their own prerogative. It's not a necessity. They do so only, sometimes for these things and as far as it being said that the car license or a driver's license and so forth and so on, isn't changed maybe, but I might change my car, but I still go down and just pick up a license, the same thing. I can't quite see the difference in it at all myself.

**Mr. Chairman:** Thank you, Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I wonder if I could ask Mr. Gillespie a question. Are the Territorial agents empowered to -- are the Notary Publics, are they empowered to verify some of these documents?

**Mr. Gillespie:** Mr. Chairman, my information is that they are empowered to verify these documents.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I'm wondering, are the -- in fact, are the RCMP and the territorial agents and this type of person, are they ex officio notaries, because I don't believe the Territorial agents are in fact Notary Publics.

**Mr. Gillespie:** Mr. Chairman, I think the answer is that they are in fact Notary Publics and hold a commission as such.

**Mr. Chairman:** Mr. McIntyre.

**Hon. Mr. McIntyre:** The Territorial agents are appointed notary publics, it's part of their duties. But the RCMP officers are permitted to take affidavits and other types of declaration under their appointment, as officers of the RCMP, in our Evidence Act, the interpretation.

**Mr. Chairman:** Thank you Mr. McIntyre. Mrs. Watson.

**Hon. Mrs. Watson:** Mr. Chairman, I think that this really should be looked into because I don't think all Territorial agents are notarized because this has come up quite recently, where people wanted documents, and it was a requirement of a Notary Public and the Territorial agent was not able to do it and the RCMP are only allowed to notarize immigration documents and this type of thing. I'm talking about land deals. So I think there should be a review done on it and this clarified for the information of the public.

**Mr. Chairman:** Possibly Mr. Legal Advisor could be of some assistance.

**Mr. Legal Advisor:** We're discussing Notary Publics in the Yukon Territory and whether or not various Territory employees are Notary Publics. Can you expand on --

**Mr. Legal Advisor:** I'm not sure, we could supply

the members with a list of all the people who carry notarial appointments. Amongst them are a large number of Territorial employees. And also, there would be, but I wouldn't have any particular way of tracking this down, certain employees are authorized to administer oaths in connection with the matters over which they have jurisdiction. Such as liquor vendors and such like people in relation to licenses. The lands people in relation to their transactions and so on. But not holding official notarial appointments. Now under I think it is, the Evidence Act, there are a further list of people who are authorized to administer oaths and these include officers of the RCMP, provided that they sign that they are an officer of the RCMP at the time they administer the oath. Just so the police are included in this list.

So for the purpose of administering oaths and witnessing documents generally, there are a wide number of people who are authorized to do this. For notarial purposes, there is a special list. It includes all practicing lawyers, and all people who have done the examination and paid the fee to the Territorial court, and a number of officials who hold this appointment.

Notarial appointments are slightly different to others in that each notary must possess a seal, not for necessity of use within the Territory, but in order to have it verified in any foreign jurisdiction. It is common for documents to go to New York, Washington and so on, and they would require very often, not only the seal of a Notary, but a verification from the Commissioner that in fact, this person did hold a notarial appointment. And these are very important things.

**Mr. Chairman:** This is exactly then what Mrs. Watson is referring to, that a great number of the so-called people with this authority have very narrow limitations. Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to ask Mr. Legal Advisor now, a couple of days ago there was three licences issued from the Liquor Board in respect of a licence for selling off-sale liquor and beer and also for selling beer and wine with the meals, it come out of town and there was nobody available but the R.C.M.P. and they did sign, as a Commissioner for Oaths on that piece of paper. Am I to understand now that it will be legal or it won't be.

**Mr. Legal Advisor:** Yes, Mr. Chairman, I would think that would be legal. All that is required is that a person takes an oath before a person authorized to administer an oath. So, that in effect, what the signing officer is doing is, he is using his authority under the Evidence Ordinance, I forgot the Section number, witnessing the fact the person did swear that that was true.

**Mr. Fleming:** It better be or I will be in trouble again.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I have a copy of an application for a liquor licence here and it may be that it does call specifically for a Notary Public. I am not sure, but I am a Notary Public myself and I see



many government documents which do ask for a Notary Public.

Could the Administration possibly not consider, in terms of some licences, in doing something along the lines that the Honourable Member from Mayo suggested, is have a section which simply states that "I hereby certify this to be true" and the applicant sign the document without having to go hunt up a Notary Public for, you know, minor documents of this nature.

**Mr. Chairman:** Thank you. Mr. Gillespie?

**Mr. Gillespie:** Mr. Chairman, we will have to look into the legal complexities of this. I must admit I don't understand all of them now. We will also have to see just what resources there are in the Territory by a review of this list that was referred to by the Legal Advisor. We will endeavour to come back with a list of that sort at the first opportunity.

**Mr. Chairman:** Thank you. Any further comments or questions arising?

**Mr. McIntyre** are you preparing a question at this point? Shall we move on or are you about to --

**Hon. Mr. McIntyre:** No we are just reading the Ordinance where it say who can take an oath.

**Mr. Gillespie:** He is my legal advisor, Mr. Chairman.

**Mr. Legal Advisor:** Section 60 of the Evidence Ordinance details at great length a number of people who can take the oath. A judge, magistrate, an officer of the court, a Commissioner for taking oaths, a Notary Public, the head of a town, city or village, and so on. A number of people are covered in this.

**Mr. Chairman:** I would agree with Mrs. Watson that it is an area that requires further study.

Well we are now dealing with Bill Number 2. Mr. Gillespie, do you have anything further?

**Mr. Gillespie:** No.

#### Bill Number 2

**Mr. Chairman:** You may be excused. Thank you for attending.

We are dealing with Bill Number 2. There is certain items in the green book which we by-passed on the first go around for various reasons, some because we hadn't passed the enabling legislation and some because there seemed to be a great amount of controversy and there was a request that witnesses be called.

I think that we could, perhaps, go back to these items.

The first item I would like to deal with occurs on page 48 of the green book. It is Item 803, Criminal Injuries Compensation, \$12,000.00. We held this up pending the clearing of Bill number 6 through Committee.

Is this clear?

**Some Members:** Clear.

**Mr. Chairman:** The next Item is Court Worker Program on the same page, Item 804. Fifteen thousand dollars. This was held up for the same reason.

The next item I would like to turn to is on page 68, Community Assistance Program. That's number 2612. Community Assistance Ordinance 3,280,000 dollars, is that clear? Or are there questions?

**Some Members:** Clear.

**Mr. Chairman:** We now come to page 31, that some people have been referring to as the \$40,000.00 question. It's Item 534. Social Service agencies, \$40,000. This was held up pending the calling of witnesses before this Committee.

**Mr. McCall:** Mr. Chairman.

**Mr. Chairman:** Mr. McCall.

**Mr. McCall:** I was just wondering if the administration has reconsidered this part of this budget here, this budget estimate.

**Mr. Chairman:** Thank you. Mrs. Watson.

**Hon. Mrs. Watson:** Mr. Chairman, we can reconsider all we like, but we have just so many dollars available and I think we're all aware that when this budget was brought before the House, that there had to be substantial cuts made from the original forecast before you even see it here. So actually, there has not been a reduction in the grants to social service agencies this year. Because we have taken the Crossroads which was included in the \$57,000 last year, and allocated a specific \$25,000 for Crossroads, we are actually have increased it mind you not by a great deal, but there has been some increase and the increase has been in the subsistence and maintenance for people who need assistance in paying day care facility fees. Now the other day we had a meeting with the people from the day care centre, trying to establish the administrative framework which they should follow in order to submit applications to the department to get certain people who do require need for making day care payments so that the government could provide the assistance, and subsidization in this area. We have allocated \$20,000.

Now this past year we paid \$13,197 in assisting individuals who send their children to day care. Now we have undertaken to review the minimum levels at which assistance would be available. And we would be meeting with the child care organization again. We also hope that they will make this assistance, make the information that this assistance is available, provide the information to all the people who are using their facilities because I'm quite sure last year there were people who were paying full day care costs and who could have well have received some assistance on an individual basis.

Also the day care centre, when one family had two or three children, gave them a reduced rate. Now if they had not done that, and had used the payments to the day care as a deductible expense, they probably would have been able to collect the reduction that they



made to the parents from the Territorial government. So that there were some administrative things that weren't clear and I think we've clarified that for them so that with the coming year, they shouldn't have many problems as they had last year.

And also, because they'll be able to charge a more realistic fee, and the people who can't afford to pay the realistic fee, will be getting some subsidization from the government, based on need.

Now the Yukon Family Counselling Service, is \$20,000. Now last year, the Yukon Family Counselling Service received a grant of \$15,375. So there is an increase of approximately \$5,000 this year.

Last year, Crossroads received a grant of \$20,000. This year we've made available a grant of \$25,000. Now I can understand the concern of these organizations, and Mrs. Alfred when she appeared here as a witness said one of their biggest concerns was the fact that the government lacked a policy for contributions to social service agencies.

I must agree with her on this. That the government does lack a policy so that people do not realize from year to year on what basis they can expect funding. And I'm sure that they don't want to next year go through this whole route of two weeks of lobbying to try to get some recognition. This should not be necessary. If they're carrying on a good function, they should know pretty well that they'll be able to get some funding to carry on the programs that they've embarked upon the year before.

And as I said, I am quite prepared to bring forward a policy for adoption before next budget year. But, on the other hand, the various organizations plan for expansion and this is to their credit too. When they plan for their expansion, they submit tentative budgets to the Territorial Government. We did have tentative budgets submitted by these various organizations, but we just were not able this year with the financial situation that we were in, to even discuss the expansions that they were hoping to do. For example, Crossroads. I think were planning at the time when they made their request, a new building with additional staff, and they were looking for \$74,000.

Yukon Family Council were looking for \$30,500 so we more or less split what they were looking for with what they got last year. Of course, the Yukon Child Care Centre were looking for complete subsidization of day care, not on an individual basis, but of the day care itself, and they were looking for \$110,000, so we had a request there from the three organizations for \$215,000. Then we also had a request from the YWCA, who again were suggesting a very good program, and which was suggested this morning in the submission Skookum Jim Hall for a program coordinator of the Territory, which certainly has a lot of merit.

But because of our financial assistance we couldn't even consider it. \$16,830. So we were looking at approximately \$250,000 in grants for these various organizations and without a policy. So what we have done is try to keep them operating for another year at the level that they would have been operating at before. The one organization, Child Care, who did wind up in the red this year, we hope, through our administrative assistance, and the subsidization which is a policy which is in existence today, we can assist them

to not going into the red this coming year.

The Yukon Family Counselling will have the additional \$5,000 to their \$20,000. The Crossroads, the \$25,000 plus the subsistence that we pay for people who are in Crossroads that we refer to Crossroads. And I think you will note last year we paid almost \$8,000 in subsistence payments to people that the Welfare branch had referred to Crossroads for treatment.

So there is some assurance. I would also like to point out that because there was a lack of policy in this, that there had been planning and proper policy approval for the sheltered workshop on the rehabilitation. Now I think the various organizations are aware that we've been working on this policy for over two years, almost three years; the sheltered workshop. Because the policy was determined and there had been provision made for it in the forecasting, there had to be some reduction but at least it was there, the Social Service Agencies, the organization, the Mentally -- the organization for the people with -- mentally retarded people, now have funds to the amount of \$68,000 in there to go ahead to plan a sheltered workshop to operate for the government.

This again, and I must accept some criticism for the government on the fact that there has not been a policy developed over all these years for grants to social service agencies.

I will undertake to try to come up with something and to plan something with these people so that they will know on an ongoing basis and they don't have to go through this uncertainty year after year.

We are very hopeful that with the funding that is in the budget this year that they can carry on at the same level, or carry on, especially Yukon Family Counselling, as they did last year. Meanwhile we will be planning for what will happen in the next year and the years on. Thank you.

**Mr. Chairman:** Thank you Mrs. Watson. Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. I would like to, first of all, thank the Honourable Minister for the enlightened explanation as to what we could do if we had some money.

What I am concerned about is that these good people that came to see us last week as witnesses, put their case strong and loud that they don't have the money and they will not have the money in this budget. By the looks of it I don't think they will have the money on the next budget, the way things are going.

I strongly suspect, come next year when we are reviewing the 75-76 or the 76-77 budget we will be getting the same explanation why there is no funds available. I am very concerned because when we consider that these services take on extreme responsibilities to the society that we live in, yet are grossly ignored by our government. If they are recognized it is very meaningless as to whatever projects and plans that the Government has and the budgets they put forward for. I cannot accept the fact, and I will not, accept the fact that the \$40,000.00 budgeted in this budget is acceptable.

Thank you.



Mr. Chairman: Thank you, Mr. McCall. Dr. Hibberd?

Dr. Hibberd: Mr. Chairman, I would also like to thank the Minister for the information she has given us, however, I would like to draw to her attention and to the attention of the Members that this item of \$40,000.00 for all voluntary agencies has, as we all know, received considerably more lobbying than anything else that has been proposed.

We also know that the budget for the department of Welfare is a very large one. I agree with the Minister that most of those funds are locked in. The fact still remains that the government has not responded to the needs of the community.

I think the reason for this is that I think they still fail to recognize what is the vital role of the voluntary social services agencies. These are very vital. I would like to quote from some information that we have all received because I think it should be brought out and on record.

What are these private social service agencies? What are their advantages?

First of all they can operate at less cost than the government departments would partly through the use of voluntary help. They are more in touch with the every day needs of the community primarily because it involves the people who are aware of the need, such as the mother who requires child care facilities, or who has a retarded child.

They are more maneuverable and more flexible to adjust to the changes in operation and local conditions and quicker to respond to respond to emerging problems.

Their conditions of operation make for more personal service and give better expression to the users side of social service.

There have been many representations made to us that exemplify the importance of these agencies, and I would like to quote some of these, again, that we have received.

This is from one of our local doctors.

"Please allow me as a physician practicing in the Yukon to strongly recommend that the submitted budget from the social service agencies be approved in full especially the budget for the Yukon Family Services Association needs to be approved in order for this service to be able to continue. No other agency in town performs personal and marital counselling which is so needed.

"The resident psychiatrist, of course does become involved in counselling, but his time is limited. This leaves the practicing physicians in Whitehorse with a large case load of people in marital conflict for which there will be no other alternate counselling service.

"Very few of the practicing physicians have been trained as counsellors and in my experience many patients that I myself have referred to the Yukon Family Counselling Service, a better marriage counsellor than Mr. Dave Shaw would be difficult to find. It would be a great pity for this service which has been set down and find the community lose the services of its only marriage counsellor.

Another area of private social service where there is a great need is in the area of homemaking.

Homemakers started on a LIP grant and proved a need in the community. This need is brought to the attention of practicing physicians who unfortunately have had no place to turn to look for assistance for families in need of a homemaker."

I would further quote. "It is my personal feeling that such organizations perform a most useful function in our community and do fulfill a need that is not provided by government service. I say this from my personal experience in my medical practice and have made use of both organizations on many occasions. I have found the Family Counselling Service to be most helpful and there is really no other individual or group in town able to provide this particular service. The Family Counselling Service provides a service that cannot be provided by the Mental Health Services in the Yukon because of limitation of time.

These groups are required to provide help far more deep seated physiologically and psychiatric problems. As a result, without the services of Mr. Shaw, many families and individuals seeking marital counselling and help in special social problems would be deprived of any help.

As far as the Homemakers Service is concerned this provides a need in the community where the individuals are in hospital or ill at home and are unable to care for the family.

It is an accepted fact in this present age that a voluntary agency can provide a most useful function in our society. Government services cannot pretend to cover all social needs.

I feel therefore that it would be a backward step on the part of the Territorial Council if they were to refuse funds to these volunteer agencies thereby preventing them from fulfilling a needed role in our, I hope, enlightened society."

I quote further. "In my three years of service I have had many occasions to call upon the service and have grown confident in its capabilities. In fact I have found that I am able to get people to seek help from this service where they would not avail themselves of parallel government resources. The glaring reason for this preference is the personal nature of the service. The Yukon Family Counselling Association, they are not another social insurance number they are somebody. From my particular point of view this is an invaluable asset."

We have letters from lawyers and they tell us, in almost every interview with a client in a matrimonial case the possibility of a reconciliation is discussed and if there is any hope at all, marriage counselling and the service of the Yukon Family Services Association are recommended. As far as the writer is aware in many cases this is the only organization available in the Yukon to render this assistance.

There are further questions which arise as a result of this budgetary item. I would be interested in knowing how these funds if we are given this blank figure, how are they to be dispensed? Is it the responsibility entirely of the Department of Welfare to allocate who shall get the funds? Is there any input from the voluntary agencies for the dispensation of these funds?

If this is the case is there a format that can be drawn up and written down so that these agencies will indeed know where they stand.



If there is a format for the dispensation of funds in that the services are required to submit a statement and a report on a quarterly basis. There have been an instance where these funds have been refused and in fact the information had been sent to the Department of Welfare and later it was found that it was merely lost in the Department but in the meantime the agency itself was without funds.

