## MACKENZIE VALLEY PIPELINE INQUIRY

## IN THE MATTER OF THE APPLICATIONS BY EACH OF

- (a) CANADIAN ARCTIC GAS PIPELINE LIMITED FOR A RIGHT-OF-WAY THAT MIGHT BE GRANTED ACROSS CROWN LANDS WITHIN THE YUKON TERRITORY AND THE NORTHWEST TERRITORIES, and
- (b) FOOTHILLS PIPE LINES LTD. FOR A RIGHT-OF-WAY THAT MIGHT BE GRANTED ACROSS CROWN LANDS WITHIN THE NORTHWEST TERRITORIES FOR THE PURPOSE OF A PROPOSED MACKENZIE VALLEY PIPELINE

and

IN THE MATTER OF THE SOCIAL, ENVIRONMENTAL AND ECONOMIC IMPACT REGIONALLY OF THE CONSTRUCTION, OPERATION AND SUBSEQUENT ABANDONMENT OF THE ABOVE PROPOSED PIPELINE

(Before the Honourable Mr. Justice Berger, Commissioner)

Calgary, Alberta May 14, 1976

PROCEEDINGS AT COMMUNITY HEARING

## Volume 53

The 2003 electronic version prepared from the original transcripts by Allwest Reporting Ltd.

Vancouver, B.C. V6B 3A7 Canada

Ph: 604-683-4774 Fax: 604-683-9378

www.allwestbc.com

## **APPEARANCES**

Mr. Ian G. Scott, Q.C.

Mr. Ian Waddell, and

Mr. Ian Roland for Mackenzie Valley

Pipeline Inquiry

Mr. Pierre Genest, Q.C. and

Mr. Darryl Carter, for Canadian Arctic

Gas Pipeline Lim-

ited;

Mr. Alan Hollingworth and

Mr. John W. Lutes for Foothills Pipe-

lines Ltd.;

Mr. Russell Anthony and

pro. Alastair Lucas for Canadian Arctic

Resources Committee

Mr. Glen Bell, for Northwest Territo-

ries

Indian Brotherhood, and Metis Association of the Northwest Territories.

INDEX	Page
WITNESSES:	
Wayne GETTY	5418
Kazua IWAASA	5438
Gregory N. MAYER	5442
H. Gordon PEARCE	5444
Dr. Gary DONOVAN	5455
R.O. JONASSON	5464
E.E. CUDBY	5470
Terry LUSTY	5486
Stephen TYLER	5495
Miss Deanna GREYEYES	5502
Alan CARTER	5511
Carl NICKLE	5516
Alan WOLFLEG	5536
Roy LITTLECHIEF	5540
Miss Claudette CROUTEAU	5543
Albert IRYE	5546
Rev. Glenn WILLMS	5553
Ed BURNSTICK	5559
Nelson SMALL LEGS	5563
Robert BLAIR	5566

I	NDEX							Page
E	XHIBI	TS:						
C	-307	Submission	by W	. Ge	tty			5437
C	-308	Submission	by K	. Iw	aas	a		5441
C		Submission School(G.M.	-		p G	randin Hi	igh	5444
C		Submission of Commerce		_	_			5455
C	-311	Submission	by R	.0.	Jon	asson		5469
C	-312	Submission	by E	E.E.	Cud	by		5486
C	-313	Submission	by T	Lu	sty			5495
C		Submission Miss D. Gre	-	-	ler	&		5508
C	-315	Submission	by A	. Ca	rte	r		5515
C	-316	Submission	by C	. Ni	ckl	е		5534
C	-317	Submission	by A	lber	ta :	Plura Ass	s'n	5536
C	-318	Submission	by C	USO				5546
C	-319	Submission	by R	ev.	G. 1	Wilims		5558

Calgary, Alberta 1 2 May 14, 1976 (PROCEEDINGS RESUMED PURSUANT TO ADJOURNMENT) 3 THE COMMISSIONER: Well 4 ladies and gentlemen, welcome to Calgary. The Inquiry 5 is completing its two days of hearings in Calgary today 6 and before we hear this morning's presentations, it may 7 be appropriate if I say something about why we are 8 here. 9 This Inquiry is about a 10 proposal to build a pipeline to bring natural gas from 11 the Arctic to the south and the pipeline is one that 12 would be built across our Northern Territories where 13 four races of people; white, Indian, Metis. and Inuit 14 live and where seven different languages are spoken. 15 said yesterday that it isn't just a question of a 16 right-of-way. You'll have to have hundreds of miles of 17 roads -- access rods -- built over the snow and ice. 18 6,000 workers will be needed to build the pipeline, 19 1200 more to build the gas plants in the Mackenzie 20 21 Delta. 22 You'll have to double the 23 capacity of the fleet of tugs and barges on the Mackenzie River system. There will be aircraft, 24 airstrips, trucks, machinery and equipment and if we 25 build a gas pipeline, it will mean enhanced oil and gas 26 exploration and development in the Mackenzie Valley, 27 the Mackenzie Delta and the Beaufort Sea. 28 The Government of Canada has 29 made it plain that the gas pipeline that Arctic Gas and 30

Foothills want to build is not to be considered in isolation. They have laid it down that we are to proceed on the assumption that if we build a gas pipeline, then an oil pipeline will follow, so what we are considering is the impact on northern Canada of an energy corridor bringing gas and oil from the Arctic to the mid-continent.

Now this Inquiry isn't going to decide whether a pipeline is to be built. That's a matter for the Government of Canada. The people elected to govern our country will make that decision. It's a question of high national policy and those who have the confidence of Parliament are those who must decide.

My task and the task of this Inquiry is to make sure that we understand what the impact from a social, environmental and economic point of view will be on the Canadian north if we go ahead with the pipeline and the energy corridor. My task is to gather the evidence, establish the facts, report to the government to enable the Government of Canada to make an informed judgment on this fundamental issue.

So, this Inquiry has been considering at its formal hearings in Yellowknife, ever since March 3, 1975, some 14 or 15 months ago -at our formal hearings there we have been listening to the experts from the pipeline companies who've been discussing the engineering questions, the construction questions, the environmental questions and the Inquiry has not been content merely to listen to the experts

from the industry. We have wanted to hear the other 1 side, that is, from the experts who disagree with the 2 industry so we have provided funds to the native 3 organizations, the environmental organizations, 4 northern municipalities and northern business so that 5 they can be represented with lawyers and experts at the 6 7 hearings we are holding in Yellowknife. I think that that is the best 8 way of getting at the truth, the best way of sorting 9 out these complicated, difficult, but fundamental 10 questions of social, environmental and economic impact. 11 You see, the industry has 12 spent something like \$50 million studying the 13 engineering and construction of the pipeline, reviewing 14 the environmental considerations. The Government of 15 Canada has spent something like \$15 million on a series 16 of reports relating to what the impact of development 17 will mean in the Mackenzie Valley and the Mackenzie 18 Delta and the Beaufort Sea. Our universities all 19 across the country have been studying northern 20 conditions and northern peoples for years. 21 22 Now, you can let all of those 23 reports sit on the shelves in Ottawa, Toronto, Calgary and in the university libraries or you can bring the 24 people who have written those reports to Yellowknife, 25 put them on the witness stand, have them explain their 26 point of view and where others disagree, confront them 27 with the views of those others and then put the others 28 29 who disagree on the witness stand themselves. 30 Now that, you may say, is a

kind of confrontation and it is. It's confrontation of 1 evidence, a confrontation often of theory, a 2 confrontation of principle, a confrontation of ideas 3 but that is the kind of confrontation that will enable 4 us to figure out who knows the most about the north, 5 who is most likely to be right about the impact of 6 7 development on the north. So, that's what we've been 8 doing in Yellowknife. In addition to that, we have. 9 taken this Inquiry to virtually all of the communities 10 where the people live in the north. The majority of 11 the people who live in the Canadian north are native 12 people, Indian and Metis people who call themselves 13 Dene which is an Indian word meaning "people" and the 14 Eskimo people who call themselves the Inuit which is an 15 Eskimo word meaning "people". 16 We've taken this Inquiry to 17 the villages and settlements where those people live to 18 find out what they think about the proposal to build a 19 pipeline and establish an energy corridor across the 20 land where they have lived for thousands of years. 21 22 The Government of Canada, when it established this Inquiry, said that this 23 Inquiry was to do just that, to hear the views of the 24 people who live in the Canadian north, the people whose 25 lives will be most affected by a pipeline and an energy 26 corridor if a pipeline is built and an energy corridor 27 established. 28 29 We have also been concerned

about the environment of the north. In the northern

 Yukon, we have one of the last great herds of caribou in North America. Can we build a pipeline across the north coast of the Yukon to bring gas from Prudhoe Bay into Canada and down the Mackenzie Valley and still enable the caribou herd to survive?

There are 5,000 white whales that are found in the Beaufort Sea and each summer they come into the warm waters of the Mackenzie Delta to have their young. Can we build pipelines across the Mackenzie Delta and still enable the whales to survive?

There are millions of birds that come to the Mackenzie Delta in the perimeter of the Beaufort Sea each summer to breed and to store up energy for the long journey to the south. We are examining the question whether we can develop terms and conditions under which pipelines could be built and the birds enabled to survive.

These are some of the environmental question we're wrestling with and I think they're important questions. Important not only to the peoples of the north who still in considerable measure depend upon the land and the sea for their livelihood and which still forms in considerable measure, part of their diet, but important to us as Canadians because we in a sense are the guardians for mankind of those species in the north.

Now, everybody connected with this Inquiry understands the importance of the work that we are doing. The two pipeline companies have

2

3

4

5

6

7

8

9

10

11

12

13

14

1516

17

18

19

20

21

22

23

24

25

26

27

28

29

30

given this Inquiry their full cooperation from its The oil and gas industry has given us their beginning. full cooperation. The native organizations, the environmentals groups, northern municipalities and northern business have all cooperated. The Government of Canada has supplied to the Inquiry all the studies and reports that the Inquiry has sought because we are engaged in trying to determine what the impact will be of a large scale frontier project, not after the fact, but before the fact. We are seeking to determine what the consequences will be if we go ahead so that the Government of Canada, the people that have been elected to make these choices can make an informed choice about the future of the north.

I said before we had been to virtually all of the communities where the people of the north live in the Mackenzie Valley, the Mackenzie Delta, on the rim of the Beaufort Sea and the northern Yukon. We've heard from over 700 witnesses, people who live in the north who've spoken to this Inquiry in English, in French, in Loucheux, in Slavey in Dogrib and Chipewyan and in Inuktitut and they've told me and they've been telling you through this Inquiry what their life and their own experience have taught them about the north and the likely impact of a pipeline and energy corridor.

Our task is to establish constructive approaches to northern development. If we are to do that, we have an obligation to canvass all of these questions. We've been listening now for

14 or 15 months to the peoples of the north. 1 that southern Canadians have an interest in this 2 Inquiry and have the right to present their views to 3 this Inquiry because it is our own appetite for oil and 4 gas and our own patterns of energy consumption that 5 have given rise to proposals to bring oil and gas from 6 the Arctic) and the Canadian north is comprised of two 7 territories that are under the jurisdiction of the 8 Government of Canada elected by all Canadians to govern 9 those territories. 10 So, with that preamble, I'll 11 simply tell you that those of you who are to give 12 briefs this morning will be sworn in or asked to affirm 13 That is the procedure we have followed in the north and 14 we think it is worthwhile to do that because it will 15 mean that you will understand that what we are doing is 16 17 important not just to the peoples of the north but to all Canadians. 18 19 So Mr. Waddell, would you tell us who we shall hear from first? 20 MR. WADDELL: Our first brief, 21 22 Mr. Commissioner, is from Mr. Wayne Getty. Mr. Getty? 23 WAYNE GETTY sworn; THE WITNESS: Mr. 24 Commissioner, ladies and gentlemen, I think you find 25 that the tone and the viewpoint of today's leadoff 26 presentation will be considerably different than the 27 tone and viewpoint of yesterday's leadoff presentation. 28 I would like to start by 29 establishing the basis upon which I am making this 30

presentation. The points that I will bring to your attention are based upon my personal knowledge, understanding, interests and concerns as a private citizen who cares about the national character of Canada as a democratic society.

I represent no group or party who have any vested interest in the outcome of your Inquiry other than the interest that all Canadians should have in participating in a democratic process of expressing one's personal concerns and beliefs.

My educational qualifications are an M.A. in cultural anthropology and an M.Sw. in community organization. My work experience has been that of a social worker, a teacher and a community development worker. For the period from 1967 to 1975, I worked with and for Indian people on the Indian reserves near Rocky Mountain House and at Morley. I am presently employed as an instructor at Olds College.

To whatever extent my education and practical experience haven given me an insight and an understanding into the socio-cultural problems dependent upon economic development, especially as it relates to minority cultural groups, I want to share with you the knowledge I have gained and the concerns I now feel.

I want to express my appreciation for the opportunity your honour has given us southern Canadians to appear before your Inquiry, thereby allowing us to express our concerns and our interests in the construction of the Mackenzie Valley

 Pipeline. Some people may well argue that the probable social and economic consequences of the proposed construction for the people of the north should be of no concerns to those of us living in the south as we will not be directly affected. Personally, I cannot subscribe to such a concept.

I believe very strongly that in a democratic society and especially one with a Judeae-Christian heritage, we are all our brothers' keepers and what happens to other Canadians regardless of where they live in Canada, must be of concern;—.to all' of us not only as a humanitarian gesture, but as a cornerstone of a truly democratic society.

The character and integrity of a country that's molded by the broad range of actions, interactions and structures found throughout the whole country. No region or area within Canada is an independent entity nor is any particular region representative of Canada. As a nation, Canada has encouraged the development of a heterogeneous society and as Canadians, our strength and pride lies in the very fact that we have maintained our cultural, social and economic diversity while forging the bonds that have drawn us together to form a nation. The very concept of independence to create diversity which is then held together by interdependence seems to be almost contradictory but it is the working of this unique system which makes Canada what it is today.

If we treasure what we have made of this country, then we must nurture this

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

delicate balance embodied in these concepts. interdependence of one region on another does not give a region the right to dominate or to force its needs or desires on any other region just because it has the strength or the means to do so. We must recognize the integrity of all regions and support their right to determine their own destiny. However, because we are a country, each region must weigh its rights and responsibilities towards the other regions within the This is where the problem of balance arise. At just what point do the rights of the country as a whole override the rights of a particular region? Unfortunately, there is no simple solution and as a concerned Canadian, I can only trust that this Inquiry, under your leadership will be able to identify this point of balance with respect to the construction of the proposed pipeline. The strength of a democratic society does not lie in a too often misused and misunderstood concept of majority rules. significant implementation of a democracy lies in the ability of a society to recognize and to maintain the rights of minority groups within that society. The real challenge of your Inquiry is not in identifying these rights, a job which you have done most admirably, but rather in somehow ensuring that the rights of minority groups are protected, thereby demonstrating that democracy as practised in Canada is a thriving reality and not just

an empty platitude. The callous disregard of the

rights of those with whom one differs can lead to the 1 eventual destruction of one's own rights. 2 occurs with respect to the construction of a pipeline, 3 then it would be a real tragedy for all Canadians and 4 not just for those people who live in the north. 5 One cannot deny the reality 6 that the outcome of your Inquiry will have an impact on 7 some of the cherished institutions of our society, 8 thereby directly affecting all Canadians. 9 The tremendous impact of 10 economic development on socio-cultural patterns as 11 experience by almost every country in the world is a 12 phenomena that has been closely studies by many social 13 scientists. All too frequently, the consequences of 14 so-called development have been destructive and 15 detrimental to indigenous populations. This kind of 16 development may well have positive effects for some 17 people, but repeatedly, it has also had negative 18 effects for other groups of people. 19 The idea that development 20 must be balanced between economic and social 21 22 considerations was clearly pointed out by the Canadian Council on Rural Development in their fifth report 23 where they state: 24 "Economic development and social development are 25 inextricably interwoven. Together they consti-26 tute one single indivisible development process 27 aimed at serving fundamental human purposes." 28 29 Unfortunately, the concept of a balanced approach has been given only lip service and

the implementation of development has been weighted too 1 heavily on the side of economic development. 2 Traditional approaches to development in Canada are a 3 reflection of the experiences and knowledge gained in 4 the industrialized and more urbanized southern corridor 5 across Canada. What the traditional approach fails to 6 recognize is the fact that our present level of 7 development is a product of hundreds of years of 8 evolutionary development of society. Historically 9 development has not had an even impact on economic 10 social and cultural institutions in our society at any 11 given time. 12 13 However, the pace of evolutionary development in the historical sequence has 14 been such that industrial southern Canadian society has 15 16 maintained a balance between these various institutions, however, sometimes with a need for 17 government to impose a balance upon segments of our 18 19 society. Reality also show us that 20 21 native people and other disadvantaged groups of people 22 have for a variety of reasons remained outside the mainstream of socio-cultural and economic development 23 as it has evolved within Canada. They have not 24 participated in the process of economic and social 25 revolution that have slowly transformed this country. 26 Many native people and communities have not developed 27 the skills and the values they would need to enable 28 them to adjust to and to cope with the impact of 29 development near or within their communities. 30

Government and industry must become committed to the meaningful implementation of innovative programs and policies which will allow native people to evolve at their own pace and with a minimum of social and cultural upheaval.

The Canadian Council on Rural Development, in their recent sixth review suggests that:

"Such a new strategy would have to focus on a process of indigenous people being involved in identifying their own needs, interests and potential; people developing their own skills, social institutions, economic enterprises and cultural pursuits, people learning how to manage these developments, people modifying their value systems and social philosophy to incorporate this process of change into a stable and coherent social system."

While I recognize that the north is a unique area which will have to develop its own particular means and ways of dealing with the problems that arise, I would also feel that much can be learned by looking at development situations that have occurred in the south to identify the processes and the problems that have occurred.

As a result of working with the Stoney Band and the Big Horn people for a period of over seven years, I am familiar with the problems created by and the eventual effects resulting from the construction of the Big Horn Dan on the North

Saskatchewan River west of Red Deer. By examining this particular development, I hope to shed some light on the kinds of problems being experienced by native peoples when they are caught up by the thrust of development.

Many Indians do not trust white society or its representatives of Federal and Provincial Governments. Many Indian people do not believe that the Department of Indian Affairs whom they see as a trusted of Indian lands and treaty rights acts in the best interests of protecting and preserving the rights of native people. This mistrust has arisen as a result of many situations in which native people have experienced the government's promotion of non-Indian interests at the expense of Indian people and their rights.

Indians were at the signing of Treaty Number Seven in 1877 promised a separate reserve which they were led to believe would be located in the area of the Kootenay Plains. Promoting the interests of the Methodist mission, the government established only one reserve at Morley, thereby enabling the church to more effectively carry out its educational and mission work amongst the Indian people. By 1910, the Federal Government had acknowledged their responsibility to provide a reserve to the Big Horn people. The government had agreed to establish a 23,000 acre reserve and had instructed a surveyor to set out the boundaries. Unfortunately, coal was discovered in the

2

30

area and the railroads became interested in building new lines along the Saskatchewan River valley and into B.C. The surveyors were sent home and the promised 3 reserve was conveniently forgotten. Again, the 4 interests of mining companies and railroads took 5 precedence over the rights and interests of the Stoney 6 people. 7 For over thirty years, the 8 Federal Government ignored the continued requests of 9 the Big Horn people for land. During the 1940's, work 10 started on the possibility of building a dam on the 11 North Saskatchewan in the area inhabited by the Stoney 12 people. This, combined with the fact that the forest 13 wardens had become concerned about their lack of 14 control over the free-roaming Big Horn people resulted 15 in the Alberta Government's offering to provide land on 16 a lease basis only so that the Big Horn people could be 17 confined to a limited area which would not be affected 18 by the contemplated dam . Without even consulting the 19 band members, the two governments agreed upon the lease 20 area and the Indians were forced to abandon their 21 22 cabins, ranches, corrals, garden plots and were relocated onto this inadequate and unwanted area. 23 The last holdout, Norman Abraham who still is alive today 24 had a fence built around his cabin by Forestry 25 officials. They shot his horses and his family was 26 threatened and he was generally intimidated until he 27 too had to move onto the new reserve. 28 29 Once again, the interests of

government and development won at the expense of native

In 1968, the Alberta Provincial Government and 1 Calgary Power started construction on the Big Horn Dam. 2 The Stonies were neither informed nor 3 consulted before work was begun even though this darn 4 was to be located less than three miles from Indian 5 homes and a newly created lake would flood an area 6 being actively used by the Big Horn people for sun 7 dances, religious activities, cultural activities, 8 recreational activities, trapping, grazing; hunting, 9 and which contained the marked graves of their 10 forefathers. 11 The Stonies, led by Chief 12 13 John Snow who addressed your Commission yesterday, protested the construction of the darn only to be 14 informed that the possible negative effects for the 15 well-being of a small group of Indians could not be 16 allowed to prevent this project in view of the benefits 17 that thousand of Albertans would derive from the 18 project. However, now that the darn is completed, it 19 has been found that many of the benefits forecasted in 20 those days are either non-existent or unrealistic. 21 Much of the rationale used to 22 justify the need for construction has proved to be 23 24 fallacious. The Provincial Government 25 informed the Stonies that if the Big Horn people could 26 prove their claim to the land in the area, then they 27 would be only too happy to meet any claim obligations. 28 Under the leadership of Chief John Snow, Chief Bill 29

McLean and Chief Frank Powderface of the Stoney people

undertook a research project to prove their claim to land in the area to be flooded. The research findings were submitted to the Federal Government in the spring of 1972, Finally in the spring of 1974, the Federal Government acknowledged the Big Horn land claim and requested that the Alberta Government make available the needed land as provided for under the terms of the 1930 Natural Resources Transfer Act.

In the fall of 1974 in spite of earlier promises by government officials, Premier Lougheed refused to meet the Province's legal obligations stating:

"The Government of Alberta cannot give away any land which it holds as trustee for all Albertans to any group. To do otherwise would violate the trust Albertans have given that government to protect the property and rights of Albertans."

Apparently Indians are not citizens of Alberta as the Provincial Government states that if feels it has no obligations to protect Indian rights.

Almost two years later this matter is still being prepared so that it can be taken before the courts for settlement. Once again, Indian people are experiencing extreme difficulty in having their rights acknowledged and maintained. These are but a few examples of what native people interpret as government profundity and duplicity. Is it any wonder that native people do not trust what the government says or promises to do and that they are requesting action by the government on land claims before

development proceeds? 1 When I first met the Big Horn 2 people in 1967, I was impressed by the strength of 3 their social structure and cultural patterns. 4 were the people who had personal dignity and pride in 5 their Indian identity. Very few band members received 6 welfare as they were able to earn a living through 7 trapping, guiding, hunting, catching wild horses, 8 cutting timber, making handicrafts, working for rancher 9 in the Rocky Mountain House area and using the 10 abundance of nature to supplement their needs. 11 Any one of these economic 12 activities were not sufficient in itself to meet the 13 needs of a given family but taken as a totality, an 14 individual's economic patterns did enable him to make a 15 satisfactory living for his family. 16 Family units were strong and 17 happy with the children being well cared for. 18 the homes were kept clean and -- were well kept and 19 clean even though many were overcrowded, heated only by 20 wood cook stoves and water was obtained from communal 21 wells. Sun dances, powwows and other cultural 22 activities played an important role in the people's 23 lifestyle. Religious activities were an important 24 focus for all the families. There is only one family 25 who on occasion had a problem with alcohol. 26 Horn Stonies were a warm and loving people who shared 27 what they had with their neighbors and they were always 28 29 willing to help others in times of need.

They took their responsibilities

seriously and were highly thought of by the white 1 people of Rocky Mountain House. In the short span 2 of six years, this whole pattern has changed drastically 3 for what I consider to be the worst. Today, all 4 except two families and the old-age pensioners are 5 on welfare. Hunting, gathering wild berries and 6 fishing for their personal needs is an almost nonexistent 7 activity. Nobody runs a trapline on a consistent basis. 8 Only a few people bother to make handicrafts now. 9 Powwows and other cultural activities occur only 10 occasionally. The focus on religious activities is no 11 longer present. 12 Almost all the adults now 13 utilize alcohol and too frequently to excess. At least 14 eight family units have broken up due to the parent's 15 16 fighting and separating. Others have now neglected their families so that their children have had to be 17 apprehended and placed in foster homes. The infant 18 mortality rate has increased as has the incidents of 19 violent and natural deaths. Fighting between friends 20 and families occur all too frequently with the result 21 22 that many band members are now frightened and scared. Warm feelings of friendship and concern for the other 23 members of the group are now dying. 24 Crime and violence which was 25 virtually non-existent is now an all too common pattern 26 of behavior for some of the younger band members. 27 The disintegration of stable 28 economic social and cultural patterns have been 29 widespread and the Big Horn people are now a frustrated,

2

3

4

5

6 7

8

9

10 11

12

13

14

15

16

17

18

19

20

2122

23

24

25

26

27

2829

apathetic and bitter group of individuals. Why has this occurred? Some people have argued that change is inevitable for a semi-isolated group as were the Big Horn people Change would have occurred whether the dam had been built or not. I would agree that change would have occurred and in fact has already occurred within the reserve. However, the important aspect to recognize is that the Big Horn people have been able to stay on top of the changes up until 1969, making sure that changes were selective and not disruptive to their socio-economic patterns.

Furthermore, even with the sudden impact and rapid change brought about by the Big Horn Dam project, the negative consequences and detrimental changes could have been minimized if only the governments involved had been sensitive to the problems and needs being created for the Big Horn In briefs presented to the Provincial Indian Band. Government in March of 1969, March of 1970 and April of 1972, Chief John Snow warned the government about the possible negative consequences that could arise as a result of the development and he asked the government for their cooperation and assistance in preventing these problems. Copies of these briefs were also given to the Federal Government and similarly they too failed to respond in any meaningful way other than the provision of a grant to enable the Stonies to research their land claims.

Both levels of government have chosen to ignore Chief Snow's requests and to date

have done absolutely nothing to alleviate the problem, using pending land claim; as their excuse for inactivity. In fact, the Provincial Government during this period passed new legislation which served only to increase the problems being faced by the Big Horn people.

The governments have demonstrated their concern for defining their legal responsibility while at the same time they have demonstrated their total lack of concern for meeting their legal and moral responsibilities towards the Big Horn people.

The many irresponsible actions or lack of actions by government with reference to the Big Horn dam can be well documented as follows: I have a number of things; I've been given a note that I should try to finish off in a hurry and I still have a few more pages. Maybe I'll quickly just go over some of these.

The first one is traplines were flooded and no compensation or alternative traplines were offered to the people. Graves were bulldozed and lost before the Stoney Indians were able to prevent their destruction. The government agreed to relocate the graves, however, when -- and the Stonies agreed to certain land being provided, and initially the government had agreed that the land would be given the status of an Indian reserve. However when it came to turn over title to the land, the government refused to give it the status of an Indian reserve and it was given to the Stonies with

a caveat imposed upon the title. 1 The detrimental effects of 2 the increased development activity in the area is 3 well documented and gain was forced back into more 4 remote areas. Traplines were destroyed. 5 areas were destroyed. The business that the Indian 6 7 people had built up in terms of guiding and 8 outfitting was destroyed because the game was just no longer available for them to carry on that 9 economic activity. 10 The government passed 11 legislation which restricted the Stoneys ability to 12 kill bears and cougars. Also they passed legislation 13 which protected wild horse herds. Both of these things 14 were things which the Stonies had been dependent upon 15 and it took away another aspect of their economic base 16 17 and again, no compensation or assistance was provided to them when this was done. 18 19 There are Stonies who asked for a grazing lease to replace the traditional 20 grazing areas and the Provincial Cabinet Ministers 21 22 at first promised they would provide a grazing lease but then later, in response to pressure brought by 23 Forestry officials in the name of proper land 24 management, the government refused to provide the 25 agreed upon lease. 26 I'd like to read just one 27 point because I think it's important. Chief Snow 28 l 29 pointed out to the government that in past native people

had not been given the opportunity to participate in and

to benefit from developments that occurred within the areas in which native people live. He asked the government to provide the Big Horn people with the opportunity to develop their recreational service and business opportunities that would be created within the development area. Instead the government has assisted an outside non-Indian to come into the area and to develop a motel, gas station, restaurant, camp ground and riding stable complex. Once again, the Indian's economic base was destroyed and they were not even given the opportunity to create an economic base. Instead, this opportunity was given to white man.

The Stonies asked for training so that they could get jobs on the completed dam Neither the government nor Calgary Power would provide any kind of assistance or training to the people and now none of them are working on the completed dam project. They asked for assistance in helping band members adjust to the social and cultural changes. The only response has been the increased visitation to the reserve by police and child care workers in response to the problems that have arised.

Chief Snow asked for a logging permit so that his people could cut timber off the reserve as there is no more timber within the reserve up there. Initially his request was ignored. He told his people to go and cut the timber anyway. They cut it and then the saw mills would not buy it. The government told them they couldn't buy so that

timber two years later is still sitting out in the forest rotting and the Stonies were informed by the government eventually that there was not cutting areas available for them in the area, in the area outside the reserve because all those areas had been given to the large lumber companies in long-term leases.

The Stonies presented their land claim and indicated that part of the area they were requesting as a reserve was to include Crescent Falls on the Big Horn River. The Stonies pointed out that they wanted this particular area because it had the potential for economic development as a commercial recreation area, thereby providing new jobs for the Big Horn people. However, within a few months, signs appeared at Crescent Falls declaring that it was a Provincial Park recreation area. Since that time, the government has proceeded to develop Crescent Falls in what one can only interpret as a blatant attempt to prevent the Stonies from acquiring this area as part of their treaty land entitlement.

If the preceding are examples of responsible government action, one can readily understand why native people are alienated from our political system. The Stoney experience has demonstrated that government is not responsive to native needs, interests and rights once the reality of development has taken place. If native people are to protect their rights, then it would appear they must do so before the development occurs.

I have a section in here

which I raise a number of question which I think need to be asked but unfortunately, I've been told I must conclude so I would like to just read my concluding comments here.

In ending this presentation,
I want to make a comment regarding Indian leadership.
Most of our native leaders have attempted to follow a
responsible attitude in negotiating issues and conflict
with the government. However, as government fails to
respond in meaningful ways to legitimate complaints,
then the band members grow frustrated and restless,
putting pressure on their leaders to do something.
Government insensitivity and stupidity is destroying
moderate leadership either by their being forced to
become militant or by their being replaced by new
militant leaders.

Younger band members are educated, knowledgeable and concerned about what will happen to them and their families. Many Indian people are no longer prepared to do nothing while their future, their social system, their history and their land is destroyed by a dominant white society. There is a great potential for violence within Indian communities.

A lot of Indian people are looking towards this Inquiry as their last hope for justice. Once individuals have lost hope, then they have reached a position where they feel they have nothing more to lose by resorting to violence as one cannot take away something from someone who feels they have nothing.

Si Kahn, an organizer who has 1 2 worked in a number of poor communities during the past 3 two decades states: "In many poor communities the most effective 4 power tactic has proved to be violence." 5 To state this is not to advocate violence as a means. 6 7 The fact is however that violence is seen today by large numbers of the poor as the only possible 8 alternative. 9 Poor people have tried all 10 the other alternatives without success and as a 11 consequence they have become increasingly willing to 12 try violence as a last resort. The only real answer to 13 violence is to prove that the other alternatives can 14 get poor people some place to provide the resources 15 through which poor people can achieve economic equality 16 17 through nonviolent means. Thank you for listening to 18 19 this brief and I turn over a copy of this brief to your Inquiry and I will include a copy of my M.Sw, thesis 20 entitled: "The Effects of Citizen Participation, a 21 22 Lesson in Government Perfidy and Indian Frustration" This is a detailed case history of the interaction 23 between the Stoney Band and the government with respect 24 to the construction of the Big Horn dam and it can be 25 used by your Inquiry as a resource if-you want more 26 details about the information I have presented in this 27 brief. 28 29 Thank you. (SUBMISSION BY WAYNE E. A. GETTY MARKED EXHIBIT #C-307) 30

1	(WITNESS ASIDE)					
2	MR. WADDELL: Mr.					
3	Commissioner I am changing the order somewhat on the					
4	list and call next Mr. Kazuo Iwaasa please. I believe					
5	that Mr. Iwaasa spells his last name I-w-a-a-s-a. Mr.					
6	Iwaasa?					
7	THE COMMISSIONER: Yes sir.					
8	KAZUO 1WAASA sworn;					
9	THE WITNESS: Mr.					
10	Commissioner, I thank you far this opportunity to be					
11	heard. I speak as a concerned citizen. I was prompted					
12	to appear before you today because of your statement,					
13	"what happens in the north will tell us what kind of					
14	people we are". I would like to begin with a few lines					
15	of poetry by T. S. Eliot. It is a religious poem but					
16	6 having sworn on the Bible, I think it is not out of					
17	7 order for me to do so.					
18	"Oh weariness of men who turn from God to the					
19	your grandeur of your mind the glory of your ac-					
20	tion					
21	To arts and inventions and daring enterprises					
22	To the schemes of human greatness thoroughly					
23	discredited Binding the earth and the water to					
24	your service					
25	Exploiting the seas and developing the mountains					
26	Dividing the stars into common and preferred					
27	Engaged in devising a perfect refrigerator					
28	Engaged in working out a rational morality					
29	Engaged in printing as many books as possible					
30	Plotting of happiness and flinging empty bot-					

tles. 1 Where is the life we have lost in living? 2 Where is the wisdom we have lost in knowledge? 3 Where is the knowledge we have lost in informa-4 tion 5 Where is the information we have lost in data? 6 Where is the data we have lost in profit?" 7 The last two lines are my 8 I exercise poetic license to make the poem fit 9 the context of this hearing and if I may be permitted, 10 I would like to make it a reply to some of the things 11 Mayor Sykes said yesterday but this is by the way. 12 I have a story about Chicken 13 Little. This Chicken Little is not the bird that went 14 into a flap about the sky falling on its head, Rather 15 this Chicken Little falls from the sky as a monstrous 16 17 visitor from outer space. It is found by the roadside as a harmless looking glob of pulsating material that 18 keeps growing and growing. 19 What is first a curiosity 20 comes an object of fear with the discovery that Chicken 21 22 Little is indestructible. Fire, chemicals bullets or bombs, nothing phases Chicken Little because it feeds 23 24 on pure energy. The more it is attacked, the more it 25 grows grows. Before long, half North America is enveloped. 26 Scientists calculate that 27 within the decade, the whole world would be consumed. 28 l 29 What is to be done? The ending in the original story is so preposterous that I will not disclose it to you

but I think the story poses a problem that is facing us 1 2 today. Kenneth E. 3 Boulding, in his "Economics as a Science", makes this observation that 4 "... growth at a constant rate cannot go on 5 forever or even for very long. Otherwise, there 6 would soon be only one thing in the universe." 7 I submit that Boulding and Chicken Little both show the 8 logical outcome of uncontrolled growth and over 9 concentrated power. Our undue trust in the economies 10 of scale as it is known - economies of scale and 11 technological rationalization have made us all over-12 dependent on big institutions foremost of which is our 13 transnational corporations. The aggregate power of the 14 transnationals dominate practically every enterprise we 15 undertake these days. So any deliberation that does 16 not take this fact into account is bound to miss the 17 mark. 18 19 The Bryce Commission on Foreign Ownership should give us a better picture of 20 how Canada is affected by the transnationals but the 21 real context of our concern should he worldwide and we 22 should not be so self-centred that we just dwell upon 23 24 ourselves. Central to the United 25 Nations' discussion on the new international economic 26 order which is now going on in Nairobi right this 27 moment is the place of the transnationals in the scheme 28 The forthcoming Habitat Conference will 29 of things. have to deal with the same problem and our Price and

1	Wage Control Act is probably a good example of how not					
2	to go about the business.					
3	My personal fear is that the					
4	Chicken Little factor is being too lightly regarded by					
5	our government in our present deliberation as well as					
6	in others.					
7	With consideration to the					
8	foregoing, I respectfully suggest that we make haste					
9	slowly, a moratorium is not out of order.					
10	2. That we honor the rights of the native people in					
11	every possible way.					
12	2 3. That we develop alternate sources of energy.					
13	4. That we consider the welfare of the rest of the					
14	world by supporting such proposals as the new					
15	International Economic Order.					
16	5. Lastly, that we make feasible equal time					
17	advertising to counter the trend of pamper yourself					
18	consumerism.					
19	I consider my last suggestion					
20	fundamental in that it calls into question our wasteful					
21	way of life, which compels us to devour our resources					
22	beyond prudence.					
23	Thank you again for the					
24	privilege of taking part in this rare exercise of					
25	finding out what kind of people we are.					
26	Thank you.					
27	(SUBMISSION OF KAZUO IWSA, MARKED AS EXHIBIT C-308)					
28	(APPLAUSE)					
29	(WITNESS ASIDE)					
30	MR. WADDELL: Mr.					

Commissioner I'd like to tell you that we here today in 1 the hearings, students from St. Anthony's School at 2 Drumheller with their teacher Mr. Sam Grandy. 3 students are applauding themselves. 4 5 THE COMMISSIONER: I thought they were applauding their teacher. 6 7 MR. WADDELL: Apropos to that, Mr. Commissioner, I'm going to go again out of 8 order on our list and ask that we hear now Gregory M. 9 Mayer who is from a Bishop Grandin -- that's G-r-a-n-d-10 i-n, Bishop Grandin High School biology class. 11 GREGORY M MAYER sworn; 12 THE WITNESS: Mr. Berger. 13 I represent a group of 14 concerned high school students from Bishop Grandin High 15 School here in Calgary. As Canadians, we strongly 16 protest the proposed Mackenzie Valley Pipeline project. 17 The people of Canada should be first and foremost in 18 the hearts and minds of the Canadian Government. 19 The general well-being of the 20 land and the people should far exceed the prodding of 21 22 greedy leaders, the haunting of a phony energy crisis and the glory seeking of oil companies. 23 The northern natives exist 24 and have existed for a thousand years in a very fragile 25 socio-economic system. They share a day-to-day simple 26 The rapid influx of construction, 27 way of life. construction workers and their influences from the 28 south would reek havoc among their lifestyle. The jobs 29 created and take by the northern people would be.

short-term. Few satisfying careers would remain after the psychological and social damage has been done. The northerners would be reluctant to return to their ancestral way of life if it still existed after the big money and booming business.

Their taste of the southern ways will have left them bitter, distraught and betrayed. The robbing, alienation and destruction of our northern natives is the most ridiculous move the Canadian Government could make.

If the proposed pipeline is to be profitable, it will likely be a combined effort. Both Governments of Canada and the United States as well as oil companies will have a hand in what they cal "the development of the north". We refer to the destruction and polluting of the environment as desecration and label the infiltration of crime and the demoralization of a people as decadence. To transport this sickness of our southern society to our northern frontier would be an inconsiderate and blunderous gesture.

The United States announced that a healthy and clean environment was a luxury that they could little afford. We as Canadians must realize that our northern frontier, with its people, splendor and beauty is priceless. To rape and plunder our northern mother earth would be criminal.

We now realize that our oil and gas supplies are finite. The rejection of the proposal would encourage the prompt conservation of

1	existing petroleum energy and also promote the rapid
2	development of alternate energy sources. The final
3	decision rests with our government. We ask them to
4	listen and hear what the people say. Leave our
5	northern frontier free and easy.
6	Thank you for listening.
7	(APPLAUSE)
8	THE COMMISSIONER: Thank you
9	very much.
10	(SUBMISSION OF BISHOP GRANDIN HIGH SCHOOL MARKED AS
11	EXHIBIT # C309) (WITNESS ASIDE)
12	MR. WADDELL: Mr.
13	Commissioner I'm going to call upon now Mr. H. Cordon
14	Pearce who's the vice-president of the Calgary Chamber
15	of Commerce. It's Mr. Pearce.
16	H. GORDON PEARCE, sworn;
17	THE WITNESS: Justice Berger,
18	my name is Gordon Pearce as indicated by the previous
19	gentleman. I appear before you in my capacity as vice-
20	president of the Calgary Chamber of Commerce. On
21	behalf of the Calgary Chamber I would like to thank you
22	for giving our organization an opportunity to appear
23	before you.
24	The Calgary Chamber of
25	Commerce is a 2700 member body of businesses and
26	professional men and women in the Calgary area.
27	Indirectly, it is the voice for some 55,000 Calgary
28	citizens employed by the Chamber membership.
29	It is our concern Mr.
30	Commissioner that in spite of the long and important
Į.	

association of the oil and gas industry with this city, most Calgarians are not aware of the significance of the current Mackenzie Valley Pipeline deliberation now before the National Energy Board and before this Inquiry, This lack of awareness must be even greater in other regions of our country where the oil and gas industry is not directly involved.

Most Canadians probably view the public pipeline debate in terms of a "will a Mackenzie Valley Pipeline be built and if so, under what conditions?" Canadians should, however address themselves to the fundamental issue, "will Arctic reserves be developed and available in time to meet generally predicted shortages?".

Media coverage has been extensive but much of the reported testimony before the N.E.B. is difficult for the general public to fully understand and the Chamber is concerned that the northern hearings before this Inquiry may be viewed by the public as simply a fight between the oil and gas operators and northern residents. This is not the Chamber's view however.

We support your stated concern for adequate time and opportunity to hear the viewpoints of Canadians particularly those living in the north in order to properly assess the regional impacts of a Mackenzie Valley Pipeline.

Our concern is the impact on all Canadians, including northerners. If Canada ten years from now is faced enormous purchases of foreign

oil to offset oil and gas shortages, the economic impact will he felt by all Canadians, including northern residents who are dependent on Canadian manufacturers and distributors for a wide range of consumer goods including food, clothing and essential hard goods.

It is from this viewpoint therefore that we felt that the Chamber should appear before this Inquiry and speak to the needs of the millions of Canadian who have a critical interest in the expeditious consideration of and practical solutions to the many issues and uncertainties related to the construction and operation of the Mackenzie Valley natural gas pipeline.

Effect on Canada of predicted oil and gas shortages. It has been established by the National Energy Board that, based on present supply and demand projections, Canada soon will be facing a natural gas shortage if supplies from the western provinces are not supplemented. If this situation is allowed to occur, Canadians will feel the effect in several ways.

Canada is a country where the consequence of a shortage of energy would be far more serious than a matter of inconvenience and personal discomfort. As we all know, Canada is a large country with a relatively small and unevenly distributed population. We need fuel for the transportation of people, raw materials and finished products. Furthermore, because of the seasonal harshness of the

1 | Canadian climate, Canadians need oil and gas as fuel in 2 | order to survive.

At work or at home, Canadians are not equipped to withstand prolonged fuel shortages and we do not have the capability to quickly convert to an alternative energy source even if such were available.

Additionally, without the security of domestic oil and gas supplies, Canada will have no means of holding down fuel costs that are an important cost element in products and materials produced for export markets. Loss of ability to compete in world export markets would mean increased unemployment and higher consumer prices.

The situation with respect to anticipated oil and gas shortages was summarized recently by the Honorable Alastair Gillespie, Minister of Energy, Mines and Resources:

"Canada today, like the U.S., is a net importer of oil. Just two years ago, we were a net exported. Natural gas prospects are almost as bleak. Spot shortages are predicted starting late in this decade. By early in the 1980's a gap will appear between domestic demand and conventional gas supplies so in terms of easily accessible oil and gas, our best years are obviously behind us. We're turning now, as you know, to the Arctic and offshore, our frontier areas."

We believe sufficient has

been said about these forecasted needs, but that not 1 enough has been said to the Canadian public about the 2 impact on our country if this shortfall is permitted to 3 occur and continue. 4 The United States, England and Italy are examples of 5 countries which are significantly or totally dependent 6 on foreign oil imports and which were dealt severe 7 economic blows as a result of oil embargoes. 8 The development of Arctic oil 9 and gas reserves offers Canadians the choice of energy 10 independence or of being at the mercy of producing 11 countries for supplies on whatever terms they may 12 dictate for internal economic or political reasons. 13 Ιt should be clear to everyone that alternative energy 14 sources will not provide a solution to oil and gas 15 16 shortages in the early 1980's. The time will come no doubt, when large-scale use of solar energy, tidal 17 power, coal and nuclear plants will be acceptable and 18 economical but within the time period we are concerned 19 with, the cost and lack of technology are prohibiting 20 factors. Therefore, the choice is clear, develop 21 22 Arctic oil and gas reserves or buy increasing volumes 23 of foreign crude. Consider the effect of 24 increasing dependency on foreign imports even if 25 offshore crude prices should remain at current levels. 26 By 1985, the value of oil imports necessary to offset 27 domestic shortages of oil and gas will be about \$7 28 billion with a total value over the ten year period of 29 about 40 billion. This is a staggering amount and its 30

23

24

25

26

27

28

29 30

affect on consumer prices through balance of trade 1 deficits will be felt by all Canadians regardless of 2 3 where they live. Regional impact. The Chamber 4 supports the position taken by the Federal Government 5 6 of having established this Commission to consider the concerns and opinions of northerners on a Mackenzie 7 Valley Pipeline. The development of Arctic reserves 8 will have and affect on the people of the north and no 9 doubt individual northerners or representative groups 10 already have expressed legitimate concerns. 11 realize however Mr. Commissioner that there is always 12 some cost to any kind of development. IN the case of a 13 Mackenzie Valley Pipeline, we hope the cost associated 14 with the development of delta reserves can be 15 16 minimized. 17 We must recognize that all 23 million people in Canada will be seriously affected if 18 no compromise can be reached between regional and 19 national interests. 20 21 Environmental impact. We

Environmental impact. We accept the statements of experts on the Arctic environment that the ecology of this region is different. It is unlike the rest of Canada. We believe that your Commission and the Federal Government, through the National Energy Board and appropriate departments should satisfy yourselves that the oil and gas industry has the experience, capability and corporate responsibility to conduct its operations in a manner that will permit the development of

3

4

5

6

7

8

9

22

23

24

25

26

27

28

29

northern hydrocarbon reserves with minimal environmental damage. We recognize that the environment will be modified. We must however achieve a proper balance between environmental change and the overall economic advantages. Economic impact. We believe that northerners directly affected by the construction and operation of a Mackenzie Valley Pipeline should be concerned about the economic impact of both the 10 pipeline and related development facilities in the 11 delta. We feel that individual northerners must be 12 able to participate in opportunities generated by the 13 project. We believe that permanent and temporary job 14 opportunities must be offered to all northerners and 15 that assistance should be provided in order for them 16 to train and qualify for skilled and semi-skilled 17 jobs. 18 19 The job opportunities from the pipeline project and the related development 20 21

activities need not prevent those northerners now engaged in fishing, hunting and trapping activities on a full or part-time basis from continuing to do so, Instead, the increased number of full and temporary job opportunities will enable many northerners to choose their means of earning income. They will have the choice of full employment, full-time employment, living off the land or some combination in between.