Another question that has arisen is that the Y.W.C.A. has submitted a brief under which they have requested a social coordinator and I am wondering if this is included in that \$40,000.00 or whether the government is still considering that possibility?

In conclusion, Mr. Chairman, there are two basic considerations. One, is the immediate need of these agencies who simply cannot survive, as we know beyond their March 31st is their deadline unless they have some assurance that there are more funds to become available for them to continue their service. The second one the Minister has already alluded to and that is that of a review board. It is my understanding that under Bill 15 of the previous sitting of this House, there was to be an arrangement made whereby there will be input from the voluntary agencies to the formulation of the overall umbrella type committee to seek out the role of the voluntary agencies and how they would be funded.

I gather, however, that this has not been acted on and quite the reverse has been happening and that the responsibility for the administration for the dispensation of the funds, for the basic policies under which these voluntary agencies must operate, now falls entirely within the jurisdiction of the Department of Welfare without the input from the voluntary agencies.

I would suggest that such a Review Board be formed on the basis that there are members on this Board from these voluntary agencies and I would further suggest that such a format be drawn up in writing, because there have been many assurances in the past that this would happen, it has not come about. I would therefore suggest that this be drawn up in writing before this item is passed.

**Mr. Chairman:** Thank you, Dr. Hibberd. Mrs. Watson.,

**Hon. Mrs. Watson:** Mr. Chairman, I cannot at the present time locate in this mass of paper that I have, Sessional Paper 15, which was the Sessional Paper that was put out last year when the grants to social service agencies increased from about 12 or 14 thousand dollars to \$57,000. In that Sessional Paper, there was an indication that the various social service agencies would be -- could form themselves into a committee to determine how the \$57,000 should be allocated to the various agencies.

But originally, there's something too that we forget, and this is another thing that cannot be forgotten, that either some decision has to be made on it. When family counselling first was funded by the Territorial Government, there was a requirement that they provide a certain sum of money themselves and then the Territorial Government would dollar for dollar or whatever it was.

The Sessional Paper again alluded to this agreement, between the Social Services, Yukon Social

Service Agencies in the Territorial Government for every dollar they dollar they raised, the \$2 -- the government would give them \$2.

Now I'd like to get the Sessional Paper. Now this is something that has been glossed over completely. Now if we're going to throw this out, and this is how the Social Service agencies originally got money for their activities. Now are we going to drop this or aren't we. And this is the type of thing, no one has made decisions along the way on this. I come in here, with one month, I'm expected to come up with a quarter of a million dollars. Let's be realistic.

I don't mind, I don't mind making the effort to bring forward a policy to working with the various organizations, to see whether the umbrella type of board is feasible. Skookum Jim Hall thought it wasn't. Skookum Jim Hall thought it wasn't. So the various organizations are going have to be consulted with. But I am positive that we can come up with something that will appease and please everyone. And let's write a new policy. Are they going to be responsible for some money raising functions themselves? That's still in the Sessional Paper. It was in the original. Now these are the types of things I'd like to have an opportunity to get clarified. For example, --Mr. Chairman, I'll sit down and let someone else speak.

**Mr. ChChairman:** Thank you Mrs. Watson. Dr. Hibberd wants to carry on.

**Dr. Hibberd:** With deference to the Minister, we realize your difficulty in assuming the position of Minister, I'm defending a budget which you are not actually responsible for.

But I do think the voluntary agencies have totally preoccupied themselves with trying to draw programs and they're frustrated at every turn. They draw up a program and next year it's no good. Because the policy of the government has changed.

**Mr. Chairman:** Thank you, Dr. Hibberd. Mrs. Watson.

**Hon. Mrs. Watson:** Mr. Chairman, I can understand this, but on the other hand, I think the government recognizes the value of social service agencies in providing a social service and assisting the government and I think one of the finest examples is the fact that the government is not going to endeavour to carry on and provide a sheltered workshop. They have called upon these various organizations to do the actual planning, the setting up and then charging the government for space in order to recover the costs.

So I don't think we can say that we don't recognize the value, and the type of work that they can do for us.

**Mr. Chairman:** Thank you Mrs. Watson. Dr. Hibberd.

**Dr. Hibberd:** I think my point, Mr. Chairman, was that it is the responsibility of the government to participate with the voluntary agencies in the formulation of an overall plan. Not for the government to say you do this, we'll do this. There must be a more cohesive effort; we must feel more responsive to the people who are directly involved in these situations. They have the



knowledge and they are willing to cooperate. They should not be dictated to by the government agency itself. They must -- they are willing to cooperate.

Mr. Chairman: Thank you, Dr. Hibberd, Mrs. Watson?

Hon. Mrs. Watson: Mr. Chairman, I couldn't agree more with the Honourable Member, I just haven't had the opportunity to have a look at the whole thing. I couldn't agree more with you that you have to have meetings with these people and we have to have -- but we have to have an understanding between the government agencies and the private organizations so that we don't have a duplication. So that we do have -- there has to be a clear understanding and that isn't available at the present time. And I'm certainly not saying that I don't think these people are -- cannot contribute to the planning at all. No, I would expect them to and I would hope that they would assist.

Mr. Chairman: Thank you, Mr. Taylor?

Hon. Mr. Taylor: Mr. Chairman, I've said little in the discussions related to the Social Services, shall we say applications for funds and I have a great deal of sympathy with them all. More particularly in -- for instance, in the area of day care, but you must understand that in discussing this subject earlier, and in relation to the establishment indeed of kindergartens and the suggestion that we have pre school kindergartens and this type of thing, that you're not talking about the allocation of \$40,000. When you do this and when you accept these programs, you're talking in terms of millions of dollars, over short periods of time.

For instance in day care alone, it would be my assessment that a small expenditure of say 10 or 20 thousand dollars towards this end, though it be desirable is in effect, within the next two years or so, an annual expenditure somewhere in the area of a million dollars or better in a year. Once you've bought the concept that the government is going to fund these programs.

And the tragedy I think of the whole thing is the fact that it is so desirable and I think it has been pointed out by members here, necessary, all these applications in the social assistance field is that there is no money.

Now indeed my experience, both on finance committees and in this house over the years has shown that we can have any of these programs if we're prepared to go to the tax payer of the Yukon and raise the revenues required to fund the programs. And I think that we've got to be honest with ourselves, and say, are we prepared to go to the people of the Yukon and impose additional taxation upon them. I don't know. I really don't know. But I think that in these considerations, sympathetic as we are to these situations, and I think we all really are, where is the money going to come from. Can we curtail some other good project in favour of promoting one project. Or do we go to the people and impose taxation upon them at this time or next year, upon a people who are already overtaxed, and many are not finding they must leave the Yukon because they just frankly can't afford to live here.

These are the questions I think that fairly the other side of the coin that must be looked at, when we look at

questions like that.

Mr. McCall: I think we're wandering away from the problem that we have at hand here. We're asked to consider this budget estimate which I feel personally is just not good enough. It's just totally unacceptable. When you look at other budget estimates this budget that we're going to pass, before the week is out, we have heard of appeasing various agencies et cetera. I give them talking grants, this sort of thing, but to me this is just not realistic in this day and age. These people, agencies that I'm talking about, like I just said before, serve a very necessary function.

Now, I cannot believe that the explanation that has been given us today, are going to quieten those people down because it sure as hell won't quieten me down.

I'll not swallow it, I cannot, because the Honourable Member from South Centre brought up some very valid points, I have not done a great deal of research, but I've listened to people and I think the government missed the people when they wrote this budget.

And I think they're going to miss them again the next budget. Maybe again in the following budget. We have heard the Honourable Minister, with no disrespect, there is no policy, well maybe that's how they establish the budgets anyway, just draw lines through figures. Just play a guessing game. With people, with agencies. With figures. It does not add up. I cannot accept it, it's just unrealistic.

Mr. Chairman: Thank you, Dr. Hibberd is next. No?

Mrs. Whyard.

Mrs. Whyard: Mr. Chairman, if I could return to the figures quoted by the Minister, for a breakdown of each share to each of these agencies, because as far as I'm concerned, this is the first intimation I've had as to which -- what exact amounts have already been assigned to these agencies. I thought this was an overall figure and it had put them in the position of competing. Could we have those figures again.

Mr. Chairman: Mrs. Watson.

Hon. Mrs. Watson: Possibly I was misleading in that. They haven't been assigned, that's true. However, if you'll look at your budget, establishment 534, subsistence and maintenance--applies for subsistence and maintenance of children in a child care centre. So we are voting or asking that \$20,000 be provided to assist needy people who have their children in a child care centre.

Now the grants, loans and contributions, the \$20,000 then is for the various agencies.

Now my understanding was that the Y was not interested, no I could be wrong, and these people will have to determine it themselves because I plan on following this Sessional Paper, where they set up their own committee to allocate the rest of the funds.

Now the last year, Yukon Family Counselling operated on a \$15,375 budget. Now that was the contributions from the government. Now they may have had other funds. And the Dirnan House, Coffee House, received \$3,484 but we don't have a Dirnan Coffee House at the present time.



Crossroads \$20,000 and the youth hostel \$4,833. Well the only reason that we had to provide assistance for the youth hostel was because they had not made the application to the Secretary of State-- in time to get the federal funding that was available. But this won't happen this year. So there will be no necessity for us to provide any assistance there.

So that of the applications that we had, Crossroads we've made provision in the budget. Family Counselling, child care, we've made provision in the budget. Then we have the Yukon Family Counselling and the YWCA. And the YWCA request was for a program coordinator, it was for a specific program so that if they didn't get the full sum of money they really couldn't embark upon it, the \$16,000, it would pay the salary of the coordinator.

**Mr. Chairman:** Mrs. Whyard.

**Mrs. Whyard:** Mr. Chairman, for clarification further, I assume from what the Minister has just explained that there is \$20,000 in this current year's budget for picking up assistance for day care users. That leaves out of your \$40,000, \$20,000 for family counselling, home makers et cetera.

Could I ask the Minister please, Mr. Chairman, what portion of that \$40,000 is recoverable, under Social Service Agencies for example, there's an item of \$12,500, do we recover that in addition or is that part of the figure.

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** The most of that is recovered under the subsistence and maintenance for child care because we only recover under the Canada Assistance Plan if we prove a need. And we are subsidizing people in need in the child care centre.

Now the other \$2,000.00 that we are requesting, we probably can get some of the money back on the fact that the family counselling would be provided for people in need. But we don't have the family counselling people do an assessment of a person's financial situation, and because of that, we probably are not able to get back as much as we can from Canada Assistance.

**Mrs. Whyard:** Mr. Chairman, does that mean that we are actually spending only \$8,000 out of our own budget, since we recover 12 of that 20?

**Hon. Mrs. Watson:** We are spending 28,000. we recover 12 out of the 40.

**Mr. Chairman:** Ms. Millard.

**Ms. Millard:** Mr. Chairman, I'd like to submit that it all sounds very good but it's certainly not going to do any good. \$20,000 from subsidizing families in need of child care is not going to help them out of the situation that they're in. They need \$5,000 at the moment to break even. They have a food bill of something like \$1,400. Subsistence and maintenance for families in need is not going to make any difference to child care associations. They will probably have to close. This is the policy for the moment.

And certainly, we're not considering all the other situations that are involved here. We're skimming over the surface, certainly I agree family counselling needs the money that they're being given but there's a lot more that just isn't being considered.

I would like to support the Honourable Member who had gotten up and said that they disagree that \$40,000 is enough. And that is has to be relooked at.

**Mr. Chairman:** Thank you Ms. Millard.

Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I found that section of the Sessional Paper, which outlined last year the basic criteria for the program last year with the establishment of a social services Advisory Board.

And then I would go on, the Government will contribute funds available to the single fund raising project on the basis of \$2 of government funds for each \$1 raised by the project up to the total sum unexpended in appropriation number 534.

And one of the stipulations was that there would be one fund raising endeavour for all social service projects, at throughout the Whitehorse area, and the money that was raised, from that project would be met \$2 government, to \$1 from their fund raise.

And last year they were not able to get going in organizing themselves for some fund raising project, but they made no indication that they are looking at this type of thing this year.

Now whether they want to drop this part of a Sessional Paper, there has been no indication of that.

Another thing, I think this is an extremely good report and I'm having copies of it ordered for you, it's entitled Poor Kids and it was the one that the Honourable Member from Dawson asked for.

There's some very interesting statistics in the back of this book, and with our discussions of child care, I think that it might be a good time to bring up some of the statistics.

We have the lowest number of poor children in the Territory, second lowest percentage of poor children in the Territory. In Canada, unfortunately, Newfoundland has 92,783 children, 45 per cent are classed as poor children. In the Yukon Territory, we have, they have here 1,160 children of those 17 percent are classed, we have 1,160 children and that's 17 per cent of our total population.

And it's very interesting too, 451 of those poor children are found in the urban area, Whitehorse. 723 are found in the rural areas of the Yukon Territory. It's also very interesting, 834 of those poor children are husband and wife families. 77 of those poor children are one parent male headed family, and 249 are one parent female headed family. So the statistics I think are quite enlightening in the fact that we do not really, compared to other parts of the country, not that we're accepting our fate, but we aren't, I don't think, in the crisis situation that we sometimes think we are, compared to other jurisdictions.

If there is going to be some type of assistance made available for child care, or daycare, it should be in the rural communities because we have more of the poor children who need that kind of care in our rural



communities.

So any policy that we evolve has to take into consideration all of these things. Any daycare policy.

**Mr. Chairman:** Dr. Hibberd.

**Dr. Hibberd:** Thank you Mr. Chairman. I would submit that we have just recently reviewed and in my absence, the special education branch and their needs and it became very evident through visiting specialists that have been here in the Yukon, that the requirements because of learning difficulties, of various kinds, we require one and a half times the facilities that are available in British Columbia.

Because the need is one and a half times greater. I would also submit to the Minister in view of the Sessional Paper she mentioned, these voluntary agencies certainly have tried to raise money. They have had their bazaars, they have done this, they have worked very hard, at raising it.

In an area such as this, it is a very, very limited way to get money on a voluntary basis. We don't have a Red Feather Campaign, and it's not a practical solution in such a small population as this. It's very difficult to raise money. And they have tried.

I really question and I think what most of us are questioning, is that the Minister in defending the program has pointed out that they are supplying money to these various agencies, but we are trying to point out to her that the priorities of the government are inaccurate. The important areas which are in desperate need now are these things that we're talking about.

Sure most of your funds are locked in but I am sure there are areas where more funds could be made available to these areas that are indeed desperate. We're talking about a \$500,000 revolving fund for which its going to help ten houses, for territorial government employees.

I would also like to go back to one other thing not involving finances which I think is of basic importance to this item that we're discussing. I would really like to have some form of a commitment from the Minister that there will be some form of review Board formed that will involve not only the government but those voluntary agencies immediately concerned. Can she give us any commitment?

**Mr. Chairman:** Thank you.

**Hon. Mrs. Watson:** Mr. Chairman I'd like to question that. A Review Board - to do what?

**Dr. Hibberd:** Mr. Chairman, we've been talking at considerable length about there should be a plan formulated to how their funds should be dispensed, what policies should be made, for all the voluntary agencies and for the government agencies. So that's exactly what it is. A review board of the philosophy of what your welfare agencies are going to do on both sides of the fence. And therefore they should both be involved in it.

**Mr. Chairman:** Ms. Millard.

**Ms. Millard:** Mr. Chairman, I can certainly rise in support of that suggestion. I think any future planning

on this part of the budget and many other parts also should have a lot more input from the elected members of council, as well as the people who are directly involved in the situation. That's only democracy which I hope that someday we'll have in the Yukon as well as everywhere else.

I've been handed some information which might be to the members -- might be informative to members. Apparently the grant to Yukon Family Services last year was \$20,500 so this year in fact it is being cut and that is after a letter from Mr. Tanner of August 26, 1974.

Of course we must then understand that with inflation, and a new expanded program which covers a wider ground is very necessary, they must now have \$28,500 to keep operating. So it just doesn't make it all the more shocking.

I suggested when we first went to the budget that parent fee subsidies come under establishment number 531 and Mrs. Watson suggested that she would look into this. This is child welfare services.

I know that's very unusual situation, but we're facing unusual times also, and certainly child care can support the idea that we are facing unusual times. We have to consider putting things under other things if that's the way it has to be, and it's just not being looked at broadly enough for me.

**Mr. Chairman:** Thank you, Dr. Hibberd.

**Dr. Hibberd:** Mr. Chairman, I asked the question previously of the Minister which you did not give her an opportunity to answer.

**Mr. Chairman:** I apologize, Dr. Hibberd. Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, I would be very happy to include some of the members of the public on any review board that we were constructing to determine the provision of social services to the community and the involvement of the private organizations in the delivery of these services. Yes, I'd be very happy to.

**Mr. Chairman:** I stand corrected and yet not. Yukon Family Counselling last year was approved \$20,500. They have expended to date, \$15,375.

**Mr. Chairman:** Thank you, Dr. Hibberd?

**Dr. Hibberd:** I hate to harp on this, Mr. Chairman, but I am really asking for a commitment from the Minister, and merely not the fact that she would be happy to include.

**Mr. Chairman:** Mrs. Watson.

**Hon. Mrs. Watson:** Mr. Chairman, if anyone is here to take an affidavit, --

**Mr. Chairman:** Don is a Notary Public.

**Mrs. Watson:** Yes, I'll make that commitment.

**Mr. Chairman:** Thank you Mrs. Watson. Ms. Millard.



**Ms. Millard:** Mr. Chairman, just on a small note here. I have further information that the last quarter statistics for the Family Counselling Organization have not been received so that is why it looks as if there's only \$15,000 expended. Certainly it has been over that this year, for the total year.

**Mr. Chairman:** Wait a second now, Mrs. Watson, did you wish to comment?

**Hon. Mrs. Watson:** Mr. Chairman, of course they haven't drawn out all of their expenditures, expense to date, and probably their last month's or last 2 months, so they'll likely use up their 20,500. Maybe not, they have still almost 5,000 to go.

**Mr. Chairman:** Dr. Hibberd. You were commenting, were you not, Dr. Hibberd? Not for the record?

Any further questions or comments on item 534.  
Mr. McCall.

**Mr. McCall:** Thank you, Mr. Chairman. I'd just like to comment on one particular item that, at the time I brought it up over a week ago, it was apparently found very amusing. A lot of people took it as a very serious item. What I was talking about at that particular time, which I'm hoping to jog a few people's memories, was a little motion that went to the floor which never went through the House, concerning the re-allocation of \$6,000. This particular item we've been discussing and debating today, is where I wish for it to go. And I think now people are realizing the necessity of extra funds, because at that time I felt the immediate necessity for the funds, although I was badgered into believing several items pertaining to that \$6,000, I am hoping, that the people concerned who have to make serious decisions as to the grant that will be given by this government, I am hoping that they will consider the social services that we're now debating today, need also funds and the idea I put forward at that time, it may help them.

**Mr. Chairman:** Mr. McCall, I'm allowing comments, but we certainly don't want to get into a debate about that \$6,000 again. Mr. McKinnon.

**Hon. Mr. McKinnon:** I have a few comments on this

**Mr. Chairman:** Just before I allow you, Mr. McKinnon. Ms. Millard of course wanted to rise but I'm not going to allow it. I just wanted you to be --

**Ms. Millard:** There are more chauvinists in this crowd than I thought.

**Mr. Chairman:** I wanted you to be recognized, Ms. Millard. Mr. McKinnon?

**Hon. Mr. McKinnon:** Mr. Chairman, I just want to make a few comments on this very historical occasion. Historical because it's our first controversy of our four years together.

**Mr. Chairman:** I'm glad you didn't say hysterical

Mr. McKinnon.

**Hon. Mr. McKinnon:** Mr. Chairman, I am surprised that it is my colleague to my right, the Honourable Minister of Health, Welfare and Rehabilitation, that is receiving, if there is any wrath, involved, the wrath of the council. I rather thought when I got stuck with this budget which was in its final appearance at that point, when the elected members of the Executive Committee did get involved in it, and I looked at her budget and she had an increase of some \$914,255, I thought she did pretty good, she got a lot of new programs in there. There's the Detox program, a court worker program, which I agreed with completely and I looked at the latter colleague, the Honourable Minister of Education and he had an addition of \$1,870,726 and I said he did pretty good, he shouldn't have any problems at all explaining the nice new programs and the new schools he got. Then naively I went into the Department of Local Government and I had a grand total of an increase of some \$168,000, which just took up the increase in salaries of the officials of the Department of Local Government without one new program being involved, without anything added to the budget, and I was in there saying, well what about an Assisted Home Ownership Program? What about the field of home owner grants, that every other province gets into? What about the field of a higher grand in aid to municipalities, more in the Municipal Aid Ordinance, I felt you can't have any of those programs in the next year because all that money has gone into new programs of the Department of Education and the Department of Welfare. And I, as the Minister of Local Government, thought that the priorities, a lot of them, were in the areas of the people that I would represent, as Minister of Local Government, which I think happens to be the person who is trying to really make a living, raise a family, and own a home in the Yukon Territory which I personally give a very great priority to.

So I thought I'd question the department heads very closely, in Executive Committee and Legislative Programming Committee when they came in, with the Minister of Health, Welfare and Rehabilitation and particularly, the one that really got to me and I have to admit it did was when the Director of Social Welfare came out with the statistics that 6,115 people in the Yukon Territory opened and were involved in cases with the Department of Welfare. They got to be kidding me. That's a quarter of the population. It must be the beautiful term that people use like my colleague to my right, of being a recidivist. When it comes back again, no that was an entirely new case that was opened. So I looked at it a little further and I looked under other areas of welfare, there's 380 units in the housing program, of low rental housing, if the average family is 2.3, that's another thousand people or so in the Yukon that are receiving some kind of benefits from the Welfare Branches of the Department of the Territorial Government.

The Yukon Association of Non Status Indians and the Yukon Native Brotherhood claim that amongst their group, there's about 4,000 of them. I would venture to say if I went down to the Department of Indian Affairs and Northern Development and took



into consideration the Winter Work Programs and other programs available, both under YANSI and YNB that probably half of those people are receiving some type of benefit from government departments which could be classified in the welfare range.

That Mr. Chairman, really brings us up to about one half of the population in the Yukon in a year, come in contact with some kind of a social agency in the Yukon Territory. I said jocularly to the Honourable Member from Porter Creek, well, I knew that there was only a few people working in the Yukon Territory any longer and I'm not so sure of you any longer.

But really, have we reached that point, where half of the people in the Yukon Territory are receiving some sort of help from government agencies. To me it's rather an indictment on our total society. I can't accept the fact that government has come to the point where they have to help half of its citizens in this type of area. I don't agree with the point that society refuses and renegs on the principle that you are your brother's keeper. I don't think, my life and my family's life is lived on this type of an attitude. I think that people who know me know that this is not the way that we approach the problem, is not to shove it into a government agency, but rather open our hearts and our home to people who for some reason just don't have the ability to make it on their own.

Mr. Chairman, I have to really wonder about where the priorities are being set and where this government is going. I was for a long time, as Honourable Member knows, on the opposite bench. I enjoyed being in opposition to whatever government happened to be around at the time. I had no problem with it at all because I thought, and I still do think, that there's an awful lot of silly things that are done in government. I have no difficulty in accepting that thing at all.

But I also accepted the fact that if one wanted the responsibility of true opposition, then he was supposed to come up with alternative programs and I would agree with this concept of responsible opposition also, and I have no problem at all, within the vote of my Honourable colleague, the Minister of Health, Welfare and Education, if somebody can show the priorities to this government, to myself, and to the majority of people around this table, that in other programs in the field of social assistance, in the field of child welfare, that monies should be voted from one establishment to another because the social service agencies have a greater priority. I would accept that the prerogative of this council that right with no question whatsoever. I have gone to my satisfaction, through that budget, and haven't seen an area where monies could be voted out of other establishments into the area of the social assistance grant.

That is the duty of a viable and responsible opposition, to be able to show government where that does and by their numbers sway the day. Of course, the other alternative of course, is the question, if there cannot be any money found in the other separate establishments, to move into the establishment under the social services assistance which we're talking about now, with the private agencies.

Then it's the duty if we consider it to be such a priority, to raise taxes upon the people of the Yukon Territory, to be able to provide those monies which these agencies are asking for.

Mr. Chairman, I have, since we originally went through this budget, with the knowledge that this of course would be coming up in the final review, have asked everyone of my constituents that I have come into contact with in the last several weeks, I have asked every one, wherever I happened to be, whether it was in a beer parlour or whether it happened to be in the curling rink, if they would agree with a raise in taxation, to supply further money for social service agencies, or for different other programs which were not in the Yukon Territorial Budget this time and the answer universally, without exception, of the people that I represent, I'm talking strictly from my own constituency and my own bailiwick was in the negative.

Mr. Chairman, I think that -- and I don't disagree with the point that the Honourable Members are making at all, I say that it is their responsibility to show this government where establishments can be changed in the Department of Social Welfare, under areas where we're not locked in agreements with the federal government, and I think that this government would only be too happy to change those priorities if such could be proven.

The other one is where they cannot show that to the government, that they would add an increase in taxation to the people of the Yukon Territory and in that instance, Mr. Chairman, I would be extremely happy, then I would consider it, because this government has made the point that there is going to be no tax increase on the people of the Yukon Territory this year which I consider to be a responsible and a decision which the majority of the Yukon have, without doubt, which the vast majority of the people that I represent agree on, because then I can consider it as a vote of no confidence in this government and could go away from the third floor with a lilt in my heart and a spring in my step for the first time in a couple of months.

So those are the alternatives, Mr. Chairman and certainly Honourable Members who criticize, and I agree with opposition and criticism, should be prepared to accept, and as I say, within the vote, having gone through it myself, as carefully as possible and not seeing establishments where it can be taken from Peter and given to Paul, if other Honourable Members can find that, then more power to them.

In the field of increased taxation, I only say, Mr. Chairman, that considering the Yukon 1975 and the people that I represent, which are the people who are looking for some assistance in owning a home and raising their families, from this Honourable Member at least, Mr. Chairman, no way.

**Mr. Chairman:** Thank you, Mr. McKinnon. Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, I rise at this time with a good deal of frustration. We have been going at it for sometime now and what we have been trying to convince the members of the Government is the fact that they have got their priorities wrong.

He tells us that we don't have any knowledge of our priorities. We have been trying to get through to them. This is what the priority stuff is all about.

I wish the Minister had been listening to our arguments. I also would remind the Minister that he



has privy to information that we don't when this budget is drawn up.

**Mr. Chairman:** Mr. McKinnon?

**Hon. Mr. McKinnon:** Mr. Chairman, with respect, in Executive Committee when the figures that I was asking questions on. I said that these have never been available to the people of the Yukon Territory before, why aren't they? The Minister and the Director of Her Department agreed that for the first time in the history of the formation of the budget of the Yukon Territory that these figures would be available. I think it is so important that this Council make the policy and the direction in which this government is heading over the next four years. That is a fact, Mr. Chairman.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Yes, Mr. Chairman, I am happy that the Minister laid down the challenge to find sources of funds which might be transferred from one vote to another to underwrite, underscore our concern for this particular item which we all agree has been short-changed this year and which we are hopeful will not be short-changed next year.

I am a veteran of the days when we had an Indian Agent charged in court because he used money from one vote for other purposes were more important to the people of this Territory. At that time my faith in justice was upheld by the findings of the court. In fact, the Honourable Judge who sat on the case said that he hoped if such a decision ever had to be made, and it came before him that he would have the courage to do the same thing.

This afternoon, I am going to do the same thing. I am going to move a few items from other votes into this one just as a sort of practice for what I hope the members of Financial Advisory Committee will follow through on.

I can find in about two seconds \$20,000.00 which would make up what we need out of the 62 basic bare, minimum requests here by not paying parking lots in a couple of areas under our Public Works vote --

**A Member:** That is under capital.

**Mrs. Whyard:** Well, it is my money that you are spending.

**A Member:** No that is Fed money.

**Mrs. Whyard:** \$10,000.00 for boat launching ramps which has not yet been allocated, this is just in case we do happen to put them in --

**A Member:** It is capital.

**Mrs. Whyard:** \$500,000.00 for a bill that would provide a purchase back plan for Territorial Government employees' houses. There is money there in that budget. I don't know why you can't assign it to where the priority needs are.

Do you want me to go through the Welfare vote, Mr. Chairman, the Health Welfare and Rehabilitation vote

and find the required funds to make up the balance that we need, is that the question the Minister is asking? If so, I think we can do it right here this afternoon.

**Hon. Mr. McKinnon:** Mr. Chairman, the capital funds come from a capital grant, an outright capital grant from the Federal Government. The only -- and I had the same problem as the Honourable Member did when I first arrived in this House. I said "look it, here is the French language program, here is this program, the buy back program and all these monies, which I don't think are priorities as far as the people that I represent." I was told, "fine. You don't consider them priorities, move them out of the budget." Federal government will happy not to bring that capital grant to the Yukon, but you cannot transfer them from capital to Operation and Maintenance. The only thing you can do under the Yukon Act is to eliminate them from the budget so you can't have them period. As far as I understand, and as far as the latest session with the Assistant Commissioner who used to be the Treasurer of the Yukon Territory, before caucus, that that was exactly the position that was still--under the Yukon Act because of their constitutional position find themselves. We can do it. We can make a political football out of it we can say we are going to transfer, which we know we can't do under the Yukon Act from Capital into here. All we are going to do is those funds are going to be removed from the Yukon Territory from the Capital budget for the next fiscal year. That is all.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, would you agree that you can transfer from the Department of Education any surplus funds to the Department of Social Welfare--

**A Member:** No--

**Mrs. Whyard:** -- as long as they are not Capital or project capital. I can find plenty there at least.

**Hon. Mr. McKinnon:** The one ability that we have, Mr. Chairman, in any vote, this Council and this is their right and their prerogative is say, look it, under Establishment number 500, Disease Control \$81,000.00, under Establishment 501, \$146,200 Mental Health, we only need 110,000 and the other 36 can go into a different Establishment within that vote. That is the total maneuverability and flexibility that the Members of this Council has. You know, it is a constitutional position that you are locked into the vary same way as these three Members that you chose out of the 12 that are locked into. It is nothing else than this Yukon Act that sets up our colonial system of government and that is the facts of life no matter how much we hate to admit them, and you do.

**Mr. Chairman:** Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I think the Minister probably -- from Whitehorse North Centre did not answer my question although I am -- as he said before,



some of us are new here. I would ask in this -- I guess I would ask it of the Minister of Health and Welfare if in this Department anywhere is there one place in that area of all these votes here that we could, if it became necessary or if we felt it was right, is there anywhere in there that we could allot any money from one to the other in any of that area?

**Mr. Chairman:** Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman, the maneuverability within that budget is extremely limited. As I said before, forecasts are done on case loads, cost per case and this type of thing. The forecasts were cut before they ever got in here. There is only one area where there is not a specific identification and yet there is a specific identification, but we don't know the costs and I don't think you would dare touch it and that is the detoxification centre.

I would certainly advise not touching that because we really need that.

**A Member:** Right now.

**Hon. Mrs. Watson:** Right.

**Mr. Chairman:** Mr. Berger is next.

**Mr. Berger:** Thank you Mr. Chairman.

The Honourable Minister from Whitehorse North Centre spoiled everything I wanted to say before, take it from Peter to give it to Paul.

I do have another item here and I ask the Honourable Member from Kluane once before already, what is an employable unemployed? Because a total of \$88,181.00 given out last year on this thing. I think we can honestly say, at least, I could probably do it, if we cut this in half there is plenty of money for all social services.

**Hon. Mrs. Watson:** Mr. Chairman this is probably right. Under the Social Assistance Act, if people come in and swear to their need that they don't have liquid assets that they don't have any form of income, we are obligated to pay them. There is not very much we can do about it, by the law.

I might add that we do all the screening, maybe we don't do enough, but I do know that they do contact Manpower, the various contacts that they can before they provide assistance especially if it is an employable unemployed person. Rather than give social assistance they see if they can get them a job and get them employment. It is pretty tough.

**Mr. Berger:** I would just like to make one more comment. I think we all had the same experience with those so called employable unemployed. I think those people have no intention, in most cases of finding a job. They are here for a week and in another place for another week. I think this is what the attention should be drawn to. How long were they in one particular place. Were they able to find a job. I think that was the biggest where the gib mistake that was made is that they are here for one week, they draw welfare money and go up to Mayo and they may go up to Dawson and they do exactly the same thing again. Then they come

back to Whitehorse. They do this all summer long actually

**Mr. Chairman:** If I might just interject. I think we are drifting off the topic, which is \$40,000 for social service agencies.

I would like to get back to that. Dr. Hibberd is next and then Mr. Taylor.

**Hon. Mr. Taylor:** Mr. Chairman, I just wish to rise on a point of Order.

**Mr. Chairman:** Yes.

**Hon. Mr. Taylor:** Mr. Chairman, I was going to rise earlier. It was mentioned a short while ago that it was possible to change a grant from allocation to another within a vote. This is not possible in this House in Supply.

I just wanted on that Point of Order to point out to the House that in Supply, in Committee, this Committee it is not allowable to attach a condition or an expression of an opinion to a vote or to change the destination of a grant.

I thought I should bring this to the attention --

**Mr. Chairman:** Thank you, Mr. Taylor. I was only allowing this as a form of debate, not as a Motion. Dr. Hibberd?

**Dr. Hibberd:** Mr. Chairman, the Honourable Ministers are much more knowledgeable in this than I am, but I do think that the one power that we do have before us is that in some of these areas we can refuse the expenditure of that money.

Why can't you use that principle to refuse the expenditures of such monies in certain areas in an attempt to re-apply it. I am not talking about capital expenditures. Beyond that I sympathise with the Ministers but I really wish they would take our direction and squeeze what they can for the voluntary social services.

I would also like to add one last comment. It is not, certainly the fault of the Ministers but has been a recurring remark made by all the various agencies, that they have encountered constant delays, lack of information and changing of commitments. That has been the name of the game for them for several years. I do hope that the Ministers will take that into account and try and correct that situation.