It is our understanding that the exploration and producing companies and both

pipeline applicants are committed to provide employment 1 for those northerners who want to work on these 2 projects. We endorse this commitment as being 3 fundamental to northern participation. 4 To date, the oil and gas 5 industry has spent over \$500 million in exploration in 6 the delta and Beaufort Sea area -- risk dollars spent 7 with the knowledge that the reserves soon would be 8 needed by Canada and under the reasonable assumption 9 that necessary approvals would be granted. Oil and gas 10 activity in the north has provided considerable 11 employment for northerners. In the year ending April 12 30th, 1975, 761 northern residents were employed by the 13 industry for varying lengths of time. The number of 14 jobs will increase substantially with approval to 15 construct and operate the pipeline. 16 Postponement or lengthy delay 17 in pipeline approvals for whatever reasons will force 18 the oil and gas operators to severely reduce or halt 19 their activities. For example, if a two year 20 moratorium were imposed on the start of construction, 21 the overall delay in start-up could be in the order of 22 23 eight years. If such were to occur, all of Canada would suffer. It also would mean fewer jobs being held 24 by northerners and less opportunities of permanent and 25 temporary work that the northerners may choose from, 26 depending on the lifestyle they wish to follow. 27 We should also remind 28 ourselves the delay will be mean escalated cost which 29 will be passed on to the consumer. A point could be

reached when the project would be cancelled because of 1 having become economically unsound. That would be 2 tragic for all Canadians and possibly an unanticipated 3 economic blow to the native people of the north who 4 expect to share in revenues from resource development. 5 The pipeline is essential to 6 hydrocarbon development. Without it there will be 7 8 neither gas nor revenues to share. Social impact. We believe 9 that considerations should be given to regional 10 social impact of the construction and operation of a 11 Mackenzie Valley Pipeline and related development 12 facilities. There will be social impact of course but 13 we believe there will be positive values that will help 14 the Inuit, Indian and Metis adjust to the impact of 15 many other social forces, some new, some long 16 established. 17 Cultural integration in the 18 19 delta has been a continuing process for over a hundred years; the visit of the early whalers, the introduction 20 of the gun, early establishment of churches and 21 22 schools, government programs of housing, health care and education, and modern transportation in the form of 23 snowmobiles and aircraft. The process is continuing 24 with a daily window on the world, televised via 25 satellite and before long a highway that will link the 26 delta with southern tourists. 27 We certainly do not suggest 28 that northerners should be denied any social 29

advancements or programs available to other Canadians.

Instead we believe they should have the economic 1 opportunities that will enable them to participate in a 2 changed society on an equal basis with other Canadians. 3 We believe Mr. Commissioner, 4 that the individual economic opportunities of a 5 pipeline and of the development that will follow for 6 years to come will assist the northerners to adjust to 7 the social changes that have taken place. 8 Abandonment. Finally, may we 9 refer to the Commission's terms of reference in 10 particular to the suggested consideration of the 11 regional impact of the abandonment of a Mackenzie Valley 12 Pipeline. Not everyone realizes Mr. Commissioner, that 13 a pipeline of this magnitude, built to service a high 14 potential natural gas area such as the Mackenzie Delta 15 16 and the Beaufort Sea would not go into operation one year and cease operations 20, 25 or even 30 years later. 17 Pipeline approval will he the key to more exploration, 18 more development and more job opportunities. 19 Exploration in the delta now 20 is at a point that properly may be called an 21 22 opportunity threshold, a situation that has been 23 experienced in dozens of areas around the world. formula is basically the same. First, substantial risk 24 dollars are spent by the oil industry in an area that 25 has good potential but as yet is unexplored. 26 after many years, the results may be discouraging as in 27 the case of Canada's west coast offshore area or may be 28 encouraging as in the case of the Mackenzie Delta. 29 30 Where the results were

encouraging and a transportation system develops, the industry moves into a second phase of activity. Proved reserves are developed and produced. The assured transportation system provides economic motivation for a new round of exploration, which adds more reserves and further development activities. The widening circle of exploration and development work which stems from a transportation system creates a diverse range of contract opportunities for the industry's service and supply and new opportunities for the residents.

This second phase of activity creates not only more jobs, but a more diverse range of job opportunities for which local residents can be trained and qualified. A few such jobs would be battery operator, gas plant operator, welder, mechanic, various clerical positions, carpenters, painters, drivers and so on.

This ripple effect will also reach the supplier and local distributor of consumer goods and will help stabilize the regional economy. This is what happened in Alberta in the past twenty years or so. In the 1950's major pipelines linked Alberta's proved reserves to distant markets and generated the revenues for companies to reinvest in the second phase of exploration and development. More jobs were created with the growing of existing companies and the formation of new companies.

Today, in the mid- 70s we hear no talk of abandoning these pipeline systems. Oil and gas activities are continuing in this province,

1	providing employment for thousands of people.
2	Albertans have benefited and so have all
3	Canadians.
4	It is reasonable to assume that
5	the Alberta experience in terms of continuing social and
6	economic benefits may be repeated in the north.
7	Thank you, Mr. Commissioner.
8	THE COMMISSIONER: Mr.
9	Pearce, let me first of all thank you for that
10	exposition of economic impact because the point you
11	made so forcefully is one that we should bear in mind
12	that in which I alluded to in my opening remarks that
13	if you do develop a pipeline and energy corridor, that
14	will in itself create greater exploration and
15	development activity in the industry in the delta and
16	the Beaufort Sea and throughout the valley.
17	Don't comment on this if you
18	don't wish to, but has the Chamber of Commerce taken
19	any position regarding which of the two pipeline
20	proposals ought to be
21	A Not to my knowledge sir.
22	THE COMMISSIONER: All right.
23	Well, thank you again sir.
24	A Thank you. (APPLAUSE)
25	(SUBMISSION OF THE CALGARY CHAMBER OF COMMERCE MARKED
26	AS EXHIBIT # C-310)
27	(WITNESS ASIDE)
28	MR. WADDELL: Mr. Commissioner,
29	I'm going to call next upon a brief from the Calgary
30	Branch of the Committee for an Independent Canada and the
'	•

person giving the brief is Dr. Gary Donovan. 1 DR. GARY DONOVAN sworn; 2 THE WITNESS: Mr. Commissioner, 3 ladies and gentlemen, I would like to commend you first 4 of all and our government for instituting this 5 Commission. I think that in fact, the results of this 6 study and this Inquiry will be very important for Canada; 7 important in many ways because for the first time in 8 Calgary we hear some of the words about the Indians in 9 the north, the Inuit in the north and the Metis. 10 Canada is a country of regions 11 but it's a country that doesn't know itself very well 12 and is not aware of its regions or of the diversity of 13 the institutions within the various regions. 14 The Committee for an 15 Independent Canada has been conducting over the past 16 17 year a major study on regionalism in Canada and they are carrying out even the next month in Winnipeg -18 continuing to carry out their study and their 19 discussions on regionalism. I think that this study 20 and these ideas will have great impact in making 21 Canadians aware of what we are as a nation and I thank 22 you for the beginning words of your talk. 23 24 I am representing the Committee for an Independent Canada, the Calgary 25 Branch. Many of the points that I would have liked to 26 make have already been made and I will submit some of 27 them in a written brief, but I do not wish to take the 28 time of the audience to repeat them all here. 29 30 Many people have talked about

the environmental issues and they have spoken with great eloquence on this. They have spoken of the danger that Canadian gas will in fact not be used for Canada but it be exported to the United States directly without stopping here at all. I do not care to get into that problem.

They have also discussed at length the claims of the Inuit and the Indians in the north. I simply would make one point that has not been made. In the 16th century, the Spanish Government asked the leading jurist of the time for an opinion. The problem that they asked him to discuss was whether the Spaniards of the time having what they considered to be an advanced society and a more civilized society based on Christian principles, whether, given that fact and given the fact that the Indians and the people of South America were pagans and uncivilized, whether the Spanish Government then had the right to take over their lands without compensation.

The jurist, after a great deal of difficulty and consideration put forth his view that in no could that happen. That in fact, the people who lived on the land owned the land and had the claim to it and that you could only take over that land by making a proper settlement with them. I simply refer this opinion to you and request that when we make this settlement, that we agree with the Inuit that their claims must be met because if the Spanish Government of the 16th century can consider that that was important, I think the Canadian Government of 1976 should consider

1	the same. (APPLAUSE)
2	THE COMMISSIONER: Was the
3	opinion heeded by the Spanish Government?
4	A No.
5	Q Not altogether, is that
6	A Partly. From a legal
7	point of view, it was because from a legal point of
8	view what they did was say, "We will give you two
9	dollars for your land, including the gold that is on
10	it" and they took it that way but legally, there is, in
11	fact a document which shows that they heeded the
12	judgment of their jurist. I hope that we will heed it
13	in a moral way and not just in a legal way.
14	Nor do I wish to say very
15	much about the difficulties that this development will
16	pose for the various societies in the north. These
17	have been documented and the first speaker today was
18	extremely explicit and profound and I think that the
19	study that he has carried out will be of great
20	significance to us in the north and I think we should
21	heed that. I do not care to add any more to that.
22	I simply wish however to
23	mention two points. Number one. The Mackenzie Valley
24	Pipeline cannot be considered in a vacuum We are not
25	considering only a Mackenzie Valley Pipeline. There
26	are I think three or four alternatives.
27	The largest reserves of
28	natural gas in Canada in the north actually have been
29	proven to be at the present moment in the Arctic
30	islands. If we build a Mackenzie Valley Pipeline, it

2

3

4

5

6

7

8

9

means that we will have had to raise an amount of capital and go through an economic exercise that I think will preclude us for a long time to come, perhaps for a number of years, that we cannot name, ever building a pipeline from the polar gas regions. Therefore, in fact, if we rush into this proposal simply because the United States is very short of gas because we at the moment are not short of gas, if we rush into this proposal, it seems to me that we are saying to ourselves that we cannot and will not build a 10 pipeline for the polar gas area. 11 Secondly, it seems to me that 12 we must consider other alternatives of transportation 13 if the United States requires gas and I believe they 14 do) and since they are good neighbors of ours, and 15 since we believe that they are good neighbors and we 16 wish to be good neighbors in return and I say that as a 17 member of the Committee for an Independent Canada who 18 has always taken that stand, they are partners of ours 19 -- perhaps the alternative is to have them build a 20 pipeline down the Alaska Highway that will not in fact 21 use Canadian gas to cease exporting our own gas to the 22 United States, to conserve our supplies, to cease using 23 extremely large cars and leaving our lights on all 24 night and in fact, to conserve the energy that we do 25 have to delay building a pipeline and to build a 26 pipeline from the polar gas regions when we need it. 27 Those are the alternatives 28 and I do not think that we must make our decision with 29

respect to the Mackenzie Valley Pipeline without having

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16 17

18

19

20

21

22

23

24

25

26

27

28

29

carefully considered all of the other alternatives and the implications.

However, the main thrust of my presentation today which will be very short indeed be will with respect to the social costs involved and that will be the social cost for the southern part of We will have moral costs if we in fact impose Canada. our will upon the Inuit peoples and the peoples of the north simply to satisfy our desires for energy and our desires for energy not to develop our industries but simply so that each one of us can have two or three cars and so that we can drive our motorcycles, our snowmobiles and our cars over very large areas and I don't think that the major use of our energy is in fact for industry at all. It is for luxury items that we could well do without if we instituted some type of conservation program at this time.

These social costs would be moral first for us but there's a second social cost that has not been mentioned by anyone to my knowledge. With the experience of building the Alaska pipeline, the United States has discovered that the state of Alaska is practically controlled by elements of the society which cause an immense about of crime. There is in fact a study which was a major study has been done by Mike Goodman and William Endicott and which was reported on in the "Calgary Herald" December 15th and in which it has shown that when large amounts of money, great amounts of money had to be used in Alaska in a very short time under severe climatic conditions that

the companies were in no position whatsoever to prevent people from taking advantage of the large amounts of material that were pouring in. They could not risk alienating any of the workers at all. They could not risk having them go on strike. Therefore, they were prepared to turn a blind eye and allow the people working there and the people within these companies to take huge amounts of material and to walk away with them and to take them home.

I would submit to you that if we build a pipeline in Canada, that we cannot allow that to happen because it is not appropriate that thousands or several thousand young people from the south of Canada go into the north and take their first job under such circumstances. I think that the social cost to the south would be great when those people came back, having learned that violence and theft are a way of life and I think that we must be prepared to properly police this operation and prepared to pay the social costs that will be involved both to our own young people and to the people of the Inuit.

In closing, I can simply say to you that I thank you for giving us a chance to speak on these issues and that I trust that this presentation of ideas will do great deal to hold the country together, to make us aware of the regions and to prevent us building hastily the Mackenzie Valley Pipeline that we may well regret.

The Committee for an Independent Canada is not opposed to development. It

2

3

4

5

6 7

8

9

10

11

12

13

14

15

16 17

18

19

20

21

22

23

24

25

26

27

29

is not opposed to a pipeline. It is not opposed to the development of energy. It simply says that we must go into this not as we went into the development of dam on the Columbia River, not knowing what the cost will be, but that we go into this knowing full well what our costs will he and that we are prepared to pay them as they come to us. Thank you sir. (APPLAUSE) (WITNESS ASIDE) MR. WADDELL: Mr. Commissioner, I have a letter brief to you. I wonder if I could read it into the record. It's short. from Gordon Firth, who is a minister of Knox Presbyterian Church here in Calgary. " Dear sir: I sincerely hope that this short letter will be acceptable in the terms laid down for your bearings. I write because I will be absent from the City of Calgary on May the 13th and I write also because my concern over the 14th next. development in the north and specifically the oil and gas pipelines can be expressed in one short statement. I would respectfully request that your main recommendation to the Government of Canada be that no development takes place in the north that is detrimental to the rights and privileges of the native people of the Territories or before their land claims have been satisfactorily settled. I am well aware that this is a complex issue. However, it does seem to me that all 28| too often when we convince ourselves that an issue is complex, we tend to overlook the simple, fundamental

```
core issue. Surely the fundamental issue at stake here
1
   is the native people themselves. It does seem to me
2
   that out of your hearings we Canadians have a
3
   glorious opportunity of making the future development
4
   of Canada one of genuine partnership.
5
6
                              I regret not being able to
   attend your hearings which I have followed with a great
7
8
   deal of interest, previous plans to not permit. Yours
   sincerely, Gordon Firth."
9
                              Mr. Commissioner, I wonder if
10
   we could break for coffee now. I should say that after
11
   a short coffee break, we'd like to hear from Mr. Stan
12
   Jones of the Association of Oil Well Drilling
13
   Contractors, Miss Lorraine Alison, Mr. R.O. Jonasson,
14
   the general manager of Dominion Bridge, Mr. Danseur, of
15
   the United Brotherhood of Carpenters and Joiners, Mr.
16
   Nickle who's the president of ConVentures Limited and
17
   if time, from Steve Tyler and Deanna Greyeyes of the
18
   Southern Support Group and from Professor Dixon
19
   Thompson.
20
                              THE COMMISSIONER: All right,
21
22
   we'll take a break for coffee then.
23
    (PROCEEDINGS ADJOURNED FOR A FEW MINUTES)
24
25
26
27
28
29
30
```

(PROCEEDINGS RESUMED PURSUANT TO ADJOURNMENT) 1 THE COMMISSIONER: Ladies and 2 gentlemen, let's call our hearing to order again and 3 see how we get along between now and lunch time, and 4 MR. WADDELL: I call upon, 5 Mr. Commissioner, Mr. R.O. Jonasson, who is the 6 7 general manager of Dominion Bridge Company Limited. Mr. Jonasson? 8 9 10 R.O. JONASSON sworn: 11 THE WITNESS: Good afternoon, 12 Mr. Commissioner. Mr. Commissioner, ladies and 13 gentlemen, this submission is brief to the point, and 14 is respectfully presented to outline certain of the 15 views of the Dominion Bridge Company with respect to 16 the question of the need and the advisability of 17 proceeding with the pipeline to transport gas from the 18 Mackenzie Delta and Prudhoe Bay to markets in Canada 19 and the U.S.A. 20 The Dominion Bridge Company 21 22 with head offices in Montreal, Quebec, is a Canadian company, which had its beginnings in Toronto in 1879. 23 le followed the C.P.R. to the west and we built their 24 bridges for them. It has grown to become an 25 international company with manufacturing facilities 26 27 located across Canada, the U.S.A., and the Bahamas. Our product lines are mostly 28 of a capital goods nature, ranging from heavy cranes 29 ruling platforms, oil pump jacks, to components for

nuclear reactors. The products manufactured by
Dominion Bridge are now in service in 50 countries
throughout the world. In Alberta our plants in
Edmonton and Calgary fabricate structural steel, plate
work, and mechanical products.

Our primary market is the oil and gas industry, but spending by this industry is the prime mover for a large percentage of all of the activity generated in our two Alberta operations. In fact, recent major capital expenditures and product development by Dominion Bridge have been geared to expectations of further growth in the oil and gas industry, and in related industries in Alberta, and in regions which are now being serviced by industry in Alberta.

The Dominion Bridge, Alberta Branch, is presenting this short brief as a concerned Canadian company which is very close to the oil and gas scene in Alberta. Briefly the two points that we would like to emphasize are as follows: 1. We subscribe to the premise that it should be an objective for Canada to become less dependent on foreign sources of energy and as close to self-reliance as is practically possible.

Energy and feed stocks for the petrochemical industry at competitive world cost promotes the manufacture of goods in Canada for export at competitive world prices. The promotion of Canada as a world trader, especially of manufactured goods, provides employment opportunities for Canadians and

helps contain our balance of payments. 1 The accelerating outflow of 2 funds from Canada is a serious problem. If present 3 trends continue, the net importation of oil into Canada 4 will become the largest single contributor to Canada's 5 balance of payment deficit, and Mr. Commissioner, that 6 outflow will become a flood in a very, very few years. 7 In fact there is a case for proceeding immediately on 8 the pipeline on the basis that threshold levels could 9 be smaller if Canada were a partner with the U.S.A. in 10 transporting gas from the Mackenzie Delta area to the 11 markets in the south. 12 The existence of a healthy and vigorous gas and oil 13 business in Western Canada has resulted in the growth 14 of secondary industries throughout Alberta which have 15 equipped themselves to handle a larger and larger share 16 of the physical and technical requirements of this 17 industry. Growth in the oil and gas industry has 18 helped to transform the very mosaic of Alberta from one 19 which was primarily dependent on agriculture to a 20 diversified economy. As the oil and gas industry in 21 the west matures, and as plans for upgrading peace 22 talks take shape, secondary industry will grow and 23 24 mature along with it. Dominion Bridge in Alberta is 25 an example only of the kind of secondary industry in 26 this province which is developing in capabilities and 27 expertise to service the growing requirements made 28 possible by healthy oil and gas industries. 29 30 Employment opportunities for

highly skilled work force and for technical backup have been enhanced thereby, and have enabled Dominion Bridge to expand their capabilities, create further job opportunities for Canadian workers, and more important, to reduce the dependence of the Canadian oil and gas industry on foreign sources of supply.

Mr. Commissioner, as our business is essentially to supply facilities and equipment to the cross-section of Alberta operations, our activities are probably indicative of the health of the Alberta economy. A significant volume of our business both directly and indirectly results from activity in the oil and in the gas industry. We feel therefore that a healthy, vigorous and expanding oil and gas industry is of benefit to all industry in Alberta, and indeed to all of Canada.

I thank you.

THE COMMISSIONER: Thank
you, sir. I just wonder, one thing -- and this is the
centre of the oil and gas industry in Canada, this
city -- the whole question of the extent of reserves
in the Mackenzie Delta and Canada's requirements for
gas, the possibilities of export, those are all
questions for the National Energy Board and not for
me. But in other centres people have -- and you said,
sir, that there was a case for immediate construction
of the pipeline because of impending shortages of gas.
The other argument has been put to us, and no doubt
will be put to the National Energy Board and they will
have to sort this out, but people have said -- that

come before the Inquiry -- that in the early '70s the industry told us that we had an abundance, in fact a super-abundance of gas. We were told that there were hundreds of years' supply of deliverable gas available to us; and upon the strength of those predictions of abundance we agreed to export virtually one-half of our daily production of gas to the United States, Now the same people who predicted an abundant supply for hundreds of years are predicting shortages of gas and urge that the pipeline must be built immediately to overcome those shortages.

I'm simply saying to you as a representative of the Calgary business community that the people who question the predictions of shortages are coming before this Inquiry and putting it to us in that way. They are saying that the people who predicted abundance, and on the strength of whose predictions we agreed to export vast quantities of natural gas to the United States are telling us that now because of those exports we made and are still making we are in a position of imminent shortages and they are asking, "Are we in a position to rely upon and to act upon the predictions of those very same people?"

I only put this to you because one of the functions of this Inquiry is to make

because one of the functions of this Inquiry is to make sure that we understand each other's point of view.

The people here learn from you and you learn from others who have spoken.

A I don't think that was the point I was trying to make, Mr. Commissioner. It

```
was the point that if we transport our gas from up
1
   north along with let's say American gas, that there is
2
   a cost factor, and I think I speak for industry in
3
   Canada when I say that cost of energy is a concern for
4
   all industry in Canada.
5
                                   Oh, I see. Yes.
6
                              Q
7
                              Α
                                   That was the point I
8
   wanted to make.
                                   You made the point
9
                              0
   that an early decision by Canada on the pipeline and on
10
   the Arctic Gas proposal in particular, where you have
11
   the gas of both countries being carried in the same
12
   system, is essential so that our decision-making can be
13
   dove-tailed with U.S. decision-making, I appreciate
14
   that.
15
                              Α
                                   It was the economics of
16
17
   it that I was alluding to.
                              THE COMMISSIONER: All right.
18
   Well, thank you very much for your presentation.
19
20
                              (APPLAUSE)
    (SUBMISSION OF R.O. JONASSON MARKED EXHIBIT C-311)
21
22
                              (WITNESS ASIDE)
23
                              MR. WADDELL: Is Lorraine
   Allison here? Stan Jones here? Or someone from the
24
   Canadian Association of Oil Well Drilling Contractors?
25
   Danzer here of the United Brotherhood of Carpenters?
26
                              THE COMMISSIONER:
27
28
   know whether that means we'll get an early lunch or
29
         Or get our lunch on time.
30
                              MR. WADDELL: We call upon then,
```

Mr. Commissioner, Mr. E.E. Cudby of Calgary, Mr. Cudby? 1 THE COMMISSIONER: Yes, sir? 2 E.E CUDBY sworn: 3 THE WITNESS: Thank you, Mr. 4 Commissioner, for this privilege of speaking before 5 this Inquiry. I propose to show that -- my name is 6 Cudby, and I'm a citizen of the City of Calgary. 7 I propose to show that I believe that the ownership 8 right to which the natives claim have not been 9 appropriately elaborated to date, and I would also hope 10 to be able to show that there should be no conflict 11 between the decisions to be made with respect to the 12 pipeline and the decisions with regard to the native 13 claims. They are mutually -- they are independent of 14 each other. 15 16 I am quite aware, sir, that in your speech to the Corry lecture at Queen's 17 University on November 25, 1975, you alluded to several 18 public inquiries and Royal Commissions which had a 19 profound effect on changing Canadian history, and I 20 respect very much the impact that this particular 21 Inquiry might have on what decisions are in fact will 22 be made in the future. I suspect that in your bringing 23 this Inquiry to Calgary, it's because you're extremely 24 interested in the depth of our concern and the range of 25 our perspective, and I certainly hope my contribution 26 will be worth your time. 27 28 It is therefore with respect and humility that I approach this Inquiry as a Canadian 29 born citizen representing no one else but myself, in

respect to a part of our great and awesome country to wit, the Northwest Territories and the Arctic, to which some natives are saying, "It is ours," meaning natives, while I am here to say, "Yes indeed, it is ours, but as Canadians, all of us."

As a Canadian citizen who has undoubtedly reaped the benefits of northern development both directly and indirectly, and as a person whose career as a professional engineer has evolved and brought him to this place at this time, and truly conscious of the highly charged emotional confrontation that the Mackenzie Valley Pipeline debate has raised between the various sectors of our society, and I am sorely afraid that the people's perspectives on all sides are being warped by natural biases and will not be too helpful in the final analysis, and that's why I'm here.

Certainly by any yardstick I am not here as an expert, but simply as a member of the society that hopes that the decisions that will eventually accrue from the debate will be humanely just, reasonable and acceptable, and serving the mutual best interests of us all, not just a few of the natives and the whites who live in the vast and sparsely inhabited regions of the north.

Since the natives in the north have made this Inquiry their forum to espouse their land claims settlement -- land settlement claims -using the theme that a pipeline should not be built until their claims are settled, then it seems to me that there is room to rebut their position. Neither

industry nor government can do it effectively, nor can any association do it simply because any direct participation is often construed as interference, true or not, which would be made to appear of the worst kind, and sometimes this does appear in the press, and the press corroborates that fear.

Therefore it rests with sometimes people like myself, representing but one voice, to help establish a beachhead of reasonableness and human understanding in the decision-making process on which we are embarked, using common sense and reality as a vehicle, The Dene nation claims their land is not for sale. I have some good news for the natives, and some bad news. The good news is that they are perhaps right in the proposition that their land of the Mackenzie River Valley is not for sale; the bad news may be that the vast lands they refer to as theirs in ownership are not theirs, not now, not ever.