**Mr. Chairman:** Mrs. Whyard?

**Mrs. Whyard:** Yes, Mr. Chairman. I am sorry I missed part of this debate and I hope I am not covering the same ground but I did want to say a word about Homemakers.

**Mr. Chairman:** Very well, go ahead.

**Mrs. Whyard:** The reason why I am specially interested in this facet is that I was Chairman of the first volunteer committee that helped organize or coordinate this trial service through the Y.W.C.A.

My particular interest in it is that I have a member of my family with this special training who went across



the world to get this special training and when she returned the Yukon could not hire her. They had no money in the budget for such a service. Some years later I was very happy to be asked to help the Y.W.C.A. try to set up this kind of a program because I know the need and every doctor that has written to us knows the need. We have some very eloquent letters here from recipients of that service, such as a paraplegic woman with two small children who could not possibly carry on without the certified nursing aid who is going in to here every day on this service. That is the kind of a gut need that I feel is of priority when it comes to spending dollars.

This Homemaker service began with L.I.P. grants for one worker who was the organizer surveys of needs, trying to find people, train them, advertise, in effect, get the thing off the ground.

The L.I.P. grants ran out, the Social Service Society took over and they have now got a working system but they have got to have full time commitment and a full time program to keep the wonderful, qualified people available for these calls.

These are not frivolous calls. These are not people going away on a holiday or out to go curling or off for a party, these are people, who for medical reasons, have a crisis in the home. The mother is rushed to hospital and there are small children there. They are really heartbreaking cases of real necessity.

If we cannot find the \$20,000.00 required to keep that Homemakers service alive in the next few months, under this vote, surely, Mr. Chairman, there could be funds under our medical services, under our Health Insurance, under one or the other votes which would cover this. This is definitely medical care. This, in many cases, avoids mental breakdown and mental care and you all know how much that is costing us in dollars and cents.

I would urge Mr. Chairman, that the Ministers please give some special priority to this need with a view to finding the funds under the other health vote or our medicare or some other plan. It is vitally necessary and in terms of the people that it is helping, it is not costing us that much.

**Mr. Chairman:** Thank you, Mrs. Whyard. Mrs. Watson?

**Hon. Mrs. Watson:** Mr. Chairman I think under Health Care it wouldn't qualify as a Health Care under either form of insurance. Under the Medicare Program there are certain things that we can assist in funding. Under the Hospital Insurance there are only certain things that we can fund under this. They are insurable services.

I know what the honourable member is referring to and some work has been done in this regard to use it as an auxilliary service to cut down on the hospital inpatient days. This is being used quite - or they're going into this quite extensively to cut down inpatient days, to cut down costs and to provide this.

I really don't know, but I'd be quite prepared to meet with the Homemaker people and see what they're looking at whether we can do it.

We may be able to use the Homemakers and we would be able to use the Homemakers under the Child Care rather than take the child into a Group Home, or

take them into a Receiving Home, often on an emergency basis a Homemaker would certainly be much better for the home.

So there may be some area within the Child Care that we could talk to the Homemaker people and see whether we can assist them.

I'm not, you know, I'm not saying - making a commitment, but I'm certainly prepared to look at it with them.

**Mr. Chairman:** Thank you, Mrs. Watson. Anything further on this item.

**Mr. Lang:** Mr. Chairman?

**Mr. Chairman:** Mr. Lang.

**Mr. Lang:** Mr. Chairman, I've been fairly quiet throughout the whole debate. I would like to say I sympathize with everything that has been said here.

And if they can't find more money within these votes for the Social Services, fine, but I'd like to say that I am opposed to any more taxation.

**Mr. Chairman:** Thank you, Mr. Lang. Anything further. Clear.

**Some Members:** Clear.

**Mr. Chairman:** Very well, I declare a 15-minute recess and then we'll come back and go through the items for the second time. All of them.

#### Recess

**Mr. Chairman:** I now call Committee to order.

Is it agreed by the Members that we invite Mr. Miller to attend once again, as we will be going through Schedule A of Bill number 2 for the second time. Is that agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Mr. Miller. For the uninitiated we will be going through item by item just as it appears in Schedule A. If you have a specific question or comment on any item within that Main, then you are certainly free to ask a question or comment as the need strikes you.

**Mr. Taylor?**

**Hon. Mr. Taylor:** Mr. Chairman, just for the edification of the newer Members of the House while we are waiting our witness.

This was a procedure established in Committee, oh, about the time that I first came to the House in 1961, in the interests of insuring that every Member had a final say in the budget, as you know we go through a budget and we clear item by item through the vote. Quite often a Member did not have an opportunity to get a point in. Something that he missed or overlooked while we were discussing the item. We devised at that period of time, a system which I think has worked very well and that is a final review of the budget which we are now about to undertake on a vote by vote basis.

I just thought as a matter of explanation, I don't



know of many other Houses in the Dominion that do this. We have done it and found that it is very good and works well for the Members.

**Mr. Chairman:** The Yukon is very progressive, you see.

We will be going through, as I have already stated, the fourteen items here. Instead of clear the response illicit will be agreed or disagreed.

One. Administrative Services, \$1,407,731.00 Any questions or comments?

**Hon. Mr. Taylor:** Mr. Chairman. I have a great deal of concern with this particular item in as much as the funds for this Assembly are contained in Vote 1.

As most Members are aware, I don't know whether our budget has fully provided for the expansion of this Legislature in this year or not. I don't know whether the Administration are aware of the fact that it is difficult with the funds available to us now in this estimate to for instance, have things like Standing Committees. We have no money with which to operate Standing Committees and the additional staff and so forth that would be required to operate them.

My biggest concern, of course, is with the reporting service recording our Hansards. I would like to say as the Speaker I found that the product that is being produced by these people, who are now under contract for this session only, has been excellent --

**Some Members:** Hear hear.

**Hon. Mr. Taylor:** --and I would like to pass on to the Administration our full appreciation of the hard work and the expertise that has gone into this.

I am very concerned, as we consider now, sitting again at the next session, that there may not be sufficient funds to carry on on a contract basis with whoever does contract to do this work. Hopefully, the same people would come back.

I would like to know if monies are available or can be found within this budget to carry on during the balance of this fiscal year, or if indeed supplementaries will be constructed in order to provide for some of these things I have itemized, Mr. Chairman.

**Mr. Chairman:** Thank you, Mr. Taylor. Mr. Miller?

**Mr. Miller:** Mr. Chairman, the first question raised by the Honourable Member respecting the level of dollars for the Council. This envisaged the enlarged Council. Certainly we weren't aware of the wishes of the House regarding Standing Committees.

All we can do for this particular year, I think, in that respect, is do what we can within the resources we now have.

With regard to the reporting service the decision was taken to try the reporting service on a trial basis at the end of which we would analyze the results and see which way we go from there. Until we have had a chance to get the expression from the Clerk of her experience, we just don't know. We will be waiting for that and then we will make our decision at that point.

With regard to Supplementary estimates. What you

see before you is now a deficit budget and unless we get some windfall money from somewhere we just don't have any more money for this current fiscal year. Our Department heads have been told the same thing. We just don't have any money for supplementary estimates. I am not saying that we can't find it, but at the moment we don't have it.

We will have to face the issue when it arises.

**Mr. Chairman:** Mr. Taylor?

**Hon. Mr. Taylor:** Mr. Chairman, I would just like to say that we are getting down to the old question of price tags and democracies.

I think it is exceedingly important that the Legislative function functions. We have, in our wisdom, avoided, for instance the implementation of Standing Committees understanding, or course, we don't have the funds for them. We are attempting to economize wherever possible through the operation of the House, but, I feel it is also exceedingly important at this particular point in time that a decision be made on the future of the recording services of which I spoke earlier.

It is essential we get this Hansard out in the manner we are doing it and with the same degree of excellence that is being provided in order that the people of the Territory know indeed, in print, what we are actually talking about in this Chamber on their behalf. That is an extremely important function and I wouldn't one to underrate its actual importance.

It is also, I have learned as Speaker, from the people that are doing the work for us now, that they are going to have to know whether or not -- what our decision is in this regard in order that they may, indeed, be able to come back.

I would stress that there is some urgency in this matter and I would ask that the Administration give absolute priority to this item so that we may have some sort of a decision from the Administration as to what they are prepared to let us have, monetary wise for these services.

**Mr. Chairman:** As Chairman of Committees, I would certainly like to go on record as strongly supporting the comments of Mr. Taylor.

Anything further arising?

**Mr. Lang?**

**Mr. Lang:** Mr. Chairman, there is one item in this vote that concerns me very much. Is the expanding bureaucracy which is referred to as inter-governmental affairs. I would like to ask the Executive Committee to keep a very close look on this so we are not in the ground works of creating another government monstrosity.

I would like to say furthermore that I agree wholeheartedly with what Mr. Taylor said just before I stood up to speak.

**Mr. Chairman:** Thank you. Mr. Lang, any further questions or comments on the first item, Administrative Services.

Are we agreed?



**Some Members:** Agreed.

**Mr. Chairman:** Two, Department of Treasury, \$1,362,523.00. Any questions or comments? Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Three, Department of Education, \$10,789,712. Ms. Millard.

**Ms. Millard:** Mr. Chairman, I am sorry I didn't have the information yesterday when we were going through this certain section of this vote. But I do have now, and it seems to me pretty important, it's on Establishment number 324, Rehabilitation Services.

I think I'll just give you the information as I have it. In conversation between some social agencies, specifically mentally retarded, learning disabilities and social service societies and Bill Woods needs for a general rehabilitation centre were discussed and appeared to be substantial. This centre was to be for adults and young people beyond the school program. It was felt, however, that a feasibility study would have to be done to properly establish the extent and type of problems it would serve and the kind of operation it should be.

The private groups were advised that monies would probably be available from the Yukon Territorial Government for the groups, to spend on this independent study. So the request was made, a grant was obtained, \$3500, and the associations are proceeding on a joint basis to get the study done as soon as possible. In other words, we have spent \$3,500 on a study, to substantiate this Establishment number and we don't even have the study yet and we're going to go ahead and pass this whole thing. I wonder if the Minister of Education has some reply to this.

**Mr. Chairman:** Mr. McIntyre.

**Hon. Mr. McIntyre:** I don't know what study you're talking about. The sheltered workshop?

**Mr. Chairman:** Ms. Millard?

**Ms. Millard:** No, Mr. Chairman, it seems to be a study that was a feasibility study which would properly establish the extent and type of problems that a general rehabilitation centre would serve and the kind of operation it would be.

**Hon. Mr. McIntyre:** That is the sheltered workshop program I believe, but if you would care to give me a copy of what you have and also the name of the person that gave you the information, I'd be glad to look into it.

**Mr. Chairman:** Ms. Millard.

**Ms. Millard:** Mr. Chairman, am I to understand that the Department of Education does not know about \$3500 that was a grant that was given out to do a study prior to commitments on the budget.

**Hon. Mr. McIntyre:** Well I'm sure we know about the study, but I'd like more information from you as to exactly what you're talking about. You're talking about a study, what study?

**Ms. Millard:** Mr. Chairman, the study that is being presently prepared by the Association for the Mentally Retarded, the Association for Children with Learning Disabilities and the Yukon Social Service Society. They have been jointly asked by -- in conjunction with Bill Woods they have been jointly asked by the Territorial Government to do a study into the feasibility of the rehabilitation centre.

**Hon. Mr. McIntyre:** Well I'll bring that information to Council but I think the Honourable Member probably has received what information she has from someone well acquainted with it, they could have explained it to her just as well as I could.

**Mr. Chairman:** Thank you Mr. McIntyre. Any further questions or comments on the Department of Education.

Ms. Millard?

**Ms. Millard:** Yes, Mr. Chairman, are we going to go ahead on this without knowing how -- having the knowledge of this study which we have paid for. Is that the request of the Department of Education?

**Hon. Mr. McIntyre:** It is not my request, it's the wishes of the House.

I think we should go ahead with it.

**Mr. Chairman:** Ms. Millard.

**Hon. Mrs. Watson:** Mr. Chairman, I think the letter from the three organizations yesterday that we got, and I have so many I'm getting a little bit mixed up, but, indicating that they had acquired the services of the consultant to do a feasibility study on the type of sheltered workshop that they would like to establish in the Yukon, the government has said, now we are prepared to start a sheltered workshop, what kind do you want. What kind of people should working in it and so on, and these three organizations have contacted a consultant to do a study to come back and report to them on the type of workshop that they would want to have. And it's very necessary to have that study, in order that you can proceed on your sheltered workshop. So by all means, I would vote this.

**Mr. Chairman:** Thank you Mrs. Watson. Any further comments or questions? Is it agreed?

**Some Members:** Agreed.

**Mr. Chairman:** The next item is the Department of Secretary and Registrar-General. \$1,025,081. Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman, it was at this point that I was going to consider proposing a motion to reduce the salaries of one or more of the inspectors



under General Inspection Services, or propose the reduction of the salaries to a dollar.

I just wish to state at this time that it is not my intention, and I just wish to restate to the Administration, the desire of the people of the Yukon, certainly the ones that I represent, to take a close look at this function, and to attempt to get a more rational approach to the whole question of inspection by this department.

**Mr. Chairman:** Thank you Mr. Taylor, any further comments or questions arising.  
Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Department of Health, Welfare and Rehabilitation, \$8,520,173.00. Any questions or comments arising?

Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Department of Local Government, \$2,146,170. Any questions or comments?

Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** Department of Tourism, Conservation and Information, \$1,898,531.00. Any questions or comments? Mr. Taylor?

**Hon. Mr. Taylor:** Yes, Mr. Chairman, I would like to restate the matter of Game Wardens in the Yukon Territory, and restate my position and my suggestion to the Administration, that is that now whenever a position in the Game Department as Warden comes open, that a local Yukon person be selected to fill that position. Notwithstanding that someone from outside may have better qualifications, academically, as I stated at that time, I feel that there is sufficient expertise within our Department now to train local people to do this most important function.

I wish at this time to restate that position and I would hope that the Administration would listen closely to it. I note that within the Federal Government, in some departments, now, it is their intention to start training local people in the Yukon and the Northwest Territories, into some of the local oriented jobs within IA and ND and I see no reason why we can't start that program here in the Yukon at the Territorial Government level and I really believe that the game department is the place to start.

**Mr. Chairman:** Thank you Mr. Taylor. Any further comments or questions?  
Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** The next item is Department of Legal Affairs, \$1,642,840. Any questions or comments?

I have just one comment I'd like to make by way of clarification and that is that when we went through this, on the first go around, and I'm referring to Establishment number 800 on page 47, I was very

critical about the level of the services provided, in the court reporting field. I'd like to make it very clear that my criticism is of the budget, and of the fact that the department is very understaffed. I certainly was not referring to the qualifications or the courteousness of any of the individual court reporters. There seems to have been some misunderstanding amongst some employees of the government, not by the court reporters, thank goodness, but I'd like to say that I have found in my dealing and I speak for the whole profession, that they have been very courteous and very good employees.

Any comments or questions arising?

The next item is Department of Highways and Public Works, \$11,727,849. Any questions or comments?

Agreed?

**Some Members:** Agreed.

**Mr. Chairman:** The next item is Yukon Housing Corporation, \$1,653,500. Any questions or comments?  
Mr. McCall?

**Mr. McCall:** Thank you Mr. Chairman. I just want to restate what I stated before, about the Yukon Housing Corporation as a whole. I think that there has been a lot of ignorance based on some of the priorities set, especially in the area I represent. I'm just hoping in the Administration's wisdom, not too distant future, that they can look at the priorities a little more seriously.

**Mr. Chairman:** Any further questions or comments?

**Hon. Mr. McKinnon:** Mr. Chairman, I'm interested in the Established number of 4450 which is the Government's Employee Housing Plan, The Revolving Fund, and I understand the Bill isn't through the House yet and really, an agreement with this vote on the budget, we're agreeing with the principle of the Employee Housing Plan and I understand Members wanted to debate this issue further, prior to the House accepting the budgetary items.

**Mr. Chairman:** Thank you Mr. McKinnon, you're quite correct. We'll stand that aside for now. Mrs. Whyard, do you have any comments about that?

**Mrs. Whyard:** Well Mr. Chairman, if you consider this is the proper time to enter into that, I'll be happy to launch my campaign.

**Mr. Chairman:** Really would that be the -- if I might just ask Mr. McKinnon, wouldn't that be the final item, the \$500,000 at the bottom of the schedule, that you're referring to?

**Mr. McKinnon:** Yes.

**Mr. Chairman:** Referring to Schedule A, Bill No. 2

**Hon. Mr. McKinnon:** I know it is Establishment number 4450 is the -- in the budget Mr. Chairman. That is under capital, I would imagine.



Mr. Chairman: That is the 500,000 revolving.

Hon. Mr. McKinnon: That's right.

Mr. Chairman: Yes, that's at the bottom of the schedule. A Mr. McKinnon, so I think we can proceed with Item 10, which is the Yukon Housing Corporation, at this time and leave the last item. Unless Mrs. Whyard would like to proceed with that at that time.

Mrs. Whyard: Whatever you say Mr. Chairman.

Mr. Chairman: Are we agreed then on Yukon Housing Corporation, \$1,653,500.

Some Members: Agreed.

Mr. Chairman: The next item is project capital. \$22,213,000. Mr. Taylor?

Hon. Mr. Taylor: Yes, I have two items of consideration here, Mr. Chairman, on behalf of the Honourable Member from Hootalinqua. My colleague on my right who is just not able to be with us at this moment. One is the -- realtes to the desire of his community of Teslin to have a building, in the community, to house the territorial agent and liquor store and any other function of government that possibly, offices for their L.I.D. And this has been asked for budget, after budget, after budget and we don't seem to be able to get it into this budget so I would hope that the Administration Ex-com or the Financial Advisory Committee or whoever deals with the question, can find it in their hearts to consider having this facility for Teslin finally in this forth up and coming budget now under construction. And they waited a long time for this facility, and I think it's about time some consideration was given to them and my only other remark on behalf of the Honourable Member from Hootalinqua was to restate the desire of the people of Teslin to be included in the satellite television program this summer, more particularly, in as much as it was that community that has fought so long and so hard to attempt to get a program such as this under way and they've really spearheaded the thing so I leave the Committee and the Administration with those two thoughts.

Mr. Chairman: Mr. Taylor, the Chairman shouldn't let this go by without putting in a plug for Carcross.

(Laughter)

Mr. Chairman: I'm of course speaking about the T.V. reception.  
Is it agreed?

Some Members: Agreed.

Mr. Chairman: The next item is Loan Capital, \$3,050,000. Any questions or comments?  
Agreed?

Some Members: Agreed.

Mr. Chairman: The next item is Loan Amortization, \$1,527,000.

Some Members: Agreed.

Mr. Chairman: That leaves us with the Government Employees Housing Plan Revolving Fund, of \$500,000. Now, what are the wishes of the House. Mrs. Whyard do you feel at this time that you'd like to go back to Bill No. 14.

Mrs. Whyard: Yes, Mr. Chairman. Bill No. 14 has left in Committee and I don't want to delay this Assembly by leaving it there. If you want to consider it in Committee and vote it out before we call it 5:00, so it can be processed with other Bills or whatever that would certainly meet with my approval.

Mr. Chairman: Agreed?

Some Members: Agreed.

Mr. Chairman: The only thing I'm wondering, Mrs. Whyard, are you saying at this time you want to deal with that Bill or are you intending to deal with it at third reading.

Mrs. Whyard: This time is fine Mr. Chairman, is there's time available.

Mr. Chairman: Fine.  
What are the wishes of the House?

Some Members: Agreed.

#### Bill No. 14

Mr. Chairman: Very well, we'll turn back to Bill No. 14, Government Employee Housing Plan Ordinance and we delayed entertaining a motion on that bill this morning because Mrs. Whyard wished to get hold of some additional information. Mrs. Whyard, do you have some comments to make about that bill?

Mrs. Whyard: Yes, Mr. Chairman. The purpose of this Ordinance is to enable to the government to institute a housing buy back plan for its employees. And under the plan, employees who qualify would be able to require the government to buy their houses, at 95 per cent of the appraised market value.

I can see the reason for introduction of this Ordinance, naturally any large employer such as the Yukon Territorial Government wants to have happy employees and they want employees who are going to stay once they are trained. One of the main requisites for having a happy employee is proper housing. There are two ways to assist in making adequate housing available.

One is to subsidize rental of government housing and my understanding is that this government is trying to get out of the landlord business and less in this department.

The other way is to assist in the construction of employee's own home. Now there are a number of ways to do this. This bill outlines a buy back plan for people who have already built their home or are going to when they join the government in future years. It would establish a revolving fund of half a million dollars for this purpose.

I think the terms are clear throughout the



Ordinance. My objection is two fold. I object to this bill on principle, I am opposed to \$500,000 of the taxpayers money being used for the benefit of perhaps one or two people per annum. And my second objection is that I think it's not the most practical way

to approach the problem. I cannot see a revolving fund operating successfully under these conditions. If you are going to buy at 95 per cent of the appraised market value, a home up to the value of \$60,000 as this Ordinance says, you are going to pay something like \$50,000 for a top quality house. The person who then comes in to buy it from you, whether it's a new employee in that settlement or whether it's sold to a member of the public, can only obtain a loan up to \$35,000 under the National Housing Act. There is a discrepancy there, of some \$20,000 or more, who picks that up?

If this is covered by the revolving fund, it's going to take 25 years to recover that amount, it's not going to revolve very fast. I can't see that this is a practical way to handle this housing problem. I am convinced that any house which met the qualifications of this bill, which require it to be of certain standards before the government buys it, would ensure that the house was in fact sold through the public market without the government getting into this business at all.

Now I am assuming that the people who had input into this Ordinance examined every other kind of housing plan, and I'm sure they examined such arrangements as the CNT has had for some 15 or 20 years in the Territory with its employees. Whereby the employer puts a second mortgage on that property, and assists the employee to build their own home, the second mortgage is a large one, and is non repayable.

C.M.H.C. puts up one half of that amount the employer puts up the other, which is a quarter, eh, of your costs. This works out actually on the average mortgage of \$15,000.00 at average interest of 9 bucks per thousand, 9 percent per thousand, that is costing \$135.00 a month, but the employee owns the home. He can leave at any time and know that he has an equity in a house and the incoming employee doesn't have to put up sixty thousand bucks minus your housing loan of the top of thirty five thousand to get his hands on it.

There are other plans such as the one used by B.C. Hydro at Hudson Hope, a subsidized rental housing program, but there is no equity in that and people want to invest and own something if they are going to sink that much rent into any kind of a building.

Mr. Chairman, I just feel that there are better ways to spend this money, as we have all seen today. I feel the interests of one or two employees of the Territorial Government in small settlements, which I am assured is the main purpose of this Bill, not to buy back houses in Whitehorse where we know there is a commercial market, but to benefit employees in small communities where normally there would be no one to buy this house. I cannot see that it should receive a priority of this 5. Mr. Chairman I must record my opposition to this Bill at this time.

Mr. Chairman: Thank you, Mrs. Whyard. Any further questions arising or comments arising?

That being the case I will entertain a Motion of Bill 14 --

Mr. Miller: Mr. Chairman, could I say something before you move Bill 14 out of Committee?

Mr. Chairman: Certainly.

Mr. Miller: One of the amendments that was mentioned from the Chair this morning, I believe, was an inaccurate amendment. With the permission of the House I think we should go back to review that amendment. It was in respect to section 3, if my memory serves me correctly -- no it was in respect to 3(3) and the placement of that into 3(1)(g).

The intention of putting that section, subsection 3 in under section 3 was so that every employee, regardless of his length of service, who was being transferred at the wish of the government would be eligible for the benefits of this plan regardless of whether he had two years continuous service or not.

That was the full intention and that is why section 3(3) was left out as a separate item. Transfers of employees the government must agree to that transfer if an employee desires the transfer. We don't anticipate any misuse of it and yet we would like the employee to have the advantage, if he does go out and buy a house in the first year, to be able to have the benefits of this plan because we have asked him to transfer to another community.

Mr. Chairman: Well it was -- I was the person who was recommending the amendment and since the government's policy is now clarified in that they are going to be dealing with those employees who remain in the service but are transferred from community to community in a different way than the other people who become eligible, I am certainly in agreement with deleting that amendment and leaving section 3, subsection 3 as is where is, if that can be agreed by the Honourable Members.

To put it another way what the government is now saying is that if they hire a person in Dawson and that person builds a home and then is transferred by the Government, with the consent of the government to say, Mayo, that he would become eligible for the plan even though he hadn't been with the government for two years continuous service. That is what they are saying.

If that is the principle behind it I support that principle.

Ms. Millard: Mr. Chairman to clarify things couldn't the words "regardless of length of employment" be added to that section?

Mr. Chairman: Well it was my concern Miss Millard, there is no need. That was my concern with the section in the first place. When I raised it it wasn't met and that is why I asked that it come within subsection (1).

Ms. Millard: But Mr. Chairman, it is obvious that the man who wrote it didn't even remember what the gist of the whole thing was so five years from now when someone comes along and is applied under this situation, will it be remembered unless the words are put in.



**Mr. Chairman:** I am sure if the judge is required he will seize upon the proper interpretation, Ms. Millard, but I certainly encourage further debate on the point. Mr. Taylor?

**Hon. Mr. Taylor:** Yes, just for clarification. I can't recall, did we in fact move an amendment to this section?

**Mr. Chairman:** No, Mr. Taylor, what happened was that we came up with a special kind of motion because of Bill 19 which was to follow. The Motion was that the amendments to Bill 14 as read from the Chair be now agreed to and that Motion was carried. I suppose we could do it at this time by agreement of the Members present ask that the amendments agreed to as read -- of the amendments read from the Chair that the last amendment be deleted.

**Hon. Mr. Taylor:** Mr. Chairman, once a motion has been agreed to, at one sitting of this Legislature, it is not possible to change it. But we may find some relief in the fact that the Bill, there has been no actual amendment to the Bill made and the effect of the motion could only be the source of a future amendment to the Bill.

But if there has been no amendment to the actual Bill, then in fact there is no need to withdraw anything.

But that is an expression of the House that cannot be altered during the course of the session. But if the Bill has not been physically amended, I would think that there is no problem.

**Mr. Chairman:** What you're suggesting, Mr. Taylor is that when this Bill comes back as amended from first and second reading that the administration in their wisdom would not carry through with the change to 3, sub 3 is that it?

**Hon. Mrs. Watson:** Mr. Chairman, I don't think we should leave anything to the wisdom of the administration.

**Mr. Chairman:** I was hoping you'd say that, Mrs. Watson.

Mrs. Whyard.

**Mrs. Whyard:** Mr. Chairman, I could perhaps help with this situation, I have a motion I would like to present at this time.

**Mr. Chairman:** Perhaps before we hear the motion, what's your solution?

**Mrs. Whyard:** The solution is my motion. The message is the medium. The medium is the message.

**Mr. Chairman:** Well perhaps before we entertain your motion, Mrs. Whyard,--

**Hon. Mr. Taylor:** Maybe we should take a brief recess before we get into the procedure.

**Mr. Chairman:** Even without a recess, Mrs. Whyard, just a minute, I'll hear your motion in a second. I don't see why we can't go ahead with the amendment and if it appears to be desirable, this bill

can be amended next time. At the next session. It's a simple amendment.

**Hon. Mrs. Watson:** Mr. Chairman, the intent must be in the recordings and I think that we now would have an amendment to that motion, wouldn't that be the next step?

So that there is an explicit interpretation in the recordings.

**Mr. Chairman:** It's a procedural--  
Mrs. Whyard, please feel free to record the motion.

**Mrs. Whyard:** Mr. Chairman, I would move that in view of current budgetary limitation, it is moved that Bill No. 14, Government Employee Housing Ordinance remain in Committee.

**Dr. Hibberd:** I would second that motion.

**Mr. Chairman:** Does the motion mean that the Bill will be left to die in committee.

**Mrs. Whyard:** Correct, Mr. Chairman.

**Mr. Chairman:** I'll at this time declare a brief recess. If you like, give them a copy of the motion as amended.

**Mrs. Whyard:** Thank you Mr. Chairman.

**Mr. Chairman:** This is only a five minute recess. We have lots of work to do.

#### Recess

**Mr. Chairman:** I call the Committee back to order and before we proceed on this Motion, I'd just like to explain the situation as I understand it, and I have to apologize for being a neophyte at this point, but -- if this Motion is carried, then of course the Bill would die in Committee. If the Motion is not carried, then we're back with the Bill as amended.

We cannot during this session, change the amendments as passed. So the end result would be if somebody were to move the Bill out of Committee. This is presupposing what might happen in the next Motion before us.

The end result would be Bill number 14 with the amendments as passed earlier today and if the Government then wished to amend that Bill they would have to do so at a later sitting.

And this would affect only Section 3, subsection 3 which is now part of 3(1)(g). So that's understood, I'll read the Motion.

It has been moved by Mrs. Whyard, and seconded by Dr. Hibberd that in view of current budgetary restrictions that Bill number 14 - Government Employee Housing Plan Ordinance be left to die in Committee. Is there any debate on this? Mr. Berger.

**Mr. Berger:** Mr. Chairman, I can't understand the Honourable Member from Whitehorse West. This Bill is a definite need in the outlying districts. I have a rough figure here, it's roughly about 45 percent of the Government employees are living in the outlying



outside of Whitehorse. Union employees, I am talking about, this is meant as permanent employees. And they have fought for this Bill, and asked for this Bill for many, many years, because there's a definite discrimination on the point of locally hired people. Because they can't unless the question arose to the Honourable Member from Mayo if the outlying people are eligible for further education, they are not.

So in other words, the Government employee from the outlying area trying to apply for a different position, trying to get education, he's not eligible for it because he cannot get assistance from the Federal Government. Neither can he sell his house because of marketing conditions in those areas.

It's not like Whitehorse where there's a constant fluctuating population. In a Community like Dawson, Mayo, Haines Junction anything like this, the population is usually fixed. We haven't the influx of people coming and going like you have in Whitehorse.

I was not opposed to Social Services because I think they're definitely needed in the Whitehorse area but again the outlying areas receive less than 10 percent of the benefits from any Social Services in the Whitehorse area. And just because Whitehorse insists, and some members of the Whitehorse area insist, on having the Social Services for Whitehorse they are trying to kill a Bill like this. I cannot understand it. I couldn't understand if any members from the outlying areas especially would vote for this type of Motion.

**Mr. Chairman:** Thank you, Mr. Berger. Any comments or debate or questions?  
**Mrs. Watson.**

**Hon. Mrs. Watson:** Mr. Chairman, I have to agree with the honourable Member that there is a need for this type of program in the outlying areas and I would certainly hate to see this Bill defeated.

I think there has been a little bit of misunderstanding with the concept of a revolving fund. And I think possibly Mr. Miller could explain a revolving fund much better than I could. So I would ask Mr. Miller if he would explain the revolving fund. It really doesn't affect our budget per se.

**Mr. Chairman:** Thank you, Mrs. Watson. Mr. Miller.

**Mr. Miller:** Mr. Chairman, a revolving fund as used in Government, and it's only Government that tends to use these things, really what we are asking for is authority if somebody does exercise the option under the Ordinance to buy that house. We are not setting aside \$500,000.00 for this program. We're setting aside up to 500,000 of our working capital. Not our budgetary expenditure of our working capital.

So rather than have it in the bank drawing interest, what we're really saying is we may have it invested in houses. So we're not really talking about affecting the budgetary deficit or surplus of this particular year's operation. If there was a loss in this revolving fund, if we bought a house and had to sell it at a loss, we would have to come back to this Council for authority to replenish that revolving fund.

So the revolving fund is really just authority to spend without actually setting the money aside in the true sense of allocating \$500,000.00 for this program.

**Mr. Chairman:** Any further questions, comments or debate?

**Some Members:** Question.

**Mr. Chairman:** Question, are we agreed?

**Some Members:** Disagreed.

**Mr. Chairman:** I'll ask for a show of hands then. All those in favour of the Motion -- would you like me to read it again -- will please raise their hands?  
Those opposed?

**Mr. Chairman:** I declare the Motion defeated.

*Motion Defeated*

**Mr. Chairman:** I'll then entertain a Motion on Bill 14.

**Mr. McKinnon:** Mr. Chairman, I would move Bill number 14 be reported out of Committee without amendment.

**Mr. Berger:** I second it.

**Mr. McKinnon:** I'm sorry, Mr. Chairman, as amended.

**Mr. Chairman:** Thank you. It has been moved by Mr. McKinnon, seconded by Mr. Berger that Bill number 14 entitled, Government Employee Housing Plan Ordinance be reported out of Committee as amended.

Question?

**Some Members:** Question.

**Mr. Chairman:** Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the Motion carried.

*Motion Carried*

**Mr. Chairman:** I'm sorry, before we look at the clock, let's go back then to Bill number 2. There was one item left in Schedule "A" and that is the last item - Government Employee Housing Plan Revolving Fund \$500,000.00 Is there any question or comment?

**Mrs. Whyard:** Yes.

**Mr. Chairman:** Mrs. Whyard.

**Mrs. Whyard:** Mr. Chairman, I just have to make one comment and that seems to be obvious, whether the funds are revolving or non-revolving, set aside or in fact there, in the bank or on paper. They always seem to be available for projects of this size, but the funds are not available for other issues which I would give a more serious priority to.

**Mr. Chairman:** Thank you, Mrs. Whyard. Any further comments or questions. Are we agreed?



Some Members: Agreed.

Mr. Chairman: The total is \$69,464,110.00. Agreed?

Some Members: Agreed.