I would like to just, in all due respect to Mr. Donovan who made reference to this Spanish jurist, I think he might have been referring to Victorio de Francesco in 1532, who was asked that question and did in fact state that in his estimation that the Indians did own the land and they should be treated as equals. The unfortunate situation actually was that Francesco did not come to the Americas to see the magnitude of his decision, and the second thing is that we certainly agree --

THE COMMISSIONER: He was

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2122

23

24

25

26

27

28

29

these One of experts from out of town.

A That's correct, He lived in Rome and looked out, and the point being that it would have been very nice if he could have elaborated on what he thought the ownership rights were, as to what land; he had no concept of it. Secondly, of course, it was in the hope that maybe he could have dealt with the native people as equals. \*\*That/may not have the; hopefully we can now.

If, however, the rational native speaks of his land as that modest portion. on which he has settled as a home, then undoubtedly his reference to ownership right has great validity and his ownership therefore should be unquestionably established. However, if the native speaks of using or walking on the huge land area of the great Mackenzie River Valley in the terms of ownership, then he should instantly recognize that simply walking on the land does not make it his, and no amount of legal gobblygook as Harold Cardinal so well expressed the laws of native rights to be, will change that fact. Notwithstanding the fact that the law may do just that, that is interpret the land use in the aboriginal sense as land ownership; but that's not to say it's right, and we should make no mistake about that.

I join with Mr. Wah-Shee in his condemnation of the shameful leading astray of a great people's concern for their future by certain white advisors who profess to be the native Indian's friend, friendship that will probably end when the

advisory fees are paid. These advisors, I contend have made and continue to make political and financial hay out of such an issue as this, and in doing so obscure the morals established, or natural state of things to which we might turn our attention for just a moment.

History records that this country's pioneers, whether they were government representatives or missionaries, did in fact allude to lands not covered by treaties as being Indian land and such lands were often referred to as lands owned by the natives to be purchased from him, in days of my observation of the term "ownership" as used by the earlier Canadians was simply a term that had no significance in our current commercial and industrial sense, unfortunate as that may be.

In fact, the reality is that treaties were signed only as needed to advise the natives that the lands that he had freely used prior to the white man's coming were no longer available to them as they were before, and that such accommodations as were made in regard to this situation can rightly or wrongly be argued insofar as their fairness is concerned and I suggest this issue appears worthy of further investigation and rationalization. As scholars have delved into the legality of the native rights position, they discovered all sorts of anomalies, all of which were man-made, and clearly demonstrate how inadequate we often are in dealings with our fellow man.

An example might be the Rand

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2223

24

25

26

27

28

29

formula developed from an earlier Royal Commission on union shops which might not necessarily have been right, as when they were first recommended in (inaudible) more right today. They were simply just convenient.

I would guess that the Indian or native person, particularly those of the plains, were upset at the white man settling on land where he once freely roamed. I believe they had every right to be upset, as I would have been. I would also note, however, that whereas the government never treated with the Indians for more land than the government needed, wanted or could control, and that the Indian territory was always one step beyond the white man's demand for space which was used for settlement and railroad building. The Indian was not so much upset by the white man's intrusions as he was upset by the inadequacy of the accommodation, the unkept promises either spoken or implied in writing, and perhaps the Riel Rebellion is perhaps an example of a violent protest against such inadequacies.

In law, nations agree that the discovery nation had sovereignty and therefore title to the discovered land, Sovereignty was maintained by the sovereign nation's ability to provide protection Sovereignty was protected, gained or lost through wars or sale, and there are a number of examples that can show this up. The treaty per se, in spite of the legal connotations, were simply a device to inform the native in writing that in return for the relative freedoms he lost, he would be protected by the sovereign nation, and

I such a trade-off often included payments in money or 1 goods or land. Examples are the Indian Reservations. 2 Our historical record notes 3 that we can call Indian lands, that is untreatied 4 lands, as lands owned by Indians, does not necessarily 5 make it so, particularly in view of the fact that 6 native people did not view the land they inhabited as 7 belonging to them in the ownership sense. 8 sounds like mumbo-jumbo, let me say it another way. 9 The natives today talk of not 10 only talk of land ownership, but also of natural 11 resources below the ground. There is no way that they 12 can claim ownership to natural resources below ground 13 because they didn't exist in truth. Natural resources 14 only become a resource when they are discovered and 15 have economic or social utility. We know that surface 16 and sub-surface resources exist today is one thing, but 17 that they were not known 100 years ago is another. 18 This is a very important consideration. 19 Therefore ownership is not a 20 viable concept unless there is a document in the 21 22 western sense to show it that. Saying it does, does not make it so. Not in any Court of law. If one says 23 it and we are to believe it, it an be equally unjust. 24 The sum and substance of these observations over Canada 25 from the moment of discovery had sovereignty over 26 settled land and derived sovereignty over treatied 27 lands simply because it chose to protect those lands 28 and its inhabitants, and by treaty indicated to the 29 natives what they received in return. 30

The so-called southern or 1 2 Plains Indians were a communal type of people and in the negotiations the reservations hopefully were to 3 serve their purpose. Whether that was right or wrong 4 is another issue that can hardly be decided on. 5 The northern Indians by 6 contrast, in spite of their alleged stated position on 7 unitedness, as portrayed in the term of "Dene nation", 8 are in fact family units often living in isolation, one 9 group from another. The facts are clearly borne out in 10 a documentary record written by Father Rene Fumoleau in 11 a book entitled: 12 13 "For As Long As This Land Shall Last," wherein he states that natives rarely if ever visited 14 each other's community, no matter how close or how far 15 apart they were. Also it is interesting to note another 16 difference. Whereas the Plains Indians, insofar as the 17 record seems to show, there is very little record that 18 they ever starved. Yet there is record to show 19 apparently that the Indians of the Mackenzie Valley did 20 in fact starve before the white man came, and in fact it 21 22 was the Hudson's Bay Company in many instances during their incursions into the country that where they found 23 these starvation factors, fed them; and when the 24 Hudson's Bay company sold the land, the rights to what 25 control they had to the government, the Indians presumed 26 that their rights of being looked after would fall on 27 the Federal Government, and the Federal Government 28 29 didn't pick that up. 30 So the government didn't want

2

3

4

5

6

7 8

9

10

11

12

13

14

15

16

17

18

19

2021

22

23

24

25

26

27

28

29

to sign treaties, but the Indians did want to have treaties signed, not so much as settling any land claims, but as a matter of ensuring themselves federal protection from starvation, marauding miners and trappers, and inexcuseable trespass on their homestead land. One should note that our intrusion of the native habitat was at first mutually acceptable in that our forebearers, the traders and the voyageurs, etc., came in peace and were accepted. This was a mutually acceptable arrangement. There was something in it for each, both for the native and the European alike, A shared experience mutually beneficial to each, and no government welfare was expected or needed. I suspect that the reason for this was the fact that the Indian's traditional way of life was not seriously interfered with at that time, and the treaty arrangement simply complemented it. That the Indian became more and more dependent upon the white man was perhaps the real tragedy from the Indian's point of view, and certainly from ours, too. However, as time went on white man's impact was more highly visible and without so much as a "by your leave", the white man simply moved in and he simply took and used what the government would allow, and as I understand it, the government did not make treaty with the northern natives because treaty was essentially assumed to be a financial burden without national benefit. That is in

return for giving Indians title for a homestead or

whatever, and at that time it wouldn't have been very

much, the government had to be responsible for the natives' welfare, a position that the central government in Ottawa didn't feel was justified at that time, in spite of the pleadings from missionaries and Territorial agents alike to the contrary. Ottawa's position was, "Why saddle the nation with the responsibility if it didn't have to?"

Interestingly, the natives wanted a treaty and the government didn't, and in my opinion the government policy was economically oriented and therefore inhumanely despicable, to say the least, much to our discredit today, and this is a wrong that must be righted, and it's very easy to look back in hindsight at this time from this perspective.

The native, however, states that the north is harsh and he needs considerably more land than his southern cousin does to live on, or than I do, and although I concede that since his background is pastoral, compared to my urban background, and that space and surface land values in the north should not really be an issue in the human settlement context, I recognize that certain other accommodations may be necessary. I therefore suggest that if a section of land is home to a family unit, then the family should be granted title to it, as we have title to the land our southern homes are on. If the native's lifestyle and conditions for alternate means of survival require that he maintain control over the lands and waters where he traps and fishes

and hunts, then, such control should perhaps be assured; but certainly not in perpetuity. Whether exclusively or not is a negotiable item it turns on for as long as his lifestyles require it, and so long as the control and use is neither abused nor provides for unreasonable discrimination against his fellow Canadians, no matter where he lives.

Again, I reiterate every man is entitled to a home and a plot of ground that can be called his own. He is entitled to have access to the means of survival, hopefully in accordance with his desires. Not all of us, of course, are so fortunate in reaching this goal, not the least of them being our native Canadians.

I hope we can provide for them not only the means to alternate lifestyles but also the opportunity to make decisions based on their choices, not ours, But I suggest that publicly accepted regional democratic processes and land use control are the key, not regional, land ownership. Such land access in' the traditional sense would be to establish areas for hunting, fishing and trapping under stewardship tight control of the natives, subject to government native-inspired regulations based on natural laws, to ensure that no part of the environment including the wildlife and fish resources is negligently diminished or inexcusably destroyed for lack of understanding and conservation.

I am not opposed to the concept of an Inuit territory or a Mackenzie Valley

territory, for that matter, in which there would be a 1 Commissioner and a Council truly representing the 2 majority, and if that majority be native, so be it. 3 The important thing is that such territorial 4 constitutions that may be developed for this 5 accommodation must parallel other similar Canadian 6 federal or provincial systems and in no way should a 7 publicly unacceptable advantage enure to the native 8 Canadian on an individual basis. An accommodation 9 might have to be made for a few years for such 10 communities as Inuvik and Yellowknife to be differently 11 administered until such time as such new 12 administrations as may be appropriately derived for the 13 region are functioning as well as the native people and 14 other northerners could hope for. 15 16 I would see it as true that the real native issue in the north is essentially the 17 same as ours, and that is ensuring that we have some 18 control over our joint destinies in the place where we 19 live. Inasmuch as the provinces have some control 20 over their natural resources, and therefore regional 21 control, so too one must believe that these same 22 control factors must, to a proportionate degree at 23 least, be available to the people of the north natives 24 and white alike. What funds and by what means should 25 be available is a matter for negotiation. The Inuit 26 proposal of 3% of revenues from the sale of natural 27 resources seems to be a reasonable starting point, 28 and in order to prevent abuses, perhaps there 29 should be a floor and a ceiling that is reviewable 30

every few years and such revenues should accrue to the Territorial People's Government through their Regional Council, not as individual natives or whites, but as citizens in the same context as with the provinces, such that as the people come or go, the revenue remains with the administration for regional, not individual, use. In this way then the native people, consistent with their deigned prerogative to control their destiny, through democratic institutions will be able to meet their needs within the larger framework of a united and integrated Canada having the same responsibilities, rights and privilege as the rest of us, and please note the word "responsibilities", the word too often missing from the native claims dialogue.

We Southern Canadians have no special rights to the use of natural resources of the north any more than from any other province, and only in the sense that the natural resources are exploited and transported out of an area with beneficial returns to the people of the area of origin, and to the nation as a whole, through the various levels of responsible government is the right to resources defensible.

I submit that the land ownership claims on the grand scale submitted by the native groups of the north is grossly unrealistic, position perpetrated on the native people by some self-serving advisors, It is tragic and disquieting that the consequences of which should the native

people's claims be believed, countenanced or in 1 actuality written into binding legal treaties or 2 agreements, shall surely haunt us all the days of our 3 In my opinion, the native people have an 4 indisputable grievance, and ,I would hope that every 5 treaty ever made or not made, implied but not 6 exercised, should be reviewed, and that the proper 7 type of accommodation be made in the light of 20th 8 century wisdom and man's believe in man's humanity to 9 It would be in this context that I see a 10 meaningful settlement that could possibly be fulfilled 11 and this would not necessarily require that the land 12 settlement claims precede the routing of the pipeline 13 which, if it is to be in the general public's 14 interest, will be built in spite of anything to the 15 contrary. Land claims should not be a deterrent to 16 this decision, and the native concern that we don't 17 need the pipeline may be valid but certainly has no 18 place in the land claims debate. The pipeline issue 19 is in the same context as the Toronto-Spadina Freeway, 20 and the people of the Spadina Freeway -- and for the 21 22 people of the Spadina Freeway, the freeway was essentially proposed to serve. It was they who were 23 to be served that made the decision not to have the 24 25 freeway built. 26 The pipeline issue should be settled by the people it is destined to serve, provided 27 28 it has dealt with the proper safeguards for all 29 concerned. In summation, sir, then in my mind there is no question there is a land ownership entitlement

issue to be settled with northern native peoples, and I 1 hope we can get on with the job as quickly as possible. 2 Let it also be understood, sir, that the native 3 peoples, treatied or untreatied, never really owned 4 land prior to any treaty representation. 5 It was a term originally applied to the early North American 6 7 situation and hopefully we can begin to understand what lands they do in fact own. 8 The native request for total 9 control over his destiny, whether it be cultural or 10 economic, is a valid one, in my estimation, and 11 hopefully too this can in fact be corrected and taken 12 care of. The time for negotiation is now, and further 13 rhetoric is probably pointless. 14 Finally, sir, the conflict 15 16 between the native land claims issue and the northern development visions, the latter is currently being 17 crystallized in the proposed Mackenzie Valley Pipeline 18 should and can be resolved whether the pipeline 19 construction gets under way first or not. I say this 20 having regard and respect for the native fears who says 21 22 "We cannot trust the white man." I say that whether or not the pipeline is built before or after the land 23 claims are settled, his fears will not diminish. 24 Therefore there is in fact no advantage to the native 25 one way or the other. 26 I maintain that the native in 27 28 the light of 20th century sophistication will get the 29 best deal he is entitled to, with or without development, and for the native to maintain that this

would not be so is an illusion. I suggest that if we propose to take advantage of the native, we will do it one way or another in the negotiations for the land settlement or following in terms of northern development.

I further suggest that we will not take advantage of the native, I believe that whatever the settlement will turn out to be, it will be more than most rational Canadians citizens believe that they are entitled to; but I will not quibble if the gains are modest, and the dignity of man, northerner and southerner alike, is assured and preserved insofar as humanly possible. At the same time, the agreement that will finally accrue will undoubtedly not be satisfactory to all natives simply because their ideas of entitlement, consistent with their preconceived notion, will not be met entirely. That is life and we cannot go on and on blaming someone or something else for past wrongs.

The need will be, once the agreement is consummated, to bend every effort to make it work, and it has been said before (and I should repeat it again) that this nation — what this nation desperately needs unfortunately, because we can't cope without policy, is a native people's policy designed to ensure and preserve the dignity of man, an energy and northern policy to serve the nation, a human settlement policy designed to serve humanity, and perhaps then one can have some assurance that the decision—making process of these related

```
issues will be as credible as can be expected under our
1
   democratic system, troubled as it is.
2
3
                              So let's get on with the
   process before we run out of support systems whether
4
5
   they be social, financial, or resource-based.
                              Thank you very much, Mr.
6
7
   Commissioner.
                              (APPLAUSE)
8
    (SUBMISSION BY E.E. CUDBY MARKED EXHIBIT C-312)
9
                              (WITNESS ASIDE)
10
                              MR. WADDELL: Mr.
11
   Commissioner, our next brief is from Mr. Terry Lusty,
12
   that's L-U-S-T-Y, and he's with the Metis Historical
13
   Society. Mr. Lusty?
14
                              TERRY LUSTY sworn:
15
                              THE WITNESS: Mr. Justice
16
17
   Berger, will you forgive my hat if I wear it?
                              THE COMMISSIONER: Well, I
18
19
   hadn't even noticed it.
20
                              THE WITNESS:
                                            Thank you.
                                                        Ι
   feel comfortable this way and I think you can
21
22
   understand yourself, having been in the north and
23
   amongst the people up there.
                              I thank the Commission for
24
   this opportunity and special allowance to get up here.
25
   I have to leave for Edmonton shortly, but I would like
26
   to express my sincere gratitude for the opportunity to
27
   present this brief as a concerned native southerner who
28
   has tremendous love, respect and concern for nature,
29
   human life, and the impact that development would have
30
```

if forced upon my brothers and sisters in the north I am Metis by birth, of which I am proud, and shall be so until such time as there is no tomorrow. For the past dozen years I have been intensely involved with many native organizations, am currently president of the Metis Historical Society, and come from not only an urban background but also a rural one. I have lived on both sides of the fence. I've been on colonies, I lived six years on the outskirts of Calgary here on the Sarcee Reserve, I've travelled widely in Canada amongst many of the Metis and Indian communities, as well as having been in the Territories. I would like to point out that in this brief I have taken the liberty to use the term "we" in place of "I" for I know that many natives feel and think as I do, with regards to the following statements.

For many decades the dominant society of Canada has dictated what they deem to be a proper way of life. This has been arbitrarily inflicted with little, if any, respect and concern for native values and customs. White society, government, and big business all have been an imposition, of course, and adversive elements, values and societal structure whereby their ways are right while those of the native are held to be inferior, primitive and antiquated. This, of course, is from a non-native perspective. This attitude in terms of denial of one's individual right to live as they wish to without interference from outside influence, I think it unnecessary to further elaborate that native people have not been adequately accorded

2

3

4

5

6

7

8

9

equality in the decision-making processes in the north, which directly and indirectly affect their daily and future lives, culture, subsistence patterns and technology. It is beneath the dignity of the native people to be asked to forsake that way of life which has been cherished for so many centuries, centuries long before the white man came to this land, and before they even knew of the existence of native people We are a people whose ancestors backdate since time immemorial in this country and are desirous that our presence be 10 rightfully acknowledged and respected. 11 When the white man came to 12 this country, my native ancestors welcomed them, 13 intermarried with them, had children by them, and 14 succumbed to their governmentation. We have asked 15 little in return. We have been socially and 16 politically submissive. However, such a situation 17 cannot perpetrate itself infinitely. Just how long are 18 we expected to pursue an atmosphere of tolerance? We 19 asked not for those burdens which were thrust upon us. 20 We asked not for your language, your religion, your 21 liquor, or your vices. When treaties were effected our 22 forefathers knew' not the consequences. 23 However, the same is not totally true today. Native people know 24 what is going on in the here and now. We are not as 25 readily susceptible to deception, to empty words, to 26 ambiguous promises some which were verbally promised 27 but never recorded, especially in the treaties. 28 those times are now past. We are more intellectually 29 equal and familiar with institutional games and are

2

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2122

23

24

25

26

27

28

29

cognizant that we are still the first citizens of this land. As such, we expect to be treated accordingly, in fair and just terms.

We are not questioning the cessation but rather the postponement of development in the north. Our very lives are at stake, as are those of all future generations. In light of this development must be a careful and a cautious step also not just for ourselves butt for our children unborn. We ask to be participatory in controlling and deciding to a much greater degree our destiny. What has become of those Puritan ethics? Where are the humanitarians who would first see the issue of aboriginal rights honored, respected and fairly dealt with? Where lies the true conscience of Canada? Money and technology, they can never rebuild, they can never replace nor compensate for that irreparable damage which native people and the land would realize from development. would be devastating for development to occur overnight when it is instituted and it must not happen before settlement of aboriginal claims. If such were to transpire, native people of the north country would very likely never know a fair and just settlement. It is the native person who sees what is happening to his brothers, his sisters, and his land. It is not the white southerner or the It is the native who is aware of Ottawa bureaucrat. nature's scheme of things and the purpose of life. We

know that we must live in harmony with nature and not

upset its delicate balance. We also know that man's

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16 17

18

19

20

21

quest for resources from our great Mother Earth run contrary to the maintenance of this harmony of life. It is understood that the land is for the use, not abuse, and benefit of all mankind. This privilege must be respected and looked upon not in terms of dollars and cents, but with a view to the future of the land, the plants, the animals, and the native people who must live with it and benefit from it on a day to day basis. Development of the land must not be too swift, if it is to be preserved for future use. To destroy it is to not only destroy native life, but also non-native, for they too are reliant upon plants and animals. not only to present and near future, but also to the distant future. The long-range impact which could disrupt nature's scheme of things and which, if abused, will see man destroy himself. We must respect the work of the Creator. We must not pollute the soils or the which sustain plant and animal life upon which we in turn must subsist. We must not poison the air that not only people must breathe, but which plants and animals must also absorb. We must not tear up Mother Earth nor

22 destroy her vegetation. These gifts of Manitou we 23 respect and do not defile for we are the quardians 24 of these invaluable gifts as were our forefathers 25 before us. These gifts of the Great Spirit must be 26 respected by all humans if they are to share in the 27 bounties and life-giving richness of nature. 28 always allowed for a sharing of the land. We have 29 always acknowledged the right of other men to maintain 30

their cultures freely. Now we ask for the same 1 consideration. We have not interfered; likewise we 2 want no interference. 3 But when the land and its 4 life-giving forms are threatened, then we are forced to 5 act as pessimists. We have taken a stand to preserve 6 and protect our wildlife. We depend on it for our 7 subsistence, as other Canadians must also depend on it 8 for their subsistence. It is not only native people 9 but those of Canada at large who will suffer the 10 consequences if nature is despoiled. Do not under-11 estimate the negative outcomes which development of 12 major pipeline can have on life forms, When Canadians 13 think of development, they must keep foremost in their 14 minds the value and continued preservation of plant and 15 animal life, not to mention human life, which must rely 16 upon nature if they are to survive. Bear in mind that 17 we are all, each and every one of us, children of 18 Mother Earth. It is on this sacred earth that all of 19 us were brought into this life, and it is to this earth 20 we will all return when we pass from this life. 21 22 is to be respected, as it should be, it will in turn be a good provider for us in the years to come. 23 Now for a somewhat harsher 24 pitch, and not that I am an anarchist or advocate 25 insurrection, but if business insists on cornering native 26 people, they had best heed their feelings, feelings which 27 are running high not only in the Territories, in B.C., 28 Quebec, and other areas where treaties are very 29 contentious issues, as are the land claims.

30

```
They must also heed the repetitions of history and those
1
    lessons which history displays. As but one of many
2
   examples, let us look briefly at the case history of the
3
   Metis in Canada, who in 1816 reacted to nonnative
4
   oppression at the Battle of Seven oaks in which the Metis
5
    leader, Cuthbert Grant, defeated the aggravative Governor
6
   Semple and his Selkirk settlers. Look also at the Red
7
8
   River situation of 1869 to '70, in which Riel's
   Provisional Government took and held Fort Garry to bring
9
   to the attention of the Canadian Government land concerns
10
   of the Metis; and again in 1885 when Riel.
11
   Dumont participated in the Northwest Rebellion at
12
   Batoche, Saskatchewan after 12 years of petitions,
13
   numerous petitions, which government went on to ignore.
14
   is this what history will repeat again? Do other
15
   Canadians want to coerce and corner the native populace
16
   to a point where once again they will see no recourse
17
   other than violence? Is it to be war again?
18
                                                  I hope not,
   but it is up to you, it is up to Canada which direction
19
   history is to take. When will society learn that
20
   colonialism, suppression rid impositions cannot but
21
22
   facilitate and trigger malcontent and ultimate violence?
   How catastrophic could imposed development of the north
23
   become? These questions I leave with you to ponder, Mr.
24
   Justice Berger, and to all other Canadians, and even
25
   Americans, especially those who have their fingers in the
26
    "oil pie".
27
28
                             Mr. Justice Berger, I should
```

like to wrap up by emphasizing seven points:

As the native people are the true aboriginal

- 1 | people of Canada, and the Northwest Territories,
- 2 development of the north should not proceed until such
- 3 time as settlement of native claims are finalized in a
- 4 | fair and equitable manner.
- 5 | 2. Business and industry should exhibit greater
- 6 respect for Mother Earth and all of her children,
- 7 | whether plant, animal, or human.
- 8 | 3. If Canadians are to derive any continuous
- 9 | livelihood from Mother Earth, consideration and
- 10 conservation of a balanced ecology must be maintained.
- 11 4. It is imperative that this Inquiry and its
- 12 resultant findings and recommendations not be shelved
- 13 in the government's File 13, and ignored as was the
- 14 Hawthorn Report of 1967 and 1968. An example of this
- 15 is Dr. Joan Ryan from the University of Calgary, whom
- 16 we heard speak yesterday. She worked for four years on
- 17 the Hawthorn Report, and now today, en years later, not
- 18 one single recommendation has been implemented to
- 19 accommodate the changes which were predicted and are
- 20 now occurring, such as the intense migration of native
- 21 people the city.
- 22 5. The time is long overdue for Canada to think in
- 23 terms of human and natural life forms as having
- 24 priority over and above the pursuit of "finer frills'
- 25 which this capitalist society incessantly seeks.
- 26 6. One cannot and must not overlook the possibility as
- 27 documented in past history of violence as a last resort
- 28 to unwelcomed development and governmental neglect of a
- 29 grave situation.
- 30 7. 1 have personal doubts and seriously question

whether there is a real and pressing need to tap resources of native lands anywhere which calls for big business aggressiveness.