Mr. Chairman: The preamble. Whereas it appears by message from James Smith, Esquire, Commissioner of the Yukon Territory, and in the estimates accompanying the same, that the sums hereinafter mentioned in Schedule "A" of this Ordinance are required to defray certain expenses of the Public Service of the Yukon Territory and for the purpose relating thereto for the 12 months ending the 31st day of March, 1976. Therefore the Commissioner of the Yukon Territory by and with the advice and consent of the Council of the said Territory enacts as follows:

The title of Bill number 2 - First Appropriation Ordinance 1975-76. Clear.

Some Members: Clear.

Mr. Chairman: I will entertain a Motion then.

Mr. McKinnon: Mr. Chairman, it's strange for this Honourable Member to be making this Motion because I think it sure reflects the status of this whole, whole Council that we spend weeks and then other years and other Councils we spent weeks and weeks, too, going through the Main estimates. I think that there's not a Member in this House agrees or doesn't disagree with some of the points made by the Honourable Members. Some of these items in this Budget are not priority items as we would give them if we could honestly reflect the wishes of the constituents we are representing.

And it's so strange that after all the years of debating and arguing for the Budget on the Government's side, once as Chairman of the Financial Advisory Committee, and in opposition side, that at all times I could make that statement that this Budget as it was going through, did not truthfully and realistically reflect the true wishes of the people of the Yukon Territory. And that shows the position still of this Legislative Assembly.

And be that as it may, Mr. Chairman, on every occasion it was still reported in the Motion that I'll move now, that we move Bill number 2 - First Appropriation Ordinance, that it be reported out of Committee without amendment. Which is always the case, Mr. Chairman, no matter which side of the House you sit on.

Mr. Chairman: Thank you, do we have a seconder of that Motion?

Mr. Berger: I second that Motion.

Mr. Chairman: It has been moved by Mr. McKinnon, seconded by Mr. Berger that Bill number 2 - First Appropriation Ordinance 1975-76 be reported out of Committee without amendment?

Mr. Chairman: Are we agreed?

Some Members: Agreed.

Mr. Chairman: I declare that Motion carried.

*Motion Carried*

Mr. Chairman: I would like to thank Mr. Miller for being present. He may be excused.

Mr. Lang: Mr. Chairman, I move that Mr. Speaker do now resume the Chair.

Mr. Chairman: Do we have a seconder to that Motion?

Mr. McCall: I second it, Mr. Chairman.

Mr. Chairman: It has been moved by Mr. Lang, seconded by Mr. McCall that Mr. Speaker do now resume the Chair. Are you ready for the question?

Some Members: Question.

Mr. Chairman: Are we agreed?

Some Members: Agreed.

Mr. Chairman: I declare the Motion carried.

*Motion Carried*

Mr. Speaker Resumes Chair.

Mr. Speaker: At this time I will call the House to order. May we have a report from the Chairman of Committees.

Mr. Phelps: Thank you, Mr. Speaker. The Committee of the Whole convened at 10:30 a.m. to consider Bills, Papers and Motions. We had as witnesses during the day Mr. Miller and Mr. Gillespie

It was moved by Mrs. Watson, seconded by Mr. McIntyre that Section 4 (1) (d) of Bill number 6 be amended by deleting the word "born" and inserting in its place the words "conceived and born". This Motion was carried.

It was moved by Mrs. Watson and seconded by Mr. McIntyre that Bill number 6 entitled, Compensation for Victims of Crime Ordinance be reported out of Committee as amended. This Motion was carried.

It was moved by Mr. McKinnon, seconded by Mrs. Watson that the amendments to Bill number 14 as read from the Chair be now agreed to and this Motion was carried.

It was moved by Mr. McKinnon and seconded by Mr. Berger that the amendments to Bill number 19 as read from the Chair be now agreed to and this Motion was carried.

It was moved by Mr. McKinnon, seconded by Mr. Fleming that Bill number 19 entitled, Community Assistance Ordinance be reported out of Committee as amended and this Motion was carried.

It was moved by Mr. Taylor, seconded by Mr. Fleming re Sessional Paper Number 2 that the number of members to hold office on (a) Recreation and



Amateur Sports Committee (b) Historic Sites and Monuments Board and (c) The Yukon Tourist Advisory Council be fixed at 12. And that one member be appointed to each Board, or Council by the Commissioner on the recommendation in writing of each Member of this House. And that the member so appointed hold office until after the election of the next House unless such person appointed resigns prior to that time. In which case his successor should be appointed by the Commissioner on the recommendation of the member of the Constituency concerned. That Motion was carried.

It was moved by Mr. McKinnon, seconded by Mr. Berger that Bill number 14 entitled, Government Employee Housing Plan Ordinance be reported out of Committee as amended and that Motion was carried.

It was moved by Mr. McKinnon, seconded by Mr. Berger that Bill number 2 entitled, First Appropriation Ordinance 1975-76 be reported out of Committee without amendment. That Motion was carried.

It was moved by Mr. Lang, seconded by Mr. McCall that Mr. Speaker now resume the Chair, and that was carried.

Thank you.

Mr. Speaker: You have heard the report of the Chairman of Committees, are you agreed?

Some Members: Agreed.

Mr. Speaker: What is your further pleasure?

Mr. McCall: Well Mr. Speaker, I move we now call at 5 o'clock.

Mr. Lang: I second it.

Mr. Speaker: It has been moved by the Honourable Member from Pelly River, seconded by the Honourable Member from Whitehorse-Porter Creek that we now call it 5 o'clock are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion Carried.

*Motion Carried*

Mr. Speaker: This House now stands adjourned until 10 a.m. tomorrow morning.

*Adjourned*



LEGISLATIVE RETURN NO. 7  
[1975 SECOND SESSION]

March 25th, 1975

Mr. Speaker,  
Members of Council

On Monday, March 24th, Councillor Lang asked the following written question:

"What has taken place in relation to Crossroads in respect of:

- (a) The lot that was to be set aside for their proposed building.
- (b) Receiving home that was to be made available for the interim period.
- (c) When will this information be put into writing for Crossroads, so that they can formulate their plans?"

The answer is as follows:

- (a) The proposed building lot which Mr. Lang mentioned is presumably the Riverdale lot which was discussed with Crossroads Board by the Whitehorse City Council. Shortly after these discussions took place approval in principle was given to the Yukon Housing Corporation by the City Council to proceed with plans to develop a multi-housing project on this property. However, at no time has the Territorial Government made any commitment to provide Crossroads with a specific building lot.

Before any commitment can be made by the government to Crossroads to assist them in obtaining a suitable building site and funds for construction of a new building, it feels obligated to explore what government buildings are available or will be available when the government vacates some of its existing offices and moves into the new Territorial Building. This investigation, which involves a thorough review of possible accommodation, has already been embarked upon, and Mr. Van Vugt a member of the Board of Directors of Crossroads was present when one such building, the Selwyn House, was assessed. After the government's investigation is completed, the assessments of possible accommodations that have been compiled will be presented to the Crossroads Board for their consideration.

(b) Presently the government is leasing Crossroads the former girls' residence at 105 Hanson Street, and until arrangements can be completed for a permanent facility is prepared to lease the children's group home at 502 Hoge Street to Crossroads. Father Kearns and one of the staff members of Crossroads have viewed a similar group home and have indicated that the accommodations would be suitable for their needs.

(c) Discussions have been held with members of the Board of Crossroads regarding provision of temporary accommodations for their treatment programme and they are being advised of the availability of the Hoge Street building by letter.

Hilda P. Watson,  
Minister of Health,  
Welfare and Rehabilitation.



Property of  
M. L. A. Lounge



# The Yukon Legislative Assembly

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Number 16

2nd Session

23rd Legislature

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Debates & Proceedings

Wednesday, March 26, 1975

Speaker: The Honourable Donald Taylor



Printed at  
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# The Yukon Legislative Assembly

Volume 11, Session 1, 1987-1988

## Debates & Proceedings

Volume 11, Session 1, 1987-1988



## The Yukon Legislative Assembly

Wednesday, March 26, 1975

Mr. Speaker reads daily prayer

Mr. Speaker: Madam Clerk, is there a quorum present?

Madam Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call this House to order.

### ROUTINE PROCEEDINGS

Mr. Speaker: Are there any documents for tabling this morning?

The Honourable Member from Kluane.

Hon. Mrs. Watson: Mr. Speaker, I have for tabling this morning, Legislative Return Number 9.

Mr. Speaker: Are there any further documents or correspondence for tabling?

The Honourable Member from Whitehorse North Centre.

Hon. Mr. McKinnon: Mr. Speaker, I have for tabling today, Legislative Return No. 8.

Mr. Speaker: Are there any reports of Committees?

From the Chair and by way of a subsidiary report from your select Committee on Rules and Procedures and Privileges, I have received a communication from the Commonwealth Parliamentary Association in response to the Resolution of the House asking for membership. It reads:

"Many thanks for your telex and letter of March 14th, forwarding the resolution of your Assembly relating to membership in the Commonwealth Parliamentary Association. The elected officers of the Canadian Branch of the Commonwealth Parliamentary Association, met yesterday. They welcomed this development with enthusiasm and have asked me to put it on the agenda on the forthcoming Executive Committee meeting of the Canadian branch which should take place during the week of April 14th. We will take advantage of that opportunity to introduce the necessary resolutions supporting your application for membership which would then be formally transmitted to the Secretary General of the Association, Mr. Robin Vanderfelt, in London, England, for consideration at the Association's Executive Committee meeting which I believe is scheduled for May 23 to 31. Senator Allister Grosart will be attending that meeting as Canadian Regional Counsellor and would take the responsibility for guiding this through the meeting".

And this is a communication from Mr. Ian Imrie.

Are there any further reports of Committees?

Introduction of Bills?

Notices of Motion or Resolution?

Notices of Motion for the Production of Papers.

### ORDERS OF THE DAY

Mr. Speaker: We will then proceed to the Order Paper, and we have before us this morning, Motion Number 9, moved by the Honourable Member from Whitehorse Riverdale, seconded by the Honourable Member from Watson Lake, that it is the opinion of this house that the offices of the senior mining section personnel and support personnel of the Northern Natural Resources and Environment Branch of the Department of Indian and Northern Affairs, should remain in the Federal Building in the downtown area of Whitehorse.

Would the Honourable Member from Whitehorse Riverdale be prepared to discuss his motion at this time?

Mr. Phelps: Mr. Speaker, this motion of course, involves one of our most important industries in the Yukon and I would like for somebody to move this motion into Committee of the Whole so that we can have input by way of witnesses from the industry concerned.

Mr. Speaker: The Honourable Member from Whitehorse Porter Creek.

Mr. Lang: Mr. Speaker, I move that we move motion number 9 into Committee of the Whole for further discussion.

Mr. Speaker: Is there a seconder?

Mr. McCall: I'll second it, Mr. Speaker.

Mr. Speaker: It has been moved by the Honourable Member from Porter Creek, seconded by the Honourable Member from Pelly River that Motion Number 9 be referred to Committee of the Whole for discussion. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare that the motion is carried.



**Motion Carried**

**Mr. Speaker:** We now have come to the question period, and Madam Clerk, could you ascertain if Mr. Commissioner would be available to the House this morning.

Madam Clerk Leaves Room

**Mr. Speaker:** I will at this time declare a brief recess.

**Recess**

**Mr. Speaker:** At this time we will call the House to order and may we proceed with the question period.

**QUESTION PERIOD**

**Mr. Speaker:** Have you any questions this morning?  
The Honourable Member from Hootalinqua.

**Question re: Duplication Of Welfare Services**

**Mr. Fleming:** Mr. Speaker, I would like to ask the Minister of Health and Welfare as to the persons receiving welfare, do you work by any chance, hand in hand with the Department of Indian Affairs. In other words, is there a possibility at any time that you may be, in the Territorial Government giving out welfare cheques and possibly be an overlapping coming from the Department of Indian Affairs?

**Mr. Speaker:** The Honourable Member from Kluane?

**Hon. Mrs. Watson:** Mr. Speaker, anything is possible. I would hope that we are working with Indian Affairs, that there may be specific instances where this hasn't happened. If there is an indication that the Honourable Member has some indication where this may be happening, I would certainly like the information, in private.

**Mr. Speaker:** The Honourable Member from Whitehorse South Centre.

**Question re: Withdrawal of Homemaker Services**

**Dr. Hibberd:** Mr. Speaker, I have a question for the Minister of Health, Welfare and Rehabilitation. In view of the decision made last night by the Yukon Social Services Association to withdraw their Homemaker Service because of lack of funding, will the Minister be considering any alternate methods of supplying this service?

**Mr. Speaker:** The Honourable Member from Kluane.

**Hon. Mrs. Watson:** Mr. Speaker, we always have to look at alternate methods of providing social services to the clientele in the Yukon and more specifically in

the Whitehorse area. But at the present time, under the statutory obligations of the Territorial Government, our commitment is more in the area of the people who are in the needy class. Now if we expand this service to people who are not categorized as being in the needy class, then we would have to come back to this House to get sufficient funding to carry on this complimentary program.

**Mr. Speaker:** The Honourable Member from Hootalinqua.

**Question re: Liability For Helping Injured**

**Mr. Fleming:** Yes, Mr. Speaker, I have another question on health and welfare, but I will direct my question to the legal advisor.

In the case of an accident, say in a small town where you can't possibly find a nurse and it is a fairly severe accident, and you as just an individual person take a hand in giving a helping hand to the injured, and possibly arranging to get him to a hospital or something, and in the process of this he or she has some effects, due to the fact that you have helped. Is there any protection under the law in this case for the person helping?

**Mr. Speaker:** Mr. Legal Advisor.

**Mr. Legal Advisor:** Mr. Speaker, there is no specific protection by law, but the common law provides that in such cases, the courts will invariably rule in favour of the person who has assisted, provided it brings normal, reasonable attention and care to the work they're doing.

**Mr. Speaker:** The Honourable Member from Hootalinqua.

**Question Re: Good Samaritan Act**

**Mr. Speaker:** Mr. Legal Advisor.

**Mr. Legal Advisor:** Mr. Speaker, there has been a few Good Samaritan Acts passed in North America, There has been Good Samaritan Acts advocated mainly by members of the medical profession to protect them against actions of malpractice, in the courts, for work which they do at the scene of an accident when they do not have the specialized equipment ready to hand to deal with the situation.

But in Canada, such actions by members of the public are virtually unknown and I don't know of any successful action in Canada, although there are supposed to have been one or two in America, but usually they're settled by the insurance companies of the doctor. to save the doctor being in court, rather than because of the requirements of the law itself.

**Mr. Speaker:** The Honourable Member from Klondike?

**Question re: Proposed Legislation**



**Mr. Berger:** Mr. Speaker, I have a question for Mr. Commissioner. Would Mr. Commissioner assure this House, that the Members of this House, receive proposed legislation well in advance of the next session?

**Mr. Speaker:** Mr. Commissioner?

**Mr. Commissioner:** Mr. Speaker, this is a promise that I can't undertake at all. The wishes, as I understand it, in the Executive Committee are to have a Legislative Session of the House as promptly as possible. This infers that the Session will be called as quickly as the Legislation that is to be presented will be prepared. So that really, what you are saying -- or the wishes in the Executive Committee is that these two things are going to coincide so very obviously, if we are going to get the legislation out well in advance of the session the calling of the session is going to be further delayed, Mr. Speaker.

It is an undertaking that is just not a practical one for me to do, if indeed the wishes of Ex-Com are to be taken care of, namely, as soon as the legislation is ready we wish a Session of the House to be called.

You can't have it both ways.

**Mr. Speaker:** The Honourable Member from Hootalingua?

**Question re: Open Liquor In Cafes**

**Mr. Fleming:** Yes, Mr. Speaker, I have another question for the Legal Advisor in respect to our Liquor Ordinance.

I notice in here under restaurant licence that there is no curtailment of how much liquor, open liquor you will sell at the tables and as to how much you will take in in monies in your cafe for food. I know it used to be in the Ordinance, has it been taken out of the Ordinance or is it just left out of this book?

**Mr. Speaker:** Mr. Legal Advisor?

**Mr. Legal Advisor:** Mr. Speaker, it is not in the Ordinance. It is a question of policy and it is set by Commissioner's Regulations and inserted within the legal powers of making it a condition of the issue of a restaurant licence to the holder of that licence that he do certain things and one of them is that he make returns in respect of the Relative amounts of liquor as opposed to food that is sold in the restaurant.

**Mr. Speaker:** Are there any further questions?

I would like then to thank Mr. Commissioner for assisting us in Question Period this morning.

May we now, perhaps proceed to Public Bills.

**PUBLIC BILLS**

**Mr. Speaker:** What is your pleasure at this time? The Honourable Member from Kluane?

**Amendments to Bill Number 6 First Reading**

**Hon. Mrs. Watson:** Mr. Speaker, I would move, seconded by the Honourable Member from Mayo that

the Amendments to Bill Number 6 be now read a First time.

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable from Mayo that the Amendments to Bill Number 6, the Compensation for Victims of Crime Ordinance, be now read for a First Time.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I declare the Motion carried.

**Motion Carried**

**Mr. Speaker:** When shall the Amendments be read for the second time?

**Amendments to Bill Number 6 Second Reading**

**Hon. Mrs. Watson:** Now, Mr. Speaker, I move, seconded by the Honourable Member from Mayo that the Amendments to Bill Number 6 be now read a second time.