As a final note, I would like to thank this Commission for hearing me out, and I am grateful to have shared these words with you. True, I am not a Dene, nor am I an Inuit, or a status Indian for that matter. But I am a native person by birth who can readily share and whose heart is with the northern native people in their pursuit of happiness, spiritualness and retention of a meaningful culture. I trust and commend what appears to me to be a sincere, competent and studious Mr. Justice Berger and Commission. Where my only anxieties really lie is on that skepticism I feel, doubts I must wrestle with when I know of past failings of the bureaucratic structure, the "monster machine".

I hope that at least in this instance my apprehension is unfounded. However, if the dragon is to try to devour my people, I have yet the strength to wield high my sword, if need be; and believe me, I would not stand alone for I am but one of many who have little else left to lose if stripped and raped of final remains.

In conclusion, if Canada has ever had the golden opportunity to exhibit its notion of fairness and justice, now is that time. Let her heed the words of the natives of the north. Let her show other countries that Canada, among all world nations, can live compatibly alongside its native

1	population.
2	I thank you.
3	(APPLAUSE)
4	(SUBMISSION OF T. LUSTY MARKED EXHIBIT C-313)
5	(WITNESS ASIDE)
6	MR. WADDELL: Mr.
7	Commissioner, is Steve Tyler here? Mr. Commissioner, I
8	would call upon Steve Tyler and Deanna Greyeyes to give
9	the next brief.
10	STEPHEN TYLER and
11	MISS DEANNA GREYEYES, sworn:
12	WITNESS TYLER: Mr.
13	Commissioner, this brief has been prepared by Calgary
14	members of the Southern Support Group for Native Land
15	Claims. For your information, this body is a loosely
16	organized group of citizens whose interest in the
17	pipeline project centres primarily on its effect on the
18	indigenous people, of. the north, the Dene and the
19	Inuit.
20	We recognize that there are
21	many serious environmental and economic questions
22	associated with the proposed pipeline, but wish to
23	concentrate our attention on the point of the native
24	people and how we all as southerners are involved in
25	this issue. Our fundamental position is that the
26	native people of Northern Canada should have the
27	opportunity to resolve land claims satisfactorily
28	before the Mackenzie Valley Pipeline project can
29	proceed. We believe that if the pipeline proceeds
30	before land claims are settled, the associated
'	

2

3

4

5

6

7

8

9

10

11

12

13

14

15 16

17

18 19

2021

22

23

24

25

26

27

28

29

30

development and growth would take place entirely independently of any real control, planning and involvement by native people, and would destroy those very institutions and values which they want to preserve through their land claims. We must emphasize here that we do not speak for the native people of the north, they are their own spokesmen and we think it's very important that they get full recognition, attention and respect from all other Canadians. We are very pleased and grateful to be able to address the Mackenzie Valley Pipeline Inquiry in Southern Canada because we want to point out that the pipeline is not a northern project but a southern one. It has been create by Southern Canadians for Americans j multinational industry, and government. It has been created to meet Southern Canadian and American needs -- and I say "needs" in quote, as these are seen by multinational industry and government. The problems which have been highlighted by much debate in recent months are focused on the north where pipeline construction would take place; but the problems in Southern Canada are the ones which gave rise to the pipeline proposal and encouraged its development in the first place. These problems include wasteful energy consumption patterns, overzealous resource exploitation for the sake of shortterm economic gain, short-sighted planning in

government and industry, and a federal policy vacuum

for rational utilization of all Canada's energy

resources, renewable and non-renewable. These problems in Southern Canada can only be intensified by a hasty approach to northern development and the Mackenzie Valley Pipeline in particular.

Here in Alberta we have championed the view that control of this province's natural resources and the benefits deriving from their use should remain primarily, if not exclusively, with the people of the province who control the representative government. In the north the same principle should apply. The native people who have a strong legal and moral claim to the land which they have always occupied and used, should control the development of the natural resources and the returns therefrom; but control and distribution of benefits must take place through mechanisms and institutions which are chosen by the native people and are meaningful to them.

The limited employment opportunities created by southern industry pipeline construction may not be very helpful to native people, in helping them develop self-worth, independence and initiative because they are based on values foreign and distasteful to them. Without direct political an economic control of their lands, and hence their lives, the native people of the Mackenzie Valley, the Dene, will probably be unable to avoid exploitation through the short and long-term disruptions brought on by the pipeline.

The choices imposed by

northern industry and government are for the natives to became unskilled or semi-skilled laborers in a very few long-term positions, and rather more short-term jobs, or for them to continue to receive paternal handouts. Is this the choice of the native people? Is this really a choice at all? Why not let the native people create their own economic opportunities?

We heard evidence yesterday from the petroleum industry Committee on Employment of Northern Natives that northerners can participate in northern development, through employment on these projects. On whose terms is this participation? The participation is on the terms of the southern industries involved. In what sense is this northern development? Does this develop the local people? The benefits go to the south.

A viable economic base from such royalties and rents as the native people may see fit to levy is needed to prevent them from becoming even more impoverished and manipulated than they now are. Short-term wages may help see some through a period of extreme price increases and economic boom conditions in the north; but after one or two years, three or four years of construction there could be nothing left except the prices. In fact, with the disturbance to local wildlife caused by pipeline construction activity, even the game which is now used for food supplies or supplements will be harder to find.

Referring again to the

evidence from the Petroleum Industry Committee on 1 Employment, a decline in petroleum activity just in the 2 last year, as Dave reported, has meant hardship to 3 local people who were employed in the industry. 4 happens then with the decline in activity when this 5 project is finished? What happens when the oil and 6 7 gas industry retreats from the Arctic after 10 or 15 8 years? In Alberta many of the 9 benefits of resource development are now being used to 10 encourage diversification of the economy, to offset 11 concerns about the finite nature of our nonrenewable 12 resources. If native people choose, as Albertans have, 13 to sell their resources, income from resource 14 extraction can be used to develop their own meaningful 15 community economic enterprises. 16 Development projects in the 17 north preceding concurrent or subsequent to the 18 Mackenzie Valley Pipeline will use the pipeline's terms 19 and controls as precedents. You yourself have referred 20 to the extent of continuing development if the pipeline 21 22 is approved. 23 If the pipeline proceeds without agreement and control of the native peoples, 24 and in direct opposition to their interests, what 25 evidence is there that any new northern development 26 project will be undertaken in conjunction with and 27 for the benefit and support of the native people? 28 has been claimed that the benefits of the northern 29

pipeline would bring to Southern Canadians justify the

damage it may cause in the north. Even setting aside 1 the debatable moral and ethical premise that this 2 argument is based on, there is question that the 3 pipeline is needed for the benefit of Southern 4 So far, finds of gas in the Mackenzie Delta 5 area have been only marginal compared with reserves in 6 7 Alberta. By undertaking a program of increased deliverability and reducing export commitments, which 8 currently accounts for one-third Canadian gas 9 production, gas could be made available from existing 10 fields at higher rates. 11 Government agencies also 12 report that renewable energy sources have shown 13 considerable potential in meeting many household energy 14 needs, and strict conservation measures can reduce all 15 energy consumption very substantially. There is thus 16 conflicting evidence at best that the pipeline is 17 immediately or ultimately necessary as the best option 18 for supplying Southern Canadian needs for energy. 19 think it is time to ask some very direct and pointed 20 questions about irresponsible consumption, and 21 22 irresponsible management of Canada's energy resources. The answers to these questions are not found in the 23 form of the Mackenzie Valley Pipeline. 24 The moral and ethical question 25 posed by the whole atmosphere of development in Northern 26 Canada bears serious consideration by all of us 27 In general terms, we must ask ourselves southerners. 28 bluntly if we really have the right to maintain and 29 expand a wasteful and extravagant lifestyle at the

expense of the world's underprivileged peoples and the planet's biological systems We must ask if it is ethical to take the land and life of Canada's northern native people from them, their values, their concern for the land for their children and' for each other should serve as alternatives and examples for the rest of Canada. They should not be extinguished by a powerful but narrow-minded pressure from the south. We must listen to what they are saying to us. It is to the credit of this Inquiry that the native people have been listened to for virtually the first time.

But there is a need for real political power for the native people to allow their aspirations to gain fruition.

At present the native peoples, although a majority in the Northwest Territories, have no real control over what happens to their lives and their livelihood. Their priorities and decisionmaking procedures are ill-served by a Parliamentary system and bureaucracy which is virtually incomprehensible even to most non-natives brought up in a culture and language which gave rise to the system in the first place.

The minister of Indian Affairs has claimed that there will be substantial benefits to southern Canadians who need the gas from the Mackenzie Delta. He has said that native people should be willing to part with some of the land and resources of the north for the greater public good. His southern analogy was with the expropriation of 20 feet on your privately

owned lot if your community wants to build a road; but 1 if we could express this analogy in terms of what the 2 native people are saying rather than what the Department 3 is saying, we think it might be more appropriately 4 illustrated by the expropriation of your entire lot, 5 house, yard and garden, and its replacement by a high-6 rise apartment block and concrete parking lot. 7 Instead of compensation for expropriated land, you are offered a 8 small apartment with a balcony overlooking the parking 9 lot. This is what the native people of the north 10 have been offered so far -- a place, albeit a 11 secondary place -- in the rape of their land and 12 life by southern interests that are completely foreign 13 to their own. 14 WITNESS GREYEYES: I'd like 15 to just speak a few words on colonialism and 16 paternalism, and Mr. Berger, if you'll forgive my 17 initial nervousness, the last time I spoke to a judge 18 was under considerably different circumstances. 19 For too long the bureaucrats, 20 technocrats, and industrialists of the south have 21 22 decided at arm's length what is best for the north and its people. The colonial mentality involved in making 23 decisions in the south about the resources of the 24 north, without regard to the wishes of the majority of 25 the people in the north, has led to the confrontation 26 we now see. The policies of the Federal Department of 27 Indian Affairs & Northern Development have alienated 28 people with paternalism, destroyed self-worth and 29 initiative and helped to create high rates of suicide, 30

alcoholism and family breakdowns. The very nature of 1 the ministry presents a dichotomy of somehow promoting 2 northern development while in theory at least acting as 3 the guardian of native people, whose interests are 4 being threatened by that same development. 5 ridiculous situation places the ministry in the 6 manipulative role as an adversary to its own reluctant 7 It is as if I went into Court as the 8 legal wards. accused and had to face a man who in turn is the 9 policemen who arrested me, my defence attorney, the 10 prosecutor, and the judge who will hear my case. 11 Who then is working for my 12 13 interests? And how is justice possible? Paradoxically the Minister of Indian Affairs' political constituency 14 has always been white, southern, and strongly influence 15 l by powerful development interests. The result has 16 been that natives have been shunted aside in favor of 17 those interests by people who are supposed to be the 18 legal guardians of their rights. 19 The Mackenzie Valley Pipeline 20 21 or any other major development undertaken without the control and direct involvement of native people 22 throughout all phases of planning and operations (an 23 only serve to entrench and support such southern 24 colonialism at the expense of the natives. 25 We have seen the pattern 26 before, and we can see it happening again. 27 28 and powerless, the poor and the uneducated are generally disregarded in development projects here in 29

the south. Government and industry have worked hand in

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18 19

20 21

22

23

24

25

26

27

29

30

hand in an effort to further their own narrow interests of public interest without -excuse me, I'll start that again. Government and industry have worked hand in hand in an effort to further their own narrow ideas of public interest without consulting the public whose interests they claim to serve. Historical precedents can be drawn from annals of the early development of the prairies, as documented by James Grey. Increasing gambling, alcohol abuse, and prostitution in Alaska followed the exploitive pattern Grey has outlined. Recently massive projects along James Bay and on the Churchill River in Manitoba were planned and started before local residents were even notified. In Alberta we have the example of the Syncrude project, where the natives living in the area have not been included in the employment plan for Sycrude. As in the words of one Northern Alberta native, "Why should we take jobs only as laborers?" Syncrude has been operating in Fort McMurray for years but why aren't they running programs to train native workers? There is no compensation and people cannot participate in decisions which affect their survival. The great fear, as with the Dene and the Inuit, is that industry and white people will move in and they will be pushed aside and left behind. The natives in the south, 28 where they are in the minority, are forgotten peoples who are not considered in the plans for industrial growth

and development. The influx of native people to the

cities was predicted ten years ago by the Hawthorn 1 Report, but was not acted upon by the Department of 2 Indian Affairs. There was no preparation or planning 3 made by the Department for this urban movement, and 4 consequently there has been further degradation and loss 5 of work suffered by the native people in our cities. 6 As an example, in 1913 a 7 group of Indians in Calgary were determined to help 8 their people to cope in the city, and the Calgary Urban 9 Treaty Indian Alliance was formed under provincial 10 The Treaty Indian Alliance had their own 11 counsellors so that experienced natives were helping 12 inexperienced natives to orient themselves to city 13 life. From the Indian's standpoint, the project was 14 completely successful, with excellent liaison occurring 15 between social service personnel of Indian Affairs and 16 the Treaty Indian Alliance. However, the Department 17 decided to discontinue funding so that this worthwhile 18 19 supportive and co-operative program has been lost. This is an example of a program 20 21 conceived and implemented by Indians, and of benefit and value to them, but was considered by administrators to be 22 of little value. Surely if this paternalistic attitude 23 by the Department still persists in the south, there is 24 little chance of a better attitude developing in Indian 25 Affairs for programs to alleviate the upheaval the 26 pipeline will cause in the north. 27 28 The type of colonialism and paternalism in relation to Canada's Indians is long 29 past. We must make a public search for alternate

policies for northern development, and the first step is the achievement of a just land settlement with the northern people, both Dene and Inuit, including hunting, fishing, and trapping rights, as well as fair royalties in return for extraction of valuable resources from their lands. This must begin with effective control over their own future, regional and economic development.

We have given some of the reasons for our support of the land claims of the northern native people, and some of the questions we have in regard to the pipeline. Without political self-determination and control of their land, who uses it, how and when, these people will be swallowed up with their resources by a greedy and thoughtless southern community consumer society. That is why it is essential that land claims of both Dene and Inuit reach a fair and just settlement before there is any further exploitation of northern resources. The principles of human justice and individual equality upon which this country is based may thus be served to the ultimate benefit of all citizens.

As a native of Southern

Canada I want to express my fears that the hardships,
deceit and injustices we in the south suffered in our
dealings with the Canadian Government will be allowed
to occur again in the north with the Dene. In the
300 years since the first white man set foot on
Canadian soil, the native people have been subjected
to the deceit of government and the abuse of

industry. Evidence of this can be found by 1 travelling through any reserve in Canada. If the 2 conditions visible on the reserves are any indication 3 of the Canadian Government's concept of just 4 treatment of native people, the Dene of the north 5 have reason to fear the white man's justice. 6 7 Here in the south promises of fair treatment were repeatedly broken in the better 8 interests of an expanding country. The fight of 9 native people today in the south is to get the 10 government to honor its long-standing treaty of 11 promises, and indicate the good faith on which the 12 government entered these agreements. If the 13 government had as much good faith as they said they 14 did at the signing of the treaties, there would not be 15 a struggle today to get them to honor these treaties 16 because they would realize that all that we ask is 17 just what was promised to us. 18 19 The Dene, upon looking at their southern brothers' experience, have reason to 20 21 doubt government promises. Development here in the south has benefited only big business, certainly not 22 the natives. Development to native people in the south 23 has meant exploitation, extinguishment of aboriginal 24 title, degradation, social isolation, and ultimately 25 ostracization. Development in the better interests of 26 Canada has meant that we have been stripped of our 27 pride, dignity and selfworth. Development has meant 281 that if your people are starving, the government will 29 not assist you unless you have land, gold, oil or furs

```
to give up in trade. Development has meant that once
1
   you have given up everything, the government is no
2
   longer interested in keeping the promises it made.
3
   Government, in concert with-industry, or progress as
4
   some call it, will merely give you a smaller piece of
5
   land to starve and die on. "Out of sight, out of
6
7
   mind," as the expression goes.
                              This is what 300 years of
8
   Canadian Government development and progress have meant
9
   to the native people in the south. Must our brothers,
10
   the Dene, suffer for the next 300 years? And they will
11
   suffer unless their request for land is respected
12
   before development goes ahead.
13
                              I thank you.
14
                              THE COMMISSIONER:
15
                                                 Thank you
   very much, and thank you, Mr. Tyler.
16
17
                              (APPLAUSE)
    (SUBMISSION BY S. TYLER AND D. GREYEYES MARKED
18
19
   EXHIBIT C-314)
20
                              (WITNESSES ASIDE)
                             MR. WADDELL: Mr. Commissioner
21
22
   Mr. Carl Nickle , who is the president of ConVenture
   Limited, and is on our list for this morning, has kindly
23
   agreed to be the first speaker this afternoon.
24
25
                              I apologize to Mr. Dixon
   Thompson and Mr. Alan Carter, are both scheduled for
26
   this afternoon, and who asked me if I could get them in
27
28
   this morning. I'm unable to do that and I can tell
   them that we still want to hear from them this
29
    afternoon, if that's possible, for them. If not, we
30
```

```
can take their written brief and file it in the record.
1
                              This afternoon, as well as
2
   hearing from those two people and from Mr. Nickle, we
3
   hope to hear from the Canadian University Service
4
   Overseas, from Arnav Marine, from the Blackfoot
5
   Reserve, numerous native people representing the
6
   Calgary Urban Treaty, the Calgary Urban Treaty Indian
7
   Alliance, the American Indian Movement of Canada, and
8
   soon. We hope to hear a couple of additional briefs as
9
   well, Mr. Commissioner, but that's all for this
10
   morning, and before asking Mr. Ryder whether anybody
11
   wants to -any participants wish to comment, if any
12
   people are interested we'll make an attempt to show a
13
   film on the Inquiry at approximately 1:30.
14
                              THE COMMISSIONER:
15
                                                 Well, I
   promised Mr. Grandy and his students that the film
16
   would be shown at 1:30, so it had better be shown.
17
                              Right, Mr. Ryder?
18
19
                              MR. RYDER: Dr. Pimlott has
   some remarks but because of the hour he's agreed kindly
20
21
   to let us have our lunch now and he'll make them later
22
   on in the day.
23
                              THE COMMISSIONER: O.K. Well,
   we'll adjourn, the film at 1:30, and we'll return here
24
25
   to two for further representations.
    (PROCEEDINGS ADJOURNED TO 2 P.M.)
26
27
28
29
30
```

## (PROCEEDINGS RESUMED PURSUANT TO ADJOURNMENT) 1 THE COMMISSIONER: Well 2 ladies and gentlemen, I'll call our meeting to order 3 this afternoon and welcome those of you who have not 4 been with us until now. 5 We have heard a great many 6 representations here in Calgary already. 7 yesterday afternoon, continued yesterday evening and 8 carried on again this morning. We'll hear as many 9 briefs as we can this afternoon and then I'm afraid we 10 will have adjourn so that we can turn this room over to 11 a local rock group and so that we ourselves can on to 12 Edmonton where we will be holding hearings commencing 13 on Monday a two o'clock in the afternoon. 14 I just want to say that you 15 16 will understand that when we scheduled the number of days we were to spend in each city in this southern 17 tour, we did so on the basis of the response that we 18 had gotten to that point -- the number of briefs that 19 had been sent in and so forth and we find now that we 20 are getting an avalanche of requests to appear at these 21 hearings and I simply ask those of you that we will not 22 be able to reach to file your briefs with Miss 23 Hutchinson, the secretary of the Inquiry and if you 24 have anything further to add, just send a letter to me 25 in Yellowknife. That'll reach me if you simply send it 26 to me at Yellowknife and I promise you that the view 27 you express in writing will be examined. I will be 28 reading all of these briefs myself and so those of you 29

that we do not get a chance to hear today, I want you

know that the representations you make will not go 1 unconsidered. 2 3 So, I think you all know what the pipeline Inquiry is about and I will not bore you 4 with a repetition of my opening remarks. We'll save 5 those for Edmonton on Monday afternoon and we'll ask 6 7 Mr. Waddell simply to let us know who is going to lead off now. 8 MR. WADDELL: 9 Yes, Mr. Commissioner. I should say I don't know if you knew 10 that we were followed by Count Bassey in Vancouver. 11 Maybe the Count's following us around. 12 I would ask that we hear, 13 from a short brief first before we get to Mr. Nickle. 14 I did say we'd hear from Mr. Nickle but there is one 15 short brief and I would call Mr. Alan Carter who is 16 17 spokesperson for the Committee for the Responsibility in Science. Mr. Carter? 18 19 ALAN CARTER sworn.; THE WITNESS: Mr. 20 21 Commissioner, ladies and gentlemen, entrepreneurs and 22 those who identify with entrepreneurs, particularly bureaucrats and government and some people in 23 universities and particularly bureaucrats, those 24 faceless men or some them \*\*04/who are faceless men who 25 for American dollars sell their country to the highest 26 I'll try to be brief. I don't have much time, 27 I have to make up the time today I took off my 28 29 temporary job and work tomorrow. 30 I want to thank you very much

for giving us this opportunity to present our views. Ι 1 should say I'm a spokesperson for the Committee for 2 Responsibility in Science, a local group which includes 3 people from Edmonton as well as Calgary but we're not a 4 bunch of academics in that sense. There people with 5 permanent jobs in universities but some of us 6 unemployed Ph.D.'s, or underemployed Ph.D.'s and 7 Masters and others as well as non-academic staff and 8 people in the outside community and we have particular 9 priorities and I suppose particular biases because of 10 the job situation. We often can't get work in industry 11 and particularly work in government because the 12 government apparently is not very concerned about 13 social and environmental things so they don't take on 14 biologists with Ph.D's or without Ph.D.'s, not to any 15 great extent anyway. 16 17 THE COMMISSIONER: Maybe we could come to the brief sir. 18 19 Α We strongly oppose the Mackenzie Valley Pipeline project or any other 20 development project, for instance, drilling in the 21 Beaufort Sea which would precede settlement of native 22 land claims. We most strongly support the Inuit and 23 Dene claims based on aboriginal rights. 24 As members of a southern 25 support group our support is founded not only on 26 feelings of concern and solidarity for the Inuit, India 27 and Metis of the north and south in their fight for 28 self-determination and cultural survival, but are also 29 on our experiences of the biases of Federal and certain

1 Provincial Governments and entrepreneurs through rapid 2 development regardless of social and environmental 3 consequences.

Various members of our committee have been involved in struggles in the past against the proposed Village Lake Louise project, the (inaudible) and the Federal Government Green Paper on Immigration and Population. I won't go into the detail of our own experiences that are presented in the written brief which will be handed to the commission but I would like to summarize our feelings about priorities and biases of governments in relation to development and also in relation to colonization.

Now members of our committee were also involved in opposition to the Federal Government immigration policy. The racist nature of passing \*\*( ) and indeed Canadian Immigration policy is described in detail elsewhere in the references in the written brief and I won't go into this now but we do believe that there is a link between the nature and purposes of past and present immigration policy on one hand the exploitation by colonial governments and entrepreneurs of native peoples and their surroundings in the past the treatments of Indian, Metis and Inuit peoples in the latter day of the twentieth century on the other hand.

The colonization of this part of North American now known as Canada was effected by British colonial governments through the fur trading companies, the railway and mining companies and

2

3

4

5

6

7

8

9

colonial government in Canada. For the expansion of capital, it was necessary for this transportation system to be built up. Now until recently, Canadian Government officials and big entrepreneurs, the latter as most people I think know, initially were predominately British and now mainly American and big businessmen, were content to leave and certain areas in the south to natives and white traders and merchants but today predatory forces are looking to the nonrenewable resources of the north and are determined to 10 extract those such as oil and gas regardless of what 11 natives, officials of DINA, may say. Now the, the 12 Department of Indian and Northern Affairs may claim 13 that they're willing to negotiate with the Inuit, Metis 14 and Indian there but unfortunately the treatment of 15 native peoples in the past does not indicate that the 16 Federal Government has acted or will act in good faith. 17 It may ask for input but as 18 often as not it proceeds a predetermined course, that 19 is of cooperation with entrepreneurs and exploitation 20 and development in the north. 21 22 Thus we think the issues 23 involved in northern development go beyond economic concerns and go beyond protection of the environment 24 which are surely important but fundamental political and 25 ethical principles are involved. Colonization is 26 involved. At the very least we feel Federal and 27 Provincial Governments must be persuaded to disassociate 28 entirely from corporations such as Cominco, a subsidiary 29 of Canadian Pacific; Dome Petroleum, which is shortly

going to drill in the Beaufort Sea area, Imperial Oil of 1 Exxon and Brascan to name but a few of the major forces 2 of predation operating in the north and elsewhere in 3 Canada. 4 Several of these companies 5 are also involved, we note in exploitation of resources 6 and the people of Third World countries. Instead of 7 working along side such companies as the Federal 8 Government is doing in the PanArctic Oils Consortium 9 where it has a 45% share, the government should boot 10 these people and boot these corporations out of the 11 north and give the natives a chance to determine their 12 own futures, the alternative involves forcing natives 13 into towns and cities or onto reservations where they 14 be kept economically and politically dependant on the 15 native ruling circle. This practice we feel is 16 17 analogous and indeed amologous to the (inaudible) of Southern African. 18 19 Lastly, we would like to recall the words of the Prime Minister of Canada when 20 he recently visited Cuba when he said there, we believe 21 22 that the natives are asking for their land back and some day we may give it to them. I don't think the 23 Government of Canada is going to give the land back 24 willingly to the native people 25 26 Thank you. 27 THE COMMISSIONER: Thank you 28 sir. 29 (THE SUBMISSION OF THE COMMITTEE FOR RESPONSIBILITY IN SCIENCE MARKED AS EXHIBIT #C-315) 30

1 l	(WITNESS ASIDE)
2	MR. WADDELL: Mr.
3	Commissioner I'd call as the next brief Mr. Carl Nickle
4	who's the president of ConVentures Limited which I
5	believe is a Calgary company.
6	CARL NICKLE sworn;
7	THE WITNESS: Mr. Justice
8	Berger, first of all may I thank you for the
9	opportunity of appearing before you and I also want to
10	congratulate you on your patience and understanding
11	during 14 months of hearings similar, comparable to
12	what you've been putting up with here in Calgary the
13	last two days.
14	Now I am purposely cutting
15	out part of what I planned to say in order to emphasize
16	a few other points which have not been discussed yet in
17	detail which I think are important to your full
18	understanding of the matters before your Commission.
19	Now there are a very few
20	Canadians without bias of some kind or another when
21	talk or though turns to energy development of the
22	Canadian north. At one extreme are those who claim
23	there should be no northern development for that would
24	destroy the lifestyle of northerners or critically
25	upset balance of nature of animal, bird or sea life.,
26	would cause environmental damage so vast as to damage
27	life of all kinds everywhere.
28	At the other extreme are the
29	few who say energy supply is a most vital thing and
30	damn any other considerations. Sir, neither side is

right. I am not extremist but I do have a bias and 1 I'll fully define that in the course of my remarks. 2 I have a warm appreciation 3 of the need for equitable treatment for all those 4 hardy souls who, whether native or immigrant, live and 5 work in the Arctic. That does not mean full 6 endorsement of the proposals recently made on behalf 7 of northern natives prepared in several years of 8 research paid for by Canada's taxpayers. 9 I regard these as I would one side starting position in a 10 business or diplomatic negotiation. I trust that 11 reasonable people on behalf of native organizations 12 and government will achieve a reasonable negotiated 13 settlement of the claims. 14 I hope agreement in 15 16 principle can be reached before a final government decision on the Mackenzie Valley Pipeline. However, 17 because of the urgency to all Canadians of getting 18 northern energy onstream early in the 1980's, 19 requiring, sir, a pipeline decision by early 1977, I 20 cannot endorse the proposition that there must be a 21 detailed completion of settlement agreements in 22 advance of pipeline approval. 23 24 I appreciate the need for environmental protection. I recognize however that 25 total environmental protection whether in the north or 26 in the areas of human settlement in the south is an 27 impossible dream. Wherever there is human or any other 28 form of animal life there is some degree of 29 environmental damage and pollution. We humans are 30

capable of minimizing but not of eliminating 1 environmental damage, if we have the will and/or 2 governments require it. 3 Incidentally, it is 4 inevitable that humans including Canadians will finally 5 accept that energy needs require some modified 6 environmental protection standards. 7 There will be a price tag attached in terms of consumer costs. 8 example, much of the garbage in human or animal wastes 9 have now created a growing environmental problem, can 10 be converted in the future into heat for electricity 11 generation and into methane gas and synthetic oils. 12 There would be gain in terms of environment but the 13 cost of conversion to energy with existing technology 14 would probably double or more the energy cost to which 15 Canadians and Americans have become accustomed. 16 Mining of our huge coal 17 reserves create some environmental hazards and whether 18 coal is used in original form or is converted to gas or 19 oil, cost to consumers will be much higher than we are 20 now paying. The same is true of mining of Athabasca 21 Tar Sands or U.S. Oil Shales, both in regard to some 22 environmental hazards and higher costs. There are 23 environmental hazards too in the expansion of nuclear 24 power production and even in such long-range permanent 25 energy developments as hydrogen from sea water and 26 solar power. 27 28 Now I firmly believe that 29 those who are now engaged in Canada's northern development and those who hope to expand such development

2

3

4

5

6 7

8

9

10

11

12

13

14

15

16

17

18 19

20 21

22

23

24

25

26

27

28

and provide transport links are very fully environmental Their acceptance of a high degree of conscious. environmental protection is not only because government and the public require it but also because simple economics put a much higher price tag on the clean-up of environmental damage than on adequate measure to minimize such dangers. Now I ask myself the question, "why is there urgency for decisions on northern development?" First let me present a simple set of facts. First, Canada's north contains a vast potential of such energy resources as oil, gas, coal, oil shales and sands, uranium and hydro-power generating capacity. The economic future of Canada and the energy security of all Canadians depend in a large degree upon the massive development of that potential. Secondly, mere potential as of energy such oil and gas under the Mackenzie Delta or under the Beaufort Sea or under lands and waters of the Arctic islands can do nothing sir to heat a home in Ontario, fuel a family car in Quebec, generate electricity in Nova Scotia, provide fuel or raw material for industry across the nation or fuel all forms of transport in Canada, or protect Canadians from costly dependence on foreign energy. Even when long and costly efforts of men transform potential into oil and gas 29

fields in the Arctic as has been done over recent years

the energy discovered can do nothing to meet the needs of humanity and that brings me sir to the third simple 2 fact. 3 Potential must become usable 4 -- energy with the means in place to deliver it to 5 places of need as much as 1500 to 3000 miles distant 6 from the energy source. Achieving the means to deliver 7 northern energy takes both time and money. For example 8 if favorable decisions for a Mackenzie Valley gas 9 pipeline are reached early in 1977, late 1981 would be 10 the earliest date by which the system could be 11 financed, built and put into operation. 12 Now sir, you did raise the 13 question earlier today of -- which was in line with 14 certain questions that had been raised by other 15 speakers here and in other communities Did the 16 Government of Canada, Energy Minister Joe Greene, the 17 National Energy Board or the oil and gas industry lie 18 to the Canadian public in 1970 when according to the 19 people who use the figures for our potential in that 20 year say that they were "led down the river" as 21 22 Canadians by super optimistic statements on Canada's 23 energy resources? First of all sir there was no 24 The figures presented by the government and by 25 the industry consisted of several packages. One was a 26 figure of potential and I outlined the difference 27 between potential and crude reserves and usable energy 28 in the earlier remarks. The potential in 1970 29 consisted of the possible or potential reserves

of oil and gas attached to each of the frontiers of Canada in the Arctic, the Atlantic Seaboard, Hudson's Bay, offshore Labrador, west coast as well as the potential still in many to be discovered in western Canada.

It included also the very large amount of potential reserves which still exist in the Athabasca Tar Sands. Now, that huge potential has been altered somewhat by results of drilling good and bad in the years since but the mass of that potential still exists in Canada but it is not deliverable energy. The reserves found in the Arctic won't become usable energy until the means exist to deliver that energy to consumers.

The huge potential of the Athabasca Tar Sands has been placed far behind the schedules of production that were seen a few years ago because of the very rapid escalation of costs, of materials, labor, and by new and tougher environmental standards that have actually quadrupled the cost of producing a barrel of synthetic oil from the Athabasca Tar Sands. So that Canada, of necessity, now has to look only at the reserves -- provable reserves -- which can actually be delivered over the next few years ahead until we can reach in to reserves in the frontiers or the Tar Sands which hopefully can come onstream if we have the economic climate that will support the funding for that kind of development.

Now sir I will be happy if you have any further questions on that subject, I'd be

happy to answer them now or at the close of my remarks. 1 Now, the question of the 2 rights and responsibilities of all Canadians. 3 view, the rights and responsibilities of all Canadians 4 is to define, develop and transport northern energy as 5 fast as humanly possible. That means a speed-up of the 6 rate at which decisions on the north are made. 7 must be a speed-up of attraction to huge amounts of 8 risk capital that will literally stagger the 9 imagination of most, including me. 10 Money must come from small 11 investors and large, from Canadian and foreign sources 12 alike to accomplish the task of getting usable energy 13 from the north by the early 1980's. The recently 14 published "Energy Strategy for Canada" has et as one 15 target a minimum doubling the \$700 million a year, 16 exploration and development activity in Canada's north 17 within three years under, says the report, "acceptable 18 social environmental standards". 19 Now that target does not 20 21 include the many billions of dollars needed to provide 22 transport facilities but certainly without reasonable assurance of transport and markets the exploration 23 money targets haven't got a hope in Hades of being 24 achieved. I might say that in Ottawa today, there 25 seems to be growing realism about the urgency of 26 frontier development. 27 Now I noted earlier sir that 28 I have a bias and here are the reasons. For two-thirds 29

of my life, since 1937, 1 have been an editor and a

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

2425

26

27

2829

30

publisher and close student of the Canadian oil and gas industry and of a rapidly changing world in terms of its energy sources of supply and hunger of energy among its inhabitants. Long before OPEC lowered the boom in 1973, I was warning of the dangers of energy crises in the 1970's and '80's and in presentations both to governments and citizen groups, we recommending policies to provide North America especially Canada, with greater internal energy security.

Few Canadians were interested in listening during the era of apparent cheap imported I might say sir I recall with particular relish now my presentations in 1969 during my term as president of the Independent Petroleum Association of Canada, detailed presentations of what lay ahead in the 1970's made to the present Prime Minister of Canada and his full Cabinet in Ottawa and made a few months later at the Policy Conference of the party then and now of the official opposition. But it took the OPEC quadrupling of prices of crude oil, accounting for 90 percent of world transocean oil shipments and the Arab embargo on oil deliveries to nations supporting Israel to awaken the world in 1973 to the facts that the cheap energy era is over and that over-dependence on OPEC energy has dangers.

Tragically, both in Canada and the United States there is again widespread complacence and a lack -- a sad lack of adequate sense of urgency.

I purposely referred to North

2

3

4

5

6 7

8

9

America rather than Canada alone because the economics of geography and major population centers long have dictated that Canadians could minimize their energy costs and improve the national economy by having United States markets carry a major share of energy development and transportation burdens. applied to Alberta and other western oil and gas over the past quarter century. It is at least equally applicable to northern energy. Western Arctic and Arctic 10 islands energy can be delivered to Canadians for 11 hundreds of millions of dollars less per year if the 12 unit transportation costs are kept at a minimum b y 13 access to American markets. In the western Arctic, 14 Canada must by speedy decision-making win the right to 15 carry the huge gas reserves of Alaska's Prudhoe Bay via 16 the Mackenzie Valley to American markets across the 17 continent if it is to have an economically viable means 18 of connecting Mackenzie Delta - Beaufort gas to 19 southern Canadian markets. 20 21 Indeed, sir, I seriously question whether any Canadian Arctic gas energy could 22 become usable energy if all the costs had to be 23 absorbed solely by Canadians as consumers or by the 24 levying of a heavy subsidy burden upon Canadians as 25 26 taxpayers. Over two decades ago, I 27 began putting my personal financial resources which are 28 then and now only a tiny fraction of 1 percent of the 29

total capital needs into energy exploration and

2

3

4

5

6

7

8

9

30

development in Canada's west. 16 years ago sir, I joined with others in the long-range and high risk task of geological and drilling exploration in the Arctic That was at a time sir when if Canadians thought of the high Arctic at all, it was as a remote, frozen buffer zone between the Soviet Union and North America. Accept for a very few hundred hardy souls, even Eskimo found the high Arctic north of the Northwest Passage too severe for permanent living. 10 Several years ago sir, I gave 11 up publishing to head a Canadian owned public and 12 independent energy company called ConVentures. It is a 13 shareholder of PanArctic Oils Limited, the government 14 industry consortium exploring the Arctic islands. 15 also has a stake in the proposed gas Arctic pipeline to 16 link Alaska - Mackenzie gas to North American markets 17 via the Mackenzie Valley. 18 19 Much of that stems from major investments ConVentures made in the company called 20 Alberta Natural Gas Company back in 1972, an action 21 22 which led subsequently to that company joining Gas Arctic. I might add that as fast as funds can be 23 generated or borrowed, ConVentures is risking it in oil 24 and gas projects in western Canada and the Arctic. 25 26 Now let me be frank sir. explore and develop partly because I have long realized 27 28 that our Canada faces energy problems and I cannot reasonably expect my fellow Canadians to do something 29

about it unless I myself demonstrate a willingness so

I do. 1 Now I would like at this 2 point sir to comment off the cuff on the very fine 3 address delivered by Chief John Snow of the Stoney 4 Indian Reserve at Morley. I have known Stonies for 5 many years. Forty years ago incidentally I worked for 6 20 a day for 15 months on and off that reserve in the 7 old days of the famous relief camps in the early 8 '30's, conditions I never want to see return to 9 Canada. But Chief Snow pointed out very eloquently 10 something of the problems of his particular Indian 11 band, but there is one point that I regret that he did 12 not point out so I would like to point it out to you 13 now. 14 Several years ago a 15 16 subsidiary of Canadian Pacific began large scale exploration under lease on the Stoney Indian Reserve. 17 That exploration led to the discovery last year of a 18 large natural gas well containing condensate and 19 sulphur as well as gas. Early this year, Canadian 20 Pacific drilled a second well following up the first 21 and has now established a major gas field on the Stoney 22 23 Indian Reserve. In recent days, arrangements have been made between the Indian band and the Indian Affairs 24 Department and this Canadian Pacific unit called 25 PanCanadian for a lease upon which will be built a 26 major gas extraction and liquid processing plant which 27 will not only generate opportunities for new kinds of 28 employment long-term for members of the reserve but 29 perhaps more important, will generate a source of

2

3

4

5

6 7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2627

28

29 l

revenue for the members of the Stoney Band that will exceed under the existing royalty and tax and rental arrangements, will exceed the ultimate net profits that would be derived by the company which sought for, drilled for, discovers and will now develop at its own expense this gas field on the Stoney Reserve. For one, I am happy that the Stonies have a much brighter future to look forward to than has been the case for this particular band in recent years. I might say also one point in passing and this happened only a few weeks ago and its a sharp contrast of what some of things you have experienced in your hearings in the north and here. The head Chief of the Indian band at Saddle Lake Reserve in central Alberta appeared before an Alberta Government, Surface Rights Board a few weeks ago to protest very strongly and eloquently that his Indian band were being deprived of the revenues they should be earning from the gas field found by my company and others on their reserves six years ago but could not be marketed despite the fact that gas plant, pipelines, everything else were hooked up ready for last fall simply because there was opposition from certain white owners along the proposed pipeline route from the Saddle Lake gas plant into the main line of Alberta Gas Trunk. His appeal was a valid one.

He told that government hoard that he and the members

of his Saddle Lake Indian Band felt that they were

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

entitled (and they were and are )to start deriving the revenues as royalty and rent that have stemmed and will stem in the future from the gas fields found under their Indian reserve by private enterprise companies. There again an Indian hand is going to reap large resources, large benefits in the future. I hope that both plus all other Indian bands and Eskimo bands and others who may share in royalty and other returns from natural resources will recognize the same kind of wisdom that is now being recognized by the Alberta Government and that is that a portion of the revenues gained from resources which are depleting should be set aside as a heritage of future generations in order that the capital and the income thereon can go on extending its benefits to the natives of Canada in one case, the people of Alberta, the other people of Alberta in the other, for generations to come.

Well now to come back to my own brief, the ultimate objective of investment is of course to make a profit and without that incentive neither I nor you nor any other commonsense person would gamble his assets in high risk ventures. The profit motive is a key factor in the risking so far of over \$25 billion in western Canadian energy projects and in the spending to date of over 11/2 billion dollars in the northern areas of Canada in exploration by big companies and small by foreign investors and Canadians.

It is a factor also sir in the spending so far that more than \$100 million by the

Gas Arctic consortium of Canadian and American companies and engineering, ecological, environmental, and economic studies for a Mackenzie Valley Pipeline and a presentation of its case at governmental hearings in two countries. Governments in Canada and elsewhere also are assuming a greater role in energy including in Canada, the accepting of part of the high risk investment. I have no strong objections to governments sharing in risks provided they do so in terms comparable to that/individual investors. But governments must either tax to pay for their part in energy projects o more likely borrow against future income and leaving citizens to pay both the principal and interest in future taxes.

Put bluntly, there is no panacea for Canadians in having governments take over a major part of the role of future energy development since it cannot match the efficiency in risk taking willingness of a host of competing private sector corporations.

Now oil and gas had been discovered in the Canadian Arctic but none has yet been produced to generate revenue. Mackenzie Delta shallow waters nearby so far come up with possibly seven trillion cubic feet of natural gas in the form of crude, probable and possible reserves in existing structures but not yet enough to support either a gas pipeline serving Canadian markets from the delta, oil reserves at the moment roughly one billion barrels, not enough to support an oil pipeline. More drilling and

testing of known structures is needed to more price precisely determine reserves just as much more drilling of other structures including those in the Beaufort Sea is needed to determine the ultimate potential for oil and gas.

Arctic islands have so far indicated up to 15 trillion cubic feet of gas proved probable possible and possibly 200 million barrels of oil according to PanArctic Oils. These are not yet enough to support transport systems but the potential for much more reserves exist. Some time in 1977, PanArctic and other sponsors of a polar gas line from the islands hope to have sufficiently advanced L engineering economic environmental planning and the size of gas reserves to apply for approval of a costly pipeline system and then start the kind of rounds of hearings that have been involved in the Mackenzie Valley.

Many more billions of dollars must be attracted and spent before the first dollar of cash flow can come, before a northern potential can become usable energy. Risk dollar flow into the north will drastically cut down or dry up, leaving the Arctic to resume its role of centuries past or to become a target for other nations such as those across polar ice unless there is soon some assurance that production cash flow can be achieved within the next few years.

Now I'd like to close off my remarks sir with a few points that have not been brought before you before. That is that over the past

three years since OPEC actions brought public concern about energy, a combination of both decisions and non-decisions by governments in Canada have led to our nation this year being less than self-sufficient in balance of hydrocarbon energy. Not enough has been done to curb wasteful use of energy within the nation although a government drive is now underway to try to get citizens to conserve. Oil exports have been cut drastically so the crude western province oil fields can be stretched out for an extra year or two before Ontario, like Quebec and the Maritimes now becomes heavily dependent on foreign oil.

Oil imports now exceed exports creating a hefty international trade deficit on petroleum account. Natural gas supplies from western provinces, especially Alberta, where exploration has recently been accelerated are serving Canadians from the Pacific to Quebec in addition to honoring export contracts that have made the development of reserves and the economic deliveries to Canadians possible.

The gas exports this year sir will generate over 11/2 billion dollars in U.S. dollar earnings. The Canadian needs and exports contracts can be met in the years immediately ahead but unless northern gas can be provided in the early 1980's, Canada may be forced into stretching western supplies by curtailing exports below contract levels or even cutting them out thus further worsening a balance of payments deficit that is already very serious.

Last year Canada suffered a

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

deficit of about \$5 1/2 billion, three times larger than ever before in any year. This year the deficit is now forecasted still larger. I am hopeful that Canada will bite the bullet sufficiently to improve the nation's chances of successfully competing in foreign markets with enlarged Canadian exports of foodstuffs, manufactured goods and ally but unless we take steps fast to expand energy development and get northern energy flowing before the end of 1982, meaning decisions and start of the Mackenzie line in '77, Canada's oil and gas balance of payments alone will rise to as much as \$5 billion per year putting the whole Canadian economy in a grave position. Internally, Canada's government is bearing a heavy burden because of its decision to try and insulate Canadians from the impact of OPEC oil price boosts. Now Ottawa and the provinces have accepted the principle that there's a heavy price tag for all Canadians from the kind of moves made in haste after the 1973 OPEC action, Internal gas and oil prices are being allowed to gradually over a term of several years advance to world levels. Canadians will pay at the pump for gasoline and to their utilities for natural gas instead of the present system of subsidizing oil imports through the taxpayers and through the incentive reducing net price levels left for oil and gas explorers. Excessive producing profits 29 and federal royalty and tax levies that cream off 75 percent or more of oil and gas price increases

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

2526

27

28 l

29

allowed are being gradually modified. Governments are beginning to realize sir that costs of replacing present oil and gas reserves with new supplies in the west, the north, from tar sands, coal conversion and other means are all far higher than costs of the past. That means that production must net more exploration dollars per barrel of oil or cubic foot of gas and billions of dollars of new capital must be attracted to start a reversal in the early 1980's of the present unhappy energy outlook.

Now, my time has run out, sir I still have more to say but I'll close without reading through the rest with one comment, that over the decade ahead through 1985, Canada will be forced to go into external debt by many billions of dollars to pay for imported energy. My estimate sir is that Canada will go in the hole on energy account alone at least \$25 billion between now and 1985 and that if we try to stretch out our reserves by delaying delivery of Arctic supplies, that deficit sir for the next decade could run as high as \$40 billion and that \$40 billion external payments deficit sir I'm afraid that your country and mine will be going down the same road to national bankruptcy that has been the grievous problem of Britain and Italy in recent years.

That is something I do not want to see all of my fellow Canadians and my country go through the lack of wisdom, the lack of willingness to make decisions in this year, 1976.