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo the Amendments to Compensation for Victims of Crime Ordinance be now given Second Reading.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the Motion carried.

**Motion Carried**

**Mr. Speaker:** When shall the Bill be read for the Third time.

**Amendments to Bill Number 6 Third Reading**

**Hon. Mrs. Watson:** Now, Mr. Speaker, I move, seconded by the Honourable Member from Mayo that Bill Number 6 be now read a Third Time.

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Mayo that Bill Number 6, entitled Compensation for Victims of Crime Ordinance be now given Third Reading.

Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed.



Some Members: Agreed.

Mr. Speaker: I shall declare the motion carried.

*Motion Carried*

Mr. Speaker: Are you prepared to adopt the title to the Bill.

Hon. Mrs. Watson: Yes, Mr. Speaker. I move, seconded by the Honourable Member from Mayo that the title to Bill Number 6 be adopted as written.

Mr. Speaker: It has been moved by the Honourable Member from Kluane, seconded by the Honourable Members from Mayo that the title to Bill Number 6, Compensation for Victims of Crime Ordinance be adopted as written.

Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion carried.

*Motion Carried*

Mr. Speaker: What is your further pleasure? The Honourable Member from Mayo?

Hon. Mr. McIntyre: Mr. Speaker, I move, that the Amendments to Bill Number 14 be now read for the first time.

*Amendments to Bill Number 14 First Reading*

Mr. Speaker: Is this Bill number 14?

Hon. Mr. McIntyre: Yes. Seconded by the Honourable Member from Kluane.

Mr. Speaker: It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane, that the Amendments to Bill 14, Government Employee Housing Plan Ordinance be given First Reading at this time.

Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the Motion carried.

*Motion Carried*

Mr. Speaker: When shall the Amendments be read a Second Time?

*Amendments to Bill Number 14 Second Reading*

Hon. Mr. McIntyre: Now, Mr. Speaker, I move, seconded by the Honourable Member from Kluane that the amendments to Bill No 14 be now read for the second time.

Mr. Speaker: It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane that the Amendments to Bill No 14, Government Employee Housing Plan Ordinance be given second reading at this time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the motion carried.

*Motion Carried*

*Bill Number 14 Third Reading*

Hon. Mr. McIntyre: Mr. Speaker, I move, seconded by the Honourable Member from Kluane that Bill No 14 be now read a third time.

Mr. Speaker: It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane that Bill No 14, entitled Government Employee Housing Plan Ordinance be now read a third time. Are you prepared for the question?

Some Members: Question.

Mrs. Whyard: I rise to oppose the principle of this Bill.

Mr. Speaker: Proceed. Did you wish to speak at third reading.

Mrs. Whyard: Yes, Mr. Speaker.

Mr. Speaker: Proceed.

Mrs. Whyard: Mr. Speaker, I opposed in this Bill in the Committee, on the principle that there are better ways to handle the problem of providing housing for Yukon Government Territory employees.

My concern is not to prevent housing plans being carried through but to provide the best possible one for the Yukon at this time.

Mr. Speaker: Is there any further debate? Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mrs. Whyard: Disagree.



**Mr. Speaker:** I must declare that the motion is carried.

*Motion Carried*

**Mr. Speaker:** Are you prepared to adopt the title to the Bill?

**Hon. Mr. McIntyre:** Yes, Mr. Speaker, I move, seconded by the Honourable Member from Kluane that the title to Bill No. 14 be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Member from Kluane that the title to Bill No 14, namely Government Employee Housing Plan Ordinance be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the motion is carried.

*Motion Carried:*

**Mr. Speaker:** Bill No 14 has passed this House.

*Amendments to Bill Number 19 First Reading*

**Hon. Mr. McKinnon:** Mr. Speaker, I would move, seconded by the Honourable Member from Mayo that the Amendments to Bill No 19 be read for the first time.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo that the amendments to Bill No 19, the Community Assistance Ordinance be read now for the first time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the motion is carried.

*Motion Carried*

**Mr. Speaker:** When shall the amendments be read for a second time?

*Amendments to Bill Number 19 Second Reading*

**Mr. McKinnon:** Now, Mr. Speaker I would move, seconded by the Honourable Member from Mayo that the amendments to Bill No 19 be read for a second time.

**Mr. Speaker:** It has been moved by the Honourable

Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo that the Amendments to Bill No 19, Community Assistance Ordinance be now read a second time. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the motion carried.

*Motion Carried*

*Bill Number 19 Third Reading*

**Hon. Mr. McKinnon:** Mr. Speaker, I would move, seconded by the Honourable Member from Mayo that third reading be given to Bill Number 19.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo that Bill Number 19, entitled Community Assistance Ordinance be now given third reading. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the motion is carried.

*Motion Carried*

**Mr. Speaker:** Are you prepared to adopt the title to the Bill.

**Hon. Mr. McKinnon:** Mr. Speaker, I would move, seconded by the Honourable Member from Mayo, that the title to Bill Number 19 namely the Community Assistance Ordinance be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that the title to Bill Number 19, namely the Community Assistance Ordinance be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the motion is carried.

*Motion Carried*

**Mr. Speaker:** Bill Number 19 has passed this house.



*Motion Carried*

*Bill Number 2 Third Reading*

Hon. Mr. McKinnon: Mr. Speaker, I would move, seconded by the Honourable Member from Mayo that third reading be given to Bill No. 2.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo, that third reading that Bill Number 2, First Appropriation Ordinance, 1975-76 be now read a third time. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the motion as carried.

*Motion Carried*

Mr. Speaker: Are you prepared to adopt the title to the Bill?

Hon. Mr. McKinnon: Mr. Speaker, I would move, seconded by the Honourable Member from Mayo that the title to Bill No. 2, namely the First Appropriation Ordinance, 1975-76 be adopted as written.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse North Centre, seconded by the Honourable Member from Mayo that the title to Bill Number 2, namely First Appropriation Ordinance, 1975-76 be adopted as written. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the motion as carried.

*Motion Carried*

Mr. Speaker: Bill Number 2 has passed this house.

Mr. Speaker: May I have your further pleasure?

Mr. Lang: Mr. Speaker, I move that Mr. Speaker do now leave the Chair and the House resolve into Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions.

Mr. Speaker: Is there a seconder?

Hon. Mrs. Watson: Mr. Speaker, I'll second that.

Mr. Speaker: It has been moved by the Honourable Member from Whitehorse Porter Creek, seconded by the Honourable Member from Kluane, that Mr.

Speaker do now leave the Chair and the resolve into Committee of the Whole for the purpose of considering Bills, Sessional Papers and Motions. Are you prepared for the question?

Some Members: Question.

Mr. Speaker: Are you agreed?

Some Members: Agreed.

Mr. Speaker: I shall declare the motion is carried.

*Motion Carried*

Mr. Speaker: The Honourable Member from Whitehorse Riverdale will take the chair in Committee of the Whole.

Mr. Speaker Leaves the Chair.

**COMMITTEE OF THE WHOLE**

Mr. Chairman: I will now call the Committee to order and before declaring a recess, Mr. Legal Advisor, do we have a reply from Justice on the Proposed Amendment.

Mr. Legal Advisor: No, Mr. Chairman, I've had a conversation with a lawyer in the department of the Solicitor General, but we've had no formal reply to the telex we just sent to them.

Mr. Chairman: Thank you. I'll now declare a ten minute recess. Oh, Mrs. Watson.

Hon. Mrs. Watson: Mr. Chairman, before the recess, I have information on questions that were asked in Committee and possibly the Clerk could distribute them during the recess.

Mr. Chairman: Thank you Mrs. Watson. I'll now declare a ten minute recess.

*Recess*

*Motion Number 9*

Mr. Chairman: I think the first matter to be dealt with this morning is Motion No 9, moved by the Chairman, seconded by Mr. Lang, that it is the opinion of this House, that the Offices of the Senior Mining Section Personnel and Support personnel of the Northern Natural Resources and Environment Branch of the Department of Indian and Northern Affairs, should remain in the Federal Building in the downtown area of Whitehorse. We have in the gallery two people from the Chamber of Mines, Mr. Ogilvie, who's the manager of that Chamber and Mr. Mike Phillips who is a past president and with your concurrence, I'd like to invite them to attend as witnesses. Is that agreed?

Some Members: Agreed.

Mr. Chairman: This is your Chairman's Motion of course, and what I propose to do is I'll ask some questions from the Chair, when the Honourable



Members have asked their questions and if any debate ensues, I'll pass the Chair over to the Vice Chairman.

Mr. Ogilvie, perhaps we could start out by your explaining the Chambers position on this move and exactly what the move entails.

Mr. Ogilvie: Yes, Mr. Chairman, traditionally there have been all the offices concerned with the mining industry have been downtown and these come under three sort of sections. The Supervising Mining Recorder Section, the Regional Geologist Section and the Mining Inspector's Section.

The advantage of having these downtown is twofold really. That they are far more accessible to two thirds of the Yukon population that live in Whitehorse, the proposal is that they be moved up to the hill to Takhini which is not very accessible to anybody who doesn't live in Takhini.

So I think the primary thing is that it's the withdrawal of a service that the public has become accustomed to use in a very accessible place.

The second point and you can judge which of these two is the most important, is that Whitehorse as the capital city and the major centre in the Yukon is where all the outside mining people come to do business, relating to the entire Yukon area. And they have been accustomed to the services being provided in an easily -- in a place that's easy to get.

Now with the exception of one part of these three sections, the proposal is, as we understand it, because the proposal has never really been discussed with the industry, it's never been proposed with the industry, but as we understand it, the proposal is that all of these three sections that I have mentioned are to be moved to Takhini with the exception of the Whitehorse Mining Recorder. I'll point out that there are four mining districts and hence four Mining Recorders in the Yukon, Mayo, Dawson, Watson Lake and Whitehorse. So the only thing that would remain downtown would be just those services that the Whitehorse Mining Recorder operates which is one fourth of one third of the services that we're concerned about.

Mr. Chairman: Thank you Mr. Ogilvie. Mr. Phillips, do you have anything to add at this point by way of introduction.

Mr. Phillips: I think the only thing I can add is that about two years ago when I was president of the Chamber of Mines, someone brought it to our attention that these services would be moved up to Takhini, I requested, went to the Commissioner and requested that these services still remain downtown, because of convenience, to the mining industry and also convenience to the public. And he agreed with us and the move was postponed or delayed.

Since that time we've had no communication with the Regional Director regarding a move and we're somewhat surprised that they are planning to move these services up to Takhini.

I think one thing you should keep in mind is that that the map service provided by the Regional Geologist is not only used by mining companies, but also by the general public and also by tourists. It gives them an opportunity to purchase plans of the Yukon, downtown. It's very convenient for them.

Mr. Chairman: Mr. Ogilvie.

Mr. Ogilvie: I'd just like to clarify one point that Mike made there, that about two months ago, we started to hear rumours again that what we had thought had died two years ago was on the move again. So in fact, we did make a representation in January, protesting the move. We had a reply which didn't indicate that the move was going to stop. This was the first formal communication that we had that there was in fact a move. And then since that time, we did have a meeting with the Regional Director which didn't result in any assurance that the move would be stopped.

So I just wanted to correct the record there that we have been in communication for the last two months. We're not coming to you as our first move, it's our sort of last move, or last resort.

Mr. Chairman: When are they going to move, do you know? If they go ahead?

Mr. Ogilvie: This week-end.

Mr. Chairman: Mr. Taylor?

Hon. Mr. Taylor: Yes, Mr. Chairman I have been more than pleased to second this Motion. I am extremely disturbed, as are the members of the industry as represented here, of the moving of these facilities to the Takhini area or outside of the downtown area of Whitehorse and isolating, virtually isolating these facilities, essential facilities from the general public and the industry.

I think that all Members of Committee will agree with me when I say that the Yukon Territory has largely a resource based economy. We look to the development of resources and the encouragement of development of resources in the Territory for our future revenues and growth within the Yukon.

I feel in supporting Motion No 9 that it is essential that the public have access to these facilities. It was outlined the persons, the officers are very important, the geologists, the Resident Geologist, the G.S.C. facilities, the mapping services, which also include everything from air photos to geological and technical publications and this type of thing. The Mine Inspector, people who have problems related to safety, problems related to any aspect of the Mining Inspectors offices should have easy access to this person, as is the case with the Mining Recorder himself, who I understand is remaining.

I could not stress too strongly that something must be done and I would certainly ask that the Administration consider conveying, should this Motion be accepted, conveying the sincere concern we have for this move and try to stop it before it continues.

Mr. Chairman: Thank you Mr. Taylor. Mr. McCall?

Mr. McCall: Thank you, Mr. Chairman. I would like to go on record as saying I don't fully concur with the Honourable Member of what he has just stated.

I would just like to ask Mr. Ogilvie, if he can give us the explanation he was given as to the reasons why you are moving?



**Mr. Ogilvie:** It is going to be very difficult really because I don't recall getting any reasons that really translate into -- broadly speaking there seems to be more concern in internal organization than anything else. They seem to have -- I should say that the 3 sections that we are concerned with are part of the larger organization, environmental part of it I haven't mentioned. Apparently there are certain central services and apparently the idea is to consolidate all these central services up the hill there and bring the tag end of it, the mining industry end of it, the part of it that brings in 2 hundred million dollars a year here in it as sort of an after thought so they can go up there and use somebody else's drafting services, or whatever. I mean, I can give you a whole lot of details on that, but broadly speaking that seems to be what it is all about.

**Mr. Chairman:** Thank you. Mr. McCall?

**Mr. McCall:** Thank you, Mr. Chairman. Would you say, broadly speaking, in your own opinion that their interest is to serve their own need and not the need of the people of the Yukon?

**Mr. Ogilvie:** That is our view.

**Mr. Chairman:** Thank you, Mr. McCall. Any further questions? Mr. McIntyre?

**Hon. Mr. McIntyre:** I support this Motion and most particularly in the area of the Resident Geologist who provides a service that is not just channeled towards the Mining Industry and people interested in mining but also, provides a map service where people can go and buy maps of the Territory.

If this particular service were moved to Takhini it would mean that anytime a person wanted to buy a map he would have to go to Building 200 in order to make a fifty cent purchase or a dollar purchase. This service has been in this building for -- every since the building was erected. I think it is really a shame that it should be transferred to another place, which would make it so inconvenient for people to take advantage of the service.

Thank you.

**Mr. Chairman:** Thank you Mr. McIntyre. Mr. Fleming?

**Mr. Fleming:** Mr. Chairman, I would like to support this Motion. I will support this Motion wholeheartedly. I think I shall comment a little on what may happen and what has happened in the past, I find in Whitehorse in many instances with land, mining, map availability and such.

When you have part of your offices two and a half miles up the hill and the other one down here, and the general public from outside of Whitehorse especially come to this town, they go to one place they get one question answered and they go to another place and they get another answer. I have travelled myself up and down the Two Mile Hill three to four times to find myself a map. Why I am doing it, I come into this office and get a two dollar or three dollar parking ticket, or now a one dollar one. I find this very hard to see that we are building buildings that cost something

in the millions of dollars and we can't accommodate our land and mining and things like this all in one roof so people don't have to run all over the place.

I support the Motion.

**Mr. Chairman:** Thank you, Mr. Fleming. Mrs. Whyard?

**Mrs. Whyard:** Mr. Chairman, having watched the 'empire building' up the hill, I am moved to wonder out loud whether after they get these offices moved up there they will not be moving them back down here when this building is empty in two years.

I am opposed to the wasting of my tax dollars, as all of you are, and it seems to me that there are unlimited amounts of money for renovations alterations, moving one section to another section in that particular area. It seems much more practical to leave it here because there is going to be untold space available very soon.

**Mr. Chairman:** Thank you. Any further questions or comments? Mr. Commissioner?

**Mr. Commissioner:** Mr. Chairman, I don't want to enter into any portion of your debate on this thing, but, I don't think it would be inappropriate to say a word or two in connection with accommodation as far as government services generally are concerned here in the headquarters area.

First and foremost, about seven or eight years ago a little problem arose in connection with space for the Territorial government and it was very conveniently forgotten by those in authority at that time, but this building that we are in today was originally built to house the Territorial building.

While hindsight is 20-20 vision compared to foresight if the people in authority at that time had simply dug their heels and said we are not moving, we wouldn't be in the mess with government space that we are in today because another building would have been built to house federal government departments. Where it would have been built is another question. We wouldn't be in this hiatus that we are in today where every department of government is moving on a continuing basis because of the fact that there isn't permanent headquarters, or permanent homes have been built for them.

In the move that is taking place at the present time, I hope that everyone is clear as to what is moving. The Geological Evaluation Unit and Mapping is moving. Mining Inspection is moving. The Mining Recorder and the Central Mining Records are moving. This is a Supervising Mining Recorder and the Claim Sheet Service. These are the things that are moving from this building.

The people who are staying here will be the Whitehorse Mining District, and this District Office will be maintained in this particular building here.