1	Thank you sir for listening.
2	(APPLAUSE)
3	THE COMMISSIONER: Thank you
4	Mr. Nickle. Thank you very much.
5	MR. WADDELL: Mr. Nickle, if
6	you have a copy of brief, the secretary would
7	appreciate it. Thank you Mr. Nickle.
8	(SUBMISSION OF CARL NICKLE MARKED AS EXHIBIT #C-316)
9	(WITNESS ASIDE)
10	MR. WADDELL: Mr.
11	Commissioner, I have a brief that was handed to me.
12	Perhaps I could file it and if you like, I could give a
13	short summary of it.
14	THE COMMISSIONER: All right.
15	MR. WADDELL: Its from the
16	Alberta Plura, P-l-ur-a-, a provincial arm of the
16 17	Alberta Plura, P-l-ur-a-, a provincial arm of the National Plura Association which is an inter-church
_	· · · · ·
17	National Plura Association which is an inter-church
17 18	National Plura Association which is an inter-church association to promote social justice in Canada. The
17 18 19	National Plura Association which is an inter-church association to promote social justice in Canada. The brief was filed by Sister Freda Gatzke, G-a-t-z-k-e who
17 18 19 20	National Plura Association which is an inter-church association to promote social justice in Canada. The brief was filed by Sister Freda Gatzke, G-a-t-z-k-e who is a chairperson for the Alberta Plura.
17 18 19 20 21	National Plura Association which is an inter-church association to promote social justice in Canada. The brief was filed by Sister Freda Gatzke, G-a-t-z-k-e who is a chairperson for the Alberta Plura.  In her brief she says that
17 18 19 20 21 22	National Plura Association which is an inter-church association to promote social justice in Canada. The brief was filed by Sister Freda Gatzke, G-a-t-z-k-e who is a chairperson for the Alberta Plura.  In her brief she says that there five participating churches in this organization,
17 18 19 20 21 22 23	National Plura Association which is an inter-church association to promote social justice in Canada. The brief was filed by Sister Freda Gatzke, G-a-t-z-k-e who is a chairperson for the Alberta Plura.  In her brief she says that there five participating churches in this organization, the Presbyterian, Lutheran, United, Roman Catholic and
17 18 19 20 21 22 23 24	National Plura Association which is an inter-church association to promote social justice in Canada. The brief was filed by Sister Freda Gatzke, G-a-t-z-k-e who is a chairperson for the Alberta Plura.  In her brief she says that there five participating churches in this organization, the Presbyterian, Lutheran, United, Roman Catholic and Anglican. The Alberta Plura is in agreement with the
17 18 19 20 21 22 23 24 25	National Plura Association which is an inter-church association to promote social justice in Canada. The brief was filed by Sister Freda Gatzke, G-a-t-z-k-e who is a chairperson for the Alberta Plura.  In her brief she says that there five participating churches in this organization, the Presbyterian, Lutheran, United, Roman Catholic and Anglican. The Alberta Plura is in agreement with the statements made by the Canadian Catholic Conference of
17 18 19 20 21 22 23 24 25 26	National Plura Association which is an inter-church association to promote social justice in Canada. The brief was filed by Sister Freda Gatzke, G-a-t-z-k-e who is a chairperson for the Alberta Plura.  In her brief she says that there five participating churches in this organization, the Presbyterian, Lutheran, United, Roman Catholic and Anglican. The Alberta Plura is in agreement with the statements made by the Canadian Catholic Conference of Bishops in September 1975 and that statement made by
17 18 19 20 21 22 23 24 25 26 27	National Plura Association which is an inter-church association to promote social justice in Canada. The brief was filed by Sister Freda Gatzke, G-a-t-z-k-e who is a chairperson for the Alberta Plura.  In her brief she says that there five participating churches in this organization, the Presbyterian, Lutheran, United, Roman Catholic and Anglican. The Alberta Plura is in agreement with the statements made by the Canadian Catholic Conference of Bishops in September 1975 and that statement made by the General Synod of the Anglican Church of Canada in

The Alberta Plura feels that 1 2 "We as Canadians have a unique opportunity to bring native and non-native Canadians into a 3 partnership in the development of the north in 4 a way that could be a source of pride to all 5 6 Canadians." 7 She defines the partnership as through the Webster's 8 Dictionary as: "One who joins into an activity with another; a 9 player on the same team." 10 The group urges the Federal Government to: 11 Introduce a moratorium on major resource 12 development projects in the north in order that 13 sufficient planning time be given to: 14 1. Just settlement of native land claims. 15 Native people become full partners in the 16 study and growth development of the north. 17 Re-examine policy positions on the aboriginal 18 19 rights of the Nishka, the Dene and the Inuit of the Northwest Territories." 20 21 Further in the brief there is comment, upon foreign consumption habits and economic 22 23 power that are insisting that these oil and gas resources be moved to market and some criticism of 24 The brief also emphasizes the waste of resources 25 and this waste being a cause of great ecological 26 problems. Finally, the brief says: 27 "Let us measure our success in the development 28 29 of the north in partnership with our neighbors 30 north and south."

1	That's the brief and I'll file that.
2	(THE SUBMISSION OF THE ALBERTA PLURA ASSOCIATION MARKED
3	AS EXHIBIT # C-317)
4	THE COMMISSIONER: Fine.
5	MR. WADDELL: I would call
6	upon Alan Wolfleg, who is from the Blackfoot Reserve
7	and will speak for the Blackfoot Reserve.
8	On our list, we have the
9	Calgary Urban Treaty. That's wrong. It's the
10	Blackfoot Reserve and Mr. Commissioner this is Mr.
11	Wolfleg.
12	
13	ALAN WOLFLEG sworn;
14	THE WITNESS: Thank you for
15	the opportunity to appear before you. On behalf of the
16	Blackfoot Reserve and this brief was supposed to be
17	given by Chief Leo Pretty Man of the Black Reserve but
18	he's on a call to Edmonton.
19	The proposed Mackenzie Valley
20	Pipeline reflects different notions in this Inquiry
21	from various segments of the Canadian society, When
22	economic or, social ventures occur such as this
23	proposed project, people try to interpret the possible
24	effects such as such ventures would have on their
25	lives. In short, we all to a certain degree explain
26	economic and social phenomena in the light of our own
27	personal standing in the economy of Canada.
28	It is easier for a poverty
29	stricken person to be sympathetic with the poverty
30	problem than the rich man. It is much easier for the

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

conservative to be concerned with pollution, preservation than will the metro urban dweller. It is easy for an Indian to be protective of his environment which is nature, economically, socially, culturally, spiritually than a body of giant corporations.

Looking at our own experience on the Blackfoot Reserve, looking at the settlement of the west, development of the west, the economic process that these reserves enjoy has been paid for in terms of human lives. Not only is it a struggle against the elements of nature but a social, political and economical struggle in nature too.

The offshoots of hunger for energy, oil, gas and other products we get from the earth, the over-riding and basic problems in all its varying degrees of intensity confronting these people is poverty and underdevelopment with all its relevant and attendant symptoms, high rate of employment, low rate of education achievements in terms of levels, inadequacy of education, cultural disorganization in terms of destruction and social crippling of a whole community in terms of families in the community units, alienization from a non-Indian society, conflicts with the law, alcohol and drug abuse, moral decay, overcrowding and deteriorating housing, substandard preventative medical service, frustration and one very important prevailing social attitude which must be changed if an effective development of the environment where any exploitation or exploration are taking place is one of apathy.

3

4

5

6

7

8

9

11

As a result of these symptoms the potentials, abilities and self-reliance of Indian people remain largely undeveloped and as a group have alienated remained and virtually non-participated in the surrounding of larger Canadian society social and economic life. These realities are hard to visualize that they do exist on the relentless prairie horizon which is prosperous and picturesque. Looking at it from the southern Alberta point of view, there are five reserves 10 in southern Alberta. You look at these reserves and you wonder whether you are a layman, a lawyer or a 12 politician, from what perspective you look at it, you 13 have your own opinion but when you look at it from this 14 point of view even since the days of Turner Valley, 15 Calgary has been know and been associated with oil. 16 Through some reports, Calgary hosts a large number of 17 major companies who are in the oil and gas business and 18 by assets and sales, Calgary places third in Canada 19 when they accommodate some companies in terms of office 20 location. 21 22 Even an Arctic Institute of 23 North America which was formerly located at McGill University in Montreal is located now in Calgary at the 24 University of Calgary as a logical location for a 25 Canadian Arctic Research Center, The list goes on and on 26 why Calgary is important as an administrative financial 27 service center of oil, gas, sulphur, service and supply 28 industries. In short, Calgary is a vibrant, bustling 29 and big league and big star in Canadians' economic 30

30

galaxy but what is happening in the surrounding Indian 1 communities at its doorstep and that includes the 2 prairie communities, including farms, small towns? 3 The situation being 4 experience by these communities is somewhat in a small 5 scale especially on the reserve in comparison with the 6 Canadian society we have a very disorganized culture 7 which have levels -- let's say progress and a part of 8 this progress level is the affluent well-to-do family 9 and at the bottom is the affluent poor, welfare who are 10 actually -- we talk about poverty. The money is there 11 but still these over-riding basic problems I've just 12 mentioned exist. 13 Somebody asked that he's 14 confused about culture. Today, that evidence I gave in 15 social problems and economic problems is the culture 16 that's been developed through contact with the white 17 society and I think sociologists call it "born from 18 another culture". Indian people borrow it but they 19 don't know how to utilize. In one hundred years, what 20 can you learn? 21 22 There is when we talk about 23 Indian culture, we talk about in terms of the whole total sum of the way of life but when we look at it 24 closely we look at it as the modern way of life that 25 you see today that we are talking about today that's 26 going to be affected. There is another base to that 27 and that's the ancestral cultural which has a strong 28

link with the natural life and this is the link that

links the Indian people wherever they are with

their environment. This is the only environment they 1 know through generations and they're very much a part 2 3 of it. Looking at it from the 4 Blackfoot Reserve, we do support the Dene people in the 5 north in their fight for a land settlement before a 6 7 permit is issued. We often answer a question or answer a question on one hand, the government is looking after 8 us but then we ask another question on the other hand. 9 Why are they permitting leases for exploration to 10 corporations which conflicts with desolvement of 11 aboriginal rights in parts or partially? 12 I want to leave you with one 13 area in this brief. The brief will be sent to Mr. 14 Berger. I'm just reading the outline. We could 15 harness nature. We could harness nature and its forces 16 but there is something we could never be free of and 17 that's the laws that control nature and man. 18 19 Thank you very much. (APPLAUSE) (WITNESS ASIDE) 20 MR. WADDELL: Mr. 21 22 Commissioner I call next Roy Littlechief, who is with the Calgary Urban Treaty Indian Alliance. 23 24 ROY LITTLECHIEF sworn; 25 THE WITNESS: Thank you very I guess first of all you know I'd like to you 26 much. know, welcome Berger to Treaty Seven, southern Alberta. 27 28 This paper is an expression of 29 deep humanitarian concern for the northern indigenous plus people whose legal, political, socio-economic and

cultural will be forever destroyed through the ulterior 1 motive of the crass insensitive commercial pursuit by 2 the Department of Indian Affairs and Northern 3 Development and the large corporations. 4 This hundred years is 5 characterized by the so-called orderly development in 6 the following areas: economic, Indian environment, 7 geographic location of reserves and very limited 8 natural resources creates economic stagnation and in 9 turn creates a welfare state perpetuating social 10 regression. As we all know since that time the 11 southern Indians have not the political cloth nor the 12 word to have any say or any social economic 13 circumstances. Why because it is the carry over of the 14 neo-colonial totalitarian bureaucratic mentality of 15 Ottawa, namely the Department of Indians Affairs and 16 Northern Development all at the harsh expense of the 17 Indians with no regard but the promotion of the Federal 18 Government and big business self-interests. 19 Therefore, an extensive 20 21 revamping and evaluation of the approaches that they both partly employ must be preceded prior to dangling 22 anymore carrots to the Indian people. By that we mean 23 that they given immediate recognition to our aboriginal 24 and treaty rights and living up to them through the 25 concrete and positive action on their part. 26 Government, Department of Indian Affairs and big 27 business must take care to nurture the social and 28 economic factors of the indigenous plus people on a 29 slow and careful base otherwise the same harsh bitter

lessons that occurred in the south will surface again, 1 cultural breakdown, self-destruction, alcoholism jails, 2 despair, high rate of racial division, erosion of 3 spiritual life and values, urban dislocation, 4 polarization of culture rather than fitting into the 5 Canadian mosaic, intercultural division and suspicion 6 and negative self-image. 7 The most hideous fact of this 8 is that the Department of Indian Affairs is supposed to 9 be the guardian and trustee for the original people of 10 this country then they turn around against their 11 mandate practising malphesians and non-phesians 12 (?) which means the Minister is liable to answer in the 13 courts of this country and to the people of Canada by 14 practising the above too. This is done under the guise 15 of improving the lot and lives of the Indian people. 16 17 We sincerely hope that the Berger hearing is not an exercise in futility on our 18 part. When your findings have been written, 19 opportunity to read it, discuss it in order that no 20 misunderstandings or misinterpretations will be 21 This will mean true and faithful consultation 22 in turn, this will create some semblance of 23 credibility, trust and confidence on your part. 24 onus is now up to the Parliament of Canada. 25 Briefly, you know, I'd like 26 to say that, you know, we have a lot of problems as 27 28 far as, you know, what some of the things that were brought out by some of the previous speakers is that 29 a lot of our people lived under welfare state and

1	also high unemployment, low education and so on.
2	It's pitiful you know, to have leadership making
3	statements of such people as the leader of Calgary.
4	Rut I think as far as you know, the mayor can have
5	lunches with oil people in the city all time but he
6	forgets that are five reserves surrounding Calgary.
7	I think these are some of the things (APPLAUSE)
8	THE COMMISSIONER: Thank you
9	very much sir.
10	(WITNESS ASIDE)
11	MR. WADDELL: Mr.
12	Commissioner I'm calling as the next brief, Miss
13	Claudette Crouteau who is with the Canadian University
14	Service Overseas, CUSO, at the University of Calgary.
15	Miss Crouteau?
16	MISS CLAUDETTE CROUTEAU sworn;
17	THE COMMISSIONER: Yes, go
18	ahead.
19	THE WITNESS: I'd like to
20	make the following presentation on behalf of the member
21	of the CUSO local committee of the University of
22	Calgary and it shall be very brief.
23	CUSO is an independent
24	development agency which provides technical and
25	professional assistance to Third World countries who so
26	request it. We support specific development project
27	initiated and directed by Third World governments,
28	groups or individuals through volunteer participation
29	or financial and material contributions.
30	CUSO's experience in the

Third World has led to a clearer understanding of the relations between the rich and poor nations and of the international process of development. Development as we understand it and as stated in our charter includes the freeing of people not just from the constraints of poverty, hunger and disease but also from constraints which inhibit a person's control over his destiny, the pursuit of dignity and social equality.

CUSO's aims are to participate in the global struggle for justice, equitable development and human progress. The struggles of Canada's native people is very similar to that of the Third World in that both are seeking to be mettrez chez nous. The Dene and Inuit people of the Northwest Territories are now asking that they be given the right self-determination in having control over development which will affect their daily lives.

We southern Canadians feel both the moral and ethical responsibility regarding the issues Of northern development. The Mackenzie Valley Pipeline is a vehicle for encouraging wasteful North American consumption patterns. Will this greed for northern resources prove so overpowering that people will be put second to economic growth and profit

What the Dene and Inuit peoples are asking is the same as what French Canadians were granted historically, the right to govern their own affairs, The Dene Declaration asks for no more than did Louis Riel in his Bill of Rights of 1870. This

Bill of Rights was later accepted by Parliament as the Manitoba Act and became the founding document for that province.

If we are truly to be a just society then how can we refuse the demands of the flatly people? Although Canada does not have a history of being a colonial master such as Britain or France, in trying to subdue the native people of this country, we are guilty of perpetuating a colonial mentality. By denying native peoples the right of self-determination are we not following the same policy as the white minority government of South Africa which denies the basic human rights of the native blacks?

A pipeline without control and direct involvement of native people throughout all phases of planning and operation can only serve to reinforce southern colonialism at the expense of the native people.

There are countless occurrence in which the native people in the south have suffered which have taught northern natives that they must have control over the development of their land. An example of such an occurrence was the construction of the well-known, W.A.C. Bennett Dam in 1967. This dam was built without consultation of the people whose lives were drastically affected by it. The environmental and sociological implications were not considered. The building of this dam and its water reservoir drastically reduced the natural outflow of the Peace River into the Peace Athabasca Delta of northern Albert. In the

1	delta, thrived a community largely composed of Cree,
2	Chipewyan and Metis people whose livelihoods were
3	derived from traditional hunting, trapping and fishing
4	activities.
5	The economy of Fort Chipewyan
6	largely depended on the annual inundation and silt
7	deposits of the Peace River for the survival of its
8	rich water and animal life. Consequent consecutive low
9	water years which followed had detrimental effects upon
10	the community. A once proud, self-sufficient people
11	were forced to depend on government assistance as a
12	means of support.
13	Are we also to rob the native
14	people of the north of their self-dignity?
15	To conclude, we strongly
16	support the native land claims of the Dene and Inuit
17	people of the north. Thank you.
18	(THE SUBMISSION BY CUSO MARKED AS EXHIBIT # C-318)
19	(APPLAUSE)
20	(WITNESS ASIDE)
21	MR. WADDELL: Is there a
22	representative of Arnav Marine Limited here? No, there
23	isn't.
24	I'm sorry apparently Arnav as
25	I have on the list, is the parent of Lindberg Transport
26	of Fort Simpson, the parent company that is and so I
27	would call Albert Irye, I-r-y-e and he can explain
28	which company he is appearing for. Mr. Irye?
29	ALBERT IRYE sworn;
30	THE WITNESS: Mr. Commissioner,
•	

my credentials and accomplishments are not nearly as impressive as those of others who have preceded me, particularly Mr. Nickles, and although we do share the same anxieties and concerns, I with my partner Edwin Lindberg operate a tug and barge operation, Lindberg Transport Limited, and this company was started by Edwin Lindberg out of Fort Simpson and during the peak of the excitement and interest in 1973 and '74, in the hope that the pipeline would get approval fairly rapidly, we were able to seek and obtain financial assistance from other companies in the south and were able to undertake a program of expansion in equipment and also go into other types of marine construction such as dredging and the building of artificial islands.

Edwin Lindberg of course is a native northerner and by his own description having been born under a willow bush on the Liard River and I've worked in the north since 1945 and during that time, I have maintained fairly cordial relations with a lot of the local northerners. I cannot be persuaded that all residents along the Mackenzie Valley are against the development of the petroleum industry and the pipeline.

I think there is a solid majority of northern natives who are quite willing to see development and they are of course concerned with the problems of the environment and the social aspects but I think, you know, there has been such a delay and in presenting I don't whether" demands is the

right word -- their demands for a land settlement and 1 it -- I'm sure I speak for a lot of the small 2 businessmen in the north, it has a very detrimental 3 effect on business as a whole. 4 For instance, in our own 5 organization where during that peak period of '73-74, 6 we employed a minimum of a hundred people and, 7 8 compared with today's payroll of ten and I think companies that we're working beside in Hay River and 9 Fort Simpson and other parts of the north are 10 experiencing the same cutbacks and further than that, 11 our ability to raise funds for expansion and up-12 grading of equipment has been just cut off. 13 investors are not willing to advance monies now that 14 you know, conditions are so disruptive and there are 15 so many uncertainties. 16 17 Mostly companies operating in the north work on a time-off basis which fits in quite 18 well with the traditional hunting and fishing habits of 19 the natives. A lot of this is due to the seasonal 20 nature of our work and the disruptions of break up and 21 22 freeze up and I think it really fits in with the way of 23 life of the northerner. 24 The delays we've 25 experienced so far and at least reaching an agreement in principle regarding the pipeline have caused fears 26 in our 27 group that the pipeline will be driven right out of 28 the Mackenzie Valley, particularly so now that 29 Northwest Pipelines has announced the intentions of

2

3

4

5

6 7

8

9

filing their proposal by July the 9th as well as the pending Polar Gas application and El Paso. We think that unless some fairly rapid decisions are reached, the people -in the Mackenzie Valley will lose out completely on development. I think that about covers what I have to say. THE COMMISSIONER: Mr. Irye, are you living in Fort Simpson today? In Hay River. 10 0 One thing that you 11 should understand is that our National Energy Board Act 12 has always provided that no one could build a pipeline 13 without a certificate of public convenience and 14 necessity from the National Energy Board so that as I 15 16 understand the law of our country, it is in the final analysis for the National Energy Board to decide 17 whether they believe it is in the public interest for a 18 pipeline to be built and you must understand that when 19 this Inquiry has finished its work, my job is to tell 20 the government what I think the impact will be in the 21 north and to recommend the terms and conditions under 22 which a pipeline should be built if one is to be built, 23 to examine the long-term impact of gas pipeline 24 followed by an oil pipeline. 25 Now, the matter still has to 26 be determined by the National Energy Board. 27 They are 28 not a rubber stamp. They are there to consider whether they should grant either Arctic Gas or Foothills, a 29 certificate of public convenience and necessity so that

even when the work of this Inquiry is completed, you and those businessmen in the north and I've heard from many of them who are depending on this pipeline to enable your business to prosper, you'll still have to await the judgment of the National Energy Board and then of the Government of Canada, and those are the facts of life.

Another point you raised that perhaps is worth commenting on, I appreciate your taking the trouble to appear here sir. You see, this is a public Inquiry and we conduct our business in public and that's why you are here, to tell us publicly what you think. When we went to the villages and settlements in the north where the native people live, we asked them to tell the Inquiry what they thought and we stayed for a day, two days, three days, four days, five days until everyone who wanted to speak had had an opportunity to do so.

In many of those villages we heard from I am certain, the majority and in some villages, virtually all of the adult persons, men and women in the village and we wanted them to tell us what they thought. Not what they might think you and I would like them to tell us but what they had decided in their own hearts and in their own minds they must say. So, we tried in that way to find out what the attitudes of those people who live in the Mackenzie Valley, the Mackenzie Delta and on the perimeter of the Beaufort Sea really were and they told me with virtual unanimity that they wanted their

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18 19

20

21

22

23

24

25

26

27

28

29

land claims settled before any major development such as a pipeline took place.

Now, there are businessmen in the north like yourself who say to me just as you said, you said, "I cannot be persuaded that these people are really against the pipeline". We have to -- it seems to me we have to regard what these people say to us -- the native people say to us as what they really think, what they really want us to know in the same way as I accept what you say as what you have decided you must say to me. I want you to understand that- I have tried to make sure that those people who live in the north had every opportunity freely to tell me what was really going on in their heads and that's why we went to virtually every community. That's why we give people the opportunity to speak in their own languages as well as in English and occasionally in French.

I think that I'm trying to say to you that I am going to have to rely upon what they told me to determine what their attitudes and theirß beliefs and their hopes and their fears are. I think if we adopt that attitude toward each other, we'll begin to learn and to understand each other.

At any rate, I just want you to know I appreciate your coming forward and I've heard from your colleagues in the business community in the north and I have on more than one occasion reminded them that notwithstanding whatever this Inquiry report may say, you'll still have to await the judgement of

the National Energy Board and then of the Government of Canada on this whole pipeline question.

Anyway, thank you very much.

A I know there's a great reluctance on the part of some of the native people to appear at your hearings because of a natural shyness and the reason I'm here is because my partner Ed Lindberg expressed or told me that you know he would be too embarrassed to come and I'm sure there's a lot of these people who have not spoken out because of just sheer shyness.

Q Well, I think you're right but many people are very shy but I think we overcame that in the villages. In Old Crow, virtually every adult person and many of the teenagers spoke. In a village with something like 200 people, 80 spoke in Old Crow. That experience was more or less repeated in every village. Not to the same extent but -- and because we stayed till two and three in the morning and then stayed overnight and then another night and then another night if that should be necessary I think people did feel free to speak to me and to those who accompanied me.

So, I'm sorry if Mr. Lindberg didn't take advantage of that when we were in Hay River but we heard from the white community in Hay River and then to make sure that the native people of Hay River felt free to come forward, we held a meeting in the Hay River Indian village so that they wouldn't feel that they had to step forward in the presence of people that

1	in whose presence they might feel shy.
2	At any rate
3	A Thank you very much.
4	THE COMMISSIONER: Thank you.
5	(APPLAUSE) (WITNESS ASIDE)
6	MR. WADDELL: Is Leo
7	Littlebear here? Is Reverend Glenn Willms? Reverend
8	Willms is present his brief now.
9	REVEREND GLENN WILLMS sworn;
10	THE WITNESS: You honor, I am
11	the chairperson for a church and energy Conference
12	which was held February the 11th called by the Church
13	and Society Committee of the United Church of Canada
14	serving in this area. There are representatives of
15	that committee here this afternoon and perhaps you'd
16	like to see them stand to indicate their support of
17	this short brief.
18	THE COMMISSIONER: Thank you
19	very much ladies and gentlemen.
20	A In a concillator church
21	such as ours, it is not possible for one person to
22	speak for the whole church but about 80 representatives
23	of the churches met in this city to have dialogue with
24	those of high calibre and advanced knowledge concerning
25	the Mackenzie Valley.
26	We sought to raise and
27	deliberate upon the ethical issues involved in the
28	construction of the proposed pipeline and our
29	consultants were a social scientist, Professor James
30	Frideres, a geologist consultant, Mr. Murray MacDonald,

2

3

4

5

6

7 8

9

10

11

19

20

an environmental scientist Professor Larry Bliss, petroleum engineer with responsibility for frontier explorations Mr. Douglas Brown', native student social worker with experience in the Northwest Territories, Deanna Greyeyes and an ethicist Professor Karen Penelhum. In making this brief presentation, we do so with commendation for your openness, your thoroughness and your obvious concern for justice. First under social science factors. Development of any region has to destroy part 12 of the culture of the land so there must be interplay 13 of the relevant factors. There are only a few northern 14 pockets where nothing is happening and most Inuit have 15 acquired similar tastes and customs to those of whites 16 and the psychology of their culture has switched. 17 is no longer pragmatic to try to recapture the 18 primitive. In addition, there is a great 21 diversity of ethnic origins, color shades and cultures 22 in the north as well as a complex of color bars. Native people are not opposed in our understanding to 23 development but want a piece of the action. 24 all have the skills to qualify for work in mineral 25 exploration and development and are opposed only 26 because they feel left out. 27 Geologist consultant, the 28 Beaufort Basin in the Mackenzie Delta appears to be the 29

only frontier area from which oil or gas can he made

2

3

4

5

6 7

8

9

30

available in time to meet the 1985 demand. Attempts to restore domestic self-sufficiency must start with a demand curve. Canada is the second highest petroleum consuming nation in the world despite its steady downward trend in both reserves and productability. Frontier development costs will be so high that demand must be reduced in the future to the extent of even drastic changes in lifestyle. Environmental factors. The northern challenge is to determine how much we can 10 develop with minimum damage. We all live in a time 11 scale in which we try to do more than we can. 12 Historically, native northerners have always lived 13 close to water because it provides more food than the 14 land, important for people who have to get by on their 15 16 own. 17 Mainly the landscape is devoid of animals especially in winter but specific 18 19 concentrations of certain edible types makes it possible for people with no agricultural potential to 20 live off the animals which live off the vegetation 21 22 which is not suitable for people. However there is a limited base for support of large numbers of people 23 unless there is significant hydrocarbon energy resource 24 25 development. However, the native land 26 claims must be settled as a key issue and terms for 27 28 petroleum development must be spelled out before any thing starts. There must be adequate education of 29

field workers. Pipelines can be built in an

2

4

5

6

7

8

16

17

18

19

20

2122

23

24

25

26

27

29 30

environmentally sound manner and are essential as the base for many related projects.

Energy resources and the relativity of the north. We have to do something quickly about the energy growth rate. Zero growth is

essential as a target and conservation an absolute necessity. We cannot continue a five percent exponential growth rate of finite sources. Half of our total energy use is wasted but much can be saved by

9 total energy use is wasted but much can be saved by 10 application of existing efficiencies to reduce the

11 demand drain but the largest potential future reserves

12 so heavily in the Arctic, there should be emphasis on

13 conversion to alternatives including those other than

14 coal which at present is the most abundant energy

15 resource with an estimated 100 billion tons.

Native concerns, Land is the life. That seems to sum up the native outlook as we heard it. We are not against development but we want to be part of it. This is the basis for the primary concern about land settlement to determine who are the rightful owners so the developers can deal directly with them, The Inuit and Dene do not want to be dependent on the Federal Government in the future and see ownership of land as the basis for a new autonomy. The desire for a piece of the action is felt to be their right, "We also want to be able to they say adapt, to changing conditions in our own speed to us.

Now are the ethical aspects.

Ethical aspects of northern development can be summarized as the search for rational and reasonable

2223

compromise between significant but temporary alleviation 1 of energy needs and the inevitable cost in terms of 2 disruption of a way of life and possible permanent 3 disturbance to the landscape and wildlife. The utility 4 approach creates the problem of whether this will bring 5 the greatest benefit to the majority or violate rights 6 of minority groups which should be protected. 7 difficult to determine the proper priorities between 8 However, if industrial society can't come to 9 terms with a. supportable growth rate and reduce the 10 concept of continuous expansion, its way of life will 11 12 fall apart anyway.

- In conclusion, our dialogue brought out the following issues.
- 15 1. The concept of a need to research further energy 16 supplies and a warning to the pubic that nonrenewable 17 resources are rapidly diminishing.
- 18 2. That the automobile consumption requiring 15% of all non-renewable resources be curtailed and that a 50-20 mile-an-hour speed limit on highways be established.
  - 3. That attention be given the Berger Commission findings and that the church participate in informing itself and the public.

From our conference, there
were these five resolutions passed unanimously: that
this conference recommend establishment of guidelines
for northern energy reserve development which will
recognize the following principles:

Settlement of native land ownership and
 compensation before any development may proceed.

```
Extraction of the resources at a rate which will
2
   not be excessive in relation to the best estimate of
   domestic requirements and the rate of export necessary
3
   to maintain and develop viable and economic conditions.
4
        That administration be structured to provide for
5
6
   participation by people who understand the local
   problems.
7
    4. Orderly development reflecting the results of
8
   sufficient research to ensure an understanding of what
9
   is to be done and why.
10
    5. A long-range program for self-development of the
11
   native people with a view to achieving a useful and
12
   helpful degree of education and integration while
13
   retaining the right to enjoy the native way of life at
14
   their own initiative.
15
16
                              Thank you.
17
                              THE COMMISSIONER:
                                                 Thank you
   very much. Please convey my thanks to the members of
18
19
   your delegation too sir.
20
                              Α
                                   Thank you.
21
    (SUBMISSION OF REVEREND GLENN WILLMS MARKED
22
   EXHIBIT C-319)
23
                              (WITNESS ASIDE)
24
25
26
27
28
29
30
```

1	MR. WADDELL: Mr.
2	Commissioner. We'd like to call as our next brief a
3	brief from the American Indian Movement. I'd call upon
4	Ed Burnstick and Nelson Small Legs. While they're
5	coming up. I wonder if Mr. Stan Jones is here, or a
6	representative from the Canadian Association of Oil
7	Well Drilling contractors, or Lorraine Allison, or Mr.
8	R.J. Danzer? If they're here, could they come up?
9	
10	ED BURNSTICK and
11	NELSON SMALL LEGS unsworn:
12	WITNESS BURNSTICK: First of
13	all, I'd like to welcome Berger to Calgary, Alberta,
14	guess you've heard the for and against the development
15	of the north on the Mackenzie Pipeline, I think it this
16	time you've heard a lot of facts and different things
17	that have happened across Canada on development.
18	I want to take just a little
19	it of your time to present the three areas the last,
20	the present, and the future of Canada.
21	We talk about a society,
22	Canadian society. We talk about ourselves as
23	Canadians, and yet in the past, in the past I don't
24	know how many hundred years, the Canadian Government
25	has failed the people of Canada native people of
26	Canada. They have filed them in education, they have
27	failed them n social adjustment, they have failed them
28	in education of opportunities, in every field you can
29	think of, in he last 20 years.
30	People say, "That is the past,"
'	

but the past -- the scars of the past are still here and 1 we're still suffering from those scars. 2 When we talk about failure, 3 when Mr. Buchanan himself does not recognize that, when 4 they have failed the native people of Canada and of the 5 States that the Dene Declaration was done by a Grade 10 6 student, what does he expect? Those red-necked 7 attitudes should not come out to the press because I 8 think the native people of Canada and of the north have 9 tried to be part of this society, and have been 10 terribly failed by the government and society itself. 11 The past in different areas 12 13 of Canada there has been development which is affecting us today. The mercury poisoning in Kenora; in the 14 James Bay where there's 150 families homeless, have 15 nowhere to turn; in different areas where people have 16 expressed what has happened to them as a result of 17 development. I feel that in speaking for some of the 18 American Indian Movement people across Canada and 19 United States that these things should be considered 20 today as to where the native people stand in society. 21 22 Are they accepted as part of the society, or will the Canadian Government walk all over them again? 23 24 In the present, the understanding and co-operation of all groups of people, 25 Indian and non-Indian, can only help the Dene people in 26 what they want, from what I understand that they want, 27 apart and be part of the development of the north and 28 have some say. I think that we cannot look at the 29 development of the north to be developed rapidly.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2122

23

24

25

2627

28

29

30

cannot Look at it in dollars and cents. We have to look at it in human rights. The human rights of the native people of the north and not only Indian people but ton-Indian people also; we have to look at this area s to where we're going to be developing nonrecyclable energy, and I feel that if the government, oil companies and privileged groups force the native people to violent action, it's not going to benefit anybody, Indian people or non-Indian people. I feel that when it gets down to things such as this, as being a country, that we have to look at it in the moral, human, and civil rights. I reel that the Dene people have come a long way to make Canadians across the country try and understand what they are trying to say. There have been many people in the past who have dealt with the government and have never been given a fair shake by the government. n example are treaty rights. According to myself, all our treaty rights have been violated by the government. When we see native groups like the Dene people and people of the north, when they are forced to take violent action, when I say that will not benefit anybody; but as the American Indian Movement, if these people are forced to take violent steps, then the American Indian Movement will have to back them. We will back them in any way that we know how, and the best way possible. I feel that when we talk

about being part of a society I question a lot of

low many people are on that National Energy

2

3

4

5

6

7 8

9

10

11

12

13

14

15

16

17

18 19

2021

22

23

24

25

26

27 28

29

Board, how many native people are on that Board? many native people are on different Boards where people decide on the future of their children, their grandchildren, the future of their culture, the future of their traditions, the future of their lifestyle? I feel that when we get right down to areas where things where people like Mayor Rod Sykes, Judd Buchanan -- do not care about a group of people their red-necked attitudes towards the native people does not help the native people, it does not help their community, it does not help the Canadian people of Canada. When you get right down to the whole hearing as it is going across Canada, which is a positive thing, people can come and express their views on the Mackenzie Pipeline, it's something positive that is going on. But when I see a person presenting his brief and then walking out on the others, that means he has his own interests and nothing else.

## (APPLAUSE)

We must remember the American Indian Movement supports the Dene people, and we have chapters across Canada, and if anything should happen in the north, the Mackenzie Pipeline comes right through Alberta and we will deal with it if we have to back up the Dene people in every way we can.

I'd like to thank Berger for taking this time and listening to us and hope that you understand the native people of the north and have a fair representation in Parliament when you present the whole thing.

WITNESS SMALL LEGS: First of 1 2 all, I'd like to welcome Commissioner Berger to Southern Alberta, and I'd like to welcome the rest of 3 the oil people to this hotel. 4 For the past couple of hours 5 I've been sitting here, sitting back there listening to 6 people making their briefs about for and against or 7 half-way, or whatever, for the Mackenzie Valley 8 Pipeline One fellow said there are two extremes. 9 seems to me that there are only two answers, either do 10 it or you know, scrap the thing. If you go ahead and 11 do it, Like I can only talk from my area of Southern 12 Alberta, can only talk about the five reservations. 13 If they proceed with the 14 Mackenzie Valley Pipeline, all I can see is corruption. 15 Have you people ever seen 7-year-olds, 6-year-olds, 5-16 year-olds melting down an L.P, record so they can get 17 the alcohol out of it to forget their misery? Have you 18 seen 7-year-olds melt down polish and get alcohol out 19 of it? have you seen that? Any of you oll people, 20 have you seen that? This is true. This is basic 21 22 grassroots truth. This is what the dominating society has Lone to native people all across Canada, and if it 23 goes through, that Mackenzie Valley in the Northwest 24 Territories, I see the same corruption. 25 alcohol, what our former brothers have stated. 26 It seems to me that the exec-27 utive of the oil companies do not think of their children 28 l children's children. When the native people get up here 29 o speak, we speak for generations. Our forefathers

```
signed a treaty for generations to come. Your
1
   forefathers didn't sign for you guys, they just signed
2
   for themselves so they could get the land away from us.
3
   Truth, that's what the American Indian Movement speaks.
4
                             Talk about the laws of
5
   nature. This is the law of nature, the peace pipe or
6
                That is the law of nature. This rock
7
   your Bible.
   represents the earth, the stem represents what grows on
8
   the earth. If you violate the laws of nature, you
9
   violate your internal selves, where materialism is
10
   hired and everything else. I see some people
11
   snickering back there. Well, snicker all you want.
12
                             If it does go through, like
13
   Ed says here, it's going to come through Southern
14
   Alberta and very close to the five reservations.
15
   will back the Northwest Territories Indians up in
16
   whatever their decision is. We do not condone violence
17
   but if we are threatened with it, we'll use it. We're
18
   not trained like our brothers to the south across the
19
   border, where they're trained in guerilla warfare and
20
   trained in the art of killing a human being, The
21
22
   Canadian Indian is unpredictable. They will take
   anything up to defend themselves -- our children, our
23
   wives, our culture, our spirtualism.
24
                                          So it's a
   decision of whether or not it will go through. You're
25
   either in the water or you're out of it.
26
27
                             Thank you very much,
28
                              (APPLAUSE)
29
                             MR. WADDELL: Mr.
   Commissioner, I should have told you that Mr. Burnstick
```

spoke first, I think as you gathered, and Mr. Small Legs 1 2 second. 3 (WITNESSES ASIDE) MR. WADDELL: I call upon Mr. 4 Dixon -- Professor Dixon Thompson from the Faculty of 5 Environmental Design, University of Calgary. 6 Professor Thompson, if he's here I know that he was 7 going to try and make it back this afternoon, Is 8 Professor Thompson here? 9 A VOICE: No. 10 MR. WADDELL: Well, I think 11 he indicated to me that he would send in a written 12 brief. 13 There are - we've covered 14 everyone now that has indicated to us previous to May 15 1st that they would want to make a brief, and we've 16 17 heard something like 39 briefs, Mr. Commissioner, so I would ask that the remaining people that do have 18 anything to say, or as a result of some of the briefs 19 here today feel that they wish to submit a brief to the 20 Inquiry, to send their briefs in written form to 21 22 Yellowknife, to you, sir, in Yellowknife, Northwest Territories, and we'll file them with the Inquiry and 23 24 make sure that you get them to read. 25 I should say that the transcripts of our hearings have been deposited in the 26 Calgary Public Library and Mr. Commissioner, we'll make 27 sure that the transcripts of these hearings are 28 available there, just as soon as we have them. 29 30 Now Mr. Ryder, I believe, has

something. 1 MR. RYDER I have nothing to 2 add, Mr. Commissioner. I believe Mr. Blair is here and 3 has a few words to say, if that may be done? 4 Before Mr. Blair begins, I 5 should advise people here that Mr. Blair is speaking to 6 the Commission as part of our rules, our procedures 7 that we have laid down whereby all, the regular 8 participants at the Inquiry, including the two pipeline 9 companies, have agreed that they won't cross-examine 10 any people who come here to present their submissions 11 to you, but instead the participants will be offered an 12 opportunity to say -- make a statement to you at the 13 conclusion of each session, and that is what I rather 14 Mr. Blair is here to do. 15 16 ROBERT BLAIR, resumed: 17 THE WITNESS: Mr. 18 Commissioner, it's Robert Blair speaking, as the 19 president of the Alberta Gas Trunk Line Company of 20 Calgary, and part-time as the president of Foothills 21 22 Pipe Lines, an applicant before your Inquiry. 23 With other witnesses from Foothill I have appeared already considerably at our 24 hearings, Mr. Commissioner, in the communities and at 25 Yellowknife, and will again, and won't stretch even 26 our renowned patience by repeating today about our 27 work on the Maple Leaf project in any sort of 28 29 technical way. 30 Nevertheless, there have been

some suggestions raised in the hearings in the province, including in Calgary, to which we react strongly, and so our company is \*\*Q& rather medium size in international terms, it's still one of the larger Canadian-owned and controlled companies and therein I do claim to represent one of the major and responsibly informed points of view in the gas pipeline industry in Canada.

First, as to the charge made most directly and sometimes in rather extreme and derogatory language before you, the charge that this regulatory and judicial process of review is already holding up connecting of additional gas supplies to Southern Canadians, I've heard enough of that to want to testify through your record that such charge is false or misinformed, and deserves to be contradicted, I believe, in flat language.

The only frontier gas available for early connection for Canadian purposes is the gas in the Mackenzie Delta on the Arctic Islands. No gas from Alaska has been offered for Canadian use.

In the Mackenzie Delta the producers, which have developed a significant gas supply there, have said clearly on their own behalf that their plans are for first production in the fall of 1981, and e see that they have conditioned those forecasts in terms which suggest that more likely the first production will occur in the fall of 1982. The reserve quantities there are deserving of pipeline connection and we believe that the additional potential of the area over and above the reserves proven so far,

will in the next few years justify the choice of 42-1 inch pipeline, which is the size which would achieve 2 comparatively low unit costs for such connection. 3 In Alberta Gas Trunk Company 4 our day to day business, our bread and butter, meat and 5 potatoes business is the connecting of new sources of 6 gas supply. We do it every year. We know that in 7 order to have a pipeline connection through the 8 Mackenzie Delta in operation in the fall of 1982 it 9 would be desirable, if possible, to start some 10 preliminary field construction work during 1977, To do 11 that we should ideally, if we had everything our way, 12 we should ideally finance in 1978, and in order to 13 complete all the construction planning with the optimum 14 economy and convenience, it would be desirable to 15 receive authorization of the properly designed project 16 by about the end of 1977, more or less. 17 Now that's laying out an 18 ideal schedule as seen by experienced pipeline 19 construction management. If it should be necessary, we 20 could make the in-service time in the fall, of 1982 21 with later regulatory action and government decision 22 and still experience no real delay. 23 Now the point to this 24 analysis is that there is simply no way at all that a 25 process f regulatory and judicial and Parliamentary 26 review luring all of '76 and all of 1977, if necessary, 27 no way that such timing could possibly contribute delay 28 to the time at which the frontier gas begins to flow, 29 looking at this situation as a Canadian project.

don't believe, the reason I asked to get in here today, I don't believe that this hearing and its participants should be left with the bad taste of some of the statements and charges about urgency and delay which have been made to you.

We know on the factual basis that I've just described that there is substantial time available in terms of Canada's interests to properly evaluate the impact of the pipeline on the peoples of the north. We know that there's time to negotiate and hopefully make much progress towards settling the Indian land claims. We know that it's time to take steps to minimize the impact of development on the north, the native peoples and other interested parties along the route; and we know that there is time to choose carefully, among various alternatives of gas sources and schedules and projects, designs in Canada.

Some of the statements about urgency may have been from misinformation, and some have had to do, no doubt, with the urgency which is attributed to the transport of Alaskan gas to United States markets. We're quite aware in Foothills of that United States urgency and as had some press attention the last couple of weeks, our own companies are presently involved in the proposed Fairbanks corridor - Alaskan Highway alternative, which might, in its separate way, come to do something really practical to relieve that American problem. Possibly the Alaskan Highway medium-sized kind of project proposed would in the end provide -- even provide the promptest relief

2

3

4

5

6

7

8

9

of the American problem. But I think what's important here is to identify that as an American need and to recognize that whatever may be done to relieve that American need, that that be done, recognized and weighed as a concession and an accommodation of American interests and not as a development urgent for Canadian purposes to the point of overriding other local objectives which may get in its way. Our own companies have a lot of operating and construction responsibility from day 10 to day, and we like efficiency and speed of action at 11 least as much as anyone else does. I'm sure everyone 12 in the room, in their own way, and for their own 13 reasons, would like to get on with their assignment. 14 But we get uneasy if we see components of an industry 15 or of any other component trying willfully to get their 16 own way by demanding urgent decision before the facts 17 and the public attitudes are considered. 18 19 Now to be practical, I do acknowledge that there is the one case which could need 20 more urgent decision in Canada, that is the Arctic as 21 group whose project has to, by its nature, meet United 22 States purposes and schedules which seem to have a more 23 advanced and arbitrary deadline situation because 24 perhaps of the complexity of the jurisdictional and the 25 governmental reviews involved there. But what we 26 perceive is that real anxiety for decision in '76 or 27 for very early '77 is for the very individual 28 objectives of that one particular project, and not for 29

the increasing as supply in Canada as a general aim.

3

4

5

6

7

8

9

10

11

12

13

14

1516

17

18

19

20

2122

23

24

25

26

27

28

29

30

A second issue which has been raised before your hearings is the manner of participation by northern residents particularly suggesting by Indian residents in the ownership and in the Board of Directors as well as in direct participation on the Board of Directors, as well as in supervisory and management and operational jobs of the pipeline company which eventually accomplishes these projects which Canada predictably will need, and I notice this has been raised in respect of the Yukon Brotherhood recently, and since the subject is to timely I'd like to confirm again in this forum that from the other side of the table, that's from the company's side, we do happen to endorse and believe in such an arrangement, and are continuing currently to in private discussions with government authorities and with representatives of the northern peoples, continuing to plan the practical implementation of such arrangement within any project sponsored by Foothills, whether they be in the Northwest Territories, mainline and community delivery operations, or for a corresponding operation in the Yukon Territory. Finally, and there's a third subject, I'd like to respond in a way to some of the expressions of anxiety that have been put before the hearings. The Foothills organization is not interested t all in crashing through a project over the protests r against the interests of the residents. The company sponsoring this project have as part of their routine responsibility the job of operating pipelines under lands occupied by other parties, in the case of Alberta

```
Gas Trunk in Alberta there's about 5,000 such
1
   landowners **whether the ranchers, farmers, Hutterite
2
   communes, Indian Reserves, National Parks, Provincial
3
   Parks, whoever holds the lands, and part of our
4
   business day to day is getting the pipelines into the
5
   ground with their acquiescence and living with them,
6
   and that's the nature of this business. We do know
7
   also that there are sufficient reserves of gas in
8
   Alberta to meet the going requirements of the Canadian
9
   market for some years, as was demonstrated by the
10
   Energy, Mines & Resources recent publication of their
11
12
   energy study.
                              The position of our Foothills
13
   organization is simply to keep ready and prepared to
14
   proceed with construction of the pipeline at such time as
15
   it may be that the Government of Canada determines after
16
   careful review by this Inquiry and by the National Energy
17
   Board and by Parliament itself that the construction of a
18
   Mackenzie Valley Pipeline may be required for the best
19
   interests of all the people concerned, including
20
   northerners, southerners, producers, consumers r
21
22
   whatever. Until the next time when a community hearing
   somewhere else, I thank you for your attention.
23
24
                              (APPLAUSE) (WITNESS ASIDE)
                              THE COMMISSIONER: Ladies and
25
   gentlemen, any other participants who wish to make a
26
27
   statement, Mr. Ryder?
                              MR. RYDER:
                                          No, Mr. Commissioner.
28
29
                              THE COMMISSIONER:
                                                 Well,
   ladies and gentlemen, I want to thank you for your
```

attendance here during these past two days, and to say 1 that I have listened carefully to the contribution that 2 each one of you has made, and I repeat the thought that 3 it seems to me to be useful, that all points of vie are 4 expressed at this Inquiry and that the people in the 5 industry, the people representing the native 6 organizations, the people with environmental concerns, 7 the representatives of the religious committees that 8 have taken an interest in the moral and ethical 9 dimensions of the Inquiry's work, I think it's 10 important that all of you have taken the trouble to be 11 here, not only to express your own points of view but 12 to listen to the points of view expressed b' others 13 with whom you may, and in some instances clearly do not 14 15 agree. 16 I think that that's the way the democratic process ought to function. It means that 17 in a country of many millions of people there is a 18 forum for you who wish to do so to express your point 19 of view and for me to consider your point of view and 20 to make my own report to the Government of Canada and 21 to make my own recommendations which naturally in due 22 course will be made public. 23 24 So thank you again, and I think that I should simply adjourn the Inquiry now 25 until we reconvene in Edmonton on Monday at two o'clock 26 in the afternoon. 27 Thank you. 28 (APPLAUSE) 29 (PROCEEDINGS ADJOURNED TO MAY 17, 1976)