My own personal observations are that with regard to service to the public is concerned, it is the loss of the mapping unit downstairs that the public will feel the loss of most, as far as convenience to the downtown area is concerned. There are going to be about ten offices that will be vacated and I would like to suggest that there is probably a competition going on between 40 different outfits that want to get into those ten of-



fices.

Now one of the competitors to get into some of those ten offices, is the Territorial Government and we are after some of these offices to try to bring about a consolidation of the Federal and the Territorial Land Services. Now we have no promises that this in fact will come about, but at least we have been trying and if we are lucky enough to get it, this could become an advantage as far as the general public is concerned.

As far as the stopping of the move at this particular point in time is concerned, Mr. Chairman, maybe it can and maybe it can't, will be my personal opinion that it is a fait accompli, there is nothing the matter with your putting your Motion and certainly the Administration will be guided by whatever the contents of your Motion happens to be. But this thing is pretty far down the line. I believe that most of these offices, the move is contemplated for sometime in the course of the next few days.

**Mr. Chairman:** Thank you Mr. Commissioner. Any further questions or comments.

I'd just like to add something the members have pretty well covered all the bases. I just feel that it's a situation where the federal government, this department, is more concerned about their internal convenience than they are about the needs of the public.

And in effect they're providing a service. They are there to provide a service to the people of the Yukon. One would not expect, for example, Kelly Douglas to move their Super-Valu up the hill and the reason is very simple, because it's not a convenient place for a shopping centre.

Are there any further questions or comments?  
Are we ready for the question?

**Some Members:** Question.

**Mr. Chairman:** Are we agreed?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the motion carried.

**Motion Carried**

**Mr. Chairman:** I'd like to thank the witnesses for attending.

**Mr. Olgivie:** Thank you very much, Mr. Chairman.

**Mr. Chairman:** What is your further pleasure. Shall we declare a recess at this time or deal with Bill 16. That's the Bill which Ms. Millard has a Motion regarding.

**Ms. Millard?**

**Ms. Millard:** I'm prepared to go ahead at this time.

**Mr. Chairman:** Very well, we'll deal with your Motion. What's your wish with respect to your Motion?

**Bill Number 16**

**Ms. Millard:** Mr. Chairman, I'm prepared to withdraw my Motion, as I stated earlier. Since we have not heard from Ottawa, did you wish me to reread the Motion?

**Mr. Chairman:** No.

**Ms. Millard:** No. However, I certainly would only do it on condition that Mr. Legal Advisor can give me assurances that the prisoners will be given every possible right to object to, within the administration, to any transfer that they might—that might be imposed upon them.

I note that the Corrections Ordinance Section 31, the Commissioner and any person authorized by him and any person designated to be a correctional institution inspector may at any time enter any correctional institution or industrial school et cetera, et cetera.

In other words, there is a person who is designated to be given the right to hear appeals. I wonder if I can be given the assurance that regulations will be stipulated that a prisoner could use this resource of the inspector to object to any kind of transfer and that certainly the transfer has been discussed with him prior to any sort of move on the administration's part to move him.

**Mr. Chairman:** Thank you, Ms. Millard.

**Mr. Legal Advisor:** I have the authority of the Minister responsible for this Department to say that he has instructed me and the Director of Corrections, to bring forward regulations. Now these regulations will be of a broader nature than the regulations which were discussed in relation to this bill. They will enable any prisoner in relation to any matter where a decision is made adverse, in his opinion, to his interests to bring the matter before an inspector who will be appointed pursuant to the regulations and these inspectors will be the judge of the High Court, the magistrate, the Legal Advisor and such like people. They will make regular inspections to the prison. There will be a complaint book and the prisoner can ask for a hearing, that hearing will be a relatively informal hearing and would normally take place informally in one of the offices but the prisoner will have direct access to that inspector, with or without other officers being present to ask the questions. The inspector will have the authority to call for any books, papers, in relation to the matter and would have the authority to make a recommendation with respect to the matter although he would make no decision.

In respect to the transfer of prisoners, some prisoners are transferred as a result of a court order and there will be no power to interfere with any decision of the courts in relation to a prisoner.

But where it was an application by somebody to move a prisoner from the Territory to outside, then before the move would formally take place, the prisoner will be informed of it, be informed of the reasons for it and be given an opportunity to make representation to a person, to an inspector who will be independent of the prison service and would have the capacity to make a recommendation in the matter direct to the government itself.

If the Honourable Member would accept this assurance, the Minister has instructed me to produce regulations and I would produce them in the normal way to the Executive Committee on this broad basis.

**Mr. Chairman:** Thank you. Ms. Millard.



Ms. Millard: Yes, Mr. Chairman. As long as there is assurance that the prisoners shall be told of these rights and the procedure that is involved but it's not a catch us catch can thing. And he knows for sure that that is part of the procedure of a transfer. . .

Mr. Legal Advisor: This will be done, Mr. Chairman.

Mr. Chairman: Mr. Lang do you agree with --

Mr. Lang: Mr. Chairman, I withdraw my second.

Mr. Chairman: Members agree that the motion be withdrawn?

Some Members: Agreed.

Mr. Chairman: I'll then entertain a motion on Bill Number 16. Mr. Taylor, I believe that the preamble has been read and the title was moved out of Committee once before,

Hon. Mr. Taylor: Yes.

Mr. Chairman: Mrs. Watson.

Hon. Mrs. Watson: Mr. Chairman, I would move that Bill Number 16, Transfers of Prisoners Agreement Ordinance be reported out of Committee without amendment.

Mr. Chairman: Thank you.

Mr. McCall: I'll second that Mr. Chairman.

Mr. Chairman: It has been moved by Mrs. Watson, seconded by Mr. McCall that Bill Number 16 entitled Transfer of Prisoners Agreement Ordinance to be reported out of Committee without amendment. Question?

Some Members: Question.

Mr. Chairman: Are we agreed?

Some Members: Agreed.

Mr. Chairman: I do declare this motion carried.

**Motion Carried**

Mr. Chairman: What is your further pleasure at this time? Are there any questions arising from the answers given that have been passed out now by Mrs. Watson?

Mrs. Whyard: Mr. Chairman, I have asked for a comparison of the Yukon minimum income subsistence level of B.C. The Ministers very kindly provided the information of B.C. Now I have forgotten the figures of the Yukon.

Hon. Mrs. Watson: Mr. Chairman, in answer to the question, the minimum subsistence level in the Yukon were single, 229 and msarried, 426.

Mr. Chairman: Thank you, anything arising, Mrs. Whyard.

Mrs. Whyard: So in effect, Mr. Chairman, it is lower in the Yukon.

Hon. Mrs. Watson: Mr. Chairman, that is right. B.C. just amended theirs very recently.

Mrs. Whyard: Thank you Mr. Chairman.

Mr. Chairman: Any further questions or comments? Mr. Taylor.

Hon. Mr. Taylor: Mr. Chairman, as a matter of information do I have it that we have now concluded the work before committee?

Mr. Chairman: Mr. Taylor, we have, except for the Sessional Paper Number 3.

If there is no further questions at this time I would suggest that we recess and possibly meet to discuss that particular Sessional Paper So I'll declare a recess at this time until 2:00 this afternoon.

**Recess**

Mr. Chairman: I will now call the Committee back to order. We've disposed of everything before this Committee and accordingly, I'll gladly entertain the appropriate motion.

Mr. Lang: Mr. Chairman, I move that Mr. Speaker now resume the Chair.

Mr. Chairman: It has been moved by Mr. Lang, seconded by Mr. McCall that Mr. Speaker do now resume the Chair. Question.

Some Members: Question.

Mr. Chairman: Are we agreed?

Some Members: Agreed.

Mr. Chairman: I declare the motion carried.

**Motion Carried**

Mr. Speaker Resumes Chair

Mr. Speaker: I will now call the House to order.

May we have a Report from the Chairman of Committees?

Mr. Phelps: Yes, Mr. Speaker, Committee convened at 10:35 a.m. to consider Bills, Papers and Motions. We had as witnesses, Mr. Ogilvie and Mr. Phillips. It was moved by the Chairman, seconded by Mr. Taylor that is is the opinion of this House that the offices of the senior Mining Section personnel and support personnel of the Northern Natural Resources and Environment Branch, Department of Indian and Northern Affairs, should remain in the Federal Building in the downtown area of Whitehorse and that motion was carried.



It was moved by Mrs. Watson and seconded by Mr. McCall that Bill No 16, entitled Transfer of Prisoners Agreement Ordinance be reported out of Committee without amendments and that motion was carried.

It was agreed that Sessional Paper No 3 be left to die in Committee. It was moved by Mr. Lang and seconded by Mr. McCall that Mr. Speaker now resume the Chair and that motion was carried. Thank you.

**Mr. Speaker:** You have heard the report of the Chairman of Committees, are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** What is your further pleasure?

The Honourable Member from Kluane.

*Bill Number 16 Third Reading*

**Hon. Mrs. Watson:** Mr. Speaker, I move, seconded by the Honourable Member from Whitehorse North Centre that Bill No 16 be now read a third time.

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Whitehorse North Centre that Bill No 16 entitled Transfer of Prisoners Agreement Ordinance be now read a third time. Are you prepared for the question?

**Some Members:** Question

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare the motion carried.

*Motion Carried*

**Mr. Speaker:** Are you prepared to adopt the title to the Bill?

**Hon. Mrs. Watson:** Yes Mr. Speaker, I move, seconded by the Honourable Member from Whitehorse North Centre, that the title to Bill No 16 be adopted as written.

**Mr. Speaker:** It has been moved by the Honourable Member from Kluane, seconded by the Honourable Member from Whitehorse North Centre, that the title to Bill No -- what was the Bill number -- 16?

**Hon. Mrs. Watson:** Yes, Mr. Speaker.

**Mr. Speaker:** That the title to Bill No 16, namely the transfer of Prisoners Agreement Ordinance be adopted as written. Are you prepared for the question?

**Some Members:** Question.

**Mr. Speaker:** Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** I shall declare that the motion is carried.

*Motion Carried*

**Mr. Speaker:** Bill 16 has passed this House.

**Mr. Speaker:** At this point we have now concluded all work in Committee of the Whole. It is customary at this time to allow members to reply to the Commissioner's opening address, should they be so inclined. Are there any members wishing to reply to the Commissioner's opening address at this time?

The Honourable Member from Whitehorse West.

**Mrs. Whyard:** Mr. Speaker, with the indulgence of this House, I would like to speak at this time rather than at a later date because I want to express feeling which have been aroused by this first session.

Some months from now, after further indoctrination into the ways of government, my impressions may be dulled slightly, by constant frustration. Today, I must speak out, on behalf of the people whose wishes and needs have not been met in the budget to which we have given token consent at this session.

Token, Mr. Speaker, because there was no alternative. Token because this budget was not the creature of this House, and no effective opposition could be registered when responsibility for that budget could not be pinned to the elected members of the current Executive Committee. This has been my first lesson, Mr. Speaker, I have learned that money is not necessarily available for what the people want, although it is the people's money.

My only hope is, Mr. Speaker, that the members of this new Executive Committee will do their utmost to change some of those priorities in the budget which they are now examining, for the new fiscal year and that they will take every step possible to correct those inequalities which members of this House have pinpointed as objectionable. If I did not believe in their support of our views, Mr. Speaker, I would see no point in continuing my efforts in this House. I am giving fair warning now, Mr. Speaker, that I will be scrutinizing every item of expenditure coming before us in future months with that commitment in mind. I believe this government has made a tragic error in the lack of support granted for numerous agencies, which provided vital services to the people of this Territory.

In terms of human need and suffering the dollar count is very low. It seems obvious, Mr. Speaker, there are funds for those already on welfare rolls but not for Yukoners who are trying to pay their own way.

We have been unable to act on the sincere recommendations of our doctors, ministers, lawyers and volunteer workers, this time around. Despite our best intentions, because someone else is making the decisions for us.

Mr. Speaker, I am not minimizing the attempts made in the Department of Welfare budget to add other special services this year. These are welcomed and appreciated but this budget continues to spend millions on roads, buildings and equipment, while maintaining there are no funds for services such as Homemakers, Counselling and Day care.



I don't believe it, Mr. Speaker, the people of the Yukon don't believe it, and we will have an opportunity to see who is responsible for establishing these priorities, when, later this year, the Minister of Indian Affairs and Northern Development carries through his promise and removes one of the appointed members of our Executive Committee, Financial Advisory Committee, thus giving elected members a majority voice. That will be the moment of truth, Mr. Speaker for which we are all waiting.

As a new member of this House, I wish to express my thanks to the Chairman of Committee, the Honourable Member for Whitehorse Riverdale, for his courteous and competent direction of our debate. And my thanks to all Members for their cooperation in these first few weeks of trial and error. Thank you Mr. Speaker.

Mr. Speaker: Are there any further replies?

It would appear then at this time we are now prepared to enter into Prorogation Proceedings.

Madam Clerk would you determine if Mr. Commissioner would be prepared to give his closing address?

Madam Clerk leaves the room

Mr. Speaker: At this time I will declare a recess.

**Recess**

Mr. Speaker: At this time we will call the House to order.

Mr. Commissioner: Good afternoon, Mr. Speaker.

Mr. Speaker: Mr. Commissioner the House has at its present sittings thereof passed a number of Bills to which in the name and on behalf of the said House I respectfully request you assent.

Madam Clerk: Bill Number 1, Sixth Appropriation Ordinance 1974-75; Bill 2, First Appropriation Ordinance 1975-76; Bill 3, Financial Agreement Ordinance, 1975; Bill 4, Loan Agreement Ordinance 1975, No 1; Bill 5, Municipal General Purposes Ordinance; Bill 6, Compensation for the Victims of Crime Ordinance; Bill 7, an Ordinance to Repeal the Disabled Persons Allowance Ordinance; Bill 8, an Ordinance to Repeal the Old Age Assistance and Blind Persons Allowance Ordinance; Bill 9, an Ordinance to Repeal the Unemployment Assistance Agreement

Ordinance. Bill 10, an Ordinance to Repeal the Adult Occupational Training Agreement Ordinance; Bill 11, Occupational Training Ordinance; Bill 12, an ordinance to Amend the Rehabilitation Services Ordinance; Bill 13, an Ordinance to Amend the Labour Standards Ordinance; Bill 14, Government Employee Housing Plan Ordinance; Bill 15, Yukon Voyageurs Agreement Ordinance; Bill 16, Transfer of Prisoners Agreement Ordinance; Bill 17, Custody of Federal Parole Violator Agreement Ordinance; Bill 18, Supervision of Federal Parolees Agreement Ordinance; Bill 19, Community Assistance Ordinance; Bill 20, an Ordinance to amend the Municipal Ordinance; Bill 22, an Ordinance to amend the Municipal Ordinance; and Bill 23, an Ordinance to Amend the Mining Safety Ordinance.

Mr. Commissioner: Mr. Speaker, I am pleased to give my assent at this time to the Bills as enumerated by the Clerk, but I would draw your attention, Mr. Speaker, that in that listing given by the Clerk, Bill 1 and Bill 22 were given assent on March 10. With that proviso so that we are not duplicating assent, I am pleased to give my assent to that listing of Bills.

At this time, Mr. Speaker, I would like to thank you and all Members of the House for the help and assistance that you have given to the Administration in making it possible for us to carry out our responsibilities, by the conduct of your House during the session that you are now completing.

It will be my intention to call this Council back into session as soon as is possible and practical to deal with certain legislative matters that there is a certain urgency to, and as much notice as possible will be given to the Members prior to that date. Thank you very much, Mr. Speaker.

Mr. Speaker: Thank you Mr. Commissioner. I also would like to extend to you and your staff and to the officers and staff of the House, my deepest appreciation for the assistance you have rendered to the Assembly during this productive session.

To all Honourable Members I would extend my thanks for the courtesies you have shown the Chair during this, our first working session together, and may I offer to all Honourable Members my best wishes for a pleasant Easter holiday and a safe return to the House at our next sitting.

Madam Clerk: It is the Commissioner's will and pleasure that this House be now prorogued and this House is accordingly prorogued.



**LEGISLATIVE RETURN NO. 8**  
[1975 Second Session]  
March 25, 1975

Mr. Speaker,  
Members of Council

On Tuesday, March 25th, Councillor Lang asked the following written question:

"When will the sewage lagoon be constructed in Porter Creek and what will the financial arrangements be?"

The answer is as follows:

We are intending to call tenders for the lagoon project within one month, for construction in early summer.

Cost sharing arrangement is on a 90 percent YTG - 10 percent City basis, at an estimated cost of between \$130,000 to \$150,000.

**J.K. McKinnon,**  
Minister of Local Government

**LEGISLATIVE RETURN NO. 9**  
[1975 Second Session]  
March 25, 1975

Mr. Speaker,  
Members of Council.

On March 25, 1975 Mr. Lang asked the following question:

"I would like a financial breakdown and the over-all cost of last year's Commissioner's Tour."

The number of persons accompanying me on this Tour ranged up to 31. A complete cost breakdown is as follows:

Transportation	\$24,511.90
Accommodation	1,989.70
Meals	1,784.09
Miscellaneous	322.14
Total	\$28,607.83

**James Smith**  
Commissioner